#### PRELIMINARY OFFICIAL STATEMENT

#### **RENEWAL ISSUE**

#### **BOND ANTICIPATION NOTES**

In the opinion of Hawkins Delafield & Wood LLP, Bond Counsel to the Town, under existing statutes and court decisions and assuming continuing compliance with certain tax certifications described herein, (i) interest on the Notes is excluded from gross income for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and (ii) interest on the Notes is not treated as a preference item in calculating the alternative minimum tax under the Code. In addition, in the opinion of Bond Counsel to the Town, under existing statutes, interest on the Notes is exempt from personal income taxes of New York State and its political subdivisions, including The City of New York. See "TAX MATTERS" herein.

The Town will designate the Notes as "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Code.



# \$2,685,000 TOWN OF CORTLANDVILLE CORTLAND COUNTY, NEW YORK

GENERAL OBLIGATIONS CUSIP BASE #: 220777

\$2,685,000 Bond Anticipation Notes – 2021

(referred to herein as the "Notes")

**Dated: January 28, 2021** 

Due: January 28, 2022 (subject to prior redemption)

The Notes are general obligations of the Town of Cortlandville, Cortland County, New York (the "Town"), and will contain a pledge of the faith and credit of the Town for the payment of the principal thereof and interest thereon and, unless paid from other sources, the Notes are payable from ad valorem taxes which may be levied upon all the taxable real property within the Town, subject to certain statutory limitations imposed by Chapter 97 of the New York Laws of 2011, as amended (the "Tax Levy Limit Law"). (See "TAX LEVY LIMIT LAW" herein).

The Notes are to be issued with the option of prior redemption on or after July 28, 2021 upon 20 days' written notice. Interest on the Notes will be calculated on a 30-day month and 360-day year basis, payable at maturity, or prior redemption.

At the option of the purchaser(s), the Notes will be issued in (i) registered form, registered in the name of the successful bidder(s) or (ii) registered book-entry form registered to Cede & Co., as the partnership nominee for The Depository Trust Company, New York, New York ("DTC").

For those Notes issued as book-entry notes registered to Cede & Co., DTC will act as the securities depository for the Notes and Noteholders will not receive certificates representing their ownership interest in the Notes. Individual purchases of such registered Notes may be made in denominations of \$5,000 or integral multiples thereof. Payment of the principal of and interest on the Notes will be paid in lawful money of the United States of America (Federal Funds) by the Town to DTC, which will in turn remit such principal and interest to its participants for subsequent distribution to the beneficial owners of the Notes as described herein. (See "BOOK-ENTRY-ONLY SYSTEM").

For those Notes registered to the purchaser(s), a single note certificate will be issued for those Notes bearing the same rate of interest in the aggregate principal amount awarded to such purchaser(s) at such interest rate. Principal of and interest on the Notes will be payable in Federal Funds at maturity at such bank(s) or trust company(ies) located and authorized to do business in the State of New York as may be selected by the successful bidder(s).

The Notes are offered when, as and if issued and received by the purchaser and subject to the receipt of the approving legal opinion as to the validity of the Notes of Hawkins Delafield & Wood LLP, New York, New York, Bond Counsel. It is anticipated that the Notes will be available for delivery through the facilities of DTC, New York, New York, or as may be agreed upon with the purchaser, on or about January 28, 2021.

ELECTRONIC BIDS for the Notes must be submitted via Fiscal Advisors Auction website ("Fiscal Advisors Auction") accessible via <a href="https://www.fiscaladvisorsauction.com">www.fiscaladvisorsauction.com</a> on January 19. 2021 until 11:00 A.M., Prevailing Time, pursuant to the Notice of Sale. No other form of electronic bidding services will be accepted. No bid will be received after the time for receiving bids specified above. Bids may also be submitted by facsimile at (315) 930-2354. Once the bids are communicated electronically via Fiscal Advisors Auction or facsimile to the Town, each bid will constitute an irrevocable offer to purchase the Notes pursuant to the terms provided in the Notice of Sale.

January 14, 2021

THE TOWN DEEMS THIS OFFICIAL STATEMENT TO BE FINAL FOR PURPOSES OF SECURITIES AND EXCHANGE COMMISSION RULE 15c2-12 ("THE RULE"), EXCEPT FOR CERTAIN INFORMATION THAT HAS BEEN OMITTED HEREFROM IN ACCORDANCE WITH SAID RULE AND THAT WILL BE SUPPLIED WHEN THIS OFFICIAL STATEMENT IS UPDATED FOLLOWING THE SALE OF THE OBLIGATIONS HEREIN DESCRIBED. THIS OFFICIAL STATEMENT WILL BE SO UPDATED UPON REQUEST OF THE SUCCESSFUL BIDDER, AS MORE FULLY DESCRIBED IN THE NOTICE OF SALE WITH RESPECT TO THE OBLIGATIONS HEREIN DESCRIBED. FOR A DESCRIPTION OF THE TOWN'S AGREEMENT TO PROVIDE CONTINUING DISCLOSURE FOR THE NOTES AS DESCRIBED IN THE RULE, SEE "APPENDIX C –UNDERTAKING TO PROVIDE NOTICE OF MATERIAL EVENTS" HEREIN.



# **TOWN OFFICIALS**

# **TOWN BOARD**



# THOMAS WILLIAMS Supervisor

JAY E. COBB Deputy Supervisor

JEFFREY D. GUIDO Deputy Supervisor

# **COUNCILMEN**

THEODORE V. TESTA DOUGLAS E. WITHEY

\* \* \* \* \* \* \* \* \* \* \*

# MEGAN JOHNSON Bookkeeper

# KRISTIN E. ROCCO-PETRELLA, RMC

Town Clerk, Tax Collector

# JOHN A. DELVECCHIO, ESQ. Town Attorney



Hawkins DELAFIELD & WOODLLP Bond Counsel No person has been authorized by the Town to give any information or to make any representations not contained in this Official Statement, and, if given or made, such information or representations must not be relied upon as having been authorized. This Official Statement does not constitute an offer to sell or solicitation of an offer to buy any of the Notes in any jurisdiction to any person to whom it is unlawful to make such offer or solicitation in such jurisdiction. The information, estimates, and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the Town.

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# PREPARED WITH THE ASSISTANCE OF



Fiscal Advisors & Marketing, Inc. 250 South Clinton Street - Suite 502 Syracuse, New York 13202 (315) 752-0051

www.fiscaladvisors.com

# OFFICIAL STATEMENT OF THE

# TOWN OF CORTLANDVILLE CORTLAND COUNTY, NEW YORK

#### **RELATING TO**

# \$2,685,000 Bond Anticipation Notes – 2021

This Official Statement, which includes the cover page and appendices, has been prepared by the Town of Cortlandville, Cortland County, New York (the "Town," "County," and "State," respectively), in connection with the sale by the Town of its aggregate principal amount of \$2,685,000 Bond Anticipation Notes – 2021 (referred to herein as the "Notes").

The factors affecting the Town's financial condition and the Notes are described throughout this Official Statement. Inasmuch as many of these factors, including economic and demographic factors, are complex and may influence the Town's tax base, revenues, and expenditures, this Official Statement should be read in its entirety.

All quotations from and summaries and explanations of provisions of the Constitution and laws of the State and acts and proceedings of the Town contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof, and all references to the Notes and the proceedings of the Town relating thereto are qualified in their entirety by reference to the definitive forms of the Notes and such proceedings.

Statements in this Official Statement, and the documents included by specific reference, that are not historical facts are forward-looking statements, which are based on the Town management's beliefs as well as assumptions made by, and information currently available to, the Town's management and staff. This Official Statement should be read with the understanding that the ongoing COVID-19 global pandemic has created prevailing economic conditions (at the global, national, State and local levels) that are highly uncertain, generally negative, and rapidly changing, and these conditions are expected to continue for an indefinite period of time. Accordingly, the Town's overall economic situation and outlook (and all of the specific Town-related information contained herein) should be carefully reviewed, evaluated and understood in the full light of this unprecedented world-wide event, the effects of which are extremely difficult to predict and quantify. See "THE TOWN-State Aid" and "COVID-19" herein.

#### NATURE OF THE OBLIGATION

Each Note when duly issued and paid for will constitute a contract between the Town and the holder thereof.

The Notes are general obligations of the Town and will contain a pledge of the faith and credit of the Town for the payment of the principal thereof and the interest thereon, as required by the Constitution and laws of the State (State Constitution, Art. VIII, Section 2; Local Finance Law, Section 100.00). For the payment of such principal of and interest on the Notes, the Town has the power and statutory authorization to levy ad valorem taxes on all taxable real property in the Town, subject to certain statutory limitations imposed by the Tax Levy Limit Law. (See "TAX LEVY LIMIT LAW" herein).

Under the Constitution of the State, the Town is required to pledge its faith and credit for the payment of the principal of and interest on the Notes, and the State is specifically precluded from restricting the power of the Town to levy taxes on real estate for the payment of interest on or principal of indebtedness theretofore contracted. However, the Tax Levy Limit Law imposes a statutory limitation on the Town's power to increase its annual tax levy. As a result, the power of the Town to levy real estate taxes on all the taxable real property within the Town is subject to statutory limitations set forth in Tax Levy Limit Law, unless the Town complies with certain procedural requirements to permit the Town to levy certain year-to-year increases in real property taxes. (See "TAX LEVY LIMIT LAW" herein).

#### REMEDIES UPON DEFAULT

Neither the Notes, nor the proceedings with respect thereto, specifically provide any remedies which would be available to owners of the Note should the Town default in the payment of principal of or interest on the Notes, nor do they contain any provisions for the appointment of a trustee to enforce the interests of the owners of the Notes upon the occurrence of any such default. Each Note is a general obligation contract between the Town and the owners for which the faith and credit of the Town are pledged and while remedies for enforcement of payment are not expressly included in the Town's contract with such owners, any permanent repeal by statute or constitutional amendment of a bond or note holder's remedial right to judicial enforcement of the contract should, in the opinion of Bond Counsel, be held unconstitutional.

Upon default in the payment of principal of or interest on the Notes, at the suit of the owner, a Court has the power, in proper and appropriate proceedings, to render judgment against the Town. The present statute limits interest on the amount adjudged due to contract creditors to nine per centum per annum from the date due to the date of payment. As a general rule, property and funds of a municipal corporation serving the public welfare and interest have not been judicially subjected to execution or attachment to satisfy a judgment. A Court also has the power, in proper and appropriate proceedings, to order payment of a judgment on such Notes from funds lawfully available therefor or, in the absence thereof, to order the Town to take all lawful action to obtain the same, including the raising of the required amount in the next annual tax levy. In exercising its discretion as to whether to issue such an order, the Court may take into account all relevant factors, including the current operating needs of the Town and the availability and adequacy of other remedies. Upon any default in the payment of the principal of or interest on the Notes, the owner of such Note could, among other remedies, seek to obtain a writ of mandamus from a Court ordering the governing body of the Town to assess, levy and collect an ad valorem tax, upon all taxable property of the Town subject to taxation by the Town, sufficient to pay the principal of and interest on the Notes as the same shall come due and payable (and interest from the due date to date of payment) and otherwise to observe the covenants contained in the Notes and the proceedings with respect thereto all of which are included in the contract with the owners of the Notes. The mandamus remedy, however, may be impracticable and difficult to enforce. Further, the right to enforce payment of the principal of or interest on the Notes may be limited by bankruptcy, insolvency, reorganization, moratorium and similar laws and equitable principles, which may limit the specific enforcement of certain remedies.

In 1976, the New York Court of Appeals, the State's highest court, held in *Flushing National Bank* v. *Municipal Assistance Corporation for the City of New York*, 40 N.Y.2d 731 (1976), that the New York State legislation purporting to postpone the payment of debt service on New York City obligations was an unconstitutional moratorium in violation of the New York State constitutional faith and credit mandate included in all municipal debt obligations. While that case can be viewed as a precedent for protecting the remedies of holders of bonds or notes of the Town, there can be no assurance as to what a Court may determine with respect to future events, including financial crises as they may occur in the State and in municipalities of the State, that require the exercise by the State of its emergency and police powers to assure the continuation of essential public services. (See also, *Flushing National Bank* v. *Municipal Assistance Corporation for the City of New York*, 40 N.Y.2d 1088 (1977), where the Court of Appeals described the pledge as a direct Constitutional mandate.)

As a result of the Court of Appeals decision, the constitutionality of that portion of Title 6-A of Article 2 of the Local Finance Law enacted at the 1975 Extraordinary Session of the State legislature authorizing any county, city, town or village with respect to which the State has declared a financial emergency to petition the State Supreme Court to stay the enforcement against such municipality of any claim for payment relating to any contract, debt or obligation of the municipality during the emergency period, is subject to doubt. In any event, no such emergency has been declared with respect to the Town.

Pursuant to Article VIII, Section 2 of the State Constitution, the Town is required to provide an annual appropriation of monies for the payment of due and payable principal of and interest on indebtedness. Specifically this constitutional provision states: "If at any time the respective appropriating authorities shall fail to make such appropriations, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. The fiscal officer of any county, city, town, village or school district may be required to set aside and apply such revenues as aforesaid at the suit of any holder of obligations issued for any such indebtedness." This constitutes a specific non-exclusive constitutional remedy against a defaulting municipality or school district; however, it does not apply in a context in which monies have been appropriated for debt service but the appropriating authorities decline to use such monies to pay debt service. However, Article VIII, Section 2 of the Constitution of the State also provides that the fiscal officer of any county, city, town, village or school district may be required to set apart and apply such revenues at the suit of any holder of any obligations of indebtedness issued with the pledge of the faith of the credit of such political subdivision. In Quirk v. Municipal Assistance Corp., 41 N.Y.2d 644 (1977), the Court of Appeals described this as a "first lien" on revenues, but one that does not give holders a right to any particular revenues. It should thus be noted that the pledge of the faith and credit of a political subdivision in the State is a pledge of an issuer of a general obligation bond or note to use its general revenue powers, including, but not limited to, its property tax levy, to pay debt service on such obligations, but that such pledge may or may not be interpreted by a court of competent jurisdiction to include a constitutional or statutory lien upon any particular revenues. The Constitutional provision providing for first revenue set asides does not apply to tax anticipation notes, revenue anticipation notes or bond anticipation notes.

While the courts in the State have historically been protective of the rights of holders of general obligation debt of political subdivisions, it is not possible to predict what a future court might hold.

In prior years, certain events and legislation affecting a holder's remedies upon default have resulted in litigation. While courts of final jurisdiction have generally upheld and sustained the rights of holders of bonds or notes, such courts might hold that future events, including a financial crisis as such may occur in the State or in political subdivisions of the State, may require the exercise by the State or its political subdivisions of emergency and police powers to assure the continuation of essential public services prior to the payment of debt service.

#### MUNICIPAL BANKRUPTCY

The undertakings of the Town should be considered with reference, specifically, to Chapter IX of the Bankruptcy Act, 11 U.S.C. §401, et seq., as amended ("Chapter IX") and, in general, to other bankruptcy laws affecting creditors' rights and municipalities. Chapter IX permits any political subdivision, public agency or instrumentality that is insolvent or unable to meet its debts (i) to file a petition in a Court of Bankruptcy for the purpose of effecting a plan to adjust its debts provided such entity is authorized to do so by applicable state law; (ii) directs such a petitioner to file with the court a list of a petitioner's creditors; (iii) provides that a petition filed under such chapter shall operate as a stay of the commencement or continuation of any judicial or other proceeding against the petitioner; (iv) grants priority to debt owed for services or material actually provided within three (3) months of the filing of the petition; (v) directs a petitioner to file a plan for the adjustment of its debts; and (vi) provides that the plan must be accepted in writing by or on behalf of creditors holding at least two-thirds (2/3) in amount or more than one-half (1/2) in number of the listed creditors.

Bankruptcy proceedings by the Town could have adverse effects on holders of bonds or notes including (a) delay in the enforcement of their remedies, (b) subordination of their claims to those supplying goods and services to the Town after the initiation of bankruptcy proceedings and to the administrative expenses of bankruptcy proceedings and (c) imposition without their consent of a reorganization plan reducing or delaying payment of the Notes. The Bankruptcy Code contains provisions intended to ensure that, in any reorganization plan not accepted by at least a majority of a class of creditors such as the holders of general obligation bonds, such creditors will have the benefit of their original claim or the "indubitable equivalent". The effect of these and other provisions of the Bankruptcy Code cannot be predicted and may be significantly affected by judicial interpretation.

Accordingly, enforceability of the rights and remedies of the owners of the Notes, and the obligations incurred by the Town, may become subject to Chapter IX and applicable bankruptcy, insolvency, reorganization, moratorium, or similar laws relating to or affecting the enforcement of creditor's rights generally, now or hereafter in effect, equity principles which may limit the specific enforcement under State law of certain remedies, the exercise by the United States of America of the powers delegated to it by the Constitution, the reasonable and necessary exercise, in certain exceptional situations, of the police powers inherent in the sovereignty of the State and its governmental bodies in the interest of serving a significant and legitimate public purpose and the limitations on remedies against public agencies in the State. Bankruptcy proceedings, or the exercise of powers by the federal or State government, if initiated, could subject the owners of the Notes to judicial discretion, interpretation and of their rights in bankruptcy or otherwise, and consequently may entail risks of delay, limitation, or modification of their rights.

The State has consented (see Title 6-A of the Local Finance Law) that any municipality in the State may file a petition with any United States district court or court of bankruptcy under any provision of the laws of the United States, now or hereafter in effect for the composition or adjustment of municipal indebtedness. However, it is noted that there is no record of any recent filings by a New York municipality. Since the New York City fiscal crisis in 1975, the State has legislated a finance control or review board and assistance corporations to monitor and restructure finance matters in addition to New York City, for the Cities of Yonkers, Troy and Buffalo and for the Counties of Nassau and Erie. Similar active intervention pursuant to State legislation to relieve fiscal stress for the Town in the future cannot be assured.

No current state law purports to create any priority for holders of the Notes should the Town be under the jurisdiction of any court, pursuant to the laws of the United States, now or hereafter in effect, for the composition or adjustment of municipal indebtedness.

The above references to the Bankruptcy Act are not to be construed as an indication that the Town is currently considering or expects to resort to the provisions of the Bankruptcy Act.

#### FINANCIAL CONTROL BOARDS

Pursuant to Article IX Section 2(b)(2) of the State Constitution, any municipality in the State may request the intervention of the State in its "property, affairs and government" by a two-thirds vote of the total membership of its legislative body or on request of its chief executive officer concurred in by a majority of such membership. This has resulted in the adoption of special acts for the establishment of public benefit corporations with varying degrees of authority to control the finances (including debt issuance) of the Cities of Buffalo, Troy and Yonkers and the County of Nassau. The specific authority, powers and composition of the financial control boards established by these acts varies based upon circumstances and needs. Generally, the State legislature has granted such boards the power to approve or disapprove budget and financial plans and to issue debt on behalf of the municipality, as well as to impose wage and/or hiring freezes and in certain cases approve or disapprove collective bargaining agreements. Implementation is generally left to the discretion of the board of the public benefit corporation. Such a State financial control board was first established for New York City in 1975. In addition, upon the issuance of a certificate of necessity of the Governor reciting facts which in the judgment of the Governor constitute an emergency requiring enactment of such laws, with the concurrences of two-thirds of the members elected in each house of the State legislature, the State is authorized to intervene in the "property, affairs and governments" of local government units. This occurred in the case of the County of Erie in 2005. The authority of the State to intervene in the financial affairs of a local government is further supported by Article VIII, Section 12 of

the Constitution which declares it to be the duty of the State legislature to restrict, subject to other provisions of the Constitution, the power of taxation, assessment, borrowing money and contracting indebtedness and loaning the credit of counties, cities, towns and villages so as to prevent abuses in taxation and assessment and in contracting indebtedness by them.

In 2013, the State established a new state advisory board to assist counties, cities, towns and villages in financial distress. The Financial Restructuring Board for Local Governments (the "FRB"), is authorized to conduct a comprehensive review of the finances and operations of any such municipality deemed by the FRB to be fiscally eligible for its services upon request by resolution of the municipal legislative body and concurrence of its chief executive. The FRB is authorized to make recommendations for, but cannot compel improvement of fiscal stability, management and delivery of municipal services, including shared services opportunities and is authorized to offer grants and/or loans of up to \$5,000,000 through a Local Government Performance and Efficiency Program to undertake certain recommendations. If a municipality agrees to undertake the FRB recommendations, it will be automatically bound to fulfill the terms in order to receive the aid.

The FRB is also authorized to serve as an alternative arbitration panel for binding arbitration.

Although from time to time there have been proposals for the creation of a statewide financial control board with broad authority over local governments in the State, the FRB does not have emergency financial control board powers to intervene in the finances and operations of entities such as the public benefit corporations established by special acts as described above.

Several municipalities in the State are presently working with the FRB. The Town has not applied to the FRB and does not reasonably anticipate submission of a request to the FRB for a comprehensive review of its finances and operations. School districts and fire districts are not eligible for FRB assistance.

#### **RISK FACTORS**

There are certain potential risks associated with an investment in the Notes, and investors should be thoroughly familiar with this Official Statement, including its appendices, in order to make an informed investment decision. Investors should consider, in particular, the following factors:

The Town's credit rating could be affected by circumstances beyond the Town's control. Economic conditions such as the rate of unemployment and inflation, termination of commercial operations by corporate taxpayers and employers, as well as natural catastrophes, could adversely affect the assessed valuation of Town property and its ability to maintain fund balances and other statistical indices commensurate with its current credit rating. As a consequence, a decline in the Town's credit rating could adversely affect the market value of the Notes.

If and when an owner of any of the Notes should elect to sell a Note prior to its maturity, there can be no assurance that a market will have been established, maintained and continue in existence for the purchase and sale of any of those Notes. The market value of the Notes is dependent upon the ability of holder to potentially incur a capital loss if such Note is sold prior to its maturity.

There can be no assurance that adverse events including, for example, the seeking by another municipality in the State or elsewhere of remedies pursuant to the Federal Bankruptcy Act or otherwise, will not occur which might affect the market price of and the market for the Notes. In particular, if a significant default or other financial crisis should occur in the affairs of the State or any of its municipalities, public authorities or other political subdivisions thereby possibly further impairing the acceptability of obligations issued by those entities, both the ability of the Town to arrange for additional borrowing(s) as well as the market for and market value of outstanding debt obligations, including the Notes, could be adversely affected.

The Town is dependent in part upon financial assistance from the State in the form of State aid as well as grants and loans to be received ("State Aid"). The Town's receipt of State aid may be delayed as a result of the State's failure to adopt its budget timely and/or to appropriate State Aid to municipalities and school districts. Should the Town fail to receive all or a portion of the amounts of State Aid expected to be received from the State in the amounts and at the times anticipated, occasioned by a delay in the payment of such moneys, the Town is authorized pursuant to the Local Finance Law ("LFL") to provide operating funds by borrowing in anticipation of the receipt of such uncollected State Aid, however, there can be no assurance that, in such event, the Town will have market access for any such borrowing on a cost effective basis. The elimination of or any substantial reduction in State Aid would likely have a materially adverse effect upon the Town requiring either a counterbalancing increase in revenues from other sources to the extent available or a curtailment of expenditures. (See also "The Town – State Aid" herein.)

Future amendments to applicable statutes whether enacted by the State or the United States of America affecting the treatment of interest paid on municipal obligations, including the Notes, for income taxation purposes could have an adverse effect on the market value of the Notes (see "TAX MATTERS" herein).

The enactment of the Tax Levy Limit Law, which imposes a tax levy limitation upon municipalities, school districts and fire districts in the State, including the Town, without providing exclusion for debt service on obligations issued by municipalities and fire districts, including the Town, may affect the market price and/or marketability for the Notes. (See "TAX LEVY LIMIT LAW" herein.)

Federal or State legislation imposing new or increased mandatory expenditures by municipalities, school districts and fire districts in the State, including the Town, could impair the financial condition of such entities, including the Town, and the ability of such entities, including the Town, to pay debt service on the Notes.

The effects of the COVID-19 pandemic may also have a material negative impact on the Town. (See "COVID-19" herein.)

#### THE NOTES

# **Description of the Notes**

The Notes are general obligations of the Town, and will contain a pledge of its faith and credit for the payment of the principal of and interest on the Notes as required by the Constitution and laws of the State (State Constitution, Art. VIII, Section 2; Local Finance Law, Section 100.00). All the taxable real property within the Town is subject to the levy of ad valorem taxes to pay the Notes and interest thereon, subject to applicable statutory limitations. See "NATURE OF THE OBLIGATION" and "TAX LEVY LIMITATION LAW" herein.

The Notes will be dated the date of delivery, which is expected to be January 28, 2021 and will mature on January 28, 2022. The Notes are subject to redemption prior to maturity as described herein under the heading "Optional Redemption."

#### **Optional Redemption**

The Notes will be subject to redemption prior to maturity on or after July 28, 2021 upon 20 days' written notice.

#### Purpose of Issue

The Notes are issued pursuant to the Constitution and statutes of New York State, including among others, the Town Law and the Local Finance Law, and a bond resolution adopted by the Town Board on June 12, 2017 authorizing the issuance of up to \$3,000,000 bonds for the construction of park, recreational, and sports improvements on a parcel of real property acquired by the Town.

The proceeds of the Notes, along with \$160,000 available funds of the Town, will redeem and renew \$2,845,000 bond anticipation notes maturing on January 30, 2021 for the aforementioned purposes.

### **BOOK-ENTRY-ONLY SYSTEM**

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Notes, if requested. The Notes will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered note certificate will be issued for each maturity of the Notes in the aggregate principal amount of such issue, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation, Government Securities Clearing Corporation, MBS Clearing Corporation, and Emerging Markets Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its registered subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing

corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at <a href="https://www.dtcc.com">www.dtcc.com</a>.

Purchases of Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Notes on DTC's records. The ownership interest of each actual purchaser of each Note ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Notes, except in the event that use of the book-entry system for the Notes is discontinued.

To facilitate subsequent transfers, all Notes deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Notes with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Notes; DTC's records reflect only the identity of the Direct Participants to whose accounts such Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Notes within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Notes unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Town as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Notes are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Notes will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Town, on payable dates in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC or the Town, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Town, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Notes at any time by giving reasonable notice to the Town. Under such circumstances, in the event that a successor depository is not obtained, note certificates are required to be printed and delivered.

The Town may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, note certificates will be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the Town believes to be reliable, but the Town takes no responsibility for the accuracy thereof.

Source: The Depository Trust Company.

THE TOWN CANNOT AND DOES NOT GIVE ANY ASSURANCES THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC WILL DISTRIBUTE TO THE BENEFICIAL OWNERS OF THE NOTES (1) PAYMENTS OF PRINCIPAL OF OR INTEREST ON THE NOTES; (2) CONFIRMATIONS OF THEIR OWNERSHIP INTERESTS IN THE NOTES; OR (3) OTHER NOTICES SENT TO DTC OR CEDE & CO., ITS PARTNERSHIP NOMINEE, AS THE REGISTERED OWNER OF THE NOTES, OR THAT THEY WILL DO SO ON A TIMELY BASIS, OR THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL SERVE AND ACT IN THE MANNER DESCRIBED IN THIS OFFICIAL STATEMENT.

THE TOWN WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATIONS TO DTC, THE DIRECT PARTICIPANTS, THE INDIRECT PARTICIPANTS OF DTC OR THE BENEFICIAL OWNERS WITH RESPECT TO (1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC; (2) THE PAYMENT BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY AMOUNT DUE TO ANY BENEFICIAL OWNER IN RESPECT OF THE PRINCIPAL AMOUNT OF OR INTEREST ON THE NOTES; (3) THE DELIVERY BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY NOTICE TO ANY BENEFICIAL OWNER THAT IS REQUIRED OR PERMITTED TO BE GIVEN TO OWNERS; OR (4) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS THE REGISTERED HOLDER OF THE NOTES.

THE INFORMATION CONTAINED HEREIN CONCERNING DTC AND ITS BOOK-ENTRY SYSTEM HAS BEEN OBTAINED FROM DTC AND THE TOWN MAKES NO REPRESENTATION AS TO THE COMPLETENESS OR THE ACCURACY OF SUCH INFORMATION OR AS TO THE ABSENCE OF MATERIAL ADVERSE CHANGES IN SUCH INFORMATION SUBSEQUENT TO THE DATE HEREOF.

#### **Certificated Notes**

For those Notes issued in book-entry form, the following provisions shall apply: DTC may discontinue providing its services with respect to the Notes at any time by giving reasonable notice to the Town and discharging its responsibilities with respect thereto under applicable law, or the Town may terminate its participation in the system of book-entry-only system transfers through DTC at any time. In the event that such book-entry-only system is discontinued, notes will be registered in the name of the owner(s) in denominations of \$5,000 or integral multiples thereof. Principal of and interest on the Notes will be payable at a principal corporate trust office of a bank or trust company located and authorized to do business in the State to be named by the Town as fiscal agent for the Notes.

#### THE TOWN

#### **General Information**

The Town of Cortlandville was established in 1829. The Village of McGraw is located wholly within the Town and the Village of Homer is located partially within the Town, both of which have their independent form of government. A portion of the area's four independent school districts are located within the Town. The school districts utilize the Town's assessment roll as the basis for taxation of the apportioned levy in the Town.

The Town is located in the southern sector of central New York, approximately 30 miles south of the City of Syracuse. The City of Binghamton is located 45 miles to the south. The Town surrounds the City of Cortland, the County Seat, and is located in the west section of the County. Major highways through the Town include Interstate #81, and State Routes #11, #13, #41, #222 and #281.

Greek Peak, Labrador and Song Mountain are three popular ski resorts located in the County. Transportation needs are met by various motor freight lines, Greyhound Bus Lines and various major airlines operating out of Syracuse Hancock International Airport, Tompkins County Airport in Ithaca and Broome County Airport in Binghamton.

The Town has a land area of 50.1 square miles and has a current estimated population of 8,120 including the Village of McGraw. The Town is suburban in nature and enjoys a significant industrial base. The Town serves as the commercial hub for the residents in and around the County, as well as the surrounding farm and dairy region. The sale of locally produced milk, beef, maple syrup and cash crops within the County generates revenues in excess of \$60 million annually. New businesses within the Town includes Byrne Dairy, Best Western, Essex Steel, Country Inn and Suites, Price Chopper, Super Wal-Mart, Pyrotek and Lowes, Forkey Construction & Fabrication Inc., & Cortland Commerce Development LLC. An area in the Town has been designated as "Finger Lakes East Business Park" which is designated as an industrial park. The area has been approved and been granted some funding by the governor's office. The Cortland County Industrial Development Agency ("IDA") awarded Byrne Dairy the purchase of the 125-acre business park. The first phase of the development is the \$30 million construction of facilities for yogurt production, artisan cheese production, a visitor's center, and agriculture-related tourism facilities began in late summer of 2013. In 2014, Byrne Dairy completed the yogurt manufacturing plant and is currently in the process of the developing the artisan cheese production area.

Major non-manufacturing employers within the County provide employment and include the State University of New York at Cortland (SUNY) which provides graduate and undergraduate education to 7,000 students and employs approximately 1,000 persons; Guthrie Cortland Medical Center which consists of a 177-bed facility and employs 750 persons; and County and City governments employing approximately 650 and 200 persons respectively.

Source: Town officials.

#### **Major Employers**

The following is a summary of the major non-manufacturing and manufacturing employers in the Cortland metropolitan area (some of which are located outside the boundaries of the Town):

# **Non-Manufacturing Employment**

Name	<u>Type</u>	<b>Employees</b>
State University of New York at Cortland	Education	1,339
County of Cortland	Government	649
Cortland Regional Medical Center	Health Care	725
Crown Center for Nursing & Rehab	Health Care	260
Onondaga-Cortland-Madison BOCES	Education	212
Greek Peak	Recreation (seasonal)	200
City of Cortland	Government	200
Price Chopper	Super Market	125

#### **Manufacturing Employment**

Name	Products	<b>Employees</b>
KIK/Marietta Packaging Corporation	Packaging amenities for hotel/motel chains (seasonal	630
Pall Trinity Micro Corporation	Industrial Filters & Filtration Systems	500
Suit-Kote Corporation	Asphalt Products	500
Intertek Testing Services	Independent Testing, Labeling &	
	Certified Services	360
Auxiliary Services Corporation	Food Service, Book Store, Vending	300
J. M. Murray Center	Produces/assembles a variety of products	224
Gutchess Lumber Company	Processes Hardwood Lumber	180
Square Deal Machining	Produces machined, fabricated, and welded	
	components for construction equipment,	
	Trucking, electronic and hardware industries	130

#### **Employment of 100 to 199 Persons**

Pyrotek Refining, Melting, Processing and Casting of Molten Aluminum

Forkey Construction Metal Fabrication

Bestway Enterprises Pressure Treated Lumber

Manpower Temporary Employment Service

Tops Market Supermarket
Wal-Mart Discount Retailer
Lowes Discount Retailer
Cortland Care Center Skilled Nursing Care

Economy Paving Highway and Bridge Construction Services

NBT Banking Services

Albany International Corporation Monofilament for Paper Makers

Key Bank Banking Services

Northeast Transformer Services Transformer Repair and Manufacturing

Tompkins-Cortland Community College (TC3) Education

Note: Above list does not reflect any changes in employment due to impacts of COVID-19 pandemic. (See "COVID-19" herein).

Employment in the manufacturing sector over the last few years has demonstrated stability and moderate growth. In addition, the overall employment picture in the area has historically been buoyed by the availability of non-manufacturing job opportunities.

The County Industrial Development Agency along with the Cortland Business Development Council has received a commitment from the County, which calls for 2% of the portion of the sales tax, which is distributed by the County to be set aside to fund the region-wide economic development program. Those funds will be used to cover the administrative expenses of the Cortland County Industrial Development Agency and the Cortland Business Development Council. With such a documented contractual commitment to the economic development efforts within the area, the prospects are favorable for future development and job creation in the region.

Source: Town officials.

#### **Population Trends**

<u>Year</u>	Town of Cortlandville	Cortland County	New York State
1970	8,868	45,894	18,236,882
1980	9,408	48,820	17,558,072
1990	8,054	48,735	17,990,455
2000	7,919	49,611	18,976,457
2010	8,509	49,336	19,378,102
2019 (Estimate)	8,120	47,581	19,453,561

Source: U.S. Census Bureau.

#### **Selected Wealth and Income Indicators**

Per capita income statistics are available for the Town, County and State. Listed below are select figures from the 2000 census, and 2006-2010 and 2014-2018 American Community Survey.

	Per Capita Income			Median Family Income			
	<u>2000</u>	2006-2010	<u>2014-2018</u>	<u>2000</u>	2006-2010	2014-2018	
Town of: Cortlandville	\$ 19,887	\$ 25,714	\$ 33,699	\$ 46,888	\$ 65,769	\$ 81,650	
County of: Cortland	16,622	22,078	26,979	42,204	57,743	69,068	
State of: New York	23,389	30,948	37,470	51,691	67,405	80,419	

Note: 2015-2019 American Community Survey estimates are not available as of the date of this Official Statement.

Source: U.S. Census Bureau 2000 census, and 2006-2010 and 2014-2018 5-Year American Community Survey data.

# **Unemployment Rate Statistics**

Unemployment statistics are not available for the Town as such. The smallest area for which such statistics are available (which includes the Town) is Cortland County. The information set forth below with respect to the County and State of New York is included for information purposes only. It should not be inferred from the inclusion of such data in this Official Statement that the County or State is necessarily representative of the Town, or vice versa.

Annual Averages											
	<u>2</u>	013	<u>201</u> 4	<u> </u>	<u>2015</u>	2016		<u>2017</u>	<u>201</u>	8	<u>2019</u>
Cortland County	7	.7%	6.5%	)	5.9%	5.7%		5.8%	5.19	%	4.9%
New York State	7	.7%	6.3%	)	5.3%	4.9%		4.7%	4.19	%	4.0%
2020 Monthly Figures											
	<u>Jan</u>	<u>Feb</u>	<u>Mar</u>	<u>Apr</u>	May	June	<u>July</u>	<u>Aug</u>	<u>Sept</u>	Oct	Nov
Cortland County	6.6%	5.8%	5.8%	14.1%	10.3%	10.2%	11.5%	8.2%	4.9%	5.3%	5.1%
New York State	4.1%	3.9%	4.2%	15.1%	14.2%	15.5%	16.0%	12.5%	9.3%	9.0%	8.1%

Note: Unemployment rates for December 2020 are not available as of the date of this Official Statement. Due to the impact of the COVID-19 pandemic, unemployment rates for April through November 2020 were substantially higher than for previous periods. Unemployment rates are expected to remain higher for the foreseeable future.

Source: Department of Labor, State of New York. (Note: Figures not seasonally adjusted).

#### Form of Town Government

The Town is governed by the provisions of the Town Law.

The chief executive officer of the Town is the Supervisor who is elected for a term of two years and is eligible to succeed himself. He is also a member of the Town Board. In addition to the Supervisor, there are four members of the Town Board designated as Councilmen who are elected for four-year terms which are staggered such that two councilmen are elected every two years. All the Town Board members are elected at large and there is no limitation on the number of terms each may serve.

The Highway Superintendent is elected to a term of two years. The Town appoints its Assessor who serves a six-year term. The Town appoints the Bookkeeper, Engineer and the Town Attorney whose terms are fixed by Town Law. The Town Clerk, who also performs the duties of Town Tax Collector, is elected for a two-year term. The Town Board appoints a Zoning Board, Planning Board, and Board of Assessment Review.

### **Financial Organization**

The Supervisor is the chief fiscal officer of the Town and is the head of the Bookkeeping Department. In addition to controlling all appropriation expenses, countersigning checks and auditing all claims against the Town, the Supervisor is responsible for the preparation of the annual budget and is the accounting officer of the Town.

#### **Budgetary Procedures**

The Supervisor, with the assistance of the bookkeeper prepares a preliminary budget each year, pursuant to various laws of the State of New York, and holds a public hearing thereon. Subsequent to the public hearing, revisions, if any, are made and the budget is then adopted by the Town Board as its final budget for the coming fiscal year. The budget is not subject to referendum.

The Town remained within its tax levy limit for the 2021 budget.

#### **Investment Policy**

Pursuant to the statutes of the State of New York, the Town is permitted to invest only in the following investments: (1) special time deposits or certificates of deposits in a bank or trust company located and authorized to do business in the State of New York; (2) obligations of the United States of America; (3) obligations guaranteed by agencies of the United States of America where the payment of principal and interest is guaranteed by the United States of America; (4) obligations of the State of New York; (5) with the approval of the New York State Comptroller, tax anticipation notes and revenue anticipation notes issued by any New York municipality or district corporation, other than the Town; (6) obligations of a New York public corporation which are made lawful investments by the Town pursuant to another provision of law; (7) certain certificates of participation issued on behalf of political subdivisions of the State of New York; and, (8) in the case of Town moneys held in certain reserve funds established pursuant to law, obligations issued by the Town; and, (9) reciprocal deposit through a deposit placement program in a bank or trust company located and authorized to do business in the State of New York. These statutes further require that all bank deposits, in excess of the amount insured under the Federal Deposit Insurance Act, be secured by either a pledge of eligible securities, an eligible surety bond or an eligible letter of credit, as those terms are defined in the law.

The Town at present has only invested in items (1), (2) and (9) above, and does not contemplate any other investments.

# **State Aid**

The Town receives financial assistance from the State. In its General Fund budget for the 2021 fiscal year, approximately 6.2% of the operating revenues of the Town is expected to be received from the State as State aid. If the State should experience difficulty in borrowing funds in anticipation of the receipt of State taxes in order to pay State aid to municipalities and school districts in the State, including the Town, in any year, the Town may be affected by a delay in the receipt of State aid until sufficient State taxes have been received by the State to make State aid payments. Additionally, if the State should not adopt its budget in a timely manner, municipalities and school districts in the State, including the Town, may be affected by a delay in the payment of State aid.

The State is not constitutionally obligated to maintain or continue State aid to the Town. No assurance can be given that present State aid levels will be maintained this year or in the future. State budgetary restrictions which eliminate or substantially reduce State aid could have a material adverse effect upon the Town requiring either a counterbalancing increase in revenues from other sources to the extent available, or a curtailment of expenditures.

Due the outbreak of COVID-19 the State has declared a state of emergency and the Governor has taken steps designed to mitigate the spread and impacts of COVID-19, including closing schools and non-essential businesses. The outbreak of COVID-19 and the dramatic steps taken by the State to address it are expected to negatively impact the State's economy and financial condition. The full impact of COVID-19 upon the State is not expected to be known for some time; however, it is anticipated that the State will experience budgetary restrictions which will require certain gap-closing actions. Such actions may include, but are not limited to: reductions in State agency operations and/or delays or reductions in payments to local governments or other recipients of State aid including municipalities and school districts in the State. If this were to occur, reductions in the payment of State aid could adversely affect the financial condition of municipalities and school districts in the State, including the Town. (See "COVID-19" herein).

In October 30, 2020, the New York State Division of the Budget released the fiscal year ending 2021 First Quarterly State Budget Financial Plan Update, which projects a \$14.9 billion General Fund revenue decline and a 15.3% decline in tax receipts from prior budget forecasts. The State further projects a total revenue loss of \$63 billion through the State's fiscal year ending 2024 as a direct consequence of the COVID-19 pandemic. The State has announced that in the absence of Federal funding to offset this revenue loss, the State has begun to take steps to reduce spending, including but not limited to, temporarily holding back 20% of most aid payments to local governments and school districts. According to the State, all or a portion of such temporary reductions in aid payments may be converted to permanent reductions, depending on the size and timing of any new Federal aid. Such reductions or delays in the payment of State aid could adversely affect the financial condition of municipalities and school districts in the State.

## **Employees**

The Town employs approximately 50 full-time, part-time and elected employees. None of the employees of the Town are represented by a collective bargaining unit.

Source: Town officials.

#### **Status and Financing of Employee Pension Benefits**

Substantially all employees of the Town are members of the New York State and Local Employees' Retirement System ("ERS") (the "Retirement System"). The ERS is generally also known as the "Common Retirement Fund". The Retirement System is a cost-sharing multiple public employer retirement system. The obligation of employers and employees to contribute and the benefit to employees are governed by the New York State Retirement System and Social Security Law (the "Retirement System Law"). The Retirement System offer a wide range of plans and benefits which are related to years of service and final average salary, vesting of retirement benefits, death and disability benefits and optional methods of benefit payments. All benefits generally vest after five years of credited service, except for employees hired on or after January 1, 2010. The Retirement System Law generally provides that all participating employers in each retirement system are jointly and severally liable for any unfunded amounts. Such amounts are collected through annual billings to all participating employers. Generally, all employees, except certain part-time employees, participate in the Retirement System. The Retirement System are non-contributory with respect to members hired prior to July 27, 1976. Except as noted below, all members hired on or after July 27, 1976 and before January 1, 2010, with less than ten years' service, must contribute 3% of gross annual salary toward the cost of retirement programs.

Pension reform legislation adopted in 2009 created a new Tier V pension level, the most significant reform of the State's pension system in more than a quarter-century. Key components of Tier V include:

- Raising the minimum age at which most civilians can retire without penalty from 55 to 62 and imposing a penalty of up to 38% for any civilian who retires prior to age 62.
- Requiring employees to continue contributing 3% of their salaries toward pension costs so long as they
  accumulate additional pension credits.
- Increasing the minimum years of service required to draw a pension from 5 years to 10 years.
- Capping the amount of overtime that can be considered in the calculation of pension benefits for civilians at \$15,000 per year, and for police and firefighters at 15% of non-overtime wages.

Additional pension reform legislation adopted in 2012 created a new Tier VI and provided for increased employee contribution rates of between 3% and 6%, an increase in the retirement age from 62 years to 63 years, a readjustment of the pension multiplier, and a change in the time period for final average salary calculation from 3 years to 5 years. Tier VI employees will vest in the system after ten years of employment and will continue to make employee contributions throughout employment.

The Town's contributions to the ERS for the years 2016 through 2020 and budgeted contributions for 2021 are as follows:

<u>Year</u>	<u>ERS</u>
2016	\$ 275,760
2017	281,685
2018	276,192
2019	278,539
2020	289,641
2021 (Budgeted)	301.535

Source: Town officials.

Pursuant to various laws enacted between 1991 and 2002, the State Legislature authorized local governments to make available certain early retirement incentive programs to its employees. The Town does not have any early retirement incentives outstanding.

<u>Historical Trends and Contribution Rates.</u> Historically there has been a State mandate requiring full (100%) funding of the annual actuarially required local governmental contribution out of current budgetary appropriations. With the strong performance of the Retirement System in the 1990s, the locally required annual contribution declined to zero. However, with the subsequent decline in the equity markets, the pension system became underfunded. As a result, required contributions increased substantially to 15% to 20% of payroll for the employees' and the police and fire Retirement System, respectively. Wide swings in the contribution rate resulted in budgetary planning problems for many participating local governments.

A chart of average ERS rates (2017 to 2021) is shown below:

<u>Year</u>	<u>ERS</u>
2017	15.5%
2018	15.3
2019	14.9
2020	14.6
2021	14.6

Chapter 49 of the Laws of 2003 amended the Retirement and Social Security Law and Local Finance Law. The amendments empowered the State Comptroller to implement a comprehensive structural reform program that establishes a minimum contribution for any employer equal to 4.5% of pensionable salaries for required contributions due December 15, 2003 and for all years thereafter where the actual rate would otherwise be 4.5% or less. In addition, it instituted a billing system that will advise employers over one year in advance concerning actual pension contribution rates.

Chapter 57 of the Laws of 2010 (Part TT) amended the Retirement and Social Security Law to authorize participating local government employers, if they so elect, to amortize an eligible portion of their annual required contributions to both ERS and PFRS, when employer contribution rates rise above certain levels. The option to amortize the eligible portion began with the annual contribution due February 1, 2011. The amortizable portion of an annual required contribution is based on a "graded" rate by the State Comptroller in accordance with formulas provided in Chapter 57. Amortized contributions are to be paid in equal annual installments over a ten-year period, but may be prepaid at any time. Interest is to be charged on the unpaid amortized portion at a rate to be determined by State Comptroller, which approximates a market rate of return on taxable fixed rate securities of a comparable duration issued by comparable issuers. The interest rate is established annually for that year's amortized amount and then applies to the entire ten years of the amortization cycle of that amount. When in any fiscal year, the participating employer's graded payment eliminates all balances owed on prior amortized amounts, any remaining graded payments are to be paid into an employer contribution reserve fund established by the State Comptroller for the employer, to the extent that amortizing employer has no currently unpaid prior amortized amounts, for future such use.

<u>Stable Rate Pension Contribution Option</u>: The 2013-14 Adopted State Budget included a provision that authorized local governments, including the Town, with the option to "lock-in" long-term, stable rate pension contributions for a period of years determined by the State Comptroller and ERS and PFRS. The pension contribution rates under this program would reduce near-term payments for employers, but require higher than normal contributions in later years.

The Town is not amortizing or smoothing any pension payments, nor does it intend to do so in the foreseeable future.

The investment of monies and assumptions underlying same, of the Retirement System covering the Town's employees is not subject to the direction of the Town. Thus, it is not possible to predict, control or prepare for future unfunded accrued actuarial liabilities of the Retirement System ("UAALs"). The UAAL is the difference between total actuarially accrued liabilities and actuarially calculated assets available for the payment of such benefits. The UAAL is based on assumptions as to retirement age, mortality, projected salary increases attributed to inflation, across-the-board raises and merit raises, increases in retirement

benefits, cost-of-living adjustments, valuation of current assets, investment return and other matters. Such UAALs could be substantial in the future, requiring significantly increased contributions from the Town which could affect other budgetary matters. Concerned investors should contact the Retirement System administrative staff for further information on the latest actuarial valuations of the Retirement System.

#### **Other Post-Employment Benefits**

<u>Healthcare Benefits.</u> School districts and boards of cooperative educational services, unlike other municipal units of government in the State, have been prohibited from reducing retiree health benefits or increasing health care contributions received or paid by retirees below the level of benefits or contributions afforded to or required from active employees since the implementation of Chapter 729 of the Laws of 1994. Legislative attempts to provide similar protection to retirees of other local units of government in the State have not succeeded as of this date. Nevertheless, many such retirees of all varieties of municipal units in the State do presently receive such benefits.

<u>OPEB.</u> Other Post-Employment Benefits ("OPEB") refers to "other post-employment benefits," meaning other than pension benefits, disability benefits and OPEB consist primarily of health care benefits, and may include other benefits such as disability benefits and life insurance. Until recent years, these benefits have generally been administered on a pay-as-you-go basis and have not been reported as a liability on governmental financial statements.

GASB 75. GASB has issued Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, effective for the year ending December 31, 2018. This Statement replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB. Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, establishes new accounting and financial reporting requirements for OPEB plans.

<u>Summary of Changes from the Last Valuation.</u> The Town contracted with Amory Associates LLC, an actuarial firm, to calculate its first actuarial valuation under GASB 75 for the fiscal year ending December 31, 2019.

The following outlines the changes to the Total OPEB Liability during the 2018 and 2019 fiscal years, by source.

Balance beginning at January 31:	2018		 2019
Changes for the year:	\$	8,608,368	\$ 9,501,791
Service cost		305,831	318,761
Interest		332,908	333,875
Differences between expected and actual experience		-	(1,612,841)
Changes in assumptions or other inputs		468,886	(839,075)
Changes of benefit terms		-	=
Benefit payments		(214,202)	(229,789)
Net Changes	\$	893,423	\$ (2,029,069)
Balance ending at December 31:		2018	 2019
	\$	9,501,791	\$ 7,472,722

Note: The above table is not audited. The actuarial valuation for the fiscal year ended December 31, 2020 is not available as of the date of this Official Statement.

Under GASB 75, an actuarial valuation will be required every two years for all plans; however, the alternative measurement method will continue to be available for plans with less than 100 members.

The aforementioned liability and ARC are recognized and disclosed in accordance with GASB 75 standards in the Town's audited financial statements.

There is no authority in current State law to establish a trust account or reserve fund for this liability. The Town has reserved \$0 towards its OPEB liability. The Town funds this liability on a pay-as-you-go basis.

The Town's unfunded actuarial accrued OPEB liability could have a material adverse impact upon the Town's finances and could force the Town to reduce services, raise taxes or both.

In April 2015, the State Comptroller announced legislation to create an optional investment pool to help the State and local governments fund retiree health insurance and other post-employment benefits. The proposed legislation would allow the following:

- Authorize the creation of irrevocable OPEB trusts, not part of the New York State Common Retirement Fund, so that New York state and its local governments can, at their option, help fund their OPEB liabilities;
- Establish an OPEB investment fund in the sole custody of the State Comptroller for the investment of OPEB assets of the state and participating eligible local governments;
- Designate the president of the Civil Service Commission as the trustee of the state's OPEB trust and the governing boards as trustee for local governments; and
- · Allow school districts to transfer certain excess reserve balances to an OPEB trust once it is established.

Under the State Comptroller's proposal, there were no restrictions on the amount a government can deposit into the trust. The proposal for an optional investment pool for OPEB liability was not adopted in the past State legislative sessions. It is not known if the legislation will be reintroduced and enacted into law this year.

#### **Other Information**

The statutory authority for the power to spend money for the object or purpose, or to accomplish the object or purpose for which the Notes are to be issued, is the Town Law and/pr the General Municipal Law or other laws.

The Town has complied with the procedure for the validation of the Notes provided in Title 6 of Article 2 of the Local Finance Law.

No principal or interest upon any obligation of this Town is past due.

The fiscal year of the Town is January 1 through December 31.

Except for as shown under "STATUS OF INDEBTEDNESS – Estimated Overlapping Indebtedness", this Official Statement does not include the financial data of any political subdivision having power to levy taxes within the Town.

#### **Financial Statements**

The Town retains an independent certified public accounting firm for a continuous independent audit of all financial transactions of the Town. The Audited Financial Report for Fiscal Year ended December 31, 2019 is attached hereto as "APPENDIX – E". The Audited Financial Report for the Fiscal Year ended December 31, 2020 is not available as of the date of this Official Statement. The financial affairs of the Town are also subject to annual audits by the State Comptroller.

The Town complies with the Uniform System of Accounts as prescribed for towns in New York State by the State Comptroller. This System differs from generally accepted accounting principles as prescribed by the American Institute of Certified Public Accountants' Industry Audit Guide, "Audits of State and Local Governmental Units", and codified in Government Accounting, Auditing and Financial Reporting (GAAFR), published by the Governmental Accounting Standards Board (GASB).

Beginning with the fiscal year ending December 31, 2003, the Town was required to issue its audited financial statements in accordance with GASB Statement No. 34. This statement includes reporting of all assets including infrastructure and depreciation in the Government Wide Statement of Activities, as well as the Management's Discussion and Analysis. The Town is and has been in compliance with GASB Statement No. 34 for all years required.

Insero & Co. CPAs LLP, the independent auditor for the Town, has not been engaged to perform and has not performed, since the date of its report included herein, any procedures on the financial statements addressed in that report. Insero & Co. CPAs LLP also has not performed any procedures relating to this Official Statement.

# Unaudited Results for the Fiscal Year Ending December 31, 2020

Unaudited information for the Town's fiscal year ended December 31, 2020 is unavailable as of the date of this Official Statement.

#### **New York State Comptroller Report of Examination**

The State Comptroller's office, i.e., the Department of Audit and Control, periodically performs a compliance review to ascertain whether the Town has complied with the requirements of various State and Federal statutes. These audits can be found by visiting the Audits of Local Governments section of the Office of the State Comptroller website.

The State Comptroller's office released an audit report of the Town on March 22, 2019. The purpose of the audit was to Determine whether the use of Town resources to improve private property was appropriate and properly disclosed for the period January 1, 2013 through August 28, 2018.

#### **Key Findings:**

 Town officials inappropriately spent \$22,600 to improve and maintain a Board member's property with no lease agreement in place.

#### **Key Recommendations:**

Consider the legal implications of this arrangement and consult with the Town attorney as to whether it may be
appropriate to recoup the initial costs for improving the private property.

The Town provided a complete response to the State Comptroller's office on March 13, 2019. A copy of the complete report and response can be found via the website of the Office of the New York State Comptroller.

There are no State Comptroller's audits of the Town that are currently in progress or pending release.

Note: Reference to website implies no warranty of accuracy of information therein, and the website is not included herein by reference.

## The State Comptroller's Fiscal Stress Monitoring System

The New York State Comptroller has reported that New York State's school districts and municipalities are facing significant fiscal challenges. As a result, the Office of the State Comptroller has developed a Fiscal Stress Monitoring System ("FSMS") to provide independent, objectively measured and quantifiable information to school district and municipal officials, taxpayers and policy makers regarding the various levels of fiscal stress under which the State's school districts and municipalities are operating.

The fiscal stress scores are based on financial information submitted as part of each school district's ST-3 report filed with the State Education Department annually, and each municipality's annual report filed with the State Comptroller. Using financial indicators that include year-end fund balance, cash position and patterns of operating deficits, the system creates an overall fiscal stress score which classifies whether a school district or municipality is in "significant fiscal stress", in "moderate fiscal stress," as "susceptible to fiscal stress" or "no designation". Entities that do not accumulate the number of points that would place them in a stress category will receive a financial score but will be classified in a category of "no designation." This classification should not be interpreted to imply that the entity is completely free of fiscal stress conditions. Rather, the entity's financial information, when objectively scored according to the FSMS criteria, did not generate sufficient points to place them in one of the three established stress categories.

The reports of the State Comptroller for the past three years for the Town are as follows:

Stress Designation	<u>Fiscal Score</u>
No Designation	3.3
No Designation	0.0
No Designation	0.0
No Designation	9.6
	No Designation No Designation

Source: Website of the Office of the New York State Comptroller.

Note: Reference to website implies no warranty of accuracy of information therein, and the website is not included herein by reference.

#### TAX INFORMATION

#### **Taxable Valuations**

Fiscal Year Ending December 31	<u>:</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
Assessed Valuation	\$	694,056,904	\$ 702,474,625	\$ 707,108,515	\$ 711,498,901	\$ 713,381,322
New York State						
Equalization Rate		100.00%	100.00%	100.00%	100.00%	92.00%
Total Taxable Full Valuation	\$	694,056,904	\$ 702,474,625	\$ 707,108,515	\$ 711,498,901	\$ 775,414,480

Note: The assessed valuation for the 2021 fiscal year is expected to be available July 2021.

# Tax Rate Per \$1,000 (Assessed)

Fiscal Year Ending December 31:	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
Inside Villages	\$ 2.24	\$ 2.05	\$ 2.03	\$ 2.45	\$ 2.81
Outside Villages	3.11	3.19	3.40	3.41	3.46

# **Tax Levy and Tax Collection Record**

Fiscal Year Ending December 31:	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
Total Tax Levy	\$ 11,723,759	\$ 11,891,730	\$ 11,944,327	\$ 12,709,886	\$ 12,870,895
Amount Uncollected (1)	472,073	403,976	420,714	373,630	N/A
% Uncollected	4.03%	3.40%	3.52%	2.94%	N/A

<sup>(1)</sup> See "Tax Collection Procedure" herein.

#### **Tax Collection Procedure**

The Town Tax Collector's office collects Town and County taxes in January of each year without penalty, with a 1% penalty for each of the months of February, March and April. May has a 4% penalty plus a \$2.00 service charge. After the uncollected taxes are returned to the County Treasurer on June 1<sup>st</sup> (this is an extension approved by resolution at the county and town levels) a 5% penalty is added plus interest at 12% per annum on the combined total from January 1st of the current year.

The Tax Collector distributes the collected taxes to the Town prior to distributing the balance collected to the County. The Town thereby is assured of 100% tax collections. Responsibility for the collection of unpaid taxes rests with the County. Uncollected tax liens are sold annually.

Note: The County adopted the "Partial Payment of Taxes" Program for Town and County Collections, pursuant to Section 928-a of the Real Property Tax Law (NYS RPTL). This gave taxpayers a choice to pay their tax bill in full or 50% due by January 31<sup>st</sup> without a penalty. If taxpayers took advantage of the partial payment program the balance of their tax bill after January 31<sup>st</sup> would be 25% due by March 15<sup>th</sup> at 1.5% and 25% due by April 30<sup>th</sup> at 3.0%.

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#### **Larger Taxpayers – 2020 Assessment for 2021 Tax Roll**

		Estimated
Type	F	Full Valuation
Utility	\$	26,035,257
Commercial		13,483,146
Commercial		11,698,539
Industrial		9,791,573
Commercial		7,998,876
Utility		6,161,543
Commercial		5,516,067
Industrial		4,692,808
Housing		4,494,382
Utility		3,827,575
	Utility Commercial Commercial Industrial Commercial Utility Commercial Industrial Housing	Utility \$ Commercial Commercial Industrial Commercial Utility Commercial Industrial Housing

The ten larger taxpayers listed above have an estimated full valuation of \$93,699,766, which represents 12.1% of the tax base of the Town.

The Town currently does not have any pending or outstanding tax certioraris that are known or believed could have a material impact on the finances of the Town.

Source: Town Tax Rolls.

#### **Additional Tax Information**

Real property subject to Town taxes is assessed by the Town.

Veterans' and senior citizens' exemptions are offered to those who qualify.

The total assessed valuation of the Town consists of approximately 75%-residential and 25%-commercial/industrial.

The total property tax bill of a \$100,000 market value residential property located in the Town is approximately \$4,090 including County, School District and special purpose Town taxes.

#### TAX LEVY LIMIT LAW

Prior to the enactment of Chapter 97 of the New York Laws of 2011, as amended (the "Tax Levy Limit Law") all the taxable real property within the Town had been subject to the levy of ad valorem taxes to pay the bonds and notes of the Town and interest thereon without limitation as to rate or amount. However, the Tax Levy Limit Law imposes a tax levy limitation upon the Town, without providing an exclusion for debt service on obligations issued by the Town. As a result, the power of the Town to cause the levy of real estate taxes on all the taxable real property within the Town, to pay the principal of and interest on the Notes, is subject to the statutory limitations imposed by the Tax Levy Limit Law.

The following is a brief summary of certain relevant provisions of Tax Levy Limit Law. The summary is not complete and the full text of the Tax Levy Limit Law should be read in order to understand the details and implications thereof.

The Tax Levy Limit Law imposes a limitation on increases in the real property tax levy of the Town, subject to certain exceptions. The Tax Levy Limit Law permits the Town to increase its overall real property tax levy over the tax levy of the prior year by no more than the "Allowable Levy Growth Factor", which is the lesser of one and two-one hundredths or the sum of one plus the Inflation Factor; provided, however that in no case shall the levy growth factor be less than one. The "Inflation Factor" is the quotient of: (i) the average of the 20 National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the coming fiscal year minus the average of the National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the prior fiscal year, divided by: (ii) the average of the National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the prior fiscal year, with the result expressed as a decimal to four places. The Town is required to calculate its tax levy limit for the upcoming year in accordance with the provisions above and provide all relevant information to the New York State Comptroller prior to adopting its budget. The Tax Levy Limit Law sets forth certain exclusions to the real property tax levy limitation of the Town, including exclusions for certain portions of the expenditures for retirement system contributions and tort judgments payable by the Town. The Town Board can adopt a resolution, approved by a vote of sixty percent of the total voting power of the Town Board, to override the tax levy limit for a given year.

There can be no assurances that the Tax Levy Limit Law will not come under legal challenge for violating applicable law (i) for not providing an exception for debt service on obligations issued prior to the enactment of the Tax Levy Limit Law, (ii) by effectively eliminating the exception for debt service to general real estate tax limitations, and (iii) by limiting the pledge of its faith and credit by a Town for the payment of debt service on obligations issued by such Town because the Tax Levy Limit Law does not contain an exception from the levy limitation for the payment of debt service on either outstanding general obligation bonds or notes of the Town or such indebtedness incurred after the effective date of the Tax Levy Limit Law.

#### STATUS OF INDEBTEDNESS

#### **Constitutional Requirements**

The State Constitution limits the power of the Town (and other municipalities and certain school districts of the State) to issue obligations and to otherwise contract indebtedness. Such constitutional limitations in summary form, and as generally applicable to the Town and the Notes include the following:

<u>Purpose and Pledge.</u> Subject to certain enumerated exceptions, the Town shall not give or loan any money or property to or in aid of any individual or private corporation or private undertaking or give or loan its credit to or in aid of any of the foregoing or any public corporation.

The Town may contract indebtedness only for a Town purpose and shall pledge its faith and credit for the payment of principal of and interest thereon.

<u>Payment and Maturity</u>. Except for certain short-term indebtedness contracted in anticipation of taxes or to be paid in one of the two fiscal years immediately succeeding the fiscal year in which such indebtedness is contracted, indebtedness shall be paid in annual installments commencing no later than two years after the date such indebtedness shall have been contracted and ending no later than the expiration of the period of probable usefulness of the object or purpose as determined by statute; unless substantially level or declining annual debt service is authorized and utilized, no installment may be more than fifty per centum in excess of the smallest prior installment. The Town is required to provide an annual appropriation for the payment of interest due during the year on its indebtedness and for the amounts required in such year for amortization and redemption of its notes and such required annual installments on its bonds.

<u>Debt Limit.</u> The Town has the power to contract indebtedness for any Town purpose so long as the aggregate outstanding principal amount thereof, subject to certain limited exceptions, shall not exceed seven per centum of the average full valuation of taxable real estate of the Town and subject to certain enumerated exclusions and deductions such as water and certain sewer facilities and cash or appropriations for current debt service. The constitutional method for determining full valuation is by taking the assessed valuation of taxable real estate as shown upon the latest completed assessment roll and dividing the same by the equalization rate as determined by the State Office of Real Property Services. The State Legislature is required to prescribe the manner by which such ratio shall be determined. Average full valuation is determined by taking the sum of the full valuation of the last completed assessment roll and the four preceding assessment rolls and dividing such sum by five.

Pursuant to Article VIII of the State Constitution and Title 9 of Article 2 of the Local Finance Law, the debt limit of the Town is calculated by taking 7% of the latest five-year average of the full valuation of all taxable real property.

#### **Statutory Procedure**

In general, the State Legislature has, by the enactment of the Local Finance Law, authorized the powers and procedure for the Town to borrow and incur indebtedness, subject, of course, to the constitutional provisions set forth above. The power to spend money, however, generally derives from other law, including specifically the Town Law and the General Municipal Law.

Pursuant to the Local Finance Law, the Town authorizes the issuance of bonds by the adoption of a bond resolution, approved by at least two-thirds of the members of the Town Board, the finance board of the Town. Customarily, the Town Board has delegated to the Supervisor, as chief fiscal officer of the Town, the power to authorize and sell bond anticipation notes in anticipation of authorized bonds.

The Local Finance Law also provides for an "estoppel procedure" pursuant to which, a bond resolution is published with a statutory form of notice, the validity of the bonds authorized thereby, including bond anticipation notes issued in anticipation of the sale thereof, may be contested only if:

- (1) Such obligations are authorized for a purpose for which the Town is not authorized to expend money, or
- (2) There has not been substantial compliance with the provisions of law which should have been complied within the authorization of such obligations and an action contesting such validity, is commenced within twenty days after the date of such publication or,
- (3) Such obligations are authorized in violation of the provisions of the Constitution.

The Town has complied with this estoppel procedure with respect to the authorization of the Notes.

Each bond resolution usually authorizes the construction, acquisition or installation of the object or purpose to be financed, sets forth the plan of financing and specifies the maximum maturity of the bonds subject to the legal (Constitution, Local Finance Law) restrictions relating to the period of probable usefulness with respect thereto.

Statutory Law in the State permits bond anticipation notes to be renewed each year provided annual principal installments are made in reduction of the total amount of such notes outstanding, commencing no later than two years from the date of the first of such notes and provided, generally, that such renewals do not exceed five years beyond the original date of borrowing. (See "Payment and Maturity" under "Constitutional Requirements" herein, and "Details of Outstanding Indebtedness" herein).

In general, the Local Finance Law contains provisions providing the Town with the power to issue certain other short-term general obligations indebtedness including revenue and tax anticipation notes, budget, deficiency and capital notes (see "Details of Outstanding Indebtedness" herein).

# **Debt Outstanding End of Fiscal Year**

Fiscal Years Ending December 31st:	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
Bonds	\$ 6,322,000	\$ 7,667,100	\$ 7,995,800	\$ 7,531,500	\$ 7,069,000
Bond Anticipation Notes	2,076,000	0	3,000,000	3,000,000	2,845,000
Other Debt	0	0	0	0	0
Total Debt Outstanding	\$ 8,398,000	\$ 7,667,100	\$ 10,995,800	\$ 10,531,500	\$ 9,914,000

### **Details of Outstanding Indebtedness**

The following table sets forth the indebtedness of the Town as of January 14, 2021.

Type of Indebtedness	<u>Maturity</u>	<u>Amount</u>
Bonds	2021-2053	\$ 7,069,000
Bond Anticipation Notes Park and recreational improvements	January 29, 2021	2,845,000 (1)
	Total Debt Outstanding	<u>\$ 9,914,000</u>

<sup>(1)</sup> To be redeemed with the proceeds of the Notes and \$160,000 available funds of the Town.

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#### **Debt Statement Summary**

Summary of Indebtedness, Debt Limit and Net Debt-Contracting Margin as of January 14, 2021:

Five Year Average Full Valuation of Taxable Real Property					
Inclusions:					
Bonds \$ 7,069,000					
Bond Anticipation Notes					
Total Inclusions	<u>\$ 9,914,000</u>				
Exclusions:       \$ 896,000         Water Indebtedness (1)       \$ 896,000         Appropriations – Notes       160,000         Appropriations – Bonds (2)       320,500         Total Exclusions	<u>\$ 1,376,500</u>				
Total Net Indebtedness Subject to Debt Limit	<u>\$</u>	8,537,500			
Net Debt-Contracting Margin	<u>\$</u>	41,730,248			
The percent of debt contracting power exhausted is		16.98%			

The proceeds of the Notes will not increase the net indebtedness of the Town.

- (1) Water Debt is excluded pursuant to Article VIII, Section 5B of the New York State Constitution.
- (2) Appropriations are excluded pursuant to Section 136.00 of the Local Finance Law.

#### **Bonded Debt Service**

A schedule of Bonded Debt Service may be found in "APPENDIX – B" to this Official Statement.

#### **Cash Flow Borrowings**

The Town has not found it necessary to borrow tax anticipation notes or revenue anticipation notes in the past and does not anticipate the need to borrow either in the future.

# **Capital Projects**

The Town is in the process of developing a large multi-use athletic facility at an estimated cost of \$15 million. The Town has been awarded the Gutchess Lumber Sports Complex Grant #AC571/CFA #74852 in the amounts of \$250,000 from the Dormitory Authority of the State of New York and \$862,000 from the Empire State Development. On June 12, 2017, the Town authorized a bond resolution for the issuance of \$3,000,000 serial bonds for the construction of a park, recreational and sports improvements on a parcel of real property acquired by the Town. The Town issued \$3,000,000 bond anticipation notes on January 30, 2018 for the Gutchess Lumber Sports Complex which represents Phase I of the project. The bond anticipation notes were renewed on January 31, 2019. On January 29, 2020, the Town used \$155,000 available funds to redeem and renew said bond anticipation notes outstanding. The proceeds of the Notes, along with \$160,000 available funds of the Town, will redeem and renew \$2,845,000 bond anticipation notes maturing on January 29, 2021.

The Town has a \$642,000 Water and Sewer capital project pending. The project is paid through the Town's fund balance.

The Town has no other capital project plans authorized nor are there any additional capital projects contemplated at this time.

#### **Estimated Overlapping Indebtedness**

In addition to the Town, the following political subdivisions have the power to issue bonds and to levy taxes or cause taxes to be levied on taxable real property in the Town. The estimated outstanding indebtedness of such political subdivisions is as follows:

	Status of	Gross	Estimated	Net	Town	Applicable
<b>Municipality</b>	Debt as of	Indebtedness (1)	<b>Exclusions</b>	<u>Indebtedness</u>	<u>Share</u>	<u>Indebtedness</u>
County of:						
Cortland	12/31/2018	\$ 32,456,649	\$ 4,307,238	(2) \$ 28,149,411	24.47%	\$ 6,888,161
Village of:						
Homer	5/31/2019	845,534	325,000	(2) 520,534	25.20%	131,175
McGraw	5/31/2019	2,947,000	2,947,000	(2)	4.40%	-
School District:						
Cortland	6/30/2019	30,773,971	27,542,704	(3) 3,231,267	24.10%	778,735
Dryden	6/30/2019	28,410,000	23,182,560	(3) 5,227,440	3.18%	166,233
Homer	6/30/2019	24,555,628	20,970,506	(3) 3,585,122	26.71%	957,586
McGraw	6/30/2019	4,577,000	4,435,113	(3) 141,887	64.04%	90,864
Fire District:						
Cortlandville	12/31/2018	1,400,000	-	1,400,000	100.00%	1,400,000
					Total:	\$ 10,412,754

Bonds and bond anticipation notes are as of the close of the respective fiscal years, and are not adjusted to include subsequent bond or note sales, if any.

Source: Comptroller's Special Report on Municipal Affairs for Local Finance Years Ended in 2018 and 2019.

#### **Debt Ratios**

The following table sets forth certain ratios relating to the Town's net indebtedness as of January 14, 2021:

	Per	Percentage of
<u>Amount</u>	Capita (a)	Full Value (b)
Net Indebtedness (c)	\$ 1,051.42	1.10%
Net Indebtedness Plus Net Overlapping Indebtedness (d)	2,333.78	2.44

<sup>(</sup>a) The 2019 estimated population of the Town is 8,120. (See "THE TOWN – Population Trends" herein.)

#### **CYBERSECURITY**

The Town, like many other public and private entities, relies on technology to conduct its operations. As a recipient and provider of personal, private, or sensitive information, the Town faces multiple cyber threats including, but not limited to, hacking, viruses, malware and other attacks on computer and other sensitive digital networks and systems. No assurances can be given that such security and operational control measures implemented would be completely successful to guard against cyber threats and attacks. The results of any such attack could impact business operations and/or damage Town digital networks and systems and the costs of remedying any such damage could be substantial.

Pursuant to applicable constitutional and statutory provisions, this indebtedness is deductible from gross indebtedness for debt limit purposes.

<sup>(3)</sup> Estimated State Building aid.

<sup>(</sup>b) The Town's full value of taxable real estate for 2020 is \$775,414,480. (See "TAX INFORMATION – Taxable Assessed Valuations" herein.)

<sup>(</sup>c) See calculation of "Debt Statement Summary" herein.

<sup>(</sup>d) Estimated net overlapping indebtedness is \$10,412,754. (See "Estimated Overlapping Indebtedness" herein.)

#### **COVID -19**

An outbreak of disease or similar public health threat, such as the COVID-19 outbreak, or fear of such an event, could have an adverse impact on the Town's financial condition and operating results by potentially delaying the receipt of real property taxes or resulting in a delay or reduction by the State in the payment of State aid. Currently, the spread of COVID-19, a respiratory disease caused by a new strain of coronavirus, has spread globally, including to the United States, and has been declared a pandemic by the World Health Organization. The outbreak of the disease has affected travel, commerce and financial markets globally and is widely expected to affect economic growth worldwide. The current outbreak has caused the Federal government to declare a national state of emergency. The State has also declared a state of emergency and the Governor has taken steps designed to mitigate the spread and impacts of COVID-19. These steps have had a material impact on public gatherings and the operations of schools, non-essential businesses and other entities. The outbreak of COVID-19 and the dramatic steps taken by the State to address it are expected to negatively impact the State's economy and financial condition. The full impact of COVID-19 upon the State is not expected to be known for some time. Similarly, the degree of the impact to the Town's operations and finances is extremely difficult to predict due to the dynamic nature of the COVID-19 outbreak, including uncertainties relating to its (i) duration, and (ii) severity, as well as with regard to what actions may be taken by governmental and other health care authorities, including the State, to contain or mitigate its impact. The continued spread of the outbreak could have a material adverse effect on the State and municipalities and school districts located in the State, including the Town. The Town is monitoring the situation and will take such proactive measures as may be required to maintain its operations and meet its obligations. (See "State Aid" herein).

# TAX MATTERS

### **Opinion of Bond Counsel**

In the opinion of Hawkins Delafield & Wood LLP, Bond Counsel to the Town, under existing statutes and court decisions and assuming continuing compliance with certain tax certifications described herein, (i) interest on the Notes is excluded from gross income for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and (ii) interest on the Notes is not treated as a preference item in calculating the alternative minimum tax under the Code. The Tax Certificate of the Town (the "Tax Certificate"), which will be delivered concurrently with the delivery of the Notes will contain provisions and procedures relating to compliance with applicable requirements of the Code. In rendering its opinion, Note Counsel has relied on certain representations, certifications of fact, and statements of reasonable expectations made by the Town in connection with the Notes, and Bond Counsel has assumed compliance by the Town with certain provisions and procedures set forth in the Tax Certificate relating to compliance with applicable requirements of the Code to assure the exclusion of interest on the Notes from gross income under Section 103 of the Code.

In addition, in the opinion of Bond Counsel to the Town, under existing statutes, interest on the Notes are exempt from personal income taxes of New York State and its political subdivisions, including The City of New York.

Bond Counsel expresses no opinion as to any other federal, state or local tax consequences arising with respect to the Notes, or the ownership or disposition thereof, except as stated above. Bond Counsel renders its opinion under existing statutes and court decisions as of the issue date, and assumes no obligation to update, revise or supplement its opinion to reflect any action thereafter taken or not taken, any fact or circumstance that may thereafter come to its attention, any change in law or interpretation thereof that may thereafter occur, or for any other reason. Bond Counsel expresses no opinion as to the consequence of any of the events described in the preceding sentence or the likelihood of their occurrence. In addition, Bond Counsel expresses no opinion on the effect of any action taken or not taken in reliance upon an opinion of other counsel regarding federal, state or local tax matters, including, without limitation, exclusion from gross income for federal income tax purposes of interest on the Notes.

#### **Certain Ongoing Federal Tax Requirements and Certifications**

The Code establishes certain ongoing requirements that must be met subsequent to the issuance and delivery of the Notes in order that interest on the Notes be and remain excluded from gross income under Section 103 of the Code. These requirements include, but are not limited to, requirements relating to use and expenditure of gross proceeds of the Notes, yield and other restrictions on investments of gross proceeds, and the arbitrage rebate requirement that certain excess earnings on gross proceeds be rebated to the federal government. Noncompliance with such requirements may cause interest on the Notes to become included in gross income for federal income tax purposes retroactive to their issue date, irrespective of the date on which such noncompliance occurs or is discovered. The Town, in executing the Tax Certificate, will certify to the effect that the Town will comply with the provisions and procedures set forth therein and that it will do and perform all acts and things necessary or desirable to assure the exclusion of interest on the Notes from gross income under Section 103 of the Code.

#### **Certain Collateral Federal Tax Consequences**

The following is a brief discussion of certain collateral federal income tax matters with respect to the Notes. It does not purport to address all aspects of federal taxation that may be relevant to a particular owner of a Note. Prospective investors, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the federal tax consequences of owning and disposing of the Notes. Prospective owners of the Notes should be aware that the ownership of such obligations may result in collateral federal income tax consequences to various categories of persons, such as corporations (including S corporations and foreign corporations), financial institutions, property and casualty and life insurance companies, individual recipients of Social Security and railroad retirement benefits, individuals otherwise eligible for the earned income tax credit, and taxpayers deemed to have incurred or continued indebtedness to purchase or carry obligations the interest on which is excluded from gross income for federal income tax purposes. Interest on the Notes may be taken into account in determining the tax liability of foreign corporations subject to the branch profits tax imposed by Section 884 of the Code.

#### **Original Issue Discount**

"Original issue discount" ("OID") is the excess of the sum of all amounts payable at the stated maturity of a Note (excluding certain "qualified stated interest" that is unconditionally payable at least annually at prescribed rates) over the issue price of that maturity. In general, the "issue price" of a maturity (a note with the same maturity date, interest rate and credit terms) means the first price at which at least 10 percent of such maturity was sold to the public, i.e., a purchaser who is not, directly or indirectly, a signatory to a written contract to participate in the initial sale of the Notes. In general, the issue price for each maturity of Notes is expected to be the initial public offering price set forth in this Official Statement. Bond Counsel further is of the opinion that, for any Notes having OID (a "Discount Note"), OID that has accrued and is properly allocable to the owners of the Discount Note under Section 1288 of the Code is excludable from gross income for federal income tax purposes to the same extent as other interest on the Notes. In general, under Section 1288 of the Code, OID on a Discount Note accrues under a constant yield method, based on periodic compounding of interest over prescribed accrual periods using a compounding rate determined by reference to the yield on that Discount Note. An owner's adjusted basis in a Discount Note is increased by accrued OID for purposes of determining gain or loss on sale, exchange, or other disposition of such Discount Note. Accrued OID may be taken into account as an increase in the amount of tax-exempt income received or deemed to have been received for purposes of determining various other tax consequences of owning a Discount Note even though there will not be a corresponding cash payment.

Owners of Discount Notes should consult their own tax advisors with respect to the treatment of original issue discount for federal income tax purposes, including various special rules relating thereto, and the state and local tax consequences of acquiring, holding, and disposing of Discount Notes.

#### **Note Premium**

In general, if an owner acquires a note for a purchase price (excluding accrued interest) or otherwise at a tax basis that reflects a premium over the sum of all amounts payable on the note after the acquisition date (excluding certain "qualified stated interest") that is unconditionally payable at least annually at prescribed rates), that premium constitutes "note premium" on that note (a "Premium Note"). In general, under Section 171 of the Code, an owner of a Premium Note must amortize the note premium over the remaining term of the Premium Note, based on the owner's yield over the remaining term of the Premium Note, determined based on constant yield principles (in certain cases involving a Premium Note callable prior to its stated maturity date, the amortization period and yield may be required to be determined on the basis of an earlier call date that results in the lowest yield on such note). An owner of a Premium Note must amortize the note premium by offsetting the qualified stated interest allocable to each interest accrual period under the owner's regular method of accounting against the note premium allocable to that period. In the case of a tax-exempt Premium Note, if the note premium allocable to an accrual period exceeds the qualified stated interest allocable to that accrual period, the excess is a nondeductible loss. Under certain circumstances, the owner of a Premium Note may realize a taxable gain upon disposition of the Premium Note even though it is sold or redeemed for an amount less than or equal to the owner's original acquisition cost. Owners of any Premium Note should consult their own tax advisors regarding the treatment of note premium for federal income tax purposes, including various special rules relating thereto, and state and local tax consequences, in connection with the acquisition, ownership, amortization of note premium on, sale, exchange, or other disposition of Premium Notes.

# **Information Reporting and Backup Withholding**

Information reporting requirements apply to interest on tax-exempt obligations, including the Notes. In general, such requirements are satisfied if the interest recipient completes, and provides the payor with, a Form W-9, "Request for Taxpayer Identification Number and Certification," or if the recipient is one of a limited class of exempt recipients. A recipient not otherwise exempt from information reporting who fails to satisfy the information reporting requirements will be subject to "backup withholding," which means that the payor is required to deduct and withhold a tax from the interest payment, calculated in the manner set forth in the Code. For the foregoing purpose, a "payor" generally refers to the person or entity from whom a recipient receives its payments of interest or who collects such payments on behalf of the recipient. If an owner purchasing a Note through a brokerage account has executed a Form W-9 in connection with the establishment of such account, as generally can be expected,

no backup withholding should occur. In any event, backup withholding does not affect the excludability of the interest on the Notes from gross income for federal income tax purposes. Any amounts withheld pursuant to backup withholding would be allowed as a refund or a credit against the owner's federal income tax once the required information is furnished to the Internal Revenue Service.

#### Miscellaneous

Tax legislation, administrative actions taken by tax authorities, or court decisions, whether at the federal or state level, may adversely affect the tax-exempt status of interest on the Notes under federal or state law or otherwise prevent beneficial owners of the Notes from realizing the full current benefit of the tax status of such interest. In addition, such legislation or actions (whether currently proposed, proposed in the future, or enacted) and such decisions could affect the market price or marketability of the Notes.

Prospective noteholders should consult their own tax advisors regarding the foregoing matters.

#### **LEGAL MATTERS**

Legal matters incident to the authorization, issuance and sale of the Notes will be subject to the final approving opinion of Hawkins Delafield & Wood LLP, New York, New York, Bond Counsel to the Town. Bond Counsel's opinion will be substantially in the form attached hereto as "APPENDIX – D".

# LITIGATION

The Town is subject to a number of lawsuits in the ordinary conduct of its affairs. The Town does not believe, however, that such suits, individually or in the aggregate are likely to have a material adverse effect on the financial condition of the Town.

There is no action, suit, proceedings or investigation, at law or in equity, before or by any court, public board or body pending or, to the best knowledge of the Town threatened against or affecting the Town to restrain or enjoin the issuance, sale or delivery of the Notes or the levy and collection of taxes or assessments to pay same, or in any way contesting or affecting the validity of the Notes or any proceedings or authority of the Town taken with respect to the authorization, issuance or sale of the Notes or contesting the corporate existence or boundaries of the Town.

#### CONTINUING DISCLOSURE

In order to assist the purchasers in complying with Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended ("Rule 15c2-12"), the Town will enter into an Undertaking to Provide Notice of Events, substantially in the form attached hereto as "APPENDIX – C".

#### **Historical Compliance**

• The Town failed to file its Audited Financial Statements for the fiscal years ended December 31, 2017, December 31, 2018 and December 31, 2019 within 60 days following receipt by the Town, but, in any event, not later than the last business day of the respective succeeding fiscal year. The Town's Audited Financial Statements for the fiscal year ended December 31, 2017 were dated as of July 2, 2018, and were posted to EMMA on January 3, 2020, along with a material event notice disclosing the Town's failure to file. The Town's Audited Financial Statements for the fiscal year ended December 31, 2018 were dated as of July 9, 2019, and were posted to EMMA on December 23, 2019, along with a material event notice disclosing the Town's failure to file. The Town's Audited Financial Statements for the fiscal year ended December 31, 2019 were dated as of October 7, 2020, and were posted to EMMA on January 4, 2020, along with a material event notice disclosing the Town's failure to file.

#### **RATINGS**

The Notes are not rated. Subject to the approval of the Town, the purchaser(s) of the Notes may have a rating completed after the sale at the expense of the purchaser(s), including any fees to be incurred by the Town, such as a rating action that may require the filing of a material event notification to EMMA and/or the provision of a supplement to the Official Statement.

Moody's Investors Service, Inc. ("Moody's") has assigned its underlying rating of "Aa3" to outstanding serial bonds of the Town. A rating reflects only the view of the rating agency assigning such rating, and any desired explanation of the significance of such rating should be obtained from: Moody's Investors Service, Inc., 7 World Trade Center, 250 Greenwich Street, New York, New York 10007, Phone: (212) 553-0038, Fax: (212) 553-1390.

Generally, rating agencies base their ratings on the information and materials furnished to it and on investigations, studies and assumptions by the respective rating agency. There is no assurance that a particular rating will apply for any given period of time or that it will not be lowered or withdrawn entirely if, in the judgment of the agency originally establishing the rating, circumstances so warrant. Any downward revision or withdrawal of the rating of the Notes may have an adverse effect on the market price of the Notes.

#### MUNICIPAL ADVISOR

Fiscal Advisors & Marketing, Inc. (the "Municipal Advisor") is a Municipal Advisor registered with the Securities and Exchange Commission and the Municipal Securities Rulemaking Board. The Municipal Advisor serves as independent financial advisor to the Town on matters relating to debt management. The Municipal Advisor is a financial advisory and consulting organization and is not engaged in the business of underwriting, marketing, or trading municipal securities or any other negotiated instruments. The Municipal Advisor has provided advice as to the plan of financing and the structuring of the Notes. The advice on the plan of financing and the structuring of the Notes was based on materials provided by the Town and other sources of information believed to be reliable. The Municipal Advisor has not audited, authenticated, or otherwise verified the information provided by the Town or the information set forth in this Official Statement or any other information available to the Town with respect to the appropriateness, accuracy, or completeness of disclosure of such information and no guarantee, warranty, or other representation is made by the Municipal Advisor respecting the accuracy and completeness of or any other matter related to such information and this Official Statement. The fees to be paid by the Town to the Municipal Advisor are partially contingent on the successful closing of the Notes.

# **CUSIP IDENTIFICATION NUMBERS**

It is anticipated that CUSIP (an acronym that refers to Committee on Uniform Security Identification Procedures) identification numbers will be printed on the Notes. All expenses in relation to the printing of CUSIP numbers on the Notes will be paid for by the Town; provided, however, the Town assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers.

#### **MISCELLANEOUS**

So far as any statements made in this Official Statement involve matters of opinion or estimates in good faith, no assurance can be given that the facts will materialize as so opined or estimated. Neither this Official Statement nor any statement that may have been made verbally or in writing is to be construed as a contract with the holders of the Notes.

Statements in this Official Statement, and the documents included by specific reference, that are not historical facts are forward-looking statements, which are based on the Town management's beliefs as well as assumptions made by, and information currently available to, the Town's management and staff. Because the statements are based on expectations about future events and economic performance and are not statements of fact, actual results may differ materially from those projected. Important factors that could cause future results to differ include legislative and regulatory changes, changes in the economy, and other factors discussed in this and other documents that the Town's files with the repositories. When used in Town documents or oral presentation, the words "anticipate", "estimate", "expect", "objective", "projection", "forecast", "goal", or similar words are intended to identify forward-looking statements.

To the extent any statements made in this Official Statement involve matters of opinion or estimates, whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holder of the Notes.

References herein to the Constitution of the State and various State and federal laws are only brief outlines of certain provisions thereof and do not purport to summarize or describe all of such provisions.

Concurrently with the delivery of the Notes, the Town will furnish a certificate to the effect that as of the date of the Official Statement, the Official Statement did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements herein, in the light of the circumstances under which they were made, not misleading, subject to a limitation as to information in the Official Statement obtained from sources other than the Town.

The Official Statement is submitted only in connection with the sale of the Notes by the Town and may not be reproduced or used in whole or in part for any other purpose.

The Town hereby disclaims any obligation to update developments of the various risk factors or to announce publicly any revision to any of the forward-looking statements contained herein or to make corrections to reflect future events or developments except to the extent required by Rule 15c2-12 promulgated by the Securities and Exchange Commission.

The Municipal Advisor may place a copy of this Official Statement on its website at <a href="www.fiscaladvisors.com">www.fiscaladvisors.com</a>. Unless this Official Statement specifically indicates otherwise, no statement on such website is included by specific reference or constitutes a part of this Official Statement. The Municipal Advisor has prepared such website information for convenience, but no decisions should be made in reliance upon that information. Typographical or other errors may have occurred in converting original source documents to digital format, and neither the Town nor the Municipal Advisor assumes any liability or responsibility for errors or omissions on such website. Further, the Municipal Advisor and the Town disclaim any duty or obligation either to update or to maintain that information or any responsibility or liability for any damages caused by viruses in the electronic files on the website. The Municipal Advisor and the Town also assumes no liability or responsibility for any errors or omissions or for any updates to dated website information.

The Town will act as Fiscal Agent for the Notes. The Town contact information is as follows: Thomas Williams, Town Supervisor, Town of Cortlandville, The Raymond G. Thorpe Municipal Building, 3577 Terrace Road, Cortland, New York, 13045, Phone: (607) 756-6091, Fax: (607) 756-7922, Email: tawilliams@cortlandville.org.

Additional copies of the Notice of Sale and the Official Statement may be obtained upon request from the offices of Fiscal Advisors & Marketing, Inc., Phone: (315) 752-0051, or at <a href="https://www.fiscaladvisors.com">www.fiscaladvisors.com</a>.

TOWN OF CORTLANDVILLE

Dated: January 14, 2021 THOMAS WILLIAMS
Town Supervisor

# GENERAL FUND

#### **Balance Sheets**

Fiscal Years Ending	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
ASSETS  Cash and Short-term Investments Taxes Receivable State and Federal Aid Receivables Due from Other Funds	\$ 807,700 40,357	\$ 952,035 29,066 -	\$ 1,338,709 28,335	\$ 1,524,114 28,233	\$ 1,051,979 27,306
Due from Other Governments Prepaid Expenses Restricted Assets	32,747 124,938	25,392 113,702	113,698	40,384 112,934	32,101 243,616
TOTAL ASSETS	\$ 1,005,742	\$ 1,120,195	\$ 1,480,742	\$ 1,705,664	\$ 1,355,002
LIABILITIES AND FUND EQUITY Accounts Payable Other liabilities Due to Other Funds	\$ - 40,357	\$ 18,712 - 29,066	\$ - 28,335	\$ 13,341 84,333 28,233	\$ 34,784 67,019 27,306
TOTAL LIABILITIES	\$ 40,357	\$ 47,778	\$ 28,335	\$ 125,907	\$ 129,109
FUND EQUITY Nonspendable Restricted Assigned Unassigned TOTAL FUND EQUITY	\$ 32,747 124,937 272,419 535,282 \$ 965,385	\$ 25,392 113,702 250,000 683,323 \$ 1,072,417	\$ - 113,698 296,602 1,042,107 \$ 1,452,407	\$ 40,384 112,934 472,916 953,524 \$ 1,579,758	\$ 32,101 243,616 582,607 367,569 \$ 1,225,893
TOTAL LIABILITIES and FUND EQUITY	\$ 1,005,742	\$ 1,120,195	\$ 1,480,742	\$ 1,705,664	\$ 1,355,002

Source: Audited financial reports of the Town. This Appendix is not itself audited.

 ${\bf GENERAL\ FUND}$  Revenues, Expenditures and Changes in Fund Balance

Fiscal Years Ending	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
REVENUES					
Real Property Taxes	\$ 1,268,072	\$ 1,268,072	\$ 1,271,278	\$ 1,274,096	\$ 1,186,032
Real Property Tax Items	58,006	65,410	53,818	49,148	52,213
Non-Property Tax Items	101,704	102,129	104,874	112,812	115,051
Departmental Income	4,176	2,845	2,822	3,195	2,564
Intergovernmental Charges	-	-	· -	· -	14,603
Use of Money & Property	389	285	310	343	396
Licenses and Permits	12,178	11,390	10,522	11,280	10,787
Fines and Forfeitures	240,789	237,194	255,470	281,195	248,661
Sale of Property and					
Compensation for Loss	1,330	-	-	64,887	241
Miscellaneous	14,331	322	10,296	92	538
Revenues from State Sources	114,412	136,008	172,798	278,864	189,868
Revenues from Federal Sources	237	222	233	264	215
Total Revenues	\$ 1,815,624	\$ 1,823,877	\$ 1,882,421	\$ 2,076,176	\$ 1,821,169
<u>EXPENDITURES</u>					
General Government Support	\$ 1,083,720	\$ 1,008,040	\$ 1,084,611	\$ 1,081,890	\$ 1,152,411
Public Safety	59,266	64,822	65,588	64,170	60,759
Health	-	-	-	-	-
Transportation	187,565	195,872	239,980	210,041	234,501
Economic Assistance and					
Opportunity	13,200	18,700	18,000	18,000	18,000
Culture and Recreation	2,726	3,074	300	300	300
Home and Community Services	15,879	4,853	3,867	4,508	20,696
Employee Benefits	421,643	438,170	419,936	395,642	441,163
Debt Service	130,326	126,324	122,322	88,320	85,488
Total Expenditures	\$ 1,914,325	\$ 1,859,855	\$ 1,954,604	\$ 1,862,871	\$ 2,013,318
Excess of Revenues Over (Under)					
Expenditures	\$ (98,701)	\$ (35,978)	\$ (72,183)	\$ 213,305	\$ (192,149)
Expenditures	\$ (90,701)	\$ (33,976)	\$ (72,163)	\$ 215,505	\$ (192,149)
Other Financing Sources (Uses):					
Operating Transfers In	174,818	177,440	179,215	181,187	304,997
Operating Transfers Out				-	-
Total Other Financing	\$ 174,818	\$ 177,440	\$ 179,215	\$ 181,187	\$ 304,997
Total Other Philaneling	\$ 174,616	\$ 177,440	\$ 179,213	\$ 161,167	\$ 304,997
Excess of Revenues and Other					
Sources Over (Under) Expenditures					
and Other Uses	76,117	141,462	107,032	394,492	112,848
	, 0,117	111,102			112,010
FUND BALANCE					
Fund Balance - Beginning of Year	747,806	823,923	965,385	1,072,417	1,466,909
Prior Period Adjustments (net)	-	-	-	-	-
Fund Balance - End of Year	\$ 823,923	\$ 965,385	\$ 1,072,417	\$ 1.466.909	\$ 1,579,757
Tana Salahoo Liid of Tour	<b>\$ 023,723</b>	Ţ 705,505	Ţ 1,072,117	Ţ 1,100,707	Ψ 1,577,757

Source: Audited financial reports of the Town. This Appendix is not itself audited.

 ${\bf GENERAL\ FUND}$  Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

Fiscal Years Ending		2019			2021	
	Adopted	Final		Adopted	Adopted	
DEVENIUE	<u>Budget</u>	<u>Budget</u>	<u>Actual</u>	<u>Budget</u>	<u>Budget</u>	
REVENUES Real Property Taxes	\$ 1,207,232	\$ 1,186,032	\$ 1,186,032	\$ 1,462,139	\$ 1,711,848	
Real Property Tax Items	26,500	47,700	56,812	26,500	26,500	
Non-Property Tax Items	110,000	110,000	110,242	110,000	110,000	
Departmental Income	2,500	2,500	2,611	42,250	52,250	
Intergovernmental Charges	2,300	2,300	14,131	42,230	32,230	
Use of Money & Property	100	100	380	4,100	19,000	
Licenses and Permits	10,500	10,500	14,434	10,500	11,000	
Fines and Forfeitures	270,000	270,000	190,395	200,000	150,000	
Sale of Property and	270,000	270,000	170,373	200,000	130,000	
Compensation for Loss	_	_	_	_	_	
Miscellaneous	_	_	970	_	_	
Revenues from State Sources	147,711	147,711	122,798	141,000	138,000	
Revenues from Federal Sources	200	200	247	247	247	
Total Revenues	\$ 1,774,743	\$ 1,774,743	\$ 1,699,052	\$ 1,996,736	\$ 2,218,845	
EXPENDITURES						
General Government Support	\$ 1,287,793	\$ 1,285,868	\$ 1,222,415	\$ 1,343,301	\$ 1,897,324	
Public Safety	76,500	76,500	63,854	76,500	76,500	
Health	-	-	-	-	70,500	
Transportation	298,620	298,620	238,935	310,480	307,880	
Economic Assistance and	2,0,020	2,0,020	200,700	210,.00	207,000	
Opportunity	21,000	21,000	18,429	21,000	23,000	
Culture and Recreation	5,430	5,922	792	412,730	167,264	
Home and Community Services	36,960	36,960	18,875	34,000	30,500	
Employee Benefits	502,432	503,865	468,448	513,412	521,176	
Debt Service	205,581	205,581	205,581	385,468	380,416	
Total Expenditures	\$ 2,434,316	\$ 2,434,316	\$ 2,237,329	\$ 3,096,891	\$ 3,404,060	
Excess of Revenues Over (Under)	Φ (650,570)	ф. (650.5 <b>5</b> 2)	ф (520.255)	Φ (1.100.155)	φ (1.105. <b>0</b> 15)	
Expenditures	\$ (659,573)	\$ (659,573)	\$ (538,277)	\$ (1,100,155)	\$ (1,185,215)	
Other Financing Sources (Uses):						
Operating Transfers In	186,657	186,657	384,413	167,548	167,548	
Proceeds of Obligations	-	, <u>-</u>	´ -	350,000	500,000	
Operating Transfers Out		(200,000)	(200,000)			
Total Other Financing	\$ 186,657	\$ (13,343)	\$ 184,413	\$ 517,548	\$ 667,548	
Excess of Revenues and Other						
Sources Over (Under) Expenditures						
and Other Uses	(472,916)	(672,916)	(353,864)	(582,607)	(517,667)	
and other oses	(472,510)	(072,710)	(333,004)	(302,007)	(317,007)	
FUND BALANCE						
Fund Balance - Beginning of Year	472,916	672,916	1,579,757	582,607	517,667	
Prior Period Adjustments (net)	<u> </u>				<u> </u>	
Fund Balance - End of Year	\$ -	\$ -	\$ 1,225,893	\$ -	\$ -	

Source: 2019 audited financial report and 2020 and 2021 budgets of the Town. This Appendix is not itself audited.

# CHANGES IN FUND EQUITY

Fiscal Years Ending December 31:	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
GENERAL PART TOWN					
Fund Equity - Beginning of Year	\$ 1,122,824	\$ 820,701	\$ 752,672	\$ 778,136	\$ 559,930
Prior Period Adjustments (net)	-	-	-	-	-
Revenues & Other Sources	268,821	540,392	659,004	546,789	1,006,438
Expenditures & Other Uses	570,944	608,421	633,540	764,995	883,687
Fund Equity - End of Year	\$ 820,701	\$ 752,672	\$ 778,136	\$ 559,930	\$ 682,681
HIGHWAY PART TOWN FUND					
Fund Equity - Beginning of Year	\$ 1,999,439	\$ 2,083,236	\$ 1,831,222	\$ 2,009,576	\$ 2,437,770
Prior Period Adjustments (net)	-	-	-	-	-
Revenues & Other Sources	2,966,585	2,543,708	2,888,219	2,973,432	2,847,491
Expenditures & Other Uses	2,882,788	2,795,722	2,709,865	2,545,238	3,040,414
Fund Equity - End of Year	\$ 2,083,236	\$ 1,831,222	\$ 2,009,576	\$ 2,437,770	\$ 2,244,847
WATER FUND					
Fund Equity - Beginning of Year	\$ 1,369,307	\$ 1,568,891	\$ 1,813,161	\$ 2,019,632	\$ 1,892,945
Prior Period Adjustments (net)	-	-	-	-	-
Revenues & Other Sources	1,044,731	1,028,708	872,589	1,050,288	1,222,711
Expenditures & Other Uses	845,147	784,438	666,118	1,176,975	1,114,085
Fund Equity - End of Year	\$ 1,568,891	\$ 1,813,161	\$ 2,019,632	\$ 1,892,945	\$ 2,001,570
SEWER FUND					
Fund Equity - Beginning of Year Prior Period Adjustments (net)	\$ 613,606	\$ 703,590	\$ 799,762	\$ 867,548	\$ 1,032,793
Revenues & Other Sources	1,214,916	1,181,639	1,086,389	1,258,809	1,340,620
Expenditures & Other Uses	1,124,932	1,085,467	1,018,603	1,093,564	1,097,835
Fund Equity - End of Year	\$ 703,590	\$ 799,762	\$ 867,548	\$ 1,032,793	\$ 1,275,578

Source: Audited financial reports of the Town. This Appendix is not itself audited.

# BONDED DEBT SERVICE

Fiscal Year Ending

Ending						
December 31st		Principal		Interest		Total
2021	\$	342,500	\$	150,648.58	\$	493,148.58
2022		349,500		143,606.00		493,106.00
2023		355,500		136,422.70		491,922.70
2024		361,500		129,098.65		490,598.65
2025		368,500		121,537.38		490,037.38
2026		374,500		113,841.88		488,341.88
2027		322,500		105,626.65		428,126.65
2028		328,500		96,978.95		425,478.95
2029		335,500		87,779.28		423,279.28
2030		341,500		78,139.13		419,639.13
2031		353,500		68,207.00		421,707.00
2032		359,500		57,988.40		417,488.40
2033		231,500		47,500.33		279,000.33
2034		233,500		40,942.78		274,442.78
2035		239,500		34,265.75		273,765.75
2036		142,500		29,533.75		172,033.75
2037		143,500		26,833.75		170,333.75
2038		145,500		24,117.50		169,617.50
2039		110,000		21,385.00		131,385.00
2040		111,000		20,117.50		131,117.50
2041		114,000		18,833.75		132,833.75
2042		116,000		17,517.50		133,517.50
2043		117,000		16,185.00		133,185.00
2044		120,000		14,836.25		134,836.25
2045		122,000		13,455.00		135,455.00
2046		124,000		12,057.50		136,057.50
2047		126,000		10,627.50		136,627.50
2048		128,000		9,181.25		137,181.25
2049		130,000		7,718.75		137,718.75
2050		132,000		6,223.75		138,223.75
2051		95,000		4,712.50		99,712.50
2052		97,000		3,168.75		100,168.75
2053		98,000		1,592.50		99,592.50
TOTALS	\$	7,069,000	\$	1,670,680.96	\$	8,739,680.96

#### UNDERTAKING TO PROVIDE NOTICE OF EVENTS

#### Section 1. Definitions

- "EMMA" shall mean the Electronic Municipal Market Access System implemented by the MSRB.
- "Financial Obligation" shall mean "financial obligation" as such term is defined in the Rule.
- "GAAP" shall mean generally accepted accounting principles as in effect from time to time in the United States.
- "Holder" shall mean any registered owner of the Securities and any beneficial owner of Securities within the meaning of Rule 13d-3 under the Securities Exchange Act of 1934.
- "Issuer" shall mean the **Town of Cortlandville**, in the County of Cortland, a municipal corporation of the State of New York.
- "MSRB" shall mean the Municipal Securities Rulemaking Board established in accordance with the provisions of Section 15B(b)(1) of the Securities Exchange Act of 1934.
- "Purchaser" shall mean the financial institution(s) referred to in the Certificate of Determination, executed by the Supervisor as of January 29, 2020.
- "Rule 15c2-12" shall mean Rule 15c2-12 under the Securities Exchange Act of 1934, as amended through the date of this Undertaking, including any official interpretations thereof.
- "Securities" shall mean the Issuer's \$2,685,000 Bond Anticipation Note-2021, dated January 28, 2021, and maturing January 28, 2022, and delivered on the date hereof.
- Section 2. Obligation to Provide Notices of Events. (a) The Issuer hereby undertakes, for the benefit of Holders of the Securities, to provide or cause to be provided either directly or through **Fiscal Advisors & Marketing, Inc., 250 South Clinton Street, Suite 502, Syracuse, New York 13202** to the Electronic Municipal Market Access ("EMMA") System implemented by the Municipal Securities Rulemaking Board established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, or any successor thereto or to the functions of such Board contemplated by the Undertaking, in a timely manner, not in excess of ten (10) business days after the occurrence of any such event, notice of any of the following events with respect to the Securities:
  - (1) principal and interest payment delinquencies;
  - (2) non-payment related defaults, if material;
  - (3) unscheduled draws on debt service reserves reflecting financial difficulties;
  - (4) unscheduled draws on credit enhancements reflecting financial difficulties;
  - (5) substitution of credit or liquidity providers, or their failure to perform;
  - (6) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices of determinations with respect to the tax status of the Securities, or other material events affecting the tax status of the Securities;
  - (7) modifications to rights of Securities holders, if material;
  - (8) Bond calls, if material, and tender offers;
  - (9) defeasances;

- (10) release, substitution, or sale of property securing repayment of the Securities, if material;
- (11) rating changes;
- (12) bankruptcy, insolvency, receivership or similar event of the Issuer;

Note to clause (12): For the purposes of the event identified in clause (12) above, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the Issuer in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or government authority has assumed jurisdiction over substantially all of the assets or business of the Issuer, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Issuer;

- (13) the consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and
- (14) appointment of a successor or additional trustee or the change of name of a trustee, if material.
- incurrence of a Financial Obligation of the Issuer, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the Issuer, any of which affect security holders, if material; and
- (16) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the Issuer, any of which reflect financial difficulties.
- (b) Nothing herein shall be deemed to prevent the Issuer from disseminating any other information in addition to that required hereby in the manner set forth herein or in any other manner. If the Issuer disseminates any such additional information, the Issuer shall have no obligation to update such information or include it in any future materials disseminated hereunder.
- (c) Nothing herein shall be deemed to prevent the Issuer from providing notice of the occurrence of certain other events, in addition to those listed above, if the Issuer determines that any such other event is material with respect to the Securities; but the Issuer does not undertake to commit to provide any such notice of the occurrence of any event except those events listed above.

Section 3. Remedies. If the Issuer shall fail to comply with any provision of this Undertaking, then any Holder of Securities may enforce, for the equal benefit and protection of all Holders similarly situated, by mandamus or other suit or proceeding at law or in equity, this Undertaking against the Issuer and any of the officers, agents and employees of the Issuer, and may compel the Issuer or any such officers, agents or employees to perform and carry out their duties under this Undertaking; provided that the sole and exclusive remedy for breach of this Undertaking shall be an action to compel specific performance of the obligations of the Issuer hereunder and no person or entity shall be entitled to recover monetary damages hereunder under any circumstances. Failure to comply with any provision of this Undertaking shall not constitute an event of default on the Securities.

Section 4. <u>Parties in Interest</u>. This Undertaking is executed to assist the Purchaser to comply with (b)(5) of the Rule and is delivered for the benefit of the Holders. No other person shall have any right to enforce the provisions hereof or any other rights hereunder.

Section 5. <u>Amendments</u>. Without the consent of any holders of Securities, the Issuer at any time and from time to time may enter into any amendments or changes to this Undertaking for any of the following purposes:

- (a) to comply with or conform to any changes in Rule 15c2-12 (whether required or optional);
- (b) to add a dissemination agent for the information required to be provided hereby and to make any necessary or desirable provisions with respect thereto;
- (c) to evidence the succession of another person to the Issuer and the assumption of any such successor of the duties of the Issuer hereunder;
- (d) to add to the duties of the Issuer for the benefit of the Holders, or to surrender any right or power herein conferred upon the Issuer;
- (e) to cure any ambiguity, to correct or supplement any provision hereof which may be inconsistent with any other provision hereof, or to make any other provisions with respect to matters or questions arising under this Undertaking which, in each case, comply with Rule 15c2-12 or Rule 15c2-12 as in effect at the time of such amendment or change;

<u>provided</u> that no such action pursuant to this Section 5 shall adversely affect the interests of the Holders in any material respect. In making such determination, the Issuer shall rely upon an opinion of nationally recognized bond counsel.

Section 6. <u>Termination</u>. This Undertaking shall remain in full force and effect until such time as all principal, redemption premiums, if any, and interest on the Securities shall have been paid in full or the Securities shall have otherwise been paid or legally defeased in accordance with their terms. Upon any such legal defeasance, the Issuer shall provide notice of such defeasance to the EMMA System. Such notice shall state whether the Securities have been defeased to maturity or to redemption and the timing of such maturity or redemption.

Section 7. <u>Undertaking to Constitute Written Agreement or Contract</u>. This Undertaking shall constitute the written agreement or contract for the benefit of Holders of Securities, as contemplated under Rule 15c2-12.

Section 8. Governing Law. This Undertaking shall be governed by the laws of the State of New York determined without regard to principles of conflict of law.

IN WITNESS WHEREOF, the undersigned has duly authorized, executed and delivered this Undertaking as of **January 29, 2020**.

#### TOWN OF CORTLANDVILLE

By	
	Supervisor

#### FORM OF BOND COUNSEL'S OPINION

Hawkins Delafield & Wood LLP 7 World Trade Center 250 Greenwich Street New York, New York 10007

January \_\_\_, 2021

The Town Board of the Town of Cortlandville, in the County of Cortland, New York

Ladies and Gentlemen:

We have acted as Bond Counsel to the Town of Cortlandville (the "Town"), in the County of Cortland, a municipal corporation of the State of New York, and have examined a record of proceedings in connection with the authorization, sale and issuance of the \$2,685,000 Bond Anticipation Note-2021 of the Town (the "Note"), dated and delivered on the date hereof.

In such examination, we have assumed the genuineness of all signatures, the authenticity of all documents submitted to us as originals and the conformity with originals of all documents submitted to us as copies thereof. Based on and subject to the foregoing, and in reliance thereon, as of the date hereof, we are of the following opinions:

- 1. The Note is a valid and legally binding general obligation of the Town for which the Town has validly pledged its faith and credit and, unless paid from other sources, all the taxable real property within the Town is subject to the levy of ad valorem real estate taxes to pay the Note and interest thereon, subject to certain statutory limitations imposed by Chapter 97 of the New York Laws of 2011, as amended. The enforceability of rights or remedies with respect to such Note may be limited by bankruptcy, insolvency or other laws affecting creditors' rights or remedies heretofore or hereafter enacted.
- 2. Under existing statutes and court decisions and assuming continuing compliance with certain tax certifications described herein, (i) interest on the Note is excluded from gross income for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and (ii) interest on the Note is not treated as a preference item in calculating the alternative minimum tax under the Code.

The Code establishes certain requirements which must be met subsequent to the issuance of the Note in order that the interest on the Note be and remain excluded from gross income for federal income tax purposes under Section 103 of the Code. These requirements include, but are not limited to, requirements relating to the use and expenditure of proceeds of the Note, restrictions on the investment of proceeds of the Note prior to expenditure and the requirement that certain earnings be rebated to the federal government. Noncompliance with such requirements may cause the interest on the Note to become subject to federal income taxation retroactive to the date of issuance thereof, irrespective of the date on which such noncompliance occurs or is ascertained.

On the date of issuance of the Note, the Town will execute a Tax Certificate relating to the Note containing provisions and procedures pursuant to which such requirements can be satisfied. In executing the Tax Certificate, the Town represents that it will comply with the provisions and procedures set forth therein and that it will do and perform all acts and things necessary or desirable to assure that the interest on the Note will, for federal income tax purposes, be excluded from gross income.

In rendering the opinion in this paragraph 2, we have relied upon and assumed (i) the material accuracy of the Town's representations, statements of intention and reasonable expectations, and certifications of fact contained in the Tax Certificate with respect to matters affecting the status of the interest on the Note, and (ii) compliance by the Town with the procedures and representations set forth in the Tax Certificate as to such tax matters.

3. Under existing statutes, interest on the Note is exempt from personal income taxes of New York State and its political subdivisions, including The City of New York.

We express no opinion as to any other federal, state or local tax consequences arising with respect to the Note, or the ownership or disposition thereof, except as stated in paragraphs 2 and 3 above. We render our opinion under existing statutes and court decisions as of the date hereof, and assume no obligation to update, revise or supplement our opinion to reflect any action hereafter taken or not taken, any fact or circumstance that may hereafter come to our attention, any change in law or interpretation thereof that may hereafter occur, or for any other reason. We express no opinion as to the consequence of any of the events described in the preceding sentence or the likelihood of their occurrence. In addition, we express no opinion on the effect of any action taken or not taken in reliance upon an opinion of other counsel regarding federal, state or local tax matters, including, without limitation, exclusion from gross income for federal income tax purposes of interest on the Note.

We give no assurances as to the adequacy, sufficiency or completeness of the Preliminary Official Statement and/or Official Statement relating to the Note or any proceedings, reports, correspondence, financial statements or other documents, containing financial or other information relative to the Town, which have been or may hereafter be furnished or disclosed to purchasers of ownership interests in the Note.

Very truly yours,

# TOWN OF CORTLANDVILLE CORTLAND COUNTY, NEW YORK

**AUDITED FINANCIAL REPORT** 

For the Year Ended December 31, 2019

Cortland, New York

FINANCIAL REPORT

For the Year Ended December 31, 2019



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#### INDEPENDENT AUDITORS' REPORT

Town Council Town of Cortlandville Cortland, New York

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Cortlandville, (the Town), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Town's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Cortlandville, as of December 31, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Budgetary Comparison Schedules, Schedule of Changes in the Town's Total OPEB Liability and Related Ratios, Schedule of the Town's Contributions - NYSLRS Pension Plan, Schedule of the Town's Proportionate Share of Net Pension Liability, and the related notes to required supplementary information on pages 3-3i and 37-46, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

nseror G. CPA, LUP

In accordance with *Government Auditing Standards*, we have also issued our report dated October 7, 2020 on our consideration of the Town of Cortlandville's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

Respectfully submitted,

Insero & Co. CPAs, LLP Certified Public Accountants

Ithaca, New York October 7, 2020

## MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2019

Our discussion and analysis of the Town of Cortlandville's (the Town) financial performance provides an overview of the Town's financial activities for the fiscal year ended December 31, 2019. This section is a summary of the Town's financial activities based on currently known facts, decisions, or conditions. It is also based on both the Government-wide and fund-based financial statements. The results of the current year are discussed in comparison with the prior year, with an emphasis placed in the current year. Please read it in conjunction with the Town's financial statements, which begin on page 4.

#### FINANCIAL HIGHLIGHTS

- ❖ The assets of the Town exceeded its liabilities at the close of the most recent fiscal year by \$8,560,855 (net position) compared to \$8,212,098 in 2018.
- ❖ The Town follows Governmental Accounting Standards Board (GASB) Statement No. 75, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions." This statement requires the Town to record a liability and expense for a portion of the Actuarial Accrued Liability. This liability amounted to \$7,472,722 at December 31, 2019 and expense recognized amounted to \$281,859.
- ❖ During the year ended December 31, 2019, the Town recorded its proportionate share of the net pension liability along with deferred inflows and outflows of resources related to pensions in accordance with the parameters of GASB Statement No. 68. "Accounting and Financial Reporting for Pensions." Current year recognition resulted in an increase of Government-Wide expenses of \$47,630.
- ❖ During the year, the Town had expenses that were \$348,757 less than the \$8,276,096 generated in tax and other revenues for governmental programs. Comparatively, in the prior year, expenses were \$59,725 less than the \$7,983,935 generated in tax and other revenues for government programs.
- ❖ The General Funds recorded a decrease in fund balances of \$231,113 in 2019. General Funds combined fund balances at year end were \$1,908,574.
- ❖ The Town's long-term debt decreased \$464,300 during the current fiscal year, to a total of \$7,531,500, as a result of debt payments.

## MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2019

#### USING THIS ANNUAL REPORT

This annual report consists of a series of basic financial statements. The Statement of Net Position and the Statement of Activities (on pages 4-5) provide information about the Town as a whole and present a longer-term view of the Town's finances. Governmental Fund financial statements start on page 6. For Governmental Activities, these statements tell how these services were financed in the short term, as well as what remains for future spending. The Governmental Fund financial statements also report the Town's operations in greater detail than the Government-wide financial statements by providing information about the Town's most significant funds. The remaining statements provide financial information about activities for which the Town acts solely as a trustee or agent for the benefit of those outside the government. Following these statements are notes that provide additional information that is essential to a full understanding of the data provided in the financial statements.

In addition to the basic financial statements, the annual report contains other information in the form of combining statements for those funds that are not considered major funds and, therefore, are not presented individually in the basic financial statements. The report also includes schedules comparing the Town's final budgets to actual revenues and expenditures for the General Funds and Major Special Revenue Funds.

#### Reporting the Town as a Whole

Our analysis of the Town as a whole begins on page 4, with the Government-wide financial statements. The Statement of Net Position and the Statement of Activities report information about the Town as a whole and about its activities in a way that helps answer the question of whether the Town, as a whole, is better off or worse off, as a result of the year's activities. These statements include *all* assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when the cash is received or paid.

These two statements report the Town's net position and changes in it. One can think of the Town's net position, the difference between assets, deferred outflows, and liabilities, as one way to measure the Town's financial health, or financial position. Over time, increases or decreases in the Town's net position are one indicator of whether its financial health is improving or deteriorating. One will need to consider other nonfinancial factors, however, such as changes in the Town's property tax base and the condition of the Town's infrastructure, to assess the overall health of the Town.

In the Statement of Net Position and the Statement of Activities, all of the Town's activities, which are governmental in nature, are reported in one column, including public safety, public health, transportation, economic assistance, culture and recreation, home and community services, and general administration. Property and sales taxes, and state and federal grants, finance most of these activities.

## MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2019

#### **Reporting the Town's Most Significant Funds**

#### **Governmental Fund Financial Statements**

Analysis of the Town's Major Funds begins on page 6. The Governmental Fund financial statements provide detailed information about the most significant funds - not the Town as a whole. Some funds are required to be established by state law. However, management establishes many other funds to help it control and manage money for particular purposes or to show it is meeting legal responsibilities for using certain taxes and grants.

Governmental Funds: All of the Town's services are reported in the Governmental Funds, which focus on how money flows into and out of those funds, and the balances left at year end that are available for spending. These funds are reported using *modified accrual accounting*, which measures cash and all other financial assets that can be readily converted to cash. The Governmental Fund statements provide a detailed short-term view of the Town's general governmental operations and the basic services it provides. Governmental Fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs. The relationship (or differences) between Governmental *Activities* (reported in the Government-wide financial statements) and Governmental *Funds* is explained in a reconciliation following the Governmental Fund financial statements.

**The Town as Trustee:** The Town is the trustee, or fiduciary, for other assets that are held on behalf of others. All of the Town's Fiduciary Activities are reported in a separate Statement of Fiduciary Net Position on page 10. We exclude these activities from the Town's other financial statements because the Town cannot use these resources to finance its operations. The Town is responsible for ensuring the resources reported in this fund are used for their intended purposes.

#### THE TOWN AS A WHOLE

The Town's *combined* net position for fiscal year ended December 31, 2019 increased from \$8,212,098 to \$8,560,855. A portion of the Town's net position reflects its investment in capital assets (e.g. land, buildings, machinery, equipment, and infrastructure) less any related debt used to acquire those assets that is still outstanding. The Town has chosen not to report infrastructure assets acquired prior to January 1, 2003, in accordance with the transition provisions of Governmental Accounting Standards Board (GASB) Statement No. 34. An additional portion of the Town's net position represents resources subject to external restrictions on how they may be used and are reported as restricted. The remaining category of total net position is unrestricted and may be used to meet the government's ongoing obligations and services to creditors and citizens.

## MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2019

Our analysis below focuses on the net position (Figure 1), and changes in net position (Figure 2), of the Town's Governmental Activities.

Figure 1 - Net Position

	Government	al Activities	Dollar Change	Percent Change
	2018	2019	2018 - 2019	2018 - 2019
Current Assets	\$ 6,752,288	\$ 6,340,444	\$ (411,844)	(6.1%)
Noncurrent Assets	2,027,105	1,886,825	(140,280)	(6.9%)
Capital Assets, Net	19,904,835	20,318,173	413,338	2.1%
Total Assets	28,684,228	28,545,442	(138,786)	(0.5%)
Pensions	780,792	473,707	(307,085)	(39.3%)
OPEB	612,005	547,612	(64,393)	(10.5%)
Total Deferred Outflows				
of Resources	1,392,797	1,021,319	(371,478)	(26.7%)
Current Liabilities	3,962,973	3,860,507	(102,466)	(2.6%)
Noncurrent Liabilities	17,237,430	14,991,901	(2,245,529)	(13.0%)
Total Liabilities	21,200,403	18,852,408	(2,347,995)	(11.1%)
Pensions	664,524	159,029	(505,495)	(76.1%)
OPEB	-	1,994,469	1,994,469	100.0%
Total Deferred Inflows				
of Resources	664,524	2,153,498	1,488,974	224.1%
Net Investment in Capital Assets	8,976,727	9,786,673	809,946	9.0%
Restricted	2,089,261	1,960,182	(129,079)	(6.2%)
Unrestricted	(2,853,890)	(3,186,000)	(332,110)	(11.6)%
Total Net Position	\$ 8,212,098	\$ 8,560,855	\$ 348,757	4.2%

The decrease in current assets is primarily based on a decrease in cash, offset partly by increased receivables. Noncurrent assets decreased largely because of the use of restricted cash. Capital assets increased mainly due to capital outlay exceeding depreciation expenses. Current liabilities decreased largely due to a decrease in accounts payable. Noncurrent liabilities decreased based on decreases in bonds payable and other postemployment benefits liability, partially offset by an increase in net pension liability-proportionate share.

Deferred outflows of resources - pensions and deferred inflows of resources - pensions decreased based on actuarially determined amounts provided the NYSLRS. The decrease in deferred outflows of resources - OPEB and increase in deferred inflows of resources - OPEB is based on an actuarial valuation of the Town's OPEB plan.

## MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2019

Figure 2 demonstrates the operations of the Town's Governmental Activities.

Figure 2 - Changes in Net Position

	Governmental	Activities and	Dollar	Percent
	Total Government		Change	Change
	2018	2019	2018 - 2019	2018 - 2019
REVENUES				
<u>Program Revenues</u>				
Charges for Services	\$ 2,782,982	\$ 2,840,844	\$ 57,862	2.1%
Operating Grants and Contributions	537,928	258,232	(279,696)	(52.0%)
Capital Grants and Contributions	195,375	659,724	464,349	237.7%
<u>General Revenues</u>				
Property Taxes and Tax Items	1,861,848	2,001,519	139,671	7.5%
Nonproperty Taxes	2,544,336	2,479,926	(64,410)	(2.5%)
Use of Money and Property	12,555	10,462	(2,093)	(16.7)%
Other General Revenues	48,911	25,389	(23,522)	(48.1)%
Total Revenues	\$ 7,983,935	\$ 8,276,096	\$ 292,161	3.7%
PROGRAM EXPENSES				
General Governmental Support	\$ 1,847,663	\$ 1,765,060	\$ (82,603)	(4.5%)
Public Safety	60,862	63,854	2,992	4.9%
Public Health	3,543	3,851	308	8.7%
Transportation	3,017,038	2,930,423	(86,615)	(2.9)%
Economic Assistance and Opportunity	18,000	18,429	429	2.4%
Culture and Recreation	423,591	397,894	(25,697)	(6.1%)
Home and Community Services	2,315,198	2,481,289	166,091	7.2%
Interest on Long-Term Debt	238,315	266,539	28,224	11.8%
Total Expenses	\$ 7,924,210	\$ 7,927,339	\$ 3,129	0.0%
CHANGE IN NET POSITION	\$ 59,725	\$ 348,757	\$ 289,032	483.9%

Operating grants and contributions decreased primarily due to a decrease in mortgage tax and the Community Development Grant. Capital grants and contributions increased mainly due to funding for Gutchess Park, and for water system improvements.

Total expenses in 2019 were consistent with 2018.

## MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2019

Figures 3 and 4 show the sources of revenue for 2019 and 2018.

Figure 3 - Revenue by Source 2019

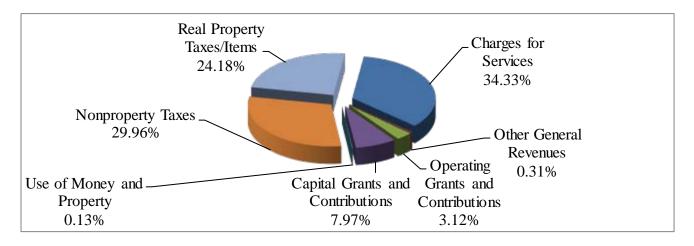
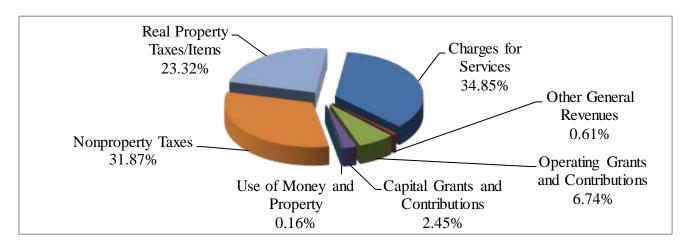


Figure 4 - Revenue by Source 2018



The cost of all Governmental Activities this year was \$7,927,339. However, as shown in the Statement of Activities, the net expense of these activities was \$4,168,539, because some of the cost was paid by those who directly benefited from the programs or by other governments and organizations that subsidized certain programs with grants and contributions. Overall, the Town's governmental program revenues, including fees for services and grants, were \$3,758,800. The Town paid for the remaining "public benefit" portion of Governmental Activities with \$4,517,296 in taxes and other revenues, such as interest and general entitlements.

## MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2019

The total cost and revenue comparison of the Governmental Activities for each of the Town's largest programs follows. Note that the Town's home and community service activities, which provide water and sewer services, include debt service costs in their fee structures. Because debt service costs are not expenses of this function, the excess revenue generated by these activities is used to make principal and interest payments. The difference between cost and revenue shows the financial burden placed on the Town's taxpayers by each of these functions.

Figure 5 - Program Cost and Revenue Comparison - Governmental Activities 2019

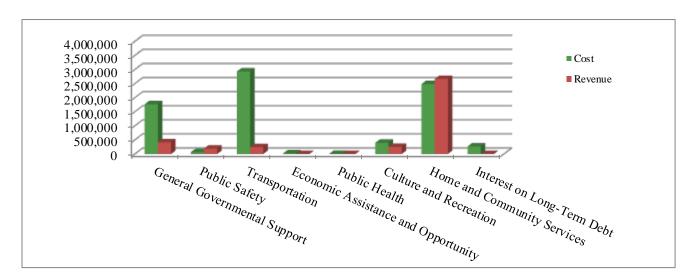
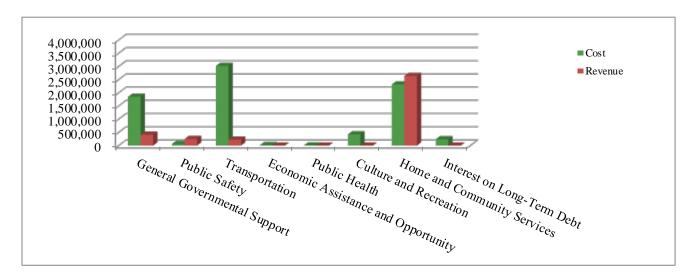


Figure 6 - Program Cost and Revenue Comparison - Governmental Activities 2018



## MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2019

#### THE TOWN'S FUNDS

As the Town completed the year, its Governmental Funds, as presented in the Balance Sheet on pages 6-6a, reported a decrease in combined fund balance. The decrease is primarily due to expenditures in excess of revenues. Figure 7 shows the changes in fund balances during the year for the Town's funds.

Figure 7 - Governmental Funds - Fund Balances at Years Ending

			Dollar Change
	2018	2019	2018 - 2019
General Fund - Townwide	\$ 1,579,757	\$ 1,225,893	\$ (353,864)
General Fund - Parttown	559,930	682,681	122,751
Highway Fund - Parttown	2,437,770	2,244,847	(192,923)
Water Fund	1,892,945	2,001,571	108,626
Sewer Fund	1,032,793	1,275,578	242,785
Special Grant Fund	252,595	141,051	(111,544)
Capital Projects Fund	(2,932,308)	(3,308,045)	(375,737)
Non-Major Fund	275,195	275,251	56
Totals	\$ 5,098,677	\$ 4,538,827	\$ (559,850)

#### **General Funds Budgetary Highlights**

Over the course of the year, the Town Council and management of the Town revised the Town budgets several times. These budget amendments consisted of transfers between functions.

\* Resources and other financing sources available for appropriation were \$249,501 more than the final budget. Expenditures and other financing uses were \$309,830 favorable when compared to budget due to cost containment measures.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

At the end of December 31, 2019, the Town had \$40,629,722, less accumulated depreciation of \$20,311,549, invested in a broad range of capital assets, including buildings, machinery and equipment, roads, and bridges.

## MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2019

Figure 8 - Capital Assets, Net of Depreciation

	Governmental		
	Total Gov	Dollar Change	
	2018	2018 - 2019	
Land	\$ 999,252	\$ 1,220,406	\$ 221,154
Construction in Progress	4,416,261	-	(4,416,261)
Improvements	5,027,297	4,717,585	(309,712)
Buildings	2,349,092	7,049,485	4,700,393
Machinery and Equipment	1,251,730	1,337,590	85,860
Infrastructure	5,861,203 5,993,107		131,904
Totals	\$ 19,904,835	\$ 19,904,835 \$ 20,318,173	

Depreciation expense during the year amounted to \$1,058,585. The Town has not reported any infrastructure assets prior to 2003, in accordance with the transition provisions of GASB Statement No. 34.

#### **Debt Administration**

Debt (bonds and BANs), considered a liability of Governmental Activities, decreased, bringing total debt to \$10,531,500 as of December 31, 2019, as shown in Figure 9. Of the amount of bonds and notes outstanding, \$1,725,489 is subject to the constitutional debt limit and represented 2.44% of the Town's statutory debt limit. The Town's bond rating is currently Aa3 from Moody's.

Figure 9 - Major Outstanding Debt at Years Ending

	Governmental Activities and Total Government		Dollar Change	Percent Change
	2018 2019		2018 - 2019	2018 - 2019
Bond Anticipation Notes	\$ 3,000,000	\$ 3,000,000	\$ -	0.0%
Serial Bonds	7,995,800	7,531,500	(464,300)	(5.8%)
Totals	\$ 10,995,800	\$ 10,531,500	\$ (464,300)	(4.2%)

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

- Approved 2020 budget shows an increase in tax rate of \$0.01 per \$1,000 of assessed value. The Town Board did not override the tax cap.
- Water benefit tax decreased \$6.66 per unit and the Sewer benefit tax decreased \$3.58. The number of units calculated changes year to year as well as debt being paid down or added. The water units had an increase in units and the sewer had an increase in units.

## MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2019

- In 2014, the Town Alienated under Home Rule Request a Town Park in exchange of 101 acres signed by the Governor, Andrew M. Cuomo, in August of 2014, and took effect immediately. The Town exercised its option in 2017 and began construction of the Gutchess Lumber Sports Complex Phase I in 2018. Phase I of the project was completed in June 2020. The Town received a BAN of \$3,000,000 in January 2018 to finance part of the project. The BAN was renewed in January 2019 and again in January 2020. The BAN is due January 2021. The Town was awarded and received Capital Grant #AC571/CFA #74852 amount of \$250,000 from the Dormitory Authority of the State of New York in October 2019. There is one grant pending in the amount of \$862,000 from Empire State Development, which the Town expects to receive in 2020 or 2021.
- Construction of a Restroom and Pavilion at the Gutchess Lumber Sports complex was completed in 2019.
- NYS OCR has approved the use of the Town's uncommitted program income of \$84,292, as well as CDBG loan repayments received by the Town since April 1, 2018, for the purchase of playground equipment to be installed at the Gutchess Lumber Sports complex per Town Board Resolution #185 adopted July 11, 2018. Construction of the playground is expected to be complete in 2020.
- The Town Board awarded a bid in the amount of \$642,000 for the "Town of Cortlandville Miscellaneous Water and Sewer Improvements" projects in August of 2020 to complete the Lime Hollow Chlorine Contact Time Water Main Loop; Hillside Drive Sewer Repairs; and Route 281 Water Main Extension. The Town did not go to bond for the projects; the projects will be paid for using water and sewer fund balance.
- The Town of Cortlandville was awarded a Community Development Block Grant in 2019 (CDBG #287HR323-19) for a Town-Wide Housing and Rehabilitation Project in the amount of \$336,000. The CDBG project commenced in 2020.
- The Town submitted a 2019 Consolidated Funding Application (CFA) for the New York State Department of Environmental Conservation's Water Quality Improvement Project (WQIP #93785) Program for a Source Water Protection Grant to acquire three parcels totaling 107+ acres for the purpose of protecting the town's drinking water supply wells (Lime Hollow wells). The Town was awarded \$178,240.
- Economic factors: Unknown financial impact as a result of the novel coronavirus pandemic (COVID-19) in 2020. The pandemic may have an effect on sales tax revenue for the Town as well as other economic concerns affecting the community. A hiring freeze was implemented in the Town of Cortlandville in June 2020. The State of New York has reduced their funding about 20% for CHIPS and Revenue Sharing.

#### CONTACTING THE TOWN'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the Town's finances and to show the Town's accountability for the money it receives. If you have any questions about the report or need any additional financial information contact Thomas Williams, Supervisor, Town of Cortlandville, at 3577 Terrace Road, Cortland, New York 13045.

## STATEMENT OF NET POSITION DECEMBER 31, 2019

	Governmental Activities
ASSETS	
Current Assets	¢ 5 269 021
Cash and Cash Equivalents Taxes Receivable, Net	\$ 5,368,031 27,306
Due from State and Federal Governments	166,244
Due from Other Governments	611,386
Other Receivables	1,177
Prepaid Expenses	92,943
Loans Receivable, Current Portion	73,357
Total Current Assets	6,340,444
Noncurrent Assets	
Restricted Cash and Cash Equivalents	1,520,866
Loans Receivable, Long-Term Portion	365,959
Capital Assets, Non-Depreciable	1,220,406
Other Capital Assets, Net of Accumulated Depreciation  Total Noncurrent Assets	19,097,767
	22,204,998
Total Assets	28,545,442
DEFERRED OUTFLOWS OF RESOURCES	
Pensions	473,707
OPEB	547,612
Total Deferred Outflows of Resources	1,021,319
LIABILITIES	
Current Liabilities	
Accounts Payable	182,107
Bond Anticipation Notes Payable	3,000,000
Interest Payable	148,881
Overpayments	67,019
Current Portion of Noncurrent Obligations:	4.4
Bonds Payable	462,500
Total Current Liabilities	3,860,507
Noncurrent Liabilities and Obligations	
Bonds Payable	7,069,000
Other Postemployment Benefits Liability	7,472,722
Net Pension Liability - Proportionate Share  Total Noncurrent Liabilities	450,179
Total Noncurrent Liabilities	14,991,901
Total Liabilities	18,852,408
DEFERRED INFLOWS OF RESOURCES	
Pensions	159,029
OPEB	1,994,469
Total Deferred Inflows of Resources	2,153,498
NET POSITION	
Net Investment in Capital Assets	9,786,673
Restricted	1,960,182
Unrestricted	(3,186,000)
Total Net Position	\$ 8,560,855

See Notes to Financial Statements

## STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2019

		Þ	rogram Revenu	241	Net (Expense) Revenue and Change in Net Position
	Expenses	Charges for Services	Operating Grants and	Capital Grants and Contributions	Total Governmental Activities
FUNCTIONS/PROGRAMS					
Governmental Activities	<b>* 1 = 1=</b> 0 = 0				
General Governmental Support	\$ 1,765,060	\$ 258,297	\$ 153,083	\$	\$ (1,353,680)
Public Safety	63,854	190,710			126,856
Public Health	3,851			242.400	(3,851)
Transportation	2,930,423			243,480	(2,686,943)
Economic Assistance and Opportunity	18,429	<del></del>		250,000	(18,429)
Culture and Recreation	397,894	2 201 927	105 140	250,000	(147,894)
Home and Community Services	2,481,289	2,391,837	105,149	166,244	181,941
Interest on Long-Term Debt	266,539				(266,539)
<b>Total Governmental Activities</b>	\$ 7,927,339	\$ 2,840,844	\$ 258,232	\$ 659,724	(4,168,539)
		GENERAL RE	VENUES		
		Real Property Ta			1,944,707
		Real Property Ta			56,812
		Nonproperty Tax			2,479,926
		Use of Money at			10,462
		Sale of Property	1 "	ion for Loss	(10,335)
		Miscellaneous L			35,724
		Total Genera	al Revenues		4,517,296
		Change in N	et Position		348,757
		Net Position - Bo	eginning		8,212,098
		Net Position - E	anding		\$ 8,560,855

### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2019

	Major Funds	
	General Townwide Fund	General Parttown Fund
ASSETS		
Cash and Cash Equivalents - Unrestricted	\$ 1,051,979	\$ 416,372
Cash and Cash Equivalents - Restricted	243,616	20,664
Taxes Receivable (Net)	27,306	
Due from Other Funds		
Due from State and Federal Due from Other Governments		250,000
Other Receivables		230,000
Prepaid Expenses	32,101	3,725
Loans Receivable	32,101	3,723
Total Assets	\$ 1,355,002	\$ 690,761
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities Accounts Payable Due to Other Funds Other Liabilities Bond Anticipation Note Payable	\$ 34,784 27,306 67,019	\$ 8,080
Total Liabilities	129,109	8,080
<b>Deferred Inflows of Resources</b> Unavailable Revenues		
<b>Total Deferred Inflows of Resources</b>		
Fund Balances		
Nonspendable	32,101	3,725
Restricted	243,616	20,664
Assigned	582,607	200,000
Unassigned	367,569	458,292
<b>Total Fund Balances</b>	1,225,893	682,681
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 1,355,002	\$ 690,761

#### Governmental Fund **Major Funds Special Special Revenue Funds Revenue Fund Highway** Special Capital Highway **Total Projects** Parttown Grant Townwide Governmental Water Sewer **Fund Fund Fund Fund Fund Fund Funds** 1,734,602 713,980 801,425 \$ 5,368,031 275,251 250,383 417,905 447,247 141,051 1,520,866 27,306 13,454 709,773 696,319 166,244 166,244 361,386 611,386 630 474 1,177 73 29,431 14,708 12,978 92,943 439,316 439,316 \$ 2,375,875 2,009,786 \$ 1,275,578 580,367 \$ 374,422 \$ 275,251 \$ 8,937,042 131,028 8,215 182,107 682,467 709,773 67,019 3,000,000 3,000,000 131,028 8,215 3,682,467 3,958,899 439,316 439,316 439,316 439,316 14,708 92,943 29,431 12,978 250,383 417,905 447,247 141,051 1,520,866 1,965,033 815,353 275,251 5,407,202 1,568,958 (3,308,045)(2,482,184)1,275,578 2,244,847 2,001,571 141,051 (3,308,045)275,251 4,538,827

Non-Major

275,251

8,937,042

580,367

374,422

2,009,786

2,375,875

1,275,578

# RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION DECEMBER 31, 2019

<b>Total Governmental Fund Balances</b>	\$ 4,538,827
Amounts reported for Governmental Activities in the Statement of Net Position are different because:	
Capital assets of the governmental funds, net of accumulated depreciation, used in Governmental Activities are not financial resources and, therefore, are not reported in the funds.	20,318,173
The Town's proportion of the collective net pension liability is not reported in the funds.	(450,179)
Deferred inflows of resources are not recognized as revenue until a future period and, therefore, are not reported as revenue in Governmental Funds. Deferred outflows and inflows of resources related to OPEB and pensions do not affect current period expenditures and, therefore, are not reported as assets and liabilities, respectively, in the Governmental Funds.	
Deferred Inflows of Resources - Unavailable Revenue \$ 439,316	
Deferred Inflows of Resources - Pension (159,029)	
Deferred Inflows of Resources - OPEB (1,994,469)	
Deferred Outflows of Resources - Pension 473,707	
Deferred Outflows of Resources - OPEB 547,612	(692,863)
Certain accrued obligations and expenses reported in the Statement of Net Position do not require the use of current financial resources and, therefore, are not reported as liabilities in Governmental Funds.	
Accrued Interest Payable	(148,881)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	
Other Postemployment Benefits Liability \$ (7,472,722) Bonds Payable (7,531,500)	 (15,004,222)

See Notes to Financial Statements

\$ 8,560,855

**Net Position of Governmental Activities** 

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	General Townwide <u>Fund</u>	General Parttown Fund
REVENUES		
Real Property Taxes	\$ 1,186,032	\$ 292,202
Real Property Tax Items Nonproperty Tax Items	56,812	250,000
Departmental Income	<u>110,242</u> 2,611	350,000 130,325
Intergovernmental Charges	14,131	130,323
Use of Money and Property	380	3,626
Licenses and Permits	14,434	3,020
Fines and Forfeitures	190,395	
Sale of Property and Compensation for Loss		
Miscellaneous Local Sources	970	
State Sources	122,798	30,285
Federal Sources	247	
Total Revenues	1,699,052	806,438
EXPENDITURES		
General Governmental Support	1,222,415	45,091
Public Safety	63,854	
Public Health	<u> </u>	2,677
Transportation	238,935	· · · · · · · · · · · · · · · · · · ·
Economic Assistance and Opportunity	18,429	
Culture and Recreation	792	475,747
Home and Community Services	18,875	263,176
Employee Benefits	468,448	96,996
Debt Service		
Principal	97,500	
Interest	108,081	
Capital Outlay		
Total Expenditures	2,237,329	883,687
Excess of Revenues (Expenditures)	(538,277)	(77,249)
OTHER FINANCING SOURCES (USES)		
Interfund Transfers In	384,413	200,000
Interfund Transfers (Out)	(200,000)	
<b>Total Other Financing Sources (Uses)</b>	184,413	200,000
Net Changes in Fund Balances	(353,864)	122,751
Fund Balances (Deficit), Beginning	1,579,757	559,930
Fund Balances (Deficit), Ending	\$ 1,225,893	\$ 682,681

<b>Special Revenue Funds</b>				<b>Revenue Fund</b>			
Highway Parttown Fund	Water Fund	Sewer Fund	Special Grant Fund	Capital Projects Fund	Highway Townwide Fund	Total Governmental Funds	
\$ 466,473	\$ 207,095	\$ 300,346	\$	\$	\$	\$ 2,452,148	
						56,812	
2,129,926						2,590,168	
	848,750	1,035,646	68,760			2,086,092	
		1,000				15,131	
450	250	248_	5,380	72	56	10,462	
						14,434	
441						190,395 441	
6,721	372	3,380		10,150		21,593	
243,480	166,244	3,300		250,000		812,807	
213,100	100,211		104,902	220,000		105,149	
2,847,491	1,222,711	1,340,620	179,042	260,222	56	8,355,632	
						1,267,506	
						63,854	
						2,677	
2,569,319						2,808,254	
						18,429	
						476,539	
	728,779	677,697	290,586		<u> </u>	1,979,113	
471,095	90,713	25,886				1,153,138	
	164,384	202,416				464,300	
	42,710	92,678				243,469	
				438,203		438,203	
3,040,414	1,026,586	998,677	290,586	438,203		8,915,482	
(192,923)	196,125	341,943	(111,544)	(177,981)	56	(559,850)	
						584,413	
	(87,499)	(99,158)		(197,756)		(584,413)	
	(87,499)	(99,158)		(197,756)			
(192,923)	108,626	242,785	(111,544)	(375,737)	56	(559,850)	
2,437,770	1,892,945	1,032,793	252,595	(2,932,308)	275,195	5,098,677	
\$ 2,244,847	\$ 2,001,571	\$ 1,275,578	\$ 141,051	\$ (3,308,045)	\$ 275,251	\$ 4,538,827	

### RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2019

\$ (559,850)

Amounts reported for Governmental Activities in the Statement of Activities are different because:

Governmental Funds report capital outlay as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense as well as the book value of disposed assets in the current period.

Capital Outlay	\$ 1,482,699	
Depreciation Expense	(1,058,585)	
Net Book Value of Disposed Assets	(10,776)	413,338

Changes in the Town's proportionate share of net pension liabilities have no effect on current financial resources and, therefore, are not reported in the Governmental Funds. In addition, changes in the Town's deferred outflows of resources and deferred inflows of resources related to pensions do not effect current financial resources and are also not reported in the Governmental Funds.

ERS (47,630)

Cash outflows of resources from the issuance of loans to qualified recipients under revolving loan programs are recorded as expenditures, whereas loan repayments are recorded as revenue in the fund financial statements. In the Government-wide statements, these transactions affect only cash and loans receivable and are not recorded in the Statement of Activities. This is the amount by which loan repayments exceeded loans issued.

Loans Issued	\$ 17,791	
Repayments	(68,760)	(50,969)

Bond proceeds provide current financial resources to Governmental Funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditure in the Governmental Funds, but the repayment reduces long-term liabilities in the Statement of Net Position.

Debt Principal Payments 464,300

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in Governmental Funds.

Change in Retainage Payable	\$ 182,431	
Change in Interest Payable	 (23,070)	159,361

Long-term obligations, such as those associated with employee benefits, are reported in the Statement of Net Position. Therefore expenses which result in an (increase) or decrease in these long-term obligations are not reflected in the Governmental Fund financial statements. In addition, changes in deferred outflows of resources and deferred inflows of resources do not affect current financial resources and are also not reported in the Governmental Funds.

Other Postemployment Benefits Liability (29,793)

**Change in Net Position of Governmental Activities** 

\$ 348,757

See Notes to Financial Statements

## STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2019

	Agency Funds		
ASSETS			
Cash - Unrestricted	\$	24,234	
Total Assets	<u>\$</u>	24,234	
LIABILITIES			
Other Liabilities	\$	24,234	
Total Liabilities	<u>\$</u>	24,234	

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### **Note 1** Summary of Significant Accounting Policies

The basic financial statements of the Town of Cortlandville (Town) have been prepared in conformity with generally accepted accounting principles (U.S. GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The significant government's accounting policies are described below.

#### **Financial Reporting Entity**

The Town, which was established in 1829, is governed by its Charter, Town Law, other general laws of the State of New York, and various local ordinances. The Town Board is the legislative body responsible for overall operations, the Town Supervisor serves as chief executive officer, and the bookkeeper serves as chief fiscal officer.

The following basic services are provided: highways and streets, water, sanitation, health, culture and recreation, public improvements, planning and zoning, and general administration.

Fire protection is provided by a separate department which is funded by a Fire Tax District (the District). The District is funded by means of a tax on the real property tax bill to the Town's taxpayers. In 2019, the Town collected and the submitted tax revenue in the amount of \$780,750 to the District.

The financial reporting entity consists of the following, as defined by GASB Statement No. 14, "The Financial Reporting Entity," as amended.

- The primary government, which is the Town,
- Organizations for which the primary government is financially accountable, and
- Other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's basic financial statements to be misleading or incomplete.

The decision to include a potential component unit in the reporting entity is based on the criteria set forth in GASB Statement No. 14, as amended, including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, no component units have been included in the Town's reporting entity.

#### **Basic Financial Statements**

The Town's basic financial statements include both Government-wide (reporting the Town as a whole) and Governmental Fund financial statements (reporting the Town's funds). The Government-wide and Governmental Fund financial statements categorize primary activities as governmental. The Town's general governmental support, public safety, public health transportation, economic assistance, culture and recreation, and home and community services are classified as Governmental Activities.

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### **Note 1** Summary of Significant Accounting Policies - Continued

#### **Government-Wide Financial Statements**

The Government-wide financial statements include a Statement of Net Position and a Statement of Activities. These statements present summaries of activities for the primary government (Governmental and Business-type). Government-wide financial statements do not include the activities reported in the Fiduciary Funds. The focus of the Government-wide financial statements addresses the sustainability of the Town as an entity and the change in the Town's net position resulting from the current year's activities.

In the Government-wide Statement of Net Position, the Governmental Activities column is presented on a consolidated basis and is reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The Town's net position is reported in three parts - net investment in capital assets, restricted, and unrestricted. The Town first utilizes restricted resources to finance qualifying activities.

The Statement of Activities reports both the gross and net cost for each of the Town's functions or programs. Gross expenses are direct expenses, including depreciation, that are specifically associated with a service, program, or department and are, therefore, clearly identifiable to a particular function. These expenses are offset by program revenues - charges paid by the recipients of the goods or services offered by the programs, grants, and contributions - that are restricted to meeting the program or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Town, with certain limited exceptions. The net cost represents the extent to which each function or program is self-financing or draws from the general revenues of the Town.

The Town does not allocate indirect costs. Indirect costs are reported in the function entitled "general governmental support."

#### **Governmental Fund Financial Statements**

The financial transactions of the Town are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, reserves, fund balance, revenues, and expenditures or expenses. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

The Town records its transactions in the funds described below:

#### **Governmental Funds**

Governmental Funds are those through which most governmental functions are financed. The acquisition, use, and balances of expendable financial resources, and the related liabilities, are accounted for through Governmental Funds. The measurement focus of the Governmental Funds is based upon determination of financial position and changes in financial position under the modified accrual basis of accounting. The following are the Town's Governmental Funds:

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### **Note 1** Summary of Significant Accounting Policies - Continued

#### **Major Funds**

**General Funds** - Principal operating funds which include all operations not required to be recorded in other funds. There are two general funds; one accounting for activity affecting the entire Town (General Townwide), and a second which accounts for activity outside the Village of McGraw (General Parttown).

#### **Special Revenue Funds**

- Highway Parttown Fund Established pursuant to Highway Law, §141, used to account for revenues and expenditures for highway purposes outside the Village of McGraw.
- Water Fund Established by law to account for revenues derived from charges for water consumption and the application of such revenues toward related operating expenses and debt retirement.
- Sewer Fund Established by law to account for revenues derived from charges for sewer usage and the application of such revenues toward related operating expenses and debt retirement.
- Special Grant Fund Established by law to account for activities under the Housing and Community Development Act of 1974.

**Capital Projects Fund** - Used to account for financial resources to be used for the acquisition, construction, or renovation of major capital facilities.

#### **Non-Major Fund**

#### **Special Revenue Fund**

• Highway Townwide Fund - Established pursuant to Highway Law, §141, used to account for revenues and expenditures for highway purposes of the entire Town.

#### **Fiduciary Fund Types**

Fiduciary Fund types are used to account for assets held by the local government in a trustee or custodial capacity. The Town reports the following Fiduciary Funds:

Agency Funds - Used to account for money and/or property received and held in the capacity
of trustee, custodian or agent.

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### **Note 1** Summary of Significant Accounting Policies - Continued

#### **Basis of Accounting/Measurement Focus**

Basis of accounting refers to when revenues and expenditures and the related assets and liabilities are recognized in the accounts and reported in the basic financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus. Measurement focus is the determination of what is measured, i.e. expenditures or expenses.

#### **Accrual Basis**

The Government-wide financial statements are presented on the "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the Town's assets and liabilities, including capital assets, as well as infrastructure assets and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when incurred.

#### **Modified Accrual Basis**

The Governmental Fund financial statements are prepared using the modified accrual basis of accounting. Under this basis of accounting, revenues are recorded when measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Material revenues that are accrued include real property taxes, state and federal aid, sales tax, and certain user charges. The Town considers property tax receivables collected within 60 days after yearend to be available and recognizes them as revenues of the current year. All other revenues that are deemed collectible within one year after year end are recognized as revenues in the current year. If expenditures are the prime factor for determining eligibility, revenues from federal and state grants are accrued when the expenditure is made.

Expenditures are recorded when incurred. The cost of capital assets is recognized as an expenditure when the asset is received. Exceptions to this general rule are 1) principal and interest on indebtedness are not recognized as an expenditure until due, and 2) compensated absences, such as vacation and sick leave, which vest or accumulate, are charged as an expenditure when paid.

#### **Property Taxes**

Real property taxes are levied annually by the Town no later than January 1 and become a lien on January 1. Town taxes are payable from January 1, to a date not later than June 1, and are deposited directly to the credit of the Town fiscal officer. The Town collects all real estate taxes for Town and Cortland County purposes. The Town distributes the collected tax money to the Town Supervisor prior to distributing the balance collected to the county on June 1. The Town thereby is assured of 100% tax collection. Responsibility for the collection of unpaid taxes rests with the county. Uncollected tax liens are sold annually by the County.

### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### **Note 1** Summary of Significant Accounting Policies - Continued

#### **Cash and Cash Equivalents**

For financial statement purposes, all highly liquid investments having maturities of three months or less are considered cash equivalents.

#### **Investments**

Investments are stated at fair value.

#### **Receivables**

Property tax receivables are stated net of the estimated allowance for uncollectible amounts. Amounts due from state and federal governments represent amounts owed to the Town to reimburse it for expenditures incurred pursuant to state and federal programs. Other receivables represent amounts owed to the Town, which include sewer rents, water rents, and assessments. No provision has been made for uncollectible accounts for amounts due from the state and federal governments and other receivables as it is believed that such amounts would be immaterial.

#### **Capital Assets**

All capital assets are valued at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the estimated useful lives of the assets. Governmental capital assets purchased or acquired with an original cost of at least \$1,000 and having a useful life of greater than one year are capitalized. The estimated useful lives for governmental capital assets are as follows:

Buildings 40 Years Machinery and Equipment 5-20 Years Infrastructure 15-60 Years

#### **Unearned Revenues**

The Town reports unearned revenues on its Statement of Net Position and its Balance Sheet - Governmental Funds. Unearned revenues arise when resources are received by the Town before it has legal claim to them, as when grant monies are received prior to the incidence of qualifying expenditures. In subsequent periods, when the Town has legal claim to the resources, the liability for unearned revenues is removed and revenues are recorded.

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### **Note 1** Summary of Significant Accounting Policies - Continued

#### **Deferred Inflows and Deferred Outflows of Resources**

In addition to assets, the Statement of Net Position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. The Town reports deferred outflows of resources related to pensions and other postemployment benefits in the Statement of Net Position. The types of deferred outflows of resources related to pensions and other postemployment benefits are described in Notes 6 and 7, respectively.

The Town has deferred inflows of resources related to unavailable revenue, which is reported only on the Balance Sheet - Governmental Funds. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. At December 31, 2019, the Town's deferred inflows of resources related to revenues consisted of \$439,316 in rehabilitation loans receivable. In addition, the Statement of Net Position reports a separate section for deferred inflows of resources related to pensions and other postemployment benefits; these types of deferred inflows of resources are described in Notes 6 and 7, respectively.

#### **Insurance and Risk Management**

The Town maintains insurance coverage for most risk including, but not limited to, property damage and personal injury liability. Judgments and claims are recorded when it is probable that an asset has been impaired or a liability has been incurred and the amount of loss can be reasonably estimated. No settlements exceeded insurance coverage in any of the past three years.

#### Vacation, Sick Leave, and Compensatory Absences

Town employees are granted vacation, sick leave, and other leave benefits as defined in agreements between the Town and employee representative units. Limited amounts of leave time may be accumulated up to 40 hours and the cost, therefore, is recognized when payment is made to employees. In the event of termination, an employee is entitled to payment for accumulated vacation, unused compensatory absences, and one half of accumulated sick leave.

#### **Equity Classifications**

Equity is classified as net position and displayed in three components:

- Net Investment in Capital Assets Consists of capital assets including restricted capital
  assets, net of accumulated depreciation, and reduced by the outstanding balances of any
  bonds, mortgages, notes, or other borrowings that are attributable to the acquisition,
  construction, or improvement of those assets.
- Restricted Consists of resources with constraints placed on the use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or 2) law through constitutional provisions or enabling legislation.

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

### **Note 1** Summary of Significant Accounting Policies - Continued

#### **Equity Classifications - Continued**

 Unrestricted - Consists of all other resources which do not meet the definition of "restricted" or "net investment in capital assets."

#### **Governmental Fund Financial Statements**

The Town follows GASB Statement No. 54, which reports the terminology and classification of fund balance to reflect spending constraints on resources, rather than availability for appropriation. This approach is intended to provide users more consistent and understandable information about a fund's net resources.

Constraints are broken into five classifications: nonspendable, restricted, committed, assigned, and unassigned. These classifications serve to inform readers of the financial statements of the extent to which the government is bound to honor any constraints on specific purposes for which resources in a fund can be spent.

- Nonspendable Consists of assets inherently nonspendable in the current period either because of their form or because they must be maintained intact; including prepaid items, inventories, long-term portions of loans receivable, financial assets held for resale, and endowment principal.
- Restricted Consists of amounts subject to legal purpose restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments and enforced externally; or through constitutional provisions or enabling legislation. Most of the Town's legally adopted reserves are reported here.
- Committed Consists of amounts subject to a purpose constraint imposed by formal action of the government's highest level of decision-making authority prior to the end of the fiscal year, and requires the same level of formal action to remove said constraint.
- Assigned Consists of amounts subject to a purpose constraint representing an intended use
  established by the government's highest level of decision-making authority or their
  designated body or official. The purpose of the assignment must be narrower than the
  purpose of the General Fund. In funds other than the General Fund, assigned fund balance
  represents the residual amount of fund balance.
- Unassigned Represents the residual classification of the government's General Fund and could report a surplus or deficit. In funds other than the General Fund, the unassigned classification should only be used to report a deficit balance resulting from overspending amounts restricted, committed, or assigned for specific purposes.

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### **Note 1** Summary of Significant Accounting Policies - Continued

#### **Governmental Fund Financial Statements - Continued**

The Town Council has not adopted any resolutions to commit or assign fund balance. Currently, fund balances are assigned by the Town Clerk for encumbrances and the board, by resolution, approves fund balance appropriations for next year's budget. Town management applies expenditures against nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance.

#### **Interfund Activity**

Interfund activity is reported as loans, services provided, reimbursements, or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund, and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between Governmental Funds are netted as part of the reconciliation to the Government-wide financial statements.

#### Revenues

Substantially all governmental fund revenues are accrued. Property tax receivables expected to be received later than 60 days after year end are deferred. In applying GASB Statement No. 33 to grant revenues, the provider recognizes liabilities and expenses and the recipient recognizes receivables and revenue when the applicable eligibility requirements, including time requirements, are met. Resources transmitted before the eligibility requirements are met are reported as advances by the provider and unearned revenue by the recipient.

#### **Restricted Resources**

When an expense is incurred for purposes for which both restricted and unrestricted net resources are available, it is the Town's policy to apply restricted funds before unrestricted funds, unless otherwise prohibited by legal requirements.

#### **Use of Estimates**

The presentation of financial statements in conformity with the prescribed basis of accounting as applied to governmental units requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### **New Accounting Standards**

The Town has adopted and implemented the following Statements of the GASB that are applicable as of December 31, 2019:

• GASB Statement No. 83, "Certain Asset Retirement Obligations," effective for the year ended December 31, 2019.

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### **Note 1** Summary of Significant Accounting Policies - Continued

#### **Future Changes in Accounting Standards**

The Town will evaluate the impact each of the following pronouncements may have on its financial statements and will implement them as applicable and when material:

During May 2020, GASB issued Statement No. 95, "Postponement of the Effective Dates of Certain Authoritative Guidance," which changed the effective dates for the Statements below.

- GASB Statement No. 84, "Fiduciary Activities," effective for the year ended December 31, 2020. This statement improves guidance regarding identification of fiduciary activities for accounting and reporting purposes.
- GASB Statement No. 87, "Leases," effective for the year ending December 31, 2022.
- GASB has issued Statement No. 88, "Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements," effective for the year ending December 31, 2020. This statement improves the information that is disclosed in the notes to government financial statements related to debt, including direct borrowings and direct placements.
- GASB has issued Statement No. 89, "Accounting for Interest Cost Incurred Before the End of a Construction Period," effective for the year ending December 31, 2021.
- GASB Statement No. 92, "Omnibus 2020," effective for the year ending December 31, 2022.

The Town will evaluate the impact each of these pronouncements may have on its financial statements and will implement them as applicable and material.

#### **Note 2** Cash and Investments

The Town's investment policies are governed by state statutes. In addition, the Town has its own written investment policy. The Town of Cortlandville's monies must be deposited in Federal Deposit Insurance Corporation (FDIC) insured commercial banks or trust companies located within the state. The Town Supervisor is authorized to use demand accounts and certificates of deposit. Permissible investments include obligations of the U.S. Treasury and U.S. Agencies, repurchase agreements, and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit at 105% of all deposits not covered by Federal Deposit Insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the state and its municipalities and school districts.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### **Note 2** Cash and Investments - Continued

The written investment policy requires repurchase agreements to be purchased from banks located within the state and underlying securities must be obligations of the Federal government. Underlying securities must have a market value of at least 105% of the cost of the repurchase agreement.

Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. While the Town does not have a specific policy for custodial credit risk, New York State statutes govern the Town's investment policies, as discussed previously.

GASB Statement No. 40 directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance, and the deposits are either uncollateralized or collateralized with securities held by the pledging financial institution's trust department or agent, but not in the Town's name.

The Town's aggregate bank balances of \$7,009,320 are either insured or collateralized with securities held by the pledging financial institution in the Town's name.

#### **Restricted Cash**

Total restricted cash of \$1,520,866 is composed of \$1,088,744 reserved for capital purposes, \$82,846 reserved for insurance, \$141,051 for community development, \$130,660 reserved for debt, \$1,646 for park improvements and \$75,919 reserved for retirement contributions.

#### **Note 3** Property Taxes

At December 31, 2019, total real property taxes receivable was \$27,306. No allowance for uncollectible taxes has been reported, as all property taxes are deemed collectible.

#### **Note 4** Other Receivables

Other receivables at December 31, 2019 were as follows:

	Description	_ Al	mount
Highway - Parttown	Assessments	\$	73
Water Fund	Rents		630
Sewer Fund	Rents		474
Total		\$	1,177

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# Note 5 Capital Assets

A summary of changes in capital assets at December 31, 2019 is as follows:

Governmental Activities	Balance at 12/31/18	Additions	Deletions/ Reclassifications	Balance at 12/31/2019
Non-Depreciable Capital Assets:		Additions	Recidssifications	12/31/2017
Land	\$ 999,252	\$ 221,154	\$	\$ 1,220,406
Construction in Progress	4,416,261	438,203	(4,854,464)	-
Total Non-Depreciable Capital Assets	5,415,513	659,357	(4,854,464)	1,220,406
Depreciable Capital Assets:				
Buildings	4,230,226		4,854,464	9,084,690
Improvements	6,193,604			6,193,604
Machinery and Equipment	5,309,091	412,145	(47,722)	5,673,514
Infrastructure	18,046,311	411,197		18,457,508
Total Depreciable Capital Assets	33,779,232	823,342	4,806,742	39,409,316
Total Historical Cost	39,194,745	1,482,699	(47,722)	40,629,722
Less Accumulated Depreciation:				
Buildings	1,881,134	154,071		2,035,205
Improvements	1,166,307	309,712		1,476,019
Machinery and Equipment	4,057,361	315,509	(36,946)	4,335,924
Infrastructure	12,185,108	279,293		12,464,401
Total Accumulated Depreciation	19,289,910	1,058,585	(36,946)	20,311,549
Governmental Activities Capital Assets, Net	\$ 19,904,835	\$ 424,114	\$ (10,776)	\$ 20,318,173

Depreciation expense was charged to functions as follows:

Total	\$ 1	,058,585
Home and Community Services		534,460
Culture and Recreation		141,559
Transportation		312,069
General Governmental Support	\$	70,497

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# Note 6 Pension Obligations - New York State and Local Employees' Retirement System (ERS) (the System)

#### **Plan Descriptions and Benefits Provided**

#### **Employees' Retirement System (ERS)**

The Town participates in the New York State and Local Employees' Retirement System (ERS). This is a cost-sharing multiple-employer retirement system. The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the New York State serves as the trustee of the Fund and is the administrative head of the System. System benefits are established under the provisions of the New York State Retirement and Social Security Law (RSSL). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a state statute. The Town also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the state's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at www.osc.state.ny.us/retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, New York 12244.

The System is noncontributory except for employees who joined after July 27, 1976, who contribute 3% of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010, who generally contribute 3.0 to 3.5% of their salary for their entire length of service. In addition, employee contribution rates under ERS Tier VI vary based on a sliding salary scale. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the System's fiscal year ending March 31.

#### **Summary of Significant Accounting Policies**

The System's financial statements, from which the System's fiduciary respective net position is determined, are prepared using the accrual basis of accounting. Member contributions are recognized when due and the employer has a legal requirement to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Plan investments are reported at fair value. For detailed information on how investments are valued, please refer to the System's annual reports.

#### **Contributions**

Contributions for the current year and two preceding Plan years were equal to 100% of the contributions required, and were as follows:

	2019	2018	2017
ERS	\$ 276,192	\$ 281,685	\$ 275,760
	22		

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# Note 6 Pension Obligations - New York State and Local Employees' Retirement System (ERS) (the System) - Continued

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

At December 31, 2019, the Town reported the following liability for its proportionate share of the net pension liability for the System. The net pension liability was measured as of March 31, 2019. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation. The Town's proportionate share of the net pension liability was based on a projection of the Town's long-term share of contributions to the System relative to the projected contributions of all participating members, actuarially determined. This information was derived from reports provided to the Town by the ERS System.

ERS
4/1/2019
\$ 7,085,304,242
450,179
0.0063537%

For the year ended December 31, 2019, the Town recognized pension expense of \$277,952 for ERS in the financial statements. At December 31, 2019, the Town reported deferred outflows of resources and deferred inflows of resources related to the pensions from the following sources:

	<b>Deferred Outflows</b>		<b>Deferred Inflows</b>	
	of l	of Resources		Resources
Differences Between Expected and Actual Experience	\$	88,650	\$	30,220
Changes of Assumptions		113,156		
Net Differences Between Projected and Actual				
Earnings on Pension Plan Investments				115,541
Changes in Proportion and Differences				
Between the Town's Contributions				
and Proportionate Share of Contributions		62,997		13,268
Town's Contributions Subsequent to the				
Measurement Date		208,904		
Total	\$	473,707	\$	159,029

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# Note 6 Pension Obligations - New York State and Local Employees' Retirement System (ERS) (the System) - Continued

# Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions - Continued

Town contributions subsequent to the measurement date, reported as deferred outflows of resources, will be recognized as a reduction of the net pension liability in the year ending December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending	 ERS
2020	\$ 115,229
2021	(78,133)
2022	2,227
2023	66,451
2024	-
Thereafter	_

### **Actuarial Assumptions**

The total pension liability as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liability to the measurement date. The actuarial valuations used the following actuarial assumptions:

	<b>ERS</b>
Measurement Date	March 31, 2019
Asset Type:	
Domestic Equities	4.6%
International Equities	6.4%
Real Estate	5.6%
Private Equity/Alternative Investments	7.5%
Absolute Return Strategies	3.8%
Opportunistic Portfolio	5.7%
Real Assets	5.3%
Cash	(0.3%)
Inflation-Indexed Bonds	1.3%
Mortgages and Bonds	1.3%

Annuitant mortality rates are based on April 1, 2010 - March 31, 2015 System experience with adjustments for mortality improvements based on the Society of Actuaries' Scale MP-2014.

The actuarial assumptions used in the April 1, 2018 valuation are based on the results of an actuarial experience study for the period April 1, 2010 - March 31, 2015.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# Note 6 Pension Obligations - New York State and Local Employees' Retirement System (ERS) (the System) - Continued

#### **Actuarial Assumptions - Continued**

The long term rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by each the target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are summarized below:

	ERS
Measurement Date	March 31, 2019
Actuarial Valuation Date	April 1, 2018
Interest Rate	7.0%
Salary Increases	4.2%
Cost of Living	1.3%
Inflation Rate	2.5%

#### **Discount Rate**

The discount rate used to calculate the total pension liability was 7.0%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and contributions from employers will be made at statutorily required rates, actuarially. Based on the assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of 7.0%, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.0%) or 1 percentage point higher (8.0%) than the current rate:

				Current		
	19	<b>6 Decrease</b>	As	ssumption	1%	6 Increase
ERS		<b>(6.0%)</b>		<b>(7.0%)</b>		(8.0%)
Town's Proportionate Share of the	\$	1,968,252	\$	450,179	\$	(825,111)
Net Pension Liability/Asset						

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# Note 6 Pension Obligations - New York State and Local Employees' Retirement System (ERS) - Continued

#### **Pension Plan Fiduciary Net Position**

The components of the current-year net pension liability of the employers as of the respective valuation dates were as follows:

	Dollars in Thousands
	ERS
Valuation Date	March 31, 2019
Employers' Total Pension Liability	\$ 189,803,429
Plan Net Position	(182,718,124)
<b>Employers' Net Pension Liability</b>	\$ 7,085,305
Ratio of Plan Net Position to the	
Employers' Total Pension Liability	96.3%

#### **Payables to the Pension Plans**

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31st. Accrued retirement contributions as of December 31, 2019 represent the projected employer contribution for the period of April 1, 2019 through December 31, 2019 based on estimated ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of December 31, 2019 amounted to \$-0-.

### **Current Year Activity**

Changes in the net pension liability and deferred outflows and inflows of resources for the year ended December 31, 2019 resulted in the following effect on net position:

	Beginning Balance	Change	Ending Balance
ERS	Ф (204 120)	¢ (246,040)	¢ (450,170)
Net Pension Liability Deferred Outflows of Resources	\$ (204,139) 780,792	\$ (246,040) (307,085)	\$ (450,179) 473,707
Deferred Inflows of Resources	(664,524)	505,495	(159,029)
<b>Total Effect on Net Position</b>	\$ (87,871)	\$ (47,630)	\$ (135,501)

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# **Note 7** Other Postemployment Benefits

#### **Postemployment Benefits Other Than Pensions (OPEB)**

The Town follows GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other than Pensions."

#### General Information about the OPEB Plan

Plan Description - The Town provides medical and Medicare Part B benefits to retired employees and their eligible dependents. The benefits provided to employees upon retirement are based on provisions in various contracts that the Town has in place with different classifications of employees. The plan is a single-employer defined benefit healthcare plan administered by the Town. Article 11 of the State Compiled Statutes grants the authority to establish and amend benefit terms and financing requirements to the Town Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. The Plan does not issue separate financial statements, as there are no assets legally segregated for the sole purpose of paying benefits under the plan.

Benefits Provided - The Town provides healthcare benefits for eligible retirees and their spouses. Benefit terms are dependent on which contract each employee falls under. The specifics of each contract are on file at the Town offices and are available upon request.

Employees Covered by Benefit Terms - At December 31, 2019, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries	
Currently Receiving Benefit Payments	22
Active Employees Fully	
Eligible for Benefits	40
Total	62

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

### **Note 7** Other Postemployment Benefits - Continued

#### **Total OPEB Liability**

The Town's total OPEB liability of \$7,472,722 was measured as of December 31, 2019 and was determined by an actuarial valuation as of January 1, 2019.

Actuarial Assumptions and Other Inputs - The total OPEB liability in the January 1, 2019 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement unless otherwise specified:

Single Discount Rate	4.1%
Salary Scale	3.5%
Inflation Rate	2.4%
Healthcare Cost Trend Rate	7.5%, declining to 3.94%

Mortality rates were based on the Scale MP-2014 and projected forward with Scale MP-2019 (generational mortality) published by the pension mortality study released by the Society of Actuaries.

Turnover rates were based on the experience under the NYS and Local Retirement System, as reported in June 2019.

Retirement rates were based on the experience under the New York State and Local Retirement System, as reported in June 2019.

The actuarial assumptions used in the January 1, 2019 valuation were consistent with the requirements of GASB Statement No. 75 and Actuarial Standards of Practice (ASOPs).

	Total OPEB Liability			
Balance at December 31, 2018	\$	9,501,791		
Changes for the Year				
Service Cost		318,761		
Interest Cost		333,875		
Changes of Benefit Terms		-		
Differences Between Expected and Actual Experience		(1,612,841)		
Changes in Assumptions or Other Inputs		(839,075)		
Benefit Payments		(229,789)		
		(2,029,069)		
Balance at December 31, 2019	\$	7,472,722		

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

### **Note 7** Other Postemployment Benefits - Continued

#### **Total OPEB Liability - Continued**

Sensitivity of the total OPEB liability to changes in the discount rate - The following presents the total OPEB liability of the Town as well as what the Town's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.10%) or 1 percentage point higher (5.10%) than the current discount rate:

	1% Decrease	<b>Discount Rate</b>	1% Increase	
	(3.10%)	(4.10%)	(5.10%)	
Total OPEB Liability	\$ 8,646,265	\$ 7,472,722	\$ 6,524,646	

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate - The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rate:

		Healthcare		
		Cost Trend		
	1% Decreas	e Rate	1% Increase	
Total OPEB Liability	\$ 6,435,13	\$ 7,472,722	\$ 8,777,239	

For the year ended December 31, 2019, the Town recognized OPEB expense of \$281,859.

#### **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources**

#### **Related to OPEB**

At December 31, 2019, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of		<b>Deferred</b>		
			Inflows of		
				Resources	
Differences Between Expected and Actual Experience	\$	-	\$	1,311,938	
Changes in Assumptions or Other Inputs		295,546		682,531	
Contributions Subsequent to Measurement Date		252,066		_	
Total	\$	547,612	\$	1,994,469	

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

### **Note 7** Other Postemployment Benefits - Continued

# **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources - Continued**

#### **Related to OPEB - Continued**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

### **Fiscal Year Ending**

December 31,	Amount
2020	\$ (370,777)
2021	(370,777)
2022	(370,777)
2023	(421,911)
2024	(164,681)

2025 and Thereafter

# **Current Year Activity**

The following is a summary of current year activity:

	<b>Beginning</b>		<b>Ending</b>
	<b>Balance</b>	Change	Balance
Other Postemployment Benefits Liability	\$ 9,501,791	\$ (2,029,069)	\$ 7,472,722
Deferred Outflows of Resources	(612,005)	64,393	(547,612)
Deferred Inflows of Resources		1,994,469	1,994,469
	<b>↑</b> 0.000 <b>=</b> 0 €	<b>4 40 702</b>	<b>.</b>
<b>Total Effect on Net Position</b>	\$ 8,889,786	\$ 29,793	\$ 8,919,579

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### **Note 8** Short-Term Debt - Bond Anticipation Notes

Notes issued in anticipation of proceeds from the subsequent sale of bonds are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of the bonds. Such notes may be classified as long-term debt when (1) the intention is to refinance the debt on a long-term basis, and (2) the intention can be substantiated through a post balance sheet issuance of long-term debt or by an acceptable financing agreement.

State law requires that bond anticipation notes (BANs) issued for capital purposes be converted to long-term financing within five years after the original issue date. The Town issues BANs to finance capital improvements.

Changes in short-term debt outstanding are as follows:

	Payable at			Payable at
	12/31/2018	<b>Issued</b>	Redeemed	12/31/2019
<b>Bond Anticipation Notes</b>	\$ 3,000,000	\$ 3,000,000	\$ 3,000,000	\$ 3,000,000

Interest expense on short-term debt for fiscal year 2019 was \$55,800. BANs redeemed from appropriations totaled \$-0-.

#### Note 9 Long-Term Debt

At December 31, 2019, the total outstanding indebtedness of the Town aggregated \$10,531,500. Of this amount, \$1,725,489 was subject to the constitutional debt limit and represented 2.44% of its debt limit.

#### **Serial Bonds and Notes**

The Town borrows money in order to acquire land or equipment or construct buildings and improvements. This enables the cost of these capital assets to be borne by the present and future taxpayers receiving the benefit of the capital assets. These long-term liabilities, which are full faith and credit debt of the local government, are recorded in the general Government-wide financial statements. The provision to be made in future budgets for capital indebtedness represents the amount exclusive of interest, authorized to be collected in future years from taxpayers and others for liquidation of the long-term liabilities.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

Original

# **Note 9** Long-Term Debt - Continued

### **Debt Maturity Schedule**

**Date** 

The following is a summary of bonds outstanding at December 31, 2019 with corresponding maturity schedules:

**Interest** 

Final

**Balance** 

Description of Issue	Issued	Amount	Rate	<b>Maturity</b>	<b>Outstanding</b>
Polkville Water Improvements	2012	\$ 980,000	2.00%	2050	\$ 918,000
Town Hall Building	2007	275,000	4.57%	2026	192,500
Town Hall Expansion	2006	325,000	4.57%	2026	227,500
NYSEFC Sewer Improvements	2005	1,475,000	2.48%	2035	1,290,000
Sewer Refunding	2004	110,464	2.50-4.00%	2020	26,511
Water Refunding	2004	389,536	2.50-4.00%	2020	93,489
Route 13 Sewer Project	2016	2,754,000	1.63%	2053	2,586,000
Public Improvements	2017	1,675,000	2-3.00%	2032	1,485,000
Highway Garage Project	2018	750,000	3.95%	2038	712,500

Total <u>\$ 7,531,500</u>

Interest paid on certain Serial Bonds varies from year to year, in accordance with the interest rates specified in bond agreements.

The following is a summary of maturing debt service requirements for general obligation bonds and notes:

	Bonds	Bonds	
Year	Principal Interest		Total
2020	\$ 462,500	\$ 174,041	\$ 636,541
2021	342,500	165,683	508,183
2022	349,500	153,641	503,141
2023	355,500	144,496	499,996
2024	361,500	135,210	496,710
2025-2029	1,729,500	536,695	2,266,195
2030-2034	1,519,500	322,580	1,842,080
2035-2039	781,000	182,126	963,126
2040-2044	578,000	118,430	696,430
2045-2049	630,000	66,310	696,310
2050-2053	422,000	16,088	438,088
TD . 4 . 1	ф <i>Б 531 5</i> 00	ф <b>2.017.2</b> 00	ф <b>0.54</b> 7.000
Total	<u>\$ 7,531,500</u>	<b>\$ 2,015,300</b>	<u>\$ 9,546,800</u>

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

### **Note 9** Long-Term Debt - Continued

#### **Changes in Indebtedness**

The following is a summary of changes in the Town's indebtedness for the year ended December 31, 2019:

	Balance	New 1	(ssues/	Maturities/	Balance	Amou	ınt Due
<b>Governmental Activities</b>	12/31/2018	Addi	itions	<b>Payments</b>	12/31/2019	Within	One Year
General Obligation Bonds	\$ 7,995,800	\$	-	\$ (464,300)	\$ 7,531,500	\$	462,500
Total	\$ 7,995,800	\$	-	\$ (464,300)	\$ 7,531,500	\$	462,500
Pr	terest Paid on Sl ior Year Accrue urrent Year Acci	d Intere	est	Long-Term Deb	ot \$	243,469 (125,811) 148,881	
In	iterest Expense				<u> </u>	266,539	

#### **Note 10** Interfund Balances

During the course of normal operations, the Town has numerous transactions between funds including expenditures and transfers of resources primarily to provide services. The Governmental Funds financial statements generally reflect such transactions as transfers.

The Town also loans resources between funds for the purpose of mitigating the effects of transient cash flow issues. All interfund payables are expected to be repaid within one year.

Interfund balances at December 31, 2019 are as follows:

	Interfund	Interfund	Interfund	Interfund
	Receivables	<b>Payables</b>	Revenue	<b>Expense</b>
General Fund - Townwide	\$	\$ 27,306	\$ 384,413	\$ 200,000
General Fund - Parttown			200,000	
Water Fund	696,319			87,499
Sewer Fund	13,454			99,158
Special Grant Fund				
Capital Projects Fund		682,467		197,756
Total	\$ 709,773	\$ 709,773	\$ 584,413	\$ 584,413

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### Note 11 Reconciliation Between Restricted Fund Balance and Restricted Net Position

Restricted Fund Balance in Governmental Fund Financial Statements \$ 1,520,866 Reconciling Item: Special Grant Fund Deferred Inflows of Resources 439,316

# **Restricted Net Position in the Government-Wide Financial Statements**

\$ 1,960,182

### Note 12 Fund Balance Detail

At December 31, 2019, nonspendable, restricted and assigned fund balance in the governmental funds was as follows:

	General Townwide Fund	General Parttown Fund	Highway Parttown Fund	Water Fund	Sewer Fund	Special Grant Fund	Total Non-Major Fund
Nonspendable Prepaid Expenses	\$ 32,101	\$ 3,725	\$ 29,431	\$ 14,708	\$ 12,978	\$	\$
Total Nonspendable Fund Balance	\$ 32,101	\$ 3,725	\$ 29,431	\$ 14,708	\$ 12,978	\$ -	\$ -
Restricted							
Unemployment Insurance Reserve Retirement	\$ 82,846	\$	\$	\$	\$	\$	\$
Contribution Reserve Reserve for Debt	30,110 130,660	19,018	353	13,030	13,408		
Other Capital Reserve	130,000	1,646	250,030	404,875	433,839	141,051	
Total Restricted Fund Balance	\$ 243,616	\$ 20,664	\$ 250,383	\$ 417,905	\$ 447,247	\$ 141,051	\$ -
Assigned Appropriated for Next							
Year's Budget Remaining	\$ 582,607	\$ 200,000	\$ 1,000,000	\$ 1.500.050	\$ 015.252	\$	\$ 275,062
Fund Balance Total Assigned			965,033	1,568,958	815,353		189
Fund Balance	\$ 582,607	\$ 200,000	\$ 1,965,033	\$ 1,568,958	\$ 815,353	<u> </u>	\$ 275,251

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### **Note 13** Restricted Fund Balances

Portions of fund balance are restricted and are not available for current expenditures as reported in the Governmental Funds Balance Sheet. The balances and activity for the year ended December 31, 2019 of the Governmental Funds reserves were as follows:

	Beginning		Interest		Ending		
Reserved Fund Balance	Balance	Additions	Earned	Appropriated	<b>Balance</b>		
Unemployment Insurance Reserve	\$ 82,829	\$	\$ 17	\$	\$ 82,846		
Retirement Contribution Fund Reserve	75,898		21		75,919		
Park Improvements	1,646				1,646		
Capital Reserve	1,186,008	90,800	239	(188,303)	1,088,744		
Reserve for Debt		130,660			130,660		
Special Grant Fund	252,595	179,042		(290,586)	141,051		
<b>Total Restricted Fund Balance</b>	<b>\$ 1,598,976</b>	\$ 400,502	\$ 277	\$ (478,889)	\$ 1,520,866		

### **Note 14** Contingencies

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; injuries to employees; errors and omissions; natural disasters. These risks are covered by commercial insurance purchased from independent third parties. Settled claims for these risks have not exceeded commercial insurance coverage for the past three years.

The Town has several tax review proceedings pending. All of these proceedings are currently in negotiation and expected to be resolved; no adjustments have been made for potential refunds.

#### Note 15 Environmental Liability

The Town was designated a potentially responsible party by the New York State Department of Environmental Conservation (NYSDEC) for an inactive waste site located in the Town. The site was closed using grant funds at no cost to the Town. Monitoring of the site is estimated to cost \$1,250,000 over the next 25 years.

In 2017, the Board authorized the Supervisor to sign an Order on Consent and Administrative Settlement received by the NYSDEC that requires the Town to undertake future costs stemming from the monitoring and maintenance of the site. No liability has been recorded in the financial statements due to the uncertainty regarding the amount for which the Town will be responsible.

#### Note 16 Stewardship, Compliance and Accountability

#### **Deficit Fund Balance**

At December 31, 2019, the Capital Projects Fund had a deficit fund balance of \$3,308,045. This deficit will be eliminated as short-term debt is converted to long-term debt and other sources of funds.

#### **Deficit Net Position**

The Town reported an unrestricted net deficit of \$3,186,000 at December 31, 2019. This is primarily due to the reporting of the OPEB liability and is not expected to be eliminated in the near term.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### Note 17 Tax Abatements

For the year ended December 31, 2019, the Town was subject to tax abatements negotiated by the Cortland County Industrial Development Agency (CCIDA). Abatement agreements entered into by CCIDA reduce property taxes collected by the Town.

Information relevant to disclosure of the program for the year ended December 31, 2019 is as follows:

Tax Abatement Program	nount of es Abated
Economic Development: Real Property Tax	\$ 22,271
Total	\$ 22,271

#### Note 18 Subsequent Event

On January 29, 2020, the Town renewed a \$3,000,000 BAN due January 29, 2021 at an interest rate of 1.375%.

In March 2020, the COVID-19 outbreak was declared to be a pandemic. Actions taken around the world to help mitigate the spread of the coronavirus include restrictions on travel, quarantines in certain areas, and forced closures of certain types of public places and businesses. Coronavirus and actions taken to mitigate it have had and are expected to continue to have an adverse impact on the economies and financial markets of many countries, including the area in which the Town exists. While it is unknown how long these conditions will last and what the complete financial effect will be, the Town expects disruptions to businesses and residents, which could negatively impact operating results in future periods.

# BUDGETARY COMPARISON SCHEDULE GENERAL TOWNWIDE FUND - NON-U.S. GAAP BUDGET BASIS FOR THE YEAR ENDED DECEMBER 31, 2019

	Original Budget	Final Budget	Actual	Variance
REVENUES				
Real Property Taxes	\$ 1,207,232	\$ 1,186,032	\$ 1,186,032	\$ -
Real Property Tax Items	26,500	47,700	56,812	9,112
Nonproperty Tax Items	110,000	110,000	110,242	242
Departmental Income	2,500	2,500	2,611	111
Intergovernmental Charges	100	100	14,131	14,131
Use of Money and Property Licenses and Permits	100	100	380	280
Fines and Forfeitures	10,500 270,000	10,500	14,434	3,934
Miscellaneous Local Sources	270,000	270,000	190,395 970	<u>(79,605)</u> 970
State Sources	147,711	147,711	122,798	(24,913)
Federal Sources	200	200	247	47
redetal Sources				47
<b>Total Revenues</b>	1,774,743	1,774,743	1,699,052	(75,691)
EXPENDITURES				
General Governmental Support	1,287,793	1,285,868	1,222,415	63,453
Public Safety	76,500	76,500	63,854	12,646
Transportation	298,620	298,620	238,935	59,685
Economic Assistance and Opportunity	21,000	21,000	18,429	2,571
Culture and Recreation	5,430	5,922	792	5,130
Home and Community Services	36,960	36,960	18,875	18,085
Employee Benefits	502,432	503,865	468,448	35,417
Debt Service (Principal and Interest)	205,581	205,581	205,581	
Total Expenditures	2,434,316	2,434,316	2,237,329	196,987
Excess of Revenues (Expenditures)	(659,573)	(659,573)	(538,277)	121,296
OTHER FINANCING SOURCES (USES)				
Interfund Transfers In	186,657	186,657	384,413	197,756
Interfund Transfers (Out)		(200,000)	(200,000)	
<b>Total Other Financing Sources (Uses)</b>	186,657	(13,343)	184,413	197,756
<del>-</del>				
Excess of Revenues and Other Financing Sources				
Over Expenditures and Other Financing (Uses)	(472,916)	(672,916)	(353,864)	\$ 319,052
Appropriated Fund Balance	472,916	672,916		
Net Change in Fund Balance	\$ -	\$ -	(353,864)	
Fund Balance, Beginning			1,579,757	
Fund Balance, Ending			\$ 1,225,893	

# BUDGETARY COMPARISON SCHEDULE GENERAL PARTTOWN FUND - NON-U.S. GAAP BUDGET BASIS FOR THE YEAR ENDED DECEMBER 31, 2019

	Original Budget	Final Budget	Actual	Variance
REVENUES	Ф 202 202	Ф. 202.202	Ф. 202.202	Ф
Real Property Taxes	\$ 292,202	\$ 292,202	\$ 292,202	\$ -
Nonproperty Tax Items	250,000	250,000	350,000	100,000
Departmental Income	102,300	102,300	130,325	28,025
Use of Money and Property	4,000	4,000	3,626	(374)
State Sources	30,500	30,500	30,285	(215)
<b>Total Revenues</b>	679,002	679,002	806,438	127,436
EXPENDITURES				
General Governmental Support	68,600	64,396	45,091	19,305
Public Health	3,000	3,000	2,677	323
Culture and Recreation	252,700	521,408	475,747	45,661
Home and Community Services	302,063	304,105	263,176	40,929
Employee Benefits	102,239	103,621	96,996	6,625
Total Expenditures	728,602	996,530	883,687	112,843
Excess of Revenues (Expenditures)	(49,600)	(317,528)	(77,249)	240,279
OTHER FINANCING SOURCES (USES)				
Interfund Transfers in		200,000	200,000	
<b>Total Other Financing Sources (Uses)</b>		200,000	200,000	
Excess of Revenues and Other Financing Sources Over Expenditures and Other Financing (Uses)	(49,600)	(117,528)	122,751	\$ 240,279
Appropriated Fund Balance	49,600	117,528		
Net Change in Fund Balance	\$ -	<u> </u>	122,751	
Fund Balance, Beginning			559,930	
Fund Balance, Ending			\$ 682,681	

# BUDGETARY COMPARISON SCHEDULE HIGHWAY PARTTOWN - NON-U.S. GAAP BUDGET BASIS FOR THE YEAR ENDED DECEMBER 31, 2019

	Original Budget	Final Budget	Actual	Variance
REVENUES				
Real Property Taxes	\$ 466,093	\$ 466,093	\$ 466,473	\$ 380
Nonproperty Tax Items	1,970,000	1,970,000	2,129,926	159,926
Use of Money and Property	150	150	450	300
Sale of Property and Compensation for Loss	10,000	10,000	441	(9,559)
Miscellaneous Local Sources			6,721	6,721
State Sources	220,109	243,480	243,480	
<b>Total Revenues</b>	2,666,352	2,689,723	2,847,491	157,768
EXPENDITURES				
Transportation	3,109,316	3,167,087	2,569,319	597,768
Employee Benefits	527,036	527,036	471,095	55,941
Total Expenditures	3,636,352	3,694,123	3,040,414	653,709
Excess of Revenues (Expenditures)	(970,000)	(1,004,400)	(192,923)	811,477
OTHER FINANCING SOURCES (USES)				
Interfund Transfers (Out)	(50,000)	(50,000)		50,000
<b>Total Other Financing Sources (Uses)</b>	(50,000)	(50,000)		50,000
Excess of Revenues and Other Financing Sources Over Expenditures and Other Financing (Uses)	(1,020,000)	(1,054,400)	(192,923)	\$ 861,477
Appropriated Fund Balance	1,020,000	1,054,400		
Net Change in Fund Balance	\$ -	\$ -	(192,923)	
Fund Balance, Beginning			2,437,770	
Fund Balance, Ending			\$ 2,244,847	

# BUDGETARY COMPARISON SCHEDULE WATER FUND - NON-U.S. GAAP BUDGET BASIS FOR THE YEAR ENDED DECEMBER 31, 2019

	Original Budget	Final Budget		Actual		ariance
REVENUES						
Real Property Taxes	\$ 207,095	\$ 207,095	\$	207,095	\$	
Departmental Income	722,406	 722,406		848,750		126,344
Use of Money and Property	200	 200		250		50
Miscellaneous Local Sources	 	 		372		372
State Sources		 		166,244		166,244
<b>Total Revenues</b>	929,701	 929,701		1,222,711		293,010
EXPENDITURES						
General Governmental Support	 10,000	 10,000				10,000
Home and Community Services	494,965	864,573		728,779		135,794
Employee Benefits	 115,142	 115,142		90,713		24,429
<b>Debt Service (Principal and Interest)</b>	207,095	 207,095		207,094		1
Total Expenditures	827,202	1,196,810		1,026,586		170,224
Excess of Revenues (Expenditures)	102,499	 (267,109)		196,125		463,234
OTHER FINANCING SOURCES (USES)						
Interfund Transfers (Out)	 (102,499)	(102,499)		(87,499)		15,000
<b>Total Other Financing Sources (Uses)</b>	(102,499)	(102,499)		(87,499)		15,000
Excess of Revenues and Other Financing Sources Over Expenditures and Other Financing (Uses)		 (369,608)		108,626	\$	478,234
Appropriated Fund Balance	 	 369,608				
Net Change in Fund Balance	\$ 	\$ 		108,626		
Fund Balance, Beginning				1,892,945		
Fund Balance, Ending			\$	2,001,571		

# BUDGETARY COMPARISON SCHEDULE SEWER FUND - NON-U.S. GAAP BUDGET BASIS FOR THE YEAR ENDED DECEMBER 31, 2019

	Original Budget	Final Budget	Actual	Variance
REVENUES				
Real Property Taxes	\$ 300,346	\$ 300,346	\$ 300,346	\$ -
Departmental Income	962,325	962,325	1,035,646	73,321
Intergovernmental Charges	726	726	1,000	274
Use of Money and Property	100	100	248	148
Miscellaneous Local Sources			3,380	3,380
Total Revenues	1,263,497	1,263,497	1,340,620	77,123
EXPENDITURES				
General Governmental Support	10,000	10,000		10,000
Home and Community Services	822,974	824,621	677,697	146,924
Employee Benefits	52,288	52,288	25,886	26,402
<b>Debt Service (Principal and Interest)</b>	295,104	295,104	295,094	10
Total Expenditures	1,180,366	1,182,013	998,677	183,336
Excess of Revenues (Expenditures)	83,131	81,484	341,943	260,459
OTHER FINANCING SOURCES (USES) Interfund Transfers (Out)	(124,958)	(124,958)	(99,158)	25,800
<b>Total Other Financing Sources (Uses)</b>	(124,958)	(124,958)	(99,158)	25,800
Excess of Revenues and Other Financing Sources Over Expenditures and Other Financing (Uses)	(41,827)	(43,474)	242,785	\$ 286,259
Appropriated Fund Balance	41,827	43,474		
Net Change in Fund Balance	<u>\$</u>	<u>\$</u>	242,785	
Fund Balance, Beginning			1,032,793	
Fund Balance, Ending			\$ 1,275,578	

# SCHEDULE OF CHANGES IN THE TOWN'S TOTAL OPEB LIABILITY AND RELATED RATIOS FOR THE LAST 10 FISCAL YEARS

	2019	2018	2017
Service Cost	\$ 318,761	\$ 305,831	*
Interest Cost	333,875	332,908	*
Changes of Benefit Terms	-	-	*
Differences Between Expected and Actual Experience	(1,612,841)	-	*
Changes in Assumptions or Other Inputs	(839,075)	468,886	*
Benefit Payments	(229,789)	(214,202)	*
•	(2,029,069)	893,423	*
Total OPEB Liability - Beginning	9,501,791	8,608,368	*
Total OPEB Liability - Ending	\$ 7,472,722	\$ 9,501,791	\$ 8,608,368
Covered Employee Payroll	\$ 1,542,739	\$ 2,133,472	\$ *
Liability as a % of Covered Employee Payroll	484%	445%	

<sup>\*</sup>Information for periods prior to implementation of GASB Statement No. 75 will be completed for each year going forward as it becomes available.

201	16	201	15	201	4	201	3	201	2	201	1	201	10
\$	*	\$	*	\$	*	\$	*	\$	*	\$	*	\$	*
	*		*		*		*		*		*		*
	*		*		*		*		*		*		*
	*		*		*		*		*		*		*
	*		*		*		*		*		*		*
	*		*		*		*		*		*		*
	*		*		*		*		*		*		*
	*		*		*		*		*		*		*
\$	*	\$	*	\$	*	\$	*	\$	*	\$	*	\$	*
\$	*	\$	*	\$	*	\$	*	\$	*	\$	*	\$	*

# SCHEDULE OF THE TOWN'S CONTRIBUTIONS NYSLRS PENSION PLAN FOR THE YEARS ENDED DECEMBER 31,

Contractually Required Contribution	\$ 276,192	<b>2018</b> \$ 281,685	<b>2017</b> \$ 275,760
Contributions in Relation to the Contractually Required Contribution	(276,192)	(281,685)	(275,760)
Contribution Deficiency (Excess)	-	-	-
Town's Covered Employee Payroll	1,948,061	1,882,997	1,841,476
Contributions as a Percentage of Covered Employee Payroll	14.18%	14.96%	14.97%

<sup>\*</sup> Information Not Available

2016	2015	2014	2013	2012	2011	2010
\$ 354,575	\$ 374,517	\$ 354,583	\$ 329,969	\$ 330,497	\$ 205,690	\$ 126,990
(354,575)	(374,517)	(354,583)	(329,969)	(330,497)	(205,690)	(126,990)
-	-	-	-	-	-	-
1,824,459	1,886,537	1,841,761	1,789,298	1,343,189	*	*
19.43%	19.85%	19.25%	18.44%	24.61%	*	*

# SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY FOR THE YEARS ENDED DECEMBER 31,

	2019	2018	2017
Town's Proportion of the Net Pension Liability	0.0063537%	0.0063251%	0.0064701%
Town's Proportionate Share of the Net Pension Liability	\$ 450,179	\$ 204,139	\$ 607,946
Town's Covered Employee Payroll	1,948,061	1,882,997	1,841,476
Town's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Employee Payroll	23.1%	10.8%	33.0%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	96.3%	98.2%	90.7%

2016	2015
0.0069912%	0.0067653%
\$ 1,122,102	\$ 228,548
1,824,459	1,886,537
61.5%	12.1%
90.7%	97.9%

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION DECEMBER 31, 2019

### **Note 1** Budget Basis of Accounting

Except as indicated below, budgets are adopted annually on a basis consistent with accounting principles generally accepted in the United States of America. Appropriations authorized for the current year are increased by the amount of encumbrances carried forward from the prior year. Encumbrances are not considered a disbursement in the financial plan or an expenditure in U.S. GAAP-based financial statements. Encumbrances reserve a portion of the applicable appropriation for purchase orders, contracts, and other commitments not expended at year end, thereby ensuring that appropriations are not exceeded.

#### **Note 2** Budget Policies

Budget policies are as follows:

- Annual operating budgets are maintained for the following Governmental Fund Types:
  - o General Funds
  - o Special Revenue Funds (Highway, Water, and Sewer Funds)

The Special Grant Fund does not have an annual budget because individual projects have separate budgets, which are not prepared on an annual basis.

No later than September 15, the budget officer submits a tentative budget to the Town Board for the fiscal year commencing the following January 1. The tentative budget includes proposed expenditures and the proposed means of financing for all funds.

After public hearings are conducted to obtain taxpayer comments, no later than October 15, the governing board adopts the budget.

Annual budgets adopted represent the legal limit on expenditures for that period. At the end of each year unexpended, unencumbered appropriations lapse. Encumbered appropriations do not lapse and are carried forward.

Expenditures may not legally exceed appropriations at the fund level.

All modifications of the budget must be approved by the Town Council.

The Town Council may increase the appropriations budget during the fiscal year where additional revenues or expenditures not involved in the original adopted budget are identified.

#### **Note 3** Reconciliation of the Budget Basis to U.S. GAAP

No adjustment is necessary to convert the excess of revenues and other sources over expenditures and other uses on the U.S. GAAP basis to the budget basis, as there were no encumbrances recorded at December 31, 2019.

#### **Note 4** Schedule of Changes in the Town's Total OPEB Liability and Related Ratios

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates in each period:

2019 - 4.10%

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION DECEMBER 31, 2019

# Note 5 Schedule of the Town's Proportionate Share of the Net Pension Liability

The Schedule of the Town's Proportionate Share of the Net Pension Liability, required supplementary information, presents five years of information. This schedule will present ten years of information as it becomes available from the pension plans.

# Note 6 Schedule of the Town's Contributions - NYSLRS Pension Plans and Schedule of the Town's Proportionate Share of the Net Pension Liability

The Schedule of the Town's Contributions presents partial information and will present ten years of information as it becomes available.

#### **NYSLRS**

#### **Changes in Benefit Terms**

There were no significant legislative changes in benefits.

### **Changes of Assumptions**

There were changes in the economic (investment rate of return, inflation, COLA, and salary scales) and demographic (pensioner mortality and active member decrements) assumptions used in the April 1, 2018 actuarial valuation.

# Methods and Assumptions Used in Calculations of Actuarially Determined Contributions

The April 1, 2018 actuarial valuation determines the employer rates for contributions payable in fiscal year 2019. The following actuarial methods and assumptions were used:

Actuarial Cost Method The System is funded using the Aggregate Cost Method. All

unfunded actuarial liabilities are evenly amortized (as a percentage of projected pay) over the remaining worker

lifetimes of the valuation cohort.

Asset Valuation Period 5 year level smoothing of the difference between the actual

gain and the expected gain using the assumed investment

rate of return.

Inflation 2.5%

Salary Scale 3.8% in ERS, indexed by service.

Investment Rate of Return 7.0% compounded annually, net of investment expenses,

including inflation.

Cost of Living Adjustments 1.3% annually.



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Town Council Town of Cortlandville Cortland, New York

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of governmental activities, each major fund, and the aggregate remaining fund information of the Town of Cortlandville, (the Town), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements, and have issued our report thereon dated October 7, 2020.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Town's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Insero & Co. CPAs, LLP Certified Public Accountants

nseror G. CPA, LUP

Ithaca, New York October 7, 2020