# **NEW/RENEWAL**

# **BOND ANTICIPATION NOTES**

In the opinion of Timothy R. McGill Law Offices, Bond Counsel to the District, assuming continuing compliance by the District with its covenants relating to certain requirements contained in the Internal Revenue Code of 1986 (the "Code"), interest on the Notes is excludable from gross income of the owners thereof for Federal income tax purposes under existing statutes and court decisions. Moreover, interest on the Notes is not a specific preference item for purposes of Federal individual alternative minimum tax. Interest on the Bonds is included in "adjusted financial statement income" of certain corporations that are subject to the federal corporate alternative minimum tax. No opinion is expressed regarding other Federal tax consequences arising with respect to the Notes. Interest on the Notes is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York). See "TAX EXEMPTION" herein for a discussion of certain Federal taxes applicable to owners of the Notes.

The District will Not designate the Notes as "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Code.

# \$35,062,583

# CITY SCHOOL DISTRICT OF THE CITY OF NORWICH CHENANGO COUNTY, NEW YORK

# \$35,062,583 Bond Anticipation Notes, 2025

(the "Notes")

Dated: June 25, 2025

The Notes are general obligations of the City School District of the City of Norwich, Chenango County, New York (the "District"), all the taxable real property within which is subject to the levy of ad valorem taxes to pay the Notes and interest thereon, without limitation as to rate or amount. See "TAX LEVY LIMITATION LAW" herein.

The Notes are not subject to redemption prior to maturity. At the option of the purchaser(s), the Notes will be issued as registered notes or registered in the name of the purchaser. If such Notes are issued as registered in the name of the purchaser, principal of and interest on the Notes will be payable in Federal Funds. In such case, the Notes will be issued as registered in the name of the purchaser in denominations of \$5,000 or multiples thereof, except for one necessary odd denomination, as may be determined by such successful bidder(s).

Alternatively, if the Notes are issued as registered notes, the Notes will be registered in the name of Cede & Co. as nominee of The Depository Trust Company ("DTC"), New York, New York, which will act as the securities depository for the Notes. Noteholders will not receive certificates representing their ownership interest in the notes purchased if the purchaser(s) elects to register the Notes. Such Notes will be issued in denominations of \$5,000 or integral multiples thereof, except for one necessary odd denomination, as may be determined by such successful bidder(s). If the Notes are issued as registered notes, payment of the principal of and interest on the Notes to the Beneficial Owner(s) of the Notes will be made by DTC Direct Participants and Indirect Participants in accordance with standing instructions and customary practices, as is now the case with municipal securities held for the accounts of customers registered in the name of the purchaser or registered in "street name". Payment will be the responsibility of such DTC Direct or Indirect Participants and the District, subject to any statutory and regulatory requirements as may be in effect from time to time. See "BOOK-ENTRY-ONLY SYSTEM" herein.

The Notes are offered when, as and if issued and received by the purchaser(s) and subject to the receipt of the approving legal opinion as to the validity of the Notes of Timothy R. McGill Law Offices, Fairport, New York, Bond Counsel. It is anticipated that the Notes will be available for delivery through the facilities of DTC located in Jersey City, New Jersey, or as may be agreed upon with the purchaser(s), on or about June 25, 2025.

ELECTRONIC BIDS for the Notes must be submitted via Fiscal Advisors Auction website ("Fiscal Advisors Auction") accessible via <a href="https://www.fiscaladvisorsauction.com">www.fiscaladvisorsauction.com</a> on June 11, 2025 until 11:00 A.M., Prevailing Time, pursuant to the Notice of Sale. No other form of electronic bidding services will be accepted. No bid will be received after the time for receiving bids specified above. Bids may also be submitted by facsimile at (315) 930-2354. Once the bids are communicated electronically via Fiscal Advisors Auction or facsimile to the District, each bid will constitute an irrevocable offer to purchase the Notes pursuant to the terms provided in the Notice of Sale.

June 4, 2025

THE DISTRICT DEEMS THIS OFFICIAL STATEMENT TO BE FINAL FOR PURPOSES OF SECURITIES AND EXCHANGE COMMISSION RULE 15c2-12 (THE "RULE"), EXCEPT FOR CERTAIN INFORMATION THAT HAS BEEN OMITTED HERE FROM IN ACCORDANCE WITH SAID RULE AND THAT WILL BE SUPPLIED WHEN THIS OFFICIAL STATEMENT IS UPDATED FOLLOWING THE SALE OF THE OBLIGATIONS HEREIN DESCRIBED. THIS OFFICIAL STATEMENT WILL BE SO UPDATED UPON REQUEST OF THE SUCCESSFUL BIDDER(S), AS MORE FULLY DESCRIBED IN THE NOTICE OF SALE WITH RESPECT TO THE OBLIGATIONS HEREIN DESCRIBED. THE DISTRICT WILL COVENANT IN AN UNDERTAKING TO PROVIDE NOTICE OF CERTAIN MATERIAL EVENTS AS DEFINED IN THE RULE. SEE "APPENDIX – C, MATERIAL EVENT NOTICES" HEREIN.



# 2024-2025 BOARD OF EDUCATION

KIERNAN HALL President **CHRISTOPHER OLDS** 

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Treasurer

LAUREN VAN BEERS School District Clerk

FA

FISCAL ADVISORS & MARKETING, INC.

Municipal Advisors

FERRARA FIORENZA PC

School District Attorney

THE LAW OFFICES OF TIMOTHY R. MCGILL, ESQ.

Bond Counsel

No person has been authorized by the City School District of the City of Norwich (the "District") to give any information or to make any representations not contained in this Official Statement, and, if given or made, such information or representations must not be relied upon as having been authorized. This Official Statement does not constitute an offer to sell or solicitation of an offer to buy any of the Notes in any jurisdiction to any person to whom it is unlawful to make such offer or solicitation in such jurisdiction. The information, estimates, and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the District.

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FORM OF BOND COUNSEL'S OPINION

PREPARED WITH THE ASSISTANCE OF



Fiscal Advisors & Marketing, Inc. 250 South Clinton Street, Suite 502 Syracuse, New York 13202 (315) 752-0051 http://www.fiscaladvisors.com

#### OFFICIAL STATEMENT

of the

# CITY SCHOOL DISTRICT OF THE CITY OF NORWICH CHENANGO COUNTY, NEW YORK

# **Relating To**

# \$35,062,583 Bond Anticipation Notes, 2025

This Official Statement, which includes the cover page and appendices, has been prepared by the City School District of the City of Norwich, Chenango County, New York (the "School District" or "District", "County", and "State", respectively) in connection with the sale by the District of \$35,062,583 principal amount of Bond Anticipation Notes, 2025 (the "Notes").

The factors affecting the District's financial condition and the Notes are described throughout this Official Statement. Inasmuch as many of these factors, including economic and demographic factors, are complex and may influence the District tax base, revenues, and expenditures, this Official Statement should be read in its entirety, and no one factor should be considered more or less important than any other by reason of its relative position in this Official Statement.

All quotations from and summaries and explanations of provisions of the Constitution and laws of the State and acts and proceedings of the District contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof, and all references to the Notes and the proceedings of the District relating thereto are qualified in their entirety by reference to the definitive forms of the Notes and such proceedings.

# NATURE OF THE OBLIGATION

Each Note when duly issued and paid for will constitute a contract between the District and the holder thereof.

Holders of any series of notes or bonds of the District may bring an action or commence a proceeding in accordance with the civil practice law and rules to enforce the rights of the holders of such series of notes or bonds.

The Notes will be general obligations of the District and will contain a pledge of the faith and credit of the District for the payment of the principal thereof and the interest thereon as required by the Constitution and laws of the State. For the payment of such principal and interest, the District has power and statutory authorization to levy ad valorem taxes on all real property within the District subject to such taxation by the District, without limitation as to rate or amount subject to applicable statutory limitations.

Although the State Legislature is restricted by Article VIII, Section 12 of the State Constitution from imposing limitations on the power to raise taxes to pay "interest on or principal of indebtedness theretofore contracted" prior to the effective date of any such legislation, the New York State Legislature may from time to time impose additional limitations or requirements on the ability to increase a real property tax levy or on the methodology, exclusions or other restrictions of various aspects of real property taxation (as well as on the ability to issue new indebtedness). On June 24, 2011, Chapter 97 of the Laws of 2011 was signed into law by the Governor (the "Tax Levy Limitation Law" or "Chapter 97"). The Tax Levy Limitation Law applies to local governments and school districts in the State (with certain exceptions) and imposes additional procedural requirements on the ability of municipalities and school districts to levy certain year-to-year increases in real property taxes.

Under the Constitution of the State, the District is required to pledge its faith and credit for the payment of the principal of and interest on the Notes and is required to raise real estate taxes, and without specification, other revenues, if such levy is necessary to repay such indebtedness. While the Tax Levy Limitation Law imposes a statutory limitation on the District's power to increase its annual tax levy, with the amount of such increase limited by the formulas set forth in the Tax Levy Limitation Law, it also provides the procedural method to surmount that limitation. See "TAX LEVY LIMITATION LAW" herein.

The Constitutionally-mandated general obligation pledge of municipalities and school districts in New York State has been interpreted by the Court of Appeals, the State's highest court, in *Flushing National Bank v. Municipal Assistance Corporation for the City of New York*, 40 N.Y.2d 731 (1976), as follows:

"A pledge of the City's faith and credit is both a commitment to pay and a commitment of the City's revenue generating powers to produce the funds to pay. Hence, an obligation containing a pledge of the City's "faith and credit" is secured by a promise both to pay and to use in good faith the city's general revenue powers to produce sufficient funds to pay the principal and interest of the obligation as it becomes due. That is why both words, "faith" and "credit" are used and they are not tautological. That is what the words say and this is what the courts have held they mean. So, too, although the Legislature is given the duty to restrict municipalities in order to prevent abuses in taxation, assessment, and in contracting of indebtedness, it may not constrict the City's power to levy taxes on real estate for the payment of interest on or principal of indebtedness previously contracted... While phrased in permissive language, these provisions, when read together with the requirement of the pledge and faith and credit, express a constitutional imperative: debt obligations must be paid, even if tax limits be exceeded".

In addition, the Court of Appeals in the *Flushing National Bank* (1976) case has held that the payment of debt service on outstanding general obligation bonds and notes takes precedence over fiscal emergencies and the police power of political subdivisions in New York State.

The pledge has generally been understood as a promise to levy property taxes without limitation as to rate or amount to the extent necessary to cover debt service due to language in Article VIII Section 10 of the Constitution, which provides an exclusion for debt service from Constitutional limitations on the amount of a real property tax levy, insuring the availability of the levy of property tax revenues to pay debt service. As the *Flushing National Bank* (1976) Court noted, the term "faith and credit" in its context is "not qualified in any way". Indeed, in *Flushing National Bank v. Municipal Assistance Corp.*, 40 N.Y.2d 1088 (1977) the Court of Appeals described the pledge as a direct constitutional mandate. In *Quirk v. Municipal Assistance Corp.*, 41 N.Y.2d 644 (1977), the Court of Appeals stated that, while holders of general obligation debt did not have a right to particular revenues such as sales tax, "with respect to traditional real estate tax levies, the bondholders are constitutionally protected against an attempt by the State to deprive the city of those revenues to meet its obligations." According to the Court in *Quirk*, the State Constitution "requires the city to raise real estate taxes, and without specification other revenues, if such a levy be necessary to repay indebtedness."

In addition, the Constitution of the State requires that every county, city, town, village, and school district in the State provide annually by appropriation for the payment of all interest and principal on its serial bonds and certain other obligations, and that, if at any time the respective appropriating authorities shall fail to make such appropriation, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. In the event that an appropriating authority were to make an appropriation for debt service and then decline to expend it for that purpose, this provision would not apply. However, the Constitution of the State does also provide that the fiscal officer of any county, city, town, village, or school district may be required to set apart and apply such first revenues at the suit of any holder of any such obligations.

In *Quirk v. Municipal Assistance Corp.*, the Court of Appeals described this as a "first lien" on revenues, but one that does not give holders a right to any particular revenues. It should thus be noted that the pledge of the faith and credit of a political subdivision in New York State is a pledge of an issuer of a general obligation bond or note to use its general revenue powers, including, but not limited to, its property tax levy to pay debt service on such obligations, but that such pledge may not be interpreted by a court of competent jurisdiction to include a constitutional or statutory lien upon any particular revenues.

While the courts in New York State have historically been protective of the rights of holders of general obligation debt of political subdivisions, it is not possible to predict what a future court might hold.

# THE NOTES

# **Description of the Notes**

The Notes are general obligations of the District, and will contain a pledge of its faith and credit for the payment of the principal of and interest on the Notes as required by the Constitution and laws of the State of New York (State Constitution, Art. VIII, Section 2: Local Finance Law, Section 100.00). All the taxable real property within the District is subject to the levy of ad valorem taxes to pay the Notes and interest thereon.

The Notes will be dated June 26, 2025 and will mature, without option of prior redemption, on June 26, 2026. Interest on the Notes will be calculated on a 30-day month and 360-day year basis, payable at maturity.

The Notes will be issued in either (i) registered form registered in the name of the purchaser, in denominations of \$5,000 each or multiples thereof, except for one necessary odd denomination, as may be determined by the successful bidder(s) or (ii) at the option of the purchaser(s), as registered book-entry-only notes, and, if so issued, registered in the name of Cede & Co. as nominee of DTC, which will act as the securities depository for the Notes. See "BOOK-ENTRY-ONLY SYSTEM" herein.

# **No Optional Redemption**

The Notes are not subject to redemption prior to maturity.

# **Purpose of Issue**

The Notes are being issued pursuant to the constitutional statutes of the State of New York, including among tother, the Education Law and the Local Finance Law and a bond resolution of the District dated September 22, 2021 authorizing the issuance of up to \$34,300,000 bonds and bond anticipation notes and the use of \$700,000 capital reserve funds to finance certain capital improvements consisting of reconstruction of school buildings and facilities within the School District, site improvements, and the acquisition of certain original furnishings, equipment, apparatus and other incidental improvements required therewith for such construction and school use, as well as a bond resolution dated March 15, 2023 authorizing certain capital improvements consisting of construction and reconstruction of school buildings and facilities, authorizing the issuance of bond anticipation notes and serial bonds in the amount of \$1,100,000 to finance said project. The District also plans to utilize \$8,000,000 of capital reserve funds for a maximum estimated cost of \$9,100,000.

On June 26, 2024 the District issued \$17,600,000 bonds anticipation notes, the proceeds of which, fully redeemed and renewed the outstanding \$13,400,000 bond anticipation notes that matured on June 27, 2024 that were issued as the initial borrowing against the September 22, 2021 authorization as well as provided \$4,200,000 in new money against the same authorization. On March 18, 2025 the District issued \$3,000,000 bond anticipation notes to mature on June 26, 2025, the proceeds of which provided \$3,000,000 in new money against the September 22, 2021 authorization. A \$33,962,853 portion of the proceeds of the Notes, along with \$337,417 available funds of the District will partially redeem and renew the outstanding \$17,600,000 bond anticipation notes and fully redeem and renew the outstanding \$3,000,000 bond anticipation notes and add \$13,700,000 in new money for the aforementioned project.

A \$1,100,000 portion of the proceeds of the notes provides the initial borrowing and fully exhausts the borrowing power of the March 15, 2023 authorization.

# **BOOK-ENTRY-ONLY SYSTEM**

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Notes, if so requested. The Notes will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered note certificate will be issued for each note bearing the same rate of interest and CUSIP number and will be deposited with DTC.

DTC, a limited-purpose trust company organized under the New York Banking Law, is a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at <a href="https://www.dtc.com">www.dtc.com</a> and <a href="https://www.dtc.com">www.dtc.com</a> and <a href="https://www.dtc.com">www.dtc.com</a> and <a href="https://www.dtc.com">www.d

Purchases of Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Notes on DTC's records. The ownership interest of each actual purchaser of each Note ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Notes, except in the event that use of the book-entry system for the Notes is discontinued.

To facilitate subsequent transfers, all Notes deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Notes with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Notes; DTC's records reflect only the identity of the Direct Participants to whose accounts such Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Notes may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Notes, such as redemptions, tenders, defaults, and proposed amendments to the Note documents. For example, Beneficial Owners of Notes may wish to ascertain that the nominee holding the Notes for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption proceeds, distributions, and dividend payments on the Notes will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the District on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC nor its nominee or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the District, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Notes at any time by giving reasonable notice to the District. Under such circumstances, in the event that a successor depository is not obtained, note certificates are required to be printed and delivered.

The District may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, note certificates will be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but the District takes no responsibility for the accuracy thereof.

Source: The Depository Trust Company.

THE DISTRICT CANNOT AND DOES NOT GIVE ANY ASSURANCES THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC WILL DISTRIBUTE TO THE BENEFICIAL OWNERS OF THE NOTES (1) PAYMENTS OF PRINCIPAL OF OR INTEREST OR REDEMPTION PREMIUM ON THE NOTES; (2) CONFIRMATIONS OF THEIR OWNERSHIP INTERESTS IN THE NOTES; OR (3) OTHER NOTICES SENT TO DTC OR CEDE & CO., ITS PARTNERSHIP NOMINEE, AS THE REGISTERED OWNER OF THE NOTES, OR THAT THEY WILL DO SO ON A TIMELY BASIS, OR THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL SERVE AND ACT IN THE MANNER DESCRIBED IN THIS OFFICIAL STATEMENT.

THE DISTRICT WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATIONS TO DTC, THE DIRECT PARTICIPANTS, THE INDIRECT PARTICIPANTS OF DTC OR THE BENEFICIAL OWNERS WITH RESPECT TO (1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC; (2) THE PAYMENT BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY AMOUNT DUE TO ANY BENEFICIAL OWNER IN RESPECT OF THE PRINCIPAL AMOUNT OF OR INTEREST OR REDEMPTION PREMIUM ON THE NOTES; (3) THE DELIVERY BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY NOTICE TO ANY BENEFICIAL OWNER; OR (4) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS THE REGISTERED HOLDER OF THE NOTES.

THE INFORMATION CONTAINED HEREIN CONCERNING DTC AND ITS BOOK-ENTRY SYSTEM HAS BEEN OBTAINED FROM DTC AND THE DISTRICT MAKES NO REPRESENTATION AS TO THE COMPLETENESS OR THE ACCURACY OF SUCH INFORMATION OR AS TO THE ABSENCE OF MATERIAL ADVERSE CHANGES IN SUCH INFORMATION SUBSEQUENT TO THE DATE HEREOF.

# **Certificated Notes**

If the book-entry form is initially chosen by the purchaser(s) of the Notes, DTC may discontinue providing its services with respect to the Notes at any time by giving notice to the District and discharging its responsibilities with respect thereto under applicable law, or the District may terminate its participation in the system of book-entry-only system transfers through DTC at any time. In the event that such book-entry-only system is utilized by a purchaser(s) of the Notes upon issuance and later discontinued, the following provisions will apply:

The Notes will be issued in registered form in denominations of \$5,000 or integral multiples thereof, except for one necessary odd denomination. Principal of and interest on the Notes will be payable at a principal corporate trust office of a bank or trust company located and authorized to do business in the State of New York to be named as fiscal agent by the District. The Notes will remain not subject to redemption prior to their stated final maturity date.

# THE SCHOOL DISTRICT

# **General Information**

The School District is located in Chenango County approximately 40 miles north of Binghamton and 45 miles south of Utica. The School District created in 1954 and has an area of approximately 108 square miles in the City of Norwich and the Towns of Guilford, McDonough, New Berlin, North Norwich, Norwich, Oxford, Pharsalia, Plymouth, Preston and Smyrna in Chenango County.

The City of Norwich is the county seat of Chenango County and serves as the commercial and cultural focus of the largely rural area. The City is home to such manufacturers as Chobani, Unison Industries, QUEST International-Sheffield Products, Inc. and Norwich Aero Products Inc.; which provide employment for the area.

The School District provides public education for grades Pre-K through 12. Opportunities for higher education include State University of New York colleges in Morrisville, Binghamton, Oneonta and Cortland, Colgate University, Syracuse University, Hartwick College and Hamilton College.

Gas and Electric services are provided to the School District by New York State Electric & Gas Corporation; while telephone service is provided by Citizens Telecom. Police protection is provided by the City of Norwich Police, County Sheriff's Departments and the New York State Police.

Source: District officials.

# **Population**

The current estimated population of the District is 12,443. (Source: 2019-2023 American Community Survey 5-Year Estimate.)

# **Larger Employers**

The larger employers located within the area in and around the District include:

		Approximate Number
<u>Name</u>	Type of Product or Service	of Employees
Unison	Manufacturer – Ignition Systems	700
NBT Bank	Commercial Bank	400
Norwich City School District	Public Education	350
Chenango Memorial Hospital	Health Care Services	300
Agro-Farma Inc. (Chobani Inc)	Manufacturer – Dairy Products	100

Source: District Officials.

# **Selected Wealth and Income Indicators**

Per capita income statistics are not available for the District as such. The smallest areas for which such statistics are available, which include the District, are the Towns and the County listed below. The figures set below with respect to such Towns and County are included for information only. It should not be inferred from the inclusion of such data in the Official Statement that the Towns or the County are necessarily representative of the District, or vice versa.

	<u>P</u>	Per Capita Income		Median Family Income		
	2006-2010	2016-2020	2019-2023	2006-2010	<u>2016-2020</u>	2019-2023
Towns of:						
Guilford	\$21,131	\$27,170	\$34,516	\$46,169	\$73,750	\$87,538
McDonough	17,896	34,351	39,957	45,625	73,750	92,941
New Berlin	25,485	28,062	32,483	56,250	70,658	75,260
North Norwich	21,178	34,087	37,701	60,125	73,292	86,250
Norwich	25,237	29,071	32,138	47,028	71,915	86,250
Oxford	19,421	27,494	30,732	52,237	66,026	66,914
Pharsalia	17,308	24,565	28,218	55,375	51,042	78,971
Plymouth	23,200	29,151	40,506	61,188	66,563	87,083
Preston	23,884	32,633	41,847	64,167	78,333	90,000
Smyrna	20,506	21,421	26,518	55,134	48,996	62,589
City of:						
Norwich	20,117	29,682	30,499	42,356	58,571	72,676
County of:						
Chenango	22,036	28,780	32,986	52,229	65,537	76,894
State of:						
New York	30,948	40,898	49,520	67,405	87,270	105,060

Note: 2020-2024 American Community Survey estimates are not available as of the date of this Official Statement.

Source: U.S. Census Bureau, 2006-2010, 2016-2020, and 2019-2023 5-Year American Community Survey estimates.

# **Unemployment Rate Statistics**

Unemployment statistics are not available for the District as such. The smallest area for which such statistics are available (which includes the District) are the County of Chenango. The information set forth below with respect to the County and State of New York is included for informational purposes only. It should not be implied from the inclusion of such data in this Official Statement that the County or the State is necessarily representative of the District, or vice versa.

			Annual Aver	ages			
Chenango County	2018 4.6%	2019 4.3%	2020 6.9%	2021 4.6%	2022 3.4%	2023 3.4%	2024 3.4%
New York State	4.1	3.8	9.9	6.9	4.3	4.2	4.2
			2025 Monthly I	Figures			
Chenango County New York State	<u>Jan</u> 4.4% 4.6	Feb Mar 4.6% 4.2% 4.3 4.1	Apr May 3.0% N/A 3.6 N/A	<u>Jun</u> N/A N/A			

Note: Unemployment rates for May and June 2025 are unavailable as of the date of this Official Statement.

Source: Department of Labor, State of New York. (Note: Figures not seasonally adjusted).

#### Form of School Government

Subject to the provisions of the State Constitution, the District operates pursuant to the Education Law, the Local Finance Law, other laws generally applicable to the District, and any special laws applicable to the District. Under such laws, there is no authority for the District to have a charter or adopt local laws.

The legislative power of the District is vested in the Board of Education. On the third Tuesday in May each year, an election is held within the District boundaries to elect members to the Board of Education. They are elected for a term of three years. Board Members may serve an unlimited number of terms.

During the first seven days of July of each year, the Board of Education meets for the purpose of reorganization. At that time an election is held within the Board to elect a President and Vice President, as well as to appoint a District Clerk and District Treasurer.

Other administrative officers whose duty it is to implement the policies of the Board of Education and who are appointed by the Board include the following: Superintendent of Schools, Director of Business Services, Director of Teaching, Learning and Personnel, District Treasurer, District Clerk.

# **Investment Policy**

Pursuant to the statutes of the State of New York, the School District is permitted to invest only in the following investments: (1) special time deposit accounts in, certificates of deposit issued by or a deposit placement program (as provided by statute) with a bank or trust company located and authorized to do business in the State of New York; (2) obligations of the United States of America; (3) obligations guaranteed by agencies of the United States of America where the payment of principal and interest is guaranteed by the United States of America; (4) obligations of the State of New York; (5) obligations issued pursuant to Local Finance Law Sections 24.00 (tax anticipation notes) or 25.00 (revenue anticipation notes) with approval of the State Comptroller, by any municipality, school district or district corporation other than the School District; and (6) in the case of the School District moneys held in certain reserve funds established pursuant to law, obligations issued by the School District. These statutes further require that all bank deposits, in excess of the amount insured under the Federal Deposit Insurance Act, be secured by a pledge of eligible securities, an eligible letter of credit or an eligible surety bond, as each such term is defined in the law, or satisfy the statutory requirements of the deposit placement program.

Consistent with the above statutory limitations, it is the School District's current policy to invest in: (1) certificates of deposit or time deposit accounts that are fully secured as required by statute, (2) obligations of the United States of America or (3) obligations guaranteed by agencies of the United States of America where the payment of principal and interest is guaranteed by the United States of America. In the case of obligations of the United States government, the School District may purchase such obligations pursuant to a written repurchase agreement that requires the purchased securities to be delivered to a third-party custodian.

The District is not authorized by State Law to invest in reverse repurchase agreements or similar derivative-type investments.

# **Budgetary Procedures**

Pursuant to the Education Law, the Board of Education annually prepares or causes to be prepared, a budget for the ensuing fiscal year. A public hearing on such budget is held not less than seven days and not more than fourteen days prior to the vote. The Board of Education causes notice of such public hearing to be published four times beginning seven weeks prior to the vote. After the public hearing, but not less than six days prior to the budget vote, the District must mail a school budget notice to all qualified voters which contains the total budget amount, the dollar and percentage increase or decrease in the proposed budget (or contingency budget) as compared to the current budget, the percentage increase or decrease in the consumer price index, the estimated property tax levy, the basic STAR exemption impact and the date, time and place of the vote.

After the budget hearing and subsequent notice, a referendum upon the question of the adoption of the budget is held on the third Tuesday in May each year. All qualified District residents are eligible to participate.

Pursuant to Chapter 97 of the Laws of 2011 ("Chapter 97"), beginning with the 2012 – 2013 fiscal year, if the proposed budget requires a tax levy increase that does not exceed the lesser of 2% or the rate of inflation (the "School District Tax Cap"), then a majority vote is required for approval. If the proposed budget requires a tax levy that exceeds the School District Tax Cap, the budget proposition must include special language and a 60% vote is required for approval. Any separate proposition that would cause the District to exceed the School District Tax Cap must receive at least 60% voter approval.

If the proposed budget is not approved by the required margin, the Board of Education may resubmit the original budget or a revised budget to the voters on the third Tuesday in June, or adopt a contingency budget (which would provide for ordinary contingent expenses, including debt service) that levies a tax levy no greater than that of the prior fiscal year (i.e. a 0% increase in the tax levy).

If the resubmitted and/or revised budget is not approved by the required margin, the Board of Education must adopt a budget that requires a tax levy no greater than that of the prior fiscal year (i.e. a 0% increase in the tax levy). For a complete discussion of Chapter 97, see "TAX LEVY LIMITATION LAW" herein.

Recent Budget Vote Results

The budget for the 2024-25 fiscal year was approved by the qualified voters on May 21, 2024 with a vote of 344 to 133. The District's budget for 2024-25 remained within the Tax Cap imposed by Chapter 97 of the Laws of 2011. The budget calls for a total tax levy increase of 2.20%, which is equal to the District tax levy limit of 2.20%.

The budget for the 2025-26 fiscal year was approved by the qualified voters on May 20, 2025 with a vote of 313 to 154. The District's budget for 2025-26 remained within the Tax Cap imposed by Chapter 97 of the Laws of 2011. The budget calls for a total tax levy increase of 3.73% which is equal to the District tax levy limit of 3.73%

# **State Aid**

The District receives financial assistance from the State. In its budget for the 2025-2026 fiscal year, approximately 71.38% of the revenues of the District are estimated to be received in the form of State aid. If the State should not adopt its budget in a timely manner in any year municipalities and school districts in the State, including the District, may be affected by a delay in the payment of State aid.

The State is not constitutionally obligated to maintain or continue State aid to the District. No assurance can be given that present State aid levels will be maintained in the future. State budgetary restrictions which could eliminate or substantially reduce State aid could have a material adverse effect upon the District, requiring either a counterbalancing increase in revenues from other sources to the extent available, or a curtailment of expenditures (See also "MARKET AND RISK FACTORS").

There can be no assurance that the State appropriation for building aid and other State aid to school districts will be continued in future years, either pursuant to existing formulas or in any form whatsoever. State aid, including building aid appropriated and apportioned to the School District, can be paid only if the State has such monies available therefor. The availability of such monies and the timeliness of such payment could be affected by a delay in the adoption of the State budget or their elimination therefrom.

There can be no assurance that the State's financial position will not change materially and adversely from current projections. If this were to occur, the State would be required to take additional gap-closing actions. Such actions may include, but are not limited to: reductions in State agency operations; delays or reductions in payments to local governments or other recipients of State aid including school districts in the State. Reductions in the payment of State aid could adversely affect the financial condition of school districts in the State.

The amount of State aid to school districts can vary from year to year and is dependent in part upon the financial condition of the State. During the 2011 to 2019 fiscal years of the State, State aid to school districts was paid in a timely manner; however, during the State's 2010 and 2020 fiscal years, State budgetary restrictions resulted in delayed payments of State aid to school districts in the State. In addition, the availability of State aid and the timeliness of payment of State aid to school districts could be affected by a delay in the adoption of the State budget, which is due at the start of the State's fiscal year of April 1. With the exception of the State's fiscal year 2025-26 Enacted Budget (which was adopted on May 9, 2025, twenty-eight (28) days after the April 1 deadline, the State's fiscal year 2024-25 Enacted Budget (which was adopted on April 22, 2024, twenty-one (21) days after the April 1 deadline) and the State's fiscal year 2023-24 Enacted Budget (which was adopted on May 2, 2023, thirty-one (31) days after the April 1 deadline), the State's budget has been adopted by April 1 or shortly thereafter for over ten (10) years. No assurance can be given that the State will not experience delays in the adoption of the budget in future fiscal years. Significant delays in the adoption of the State budget could result in delayed payment of State aid to school districts in the State which could adversely affect the financial condition of school districts in the State.

Should the District fail to receive State aid expected from the State in the amounts and at the times expected, occasioned by a delay in the payment of such monies or by a mid-year reduction in State aid, the District is authorized by the Local Finance Law to provide operating funds by borrowing in anticipation of the receipt of uncollected State aid.

# Federal aid received by the State

The State receives a substantial amount of Federal aid for health care, education, transportation and other governmental purposes, as well as Federal funding to respond to, and recover from, severe weather events and other disasters. Many of the policies that drive this Federal aid may be subject to change under the Federal administration and Congress. Current Federal aid projections, and the assumptions on which they rely, are subject to revision in the future as a result of changes in federal policy, the general condition of the global and national economies and other circumstances.

Reductions in Federal funding levels could have a materially adverse impact on the State budget. In addition to the potential fiscal impact of policies that may be proposed and adopted by the new administration and Congress, the State budget may be adversely affected by other actions taken by the Federal government, including audits, disallowances, and changes to Federal participation rates or other Medicaid rules.

President Trump signed an executive order that directs the Secretary of Education to take all necessary steps to facilitate the closure of the U.S. Department of Education. The executive order aims to minimize the federal role in education but stops short of completely closing the Department as this would require 60 votes in the U.S. Senate. President Trump also indicated his preference that critical functions, like distributing Individuals with Disabilities Education Act funding, would be the responsibility of other federal agencies. The impact that the executive order will have on the State and school districts in the State is unknown at this time.

# **Building Aid**

A portion of the District's State aid consists of building aid which is related to outstanding indebtedness for capital project purposes. In order to receive building aid, the District must have building plans and specifications approved by the Facilities Planning Unit of the State Education Department. A maximum construction and incidental cost allowance is computed for each building project that takes into account a pupil construction cost allowance and assigned pupil capacity. For each project financed with debt obligations, a bond percentage is computed. The bond percentage is derived from the ratio of total approved cost allowances to the total principal borrowed. Approved cost allowances are estimated until a project final cost report is completed.

Building Aid is paid over fifteen years for reconstruction work, twenty years for building additions, or thirty years for new building construction. Building Aid for a specific building project is eligible to begin eighteen months after State Commissioner of Education approval date, for that project, and is paid over the previously described timeframe, assuming all necessary building aid forms are filed with the State in a timely manner. The building aid received is equal to the assumed debt service for that project, which factors in the bond percent, times the building aid ratio that is assigned to the District, and amortized over the predefined timeframe. The building aid ratio is calculated based on a formula that involves the full valuation per pupil in the District compared to a State-wide average.

Pursuant to the provisions of Chapter 760 of the Laws of 1963, the District is eligible to receive a Building Aid Estimate from the New York State Department of Education. Since the gross indebtedness of the District is within the debt limit, the District is not required to apply for a Building Aid Estimate. Based on 2025-2026 preliminary building aid ratios, the District expects to receive State building aid of approximately 94.7% of debt service on State Education Department approved expenditures from July 1, 2004 to the present.

The State building aid ratio is calculated each year based upon a formula which reflects Resident Weighted Average Daily Attendance (RWADA) and the full value per pupil compared with the State average. Consequently, the estimated aid will vary over the life of each issue. State building aid is further dependent upon the continued apportionment of funds by the State Legislature.

# State Aid History

School district fiscal year (2021-2022): The State's 2021-22 Budget included \$29.5 billion in state aid to school districts, and significantly increased funding for schools and local governments, including a \$1.4 billion increase in Foundation Aid and a three-year phase-in of the full restoration to school districts of Foundation Aid that was initially promised in 2007. Additionally, the budget included the use of \$13 billion of federal funds for emergency relief, along with the Governor's Emergency Education Relief, which included, in part, the allocation of \$629 million to school districts as targeted grants in an effort to address learning loss as a result of the loss of enrichment and after-school activities. In addition, \$105 million of federal funds were allocated to expand full-day kindergarten programs. Under the budget, school districts were reimbursed for the cost of delivering school meals and instructional materials in connection with COVID-19-related school closures in spring 2020, along with the costs of keeping transportation employees and contractors on stand-by during the short-term school closures prior to the announcement of the closure of schools for the remainder of the 2019-20 year. Under the budget, local governments also received full restoration of proposed cuts to Aid and Incentives for Municipalities (AIM) funding, and full restoration of \$10.3 million in proposed Video Lottery Terminal (VLT) aid cuts, where applicable.

School district fiscal year (2022-2023): The State's 2022-23 Budget provided \$31.5 billion in State funding to school districts for the 2022-23 school year. This represented an increase of \$2.1 billion or 7.2 percent compared to the 2021-22 school year, and included a \$1.5 billion or 7.7 percent Foundation Aid increase. The State's 2022-23 Budget also programed \$14 billion of federal Elementary and Secondary School Emergency Relief and Governor's Emergency Education Relief funds to public schools. This funding, available for use over multiple years, is designed to assist schools to reopen for in-person instruction, address learning loss, and respond to students' academic, social, and emotional needs due to the disruptions of the COVID-19 pandemic. The State's 2022-23 Budget allocated \$100 million over two years for a new State matching fund for school districts with the highest needs to support efforts to address student well-being and learning loss. In addition, the State's 2022-23 Budget increased federal funds by \$125 million to expand access to full-day prekindergarten programs for four-year-old children in school districts statewide in the 2022-23 school year.

School district fiscal year (2023-2024): The State's 2023-24 Budget included \$34.5 billion for school aid, an increase of \$3.1 billion or 10%. The States 2023-24 Budget also provided a \$2.6 billion increase in Foundation Aid, fully funding the program for the first time in history. The State's 2023-24 Budget provided \$134 million to increase access to free school meals. An additional \$20 million in grant funding established new Early College High School and Pathways in Technology Early College High School Programs. An investment of \$10 million over two years in competitive funding for school districts, boards of cooperative educational services, and community colleges was made to promote job readiness. An additional \$150 million was used to expand high-quality full-day prekindergarten, resulting in universal prekindergarten to be phased into 95% of the State.

School district fiscal year (2024-2025): The State's 2024-25 Budget provides \$35.9 billion in State funding to school districts for the 2024-25 school year, the highest level of State aid ever. This represents an increase of \$1.3 billion compared to the 2023-24 school year and includes a \$934 million or 3.89 percent Foundation Aid increase. The State's 2024-25 Budget maintains the "save harmless" provision, which currently ensures a school district receives at least the same amount of Foundation Aid as it received in the prior year. The State's 2024-25 Budget also authorizes a comprehensive study by the Rockefeller Institute and the State Department of Education to develop a modernized school funding formula.

School district fiscal year (2025-2026): The State's 2025-26 Budget includes approximately \$37 billion in State funding to school districts for the 2025-2026 school year, an estimated year-to-year funding increase of \$1.7 billion. The State's 2025-26 Budget provides an estimated \$26.3 billion in Foundation Aid, a year over year increase of \$1.42 billion and includes a 2% minimum increase in Foundation Aid to all school districts. The State's 2025-26 Budget also makes a number of alterations to the Foundation Aid formula to more accurately reflect low-income student populations and provide additional aid to low-wealth school districts.

# State Aid Litigation

In January 2001, the State Supreme Court issued a decision in Campaign for Fiscal Equity v. New York mandating that the system of apportionment of State aid to school districts within the State be restructured by the Governor and the State Legislature. On June 25, 2002, the Appellate Division of the State Supreme Court reversed that decision. On June 26, 2003, the State Court of Appeals, the highest court in the State, reversed the Appellate Division, holding that the State must, by July 30, 2004, ascertain the actual cost of providing a sound basic education, enact reforms to the system of school funding and ensure a system of accountability for such reforms. The Court of Appeals further modified the decision of the Appellate Division by deciding against a Statewide remedy and instead limited its ruling solely to the New York City school system.

After further litigation, on appeal in 2006, the Court of Appeals held that \$1.93 billion of additional funds for the New York City schools – as initially proposed by the Governor and presented to the Legislature as an amount sufficient to provide a sound basic education – was reasonably determined. State legislative reforms in the wake of The Campaign for Fiscal Equity decision included increased accountability for expenditure of State funds and collapsing over 30 categories of school aid for school districts in the State into one classroom operating formula referred to as foundation aid. The stated purpose of foundation aid is to prioritize funding distribution based upon student need. As a result of the Court of Appeals ruling schools were to receive \$5.5 billion increase in foundation aid over a four fiscal year phase-in covering 2007 to 2011.

A case related to the Campaign for Fiscal Equity, Inc. v. State of New York was heard on appeal on May 30, 2017 in New Yorkers for Students' Educational Rights v. State of New York ("NYSER") and a consolidated case on the right to a sound basic education. The NYSER lawsuit asserts that the State has failed to comply with the original decision in the Court of Appeals in the CFE case, and asks the Court of Appeals to require the State to develop new methodologies, formulas and mechanisms for determining State aid, to fully fund the foundation aid formula, to eliminate the supermajority requirement for voter approval of budgets which increase school district property tax levies above the property tax cap limitation, and related matters. On June 27, 2017, the Court of Appeals held that the plaintiffs causes of action were properly dismissed by the earlier Appellate Division decision except insofar as two causes of action regarding accountability mechanisms and sufficient State funding for a "sound basic education" as applicable solely to the school districts in New York City and Syracuse. The Court emphasized its previous ruling in the CFE case that absent "gross education inadequacies", claims regarding state funding for a "sound basic education" must be made on a district-by-district basis based on the specific facts therein. On October 14, 2021 Governor Hochul announced that New York State reached an agreement to settle and discontinue the NYSER case, following through on the State's commitment to fully fund the current Foundation Aid formula to New York's school districts over three years and ending the State's prior opposition to providing such funding. The litigation, which has been ongoing since 2014, sought to require New York State to fully fund the Foundation Aid formula that was put into place following the CFE cases, and had been previously opposed by the State. Foundation Aid was created in 2007 and takes school district wealth and student need into account to create an equitable distribution of state funding to schools, however, New York State has never fully funded Foundation Aid. The new settlement requires New York State to phase-in full funding of Foundation Aid by the FY 2024 budget. In the FY 2022 Enacted State Budget approved in April 2022, the Executive and Legislature agreed to fully fund Foundation Aid by the FY 2024 and FY 2025 budget and enacted this commitment into law.

A breakdown of currently anticipated Foundation Aid funding is available below:

- FY 2022: \$19.8 billion, covering 30% of the existing shortfall.
- FY 2023: Approximately \$21.3 billion, covering 50% of the anticipated shortfall.
- FY 2024: Approximately \$23.2 billion, eliminating the anticipated shortfall, and funding the full amount of Foundation Aid for all school districts.
- FY 2025: Funding the full amount of Foundation Aid for all school districts.
- FY 2026: \$26.3 billion in Foundation Aid, a year over year increase of \$1.42 billion and a 2% minimum increase in Foundation Aid to all school districts.

The State's 2025-26 Budget also makes a number of alterations to the Foundation Aid formula to more accurately reflect low-income student populations and provide additional aid to low-wealth school districts.

#### **State Aid Revenues**

The following table illustrates the percentage of total revenues of the District for each of the below fiscal years and the budgeted figures for the current fiscal year comprised of State aid.

	•		Percentage of Total Revenues
	Total	Total	Consisting of
Fiscal Year	State Aid <sup>(1)</sup>	Revenues <sup>(1)</sup>	State Aid(1)
2019-2020	\$28,440,466	\$40,997,328	69.37%
2020-2021	28,300,310	42,216,099	67.04
2021-2022	29,832,510	43,148,898	69.14
2022-2023	31,907,740	45,534,937	70.07
2023-2024	32,437,726	46,826,667	69.27
2024-2025 (Budgeted)	33,678,893	46,855,524	71.88
2025-2026 (Budgeted)	34,130,588	47,814,569	71.38

<sup>(1)</sup> General Fund only.

Source: Audited financial statements for the 2019-2020 fiscal year through and including the 2023-2024 fiscal year and adopted budgets of the District for the 2024-2025 and 2025-2026 fiscal years. This table is not audited.

# **District Facilities**

		Date of	Date of Last	Maximum
Building Name	<u>Grades</u>	Construction	Addition/Alteration	Capacity
Stanford J. Gibson Primary School	Pre-K-2	1955	2023	756
Perry Browne Intermediate School	3 - 5	1955	2023	756
Norwich Middle School	6 - 8	1980	2023	650
Norwich High School	9 - 12	1965	2023	1,000

Source: District officials.

#### **Enrollment Trends**

Actual		Projected
<u>Enrollment</u>	School Year	<b>Enrollment</b>
1,663	2025-2026	1,592
1,689	2026-2027	1,584
1,640	2027-2028	1,569
1,619	2028-2029	1,555
1,601	2029-2030	1,541
	Enrollment 1,663 1,689 1,640 1,619	EnrollmentSchool Year1,6632025-20261,6892026-20271,6402027-20281,6192028-2029

Source: District officials.

# **Employees**

The District employs a total of 328 full-time employees, 307 of which are represented by various unions as follows:

Number of		Contract
<b>Employees</b>	<u>Association</u>	Expiration Date
171	Norwich Educators' Organization	June 30, 2026
139	Norwich Educational Support Staff Association	June 30, 2028
9	Norwich Association of Certified Administrative	June 30, 2027
	& Supervisory Personnel	

Source: District officials.

# **Status and Financing of Employee Pension Benefits**

Substantially all employees of the District are members of either the New York State and Local Employees' Retirement System ("ERS") (for non-teaching and non-certified administrative employees) or the New York State Teachers' Retirement System ("TRS") (for teachers and certified administrators). (Both Systems are referred to together hereinafter as the "Retirement Systems" where appropriate.) These Retirement Systems are cost-sharing multiple public employer retirement systems. The obligation of employers and employees to contribute and the benefits to employees are governed by the New York State Retirement and Social Security Law (the "Retirement System Law"). The Retirement Systems offer a wide range of plans and benefits which are related to years of service and final average salary, vesting of retirement benefits, death and disability benefits and optional methods of benefit payments. All benefits generally had vested after ten years of credited service; however, this was changed to five years as of April 9, 2022. The Retirement System Law generally provides that all participating employers in each retirement system are jointly and severally liable for any unfunded amounts. Such amounts are collected through annual billings to all participating employers. Generally, all employees, except certain part-time employees, participate in the Retirement Systems. The Retirement Systems are non-contributory with respect to members hired prior to July 27, 1976. All members working less than ten years must contribute 3% (ERS) or 3.5% (TRS) of gross annual salary towards the cost of retirement programs.

On December 12, 2009, a new Tier V was signed into law. The legislation created a new Tier V pension level, the most significant reform of the State's pension system in more than a quarter-century. Key components of Tier V include:

- Raising the minimum age at which most civilians can retire without penalty from 55 to 62 and imposing a penalty of up to 38% for any civilian who retires prior to age 62.
- Requiring ERS employees to continue contributing 3% of their salaries and TRS employees to continue contributing 3.5% toward pension costs so long as they accumulate additional pension credits.
- Increasing the minimum years of service required to draw a pension from 5 years to 10 years, which has since been changed to 5 years as of April 9, 2022.
- Capping the amount of overtime that can be considered in the calculation of pension benefits for civilians at \$15,000 per year, and for police and firefighters at 15% of non-overtime wages.

On March 16, 2012, the Governor signed into law the new Tier VI pension program, effective for new ERS and TRS employees hired after April 1, 2012. The Tier VI legislation provides for increased employee contribution rates of between 3% and 6% and contributions at such rates continue so long as such employee continues to accumulate pension credits, an increase in the retirement age from 62 years to 63 years, a readjustment of the pension multiplier, and a change in the time period for the final average salary calculation from 3 years to 5 years. Effective April 20, 2024, this final average salary calculation for ERS Tier VI members has been changed from five years to the three highest consecutive years of earnings. Tier VI employees would vest in the system after ten years of employment; and employees will continue to make employee contribution throughout employment. As of April 9, 2022, vesting requirements were modified, resulting in employees becoming vested after five years.

The District is required to contribute at an actuarially determined rate. The actual contributions for the last five fiscal years and budgeted figures for the 2024-25 and 2025-26 fiscal years are as follows:

Fiscal Year	<u>ERS</u>	TRS
2019-2020	\$522,200	\$1,032,977
2020-2021	455,409	1,031,967
2021-2022	358,940	1,267,254
2022-2023	330,668	1,393,670
2023-2024	424,924	1,356,069
2024-2025 (Budgeted)	505,000	1,586,000
2025-2026 (Budgeted)	555,000	1,586,000

Source: District officials.

Pursuant to various laws enacted between 1991 and 2002, the State Legislature authorized local governments to make available certain early retirement incentive programs to its employees. The District does not currently have any early retirement incentive programs.

<u>Historical Trends and Contribution Rates.</u> Historically there has been a State mandate requiring full (100%) funding of the annual actuarially required local governmental contribution out of current budgetary appropriations. With the strong performance of the Retirement System in the 1990s, the locally required annual contribution declined to zero. However, with the subsequent decline in the equity markets, the pension system became underfunded. As a result, required contributions increased substantially to 15% to 20% of payroll for the employees' and the police and fire retirement systems, respectively. Wide swings in the contribution rate resulted in budgetary planning problems for many participating local governments.

A chart of average ERS and TRS rates as a percent of payroll (2020-21 to 2024-25) is shown below:

<u>Year</u>	<u>ERS</u>	<u>TRS</u>
2020-21	14.6%	9.53%
2021-22	16.2	9.80
2022-23	11.6	10.29
2023-24	13.1	9.76
2024-25	15.2	10.11

In 2003, Chapter 49 of the Laws of 2003 amended the Retirement and Social Security Law and the Local Finance Law. The amendments empowered the State Comptroller to implement a comprehensive structural reform program for ERS. The reform program established a minimum contribution for any local governmental employer equal to 4.5% of pensionable salaries for bills which were due December 15, 2003 and for all fiscal years thereafter, as a minimum annual contribution where the actual rate would otherwise be 4.5% or less due to the investment performance of the fund. In addition, the reform program instituted a billing system to match the budget cycle of municipalities and school districts that will advise such employers over one year in advance concerning actual pension contribution rates for the next annual billing cycle. Under the previous method, the requisite ERS contributions for a fiscal year could not be determined until after the local budget adoption process was complete. Under the new system, a contribution for a given fiscal year is based on the valuation of the pension fund on the prior April 1 of the calendar year preceding the contribution due date instead of the following April 1 in the year of contribution so that the exact amount may now be included in a budget.

Chapter 57 of the Laws of 2010 (Part TT) amended the Retirement and Social Security Law to authorize participating employers, if they so elect, to amortize an eligible portion of their annual required contributions to ERS when employer contribution rates rise above certain levels. The option to amortize the eligible portion began with the annual contribution due February 1, 2011. The amortizable portion of an annual required contribution is based on a "graded" rate by the State Comptroller in accordance with formulas provided in Chapter 57. Amortized contributions are to be paid in equal annual installments over a ten-year period, but may be prepaid at any time. Interest is to be charged on the unpaid amortized portion at a rate to be determined by the State Comptroller, which approximates a market rate of return on taxable fixed rate securities of a comparable duration issued by comparable issuers. The interest rate is established annually for that year's amortized amount and then applies to the entire ten years of the amortization cycle of that amount. When in any fiscal year, the participating employer's graded payment eliminates all balances owed on prior amortized amounts, any remaining graded payments are to be paid into an employer contribution reserve fund established by the State Comptroller for the employer, to the extent that amortizing employer has no currently unpaid prior amortized amounts, for future such use.

The District is not amortizing any pension payments, nor does it intend to do so in the foreseeable future.

<u>Stable Rate Pension Contribution Option.</u> The 2013-14 State Budget included a provision that provides local governments and school districts, including the District, with the option to "lock-in" long-term, stable rate pension contributions for a period of years determined by the State Comptroller and ERS and TRS. The stable rates would be 12% for ERS and 14% for TRS. The pension contribution rates under this program would reduce near-term payments for employers, but will require higher than normal contributions in later years.

The District did not participate in the Stable Rate Pension Contribution Option, nor does it intend to do so in the foreseeable future.

The investment of monies, and assumptions underlying same, of the Retirement Systems covering the District's employees is not subject to the direction of the District. Thus, it is not possible to predict, control or prepare for future unfunded accrued actuarial liabilities of the Retirement Systems ("UAALs"). The UAAL is the difference between total actuarially accrued liabilities and actuarially calculated assets available for the payment of such benefits. The UAAL is based on assumptions as to retirement age, mortality, projected salary increases attributed to inflation, across-the-board raises and merit raises, increases in retirement benefits, cost-of-living adjustments, valuation of current assets, investment return and other matters. Such UAALs could be substantial in the future, requiring significantly increased contributions from the District which could affect other budgetary matters. Concerned investors should contact the Retirement Systems administrative staff for further information on the latest actuarial valuations of the Retirement Systems.

The State's 2019-2020 Enacted Budget, which was signed into law as Chapter 59 of the Laws of 2019, includes a provision that will allow school districts in the State to establish a reserve fund for the purpose of funding the cost of TRS contributions, as a subfund of retirement contribution reserve funds presently authorized for amounts payable to the ERS by a school district. School districts will be permitted to pay into such reserve fund during any particular fiscal year, an amount not to exceed two percent of the total compensation or salaries of all district-employed teachers who are members of the TRS paid during the immediately preceding fiscal year; provided that the balance of such fund may not exceed ten percent of the total compensation or salaries of all district-employed teachers who are members of the TRS paid during the immediately preceding fiscal year. The District has established such a fund and has fully funded the TRS reserve at \$1,243,046.

# **Other Post-Employment Benefits**

<u>Healthcare Benefits.</u> It should also be noted that the District provides employment healthcare benefits to various categories of former employees. These costs may be expected to rise substantially in the future. There is now an accounting rule that requires governmental entities, such as the District, to account for employment healthcare benefits as it accounts for vested pension benefits.

School districts and Boards of Cooperative Educational Services, unlike other municipal units of government in the State, have been prohibited from reducing health benefits received by or increasing health care contributions paid by retirees below the level of benefits or contributions afforded to or required from active employees since the implementation of Chapter 729 of the Laws of 1994. Legislative attempts to provide similar protection to retirees of other local units of government in the State have not succeeded as of this date. Nevertheless, many such retirees of all varieties of municipal units in the State do presently receive such benefits.

<u>OPEB</u>. OPEB refers to "other post-employment benefits," meaning other than pension benefits, disability benefits and OPEB consist primarily of health care benefits, and may include other benefits such as disability benefits and life insurance. Until now, these benefits have generally been administered on a pay-as-you-go basis and have not been reported as a liability on governmental financial statements.

GASB 75. In 2015, the Governmental Accounting Standards Board ("GASB") released new accounting standards for public Other Post-Employment Benefits ("OPEB") plans and participating employers. These standards, GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions ("GASB 75"), have substantially revised the valuation and accounting requirements previously mandated under GASB Statements No. 43 and 45. The implementation of this statement requires school districts to report OPEB liabilities, OPEB expenses, deferred outflow of resources and deferred inflow of resources related to OPEB. GASB Statement No. 75 replaced GASB Statement 45, which also required the District to calculate and report a net OPEB obligation. However, under GASB 45, school districts could amortize the OPEB liability over a period of years, whereas GASB 75 requires school districts to report the entire OPEB liability on the statement of net position.

District contracted with Capital Region BOCES to calculate its actuarial valuation under GASB 75.

The following outlines the changes to the Total OPEB Liability during the past two fiscal years, by source:

Balance beginning at:	June 30, 2022		June 30, 2023	
	\$	5,319,830	\$	6,276,033
Changes for the year:				
Service cost		209,068		287,214
Interest		185,162		229,667
Changes of Benefit Terms		247,039		429,583
Differences between expected and actual experience		157,009		
Changes in assumptions or other inputs		759,829		(129,406)
Benefit payments		(601,904)		(546,915)
Net Changes	_ \$	956,203	\$	270,143
Balance ending at:	Ju	ine 30, 2023		June 30, 2024
	\$	6,276,033	\$	6,546,176

Note: The above table is not audited. For further information see "APPENDIX – C".

There is no authority in current State law to establish a trust account or reserve fund for this liability. The District has reserved \$0 towards its OPEB liability. The District funds this liability on a pay-as-you-go basis.

The District's unfunded actuarial accrued OPEB liability could have a material adverse impact upon the District's finances and could force the District to reduce services, raise taxes or both.

Actuarial valuation will be required every 2 years for OPEB plans with more than 200 members, every 3 years if there are fewer than 200 members.

#### **Other Information**

The statutory authority for the power to spend money for the object or purpose, or to accomplish the object or purpose, for which bonds and notes are to be issued is the Education Law and the Local Finance Law.

No principal or interest upon any obligation of the School District is past due.

The fiscal year of the School District is from July 1 to June 30.

Other than "Estimated Overlapping Indebtedness", this Official Statement does not include the financial data of any other political subdivisions of the State having power to levy taxes within the District.

#### **Financial Statements**

The District retains independent Certified Public Accountants. The last audit report covers the period ending June 30, 2024 and is attached hereto as "APPENDIX – C". Certain financial information of the District can be found attached as Appendices to the Official Statement.

The District complies with the Uniform System of Accounts as prescribed for school districts in New York State by the State. This system differs from generally accepted accounting principles as prescribed by the American Institute of Certified Public Accountants' Industry Audit Guide, "Audits of State and Local Governmental Units", and codified in Government Accounting, Auditing and Financial Reporting (GAAFR), published by the Governmental Accounting Standards Board (GASB).

Beginning with the fiscal year ending June 30, 2003, the District issues its financial statements in accordance with GASB Statement No. 34. This statement includes reporting of all assets including infrastructure and depreciation in the Government Wide Statement of Activities, as well as the Management's Discussion and Analysis.

# New York State Comptroller Report of Examination

The State Comptroller's office, i.e., the Department of Audit and Control, periodically performs a compliance review to ascertain whether the District has complied with the requirements of various State and Federal statutes. These audits can be found by visiting the Audits of Local Governments section of the Office of the State Comptroller website.

The State Comptroller's office released an audit report of the District on March 16, 2023. The purpose of the audit was to determine whether District officials appropriately tracked, inventoried and safeguarded information technology (IT) assets acquired or in use during the period July 1, 2019 through March 31, 2022. The audit period was extended through July 5, 2022.

# **Key Findings:**

- Although District officials conducted a comprehensive annual inventory, they did not appropriately track or maintain complete IT inventory records or establish adequate controls to safeguard IT assets. As a result, officials cannot assure taxpayers that money invested in IT assets has been appropriately spent or safeguarded
- 50 IT assets were selected to confirm their location and that they were inventoried, and 10 additional IT assets were selected to confirm they were inventoried. 12 percent of the sampled assets were not properly accounted for.
- In addition, officials have not adopted a comprehensive written policy for IT equipment inventory

# Key Recommendations:

- Ensure District inventory records contain all information as required by the Policy
- Update inventory records to track the assets not currently in District records

The District officials agreed with the recommendations and have initiated or indicated the plan to initiate corrective action. A copy of the complete report and response can be found via the website of the Office of the New York State Comptroller.

The Office of the State Comptroller conducted a Data Security Review in March 2024. A complete scope of the review, findings, and recommendations have not been released as of the date of this Official Statement.

There are no other State Comptroller's audits of the District that are currently in progress or pending release.

Note: Reference to website implies no warranty of accuracy of information therein, and the website is not included by reference. herein.

# The State Comptroller's Fiscal Stress Monitoring System

The New York State Comptroller has reported that New York State's school districts and municipalities are facing significant fiscal challenges. As a result, the Office of the State Comptroller has developed a Fiscal Stress Monitoring System ("FSMS") to provide independent, objectively measured and quantifiable information to school district and municipal officials, taxpayers and policy makers regarding the various levels of fiscal stress under which the State's school districts and municipalities are operating.

The fiscal stress scores are based on financial information submitted as part of each school district's ST-3 report filed with the State Education Department annually, and each municipality's annual report filed with the State Comptroller. Using financial indicators that include year-end fund balance, cash position and patterns of operating deficits, the system creates an overall fiscal stress score which classifies whether a school district or municipality is in "Significant Fiscal Stress", in "Moderate Fiscal Stress," as "Susceptible Fiscal Stress" or "No Designation". Entities that do not accumulate the number of points that would place them in a stress category will receive a financial score but will be classified in a category of "No Designation." This classification should not be interpreted to imply that the entity is completely free of fiscal stress conditions. Rather, the entity's financial information, when objectively scored according to the FSMS criteria, did not generate sufficient points to place them in one of the three established stress categories.

The reports of the State Comptroller for the past five fiscal years of the District are as follows:

Fiscal Year Ending	Stress Designation	Fiscal Score
2024	No Designation	0.0
2023	No Designation	20.0
2022	No Designation	20.0
2021	No Designation	0.0
2020	No Designation	20.0

Source: Website of the Office of the New York State Comptroller.

Note: Reference to website implies no warranty of accuracy of information therein, and the website is not incorporated herein by reference.

# TAX INFORMATION

# Taxable Assessed Valuations (1)

Fiscal Year Ending June 30:		<u>2021</u>		<u>2022</u>		<u>2023</u>		<u>2024</u>		<u>2025</u>
City of: Norwich	\$	145,349,648	\$	145,822,581	\$	147,242,145	\$	147,845,351	\$	148,028,915
Towns of:	φ	143,349,048	φ	143,622,361	φ	147,242,143	φ	147,043,331	Ф	140,020,913
Guilford		2 404 006		2 412 154		2 460 066		2 471 942		2 475 052
McDonough		3,404,906 6,084,111		3,413,154 6,145,458		3,469,066 6,152,877		3,471,843 6,149,902		3,475,052 6,162,327
New Berlin		1,871,319		1,885,483		1,884,589		1,913,514		1,912,267
North Norwich		21,830,295		21,805,737		22,204,341		22,237,885		22,599,698
Norwich		90,455,068		90,592,171		90,682,807		90,864,816		92,239,036
Oxford		1,616,548		1,604,634		1,619,932		1,619,088		1,620,882
Pharsalia		8,291,748		8,475,467		8,493,445		8,543,883		8,558,498
Plymouth		47,617,716		47,831,716		48,040,951		48,212,575		48,346,643
Preston		7,943,421		8,352,731		8,146,757		8,341,660		8,346,086
Smyrna		202,192		202,524		197,345		195,283		193,682
Total Assessed Values	\$	334,666,972	\$	336,131,656	\$	338,134,255	\$	339,395,800	\$	341,483,086
State Equalization Rates										
City of:										
Norwich		63.00%		60.00%		56.00%		51.00%		47.70%
Towns of:										
Guilford		98.00%		100.00%		89.00%		83.00%		81.00%
McDonough		74.50%		73.20%		63.59%		60.46%		59.36%
New Berlin		98.00%		96.00%		82.00%		77.00%		75.00%
North Norwich		60.00%		58.75%		48.90%		45.60%		43.90%
Norwich		47.00%		45.00%		40.00%		36.00%		34.00%
Oxford		63.00%		60.00%		51.60%		44.68%		42.10%
Pharsalia		54.50%		51.10%		45.22%		42.26%		41.10%
Plymouth		55.20%		54.52%		46.20%		39.43%		39.43%
Preston		44.00%		43.50%		36.00%		30.08%		29.40%
Smyrna		61.00%		60.00%		54.60%		50.09%		49.80%
Taxable Full Valuations										
City of:										
Norwich	\$	230,713,727	\$	243,037,635	\$	262,932,402	\$	289,892,845	\$	310,333,155
Towns of:										
Guilford		3,474,394		3,413,154		3,897,827		4,182,943		4,290,188
McDonough		8,166,592		8,395,434		9,675,856		10,171,852		10,381,279
New Berlin		1,909,509		1,964,045		2,298,279		2,485,083		2,549,689
North Norwich		36,383,825		37,116,148		45,407,650		48,767,292		51,479,950
Norwich		192,457,591		201,315,936		226,707,018		252,402,267		271,291,282
Oxford		2,565,949		2,674,390		3,139,403		3,623,742		3,850,076
Pharsalia		15,214,217		16,586,041		18,782,497		20,217,423		20,823,596
Plymouth		86,263,978		87,732,421		103,984,742		122,273,840		122,613,855
Preston		18,053,230		19,201,680		22,629,881		27,731,582		28,388,048
Smyrna	•	331,462	•	337,540	•	361,438	•	389,864	-	388,920
Total Taxable Full Valuation	\$	595,534,474	\$	621,774,425	\$	699,816,993	\$	782,138,734	\$	826,390,037

# Tax Rate Per \$1,000 (Assessed)

Fiscal Year Ending June 30:	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
City of:					
Norwich	\$ 32.14	\$ 32.33	\$ 31.26	\$ 31.32	\$ 32.39
Towns of:					
Guilford	20.66	19.40	19.67	19.24	19.07
McDonough	27.18	26.50	26.50	26.42	26.03
New Berlin	20.66	20.21	20.21	20.74	20.60
North Norwich	33.75	33.02	33.02	35.03	35.19
Norwich	43.09	43.11	41.11	44.37	45.44
Oxford	32.14	32.33	32.33	35.75	36.70
Pharsalia	37.16	37.97	37.97	37.80	37.59
Plymouth	36.69	35.76	35.76	40.51	39.18
Preston	46.02	44.60	44.60	53.10	52.55
Smyrna	33.20	32.33	32.33	31.89	31.02
T. D. (#1.000					
Tax Rate/\$1,000 Equalized Value	\$ 20.25	\$ 19.40	\$ 17.50	\$ 15.97	\$ 15.45
•	\$ 20.23	\$ 19.40	\$ 17.30	\$ 13.97	\$ 15.45
Tax Levy as a Percentage	2.020/	1.040/	1.550/	1.600/	1.770/
of Equalized Value	2.03%	1.94%	1.75%	1.60%	1.55%
Tax Levy and Tax Collection Rec	cord				
Fiscal Year Ending June 30:	<u>2021</u>	2022	<u>2023</u>	2024	2025
General Fund Tax Levy	\$ 12,059,933	\$ 12,071,311	\$ 12,250,159	\$ 12,493,183	\$ 12,767,457
Omission/Loss of					
Exemptions - Prior Year	-	-	-	-	-
Levy for Library	1,018,000	1,018,000	1,025,150	1,028,650	1,048,050
Total Levy for All Purposes	\$ 13,077,933	\$ 13,089,311	\$ 13,275,309	\$ 13,521,833	\$ 13,815,507
Excess/(Deficit) on Tax Rolls	-	-	-	-	-
Taxes Cancelled					
Net Taxes on Roll	\$ 13,077,933	\$ 13,089,311	\$ 13,275,309	\$ 13,521,833	\$ 13,815,507
STAR Program	1,645,698	1,560,481	1,494,152	1,395,152	
Net Taxes after STAR	\$ 11,432,235	\$ 11,528,830	\$ 11,781,157	\$ 12,126,681	\$ 13,815,507
Taxes Collected Prior to Return	10,427,566	10,552,327	10,796,545	10,986,886	N/A
% Collected Prior to Return	91.21%	91.53%	91.64%	90.60%	N/A
Uncollected Date of Return (1)	966,988	973,809	984,612	1,134,008	N/A
% Uncollected	8.46%	8.45%	8.36%	9.35%	N/A

<sup>(1)</sup> See "Tax Collection Procedure" herein.

# **Tax Collection Procedure**

The District begins the tax collection process October 1 of each year and continues through March 31. Taxes may be paid in full on or before October 31 or they may be paid in two installments due on October 31 and March 31, without penalty.

If the first installment is paid in the month of November, a 2% penalty applies. The penalty increases 1% each month that taxes are delinquent up to 6% in March. After March 31, all delinquent taxes are returned to the either the City of Norwich, for property within the City limits, or the Chenango County Treasurer, for property outside the City limits. The District is reimbursed by the City and County for all unpaid taxes and is thus assured of 100% collection of its annual levy.

# Ten Largest Taxpayers – 2024 Assessment Roll for 2024-25

<u>Name</u>	Type	Full Valuation
New York State Electric & Gas Corp.	Utility	\$33,414,547
State of New York	Forest Land	20,755,818
Frontier Communications	Utility	14.408,944
Wal-Mart Real Estate Business	Commercial	13,626,471
Lowe's Home Improvement	Retail	7,598,530
Widewaters Route 12 Associates	Commercial	6,973,368
NBT Bank, N.A.	Financial Institution	6,630,245
Norwich MVP Plaza, LLC	Commercial	4,612,159
Unison	Industrial	4,024,726
Kerry Biofunctional Ingr Inc	Manufacturing	3,909,000

The ten largest taxpayers listed above have a total full valuation of \$101,544,864 which represents approximately 12.29% of the tax base of the District for the 2024-2025 fiscal year.

As of the date of this Official Statement, the District currently does not have any pending or outstanding tax certioraris that, if decided adversely to the District, would have a material impact on the District.

Source: District officials.

# STAR - School Tax Exemption

The STAR (School Tax Relief) program provides State-funded exemptions from school property taxes to homeowners for their primary residences. School districts are reimbursed by the State for real property taxes exempted pursuant to the STAR Program. Homeowners over 65 years of age with household adjusted gross incomes, less the taxable amount of total distributions from individual retirement accounts and individual retirement annuities ("STAR Adjusted Gross Income") of \$98,700 or less in the 2024-2025 school year, increased annually according to a cost of living adjustment, are eligible for a "full value" exemption of the first \$84,000 of the full value of a home for the 2024-2025 school year (adjusted annually). Other homeowners with household STAR Adjusted Gross income not in excess of \$250,000 (\$500,000 in the case of a STAR credit, as discussed below) are eligible for a \$30,000 "full value" exemption on their primary residence.

The 2019-2020 State Budget made several changes to the STAR program, which went into effect immediately. The changes are intended to encourage homeowners to switch from the STAR exemption to the STAR credit. The income limit for the exemption was lowered to \$250,000, compared with a \$500,000 limit for the credit. The amount received for the STAR exemption will remain the same each year, while the amount of the STAR credit can increase up to two percent annually. Homeowners with STAR Adjusted Gross Income of \$250,000 or less have the option to select the credit or the exemption.

The 2020-2021 State Budget further modified the STAR program. Under such legislation, property owners with property tax delinquencies greater than one year are not eligible for the Basic STAR exemption or the Basic STAR credit. Recipients of the Enhanced STAR exemptions and credits are not impacted by this program; they may continue to receive STAR benefits even if their property taxes are delinquent.

The 2022-2023 State Budget provided \$2.2 billion in State funding for a new one-year property tax relief credit, the Homeowner Tax Rebate Credit, for eligible low- and middle-income households, as well as eligible senior households. Under this program, basic STAR exemption and credit beneficiaries with incomes below \$250,000 and Enhanced STAR recipients are eligible for the property tax rebate where the benefit is a percentage of the homeowners' existing STAR benefit.

The below table lists the basic and enhanced exemption amounts for the 2024-2025 District tax roll for the municipalities applicable to the District:

Enhanced Exemption	Basic Exemption	Date Certified
\$ 41,070	\$ 14,310	4/10/2025
69,740	24,300	4/10/2025
51,110	17,810	4/10/2025
64,580	22,500	4/10/2025
37,800	13,170	4/10/2025
29,270	10,200	4/10/2025
36,250	12,690	4/10/2025
35,390	12,330	4/10/2025
33,950	11,830	4/10/2025
25,310	9,190	4/10/2025
42,880	14,940	4/10/2025
	\$ 41,070 69,740 51,110 64,580 37,800 29,270 36,250 35,390 33,950 25,310	\$ 41,070 \$ 14,310 69,740 24,300 51,110 17,810 64,580 22,500 37,800 13,170 29,270 10,200 36,250 12,690 35,390 12,330 33,950 11,830 25,310 9,190

\$1,301,764 of the District's \$12,767,457 tax levy for the 2024-2025 fiscal year was exempt by the STAR Program. The District received full reimbursement of such exempt taxes from the State by January 2025.

Approximately \$1,350,320 of the District's \$13,243,683 tax levy for the 2025-2026 fiscal year is expected to be exempt by the STAR Program. The District expects to receive full reimbursement of such exempt taxes from the State by January 2026.

# TAX LEVY LIMITATION LAW

On June 24, 2011, Chapter 97 of the Laws of 2011 was signed into law by the Governor ("Chapter 97" or the "Tax Levy Limitation Law"). The Tax Levy Limitation Law applies to all local governments, including school districts (with the exception of New York City, and the counties comprising New York City and school districts in New York City, Buffalo, Rochester, Syracuse, and Yonkers, the latter four of which are indirectly affected by applicability to their respective City.)

Prior to the enactment of the Tax Levy Limitation Law, there was no statutory limitation on the amount of real property taxes that a school district could levy as part of its budget if its budget had been approved by a simple majority of its voters. In the event the budget had been defeated by the voters, the school district was required to adopt a contingency budget. Under a contingency budget, school budget increases were limited to the lesser of four percent (4%) of the prior year's budget or one hundred twenty percent (120%) of the consumer price index ("CPI").

Chapter 97 requires that a school district submit its proposed tax levy to the voters each year beginning with the 2012-2013 fiscal year.

Chapter 97 restricts, among other things, the amount of real property taxes that may be levied by or on behalf of a school district in a particular year. Pursuant to the Tax Levy Limitation Law, the tax levy of a school district cannot increase by more than the lesser of (i) two percent (2%) or (ii) the annual increase in the CPI, over the amount of the prior year's tax levy. Certain adjustments are permitted for taxable real property full valuation increases due to changes in physical or quantity growth in the real property base as defined in Section 1220 of the Real Property Tax Law. A school district can exceed the tax levy limitation for the coming fiscal year only if the voters of such school district first approve a tax levy by at least 60% affirmative vote of those voting to override such limitation for such coming fiscal year only. Tax levies that do not exceed the limitation will only require approval by at least 50% of those voting. In the event that the voters reject a tax levy and the district does not go out for a second vote, or if a second vote is likewise defeated, Chapter 97 provides that the tax levy for the new fiscal year may not exceed the tax levy for the prior fiscal year.

A school district's calculation of each fiscal year's tax levy limit is subject to review by the Commissioner of Education and the Commissioner of Taxation and Finance prior to adoption of each fiscal year budget.

There are exceptions for school districts to the tax levy limitation provided in Chapter 97, including expenditures made on account of certain tort settlements and certain increases in the average actuarial contribution rates of the New York State and Local Employees' Retirement System and the Teachers' Retirement System. School districts are also permitted to carry forward a certain portion of their unused levy limitation from a prior year.

There is also an exception for school districts for "Capital Local Expenditures" subject to voter approval where required by law. This term is defined in a manner that does not include certain items for which a school district may issue debt, including the payment of judgments or settled claims, including tax certiorari payments, and cashflow borrowings, including tax anticipation notes, revenue anticipation notes, budget notes and deficiency notes. "Capital Local Expenditures", are defined as "the taxes associated with budgeted expenditures resulting from the financing, refinancing, acquisition, design, construction, reconstruction, rehabilitation, improvement, furnishing and equipping of or otherwise providing for school district capital facilities or school district capital equipment, including debt service and lease expenditures, and transportation capital debt service, subject to the approval of the qualified voters where required by law". The portion of the tax levy necessary to support "Capital Local Expenditures" is defined as the "Capital Tax Levy", and is an exclusion from the tax levy limitation.

See "State Aid" for a discussion of the <u>New Yorkers for Students' Educational Rights v. State of New York</u> case which includes a challenge to the supermajority requirements regarding school district property tax increases.

Reductions in federal funding levels could have a materially adverse impact on the State budget. In addition to the potential fiscal impact of policies that may be proposed and adopted by the federal administration and Congress, the State budget may be adversely affected by other actions taken by the federal government, including audits, disallowances, and changes to federal participation rates or other Medicaid rules.

# STATUS OF INDEBTEDNESS

# **Constitutional Requirements**

The New York State Constitution limits the power of the District (and other municipalities and certain school districts of the State) to issue obligations and to otherwise contract indebtedness. Such constitutional limitations in summary form, and as generally applicable to the District and the Notes include the following:

<u>Purpose and Pledge.</u> The District shall not give or loan any money or property to or in aid of any individual or private corporation or private undertaking or give or loan its credit to or in aid of any of the foregoing or any public corporation.

The School District may contract indebtedness only for a District purpose and shall pledge its faith and credit for the payment of principal of and interest thereon.

<u>Payment and Maturity.</u> Except for certain short-term indebtedness contracted in anticipation of taxes or to be paid within three fiscal year periods, indebtedness shall be paid in annual installments commencing no later than two years after the date such indebtedness shall have been contracted and ending no later than the expiration of the period of probable usefulness of the object or purpose determined by statute; unless substantially level or declining annual debt service is authorized by the Board of Education and utilized, no installment may be more than fifty percent in excess of the smallest prior installment. The District is required to provide an annual appropriation for the payment of interest due during the year on its indebtedness and for the amounts required in such year for amortization and redemption of its serial bonds or such required annual installments on its notes.

# **Statutory Procedure**

In general, the State Legislature has authorized the power and procedure for the District to borrow and incur indebtedness by the enactment of the Local Finance Law, subject, of course, to the constitutional provisions set forth above. The power to spend money, however, generally derives from other law, including the Education Law.

The District has the power to contract indebtedness for any School District purpose provided that the aggregate principal amount thereof shall not exceed ten per centum of the full valuation of the taxable real estate of the District as required by the Local Finance Law and subject to certain enumerated deductions such as State aid for building purposes. The statutory method for determining full valuation is by dividing the assessed valuation of taxable real estate for the last completed assessment roll by the equalization rate established by the State Office of Real Property Services in accordance with applicable State law.

The District is generally required by such laws to submit propositions for the expenditure of money for capital purposes to the qualified electors of the District. Upon approval thereby, the Board of Education may adopt a bond resolution authorizing the issuance of bonds, and notes in anticipation of the bonds.

Each bond resolution usually authorizes the construction, acquisition or installation of the object or purpose to be financed, sets forth the plan of financing and specifies the maximum maturity of the bonds subject to the legal (Constitution, Local Finance Law and case law) restrictions relating to the period of probable usefulness with respect thereto.

The Local Finance Law also provides that where a bond resolution is published with a statutory form of notice, the validity of the bonds authorized thereby, including bond anticipation notes issued in anticipation of the sale thereof, may be contested only if:

- (1) Such obligations are authorized for a purpose for which the School District is not authorized to expend money, or
- (2) There has not been substantial compliance with the provisions of law which should have been complied with in the authorization of such obligations and an action contesting such validity, is commenced within twenty days after the date of such publication or,
- (3) Such obligations are authorized in violation of the provisions of the Constitution.

The District complied with this estoppel procedure. It is a procedure that is recommended by Bond Counsel, but it is not an absolute legal requirement.

The Board of Education, as the finance board of the School District, has the power to enact bond resolutions. In addition, such finance board has the power to authorize the sale and issuance of obligations. However, such finance board may delegate the power to sell the obligations to the President of the Board of Education, the chief fiscal officer of the District, pursuant to the Local Finance Law.

Statutory Law in New York permits bond anticipation notes to be renewed each year provided annual principal installments are made in reduction of the total amount of such notes outstanding, commencing no later than two years from the date of the first of such notes and provided that such renewals do not exceed five years beyond the original date of borrowing. (See "Payment and Maturity" under "Constitutional Requirements" herein, and "Details of Outstanding Indebtedness" herein).

In general, the Local Finance Law contains provisions providing the District with power to issue certain other short-term general obligation indebtedness including revenue and tax anticipation notes and budget notes (see "Details of Outstanding Indebtedness" herein).

# STATUS OF INDEBTEDNESS

# **Debt Outstanding End of Fiscal Year**

Fiscal Years Ending June 30:	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Bonds	\$ 14,770,000	\$ 11,345,000	\$ 7,790,000	\$ 4,080,000	\$ 3,690,000
Bond Anticipation Notes	0	0	0	0	17,600,000
Leases (1)	0	0	2,618,535	2,456,217	2,071,729
Other Debt (2)	3,414,399	3,167,698	2,914,686	2,665,206	2,389,091
Total Debt Outstanding	<u>\$ 18,184,399</u>	<u>\$ 14,512,698</u>	<u>\$ 13,323,221</u>	\$ 9,201,423	\$ 25,750,820

- (1) In 2022, the District implemented GASB Statement No. 87 for accounting and reporting leases. See "Lease Liability" herein.
- (2) Represents an Energy Performance Contract (EPC). See "Energy Performance Contract" herein.

# **Details of Outstanding Indebtedness**

The following table sets forth the indebtedness of the District evidenced by bonds and notes as of June 4, 2025:

Type of Indebtedness	<u>Maturity</u>	Interest Rate	Amount	
<u>Bonds</u>	2025-2033	Various	\$ 3,690,000	
Bond Anticipation Notes				
Capital Project	June 26, 2025	3.50%	3,000,000 (1)	
Capital Project	June 26, 2025	1) 3.69% - \$5,000,000 2) 4.25% - \$12,600,000	<u>17,600,000</u> (1)	
		Total Indebtedness	\$24,290,000 (2)	

<sup>(1)</sup> To be partially redeemed and renewed with the proceeds of the Notes and \$337,417 available funds of the District

# **Debt Statement Summary**

Summary of Indebtedness, Debt Limit and Net Debt-Contracting Margin as of June 4, 2025:

Full Valuation of Taxable Real Property	826,390,037 82,639,004
Inclusions:	
Bonds\$ 3,690,000	
Bond Anticipation Notes 20,600,000	
Total Inclusions prior to issuance of the Notes \$ 24,290,000	
Less: BANs being redeemed from appropriations 337,417	
Add: New money proceeds of the Notes 14,800,000	
Exclusions:	
Building Aid (1) \$ 0	
Total Exclusions <u>\$</u> 0	
Total Net Indebtedness	38,752,583
Net Debt-Contracting Margin	43,886,421
The percent of debt contracting power exhausted is	46.89%

Based on 2025-2026 preliminary building aid estimates, the District anticipates State Building aid of 94.7% for debt service on State Education Department approved expenditures from July 1, 2004 to the present. The District has no reason to believe that it will not ultimately receive all of the building aid it anticipates, however, no assurance can be given as to when and how much building aid the District will receive in relation to the outstanding bonds.

Note: The State Constitution does not provide for the inclusion of tax anticipation or revenue anticipation notes in the computation of the statutory debt limit of the District.

<sup>(2)</sup> The issuance of the Notes will increase Total Indebtedness \$14,462,583

# **Capital Project Plans**

On March 15, 2023, the District's Board of Education approved a bond resolution authorizing certain capital improvements consisting of construction and reconstruction of school buildings and facilities, authorizing the issuance of bond anticipation notes and serial bonds in the amount of \$1,100,000 to finance said project. The District also plans to utilize \$8,000,000 of capital reserve funds for a maximum estimated cost of \$9,100,000. On May 16, 2023, the qualified voters of the District approved the abovementioned capital improvement project. A \$1,100,000 portion of the proceeds of the notes provides the initial borrowing and fully exhausts the borrowing power of the aforementioned authorization.

On September 22, 2021, the District's Board of Education approved a bond resolution authorizing certain capital improvements consisting of reconstruction of school buildings and facilities, authorizing the issuance of bond anticipation notes and serial bonds in the amount of \$34,300,000 to finance said project. The District also plans to utilize \$700,000 in existing capital reserve fund for a maximum estimated cost of \$35,000,000. On November 19, 2021, District voters approved the abovementioned capital improvement project. The District anticipates issuing bond anticipation notes based on cash flow needs of the project and subsequently issuing serial bonds to permanently finance the project upon completion. The School District received the consent of the Board of Regents and the Office of the State Comptroller on April 12, 2023 to exceed its debt limit in connection with the issuance of bond anticipation notes and serial bonds related to this authorization. The District issued \$13,400,000 bond anticipation notes on July 13, 2023 as the first borrowing against this authorization. On June 26, 2024, the District issued \$17,600,000 bond anticipation notes to mature on June 26, 2025, the proceeds of which fully redeemed and renewed the \$13,400,000 bond anticipation notes that matured on June 27, 2024 and provided \$4,200,000 in new money for the aforementioned project. On March 18th, 2025 the District issued \$3,000,000 bond anticipation notes to mature on June 26, 2025, the proceeds of which provided \$3,000,000 in new money for the aforementioned project. A \$33,962,583 portion of the proceeds of the Notes, along with \$337,417 available funds of the District will partially redeem and renew the outstanding \$17,600,000 bond anticipation notes and fully redeem and renew the outstanding \$3,000,000 bond anticipation notes and add \$13,700,000 in new money for the aforementioned project.

There are presently no other capital projects authorized and unissued by the District.

# **Bonded Debt Service**

A schedule of bonded debt service may be found in "APPENDIX – B" to this Official Statement.

# **Cash Flow Borrowings**

The District, historically, has not found it necessary to issue Tax Anticipation Notes or Revenue Anticipation Notes. The District did find it necessary to issue \$3,500,000 Revenue Anticipation Notes, 2020 for the 2020-2021 fiscal year. The District did not issue revenue anticipation notes in the 2021-2022, 2022-2023 or 2023-2024 fiscal years and does not anticipate issuing revenue or tax anticipation notes in the 2024-2025 fiscal year.

# **Energy Performance Contract**

On May 26, 2016, the District entered into an installment purchase contract with Bank of America, N.A. in the amount of \$4,118,205 to finance the purchase of equipment and building improvements. The financing contract requires interest payments beginning in the fiscal year 2017 and principal payments beginning in the fiscal year 2018 with an interest rate of 2.54%. The final principal payment is scheduled to be paid in 2032.

Annual debt service payments of the installment purchase as of June 30, 2024 are as follows:

\$4,118,205 2016 Energy Performace Contract Dated May 26, 2016

	12/15 & 6/15	12/15 & 6/15
Fiscal Year	Principal	Interest
2025	272,920	58,984
2026	279,899	52,005
2027	287,056	44,848
2028	294,397	37,507
2029	301,925	29,979
2030	309,646	22,258
2031	317,564	14,340
2032	325,684	6,220
Total	2,389,091	266,142

Source: Audited Financial Statement of the District, attached hereto as "APPENDIX -D"...

# Lease Liability

The District enters into lease agreements for certain equipment that are considered leases. The following is a summary of the District's debt service requirements for its leases as of June 30, 2024:

Year	]	Principal	 Interest	 Total
2025	\$	627,317	\$ 51,745	\$ 679,062
2026		1,211,017	36,407	1,247,424
2027		164,935	3,103	168,038
2028		68,460	3,103	71,563
TOTAL	\$	2,071,729	\$ 94,358	\$ 2,166,087

Source: 2024 Audited Financial Statement of the District, attached hereto as "APPENDIX -C".

# **Estimated Overlapping Indebtedness**

In addition to the District, the following political subdivisions have the power to issue obligations and to levy taxes or cause taxes to be levied on taxable real property in the District. Estimated bonds and bond anticipation notes are listed as of the respective municipalities.

	Status of	Gross				Net	District	Net	Overlapping
<u>Municipality</u>	Debt as of	Indebtedness (1)		Exclusions (2)		<u>Indebtedness</u>	Share	Inc	<u>lebtedness</u>
County of:									
Chenango	12/31/2023	-	(3)	-		=	23.52%		-
City of:									
Norwich	6/20/2024	7,489,200	(4)	6,292,000		1,197,200	100.00%		1,197,200
Town of:									
Guilford	5/7/2024	533,184	(4)	113,184		420,000	2.12%		8,904
McDonough	12/31/2023	-	(3)	-		=	11.44%		-
New Berlin	12/31/2023	869,950	(3)	-	(5)	869,950	1.35%		11,744
North Norwich	12/31/2023	68,370	(3)	-	(5)	68,370	40.19%		27,478
Norwich	12/31/2023	49,000	(3)	-	(5)	49,000	87.35%		42,802
Oxford	12/31/2023	-	(3)	-		-	1.58%		-
Pharsalia	12/31/2023	-	(3)	-		-	29.52%		-
Plymouth	12/31/2023	118,549	(3)	-	(5)	118,549	88.44%		104,845
Preston	12/31/2023	-	(3)	-		-	36.33%		-
Smyrna	12/31/2023	-	(3)	-		=	0.42%		-
							Total:	\$	1,392,972

<sup>(1)</sup> Not adjusted to include subsequent issuances, if any, from the date of the status of indebtedness stated in the table above for each respective municipality.

# **Debt Ratios**

The following table sets forth certain ratios relating to the District's indebtedness as of June 4, 2025:

		Per	Percentage of
	<u>Amount</u>	Capita (a)	Full Value (b)
Net Indebtedness (c)\$	38,752,583	\$ 3,114.41	4.69%
Net Indebtedness Plus Net Overlapping Indebtedness (3)	40,145,555	3,226.36	4.86

<sup>(</sup>a) The current population of the District is estimated to be 12,443. (See "THE SCHOOL DISTRICT – Population" herein.)

Note: The above ratios do not take into account State building aid the District will receive for past and current construction building projects.

Water debt, sewer debt and budgeted appropriations as applicable to the respective municipality. Water Indebtedness excluded pursuant to Article VIII, Section 5B of the New York State Constitution. Sewer Indebtedness excluded pursuant to Article VIII, Section 5E of the New York State Constitution, as further prescribed under section 124.10 of the Local Finance Law. Appropriations are excluded pursuant to Section 136.00 of the Local Finance Law.

Gross indebtedness sourced from local government data provided by the State Comptroller's office for the most recent fiscal year if such data is available for the respective municipality.

<sup>(4)</sup> Gross Indebtedness, Exclusions, and Net Indebtedness sourced from annual financial information & operating data filings and/or official statements of the respective municipality.

<sup>(5)</sup> Exclusion information not available.

<sup>(</sup>b) The District's full value of taxable real estate for 2024-2025 fiscal year using Regular State Equalization Rates is \$826,390,037. (See "TAX INFORMATION – Taxable Assessed Valuations" herein.)

<sup>(</sup>c) See "Debt Statement Summary" for the calculation of Net Indebtedness herein.

<sup>(</sup>d) The District's applicable share of Net Overlapping Indebtedness is estimated to be \$1,392,972. (See "Estimated Overlapping Indebtedness" herein.)

# SPECIAL PROVISIONS AFFECTING REMEDIES UPON DEFAULT

In the event of a default in the payment of the principal of and/or interest on the Notes, the State Comptroller is required to withhold, under certain conditions prescribed by Section 99-b of the State Finance Law, state aid and assistance to the District and to apply the amount thereof so withheld to the payment of such defaulted principal and/or interest, which requirement constitutes a covenant by the State with the holders from time to time of the Notes.

Section 3-a of the General Municipal Law provides, subject to exceptions not pertinent, that the rate of interest to be paid by the District upon any judgment or accrued claim against it shall not exceed nine per centum per annum. This provision might be construed to have application to the holders of the Notes in the event of a default in the payment of the principal of or interest on the Notes.

In accordance with the general rule with respect to municipalities, judgments against the District may not be enforced by levy and execution against property owned by the District.

The Federal Bankruptcy Code allows public bodies, such as the District, recourse to the protection of a Federal Court for the purpose of adjusting outstanding indebtedness. Section 85.80 of the Local Finance Law contains specific authorization for any municipality in the State to file a petition under any provision of Federal bankruptcy law for the composition or adjustment of municipal indebtedness. While these Local Finance Law provisions do not apply to school districts, there can be no assurance that they will not be made so applicable in the future.

At the Extraordinary Session of the State Legislature held in November, 1975, legislation was enacted which purported to suspend the right to commence or continue an action in any court to collect or enforce certain short-term obligations of The City of New York. The effect of such act was to create a three-year moratorium on actions to enforce the payment of such obligations. On November 19, 1976, the Court of Appeals, the State's highest court, declared such act to be invalid on the ground that it violates the provisions of the State Constitution requiring a pledge by such City of its faith and credit for the payment of such obligations.

As a result of the Court of Appeals decision, the constitutionality of that portion of Title 6-A of Article 2 of the Local Finance Law enacted at the 1975 Extraordinary Session of the State legislature authorizing any county, city, town or village with respect to which the State has declared a financial emergency to petition the State Supreme Court to stay the enforcement against such municipality of any claim for payment relating to any contract, debt or obligation of the municipality during the emergency period, is subject to doubt. In any event, no such emergency has been declared with respect to the District.

There is in the Constitution of the State, Article VIII, Section 2, the following provision relating to the annual appropriation of monies for the payment of due principal of and interest on indebtedness of every county, city, town, village and school district in the State: "If at any time the respective appropriating authorities shall fail to make such appropriations, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. The fiscal officer of any county, city, town, village or school district may be required to set aside and apply such revenues as aforesaid at the suit of any holder of obligations issued for any such indebtedness."

The Constitutional provision providing for first revenue set asides does not apply to tax anticipation notes, revenue anticipation notes or bond anticipation notes.

# MARKET AND RISK FACTORS

There are various forms of risk associated with investing in the Notes. The following is a discussion of certain events that could affect the risk of investing in the Notes. In addition to the events cited herein, there are other potential risk factors that an investor must consider. In order to make an informed investment decision, an investor should be thoroughly familiar with the entire Official Statement, including its appendices, as well as all areas of potential risk.

The financial and economic condition of the District as well as the market for the Notes could be affected by a variety of factors, some of which are beyond the District's control. There can be no assurance that adverse events in the State and in other jurisdictions, including, for example, the seeking by a municipality or large taxable property owner of remedies pursuant to the Federal Bankruptcy Code or otherwise, will not occur which might affect the market price of and the market for the Notes. If a significant default or other financial crisis should occur in the affairs of the State or another jurisdiction or any of its agencies or political subdivisions thereby further impairing the acceptability of obligations issued by borrowers within the State, both the ability of the District to arrange for additional borrowings, and the market for and market value of outstanding debt obligations, including the Notes, could be adversely affected.

The District is dependent in part on financial assistance from the State. However, if the State should experience difficulty in borrowing funds in anticipation of the receipt of State taxes and revenues in order to pay State aid to municipalities and school districts in the State, including the District, in any year, the District may be affected by a delay, until sufficient taxes have been received by the State to make State aid payments to the District. In several recent years, the District has received delayed payments of State aid which resulted from the State's delay in adopting its budget and appropriating State aid to municipalities and school districts, and consequent delay in State borrowing to finance such appropriations. (See also "THE SCHOOL DISTRICT – State Aid").

<u>CYBERSECURITY</u>: The District, like many other public and private entities, relies on a large and complex technology environment to conduct its operations. As such, it may face multiple cybersecurity threats including, but not limited to, hacking, viruses, malware and other attacks on computer or other sensitive digital systems and networks. There can be no assurances that any security and operational control measures implemented by the District will be completely successful to guard against and prevent cyber threats and attacks. The result of any such attacks could impact business operations and/or digital networks and systems and the costs of remedying any such damage could be significant.

# TAX MATTERS

The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements that must be met subsequent to the issuance and delivery of the Notes in order that interest on the Notes and Notes be and remain excludable from gross income for federal income tax purposes pursuant to Section 103 of the Code. The District has covenanted to comply with such requirements. Failure by the District to comply with such requirements may cause interest on the Notes to be includable in gross income for federal income tax purposes retroactive to the date of initial issuance of the Notes. In the opinion of Bond Counsel, to be delivered at the time of initial issuance of the Notes, under existing statute, regulations and court decisions, interest on the Notes is excludable from gross income for federal income tax purposes pursuant to Section 103 of the Code and will continue to be so excluded if the District complies with all such requirements; and under the Code, interest on the Notes is not a specific item of tax preference for purposes of the federal alternative minimum tax, however, interest on the Notes is included in the "adjusted financial statement income" of certain corporations that are subject to the alternative minimum tax under Section 55 of the Code. Bond Counsel expresses no opinion regarding other federal income tax consequences caused by the receipt or accrual of interest on the Notes.

Among other things, the Code requires that, under certain circumstances, the yield on investments acquired with the proceeds of debt obligations be restricted and that an amount equal to the net arbitrage earnings from the investment of the proceeds thereof be paid to the Federal Government. If, in those circumstances, the School District intentionally failed to restrict the yield on such investments, or failed to make the required payments to the Federal Government within the periods and in the manner specified by the Code with regard to both the Notes and any obligations refunded with proceeds of the Notes, or failed to comply with certain other provisions of the Code, interest on the Notes would be subject to the Federal Government on a timely basis, such noncompliance was not due to willful disregard and relief was sought from, and granted by, the Internal Revenue Service. The School District will covenant in its arbitrage and closing certificate with respect to the Notes that it will take all actions on its part necessary under the Code to cause interest on the Notes not be includable in the gross income of the owners thereof for Federal income tax purposes, including compliance with the requirements set forth above, to the extent the same are applicable, and refrain from taking any action which would cause interest on the Notes to be includable in the gross income of the owners thereof for Federal income tax purposes,

The opinion of Bond Counsel described herein with respect to the Federal income tax treatment of interest paid on the Notes is based upon the current provisions of the Code. There can be no assurance that the Code will not be amended in the future so as to reduce or eliminate such favorable Federal income tax treatment on the Notes. Any such future legislation would have an adverse effect on the market value of the Notes.

In addition to the matters referred to in the preceding paragraph, prospective purchasers of the Notes should be aware of other federal income tax consequences of acquiring the Notes, including, without limitation, that (i) with respect to certain insurance companies, the Code reduces the deduction for loss reserves by a portion of the sum of certain items, including interest on the Notes, (ii) interest on the Notes earned by certain foreign corporations doing business in the United States may be subject to a branch profits tax imposes by the Code, (iii) passive investment income, including interest on the Notes, may be subject to federal income taxation under the Code for certain S corporations that have certain earnings and profits, and (iv) the Code requires recipients of certain Social Security and certain Railroad Retirement benefits to take into account, in determining gross income, receipts or accruals of interest on the Notes. In addition, the Code, subject to the limited exception hereinafter described, denies the interest deduction for indebtedness, incurred or continued by banks, thrift institutions and certain other financial institutions to purchase or carry taxexempt obligations, such as the Notes. The denial to such financial institutions of 100% of the deduction for interest paid on funds allocable to tax-exempt obligations applies to those tax-exempt obligations acquired by such financial institutions after August 7, 1986, for taxable years ending after December 31, 1986. The Code, however, contains a limited exception to this provision which permits a deduction for interest for such financial institutions to the extent that they purchase, directly or in the secondary market, obligations of certain governmental units that together with all subordinate or "on behalf of" entities thereof (and other governmental units with respect to which they are an "behalf of" entity) do not reasonably expect to issue in the aggregate more than \$10,000,000 of tax-exempt obligations [other than certain current refunding obligations and private activity bonds except for qualified 501(c)(3) bonds] in a calendar year and that designate such obligations as qualifying for such exception, unless such obligations are deemed so designated pursuant to the Code. In the record of proceedings providing for the issuance of the Notes, the District has (i) represented that there is no other governmental unit with respect to which the District would be a subordinate or "on behalf of" entity, (ii) represents that it reasonably expects that it, together with any subordinate or "on behalf of" entity thereof, will issue in the aggregate more than \$10,000,000 of such tax-exempt obligations during the relevant calendar year, and (iii) does NOT designate the Notes as qualifying for such exception, and the Notes are not deemed so designated pursuant to the Code for such purpose.

The Code has been continuously subject to legislative modifications, amendments and revisions and proposals for further changes are regularly submitted by leaders of the legislative and executive branches of the federal government. Future or pending proposals, if enacted into law, regulations, rulings or court decisions may cause interest on the Bonds to be subject, directly or indirectly to federal income taxation or to State or local taxation, or may otherwise prevent beneficial owners from realizing the full benefit of the tax status of such interest. No representation is made as to the likelihood of such proposals being enacted in the current or similar form, or if enacted, the effective date of any such legislation and no assurances can be given that such proposals or amendments will not materially and adversely affect the economic value of the Bonds or the tax consequences of ownership on the Bonds. Prospective purchasers should consult their tax advisors regarding any pending or proposed federal or State tax legislations, regulations, rulings or litigation.

For example, various proposals have been made in Congress and by the President (the "Proposed Legislation") which, if enacted, would subject interest on the bonds that is otherwise excludable from gross income for federal income tax purposes, including interest on the Bonds to a tax payable by certain bondholders that are individuals, estates or trusts with adjusted gross income in excess of thresholds specified in the Proposed Legislation. It is unclear if the Proposed Legislation would be enacted, whether in its current or amended form, or if other legislation that would subject interest on the Bonds to a tax or cause interest on the Bonds to be included in the computation of a tax, will be introduced or enacted. Prospective purchasers should consult their tax advisors as to the effect of the Proposed Legislation, if enacted in its current form or as it may be amended, or such other legislation on their individual situations.

ALL PROSPECTIVE PURCHASERS OF THE NOTES SHOULD CONSULT WITH THEIR TAX ADVISORS IN ORDER TO UNDERSTAND THE IMPLICATIONS OF THE CODE AS TO THE TAX CONSEQUENCES OF PURCHASING OR HOLDING THE NOTES.

# **LEGAL MATTERS**

The validity of the Notes will be covered by the unqualified legal opinion of Timothy R. McGill, Esq., Fairport, New York, Bond Counsel to the District, such opinion to be delivered with the Notes. The proposed form of such opinion is attached hereto as "APPENDIX – E."

Such legal opinion also will state that (i) in rendering the opinions expressed therein, Bond Counsel has assumed the accuracy and truthfulness of all public records, documents and proceedings examined by Bond Counsel which have been executed or certified by public officials acting within the scope of their official capacities, and has not verified the accuracy or truthfulness thereof, and Bond Counsel also has assumed the genuineness of the signatures appearing upon such public records, documents and proceedings, and such certifications; (ii) the scope of Bond Counsel's engagement in relation to the issuance of the Notes has extended solely to the examination of the facts and law incident to rendering the opinions expressed therein; (iii) the opinions expressed therein are not intended and should not be construed to express or imply any conclusion that the amount of real property subject to taxation within the boundaries of the District, together with other legally available sources of revenue, if any, will be sufficient to enable the District to pay the principal of and interest on the Notes as the same respectively become due and payable; (iv) reference should be made to the Official Statement for factual information which, in the judgment of the District, would materially affect the ability of the District to pay such principal and interest; and (v) while Bond Counsel has participated in the preparation of the Official Statement, Bond Counsel has not verified the accuracy, completeness or fairness of the factual information contained therein and, accordingly, no opinion is expressed by Bond Counsel as to whether the District, in connection with the sale of the Notes, has made any untrue statement of a material fact, or omitted to state a material fact necessary in order to make any statements made, in the light of the circumstances under which they were made, not misleading.

# LITIGATION

The District is subject to a number of lawsuits in the ordinary conduct of its affairs. The District does not believe, however, that such suits, individually or in the aggregate, are likely to have a material adverse effect on the financial condition of the District.

There is no action, suit, proceedings or investigation, at law or in equity, before or by any court, public board or body pending or, to the best knowledge of the District, threatened against or affecting the District to restrain or enjoin the issuance, sale or delivery of the Notes or the levy and collection of taxes or assessments to pay same, or in any way contesting or affecting the validity of the Notes or any proceedings or authority of the District taken with respect to the authorization, issuance or sale of the Notes or contesting the corporate existence or boundaries of the District.

# CONTINUING DISCLOSURE

In order to assist the purchasers in complying with Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended ("The Rule"), the District will enter into an Undertaking to Provide Notice of Material Events Certificate, a description of which is attached hereto as "APPENDIX – C".

# **Historical Compliance**

Except as noted below, the District is in compliance, in all material respects, with all previous undertakings made pursuant to the Rule.

The District filed its Annual Financial Information and Operating Data for the fiscal year ended June 30, 2022 (the "AFIOD") on January 3, 2023. The filing of the AFIOD was therefore late with respect to said undertaking of the District.

# MUNICIPAL ADVISOR

Fiscal Advisors & Marketing, Inc. (the "Municipal Advisor"), is a municipal advisor, registered with the Securities and Exchange Commission and the Municipal Securities Rulemaking Board. The Municipal Advisor serves as independent municipal advisor to the District on matters relating to debt management. The Municipal Advisor is a municipal advisory and consulting organization and is not engaged in the business of underwriting, marketing, or trading municipal securities or any other negotiated instruments. The Municipal Advisor has provided advice as to the plan of financing and the structuring of the Notes. The advice on the plan of financing and the structuring of the Notes was based on materials provided by the District and other sources of information believed to be reliable. The Municipal Advisor has not audited, authenticated, or otherwise verified the information provided by the District or the information set forth in this Official Statement or any other information available to the District with respect to the appropriateness, accuracy, or completeness of disclosure of such information and no guarantee, warranty, or other representation is made by the Municipal Advisor respecting the accuracy and completeness of or any other matter related to such information and this Official Statement. The fees to be paid by the District to the Municipal Advisor are partially contingent on the successful closing of the Notes.

# **CUSIP IDENTIFICATION NUMBERS**

It is anticipated that CUSIP (an acronym that refers to Committee on Uniform Security Identification Procedures) identification numbers will be printed on the Notes. All expenses in relation to the printing of CUSIP numbers on the Notes will be paid for by the District; provided, however, the District assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers.

#### RATING

The Notes are not rated. Subject to the approval of the District, the purchaser(s) of the Notes may have a rating completed after the sale at the expense of the purchaser(s), including any fees to be incurred by the District, such as a rating action that may require the filing of a material event notification to EMMA, and/or the provision of a supplement to the final Official Statement.

The District does not currently have underlying ratings from Moody's Investors Service, S&P Global Ratings, or Fitch Ratings.

Generally, rating agencies base their ratings on the information and materials furnished to it and on investigations, studies and assumptions by the respective rating agency. There is no assurance that a particular rating will apply for any given period of time or that it will not be lowered or withdrawn entirely if, in the judgment of the agency originally establishing the rating, circumstances so warrant. Any downward revision or withdrawal of the rating of the outstanding bonds may have an adverse effect on the market price of the outstanding bonds.

#### **MISCELLANEOUS**

So far as any statements made in this Official Statement involve matters of opinion or estimates whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holders of the Notes.

Statements in this Official Statement, and the documents included by specific reference, that are not historical facts are forward-looking statements, which are based on the District management's beliefs as well as assumptions made by, and information currently available to, the District's management and staff. Because the statements are based on expectations about future events and economic performance and are not statements of fact, actual results may differ materially from those projected. Important factors that could cause future results to differ include legislative and regulatory changes, changes in the economy, and other factors discussed in this and other documents that the District's files with the repositories. When used in District documents or oral presentation, the words "anticipate", "estimate", "expect", "objective", "projection", "forecast", "goal", or similar words are intended to identify forward-looking statements.

To the extent any statements made in this Official Statement involve matters of opinion or estimates, whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holder of the Notes.

Timothy R. McGill Law Offices, Fairport, New York, Bond Counsel to the District, expresses no opinions as to the accuracy or completeness of information in any documents prepared by or on behalf of the District for use in connection with the offer and sale of the Notes, including but not limited to, the financial or statistical information in this Official Statement.

References herein to the Constitution of the State and various State and federal laws are only brief outlines of certain provisions thereof and do not purport to summarize or describe all of such provisions.

Concurrently with the delivery of the Notes, the District will furnish a certificate to the effect that as of the date of the Official Statement, the Official Statement did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements herein, in the light of the circumstances under which they were made, not misleading, subject to a limitation as to information in the Official Statement obtained from sources other than the District.

The Official Statement is submitted only in connection with the sale of the Notes by the District and may not be reproduced or used in whole or in part for any other purpose.

The District hereby disclaims any obligation to update developments of the various risk factors or to announce publicly any revision to any of the forward-looking statements contained herein or to make corrections to reflect future events or developments except to the extent required by Rule 15c2-12 promulgated by the Securities and Exchange Commission.

Fiscal Advisors & Marketing, Inc. may place a copy of this Official Statement on its website at <a href="www.fiscaladvisors.com">www.fiscaladvisors.com</a>. Unless this Official Statement specifically indicates otherwise, no statement on such website is included by specific reference or constitutes a part of this Official Statement. Fiscal Advisors & Marketing, Inc. has prepared such website information for convenience, but no decisions should be made in reliance upon that information. Typographical or other errors may have occurred in converting original source documents to digital format, and neither the District nor Fiscal Advisors & Marketing, Inc. assumes any liability or responsibility for errors or omissions on such website. Further, Fiscal Advisors & Marketing, Inc. and the District disclaim any duty or obligation either to update or to maintain that information or any responsibility or liability for any damages caused by viruses in the electronic files on the website. Fiscal Advisors & Marketing, Inc. and the District also assume no liability or responsibility for any errors or omissions or for any updates to dated website information.

The District's contact information is as follows: Todd Griffin, Assistant Superintendent for Business, 89 Midland Dr, Norwich, New York 13815, Phone: (607) 334-1600 x5505, Fax: (607) 336-8652, Email: <a href="mailto:tgriffin@norwichcsd.org">tgriffin@norwichcsd.org</a>.

Additional copies of the Notice of Sale and the Official Statement may be obtained upon request from the offices of Fiscal Advisors & Marketing, Inc., Phone: (315) 752-0051, or at <a href="https://www.fiscaladvisors.com">www.fiscaladvisors.com</a>.

CITY SCHOOL DISTRICT OF THE CITY OF NORWICH

Dated: June 4, 2025

KIERNAN HALL

PRESIDENT OF THE BOARD OF EDUCATION

## GENERAL FUND

### **Balance Sheets**

Fiscal Years Ending June 30:	<u>2020</u>	<u>2021</u>	2022	<u>2023</u>	<u>2024</u>
ASSETS					
Unrestricted Cash	\$ 5,083,869	\$ 3,113,387	\$ 561,761	\$ -	\$ 3,270,268
Restricted Cash	2,153,384	7,640,881	6,977,573	2,162,071	1,470,450
Restricted Investments	-		4,998,988	10,297,320	14,087,457
Taxes Receivable	860,023	812,881	761,532	679,393	582,399
Due from Other Funds	2,062,359	2,103,308	4,299,989	7,685,171	9,159,734
Due from Fiduciary Funds	193,956	-	-	-	-
State and Federal Aid Receivable	2,032,165	1,530,352	1,726,193	1,598,424	829,666
Due from Other Governments	1,398,631	1,558,674	1,471,962	1,617,255	2,008,192
Other Receivables	115,421	116,279	45,794	141,161	177,999
Prepaid Expenditures	 	 	 15,000	 15,000	 15,000
TOTAL ASSETS	\$ 13,899,808	\$ 16,875,762	\$ 20,858,792	\$ 24,195,795	\$ 31,601,165
LIABILITIES AND FUND EQUITY					
Accounts Payable	\$ 32,729	\$ 341,822	\$ 246,605	\$ 294,728	\$ 1,345,534
Accrued Liabilities	147,667	277,663	356,201	332,548	863,247
Due to Other Funds	867,595	-	262,456	472,890	-
Due to Fiduciary Funds	150,803	-	-	-	-
Due to Teachers' Retirement System	1,113,688	1,132,272	1,414,570	1,611,098	1,589,885
Due to Employees' Retirement System	137,016	133,350	76,939	93,703	134,068
Due to Other Governments	1	482	32,356	356	357
Revenue Anticipation Notes Payable	3,500,000	-	-	-	-
Overpayments	· · ·		-	-	
Deferred Revenues	 3,779,461	 3,229,481	 3,192,971	 3,320,608	 2,497,802
TOTAL LIABILITIES	 9,728,960	 5,115,070	 5,582,098	 6,125,931	 6,430,893
FUND EQUITY					4 - 000
Nonspendable	\$ -	\$ -	\$ -	\$ -	\$ 15,000
Restricted	2,153,384	7,640,881	11,991,561	15,360,844	15,557,907
Assigned	688,248	884,866	1,445,324	863,168	777,034
Unassigned	 1,329,216	 3,234,945	 1,839,809	 1,845,852	 8,820,331
TOTAL FUND EQUITY	 4,170,848	 11,760,692	 15,276,694	 18,069,864	 25,170,272
TOTAL LIABILITIES and FUND EQUITY	\$ 13,899,808	\$ 16,875,762	\$ 20,858,792	\$ 24,195,795	\$ 31,601,165

Source: Audited financial reports of the School District. This Appendix is not itself audited.

GENERAL FUND

Revenues, Expenditures and Changes in Fund Balance

Fiscal Years Ending June 30:	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
REVENUES  Real Property Taxes Real Property Tax Items Other Tax Items Charges for Services Use of Money & Property Sale of Property and Compensation for Loss Miscellaneous Revenues from State Sources Revenues from Federal Sources	\$ 9,375,693 1,956,139 55,097 25,221 25,157 467,046 27,895,204 174,252	\$ 9,802,068 87,476 1,835,413 72,157 43,200 11,268 535,930 28,440,466 137,957	\$ 10,537,889 92,616 1,702,693 1,026 24,720 38,253 626,528 28,300,310 892,064	\$ 10,554,305 89,364 1,608,751 66,974 10,918 1,158 488,273 29,832,510 496,645	\$ 10,773,350 86,800 1,560,896 57,027 402,116 957 523,104 31,907,740 222,947
Total Revenues	\$ 39,973,809	\$ 40,965,935	\$ 42,216,099	\$ 43,148,898	\$ 45,534,937
Other Sources: Interfund Transfers Proceeds of Obligations  Total Revenues and Other Sources	250,000	31,393	42,216,099	43,148,898	45,534,937
EXPENDITURES General Support Instruction Pupil Transportation Community Services Employee Benefits Debt Service Total Expenditures	\$ 5,508,259 19,034,809 1,388,015 19,306 9,517,169 4,971,255 \$ 40,438,813	\$ 5,397,170 17,511,372 1,266,690 50,496 9,547,309 4,789,136 \$ 38,562,173	\$ 5,274,488 15,464,374 1,300,872 9,256 7,972,430 4,538,305 \$ 34,559,725	\$ 5,261,058 18,135,194 1,387,144 2,263 8,312,326 5,113,203 \$ 38,211,188	\$ 5,766,096 21,002,408 1,610,597 1,225 8,586,349 5,113,352 \$ 42,080,027
Other Uses: Interfund Transfers	62,464	627,868	66,530	1,421,708	661,740
Total Expenditures and Other Uses	40,501,277	39,190,041	34,626,255	39,632,896	42,741,767
Excess (Deficit) Revenues Over Expenditures	(277,468)	1,807,287	7,589,844	3,516,002	2,793,170
FUND BALANCE Fund Balance - Beginning of Year Prior Period Adjustments (net)	3,491,713	3,214,245 (850,684)	4,170,848	11,760,692	15,276,694
Fund Balance - End of Year	\$ 3,214,245	\$ 4,170,848	\$ 11,760,692	\$ 15,276,694	\$ 18,069,864

<sup>(1)</sup> The District had previously recorded a long-term receivable and corresponding revenue of \$850,684 in the General Fund. Collection of the receivable for the current and prior year is not anticipated within the revenue recognition window for the General Fund.

Source: Audited financial reports of the School District. This Appendix is not itself audited.

 ${\bf GENERAL\ FUND}$  Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

Fiscal Years Ending June 30:		2024			2025				2026	
	Original			Final			Adopted		Adopted	
		<u>Budget</u>		Budget		Actual		<u>Budget</u>		Budget
REVENUES										
Real Property Taxes	\$	12,493,183	\$	12,493,183	\$	11,142,934	\$	12,767,457	\$	13,243,683
Real Property Tax Items		110.207		110.207		85,552		45,174		58,298
Other Tax Items		118,297		118,297		1,490,836		75,000		75,000
Charges for Services Use of Money & Property		32,420		32,420		148,546 577,117		29,000		37,000
Sale of Property and		32,420		32,420		3//,11/		29,000		37,000
Compensation for Loss		1.000		1,000		15,913		_		_
Miscellaneous		355,000		355,000		725,195		45,000		145,000
Revenues from State Sources		32,328,195		32,328,195		32,437,726		33,743,893		34,130,588
Revenues from Federal Sources		219,068		219,068		202,848		150,000		125,000
Total Revenues	\$	45,547,163	\$	45,547,163	\$	46,826,667	\$	46,855,524	\$	47,814,569
Other Sources:										
Appopriated Fund Balance		599,133		599,133		_		500,000		1,500,000
Encumbrances Carried Forward from Prior Year		264,035		264,035		-		_		
Interfund Transfers		-		-		-		-		-
						<u>.</u>				
Total Revenues and Other Sources		46,410,331		46,410,331		46,826,667		47,355,524		49,314,569
EXPENDITURES										
General Support	\$	7,812,894	\$	7,144,331	\$	6,048,004	\$	7,502,621		7,577,520
Instruction		22,694,364		22,937,350		21,041,864		22,375,040		22,236,234
Pupil Transportation		2,225,194		1,879,929		1,496,563		2,059,024		2,204,847
Community Services		38,500		38,500		656		38,500		85,415
Employee Benefits		11,662,802		11,665,802		8,814,675		12,017,250		12,768,997
Debt Service		1,435,305		2,203,147		2,185,182		2,963,089		4,066,556
Total Expenditures	\$	45,869,059	\$	45,869,059	\$	39,586,944	\$	46,955,524	\$	48,939,569
Other Uses:										
Interfund Transfers		541,272		541,272		139,315		400,000		375,000
morrand Transcorp	_	0.1,272		5.1,272	_	100,010		.00,000		272,000
Total Expenditures and Other Uses		46,410,331		46,410,331		39,726,259		47,355,524		49,314,569
Excess (Deficit) Revenues Over										
Expenditures	_				_	7,100,408				
FUND BALANCE										
Fund Balance - Beginning of Year		-		_		18,069,864		-		-
Prior Period Adjustments (net)		-		-		-		-		-
Fund Balance - End of Year	\$	_	\$	_	\$	25,170,272	\$	_	\$	_
			_			-				

Source: Audited financial report and budgets of the School District. This Appendix is not itself audited.

## BONDED DEBT SERVICE

Fiscal Year Ending				
June 30th	]	Principal	Interest	Total
2025	\$	405,000	\$ 168,900.00	\$ 573,900.00
2026		405,000	148,650.00	553,650.00
2027		435,000	128,400.00	563,400.00
2028		455,000	106,650.00	561,650.00
2029		410,000	83,900.00	493,900.00
2030		425,000	63,400.00	488,400.00
2031		430,000	42,150.00	472,150.00
2032		350,000	29,250.00	379,250.00
2033		375,000	18,750.00	393,750.00
TOTALS	\$	3,690,000	\$ 790,050.00	\$ 4,480,050.00

Note: The totals above do not include Energy Performance Contracts or Lease Liabilities. See "Energy Performance Contract" and "Lease Liability" herein.

## **CURRENT BONDS OUTSTANDING**

		<b>\$4,118,205</b> 2016			<b>\$7,43</b>	<b>0,0</b> ( 9A			
Fiscal Year		Energy Perform		e Contract	DASNY - Capital Project				
Ending	12	/15 & 6/15	12	2/15 & 6/15	7/15	_	/15 & 12/15		
June 30th	I	Principal		Interest	Principal		Interest		
				_			_		
2025	\$	272,920	\$	58,984.03	\$ 405,000	\$	168,900.00		
2026		279,899		52,005.08	405,000		148,650.00		
2027		287,056		44,847.66	435,000		128,400.00		
2028		294,397		37,507.22	455,000		106,650.00		
2029		301,925		29,979.07	410,000		83,900.00		
2030		309,646		22,258.43	425,000		63,400.00		
2031		317,564		14,340.35	430,000		42,150.00		
2032		325,684		6,219.79	350,000		29,250.00		
2033		_		-	375,000		18,750.00		
TOTAL	\$	2,389,091	\$	266,141.63	\$ 3,690,000	\$	790,050.00		

Note: EPC figures are not included in the totals on APPENDIX - B.

#### MATERIAL EVENT NOTICES

In accordance with the provisions of Rule 15c2-12, as the same may be amended or officially interpreted from time to time (the "Rule"), promulgated by the Commission pursuant to the Securities Exchange Act of 1934, the District has agreed to provide or cause to be provided, in a timely manner not in excess of ten (10) business days after the occurrence of the event, during the period in which the Notes are outstanding, to the EMMA system of the Municipal Securities Rulemaking Board ("MSRB") or any other entity designated or authorized by the Commission to receive reports pursuant to the Rule, notice of the occurrence of any of the following events with respect to the Notes:

- (a) principal and interest payment delinquencies
- (b) non-payment related defaults, if material
- (c) unscheduled draws on debt service reserves reflecting financial difficulties
- (d) in the case of credit enhancement, if any, provided in connection with the issuance of the Notes, unscheduled draws on credit enhancements reflecting financial difficulties
- (e) substitution of credit or liquidity providers, or their failure to perform
- (f) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701 TEB) or other material notices or determinations with respect to the tax status of the Note, or other material events affecting the tax status of the Notes
- (g) modifications to rights of Note holders, if material
- (h) note calls, if material and tender offers
- (i) defeasances
- (j) release, substitution, or sale of property securing repayment of the Note
- (k) rating changes
- (l) bankruptcy, insolvency, receivership or similar event of the District
- (m) the consummation of a merger, consolidation, or acquisition involving the District or the sale of all or substantially all of the assets of the District, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material
- (n) appointment of a successor or additional trustee or the change of name of a trustee, if material
- (o) incurrence of a financial obligation (as defined in the Rule) of the District, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the District, any of which affect Note holders, if material; and
- (p) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the District, any of which reflect financial difficulties.

Event (c) is included pursuant to a letter from the SEC staff to the National Association of Bond Lawyers dated September 19, 1995. However, event (c) is not applicable, since no "debt service reserves" will be established for the Notes.

With respect to event (d) the District does not undertake to provide any notice with respect to credit enhancement added after the primary offering of the Notes.

For the purposes of the event identified in paragraph (l) of this section, the event is considered to occur when any of the following occur: The appointment of a receiver, fiscal agent or similar officer for the District in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the District, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the District.

With respect to events (o) and (p), the term "financial obligation" means a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term "financial obligation" shall not include municipal securities as to which a final official statement has been provided to the Municipal Securities Rulemaking Board consistent with the Rule.

The District may from time to time choose to provide notice of the occurrence of certain other events, in addition to those listed above, if the District determines that any such other event is material with respect to the Notes; but the District does not undertake to commit to provide any such notice of the occurrence of any material event except those events listed above.

The District reserves the right to terminate its obligation to provide the aforedescribed notices of material events, as set forth above, if and when the District no longer remains an obligated person with respect to the Notes within the meaning of the Rule. The District acknowledges that its undertaking pursuant to the Rule described under this heading is intended to be for the benefit of the holders of the Notes (including holders of beneficial interests in the Notes). The right of holders of the Notes to enforce the provisions of the undertaking will be limited to a right to obtain specific enforcement of the District's obligations under its material event notices undertaking and any failure by the District to comply with the provisions of the undertaking will neither be a default with respect to the Notes nor entitle any holder of the Notes to recover monetary damages.

The District reserves the right to modify from time to time the specific types of information provided or the format of the presentation of such information, to the extent necessary or appropriate in the judgment of the District; provided that the District agrees that any such modification will be done in a manner consistent with the Rule.

An "Undertaking to Provide Notice of Material Events" to this effect shall be provided to the purchaser(s) at closing.

# CITY SCHOOL DISTRICT OF THE CITY OF NORWICH CHENANGO COUNTY, NEW YORK

# FINANCIAL STATEMENTS AND OTHER FINANCIAL INFORMATION

FOR THE FISCAL YEAR ENDED

**JUNE 30, 2024** 

Norwich, New York

FINANCIAL REPORT

For the Year Ended June 30, 2024



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## INDEPENDENT AUDITORS' REPORT

Board of Education Norwich City School District Norwich, New York

## Report on the Audit of the Financial Statements

### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Norwich City School District (the School District) as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School District, as of June 30, 2024, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (Government Auditing Standards). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis; budgetary comparison schedules; the Schedules of School District's Contributions - NYSLRS and NYSTRS Pension Plans; the Schedules of the School District's Proportionate Share of the Net Pension (Asset)/Liability; Schedule of Changes in the District's Total OPEB Liability and Related Ratios; and related notes be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board (GASB), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The Schedules of Change from Adopted Budget to Final Budget and the Real Property Tax Limit; Schedule of Project Expenditures - Capital Projects Fund; Schedule of Net Investment in Capital Assets; Balance Sheet - Non-Major Governmental Funds; Statement of Revenues, Expenditures, and Changes in Fund Balance - Non-Major Governmental Funds (supplementary information); and Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information and the Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## Other Reporting Required by Government Auditing Standards

nseror G. CPA, LUP

In accordance with Government Auditing Standards, we have also issued our report dated October 21, 2024, on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

Respectfully submitted,

Insero & Co. CPAs, LLP Certified Public Accountants

Ithaca, New York October 21, 2024

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

The following is a discussion and analysis of the Norwich City School District's (the School District) financial performance for the fiscal year ended June 30, 2024. This section is a summary of the School District's financial activities based on currently known facts, decisions, or conditions. It is also based on both the District-wide and Governmental Fund financial statements. The results of the current year are discussed in comparison with the prior year, with an emphasis placed on the current year. The Management's Discussion and Analysis (MD&A) section is only an introduction and should be read in conjunction with the School District's financial statements, which immediately follow this section.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts: MD&A (this section), the basic financial statements, and supplementary information, both required and not required. The basic financial statements include two kinds of statements that present different views of the School District.

- The first two statements are District-wide financial statements that provide both short-term and long-term information about the School District's overall financial status.
- The remaining statements are Governmental Fund financial statements that focus on individual parts of the School District, reporting the School District's operations in greater detail than the District-wide financial statements. The Governmental Fund financial statements concentrate on the School District's most significant funds with all other Non-Major Funds listed in total in one column.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the School District's budget for the year; Schedules of School District Contributions - NYSLRS and NYSTRS Pension Plans; School District's Proportionate Share of the Net Pension (Asset)/Liability; and Changes in the School District's Total OPEB Liability and Related Ratios.

### **District-Wide Financial Statements**

The District-wide financial statements report information about the School District as a whole using accounting methods similar to those used by private-sector companies.

The Statement of Net Position includes all of the School District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two District-wide financial statements report the School District's net position and how they have changed. Net position (the difference between the School District's assets, deferred outflows and inflows of financial resources, and liabilities) is one way to measure the School District's financial health or position. Over time, increases or decreases in the School District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

To assess the School District's overall health, one needs to consider additional nonfinancial factors such as changes in the School District's property tax base and the condition of school buildings and other facilities.

In the District-wide financial statements, the School District's activities are shown as Governmental Activities. Most of the School District's basic services are included here, such as regular and special education, transportation, and administration. Property taxes and state formula aid finance most of these activities.

### **Fund Financial Statements**

The Fund financial statements provide more detailed information about the School District's funds, focusing on its most significant or "Major" Funds and not on the School District as a whole. Funds are accounting devices the School District uses to keep track of specific sources of funding and spending on particular programs. The School District has two kinds of funds:

- Governmental Funds: Most of the School District's basic services are included in Governmental Funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out, and (2) the balances left at year end that are available for spending. Consequently, the Governmental Funds statements provide a detailed short-term view that helps one determine whether there are more or fewer financial resources that can be spent in the near future to finance the School District's programs. Because this information does not encompass the additional long-term focus of the District-wide financial statements, additional information following the Governmental Funds statements explains the relationship (or differences) between them.
- Fiduciary Funds: The School District is the trustee, or fiduciary, for assets that belong to others, such as the Student Activities Funds. The School District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the District-wide financial statements because it cannot use these assets to finance its operations.

### FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE

The School District's combined net position for the fiscal year ended June 30, 2024 increased by \$4,121,221. Our analysis below focuses on the net position (*Figure 1*) and changes in net position (*Figure 2*) of the School District's Governmental Activities.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

Figure 1

Condensed Statement of Net Position	(	Fovernmental Total Scho	To	Total Dollar Change		
		2024	B	2023		Change
Current Assets	\$	13,362,819	\$	7,595,402	\$	5,767,417
Noncurrent Assets		18,922,241		14,598,010		4,324,231
Capital Assets, Net		81,751,209		70,008,524		11,742,685
Total Assets	\$	114,036,269	\$	92,201,936	\$	21,834,333
Total Deferred Outflows of Resources	\$	10,888,591	\$	14,028,224	\$	(3,139,633)
Current Liabilities		24,063,391		7,595,688		16,467,703
Noncurrent Liabilities		16,727,076		18,713,462		(1,986,386)
Total Liabilities	\$	40,790,467	\$	26,309,150	\$	14,481,317
Total Deferred Inflows of Resources	\$	4,721,334	\$	4,629,172	\$	92,162
Net Investment in Capital Assets		54,702,467		56,685,281		(1,982,814)
Restricted		16,828,891		16,587,914		240,977
Unrestricted		7,881,701		2,018,643		5,863,058
Total Net Position	\$	79,413,059	\$	75,291,838	\$	4,121,221

Significant changes from the prior year are as follows:

- Current and noncurrent assets increased primarily due to increases in unrestricted cash and
  investments in the General and Capital Funds based on results of operations and timing of funding
  reserves and construction funding, partially offset by decreases in capital receivables related to
  SMART school grant funding.
- Capital assets increased due to capital outlay exceeding depreciation expense.
- The changes in noncurrent liabilities, deferred inflows of resources, and deferred outflows of
  resources are primarily related to changes in the actuarially determined proportionate share of the
  pension systems plan's net pension (asset)/liability and related deferred outflows and inflows of
  resources, along with recognition of GASB Statement No. 75, based on an actuarial valuation of
  the School District's OPEB plan, partially offset by principal payments on liabilities.
- Current liabilities increased primarily due to the issuance of \$17,600,000 of Bond Anticipation Notes (BAN) during the year which remains outstanding at year end.
- Net investment in capital assets decreased based on debt and BAN proceeds and depreciation expense exceeding capital outlay and debt principal payments for the current year.
- Unrestricted net position increased due to results of operations and changes in other net position classifications.

Our analysis in *Figure 2* considers the operations of the School District's activities.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

Figure 2

Changes in Net Position	THE RESERVE TO SERVE THE PARTY OF THE PARTY	Governmental Activities and Total School District				
	2024	2023	Change			
REVENUES						
Program Revenues:						
Charges for Services	\$ 173,242	\$ 106,794	\$ 66,448			
Operating Grants	4,128,538	5,361,332	(1,232,794)			
Capital Grants	1,858,841	129,982	1,728,859			
General Revenues:						
Real Property Taxes	11,114,445	10,756,008	358,437			
Real Property Tax Items	1,576,388	1,647,696	(71,308)			
State Sources	31,711,126	32,118,048	(406,922)			
Use of Money and Property	977,197	432,091	545,106			
Medicaid Reimbursement	202,848	202,694	154			
Other General Revenues	772,886	580,317	192,569			
Total Revenues	\$ 52,515,511	\$ 51,334,962	\$ 1,180,549			
PROGRAM EXPENSES						
General Support	\$ 8,337,950	\$ 7,235,609	\$ 1,102,341			
Instruction	34,743,989	35,149,879	(405,890)			
Pupil Transportation	2,845,516	2,609,958	235,558			
Community Services	77,899	64,291	13,608			
School Lunch Program	1,684,744	1,638,654	46,090			
Interest on Debt	704,192	333,194	370,998			
Total Expenses	\$ 48,394,290	\$ 47,031,585	\$ 1,362,705			
INCREASE IN NET POSITION	\$ 4,121,221	\$ 4,303,377	\$ (182,156)			

Significant changes from the prior year are as follows:

- Total revenues for the School District's Governmental Activities increased by 2.30%, and total expenses increased by 2.90%.
- Operating grant revenue decreased primarily as a result of decreased education stabilization fund grant expenses as the grant period of performance nears its end.
- Capital grant revenue increased due to receipt of previously deferred Smart Schools bond revenue.
- State sources decreased due to the write off of building and transportation aid not deemed collectable.
- Use of money and property increased based on interest earned on NY-CLASS investments.
- Expenses as a whole increased as a result of increases in OPEB and pension related obligations, along with budgeted increases due to inflation, salary increases, and interest payments due.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

### FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS

Figure 3 shows the change in the School District's fund balances for the year.

As the School District completed the year, its Governmental Funds, as presented in the Balance Sheet, reported a combined fund balance of \$7,097,940. The \$5,549,837 decrease in fund balance is primarily a result of capital outlay partially offset by revenues exceeding expenditures in the General Fund.

Total Dollar Governmental Fund Balances 2024 2023 Change Major Fund: General Fund \$ 25,170,272 \$ 18,069,864 7,100,408 Capital Projects Funds (19,389,842)(6,699,483)(12,690,359)Non-Major Funds: School Lunch Fund 71,088 175,311 (104,223)44,964 Debt Service Fund 89,647 44,683 1,156,775 1,057,402 99,373 Miscellaneous Special Revenue Fund **Total Governmental Funds** 7,097,940 12,647,777 (5,549,837

Figure 3

Significant changes from the prior year are as follows:

- General Fund fund balance increased primarily as a result of operations and revenues exceeding
  expenditures in the current year, along with very favorable budget variances in General Fund
  expenditures.
- Capital Projects Fund fund balance varies based on the progress of capital projects, as projects begin BAN proceeds are obtained along with funding from the General Fund, which covers the ongoing costs of the project. The Capital Projects Fund reports deficit fund balance until expenditures are complete and long term financing is obtained.

## GENERAL FUND BUDGETARY HIGHLIGHTS

Over the course of the year, the Superintendent approves budgetary transfers that revise the School District budget line items and the Board reviews the transfers. Typically, these budget amendments consist of budget transfers between functions, which do not increase the overall budget. During the current year, the budget was increased to account for prior year encumbrances and other adjustments.

The School District received \$1,279,504 more in General Fund revenues and other financing sources than budgeted. Expenditures and other financing uses were lower than the revised budget (with carryover encumbrances) by \$6,407,038.

Figure 4 summarizes the original and final budgets, the actual expenditures (including encumbrances), and the variances for the year ended June 30, 2024.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

Figure 4

Condensed Budgetary Comparison General Fund - 2024	Original Budget		Revised Budget		Actual w/ Encumbrances		Favorable (Unfavorable) Variance	
REVENUES								
Real Property Taxes	\$	12,493,183	\$	12,493,183	\$	11,142,934	\$	(1,350,249)
Other Tax Items		118,297		118,297		1,576,388		1,458,091
State Sources		32,328,195		32,328,195		32,437,726		109,531
Federal Sources		219,068		219,068		202,848		(16,220)
Other, Including Financing Sources		388,420		388,420		1,466,771		1,078,351
Total Revenues and Other Financing Sources	\$	45,547,163	S	45,547,163	\$	46,826,667	\$	1,279,504
Appropriated Fund Balances	S	599,133	\$	599,133		MET HOUSE		STEPPEN ST
Encumbrances	\$	264,035	\$	264,035				
EXPENDITURES								
General Support	\$	7,812,894	\$	7,144,331	\$	6,134,664	\$	1,009,667
Instruction		22,694,364		22,937,350		21,221,738		1,715,612
Pupil Transportation		2,225,194		1,879,929		1,507,063		372,866
Community Service		38,500		38,500		656		37,844
Employee Benefits		11,662,802		11,665,802		8,814,675		2,851,127
Debt Service		1,435,305		2,203,147		2,185,182		17,965
Other Financing Uses		541,272		541,272		139,315		401,957
Total Expenditures and Other Financing (Uses)	S	46,410,331	\$	46,410,331	S	40,003,293	\$	6,407,038

Significant changes from the prior year are as follows:

- Revenues exceeded budgetary amounts largely due to increased interest earned on investments along with refunds of prior year expenditures.
- Expenditures and carryover encumbrances were lower than budgetary amounts based on conservative budget practices. Lower than expected costs related to central services, teaching programs, transportation, and employee benefits also played a role.

### CAPITAL ASSETS AND DEBT ADMINISTRATION

## **Capital Assets**

At the end of June 30, 2024, the School District had invested in a broad range of capital assets including intangible assets totaling \$144,270,210 offset by accumulated depreciation and amortization of \$62,519,001. *Figure 5* shows the changes in the School District's capital assets.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

Figure 5

Changes in Capital Assets	G	Governmental Total Scho	Total Dollar			
		2024		2023		Change
Land	\$	2,862,371	\$	2,862,371	\$	-
Construction in Progress		21,950,781		8,143,176		13,807,605
Buildings, Net	1	51,115,387		52,468,826		(1,353,439)
Buildings Improvements, Net		15,217		16,621		(1,404)
Equipment, Net		3,735,724		4,061,313		(325,589)
Intangible Lease Assets, Net		2,071,729		2,456,217		(384,488)
Total	\$	81,751,209	S	70,008,524	\$	11,742,685

Capital asset activity for the year ended June 30, 2024 included the following:

Construction in Progress	\$ 14,932,136
Buildings and Improvements	2,538
Intangible Lease Asset	315,000
Machinery and Equipment	132,916
Total Additions	15,382,590
(Less) Net Book Value of Disposals and Reclassifications	(13,434)
(Less) Depreciation Expense	(2,926,983)
(Less) Amortization Expense	(699,488)
Net Change in Capital Assets	\$ 11,742,685

## **Debt Administration**

Debt, both short and long-term, including lease liabilities, considered a liability of Governmental Activities, increased by \$16,468,940 in 2024, as shown in *Figure 6*. Total indebtedness represented 30.3% of the constitutional debt limit, exclusive of building aid estimates.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

Figure 6

Outstanding Debt	Governmental Activities and Total School District 2024 2023			Total Dollar		
				Change		
Bond Anticipation Notes	\$	17,600,000	\$	12	\$	17,600,000
Installment Purchase Debt		2,389,091		2,655,208		(266,117)
Serial Bonds		4,069,322		4,549,777		(480,455)
Lease Liabilities		2,071,729		2,456,217		(384,488)
Total	S	26,130,142	\$	9,661,202	\$	16,468,940

Additional information on the maturities and terms of the School District's outstanding debt can be found in the notes to these financial statements.

The School District's bond rating is A1.

## FACTORS BEARING ON THE SCHOOL DISTRICT'S FUTURE

At the time these basic financial statements were prepared and audited, the School District was aware of the following existing circumstances that could have the potential to affect the future financial outlook of the School District:

### Revenue

New York State has defined formulas for allocating State Foundation Aid to school districts. The formula system that is in place, has not been allowed to function as configured each year by the State. The State's intervention in the process each year has resulted in funding inequities among school districts, meaning, some districts have received more aid than the formula would have allotted, with other districts receiving less funding than the formula should have allotted. New York State has initiated a study concerning how districts will be funded going forward. Norwich City School District will continue to monitor the state's fiscal condition, while taking the steps now to have a financial position that will support the School District if there is a significant reduction in State Aid in the upcoming fiscal years.

Norwich City School District receives federal funding for UPK, Title I, Title II, Title IV, IDEA 611 and IDEA 619 grant. In the current election cycle, debate has included whether there is a need for the federal Department of Education and associated funding. These grants account for approximately two million dollars of School District program funding, with the majority of the grant funds supporting instructional positions. The School District would be required to fund ongoing programs and positions through the General Fund budget.

The Coronavirus Response and Relief Supplemental Appropriations Act, 2021 (CRRSA Act) and the American Rescue Plan Act of 2021 (ARP) have provided the School District with federal funding intended to offset the costs and challenges of the COVID-19 pandemic. This federal funding will end September 30, 2024. The School District will fund ongoing programs or positions through the General Fund budget.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

In 2011 New York State enacted the Property Tax Cap affecting all School Districts and Municipalities. The Property Tax Cap limits the ability of School Districts to raise tax levies. The tax levy is calculated with a New York State supplied formula designed to restrict tax levy growth to the lesser of two percent or the Consumer Price Index (CPI). There is a provision that allows for a higher tax levy with the approval of a super majority of voters casting ballots. Language in the law exempts certain amounts of expenditures to be excluded from the calculation such as excess employer pension contributions and local share of capital expenses.

### Expenses

The current inflationary environment impacts The School District's operations. Expenditures in the general operating budget continue to trend upward and provide challenges to budgetary projections. Insurance premiums are based on experience rating, meaning that the rates charged to the School District are based on the insurance plan usage, and the resulting charges incurred, by those who are covered. The School District had a high experience rating in the 2023-2024 fiscal year that resulted in a 31% increase in health insurance rates for 2024-2025. That trend is continuing into the next fiscal year based on claims incurred but realized.

The New York State initiative to move away from diesel fueled school buses to electric school buses will require significant investment into the School District's transportation facility. There is no infrastructure in the current facility that would accommodate the transition to electric buses. The School District is reviewing alternatives to meet the State's initiative.

Special education services and private placements are directly related to the level of needs of the students of the district. The unpredictable nature of these expenses, along with their upward trend, can place further strain on the general fund budget. The School District is working to expand services in-district, rather on out-of- district placements.

Employer-funded pension contributions are heavily dependent on the performance of the stock market. As market factors beyond the control of the School District impact the stock market, pension contributions will continue to be an area of the budget that fluctuates from year-to-year.

### Cash Flow

Norwich City School District collects its second largest source of revenue, property taxes, from October 1st through March 31st. This is different from most other central school districts that usually collect taxes beginning on September 1st and conclude on October 31st. In prior years, this has put a strain on School District's cash flow, requiring an annual consideration of a Revenue Anticipation Note (RAN) to ensure adequate supply of cash on hand.

## CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the School District's citizens, taxpayers, customers, investors, and creditors with a general overview of the School District's finances and to demonstrate the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Business Office, Norwich City School District, at 89 Midland Drive, Norwich NY 13815.

# STATEMENT OF NET POSITION JUNE 30, 2024

ASSETS	
Current Assets	
Cash and Cash Equivalents - Unrestricted	\$ 8,758,230
Cash and Cash Equivalents - Restricted	24,562
Receivables:	
Taxes Receivable	582,399
Due From State and Federal Governments	1,718,979
Due From Other Governments	2,038,665
Other Receivables	178,458
Inventories	46,526
Prepaid Items	15,000
Total Current Assets	13,362,819
Noncurrent Assets	
Cash and Cash Equivalents - Restricted	2,073,317
Investments - Restricted	14,731,012
Investments - Unrestricted	2,117,912
Capital Assets, Net:	
Intangible Lease Assets, Net	2,071,729
Nondepreciable	24,813,152
Depreciable Capital Assets, Net	54,866,328
Total Noncurrent Assets	100,673,450
Total Assets	114,036,269
DEFERRED OUTFLOWS OF RESOURCES	
Pensions	7,820,727
Other Postemployment Benefits	3,067,864
Total Deferred Outflows of Resources	10,888,591_
LIABILITIES	
Current Liabilities	
Payables:	
•	2 226 240
Accounts Payable Accrued Liabilities	2,336,340
Due to Other Governments	901,733
	2,174
Bond Interest and Matured Bonds	18,216
Bond Anticipation Notes Payable	17,600,000
Unearned Revenues	83,362
Due to Teachers' Retirement System	1,589,885
Due to Employees' Retirement System	145,351

See Notes to Basic Financial Statements

# STATEMENT OF NET POSITION (CONTINUED) JUNE 30, 2024

# LIABILITIES (CONTINUED)

Current Portion of Long-Term Liabilities	
Bonds Payable	\$ 486,093
Lease Liabilities	627,317
Installment Purchase Debt	272,920
Total Current Liabilities	24,063,391
Noncurrent Liabilities and Obligations	
Lease Liabilities	 1,444,412
Bonds Payable	 3,583,229
Installment Purchase Debt	 2,116,171
Termination Benefits	97,500
Compensated Absences	319,816
Other Postemployment Benefits Liability	6,546,176
Net Pension Liability - Proportionate Share	 2,619,772
Total Noncurrent Liabilities and Obligations	16,727,076
Total Liabilities	 40,790,467
DEFERRED INFLOWS OF RESOURCES	
Pensions	1,925,414
Other Postemployment Benefits	 2,795,920
Total Deferred Inflows of Resources	 4,721,334
NET POSITION	
Net Investment in Capital Assets	 54,702,467
Restricted	 16,828,891
Unrestricted Net Position	 7,881,701
Total Net Position	\$ 79,413,059

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2024

		P	rogram Revenues	S	Net (Expense) Revenue and
	Expenses	Charges for Services	Operating Grants	Capital Grants	Changes in Net Position
FUNCTIONS/PROGRAMS					
General Support	\$ 8,337,950	\$ -	\$ -	\$ -	\$ (8,337,950)
Instruction	34,743,989	137,928	2,805,900	1,858,841	(29,941,320)
Pupil Transportation	2,845,516	10,618	23,499		(2,811,399)
Community Services	77,899				(77,899)
School Lunch Program	1,684,744	24,696	1,299,139		(360,909)
Interest on Debt	704,192	***	м	-	(704,192)
<b>Total Functions and Programs</b>	\$ 48,394,290	\$ 173,242	\$ 4,128,538	\$1,858,841	(42,233,669)
	GENERAL REV				
	Real Property Taxe	11,114,445			
	Real Property Tax	1,576,388			
	Use of Money and	977,197			
	Unrestricted State				31,711,126
	Medicaid Reimburs	sement			202,848
	Sale of Property				2,479
	Miscellaneous				770,407
	Total General Re	evenues			46,354,890
	Change in Net Po	osition			4,121,221
	Total Net Position - Beginning of Year				75,291,838
	Total Net Position	n - End of Year			\$ 79,413,059

# BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2024

		Major Func	ls			
ACOUTO	General Fund	Capital Projects Fund		cial Revenue Fund Special Aid Fund	Non-Major Governmental Funds	Total Governmental Funds
ASSETS  Cash and Cash Equivalents - Unrestricted	\$ 3,270,268	\$ 4,393,297	\$	810,918	\$ 283,747	\$ 8,758,230
Cash and Cash Equivalents - Restricted	1,470,450	Ψ 4,3/3,4/1		010,710	627,429	2,097,879
Investments - Restricted	14,087,457				643,555	14,731,012
Investments - Unrestricted	1130073137	2,081,340			36,572	2,117,912
Receivables:						
Taxes Receivable	582,399	<u>.</u>		_	-	582,399
Due From Other Funds	9,159,734				<del></del>	9,159,734
Due From State and Federal Governments	829,666			796,596	92,717	1,718,979
Due From Other Governments	2,008,192	-			30,473	2,038,665
Other Receivables	177,999	-		-	459	178,458
Inventories				-	46,526	46,526
Prepaid Items	15,000	-		-		15,000
Total Assets	\$ 31,601,165	\$ 6,474,637	_\$	1,607,514	\$ 1,761,478	\$ 41,444,794
LIABILITIES						
Payables:			_			
Accounts Payable	\$ 1,345,534	\$ 918,600		60,569	\$ 11,637	\$ 2,336,340
Accrued Liabilities	863,247			14,979	23,507	901,733
Due to Other Funds		7,345,879		1,453,379	360,476	9,159,734
Due to Other Governments	357				1,817	2,174
Due to Teachers' Retirement System	1,589,885			*	11 202	1,589,885
Due to Employees' Retirement System	134,068				11,283	145,351
Bond Anticipation Notes Payable		17,600,000		78,587	4,775	<u>17,600,000</u> 83,362
Uncarned Revenues	*			/0,30/	4,773	63,302
Total Liabilities	3,933,091	25,864,479		1,607,514	413,495	31,818,579
DEFERRED INFLOWS OF RESOURCES	4 107 000				20.472	2 522 255
Unavailable Revenues	2,497,802	-			30,473	2,528,275
Total Deferred Inflows of Resources	2,497,802			_	30,473	2,528,275
FUND BALANCES						
Nonspendable	15,000			-	46,526	61,526
Restricted	15,557,907			_	1,270,984	16,828,891
Assigned	777,034				-	777,034
Unassigned (Deficit)	8,820,331	(19,389,842)				(10,569,511)
Total Fund Balances (Deficit)	25,170,272	(19,389,842)	***************************************		1,317,510	7,097,940
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 31,601,165	\$ 6,474,637	\$	1,607,514	\$ 1,761,478	\$ 41,444,794
Acoustes, and Publi Dalances	Ψ ν1,001,103	<u>Ψ υ,τ/τ,υυ/</u>		1,007,014	Ψ 1,101,110	Ψ 11,177,77

# RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2024

Fund Balances - Total Governmental Funds	\$ 7,097,940
Amounts reported for Governmental Activities in the Statement of Net Position are different because:	
Capital assets, net of accumulated depreciation and amortization, used in Governmental Activities are not financial resources and, therefore, are not reported in the funds.	
Total Historical Cost \$ 144,270,210	
(Less) Accumulated Depreciation (60,245,973)	
(Less) Accumulated Amortization (2,273,028)	81,751,209
Revenues not collected within 60 days of year end are deferred inflows of resources for the fund financial statements, but are recognized on the accrual basis for the District-wide financial statements. The amount of revenues classified as deferred inflows of resources on the fund financial statements is:	
Unavailable Tax Revenue \$ 607,568	
Unavailable Aid 1,920,707	2,528,275
The School District's proportionate share of the collective net pension (asset)/liability is not reported in the funds.	
ERS Net Pension Liability - Proportionate Share \$ (864,965)	
TRS Net Pension Liability - Proportionate Share (1,754,807)	(2,619,772)
a consumption of net position that applies to future periods and, therefore, is not reported in the funds. Deferred inflows of resources, including OPEB and pensions, represents an acquisition of net position that applies to future periods and, therefore, is not reported in the funds.  Deferred Outflows of Resources - OPEB  ERS Deferred Inflows of Resources - Pension  ERS Deferred Inflows of Resources - Pension  TRS Deferred Outflows of Resources - Pension  TRS Deferred Inflows of Resources - Pension  TRS Deferred Inflows of Resources - Pension  (1,022,951)  TRS Deferred Inflows of Resources - Pension  (902,463)	6,167,257
Long-term liabilities, including bonds payable, compensated absences, lease liabilities, and amounts due for other postemployment employee benefits are not due and payable in the current period and, therefore, are not reported in the funds.	
Bonds Payable \$ (3,690,000)	
Unamortized Bond Premium (379,322)	
Installment Purchase Debt (2,389,091)	
Lease Liabilities (2,071,729)	
Compensated Absences (319,816)	
Other Postemployment Benefits Liability (6,546,176)	
Termination Benefits (97,500)	(15,493,634)
Interest is accrued on outstanding balances of debt obligations in the District-wide financial statements.  Accrued Interest on Long-Term Debt	 (18,216)
Net Position of Governmental Activities	\$ 79,413,059

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2023

	Major Funds				
			Special Revenue Fund		
		Capital	Special	Non-Major	Total
	General	Projects	Aid	Governmental	Governmental
	<u>Fund</u>	Fund	Fund	Funds	Funds
REVENUES					
Real Property Taxes	\$ 11,142,934	\$		\$ -	\$ 11,142,934
Real Property Tax Items	85,552	_			85,552
Other Tax Items	1,490,836	-	***************************************		1,490,836
Charges for Services	148,546	-	-		148,546
Use of Money and Property	577,117	289,901	-	110,179	977,197
Sale of Property and Compensation for Loss	15,913				15,913
Miscellaneous Revenue (Loss)	725,195		55,220	45,212	825,627
State Sources	32,437,726		809,723	260,823	33,508,272
Medicaid Reimbursement	202,848			-	202,848
Federal Sources			3,823,297	1,104,958	4,928,255
Sales - School Lunch				24,696	24,696
Total Revenues	46,826,667	289,901	4,688,240	1,545,868	53,350,676
EXPENDITURES					
General Support	6,048,004		15,000	-	6,063,004
Instruction	21,041,864	-	2,590,676	599,873	24,232,413
Pupil Transportation	1,496,563	_	-	-	1,496,563
Community Services	656		48,791		49,447
Employee Benefits	8,814,675		191,068	364,045	9,369,788
Debt Service:					***************************************
Principal	1,355,605	_	-	-	1,355,605
Interest	829,577			101,175	930,752
Cost of Sales				583,672	583,672
Capital Outlay	_	15,277,280			15,277,280
Total Expenditures	39,586,944	15,277,280	2,845,535	1,648,765	59,358,524
2. P. 1. 2.				.,,	
Excess (Deficiency) of Revenues Over Expenditures	7,239,723	(14,987,379)	1,842,705	(102,897)	(6,007,848)
OTHER FINANCING SOURCES AND (USES)					
Premium on Obligations			-	143,011	143,011
Proceeds of Lease Obligations		315,000			315,000
Operating Transfers In		1,982,020	16,136		1,998,156
Operating Transfers (Out)	(139,315)		(1,858,841)		(1,998,156)
Total Other Sources (Uses)	(139,315)	2,297,020	(1,842,705)	143,011	458,011
Net Change in Fund Balance (Deficit)	7,100,408	(12,690,359)	-	40,114	(5,549,837)
Fund Balances - Beginning of Year (Deficit)	18,069,864	(6,699,483)		1,277,396	12,647,777
Fund Balances - End of Year (Deficit)	\$ 25,170,272	<u>S(19,389,842)</u>	\$	\$ 1,317,510	\$ 7,097,940

# RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2024

Net Change in Fund Balances - Total Governmental Funds	\$ (5,549,837)
Amounts reported for Governmental Activities in the Statement of Activities are different because:	
Governmental Funds report capital outlay as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation/amortization expense.	of
Capital Outlay  Net Book Value of Disposals and Reclassifications  Amortization Expense  Depreciation Expense  (699,488 (2,926,983)	( <del>)</del> ()
Certain revenue in the Governmental Funds is deferred because it is not available soon enough after year-end to pay for the current period's expenditures. On the accrual basis, however, this revenue is recognized regardless of when it is collected.	
Change in Unavailable Revenue	(821,731)
Bond and lease proceeds provide current financial resources to Governmental Funds, but issuing debt increase long-term liabilities in the Statement of Net Position. Repayment of bond and lease principal is an expenditure the Governmental Funds, but the repayment reduces long-term liabilities in the Statement of Net Position.  Installment Purchase Debt Principal Payment  Proceeds of Leases/Obligations  Principal Payment - Leases  Serial Bonds Principal Payment  390,000	in , ))
Long-term liabilities, such as those associated with employee benefits and retainage payable, are reported in the Statement of Net Position. Therefore, expenses which result in an (increase) or decrease in these long-term liabilities are not reflected in the Governmental Fund financial statements. In addition, changes in the School District's deferred outflows and deferred inflows of resources related to other postemployment benefits do not affect current financial resources and are, also, not reported in the Governmental Funds.	e m ol
Other Postemployment Benefit Obligations \$ (1,023,784) Termination Benefits (20,000) Compensated Absences (13,022)	)
Interest expense reported in the Statement of Activities includes changes in accrued interest, premiums of obligations, and deferred charges from advance refunding of bonds. These items are not included in interest expense in the Governmental Fund financial statements.  Amortization of Bond Premium  \$ 90,455 Change in Accrued Interest  (6,906)	n st
Changes in the School District's proportionate share of net pension assets and liabilities have no effect on current financial resources and, therefore, are not reported in the Governmental Funds. In addition, changes in the School District's deferred outflows and deferred inflows of resources related to pensions do not affect current financial resources and are, also, not reported in the Governmental Funds.	ol
TRS \$ (1,100,720 ERS (216,524	•
Net Change in Net Position of Governmental Activities	\$ 4,121,221

# STATEMENT OF FIDUCIARY NET POSITION JUNE 30, 2024

	Custodial Fund
ASSETS	<u>.</u>
Cash and Cash Equivalents	\$ 54,918
Total Assets	\$ 54,918
NET POSITION	
Unrestricted	\$ 54,918
Total Net Position	\$ 54,918

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE YEAR ENDED JUNE 30, 2024

	Custodial Fund
ADDITIONS	
Extraclassroom Activity Funds Cash Receipts	\$ 65,250
Total Additions	65,250
DEDUCTIONS	
Extraclassroom Activity Funds Cash Disbursements	49,844
Robotics Cash Disbursements	15,670
Total Deductions	65,514
Change in Net Position	(264)
Net Position - Beginning of Year	55,182
Net Position - End of Year	\$ 54,918

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

## **Note 1** Summary of Significant Accounting Policies

The accompanying financial statements of the Norwich City School District (the School District) have been prepared in conformity with U.S. generally accepted accounting principles (U.S. GAAP) for governments, as prescribed by the Governmental Accounting Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

## Reporting Entity

Essentially, the primary function of the School District is to provide education for pupils. Services such as transportation of pupils, administration, finance, and plant maintenance support the primary function.

The School District is governed by the laws of New York State. The School District is an independent entity governed by an elected Board of Education (Board) consisting of seven members. The President of the Board serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for, and controls, all activities related to public school education within the School District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The financial reporting entity consists of the following, as defined by Governmental Accounting Standards Board (GASB) Statement No. 14, "The Financial Reporting Entity," as amended.

- The primary government, which is the Norwich City School District;
- Organizations for which the primary government is financially accountable; and
- Other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's basic financial statements to be misleading or incomplete.

The accompanying financial statements present the activities of the School District. The School District is not a component unit of another reporting entity.

The decision to include a potential component unit in the School District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the Extraclassroom Activity Funds are included in the School District's reporting entity.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

## Note 1 Summary of Significant Accounting Policies - Continued

## **Reporting Entity - Continued**

The Extraclassroom Activity Funds of the Norwich City School District represent funds of the students of the School District. The Board of Education exercises general oversight of these funds. The Extraclassroom Activity Funds are independent of the School District with respect to its financial transactions and the designation of student management. Separate audited financial statements (cash basis) of the Extraclassroom Activity Funds can be obtained from the School District's office, located at 89 Midland Drive, Norwich NY 13815.

### Joint Venture

The Norwich City School District is one of 16 component school districts in the Delaware-Chenango-Madison-Otsego Board of Cooperative Educational Services (BOCES). A BOCES is a voluntary, cooperative association of School Districts in a geographic area that shares planning, services, and programs that provide educational and support activities. There is no authority or process by which a school district can terminate its status as a BOCES component.

BOCES are organized under §1950 of the New York State Education Law. A BOCES Board is considered a corporate body. Members of a BOCES Board are nominated and elected by their component member boards in accordance with provisions of §1950 of the New York State Education Law. All BOCES property is held by the BOCES Board as a corporation (§1950(6)). In addition, BOCES Boards also are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under §119-n(a) of the New York State General Municipal Law (GML).

A BOCES budget is comprised of separate budgets for administrative, program, and capital costs. Each component school district's share of administrative and capital cost is determined by resident public school district enrollment as defined in Education Law, §1950(4)(b)(7). In addition, component School Districts pay tuition or a service fee for programs in which its students participate.

Separate financial statement of Delaware Chenango Madison Otsego BOCES may be obtained by contacting the Business Office, DCMO BOCES, 6678 County Road 32, Norwich, NY 13815.

## Basis of Presentation - District-Wide Financial Statements

The Statement of Net Position and the Statement of Activities present financial information about the School District's Governmental Activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental Activities generally are financed through taxes, state aid, intergovernmental revenues, and other exchange and nonexchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

## Note 1 Summary of Significant Accounting Policies - Continued

### Basis of Presentation - District-Wide Financial Statements - Continued

The Statement of Net Position presents the financial position of the School District at fiscal year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's Governmental Activities. Direct expenses are those specifically associated with and clearly identifiable to a particular function. Indirect expenses, principally employee benefits, are allocated to functional areas in proportion to the payroll expended for those areas. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues, including all taxes, are presented as general revenues.

### **Fund Financial Statements**

The Fund financial statements provide information about the School District's funds, including Fiduciary Funds. Separate statements for each fund category (Governmental and Fiduciary) are presented. The emphasis of Fund financial statements is on major Funds, each displayed in a separate column.

## **Major Funds**

- General Fund: This is the School District's primary operating fund. It accounts for all financial transactions not required to be accounted for in another fund.
- Capital Projects Fund: Accounts for the financial resources used for the renovation of the School District's educational complex.
- Special Revenue Funds: These funds account for the proceeds of specific revenue sources (other than capital projects) that are legally restricted to expenditures for specified purposes. Special revenue funds include the following:
  - Special Aid Fund: Used to account for proceeds received from state and federal grants that are restricted for special educational programs.

## Non-Major Funds

- Special Revenue Funds:
  - School Lunch Fund: Used to account for child nutrition activities whose funds are restricted as to use.
  - Miscellaneous Special Revenue Fund: Used to account for student scholarships whose funds are restricted as to use.
- Debt Service Fund: Accounts for the accumulation of resources and the payment of principal and interest on long-term general obligation debt of Governmental Activities.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 1 Summary of Significant Accounting Policies - Continued

Fiduciary activities are those in which the School District acts as trustee or agent for resources that belong to others. These activities are not included in the District-wide financial statements, because their resources do not belong to the School District and are not available to be used.

The School District reports the following Fiduciary Fund:

• Custodial Fund: Assets are held by the School District as agent for Extraclassroom Activity Funds and the Robotics Program.

### Measurement Focus and Basis of Accounting

The District-wide and Fiduciary Fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Non-exchange transactions, in which the School District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from state aid is recognized in the fiscal year it is apportioned by the state. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The Governmental Fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the Governmental Funds to be available if the revenues are collected within 60 days after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims, and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in Governmental Funds. Proceeds of general long-term debt and acquisitions under installment purchase debt are reported as other financing sources.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 1 Summary of Significant Accounting Policies - Continued

#### Cash and Investments

The School District's cash, and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from date of acquisition. New York State law governs the School District's investment policies. Resources must be deposited in Federal Deposit Insurance Corporation (FDIC) insured commercial banks or trust companies located within the state. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities. Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the state and its municipalities and districts. Investments are stated at fair value. Unrealized gains and losses are included in the change in Net Position in the accompanying Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds.

### **Accounts Receivable**

Accounts receivable are shown gross, with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided, as it is believed that such allowance would not be material. All receivables are expected to be collected within the subsequent fiscal year.

### **Due To/From Other Funds**

Eliminations have been made for amounts due to and due from within the same fund type. A detailed description of the individual fund balances at year end is provided subsequently in these notes.

### **Inventories and Prepaid Items**

Inventories of food in the School Lunch Fund are recorded at cost on a first-in, first-out basis, or in the case of surplus food, at stated value, which approximates fair value. Purchases of inventory items in other funds are recorded as expenditures at the time of purchase and are considered immaterial in amount. Prepaid items represent payments made by the School District for which benefits extend beyond year end. These payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the District-wide and Governmental Fund financial statements. These items are reported as assets on the Statement of Net Position or Balance Sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of purchase and an expense/expenditure is reported in the year the goods or services are consumed.

A portion of fund balance equal to inventories and prepaid amounts is reported as nonspendable, as these assets are not in spendable form in the current period.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 1 Summary of Significant Accounting Policies - Continued

### Capital Assets

Capital assets are reported at actual cost for acquisitions subsequent to the adoption of GASB Statement No. 34 as amended. For assets acquired prior to the adoption of GASB Statement No. 34 as amended, estimated historical costs, based on appraisal and research of the School District's accounting records, were used. Donated assets are reported at acquisition value at the time received.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the District-wide financial statements are as follows:

	Capitalization		Estimated
	Threshold		<b>Useful Life</b>
Buildings	\$	1,000	20-40 Years
Building Improvements		1,000	20 Years
Machinery and Equipment		1,000	5-20 Years

The School District utilizes the straight-line method of depreciation.

### **Deferred Outflows and Deferred Inflows of Resources**

In addition to assets, the Statement of Net Position reports a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The School District reports a deferred charge on defeased debt resulting from the difference in the carrying value of refunded debt and its reacquisition price, which is amortized over the shorter of the life of the refunded or refunding debt. See Note 8 for details. The School District also reports deferred outflows of resources related to pensions and Other Postemployment Benefits (OPEB) plans in the District-wide Statement of Net Position. The types of deferred outflows of resources related to pensions, and OPEB plans are described in Note 11 and 12, respectively.

In addition to liabilities, the Statement of Net Position reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. The School District reports unavailable revenues under the modified accrual basis of accounting in the Balance Sheet - Governmental Funds. In the Statement of Net Position, the School District also reports deferred inflows of resources related to pensions and OPEB plans which are further described in Note 11 and 12, respectively.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 1 Summary of Significant Accounting Policies - Continued

### Leases

The School District determines if an arrangement is or contains a lease at inception. The School District records assets and lease obligations for leases, which are initially based on the discounted future minimum lease payments over the term of the lease. The School District uses the rate implicit in the lease agreements. In some cases the implicit rate is not easily determinable, and the School District elects to use its incremental borrowing rate in calculating present value of lease payments.

Lease term is defined as the non-cancelable period of the lease plus any options to extend the lease when it is reasonably certain that it will be exercised. For leases with a term, including renewals, of 12 months or less, no intangible lease assets or lease obligations are recorded on the Statement of Net Position and the School District will recognize short-term lease expense for these leases on a straight-line basis over the lease term.

The School District's lease agreements do not contain any material residual value guarantees or material restrictive covenants.

Amortization expense for leases is recognized on the same basis as payments on the lease liabilities and is included in the education expense function. Interest expense is recognized using the effective interest method. Variable payments, short-term rentals, and payments associated with non-lease components are expensed as incurred.

### Unearned and Unavailable Revenues

Unearned revenues arise when resources are received by the School District before it has legal claim to them, as when grant monies are received prior to the incidence of qualifying expenditures. In subsequent periods, when the School District has legal claim to the resources, the liability for deferred revenues is removed and revenues are recorded.

The Governmental Fund financial statements report unavailable revenues when potential revenues do not meet both the measurable and available criteria for recognition in the current period. In subsequent periods, when both recognition criteria are met, the deferred inflow of resources is removed, and revenues are recorded.

### Vested Employee Benefits - Compensated Absences

Compensated absences consist of unpaid accumulated annual sick and vacation leave.

Sick leave eligibility and accumulation is specified in negotiated labor contracts, and in individual employment contracts. Upon retirement, resignation, or death, employees may contractually receive a payment based on unused accumulated sick leave.

School District employees are granted vacation time in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 1 Summary of Significant Accounting Policies - Continued

### Vested Employee Benefits - Compensated Absences - Continued

Consistent with GASB Statement No. 16, "Accounting for Compensated Absences," the liability is included in the District-wide financial statements. The compensated absences liability is calculated based on the pay rates in effect at year end.

In the Governmental Fund financial statements only the amount of matured liabilities is accrued within the General Fund based upon expendable and available financial resources. These amounts are expensed on a pay-as-you-go basis.

### **Other Postemployment Benefits**

School District employees participate in the New York State Employees' Retirement System and the New York State Teachers' Retirement System.

In addition to providing pension benefits, the School District provides health insurance coverage and survivor benefits for retired employees and their survivors. Substantially all of the School District's employees may become eligible for these benefits if they reach normal retirement age while working for the School District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing post-retirement benefits is shared between the School District and the retired employee. The School District recognizes the cost of providing health insurance by recording its share of insurance premiums as an expenditure or operating transfer to other funds in the General Fund in the year paid.

The School District follows GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other than Pensions." The School District's liability for other postemployment benefits has been recorded in the Statement of Net Position, in accordance with the statement. See Note 12 for additional information.

### Overpayments and Collections in Advance

Overpayments and collections in advance arise when resources are received by the School District before it has legal claim to them, as when grant monies are received prior to the incidence of qualifying expenditures. In subsequent periods, when the School District has legal claim to the resources, the liability is removed, and revenues are recorded.

### Accrued Liabilities and Long-Term Obligations

Payables, accrued liabilities and long-term obligations are reported in the District-wide financial statements. In the governmental funds, payables and accrued liabilities are paid in a timely manner and in full of current financial resources. Claims and judgments, other postemployment benefit payable and compensated absences that will be paid from governmental funds, are reported as a liability in the fund's financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 1 Summary of Significant Accounting Policies - Continued

### Accrued Liabilities and Long-Term Obligations - Continued

Long-term obligations represent the School District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

### **Restricted Resources**

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, it is the School District's policy to apply restricted funds before unrestricted funds, unless otherwise prohibited by legal requirements.

### **Equity Classifications - District-Wide Financial Statements**

Equity is classified as net position and displayed in three components:

- Net Investment in Capital Assets Consists of capital assets including restricted capital
  assets, net of accumulated depreciation and reduced by the outstanding balances of any
  bonds, mortgages, notes, or other borrowings that are attributable to the acquisition,
  construction, or improvement of those assets.
- Restricted Consists of resources with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or 2) law through constitutional provisions or enabling legislation.
- Unrestricted Consists of all other resources that do not meet the definition of "restricted" or "net investment in capital assets."

### **Equity Classifications - Governmental Fund Financial Statements**

The School District follows GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions," which changed the terminology and classification of fund balance to reflect spending constraints on resources, rather than availability for appropriation. This approach is intended to provide users more consistent and understandable information about a fund's net resources.

Fund balances are allocated into five classifications: nonspendable, restricted, committed, assigned, and unassigned. These classifications serve to inform readers of the financial statements of the extent to which the School District is bound to honor any constraints on specific purposes for which resources in a fund can be spent.

 Nonspendable - Consists of assets inherently nonspendable in the current period either because of their form or because they must be maintained intact; including prepaid items, inventories, long-term portions of loans receivable, financial assets held for resale, and endowments principal.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 1 Summary of Significant Accounting Policies - Continued

### **Equity Classifications - Governmental Fund Financial Statements - Continued**

- Restricted Consists of amounts subject to legal purpose restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments and enforced externally; or through constitutional provisions or enabling legislation. Most of the School District's legally adopted reserves are reported here.
- Committed Consists of amounts subject to a purpose constraint imposed by formal action of the government's highest level of decision-making authority prior to the end of the fiscal year and requires the same level of formal action to remove said constraint.
- Assigned Consists of amounts subject to a purpose constraint representing an
  intended use established by the government's highest level of decision-making
  authority the Board of Education, or their designated body or official. The purpose of
  the assignment must be narrower than the purpose of the General Fund. In funds other
  than the General Fund, assigned fund balance represents the residual amount of fund
  balance.
- Unassigned Represents the residual classification of the government's General Fund and could report a surplus or deficit. In funds other than the General Fund, the unassigned classification should only be used to report a deficit balance resulting from overspending amounts restricted, committed, or assigned for specific purposes.

Real Property Tax Law §1318 limits the amount of unexpended surplus funds a school district can retain in the General Fund to no more than 4% of the next year's budgetary appropriations. Funds properly retained under other sections of law (i.e., reserve funds established pursuant to Education Law or GML) are excluded from the 4% limitation. The 4% limitation is applied to unrestricted fund balance (i.e., the total of the committed, assigned, and unassigned classifications), minus appropriated fund balance, amounts reserved for insurance recovery, amounts reserved for tax reduction, and encumbrances included in committed and assigned fund balance.

The Board of Education of the School District has not adopted any resolutions to commit or assign fund balance. Currently, fund balance is assigned by the Business Official for encumbrances and the Board of Education, by resolution, approves fund balance appropriations for next year's budget. The School District applies expenditures against nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 1 Summary of Significant Accounting Policies - Continued

### **Legally Adopted Reserves**

Fund balance reserves are created to satisfy legal restrictions, plan for future expenditures, or relate to resources not available for general use or appropriation. The following reserve funds are available to school districts within the New York State. These reserve funds are established through Board action or voter approval and a separate identity must be maintained for each reserve. Earnings on the invested resources become part of the respective reserve funds; however, separate bank accounts are not necessary for each reserve fund. These reserves are reported in the fund financial statements as Restricted Fund Balance. Reserves currently in use by the School District include the following:

- Employee Benefit Accrued Liability Reserve (GML §6-p) Used to reserve funds for the payment of accrued employee benefits due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. This reserve is accounted for in the General Fund.
- Workers Compensation Reserve (GML §6-j) Used to pay for compensation benefits and other expenses authorized by Article 2 of the Workers' Compensation Law and for payment of expenses for administering this self-insurance program. The reserve may be established by board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within 60 days after the end of any fiscal year, excess amounts may either be transferred to another reserve or applied to the appropriations of the succeeding fiscal year's budget. The reserve is accounted for in the General Fund.
- Retirement Contribution Reserves (GML §6-r): Used for the purpose of financing retirement contributions to the New York State and Local Employees' Retirement System. This reserve is established by Board resolution and is funded by budgetary appropriation and such other reserves and funds that may be legally appropriated. The reserve must be accounted for separate and apart from all other funds and a detailed report of the operation and condition of the fund must be provided to the board. Effective April 1, 2019, a Board may adopt a resolution establishing a sub-fund for contributions to the New York State Teachers' Retirement System. During a fiscal year, the Board may authorize payment into the sub-fund of up to 2% of the total covered salaries paid during the preceding fiscal year, with the total amount funded not to exceed 10% of the total covered salaries during the preceding fiscal year. The sub-fund is separately administered, but must comply with all the existing provisions of GML §6-r. These reserves are accounted for in the General Fund.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 1 Summary of Significant Accounting Policies - Continued

### **Legally Adopted Reserves - Continued**

- Unemployment Insurance Reserve (GML §6-m) Used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within 60 days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the School District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund. This reserve is accounted for in the General Fund.
- Capital Reserve (Education Law §3651) Used to pay the cost of any object or purpose for which bonds may be issued. The creation of a Capital Reserve Fund requires authorization by a majority of the voters establishing the purpose of the reserve, the ultimate amount, its probable term, and the source of the funds. Expenditures may be made from the reserve only for a specific purpose further authorized by the voters. The form for the required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot are set forth in §3651 of the Education Law. This reserve is accounted for in the General Fund.
- Repair Reserve (GML §6-d) Used to pay the cost of repairs to capital improvements or equipment, of a type not recurring annually. The Board of Education, without voter approval, may establish a repair reserve fund by a majority vote of its members. Voter approval is required to fund this reserve (See Opinion of the State Comptroller 81-401). Expenditures from this reserve may be made only after a public hearing has been held, except in emergency situations. If no hearing is held, the amount expended must be repaid to the reserve fund over the next two subsequent fiscal years. This reserve is accounted in the General Fund.
- Mandatory Debt Service Reserve (GML §6-I) Used to establish a reserve for the
  purpose of retiring the outstanding obligations upon the sale of School District property
  or capital improvement that was financed by obligations which remain outstanding at
  the time of sale. The funding of the reserve is from the proceeds of the sale of School
  District property or capital improvement. This reserve is accounted for in the Debt
  Service Fund.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

# Note 1 Summary of Significant Accounting Policies - Continued

### **Legally Adopted Reserves - Continued**

- Tax Certiorari Reserve (Education Law §3651.1-a): Used to establish a reserve fund for tax certiorari and to expend from the fund without voter approval. The monies held in the reserve shall not exceed the amount that might reasonably be deemed necessary to meet anticipated judgments and claims arising out of tax certiorari proceedings. Any resources deposited to the reserve which are not expended for tax certiorari proceedings in the year such monies are deposited must be returned to the General Fund on or before the first day of the fourth fiscal year after deposit of these monies. This reserve is accounted for in the General Fund.
- Liability Claims and Property Loss Reserve (Education Law §1709(8)(c)): Used to pay for liability claims and property loss incurred. Separate funds for liability claims and property loss are required, and these reserves may not in total exceed 3% of the annual budget or \$15,000, whichever is greater. This type of reserve fund may be utilized only by school districts with a population under 125,000. This reserve is accounted for in the General Fund.

### **Property Taxes**

Real property taxes are levied annually by the Board of Education no later than October 1. For the year ended June 30, 2024, the tax lien was issued on August 17, 2023. Taxes were collected during the period October 1, 2023 to March 31, 2024. Property taxes are permitted to be paid in installments during the collection period, with the first installment due on October 31 and the second due March 31.

The City of Norwich and Chenango County enforce uncollected real property taxes. An amount representing all uncollected real property taxes must be transferred by the City to the School District within two years from the return of unpaid taxes to the City. Real property taxes receivable expected to be collected within 60 days of fiscal year end, less similar amounts collected during this period in the preceding year are recognized as revenue. Otherwise, a deferred inflow of resources offsets real property taxes receivable.

### **Interfund Transfers**

The operations of the School District give rise to certain transactions between funds, including transfers, to provide services and construct assets. The amounts reported on the Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds for interfund transfers have been eliminated from the Statement of Activities. A detailed description of the individual fund transfers that occurred during the year is provided subsequently in these notes.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 1 Summary of Significant Accounting Policies - Continued

### **Use of Estimates**

The preparation of financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenues and expenses during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, potential contingent liabilities, and useful lives of long-lived assets.

### **New Accounting Standard**

The School District adopted and implemented the following current Statement of the GASB effective for the year ended June 30, 2024:

 GASB has issued Statement No. 100, "Accounting Changes and Error Correction - an Amendment to GASB Statement No. 62," effective for the year ended June 30, 2024. School District management has determined there was no material effect on the financial statements.

### **Future Changes in Accounting Standards**

- GASB has issued Statement No. 101, "Compensated Absences," effective for the year ending June 30, 2025.
- GASB has issued Statement No. 102, "Certain Risk Disclosures," effective for the year ending June 30, 2025.
- GASB has issued Statement No. 103, "Financial Reporting Model Improvements," effective for the year ending June 30, 2026.

The School District will evaluate the impact each of these pronouncements may have on its financial statements and will implement them as applicable and when material.

### **Note 2** Participation in BOCES

During the year ended June 30, 2024, the School District's share of BOCES income amounted to \$3,796,877. The School District was billed \$8,701,925 for BOCES administration and program costs. Separate financial statement of Delaware-Chenango-Madison-Otsego BOCES may be obtained by contacting the Business Office, DCMO BOCES, 6678 County Road 32, Norwich, NY 13815.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

# Note 3 Cash and Cash Equivalents - Custodial Credit, Concentration of Credit, Interest Rate and Foreign Currency Risks

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District has established a custodial credit risk policy which requires the School District to maintain collateralized deposits of at least 100% of amounts not covered under FDIC insurance. New York State statutes govern the School District's investment policies, as discussed previously in these notes. GASB Statement No. 40 directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance, and the deposits are either uncollateralized or collateralized with securities held by the pledging financial institution's trust department or agent, but not in the School District's name.

The School District's aggregate bank balances of \$12,237,084 are either insured or collateralized with securities held by the pledging financial institution in the School District's name.

The School District chooses to disclose its investments by specifically identifying each. The School District's investment policy for these investments is also governed by New York State statutes. Investments are stated at fair value and are categorized as either:

- 1) Insured or registered, with investments held by the School District or by the School District's agent in the School District's name; or
- 2) Uninsured and unregistered, with investments held by the financial institution's trust department in the School District's name; or
- 3) Uninsured and unregistered, with investments held by the financial institution or its trust department, but not in the School District's name.

The School District's investments consisted of the following at June 30, 2024:

			Car	rying Amount	Type of	
		Cost		Fair Value	Investment	Category
Debt Service	\$	126,219	\$	126,219	Treasury Bills	(1)
Miscellaneous Special Revenue Fund		75,770		75,770	Treasury Bills	(1)
Miscellaneous Special Revenue Fund		478,138		478,138	Investment Securities	(1)
Capital Fund		2,081,340		2,081,340	Treasury Bills	(1)
General Fund	1	4,087,457		14,087,457	Treasury Bills	(1)

The School District does not typically purchase investments for a duration long enough to cause it to believe that it is exposed to any material interest rate risk.

The School District does not typically purchase investments denominated in a foreign currency and is not exposed to foreign currency risk.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

# Note 3 Cash and Cash Equivalents - Custodial Credit, Concentration of Credit, Interest Rate and Foreign Currency Risks - Continued

Restricted cash and investments consisted of the following at June 30, 2024:

Total	\$ 16,828,891
Restricted for Scholarships	 1,156,775
Restricted for General Fund Reserves	15,557,907
Restricted for School Lunch	24,562
Restricted for Debt Service	\$ 89,647

### **Note 4** Due from State, Federal, and Other Governments

State and federal aid and due from other governments consisted of the following, which are stated at net realizable value.

Total	\$	3,757,644
Federal and State Grant Reimbursements	<u> </u>	796,596
School Lunch Program		123,190
Other Miscellaneous		46,151
Due from County		277,967
BOCES Aid		1,787,796
Excess Cost Aid	\$	725,944

### Note 5 Interfund Balances and Activity

Interfund balances at June 30, 2024 are as follows:

	Interfund	Interfund	Interfund	Interfund	
	<u>Receivable</u>	<b>Payable</b>	<u>Revenues</u>	<b>Expenditures</b>	
General Fund	\$ 9,159,734	\$ -	\$ -	\$ 139,315	
Capital Projects Fund	-	7,345,879	1,982,020	-	
Special Aid Fund	-	1,453,379	16,136	1,858,841	
Non-Major Funds:					
School Lunch Fund	-	282,030	-	<del></del>	
Debt Service Fund		78,446	-		
Total	\$ 9,159,734	\$ 9,159,734	\$ 1,998,156	\$ 1,998,156	

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 5 Interfund Balances and Activity - Continued

The School District typically transfers from the General Fund to the Special Aid Fund the School District's share of the cost to accommodate the mandated accounting for the School District's share of expenditures of a Special Aid Fund project and to and from the Debt Service Fund for the payment of long-term debt. The School District also transfers funds from the Capital Reserve in the General Fund to Capital Funds, as needed, to fund capital projects.

The School District typically loans resources between funds for the purpose of mitigating the effects of transient cash flow issues. All interfund payables are expected to be repaid within one year.

# Note 6 Capital Assets

Capital asset balances and activity for the year ended June 30, 2024 were as follows:

	Beginning		Retirements and	Ending
Governmental Activities	Balance	Additions	Reclassifications	Balance
Capital Assets That Are Not Depreciated				
Land	\$ 2,862,371	\$ -	\$ -	\$ 2,862,371
Construction in Progress	8,143,176	14,932,136	(1,124,531)	21,950,781
Total Nondepreciable Historical Cost	11,005,547	14,932,136	(1,124,531)	24,813,152
Capital Assets That Are Depreciated				
Buildings	105,004,992	2,538	1,124,531	106,132,061
Buildings and Improvements	1,447,858	-	(6,458)	1,441,400
Furniture and Equipment	7,515,145	132,916	(109,221)	7,538,840
Total Depreciable Historical Cost	113,967,995	135,454	1,008,852	115,112,301
Intangible Lease Assets				
Equipment	4,029,757	315,000	-	4,344,757
Total Historical Cost	129,003,299	15,382,590	(115,679)	144,270,210
(Less) Accumulated Depreciation				
Buildings	(52,536,166)	(2,480,508)	<u>.</u>	(55,016,674)
Building Improvements	(1,431,237)	(1,494)	6,548	(1,426,183)
Furniture and Equipment	(3,453,832)	(444,981)	95,697	(3,803,116)
Total Accumulated Depreciation	(57,421,235)	(2,926,983)	102,245	(60,245,973)
(Less) Accumulated Amortization Equipment	(1,573,540)	(699,488)	_	(2,273,028)
Mahmont	(1,373,370)	(0),700)		(2,213,020)
Total Historical Cost, Net	\$ 70,008,524	\$ 11,756,119	\$ (13,434)	\$ 81,751,209

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 6 Capital Assets - Continued

Depreciation and amortization expense was charged to governmental functions as follows:

General Support	\$ 1,089,252
Instruction	1,708,198
Pupil Transportation	708,726
School Lunch Program	120,295

Total Depreciation/Amortization Expense \$ 3,626,471

### Note 7 Short-Term Debt

The School District may issue revenue anticipation notes (RANs) in anticipation of the receipt of revenues. These notes are recorded as a liability of the fund that will actually receive the proceeds from the issuance of the notes. The RANs represent a liability that will be extinguished by the use of expendable, available resources of the fund. The School District did not issue or redeem any RANs during the year.

The School District may issue budget notes up to an amount not to exceed 5% of the amount of the annual budget during any fiscal year for expenditures for which an insufficient or no provision is made in the annual budget. The budget note must be repaid no later than the close of the second fiscal year succeeding the year in which the note was issued. The School District did not issue or redeem any budget notes during the year.

The School District may issue bond anticipation notes (BANs), in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of bonds. New York State law requires that BANs issued for capital purposes be converted to long-term financing within five years after the original issue date.

The following is a summary of the School District's BANs for the year ended June 30, 2024:

		Final		(	Outstanding
Description of Issue	<b>Issue Date</b>	Maturity	Interest Rate	Jı	ine 30, 2024
2024 BAN	06/26/2024	06/26/2025	3.69%	\$	5,000,000
2024 BAN	06/26/2024	06/26/2025	4.25%		12,600,000
Total				\$	17,600,000

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 7 Short-Term Debt - Continued

Transactions in short-term debt for the year are summarized below:

	Interest Rate	Maturity Date	Beginni Baland	0	Issued	Redeemed	Ending Balance
2023 BAN	4.75%	06/27/2024	\$		\$ 13,400,000	\$ 13,400,000	\$ -
2024 BAN	3.69%	06/26/2025		-	5,000,000	-	5,000,000
2024 BAN	4.25%	06/26/2025		-	12,600,000		12,600,000
Total			\$	₩	\$31,000,000	\$ 13,400,000	\$17,600,000

Interest on short-term debt for the year was composed of:

Total	\$	473,198
Plus Interest Accrued in the Current Year	***************************************	7,998
Less BAN premium		(143,011)
Interest Paid	\$	608,211

# Note 8 Long-Term Debt

At June 30, 2024, the total outstanding indebtedness of the School District represented 30.3% of its statutory debt limit, exclusive of building aid. Long-term debt is classified as follows:

- Serial Bonds and Statutory Installment Bonds The School District borrows money in
  order to acquire land or equipment or construct buildings and improvements. This
  enables the cost of these capital assets to be borne by the present and future taxpayers
  receiving the benefit of the capital assets. Statutory Installment Bonds are sometimes
  issued directly with a financial institution or investor and are not offered for public sale.
  There are no terms that present additional risk to the School District associated with
  these direct borrowings or placements.
- Installment Purchase Debt: The School District leases equipment with intent to purchase. Accumulated depreciation and net book value of equipment under installment purchase debt at June 30, 2024 is \$1,647,282 and \$2,470,924, respectively.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

# Note 8 Long-Term Debt - Continued

The following is a summary of the School District's long-term debt for the year ended June 30, 2024:

Description of Issue	Issue Date	Final Maturity	Interest Rate	Outstanding June 30, 2024
Bonds	***************************************			
2019 DASNY Bond	06/17/2019	06/15/2033	3.00% - 5.00%	\$ 3,690,000
Total Bonds				3,690,000
Installment Purchase Debt 2016 EPC Lease Total Installment Purchase Debt	05/26/2016	06/15/2032	2.54%	2,389,091 2,389,091
Premium of Refinancing				379,322
Total Bonds Payable				\$ 6,458,413

Interest expense on long-term debt during the year was:

Total	 162,640
(Less) Amortization of Bond Premium	 (90,455)
Interest Accrued in the Current Year	10,218
(Less) Interest Accrued in the Prior Year	(11,310)
Interest Paid	\$ 254,187

Interest paid on the Serial Bonds varies from year to year, in accordance with interest rates specified in the bond agreements.

Long-term debt balances and activity for the year are summarized as follows:

В	eginning								
	egiiining						Ending	Di	ie Within
	Balance	Iss	ued	R	ledeemed		Balance		ne Year
\$	4,080,000	\$	-	\$	(390,000)	\$	3,690,000	\$	405,000
	2,655,208		_		(266,117)		2,389,091		272,920
	469,777		-		(90,455)		379,322		81,093
\$	7,204,985	\$	-	\$	(746,572)	\$	6,458,413	\$	759,013
		Balance \$ 4,080,000 2,655,208 469,777	Balance       Iss         \$ 4,080,000       \$         2,655,208         469,777	Balance         Issued           \$ 4,080,000         \$ -           2,655,208         -           469,777         -	Balance         Issued         R           \$ 4,080,000         \$ - \$           2,655,208         -	Balance         Issued         Redeemed           \$ 4,080,000         \$ -         \$ (390,000)           2,655,208         -         (266,117)           469,777         -         (90,455)	Balance         Issued         Redeemed           \$ 4,080,000         \$ -         \$ (390,000)         \$           2,655,208         -         (266,117)           469,777         -         (90,455)	Balance         Issued         Redeemed         Balance           \$ 4,080,000         \$ -         \$ (390,000)         \$ 3,690,000           2,655,208         -         (266,117)         2,389,091           469,777         -         (90,455)         379,322	Balance         Issued         Redeemed         Balance         C           \$ 4,080,000         \$ -         \$ (390,000)         \$ 3,690,000         \$           2,655,208         -         (266,117)         2,389,091           469,777         -         (90,455)         379,322

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

# Note 8 Long-Term Debt - Continued

The following is a summary of the maturity of long-term indebtedness:

Year	Principal	Interest	Total		
2025	\$ 677,920	\$ 227,884	\$ 905,804		
2026	684,899	200,655	885,554		
2027	722,056	173,248	895,304		
2028	749,397	144,157	893,554		
2029	711,925	113,879	825,804		
2030-2033	2,532,894	196,369	2,729,263		
Total	\$ 6,079,091	\$ 1,056,192	\$ 7,135,283		

### Note 9 Leases

The School District enters into lease agreements for certain equipment that are considered leases. The School District is not party to any material short term leases, and current leases do not require any material variable payments. At June 30, 2024, the School District reported \$4,344,757 in intangible lease assets, offset by accumulated amortization of \$2,273,028.

At June 30, 2024, all intangible lease assets are included in the liability below.

		Final	Discount	0	utstanding
Description of Lease	Issue Date	_Maturity_	Rate	Ju	ne 30, 2024
Santander Bank Bus Lease	01/10/2021	01/10/2026	2.20%	\$	1,315,938
IPA 2024	08/01/2023	08/01/2027	4.74%		288,343
IPA 2020	08/01/2020	08/01/2024	1.45%		74,483
IPA 2021	08/01/2021	08/01/2025	1.78%		124,943
Copier Lease 2021	03/03/2021	05/03/2026	0.79%		10,331
IPA 2022	08/01/2022	08/01/2026	3.13%		257,691
Total				\$	2,071,729

The following is a summary of the maturity of lease liabilities:

Year	Principal	Interest	Total		
2025	\$ 627,317	\$ 51,745	\$ 679,062		
2026	1,211,017	36,407	1,247,424		
2027	164,935	3,103	168,038		
2028	68,460	3,103	71,563		
Total	\$ 2,071,729	\$ 94,358	\$ 2,166,087		

Interest paid on leases amounted to \$68,354 in the current year.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 10 Other Long-Term Liabilities

Compensated absences represent the value of the earned and unused portion of the liability of compensated absences. This liability is liquidated from the General and School Lunch Funds.

Termination benefits represent the value of earned and unused portion of the liability of signing bonuses. This liability is liquidated from the General and School Lunch Funds.

Other Long-Term Liabilities balances and activity are summarized as follows:

	eginning Balance	A	dditions	Dele	tions	Ending Balance	Wi	nts Due thin Year
Compensated Absences	\$ 306,794	\$	13,022	\$	-	\$ 319,816	\$	-
Termination Benefits	 77,500		20,000		-	 97,500		
Total	\$ 384,294	\$	33,022	\$	-	\$ 417,316	\$	

Changes to other long-term liabilities are reported net, as it is impractical to individually determine the amount of additions and deletions during the year.

# Note 11 Pension Obligations - New York State and Local Employees' Retirement System (ERS) and the New York State Teachers' Retirement (TRS) (the Systems)

### Plan Descriptions and Benefits Provided

### Teachers' Retirement System (TRS) (System)

The School District participates in the New York State Teachers' Retirement System (TRS). This is a cost-sharing multiple-employer public employee retirement system. The System provides retirement benefits as well as death and disability benefits to plan members and beneficiaries as authorized by the Education Law and the Retirement and Social Security Law (RSSL) of the State of New York. The System is governed by a 10member Board of Trustees. System benefits are established under New York State Law. Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York Public Schools and BOCES who elected to participate in TRS. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a state statute. Additional information regarding the System may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, New York 12211-2395 or by referring to the NYSTRS Comprehensive Annual Financial report which can be found on the System's website at www.nystrs.org.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

Note 11 Pension Obligations - New York State and Local Employees' Retirement System (ERS) and the New York State Teachers' Retirement (TRS) (the Systems) - Continued

Plan Descriptions and Benefits Provided - Continued

### Teachers' Retirement System (TRS) (System) - Continued

Tier 3 and Tier 4 members are required by law to contribute 3% of salary to the System. Effective October 2000, contributions were eliminated for Tier 3 and 4 members with 10 or more years of service or membership. Effective January 1, 2010, Tier 5 members are required by law to contribute 3.5% of salary throughout their active membership. Effective April 1, 2012, Tier 6 members are required by law to contribute between 3% and 6% of salary throughout their active membership in accordance with a salary based upon salary earned. Pursuant to Article 14 and Article 15 of the New York State Retirement and Social Security Law (RSSL), those member contributions are used to help fund the benefits provided by the System. However, if a member dies or leaves covered employment with less than 5 years of credited service for Tiers 3 and 4, or 10 years of credited service for Tiers 5 and 6, the member contributions with interest calculated at 5% per annum are refunded to the employee or designated beneficiary. Eligible Tier 1 and Tier 2 members may make member contributions under certain conditions pursuant to the provisions of Article 11 of the Education Law and Article 11 of the RSSL. Upon termination of membership, such accumulated member contributions are refunded. At retirement, such accumulated member contributions can be withdrawn or are paid as a life annuity.

### Employees' Retirement System (ERS) (System)

The School District participates in the New York State and Local Employees' Retirement System (ERS). This is a cost-sharing, multiple-employer, defined benefit pension plan. The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. System benefits are established under the provisions of the New York State Retirement and Social Security Law (RSSL). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a state statute. The School District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the state's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at www.osc,state.ny.us/retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, New York 12244.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

Note 11 Pension Obligations - New York State and Local Employees' Retirement System (ERS) and the New York State Teachers' Retirement (TRS) (the Systems) - Continued

### Plan Descriptions and Benefits Provided - Continued

### Employees' Retirement System (ERS) (System) - Continued

Generally, Tier 3, 4, and 5 members must contribute 3% of their salary to the System. As a result of Article 19 of the RSSL, eligible Tier 3 and 4 employees, with a membership date on or after July 27, 1973, who have ten or more years of membership or credited service with the System, are not required to contribute. Members cannot be required to begin making contributions or to make increased contributions beyond what was required when membership began. For Tier 6 members, the contribution rate varies from 3% to 6% depending on salary. Generally, Tier 5 and 6 members are required to contribute for all years of service.

# **Summary of Significant Accounting Policies**

The Systems' financial statements from which the Systems' fiduciary respective net position is determined are prepared using the accrual basis of accounting. System member contributions are recognized when due and the employer has a legal requirement to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Investments are reported at fair value. For detailed information on how investments are valued, please refer to the Systems' annual reports.

### **Contributions**

The School District is required to contribute at an actuarially determined rate. The School District's contributions made to the Systems were equal to 100% of the contributions required for each year. The required contributions for the current year and two preceding years were:

Year	ERS		TRS
2024	\$ 417,240	\$	1,437,447
2023	399,135		1,312,477
2022	470,066		1,054,253

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

Note 11 Pension Obligations - New York State and Local Employees' Retirement System (ERS) and the New York State Teachers' Retirement (TRS) (the Systems) - Continued

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2024, the School District reported the following (asset)/liability for its proportionate share of the net pension (asset)/liability for each of the Systems. The net pension (asset)/liability was measured as of March 31, 2024 for ERS and June 30, 2023 for TRS. The total pension liability used to calculate the net pension (asset)/liability was determined by an actuarial valuation. The School District's proportionate share of the net pension (asset)/liability was based on a projection of the School District's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was derived from reports provided to the School District by the ERS and TRS Systems.

	ERS	TRS
Actuarial Valuation Date	April 1, 2023	June 30, 2022
Net Pension (Asset)/Liability	\$ 14,724,050,185	\$ 1,143,585,019
School District's Proportionate Share of the		
Plan's Total Net Pension (Asset)/Liability	1,754,807	864,965
School District's Share of the		
Net Pension (Asset)/Liability	0.011918%	0.07564%

For the year ended June 30, 2024, the School District recognized pension expense of \$731,387 for ERS and \$2,502,396 for TRS in the District-wide financial statements. At June 30, 2024, the School District's reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources			Deferred Inflows of Resources				
		ERS		TRS		ERS		TRS
Differences Between Expected and Actual								
Experience	\$	565,222	\$	2,097,310	\$	47,849	\$	5,183
Changes of Assumptions		663,453		1,862,244		-		405,866
Net Differences Between Projected and Actual								
Earnings on Pension Plan Investments		-		442,153		857,214		_
Changes in Proportion and Differences								
Between the School District's Contributions								
and Proportionate Share of Contributions		158,368		484,505		117,888		491,414
School District's Contributions Subsequent								
to the Measurement Date		145,351		1,402,121		<del>-</del>		-
Total	\$1,	,532,394	\$	6,288,333	\$1,	,022,951	\$	902,463

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

Note 11 Pension Obligations - New York State and Local Employees' Retirement System (ERS) and the New York State Teachers' Retirement (TRS) (the Systems) - Continued

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - Continued

School District contributions subsequent to the measurement date, reported as deferred outflows of resources, will be recognized as a reduction of the net pension (asset)/liability in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending	ERS	TRS
2025	\$ (340,216)	\$ 393,999
2026	333,560	(375,621)
2027	540,004	3,505,633
2028	(169,256)	191,354
2029	-	145,260
Thereafter	-	123,124

### **Actuarial Assumptions**

The total pension liability as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liability to the measurement date.

Significant actuarial assumptions used in the valuations were as follows:

	ERS	TRS		
Measurement Date	March 31, 2024	June 30, 2023		
Actuarial Valuation Date	April 1, 2023	June 30, 2022		
Investment Rate of Return	5.9%	6.95%		
Salary Increases	4.4%	1.95% - 5.18%		
Cost of Living Adjustments	1.5%	1.3%		
Inflation Rate	2.9%	2.4%		

For ERS, annuitant mortality rates are based on April 1, 2015 - March 31, 2020 System's experience with adjustments for mortality improvements based on the Society of Actuaries' Scale MP-2021. For TRS, annuitant mortality rates are based on plan member experience with adjustments for mortality improvements based on Society of Actuaries' Scale MP-2021, applied on a generational basis.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

Note 11 Pension Obligations - New York State and Local Employees' Retirement System (ERS) and the New York State Teachers' Retirement (TRS) (the Systems) - Continued

### **Actuarial Assumptions - Continued**

For ERS, the actuarial assumptions used in the April 1, 2023 valuation are based on the results of an actuarial experience study for the period April 1, 2015 - March 31, 2020. For TRS, the actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period July 1, 2015 - June 30, 2020.

For ERS, the long-term rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by each the target asset allocation percentage and by adding expected inflation. For TRS, the long-term expected rate of return on pension plan investments was determined in accordance with Actuarial Standard of Practice (ASOP) No. 27, Selection of Economic Assumptions for Measuring Pension Obligations. ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to expect future real rates of return (expected returns, net of pension plan investment expense and inflation) for each major asset class as well as historical investment data and plan performance.

Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are summarized as follows:

	ERS	TRS
Measurement Date	March 31, 2024	June 30, 2023
Asset Type		
Domestic Equity	4.00%	6.80%
International Equity	6.65%	7.60%
Global Equity	-	7.20%
Real Estate Equity	4.60%	6.30%
Private Equity	7.25%	10.10%
Opportunistic/Absolute Return Strategy	5.25%	-
Real Assets	5.79%	<del></del>
Cash	0.25%	-
Credit	5.40%	-
Domestic Fixed Income	1.50%	2.20%
Global Bonds		1.60%
Private Debt	-	6.00%
Real Estate Debt	<del>-</del>	3.20%
High-Yield Bonds	<b>-</b> .	4.40%
Cash Equivalents	-	0.30%

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

Note 11 Pension Obligations - New York State and Local Employees' Retirement System (ERS) and the New York State Teachers' Retirement (TRS) (the Systems) - Continued

#### **Discount Rate**

The discount rate used to calculate the total pension liability was 5.9% for ERS and 6.95% for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and contributions from employers will be made at statutorily required rates, actuarially determined. Based on the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the Proportionate Share of the Net Pension (Asset)/Liability to the Discount Rate Assumption

The following presents the School District's proportionate share of the net pension (asset)/liability calculated using the discount rate of 5.9% for ERS and 6.95% for TRS, as well as what the School District's proportionate share of the net pension (asset)/liability would be if it were calculated using a discount rate that is 1 percentage point lower or higher than the current rate:

ERS	1% Decrease (4.9%)	Current Assumption (5.9%)	1% Increase (6.9%)
School District's Proportionate Share of the			
Net Pension (Asset)/Liability	\$ 5,517,291	\$ 1,754,807	\$ (1,387,649)
	1% Decrease	Current Assumption	1% Increase
TRS	(5.95%)	(6.95%)	(7.95%)
School District's Proportionate Share of the			
Net Pension (Asset)/Liability	\$13,173,854	\$ 864,965	\$ (9,487,343)

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

Note 11 Pension Obligations - New York State and Local Employees' Retirement System (ERS) and the New York State Teachers' Retirement (TRS) (the Systems) - Continued

### **Pension Plan Fiduciary Net Position**

The components of the current-year net pension (asset)/liability of the employers as of the respective measurement dates were as follows:

	Dollars in Thousands							
	ERS	TRS						
Measurement Date	March 31, 2024	June 30, 2023						
Employers' Total Pension	\$ 240,696,851	\$ 138,365,122						
Plan Net Position	(225,972,801)	(137,221,537)						
Employers' Net Pension (Asset)/Liability	\$ 14,724,050	\$ 1,143,585						
Ratio of Plan Net Position to the Employers' Total Pension Liability	93.9%	99.2%						

### Payables to the Pension Plan

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31. Accrued retirement contributions as of June 30, 2024 represent the projected employer contribution for the period of April 1, 2024 through June 30, 2024 based on estimated ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2024 amounted to \$145,351.

For TRS, employer and employee contributions for the fiscal year ended June 30, 2024 are paid to the System in September, October, and November 2024 through a state aid intercept. Accrued retirement contributions as of June 30, 2024 represent employee and employer contributions for the fiscal year ended June 30, 2024 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2024 amounted to \$1,589,885.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

# Note 11 Pension Obligations - New York State and Local Employees' Retirement System (ERS) and the New York State Teachers' Retirement (TRS) (the Systems) - Continued

### **Effect on Net Position**

Changes in the net pension (asset)/liability and deferred outflows and inflows of resources for the year ended June 30, 2024 resulted in the following effect on net position:

	Beginning	CI.	Ending
	Balance	Change	Balance
ERS			
Net Pension (Asset)/Liability	\$ 2,349,910	\$ (595,103)	\$ 1,754,807
Deferred Outflows of Resources	(1,625,121)	92,727	(1,532,394)
Deferred Inflows of Resources	304,051	718,900	1,022,951
Subtotal	1,028,840	216,524	1,245,364
TRS			
Net Pension (Asset)/Liability	1,430,772	(565,807)	864,965
Deferred Outflows of Resources	(8,224,008)	1,935,675	(6,288,333)
Deferred Inflows of Resources	1,171,611	(269,148)	902,463
Subtotal	(5,621,625)	1,100,720	(4,520,905)
Total Effect on Net Position	\$ (4,592,785)	\$ 1,317,244	\$ (3,275,541)

### Note 12 Postemployment Benefits Other than Pensions (OPEB)

### **General Information About the OPEB Plan**

Plan Description - The School District's defined OPEB Plan (Plan) provides medical benefits to eligible retirees and their spouses in accordance with various employment contracts. The Plan is a single employer defined benefit healthcare plan administered by the School District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the School Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. The Plan does not issue separate financial statements because there are no assets legally segregated for the sole purpose of paying benefits under the Plan.

### **Benefits Provided**

The School District provides healthcare benefits for eligible retirees and their spouses. Benefit terms are dependent of which contract each employee falls under. The specifics of each contract are on file at the School District offices and are available upon request.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 12 Postemployment Benefits Other than Pensions (OPEB) - Continued

### **Employees Covered by Benefit Terms**

At June 30, 2024, the following employees were covered by the benefit terms.

Total	363
Spouses of Retirees	31
Beneficiaries	-
Retirees	52
Active	280

### **Total OPEB Liability**

The School District's total OPEB liability of \$6,546,176 was measured as of June 30, 2024 and was determined by an actuarial valuation as of July 1, 2022.

Actuarial Assumptions and Other Inputs - The total OPEB liability as of June 30, 2024 was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Discount Rate	3.93%
20 Year Municipal Bond Yield	3.93%
Salary Increases	2.40%
Healthcare Cost Trend Rate	6.4% - 3.8%

The long-term bond rate is based on the Bond Buyer AA 20-Year General Obligation Bond Index as of June 30, 2024.

Salaries are assumed to increase at 2.40% per year. The salary scale was based on the School District's review of historical experience as well as future expectations.

Mortality rates were based on the Pub-2010 Headcount-Weighted Mortality Tables generationally projected using the Scale MP-2021 mortality improvement scale on a fully generational basis.

Election percentage: It was assumed that 95% of future retirees eligible for coverage will elect retiree group benefits.

Spousal Coverage: 50% of current active members are assumed to elect dependent coverage. It was assumed that 25% of future retirees will elect spousal coverage upon retirement with male spouses assumed to be three years older and female spouses assumed to be three years younger than the retiree. No surviving spouses are assumed to continue coverage past age 65.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 12 Postemployment Benefits Other than Pensions (OPEB) - Continued

### **Total OPEB Liability - Continued**

The annual rate of increase in healthcare costs developed based on a review of published national trend survey data in relation, to the retiree health plan offerings and updated long-term rates based on the Society of Actuaries Long-Term Healthcare Cost Trend Models v2022 f4 (the Getzen model).

The actuarial assumptions used in the July 1, 2022 valuation were consistent with the requirements of GASB Statement No. 75 and Actuarial Standards of Practice (ASOPs).

### Changes in the Total OPEB Liability

	Total OPEB Liability				
Balance at June 30, 2023	\$ 6,276,033				
Changes for the Year					
Service Cost	287,214				
Interest Cost	229,667				
Changes of Benefit Terms	429,583				
Changes in Assumptions or Other Inputs	(129,406)				
Benefit Payments	(546,915)				
Net Change	270,143				
Balance at June 30, 2024	\$ 6,546,176				

Changes of assumptions and other inputs reflect a change in the discount rate from 3.65% at the measurement date of June 30, 2023 to 3.93% at June 30, 2024.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate - The following presents the total OPEB liability of the School District, as well as what the School District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or higher than the current discount rate:

1% Decrease				scount Rate	10	1% Increase				
		(2.93%)		(3.93%)	(4.93%)					
Total OPEB Liability	\$	7,018,694	\$	6,546,176	\$	6,102,893				

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 12 Postemployment Benefits Other than Pensions (OPEB) - Continued

### Changes in the Total OPEB Liability

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate - The following presents the total OPEB liability of the School District, as well as what the School District's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1 percentage point lower or higher than the current healthcare cost trend rate:

			Hea	Ithcare Cost		
	1%	6 Decrease	T	rend Rate	10	% Increase
Total OPEB Liability	\$	6,033,796	\$	6,546,176	\$	7,148,229

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2024, the School District recognized OPEB expense of \$1,570,699.

At June 30, 2024, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	O	Deferred Outflows of Resources	]	Deferred Inflows of Resources		
Differences Between Expected and Actual Experience Changes in Assumptions or Other Inputs	\$	2,035,687 1,032,177	\$	2,286,478 509,442		
Total	\$	3,067,864	\$	2,795,920		

School District contributions subsequent to the measurement date, reported as deferred outflows of resources, will be recognized as a reduction of the net pension (asset)/liability in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year	
Ending June 30,	 Amount
2025	\$ 624,235
2026	624,235
2027	(160,599)
2028	(235,590)
2029	(235,590)
Thereafter	(344,747)

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 12 Postemployment Benefits Other than Pensions (OPEB) - Continued

#### **Effect on Net Position**

Changes in the OPEB liability and deferred outflows and inflows of resources for the year ended June 30, 2024 resulted in the following effect on net position:

	Beginning							
		Balance		Change	Balance			
Other Postemployment Benefits Liability	\$	6,276,033	\$	270,143	\$	6,546,176		
Deferred Outflows of Resources		(4,179,095)		1,111,231		(3,067,864)		
Deferred Inflows of Resources		3,153,510		(357,590)		2,795,920		
Total Effect on Net Position	\$	5,250,448	\$	1,023,784	\$	6,274,232		

### Note 13 Commitments and Contingencies

### Risk Financing and Related Insurance - General Information

The School District is exposed to various risks of loss related to, but not limited to, torts; theft of, damage to, and destruction of assets; injuries to employees; errors and omissions; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years.

### Grants

The School District receives financial assistance from federal and state agencies in the form of grants and calculated aid as determined by New York State. The expenditure of grant funds generally requires compliance with the terms and conditions specified in the agreements and are subject to audit by the grantor agencies. State aid payments are based upon estimated expenditures and pupil statistics, are complex, and subject to adjustment. Any disallowed claims resulting from such audits could become a liability of the School District. Based on prior experience, management expects such amounts to be immaterial.

# Litigation

The School District is subject to claims and lawsuits that arise in the ordinary course of business. In the opinion of management, these claims will not have a material adverse effect upon the financial position of the School District.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

Note 14 Fund Balance Detail

At June 30, 2024, nonspendable, restricted, and assigned fund balance in the governmental funds was as follows:

			Non-Major Funds							
	<u></u>	General Fund	School Lunch Fund		Debt Service Fund		Miscellaneous Special Revenue Fund			
Nons pendable										
Inventory	\$	=	\$	46,526	\$	-	\$	-		
Prepaid Items		15,000		-		-		-		
Total Nonspendable Fund Balance		15,000	_\$_	46,526	\$	-	\$	_		
Restricted										
Reserve for ERS Contributions	\$	2,289,200	\$	-	\$	-	\$	-		
Reserve for TRS Contributions		738,530		_		-		-		
Tax Certiorari Reserve		108,388		_		-		-		
Unemployment Insurance Reserve		207,946		_		-		-		
Workers Compensation Reserve		196,140		-		-		-		
Liability Claims and Property Loss										
Reserve		516,450		-		=		-		
Employee Benefit Accrued										
Liability Reserve		903,673		-		-		-		
Repair Reserve		351,838		-		-		-		
Capital Reserves		10,245,742		-		-		-		
School Lunch		-		24,562		-		-		
Debt Service		-		-		89,647		-		
Scholarships		-		-		-		1,156,775		
Total Restricted Fund Balance	\$1	5,557,907	\$	24,562	\$	89,647	\$	1,156,775		
Assigned										
Appropriated for Next Year's Budget	\$	500,000	\$	-	\$	-	\$	-		
Encumbered for:										
General Support		86,660		=		-		-		
Instruction		179,874		-		-		-		
Pupil Transportation		10,500		-		_		-		
Total Assigned Fund Balance	\$	777,034	\$	_	\$	_	\$	-		

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 15 Restricted Fund Balances

Portions of restricted fund balance are reserved and not available for current expenditures as reported in the Governmental Funds Balance Sheet. The balances and activity of the General Fund and Debt Service Fund reserves, for the year ended June 30, 2024, were as follows:

General Fund	Beginning Balance	Interest Additions Earned Appropriated					Ending Balance		
Reserve for ERS Contributions	\$ 2,258,881	\$	\$ -		30,319	\$	<u>.</u>	\$	2,289,200
Reserve for TRS Contributions	728,749		_		9,781		_		738,530
Tax Certiorari Reserve	106,952		_		1,436		-		108,388
Unemployment Insurance Reserve	235,719				3,164	(30,937)			207,946
Workers Compensation Reserve	193,542		-		2,598	-			196,140
Liability Claims and Property Loss									
Reserve	509,610		-		6,840		-		516,450
Employee Benefit Accrued Liability Reserve	891,701		-		11,972		-		903,673
Repair Reserve	347,173		-		4,665		_		351,838
Capital Reserves	 10,073,517		37,018 135,207 -				10,245,742		
Total Restricted Fund Balance	\$ 15,345,844	\$	37,018	\$ :	205,982	\$	(30,937)	\$	15,557,907
Debt Service Fund	\$ 44,683	\$	143,011	\$	3,128	\$	(101,175)	\$	89,647

### Note 16 Tax Abatements

For the year ended June 30, 2024, property in the School District was subject to property tax abatements negotiated by the Chenango County Industrial Development Agency (CCIDA).

CCIDA enters into Payment in Lieu of Taxes (PILOT) agreements with businesses within Chenango County under New York State GML §858. Economic development agreements entered into by CCIDA can include the abatement of county, local, and school district taxes. In this case, negotiated abatements have resulted in reductions of property taxes, which CCIDA administers as a temporary reduction in the assessed value of the property involved. The abatement agreements generally stipulate a percentage reduction of property taxes, but sometimes stipulate a dollar value reduction in lieu of a percentage reduction.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

### Note 16 Tax Abatements - Continued

Information relevant to disclosure of the program for the year ended June 30, 2024 is as follows:

	Taxable Assessed Value		Combined Tax Rates	Tax Value		PILOT Received		Taxes Abated	
Chenango County Industrial	•								
Development Agency									
Liberty Affordable Housing	\$	1,283,100	31.32	\$	40,186	\$	20,845	\$	19,341
Chenango Limited Partnership		400,000	31.32		12,528		2,198		10,330
Tiffant Energy LLC		3,650,000	44.37		161,949		9,978		151,971
Norwich Solar		6,000,000	44.37		266,218		35,217		231,001
Total PILOT Agreements	\$	11,333,100		\$ 4	480,881	\$	68,238	\$ 4	112,643

# Note 17 Stewardship, Compliance, and Accountability

# **Deficit Unassigned Fund Balance**

At June 30, 2024, the Capital Projects Fund had an unassigned fund balance deficit of \$19,389,842. This deficit is expected to be eliminated with permanent financing at the completion of the respective projects.

# SCHEDULE OF REVENUES COMPARED TO BUDGET (NON-U.S. GAAP) GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2024

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
REVENUES	<u> </u>		**************************************	
Local Sources				
Real Property Taxes	\$ 12,493,183	\$ 12,493,183	\$ 11,142,934	\$ (1,350,249)
Other Tax Items	118,297	118,297	1,576,388	1,458,091
Charges for Services	-	-	148,546	148,546
Use of Money and Property	32,420	32,420	577,117	544,697
Sale of Property and				
Compensation for Loss	1,000	1,000	15,913	14,913
Miscellaneous	355,000	355,000	725,195	370,195
<b>Total Local Sources</b>	12,999,900	12,999,900	14,186,093	1,186,193
State Sources	32,328,195	32,328,195	32,437,726	109,531
Medicaid Reimbursement	125,000	125,000	202,848	77,848
Federal Sources	94,068	94,068	-	(94,068)
Total Revenues and Other				
Financing Sources	45,547,163	45,547,163	\$ 46,826,667	\$ 1,279,504
Appropriated Fund Balance	599,133	599,133		
Encumbrances Carried				
Forward from Prior Year	264,035	264,035		
Total Revenues, Appropriated Reserves, and Designated	0 47 410 224	0 46 410 221		
Fund Balance	\$ 46,410,331	\$ 46,410,331		

# SCHEDULE OF EXPENDITURES COMPARED TO BUDGET (NON-U.S. GAAP) GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2024

	Original Budget	Final Budget	Actual	Encumbrances	Variance Favorable (Unfavorable)	
EXPENDITURES				<u> </u>	-	
General Support						
Board of Education	\$ 64,244	\$ 52,344	\$ 42,231	\$	\$ 10,113	
Central Administration	270,767	270,767	231,962		38,805	
Finance	720,383	609,864	573,829	25,564	10,471	
Staff	535,813	470,375	439,751		30,624	
Central Services	4,882,260	4,499,890	3,551,001	61,096	887,793	
Special Items	1,339,427	1,241,091	1,209,230		31,861	
Total General Support	7,812,894	7,144,331	6,048,004	86,660	1,009,667	
Instruction						
Instruction, Administration, and	1 002 (51	2.005.000	1.077.000	20.256	100.744	
Improvement	1,803,651	2,085,989	1,866,989	28,256	190,744	
Teaching - Regular School Programs for Children with	10,358,175	9,964,366	9,055,066	144,202	765,098	
S	5 212 425	5,651,305	5,290,460	2.500	358,247	
Handicapping Conditions Occupational Education	5,312,435	1,884,453	1,823,346	2,598	61,107	
Teaching - Special School	212,149	119,102	114,265		4,837	
Instructional Media	850,115	941,510	933,206	556	7,748	
Pupil Services	2,273,386	2,290,625	1,958,532	4,262	327,831	
Total Instruction	22,694,364	22,937,350	21,041,864	179,874	1,715,612	
Pupil Transportation	2,225,194	1,879,929	1,496,563	10,500	372,866	
Community Services	38,500	38,500	656		37,844	
Employee Benefits	11,662,802	11,665,802	8,814,675		2,851,127	
Debt Service						
Principal	706,116	1,373,564	1,355,605	-	17,959	
Interest	729,189	829,583	829,577	-	6	
Total Debt Service	1,435,305	2,203,147	2,185,182		17,965	
Total Expenditures	45,869,059	45,869,059	39,586,944	277,034	6,005,081	
OTHER FINANCING USES Operating Transfers Out	541,272	541,272	139,315	-	401,957	
Total Expenditures and Other Financing Uses	\$ 46,410,331	\$ 46,410,331	39,726,259	\$ 277,034	\$ 6,407,038	
Net Change in Fund Balance			7,100,408			
Fund Balance - Beginning of Year			18,069,864			
Fund Balance - End of Year			\$ 25,170,272			

See Notes to Required Supplementary Information

## SCHEDULE OF SCHOOL DISTRICT CONTRIBUTIONS NYSLRS PENSION PLAN FOR THE LAST 10 FISCAL YEARS

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Contractually Required Contribution	\$ 417,240	\$ 399,135	\$ 470,066	\$ 510,294	\$ 604,519	\$ 627,653	\$ 623,322	\$ 600,180	\$ 690,557	\$ 804,027
Contributions in Relation to the Contractually Required Contribution	(417,240)	(399,135)	(470,066)	(510,294)	(604,519)	(627,653)	(623,322)	(600,180)	(690,557)	(804,027)
Contribution Deficiency (Excess)	-	-	-	-	-	-	-	-	-	-
School District's Covered Payroll for Year Ended June 30,	4,052,049	3,666,133	3,442,668	4,151,965	4,396,822	4,354,147	4,536,306	4,380.412	4,018,464	4,086,051
Contributions as a Percentage of Covered Payroll	10.3%	10.9%	13.7%	12.3%	13.7%	14.4%	13.7%	13.7%	17.2%	19.7%

## SCHEDULE OF SCHOOL DISTRICT CONTRIBUTIONS NYSTRS PENSION PLAN FOR THE LAST 10 FISCAL YEARS

Contractually Required Contribution	2024 \$ 1,402,121	2023 \$ 1,437,447	2022 \$ 1,312,477	<b>2021</b> \$ 1,054,253	<b>2020</b> \$ 1,032,826	<b>2019</b> \$ 1,370,302	<b>2018</b> \$ 1,531,422	<b>2017</b> \$ 1,706,956	<b>2016</b> \$ 2,160,023	2015 \$ 2,062,376
Contributions in Relation to the Contractually Required Contribution	(1,402,121)	(1,437,447)	(1,312,477)	(1,054,253)	(1,032,826)	(1,370,302)	(1,531,422)	(1,706,956)	(2,160,023)	(2,062,376)
Contribution Deficiency (Excess)	-	-	-	-	-	-	•	-	-	••
School District's Covered Payroll for Year Ended June 30,	14,365,994	13,955,796	13,392,622	11,062,466	11,657,178	12,903,032	15,626,755	14,564,471	16,289,766	11,764,837
Contributions as a Percentage of Covered Payroll	9.8%	10.3%	9.8%	9.5%	8.9%	10.6%	9.8%	11.7%	13.3%	17.5%

# SCHEDULE OF THE SCHOOL DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION (ASSET)/LIABILITY NYSLRS PENSION PLAN FOR THE YEARS ENDED JUNE 30,

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
School District's Proportion of the Net Pension (Asset)/Liability	0.011918%	0.010958%	0.010379%	0.012793%	0.013943%	0.015700%	0.015300%	0.014700%	0.015200%	0.015200%
School District's Proportionate Share of the Net Pension (Asset)/Liability	\$ 1,754,807	\$ 2,349,910	\$ (848,434)	\$ 12,738	\$ 3,692,127	\$ 1,112,621	\$ 493,989	\$ 1,382,249 \$	2,447,531 \$	514,241
School District's Covered Payroll	3,852,703	3,603,943	3,422,707	4,123,503	4,354,147	4,354,147	4,536,306	4,380,412	4,018,464	4,086,051
School District's Proportionate Share of the Net Pension (Asset)/Liability as a Percentage of its Covered Payroll	45.5%	65,2%	(24.8)%	0,3%	84.8%	25.6%	10.9%	31.6%	60.9%	12.6%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	93.9%	90.8%	103.7%	99.9%	86.4%	96.3%	98.2%	94.7%	90.7%	97.9%
The Following is a Summary of Changes of Assumptions										
Inflation Salary Increases Cost of Living Adjustments Investment Rate of Return Discount Rate Society of Actuaries' Mortality Scale	2.90% 4.40% 1.50% 5.90% 5.90% MP-2021	2.90% 4.40% 1.50% 5.90% 5.90% MP-2021	2.70% 4.40% 1.40% 5.90% 5.90% MP-2020	2.50% 4.50% 1.30% 6.80% 6.80% MP-2019	2,50% 4,20% 1,30% 6,80% 6,80% MP-2018	2.50% 3.80% 1.30% 7.00% 7.00% MP-2014	2,50% 3,80% 1,30% 7,00% 7,00% MP-2014	2.50% 3.80% 1.30% 7.00% 7.00% MP-2014	2.50% 3.80% 1.30% 7.00% 7.00% MP-2014	2.50% 3.80% 1.30% 7.00% 7.00% MP-2014

# SCHEDULE OF THE SCHOOL DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION (ASSET)/LIABILITY NYSTRS PENSION PLAN FOR THE YEARS ENDED JUNE 30,

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
School District's Proportion of the Net Pension (Asset)/Liability	0.07564%	0.07456%	0.06518%	0.06868%	0.08061%	0.08580%	0.08250%	0.08340%	0.08200%	0.08200%
School District's Proportionate Share of the Net Pension (Asset)/Liability	\$ 864,965	\$ 1,430,772	\$ (11,294,385)	\$ 1,897,815	\$ (2,094,361)	\$ (1,552,247)	\$ (626,756)	\$ 893,493	\$ (8,520,196)	\$ (9,133,339)
School District's Covered Payroll	13,955,796	13,392,622	11,062,466	11,657,178	12,903,032	15,626,755	14,564,471	16,289,766	11,764,837	12,111,415
School District's Proportionate Share of the Net Pension (Asset)/Liability as a Percentage of its Covered Payroll	6.2%	10.7%	(102.1)%	16.3%	(16,2)%	(9.9)%	(4.3)%	5.5%	(72.4)%	(75.4)%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	99.2%	98.6%	113.2%	97.8%	102,2%	101.5%	100.7%	99.0%	110.5%	111.5%
The Following is a Summary of Changes of Assumptions										
Inflation Salary Increases Cost of Living Adjustments Investment Rate of Return Discount Rate Society of Actuaries' Mortality Scale	2.40% 1.95% - 5.18% 1.30% 6.95% 6.95% MP-2021	2.40% 1.95% - 5.18% 1.30% 6.95% 6.95% MP-2020	2.20% 1.90% - 4.72% 1.30% 7.10% 7.10% MP-2019	2.20% 1.90% - 4.72% 1.30% 7.10% 7.10% MP-2018	2,25% 1,90% - 4,72% 1,50% 7,25% 7,25% MP-2014	2,25% 1,90% - 4,72% 1,50% 7,25% 7,25% MP-2014	2.50% 1.90% - 4.72% 1.50% 7.50% 7.50% MP-2014	3.00% 4.0% - 10.9% 1.50% 8.00% AA	3.00% 4.0% - 10.9% 1.63% 8.00% 8.00% AA	3.00% 4.0% - 10.9% 1.63% 8.00% 8.00% AA

### SCHEDULE OF CHANGES IN THE SCHOOL DISTRICT'S TOTAL OPEB LIABILITY AND RELATED RATIOS FOR THE LAST 10 FISCAL YEARS

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Service Cost	\$ 287,214	\$ 209,068	\$ 239,231	\$ 258,834	\$ 587,303	\$ 249,898	\$ 188,676	\$ 74,925	\$ *	\$ *
Interest Cost	229,667	185,162	120,687	198,905	428,942	173,986	108,457	43,450	*	*
Changes of Benefit Terms	429,583	247,039	349,073	(185,959)	481,678	-	-	-	柞	*
Differences Between Expected										
and Actual Experience	-	157,009	_	(3,785,806)	3,377,806	1,322,556	905	2,672,635	*	*
Changes in Assumptions or Other										
Inputs	(129,406)	759,829	(403,252)	790,956	(132,143)	-	-	(379,354)	*	*
Benefit Payments	(546,915)	(601,904)	(664,549)	(675,725)	(891,959)	(338,190)	(194,629)	(140,821)	*	*
	270,143	956,203	(358,810)	(3,398,795)	3,851,627	1,408,250	103,409	2,270,835	*	*
Total OPEB Liability - Beginning of Year	6,276,033	5,319,830	5,678,640	9,077,435	5,225,808	3,817.558	3,714,149	1,443,314	*	*
Total OPEB Liability - End of Year	\$ 6,546,176	\$ 6,276,033	\$ 5,319,830	\$ 5,678,640	\$ 9,077,435	\$ 5,225,808	\$ 3,817,558	\$ 3,714,149	\$ *	\$ *
·	Z CALLO COLUMN PONALI MANAIANCA MAPARATAN	A 1113/11/////A11 18615A 1561111/VIAS-J/AI///ASTAU	Transferment with the second state of the seco	TOTAL AND	WALLAND WALLEN WALLEN WALLEN WAS	HANNATH BANATINANIA SANTANIA S				CONTRACTOR OF THE PARTY OF THE
Covered Employee Payroll	\$ 14,431,312	\$ 14,431,321	\$ 14,540,157	\$ 14,540,157	\$ 16,380,634	\$ 12,692,849	\$ 11,529,367	11,303,301	\$ *	\$ *
Total OPEB Liability as a										
Percentage of Covered Payroll	45%	43%	37%	39%	55%	41%	33%	33%	*	**
Healthcare Cost Trend Rates	6.40% - 3.80%	6.40% - 3.80%	5.30% - 4.10%	5.30% - 4.10%	11.23% - 5.0%	11.23% - 5.0%	15.63% - 5.0%	15.63% - 5.0%	*	*
Salary Increases	2.40%	2.40%	2.60%	2.60%	4.00%	4.00%	2.00%	2.00%	*	*
Inflation Rate	2.40%	2.40%	2.60%	2.60%	4.00%	4.00%	2.00%	2.00%	*	*
Discount Rate	3.93%	3.65%	3.54%	2.16%	3.50%	3.50%	2.85%	2.85%	*	*
									sk	) k
Society of Actuaries' Mortality Scale	MP-2021	MP-2021	MP-2019	MP-2019	MP-2018	MP-2018	MP <b>-</b> 2016	MP-2016	•	71-

<sup>\*</sup> Information for periods prior to implementation of GASB Statement No. 75 is unavailable and will be completed as it becomes available.

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2024

#### Note 1 Budgetary Procedures and Budgetary Accounting

The School District administration prepares a proposed budget for approval by the Board of Education (Board) for the General Fund for which a legal (appropriated) budget is adopted. The voters of the School District approved the proposed appropriation budget for the General Fund.

Appropriations are adopted at the program line level. Appropriations established by the adoption of the budget constitute a limitation on expenditures (and encumbrances), which may be incurred. Appropriations lapse at the end of the fiscal year unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. Supplemental appropriations may occur subject to legal restrictions, if the Board approves them because of a need that exists which was not determined at the time the budget was adopted.

Budgets are adopted annually on a basis consistent with U.S. GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

Annual legal budgets are not adopted for the Special Revenue Funds (Special Aid, School Lunch, and Miscellaneous Special Revenue Fund). Budgetary controls for the Special Aid Fund are established in accordance with the applicable grant agreements. Special Aid grants may also cover a period other than the School District's fiscal year. Budgetary controls for School Lunch Fund are established internally.

#### Note 2 Reconciliation of the General Fund Budget Basis to U.S. GAAP

No adjustment is necessary to convert excess of revenues and other sources over expenditures and other uses on the U.S. GAAP basis to the budget basis, as there were no encumbrances added to the actual expenditures recorded in the budgetary comparison schedules.

Note 3 Schedules of School District Contributions - NYSLRS and NYSTRS Pension Plan and Schedules of the School District's Proportionate Share of the Net Pension (Asset)/Liability

#### **NYSTRS**

#### **Changes in Benefit Terms**

Effective with the 2023 actuarial valuation, the following plan change was effective: Chapter 720 of the Laws of 2022 changed the age at which reductions in the ordinary death benefit commence to age 62 for members with a date of membership prior to April 1, 2012 (before it was 61), and to age 63 for members with a date of membership on or after April 1, 2012 (before it was age 61). The post-retirement death benefit has been increased as well.

#### SCHEDULES OF CHANGE FROM ADOPTED BUDGET TO FINAL BUDGET AND THE REAL PROPERTY TAX LIMIT FOR THE YEAR ENDED JUNE 30, 2024

CHANGE FROM ADOPTED BUDGET TO FINAL BUDGET				
Adopted Budget			\$	46,146,296
Prior Year's Encumbrances				264,035
Original Budget				46,410,331
Final Budget				46,410,331
§1318 OF REAL PROPERTY TAX LAW LIMIT CALCULATION				
Next Year's Budget is a Voter Approved Budget		47,355,524		
Maximum Allowed (4% of the 2024-2025 Budget)			\$	1,894,221
General Fund Fund Balance Subject to §1318 of Real Property Tax Law				
Unrestricted Fund Balance				
Nonspendable Fund Balance	\$	15,000		
Assigned Fund Balance		777,034		
Unassigned Fund Balance		8,820,331		
Total Unrestricted Fund Balance	<u></u>	9,612,365		
(Less)				
Appropriated Fund Balance	\$	500,000		
Nonspendable Fund Balance		15,000		
Encumbrances Included in Assigned Fund Balance		277,034		
Total Adjustments		792,034		
General Fund Fund Balance Subject to §1318 of Real Property Tax La	w		_\$_	8,820,331
Actual Percentage				18.6%

#### SCHEDULE OF PROJECT EXPENDITURES CAPITAL PROJECTS FUND FOR THE YEAR ENDED JUNE 30, 2024

				Expenditures				Methods o	f Financing		
	Original Budget	Revised Budget	Prior Years	Current Year	Total	Unexpended (Overexpended) Balance	Proceeds of Obligations	State Aid	Local Sources	Total	Fund Balance June 30, 2024
PROJECT TITLE											
Emergency Boiler Project - MS/HS	\$ 1,250,000	\$ 1,250,000	\$1,122,531	\$ 2,000	\$ 1,124,531	\$ 125,469	\$ -	<u>\$</u> -	\$1,124,531	\$ 1,124,531	\$ -
Emergency HVAC - PB	100,000	100,000		88,292	88,292	11,708			88,292	88,292	
\$35K Camera Project 23/24	35,000	35,000		30,144	30,144	4,856	<u> </u>		30,144	30,144	-
2021 Capital Project Phase 1 - MS/HS	5,658,000	5,658,000	3,897,347	3,561,839	7,459,186	(1,801,186)	6,661,043	-	40,648	6,701,691	(757,495)
2021 Capital Project Phase 1 - PB	4,749,963	4,749,963	825,497	3,098,803	3,924,300	825,663	3,504,395		34,124	3,538,519	(385,781)
2021 Capital Project Phase 1 - SG	4,370,000	4,370,000	1,596,342	2,538,664	4,135,006	234,994	3,692,555	-	31,394	3,723,949	(411,057)
2021 Capital Project Phase 2- MS/HS	13,685,000	13,685,000	493,942	3,585,452	4,079,394	9,605,606	3,642,893		98,314	3,741,207	(338,187)
2021 Capital Project Phase 2- PB	1,800,000	1,800,000	6,757	16,522	23,279	1,776,721	20,788		12,931	33,719	10,440
2021 Capital Project Phase 2- SG	990,405	990,405	7,067	13,091	20,158	970,247	18,001		7,115	25,116	4,958
2021 Capital Project Phase 2b - FH	750,000	750,000		14,655	14,655	735,345	13,087		5,388	18,475	3,820
2021 Capital Project Phase 2b - MS/HS	8,350,000	8,350,000	_	52,898	52,898	8,297,102	47,238	-	59,987	107,225	54,327
2023 IPA Lease	315,000	315,000		315,000	315,000		315,000			315,000	
ARPA Capital Projects	1,732,062	1,732,062	193,694	1,856,908	2,050,602	(318,540)	-		2,050,602	2,050,602	
Capital Transfer Project	132,145	132,145		103,012	103,012	29,133			132,145	132,145	29,133
Subtotal	43,917,575	43,917,575	8,143,177	15,277,280	23,420,457	20,497,118	17,915,000		3,715,615	21,630,615	(1,789,842)
Unredeemed BANs					44		(17,600,000)			(17,600,000)	(17,600,000)
Total	\$43,917,575	\$43,917,575	\$8,143,177	\$15,277,280	\$23,420,457	S 20,497,118	\$ 315,000	\$ -	\$3,715,615	\$ 4,030,615	\$ (19,389,842)

## SCHEDULE OF NET INVESTMENT IN CAPITAL ASSETS FOR THE YEAR ENDED JUNE 30, 2024

Capital Assets, Net	\$ 81,751,209
Deduct:	
Bond Anticipation Notes	(17,600,000)
Capital Project Payables	(918,600)
Premium on Serial Bonds	(379,322)
Short-Term Portion of Bonds Payable	(405,000)
Long-Term Portion of Bonds Payable	(3,285,000)
Short-Term Portion of Installment Purchase Debt	(272,920)
Long-Term Portion of Installment Purchase Debt	(2,116,171)
Short-Term Portion of Lease Liabilities	(627,317)
Long-Term Portion of Lease Liabilities	(1,444,412)
Net Investment in Capital Assets	\$ 54,702,467

## BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS JUNE 30, 2024

	Special R	tevenue Funds		Total
	School	Miscellaneous	Debt	Non-Major
	Lunch	Special Revenue	Service	Governmental
	Fund	Fund	Fund	Funds
ASSETS				
Cash and Cash Equivalents - Unrestricted	\$ 241,873	\$ -	<u>\$ 41,874</u>	\$ 283,747
Cash and Cash Equivalents - Restricted	24,562	602,867	•	627,429
Investments - Restricted	-	553,908	89,647	643,555
Investments - Unrestricted		**	36,572	36,572
Receivables:				
Due From State and Federal Governments	92,717		_	92,717
Due From Other Governments	30,473			30,473
Other Receivables	459	_		459
Inventories	46,526	_	**	46,526
Total Assets	\$ 436,610	\$ 1,156,775	\$ 168,093	\$ 1,761,478
LIABILITIES				
Payables:				
Accounts Payable	\$ 11,637	\$ -	<u>\$</u> -	\$ 11,637
Accrued Liabilities	23,507		_	23,507
Due to Other Funds	282,030		78,446	360,476
Due to Other Governments	1,817	-	-	1,817
Due to Employees' Retirement System	11,283		•	11,283
Unearned Revenues	4,775			4,775
Total Liabilities	335,049	**	78,446	413,495
DEFERRED INFLOWS OF RESOURCES				
Unavailable Revenues	30,473	_	_	30,473
Total Deferred Inflows of Resources	30,473	-	<u></u>	30,473
FUND BALANCES				
Nonspendable	46,526	-	-	46,526
Restricted	24,562	1,156,775	89,647	1,270,984
Total Fund Balances	71,088	1,156,775	89,647	1,317,510
Total Liabilities, Deferred Inflows of				
Resources, and Fund Balances	\$ 436,610	\$ 1,156,775	\$ 168,093	\$ 1,761,478

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2024

	Special Re	evenue Funds		Total
	School	Miscellaneous	Debt	Non-Major
	Lunch	Special Revenue	Service	Governmental
	<b>Fund</b>	Fund	Fund	Funds
REVENUES				
Use of Money and Property	\$ -	\$ 107,051	\$ 3,128	\$ 110,179
Miscellaneous Revenue (Loss)	60	45,152	Pe	45,212
State Sources	260,823			260,823
Federal Sources	1,104,958_	-		1,104,958
Sales - School Lunch	24,696	_	•••	24,696
Total Revenues	1,390,537	152,203	3,128	1,545,868
EXPENDITURES				
Instruction	547,043	52,830		599,873
Employee Benefits	364,045	-		364,045
Debt Service:				
Interest			101,175	101,175
Cost of Sales	583,672			583,672
Total Expenditures	1,494,760	52,830	101,175	1,648,765
Excess (Deficiency) of Revenues				
Over Expenditures	(104,223)	99,373	(98,047)	(102,897)
OTHER FINANCING SOURCES AND (USES)				
Premium on Obligations		-	143,011	143,011
Total Other Sources (Uses)	_	***	143,011	143,011
Net Change in Fund Balance	(104,223)	99,373	44,964	40,114
Fund Balances - Beginning of Year	175,311	1,057,402	44,683	1,277,396
Fund Balances - End of Year	\$ 71,088	\$ 1,156,775	\$ 89,647	\$ 1,317,510



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education Norwich City School District Norwich, New York

We have audited, in accordance with the auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (Government Auditing Standards), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Norwich City School District (the School District), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 21, 2024.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified. We identified a deficiency in internal control, described in the accompanying Schedule of Findings and Questions Costs as item 2024-001 that we consider to be a significant deficiency.

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards*, described in the accompanying Schedule of Findings and Questioned Costs as item 2024-002.

#### School District's Response to Findings

Government Auditing Standards require the auditor to perform limited procedures on the School District's response to the finding identified in our audit and described in the accompanying Schedule of Findings and Questioned Costs. The School District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Insero & Co. CPAs, LLP Certified Public Accountants

nseror Go. CPA, LUP

Ithaca, New York October 21, 2024



## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY UNIFORM GUIDANCE

Board of Education Norwich City School District Norwich, New York

#### Report on Compliance for Each Major Federal Program

#### Opinion on Each Major Federal Program

We have audited the Norwich City School District's (the School District) compliance with the types of compliance requirements described in the OMB Compliance Supplement that could have a direct and material effect on each of the School District's major federal programs for the year ended June 30, 2024. The School District's major federal programs are identified in the summary of auditors' results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the School District, complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2024.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (Government Auditing Standards); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the School District's federal programs.

#### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding the School District's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- Obtain an understanding of the School District's internal control over compliance relevant to the
  audit in order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but not for
  the purpose of expressing an opinion on the effectiveness of the School District's internal control
  over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified. Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

Insero & Co. CPAs, LLP Certified Public Accountants

useror Go. CPA, LUP

Ithaca, New York October 21, 2024

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2024

Federal Grantor/Pass -Through Grantor Program Title	Federal ALN#	Pass -Through Grantor#	Passed Through to Subrecipients	Expenditures
U.S. Department of Education				
Passed Through NYS Department of Education Title I Grants to Local Educational Agencies Title I Grants to Local Educational Agencies	84.010 84.010	0021240455 0021230455	\$ - 	\$ 617,551 83,521
		Subtotal		701,072
Special Education Cluster Special Education - Grants to States	84.027 84.027	0032240128 0032230128	-	568,119 21,960
Special Education - Grants to States (COVID-19) Special Education - Grants to States	84.027X	5532220128	-	61,053
(66 12 17) 69-6-11 24-11-1		Subtotal		651,132
Special Education - Preschool Grants	84.173	0033240128	-	15,686
(COVID-19) Special Education - Preschool Grants	84.173X	5533220128 Subtotal		5,304
Total Special Education Cluster		อนขเงเลเ	· · · · · · · · · · · · · · · · · · ·	072,122
Supporting Effective Instruction State Grants	84.367	0147240455	-	18,956
Supporting Effective Instruction State Grants	84.367	0147230455		48,767
		Subtotal		67,723
Tide IV Condent Connect and Academic Conference	84.424	0204240455		38,522
Title IV Student Support and Academic Enrichment Title IV Student Support and Academic Enrichment	84.424	0204240455	_	1,327
The IT States support that reduction information	\$ · · · - ·	Subtotal	-	39,849
Education Stabilization Fund (ESF)	04 1055	£801010155		/1 076)
(COVID-19) Elementary and Secondary School Emergency Relief (ESSER2)	84.425D	5891210455 5880210455	•	(1,875) 1,948,100
(COVID-19) Elementary and Secondary School Emergency Relief (ARP ESSER3) (COVID-19) Elementary and Secondary School Emergency Relief (ARP ESSER3)	84.425U 84.425U	5882210455	_	35,050
(COVID-19) Elementary and Secondary School Emergency Relief (ARP ESSER3)	84.425U	5883210455	-	44,776
(COVID-19) Elementary and Secondary School Emergency Relief (ARP ESSER3) (COVID-19) American Rescue Plan -	84.425U	5884210455	-	182,727
Elementary and Secondary School Emergency Relief - Homeless Children and Youth	84.425W	5218210455		3,234
		Subtotal		2,212,012
Total U.S. Department of Education				3,692,778
U.S. Department of Agriculture				
Passed Through NYS Department of Education Child Nutrition Cluster				
National School Lunch Program	10.555	Unknown	-	771,191
Summer Food Program for Children	10.559 10.553	Unknown Unknown	-	12,523 268,793
School Breakfast Program Total Child Nutrition Cluster	10.555	Subtotal	-	1,052,507
(COVID-19) Supply Chain Assistance	10.649	Direct		52,451
Local Food for School Co-op	10.185	Direct	••	180_
Farm To School Grant Program	10.575	Direct		23,499
Total U.S. Department of Agriculture				1,128,637
Passed Through Department of Justice				
STOP School Violence Total Department of Justice	16.839	Direct		106,840 106,840
Total Expenditures of Federal Awards			<u>s</u> -	\$ 4,928,255

See Notes to Schedule of Expenditures of Federal Awards

### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS JUNE 30, 2024

#### **Note 1** Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all Federal awards programs administered by the Norwich City School District, an entity as defined in Note 1 to the School District's basic financial statements. Federal awards received directly from federal agencies, as well as federal awards passed through from other government agencies, are included on the Schedule of Expenditures of Federal Awards.

#### **Note 2** Basis of Accounting

The basis of accounting varies by federal program consistent with the underlying regulations pertaining to each program. The information is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Therefore some amounts presented in this schedule may differ from amounts presented in, or used in, preparation of the financial statements.

#### Note 3 Indirect Costs

Indirect costs are included in the reported expenditures to the extent they are included in the federal financial reports used as the source for the data presented. The School District has elected not to use the 10% de minimis indirect cost rate allowed under Uniform Guidance.

#### **Note 4** Matching Costs

Matching costs, such as the School District's share of certain program costs, are not included in the reported expenditures.

#### Note 5 Non-Monetary Federal Program

The School District is the recipient of a federal award program that does not result in cash receipts or disbursements termed a "non-monetary program." During the year ended June 30, 2024, the School District received \$89,329 worth of commodities under the National School Lunch Program (ALN #10.555).

#### Note 6 Subrecipients

No amounts were provided to subrecipients.

#### Note 7 Other Disclosures

No insurance is carried specifically to cover equipment purchased with Federal Funds. Any equipment purchased with Federal Funds has only a nominal value and is covered by the School District's casualty insurance policies.

There were no loans or loan guarantees outstanding at year end.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2024

#### Section I Summary of Auditors' Results

Financial Statements		
Type of Auditors' report issued:		Unmodified
Internal control over financial reporting:		
Material weakness(es) identified?		yes _√_no
Significant deficiency(ies) identified that considered to be material weakness(e	_√ yes none reported	
Noncompliance material to financial sta	atements noted?	yes no
Federal Awards		
Internal control over major programs:		
Material weakness(es) identified?	yes <u>√</u> no	
Significant deficiency(ies) identified that considered to be material weakness(e		yes _√_ none reported
Type of auditors' report issued on complian	nce for major programs	Unmodified
Any audit findings disclosed that are require in accordance with §200.516(a) of Uniform	•	yes _√_ no
Identification of major programs:		
ALN Numbers	Name of Federal Program	n or Cluster
10.553/10.555/10.559	Child Nutrition Cluster	
84.010	Title I Grants to Local Ed	lucational Agencies
Dollar threshold used to distinguish betwee Programs:	n Type A and Type B	\$ 750,000
Auditee qualified as low risk?		yes no

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2024

#### Section II Financial Statement Findings

#### **Finding 2024-001**

Issue:

Accounting Adjustments

#### Criteria:

Management is charged with maintaining fiscal integrity and stewardship. This includes providing accurate and timely financial information.

#### Condition:

During our current year audit several audit adjustments were required to correct misstatements. Professional standards define an audit adjustment as a proposed correction of the financial statements that, in our judgment, may not have been detected except through our auditing procedures. Audit adjustments that, either individually or in the aggregate, may have a significant effect on the School District's financial reporting process were reviewed, approved, and posted by management.

#### Cause:

The School District experienced significant turnover in key positions in the current year. That turnover resulted in delays in several reconciliation processes.

#### Effect or Potential Effect:

There is an enhanced risk of inaccurate accounting records or untimely information.

#### **Questioned Costs:**

None.

#### Context:

Minimal, if any, audit adjustments were detected in prior years.

#### Repeat Finding:

This is a repeat finding of 2023-001 from the previous year.

#### Recommendation:

We recommend monthly reconciliation of general ledger balances be performed and reviewed by a responsible official. Differences should be investigated and adjustments made to ensure accurate and timely financial reporting.

#### Views of Responsible Officials of the Auditee:

The School District accepts the audit findings, and concurs with the recommendation for greater oversight through a monthly reconciliation process. The School District has replaced the individuals in the key positions and does not anticipate the need for adjustments in subsequent audits.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2024

#### Section II Financial Statement Findings - Continued

#### **Finding 2024-002**

Issue: Fund Balance Limitation

#### Criteria:

The School District is allowed, under New York State Real Property Tax Law (§1318), to retain up to 4% of the succeeding year's budget in unassigned fund balance.

#### Condition:

At June 30, 2024, unassigned fund balance in the General Fund was \$6,926,110 in excess of the allowable limits.

#### Cause:

Revenues in excess of expenditures in the general fund and lack of reserve funding.

#### Effect or Potential Effect:

The School District is not in compliance with New York State Real Property Tax Law (§1318).

#### **Questioned Costs:**

None.

#### Context:

The School District is currently in the process of several large capital projects; additionally education stabilization grants are reaching the end of their period of performance. These items along with inflation and contract negotiations are expected to result in expense increases in future years that will reduce unassigned fund balance.

#### Repeat Finding:

This is not a repeat finding from the previous year.

#### Recommendation:

We recommend continued formal long-term (three to five years) budgetary planning in conjunction with the annual budgetary process. We also recommend current fund balance reserve accounts be reviewed to determine appropriate levels from both a short-term and long-term planning perspective. As part of the budgeting process, we recommend the School District estimate the amount of unassigned fund balance anticipated at year end in order to determine amounts which should be used to reduce the tax levy in accordance with New York State Real Property Tax Law (§1318).

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2024

#### Section II Financial Statement Findings - Continued

Finding 2024-002 - Continued

Views of Responsible Officials of the Auditee:

The Norwich City School District has reviewed various reserve funds to ensure appropriate funding levels. As a result, the School District has decided to establish with Board of Education approval a Repair Reserve to be funded up to \$500,000. This established Reserve cannot be funded until the 2024-25 school year. The School District funded our Transportation Reserve Fund to assist future EV Bus purchases and Infrastructure upgrades for the School District. The District's Capital Reserve was funded with an additional \$250,000 with a goal of ensuring that there is no additional tax impact for future capital projects. Furthermore, our 5 -year projection includes conservative estimates of expenditures and revenues for the General Fund along with projected amounts of all reserves and fund balances. This projection document shows an eventual decline in the unassigned fund balance to the 4% limit over the next few years. The School District went out with a 2.20% Tax Levy increase for the 2024-25 School Year to assist in meeting these projections.

#### Section III Federal Award Findings and Questioned Costs

None.

#### FORM OF BOND COUNSEL'S OPINION

LAW OFFICES

OF

### Timothy R. McGill

248 WILLOWBROOK OFFICE PARK FAIRPORT, NEW YORK 14450

Kristine M. Bryant Paralegal Tel: (585) 381-7470 Fax: (585) 381-7498

June 25, 2025

Board of Education of the City School District of the City of Norwich Chenango County, New York

Re: City School District of the City of Norwich, Chenango County, New York \$35,062,583 Bond Anticipation Notes, 2025

#### Dear Board Members:

I have examined a record of proceedings relating to the issuance of \$35,062,583 aggregate principal amount of Bond Anticipation Notes, 2025 of the City School District of the City of Norwich, a school district of the State of New York. The Notes are [registered to \_\_\_\_\_\_/ in book-entry-only form registered to "Cede & Co.,"] are dated June 25, 2025, are numbered 2025B-\_\_\_, bear interest at the rate of \_\_\_\_\_\_ per centum (\_\_\_\_\_%) per annum payable at maturity, mature June 26, 2026, and are issued pursuant to the Local Finance Law of the State of New York and bond resolutions adopted September 22, 2021 and March 15, 2023. The propositions approving the matters set forth in the bond resolutions were approved by the voters of the School District on November 19, 2021, and May 16, 2023. The Notes are not subject to redemption prior to maturity. The Notes are temporary obligations issued in anticipation of the issuance of bonds.

In my opinion, except insofar as the enforcement thereof may be limited by any applicable bankruptcy, moratorium or similar laws relating to the enforcement of creditors' rights, the Notes are valid and legally binding obligations of the City School District of the City of Norwich, payable in the first instance from the proceeds of the sale of the bonds in anticipation of which the Notes are issued, but, if not so paid, payable ultimately from *ad valorem* taxes that may be levied upon all the taxable real property within the School District without limitation as to rate or amount.

The School District has covenanted to comply with any requirements of the Internal Revenue Code of 1986, as amended (the "Code"), that must be met subsequent to the issuance of the Note in order that interest thereon be and remain excludable from gross income under the Code. In my opinion, under the existing statute, regulations and court decisions, interest on the Notes is excludable from gross income for Federal income tax purposes pursuant to Section 103 of the Code and will continue to be so excluded if the School District continuously complies with such covenant; and under the Code, interest on the Notes is not a specific preference item for purposes of the Federal alternative minimum tax, however, interest on the Notes is included in the "adjusted financial statement income" of certain corporations that are subject to the alternative minimum tax under Section 55 of the Code. I express no opinion regarding other Federal income tax consequences caused by the receipt or accrual of interest on the Notes. Further, in my opinion, interest on the Note is exempt from New York State and New York City personal income taxes under existing statutes.

#### Timothy R. McGill

Board of Education of the City School District of the City of Norwich June 25, 2025 Page 2

In rendering the opinions expressed herein, I have assumed the accuracy and truthfulness of all public records, documents and proceedings examined by me which have been executed or certified by public officials acting within the scope of their official capacities, and have not verified the accuracy or truthfulness thereof, and I also have assumed the genuineness of the signatures appearing upon such public records, documents and proceedings, and such certifications. The scope of my engagement in relation to the issuance of the Note has extended solely to the examination of the facts and law incident to rendering the opinions expressed herein. Such opinions are not intended and should not be construed to express or imply any conclusion that the amount of real property subject to taxation within the boundaries of the School District, together with other legally available sources of revenue, if any, will be sufficient to enable the School District to pay the principal of and interest on the Note as the same respectively become due and payable. Reference should be made to the Official Statement prepared by the School District in relation to the Notes for factual information which, in the judgment of the School District, could materially affect the ability of the School District to pay such principal and interest. While I have participated in the preparation of such Official Statement, I have not verified the accuracy, completeness or fairness of the factual information contained therein and, accordingly, I express no opinion as to whether the School District, in connection with the sale of the Note, has made any untrue statement of a material fact or omitted to state a material fact necessary in order to make any statements made, in the light of the circumstances under which they were made, not misleading.

Very truly yours,

Timothy R. McGill, Esq.

TRM: