**PRELIMINARY OFFICIAL STATEMENT DATED JUNE 2, 2023**

**NEW ISSUE** **BOND ANTICIPATION NOTES**

*In the opinion of Orrick, Herrington & Sutcliffe LLP, Bond Counsel, based upon an analysis of existing laws, regulations, rulings and court decisions, and assuming among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Notes is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"). In the further opinion of Bond Counsel, interest on the Notes is not a specific preference item for purposes of the federal individual alternative minimum tax. For tax years beginning after December 31, 2022, interest on the Notes included in adjusted financial statement income of certain corporations is not excluded from the federal corporate alternative minimum tax. Bond Counsel is also of the opinion that interest on the Notes is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York). Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Notes. See "TAX MATTERS" herein.*

*The Notes will NOT be designated "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Code.*

# $6,000,000

# CITY SCHOOL DISTRICT OF THE CITY OF BINGHAMTON

## BROOME COUNTY, NEW YORK

**GENERAL OBLIGATIONS**

## $6,000,000 Bond Anticipation Notes, 2023

**(the "Notes")**

**Dated: June 29, 2023** **Due: June 28, 2024**

The Notes are general obligations of the City School District of the City of Binghamton, Broome County, New York, all the taxable real property within which is subject to the levy of ad valorem taxes to pay the Notes and interest thereon, without limitation as to rate or amount. See "NATURE OF THE OBLIGATION" and "TAX LEVY LIMITATION LAW" herein. The Notes will be issued without the option of prior redemption.

At the option of the purchaser(s), the Notes will be issued in (i) registered certificated form registered in the name of the purchaser(s) or (ii) registered book-entry-only form registered to Cede & Co., as the partnership nominee for The Depository Trust Company, New York, New York ("DTC").

If the Notes are issued as registered in the name of the purchaser, principal of and interest on the Notes will be payable in Federal Funds at the office of the District Clerk. The Notes will be issued in denominations of $5,000 or multiples thereof. A single note certificate will be issued for Notes bearing the same rate of interest in the aggregate principal amount awarded to such purchaser at such interest rate.

If the Notes are issued in book-entry-only form, such notes will be delivered to DTC, which will act as securities depository for the Notes. Beneficial owners will not receive certificates representing their interest in the Notes. Individual purchases may be made in denominations of $5,000 or integral multiples thereof. A single note certificate will be issued for those Notes bearing the same rate of interest and CUSIP number in the aggregate principal amount awarded to such purchaser(s) at such interest rate. Principal of and interest on said Notes will be paid in Federal Funds by the District to Cede & Co., as nominee for DTC, which will in turn remit such principal and interest to its participants for subsequent distribution to the beneficial owners of the Notes as described herein. Transfer of principal and interest payments to beneficial owners by participants of DTC will be the responsibility of such participants and other nominees of beneficial owners. The District will not be responsible or liable for payments by DTC to its participants or by DTC participants to beneficial owners or for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants. (See "BOOK-ENTRY-ONLY SYSTEM" herein).

The Notes are offered when, as and if issued and received by the purchaser(s) and subject to the receipt of the approving legal opinion as to the validity of the Notes of Orrick, Herrington & Sutcliffe, LLP, Bond Counsel, New York, New York. It is anticipated that the Notes will be available for delivery through the facilities of DTC located in Jersey City, New Jersey or as may be agreed upon on or about June 29, 2023.

**ELECTRONIC BIDS for the Notes must be submitted via Fiscal Advisors Auction website ("Fiscal Advisors Auction") accessible via www.FiscalAdvisorsAuction.com on June 8, 2023 by no later than 11:30 A.M., Eastern Time, pursuant to the respective Notice of Sale. Bids may also be submitted by facsimile at (315) 930-2354. No other form of electronic bidding services will be accepted. Once the bids are communicated electronically via Fiscal Advisors Auction or via facsimile to the School District, each bid will constitute an irrevocable offer to purchase the Notes pursuant to the terms provided in the respective Notice of Sale.**

June __, 2023

THE DISTRICT DEEMS THIS OFFICIAL STATEMENT TO BE FINAL FOR PURPOSES OF SECURITIES AND EXCHANGE COMMISSION RULE 15c2-12 (THE "RULE"), EXCEPT FOR CERTAIN INFORMATION THAT HAS BEEN OMITTED HEREFROM IN ACCORDANCE WITH SAID RULE AND THAT WILL BE SUPPLIED WHEN THIS OFFICIAL STATEMENT IS UPDATED FOLLOWING THE SALE OF THE OBLIGATIONS HEREIN DESCRIBED. THIS OFFICIAL STATEMENT WILL BE SO UPDATED UPON REQUEST OF THE SUCCESSFUL BIDDER(S), AS MORE FULLY DESCRIBED IN THE NOTICE OF SALE WITH RESPECT TO THE OBLIGATIONS HEREIN DESCRIBED. THE DISTRICT WILL COVENANT IN AN UNDERTAKING TO PROVIDE NOTICE OF CERTAIN MATERIAL EVENTS AS DEFINED IN THE RULE. SEE "APPENDIX - D, MATERIAL EVENT NOTICES" HEREIN.

# CITY SCHOOL DISTRICT OF THE CITY OF BINGHAMTON
## BROOME COUNTY, NEW YORK

## SCHOOL DISTRICT OFFICIALS

### 2022-2023 BOARD OF EDUCATION

BRIAN WHALEN
President

STEVE SEEPERSAUD
Vice President

TIMOTHY AMES
KORIN L. KIRK
ASHLEY MONTALVO
ALBERT PENNA
LIZA BEAUTZ TURNER

* * * * * * * *

DR. TONIA THOMPSON
Superintendent for Schools

ERIC WILSON
Executive Director of Human Resources and Operations

KATHRYN BLACKMAN
Controller, Central Business Office

KRISTOPHER HELMAN
School District Treasurer, Central Business Office

SANYA BROWN
School District Clerk

COUGHLIN & GERHART LLP
School District Attorneys

orrick

ORRICK, HERRINGTON & SUTCLIFFE LLP
Bond Counsel

FISCAL ADVISORS & MARKETING, INC.
Municipal Advisor

No person has been authorized by the City School District of the City of Binghamton to give any information or to make any representations not contained in this Official Statement, and, if given or made, such information or representations must not be relied upon as having been authorized. This Official Statement does not constitute an offer to sell or solicitation of an offer to buy any of the Notes in any jurisdiction to any person to whom it is unlawful to make such offer or solicitation in such jurisdiction. The information, estimates and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City School District of the City of Binghamton.

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**PREPARED WITH THE ASSISTANCE OF**


Fiscal Advisors & Marketing, Inc.
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Syracuse, New York 13202
(315) 752-0051
www.fiscaladvisors.com

**OFFICIAL STATEMENT**

**of the**

# CITY SCHOOL DISTRICT OF THE CITY OF BINGHAMTON BROOME COUNTY, NEW YORK

**Relating To**

## $6,000,000 Bond Anticipation Notes, 2023

This Official Statement, which includes the cover page, has been prepared by the City School District of the City of Binghamton, Broome County, New York (the "School District" or "District", "County", and "State", respectively) in connection with the sale by the District of $6,000,000 principal amount of Bond Anticipation Notes, 2023 (the "Notes")

The factors affecting the District's financial condition and the Notes are described throughout this Official Statement. Inasmuch as many of these factors, including economic and demographic factors, are complex and may influence the District tax base, revenues, and expenditures, this Official Statement should be read in its entirety, and no one factor should be considered more or less important than any other by reason of its relative position in this Official Statement.

All quotations from and summaries and explanations of provisions of the Constitution and laws of the State and acts and proceedings of the District contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof, and all references to the Notes and the proceedings of the District relating thereto are qualified in their entirety by reference to the definitive forms of the Notes and such proceedings.

## THE NOTES

### Description of the Notes

The Notes are general obligations of the District, and will contain a pledge of its faith and credit for the payment of the principal of and interest on the Notes as required by the Constitution and laws of the State of New York (State Constitution, Art. VIII, Section 2; Local Finance Law, Section 100.00). All the taxable real property within the District is subject to the levy of ad valorem taxes to pay the Notes and interest thereon, without limitation as to rate or amount. See "NATURE OF OBLIGATION" and "TAX LEVY LIMITATION LAW" herein.

The Notes will be dated June 29, 2023 and will mature June 28, 2024. The Notes are not subject to redemption prior to maturity. Interest on the Notes will be calculated on a 30-day month and 360-day year basis, payable at maturity.

The Notes will be issued in registered form at the option of the Purchaser(s) either (i) registered in the name of the purchaser, or (ii) registered in the name of Cede & Co. as nominee of The Depository Trust Company, New York, New York ("DTC") which will act as the securities depository for the Notes. See "BOOK-ENTRY-ONLY SYSTEM" herein.

### Purpose of Issue

The Notes are issued pursuant to the Constitution and statutes of the State of New York, including the Education Law and the Local Finance Law, and pursuant to bond resolution duly adopted by the Board of Education on October 19, 2021 authorizing the reconstruction of and construction of improvements to various School District buildings and facilities, including site improvements (including athletic fields and play areas), original furnishings, equipment, machinery, apparatus, appurtenances and other improvements and costs incidental thereto (the "2021 Capital Project"), at a maximum estimated cost of $41,700,000, and authorizing the expenditure of $1,700,000 Capital Reserve Fund monies and the issuance of not exceeding $40,000,000 serial bonds. The 2021 Capital Project will also be financed in part with up to $13,000,000 Federal stimulus funds.

The proceeds of the Notes will provide $6,000,000 in new money for the 2021 Capital Project.

## NATURE OF THE OBLIGATION

Each Note when duly issued and paid for will constitute a contract between the District and the holder thereof.

Holders of any series of notes or bonds of the District may bring an action or commence a proceeding in accordance with the civil practice law and rules to enforce the rights of the holders of such series of notes or bonds.

The Notes will be general obligations of the District and will contain a pledge of the faith and credit of the District for the payment of the principal thereof and the interest thereon as required by the Constitution and laws of the State. For the payment of such principal and interest, the District has power and statutory authorization to levy ad valorem taxes on all real property within the District subject to such taxation by the District, without limitation as to rate or amount.

Although the State Legislature is restricted by Article VIII, Section 12 of the State Constitution from imposing limitations on the power to raise taxes to pay "interest on or principal of indebtedness theretofore contracted" prior to the effective date of any such legislation, the New York State Legislature may from time to time impose additional limitations or requirements on the ability to increase a real property tax levy or on the methodology, exclusions or other restrictions of various aspects of real property taxation (as well as on the ability to issue new indebtedness). On June 24, 2011, Chapter 97 of the Laws of 2011 was signed into law by the Governor (the "Tax Levy Limitation Law" or "Chapter 97"). The Tax Levy Limitation Law applies to local governments and school districts in the State (with certain exceptions) and imposes additional procedural requirements on the ability of municipalities and school districts to levy certain year-to-year increases in real property taxes.

Under the Constitution of the State, the District is required to pledge its faith and credit for the payment of the principal of and interest on the Notes and is required to raise real estate taxes, and without specification, other revenues, if such levy is necessary to repay such indebtedness. While the Tax Levy Limitation Law imposes a statutory limitation on the District's power to increase its annual tax levy, with the amount of such increase limited by the formulas set forth in the Tax Levy Limitation Law, it also provides the procedural method to surmount that limitation. See "TAX LEVY LIMITATION LAW" herein.

The Constitutionally-mandated general obligation pledge of municipalities and school districts in New York State has been interpreted by the Court of Appeals, the State's highest court, in Flushing National Bank v. Municipal Assistance Corporation for the City of New York, 40 N.Y.2d 731 (1976), as follows:

> "A pledge of the City's faith and credit is both a commitment to pay and a commitment of the City's revenue generating powers to produce the funds to pay. Hence, an obligation containing a pledge of the City's "faith and credit" is secured by a promise both to pay and to use in good faith the City's general revenue powers to produce sufficient funds to pay the principal and interest of the obligation as it becomes due. That is why both words, "faith" and "credit" are used and they are not tautological. That is what the words say and this is what the courts have held they mean… So, too, although the Legislature is given the duty to restrict municipalities in order to prevent abuses in taxation, assessment, and in contracting of indebtedness, it may not constrict the City's power to levy taxes on real estate for the payment of interest on or principal of indebtedness previously contracted… While phrased in permissive language, these provisions, when read together with the requirement of the pledge and faith and credit, express a constitutional imperative: debt obligations must be paid, even if tax limits be exceeded".

In addition, the Court of Appeals in the Flushing National Bank (1976) case has held that the payment of debt service on outstanding general obligation bonds and notes takes precedence over fiscal emergencies and the police power of political subdivisions in New York State.

The pledge has generally been understood as a promise to levy property taxes without limitation as to rate or amount to the extent necessary to cover debt service due to language in Article VIII Section 10 of the Constitution, which provides an exclusion for debt service from Constitutional limitations on the amount of a real property tax levy, insuring the availability of the levy of property tax revenues to pay debt service. As the Flushing National Bank (1976) Court noted, the term "faith and credit" in its context is "not qualified in any way". Indeed, in Flushing National Bank v. Municipal Assistance Corp., 40 N.Y.2d 1088 (1977) the Court of Appeals described the pledge as a direct constitutional mandate. In Quirk v. Municipal Assistance Corp., 41 N.Y.2d 644 (1977), the Court of Appeals stated that, while holders of general obligation debt did not have a right to particular revenues such as sales tax, "with respect to traditional real estate tax levies, the bondholders are constitutionally protected against an attempt by the State to deprive the city of those revenues to meet its obligations." According to the Court in Quirk, the State Constitution "requires the city to raise real estate taxes, and without specification other revenues, if such a levy be necessary to repay indebtedness."

In addition, the Constitution of the State requires that every county, city, town, village, and school district in the State provide annually by appropriation for the payment of all interest and principal on its serial bonds and certain other obligations, and that, if at any time the respective appropriating authorities shall fail to make such appropriation, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. In the event that an appropriating authority were to make an appropriation for debt service and then decline to expend it for that purpose, this provision would not apply. However, the Constitution of the State does also provide that the fiscal officer of any county, city, town, village, or school district may be required to set apart and apply such first revenues at the suit of any holder of any such obligations.

In Quirk v. Municipal Assistance Corp., the Court of Appeals described this as a "first lien" on revenues, but one that does not give holders a right to any particular revenues. It should thus be noted that the pledge of the faith and credit of a political subdivision in New York State is a pledge of an issuer of a general obligation bond or note to use its general revenue powers, including, but not limited to, its property tax levy to pay debt service on such obligations, but that such pledge may not be interpreted by a court of competent jurisdiction to include a constitutional or statutory lien upon any particular revenues.

While the courts in New York State have historically been protective of the rights of holders of general obligation debt of political subdivisions, it is not possible to predict what a future court might hold.

## BOOK-ENTRY-ONLY SYSTEM

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Notes, if so requested. In such case, the Notes will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered note certificate will be issued for each note bearing the same rate of interest and CUSIP number and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at **www.dtcc.com and www.dtc.org**.

Purchases of Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Notes on DTC's records. The ownership interest of each actual purchaser of each Note ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Notes, except in the event that use of the book-entry system for the Notes is discontinued.

To facilitate subsequent transfers, all Notes deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Notes with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Notes; DTC's records reflect only the identity of the Direct Participants to whose accounts such Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Notes may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Notes, such as redemptions, tenders, defaults, and proposed amendments to the Note documents. For example, Beneficial Owners of Notes may wish to ascertain that the nominee holding the Notes for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption proceeds, distributions, and dividend payments on the Notes will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the District on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC nor its nominee or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the District, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Notes at any time by giving reasonable notice to the District. Under such circumstances, in the event that a successor depository is not obtained, note certificates are required to be printed and delivered.

The District may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, note certificates will be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but the District takes no responsibility for the accuracy thereof.

Source: The Depository Trust Company.

THE DISTRICT CANNOT AND DOES NOT GIVE ANY ASSURANCES THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC WILL DISTRIBUTE TO THE BENEFICIAL OWNERS OF THE NOTES (1) PAYMENTS OF PRINCIPAL OF OR INTEREST OR REDEMPTION PREMIUM ON THE NOTES; (2) CONFIRMATIONS OF THEIR OWNERSHIP INTERESTS IN THE NOTES; OR (3) OTHER NOTICES SENT TO DTC OR CEDE & CO., ITS PARTNERSHIP NOMINEE, AS THE REGISTERED OWNER OF THE NOTES, OR THAT THEY WILL DO SO ON A TIMELY BASIS, OR THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL SERVE AND ACT IN THE MANNER DESCRIBED IN THIS OFFICIAL STATEMENT.

THE DISTRICT WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATIONS TO DTC, THE DIRECT PARTICIPANTS, THE INDIRECT PARTICIPANTS OF DTC OR THE BENEFICIAL OWNERS WITH RESPECT TO (1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC; (2) THE PAYMENT BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY AMOUNT DUE TO ANY BENEFICIAL OWNER IN RESPECT OF THE PRINCIPAL AMOUNT OF OR INTEREST OR REDEMPTION PREMIUM ON THE NOTES; (3) THE DELIVERY BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY NOTICE TO ANY BENEFICIAL OWNER; OR (4) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS THE REGISTERED HOLDER OF THE NOTES.

THE INFORMATION CONTAINED HEREIN CONCERNING DTC AND ITS BOOK-ENTRY SYSTEM HAS BEEN OBTAINED FROM DTC AND THE DISTRICT MAKES NO REPRESENTATION AS TO THE COMPLETENESS OR THE ACCURACY OF SUCH INFORMATION OR AS TO THE ABSENCE OF MATERIAL ADVERSE CHANGES IN SUCH INFORMATION SUBSEQUENT TO THE DATE HEREOF.

**Certificated Notes Under Certain Circumstances**

If the book-entry form is initially chosen by the purchaser(s) of the Notes, DTC may discontinue providing its services with respect to the Notes at any time by giving notice to the District and discharging its responsibilities with respect thereto under applicable law, or the District may terminate its participation in the system of book-entry-only system transfers through DTC at any time. In the event that a purchaser of the Notes elect to have the Notes issued in certificated form or if such book-entry-only system is utilized by a purchaser(s) of the Notes upon issuance and later discontinued, the following provisions will apply:

The Notes will be issued in registered form in denominations of $5,000 or integral multiples thereof. Principal of and interest on the Notes will be payable at the option of the District at the office of the District or at a principal corporate trust office of a bank or trust company located and authorized to do business in the State of New York to be named as fiscal agent by the District. The Notes will remain not subject to redemption prior to their stated final maturity date.

## THE SCHOOL DISTRICT

### General Information

The School District, with a land area of approximately 12 square miles, includes all of the City of Binghamton (the "City") and a small portion of the Town of Dickinson (the "Town").

Major highways within and in close proximity to the School District include U. S. Route 11, Interstate #81 which extends north to Canada and south to Tennessee, Interstate #88 which runs northeast to Albany, Route #86 (The Southern Tier Expressway) which runs east-west and connects with Interstate #87 north of New York City and Interstate #90 near Erie, Pennsylvania, and State Routes #7, #12 and #26. Bus service is provided to and from the School District by Trailways, Greyhound Bus Lines, Megabus, and Coach USA. The County transit system provides local daily bus service.

Air transportation through the Greater Binghamton Airport is provided by Delta Airlines. Emery Air Freight and Federal Express also operate from the Airport. The School District is also served by the Tri-Cities Airport, located in nearby Endicott. Railroads providing freight service to the area include Conrail, the Delaware and Hudson Railroad and the Delaware and Otsego Railroad.

Electric utility and natural gas services are provided by the New York State Electric and Gas Corporation (NYSEG). Police protection is afforded the residents by the City, County and State agencies. Fire protection is provided by the City's full-time fire department. Water and sewer facilities and refuse collection are provided by the City, except in the Town of Dickinson, which has its own facilities and operations. Waste disposal is provided by the County through the County's sanitary landfill operations.

Source: District officials.

### 2011 Flood Damage

In September 2011, flooding from Tropical Storm Lee destroyed the District's MacArthur Elementary Building. The building was closed, and students were relocated to other buildings in and around the District. At the end of March 2012, the Federal Emergency Management Agency (FEMA) completed its review of flood-related project in the Binghamton City School District and recommended replacing the MacArthur Elementary Building. FEMA is expected to pay for approximately 75 percent of the replacement cost, and insurance recovery, State Aid, and local share is expected to fund the rest of the expected cost.

The Local Share is estimated to be no more than $5,000,000, as State Aid, FEMA and insurance is expected to cover approximately $77,084,290 of the $79,530,000 total. To date, the District has received approximately $49.38 million in reimbursements from FEMA and $1.68 million in insurance recoveries.

A new MacArthur Elementary School reopened for K-5 students on January 4, 2016.

### District Population

The 2021 estimated population of the District is 47,828. (Source: U.S. Census Bureau, 2017-2021 American Community Survey 5-Year Estimates.)

Note: U.S. Census Bureau, 2018-2022 American Community Survey 5-Year Estimates data is not available as of the date of this Official Statement.

**Population Trends**

The following entities and their population trends help to contribute to the School District's current estimated population:

| | City of Binghamton | Broome County | New York State |
|---|---|---|---|
| 1980 | 55,860 | 213,648 | 17,558,072 |
| 1990 | 53,008 | 212,160 | 17,990,455 |
| 2000 | 47,380 | 200,536 | 18,976,457 |
| 2010 | 47,376 | 200,600 | 19,378,102 |
| 2020 | 47,969 | 198,683 | 20,201,249 |
| 2021 (Estimated) | 47,566 | 197,240 | 19,835,913 |

Source: U.S. Census Bureau.

**Selected Wealth and Income Indicators**

Per capita income statistics are not available for the District as such. The smallest areas for which such statistics are available, which includes the District, are the City of Binghamton, the Town of Dickinson and the County of Broome. The figures set below with respect to such City, Town and County are included for information only. It should not be inferred from the inclusion of such data in the Official Statement that the City, Town or the County are necessarily representative of the District, or vice versa.

| | Per Capita Income | | | Median Family Income | | |
|---|---|---|---|---|---|---|
| | 2000 | 2006-2010 | 2017-2021 | 2000 | 2006-2010 | 2017-2021 |
| City of: Binghamton | $ 17,067 | $ 21,455 | $ 27,784 | $ 36,137 | $ 39,725 | $ 51,257 |
| Town of: Dickinson | 19,246 | 18,938 | 26,148 | 49,583 | 55,553 | 72,885 |
| County of: Broome | 19,168 | 24,314 | 31,224 | 45,422 | 57,545 | 73,171 |
| State of: New York | 23,389 | 30,948 | 43,208 | 51,691 | 67,405 | 92,731 |

Source: U.S. Census Bureau, 2017-2021 American Community Survey 5-Year Estimates.

Note: U.S. Census Bureau, 2018-2022 American Community Survey 5-Year Estimates data is not available as of the date of this Official Statement.

**Unemployment Rate Statistics**

Unemployment statistics are not available for the School District as such. The smallest area for which such statistics are available (which includes the School District) is the City and the County. The information set forth below with respect to the City and County are included for informational purposes only. It should not be implied from the inclusion of such data in this Official Statement that the City and County is necessarily representative of the School District, or vice versa.

**Annual Average**

| | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2023 |
|---|---|---|---|---|---|---|---|
| City of Binghamton | 5.9% | 5.9% | 5.2% | 5.0% | 10.1% | 6.3% | 4.4% |
| Broome County | 5.5% | 5.5% | 4.8% | 4.5% | 8.3% | 5.3% | 3.8% |
| New York State | 4.9% | 4.6% | 4.1% | 3.9% | 9.8% | 7.0% | 4.3% |

**2022-23 Monthly Figures**

| | **2022** | | | | | | | **2023** | | | | |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | Jun | Jul | Aug | Sep | Oct | Nov | Dec | Jan | Feb | Mar | Apr | May |
| City of Binghamton | 4.7% | 4.9% | 5.1% | 4.0% | 3.9% | 3.7% | 3.7% | 4.9% | 4.4% | 4.0% | 3.2% | N/A |
| Broome County | 3.8% | 4.1% | 4.1% | 3.3% | 3.1% | 3.3% | 3.5% | 4.7% | 4.2% | 3.7% | 2.7% | N/A |
| New York State | 4.1% | 4.3% | 4.2% | 3.6% | 3.7% | 3.8% | 3.8% | 4.6% | 4.5% | 4.0% | 3.7% | N/A |

Note: Unemployment rates for the month of May 2023 are unavailable as of the date of this Official Statement.

Source: Department of Labor, State of New York. (Note: Figures not seasonally adjusted).

**Larger Employers**

Many residents of the District find employment with one of the following major employers located within the Binghamton, NY Metropolitan Statistical Area (MSA):

| Company | Location | Employees | Type |
|---|---|---|---|
| Binghamton University | Vestal | 5,943 | Education |
| United Health Services | Binghamton | 5,428 | Healthcare |
| Lockheed Martin | Owego | 2,700 | Systems Integration |
| Lourdes Hospital | Binghamton | 2,311 | Healthcare |
| New York State | Binghamton | 2,034 | Government |
| Broome County Government | Binghamton | 1,913 | Government |
| Raymond Corp. | Greene | 1,500 | Electric Products |
| Amphenol Aerospace | Sidney | 1,400 | Electronic Devices |
| BAE Systems | Endicott | 1,300 | Mission Systems |
| Chobani | Norwich | 1,300 | Food Products |
| Broome-Tioga BOCES | Binghamton | 1,049 | Education |
| NBT Bank | Binghamton | 1,039 | Financial Institution |
| IBM Corp. | Endicott | 1,100 | Technology |
| Weis Markets | Binghamton | 1,000 | Food Products |
| I3 Electronics | Endicott | 1,000 | Electronics |
| MeadWestvaco | Sidney | 900 | Office Products |
| Felchar Manufacturing Corp. | Binghamton | 800 | Electronics |
| NYSEG | Binghamton | 800 | Electricity & Natural Gas |
| Nationwide Credit Inc. | Endicott | 700 | Asset Recovery |
| United Methodist Homes | Binghamton | 621 | Senior Living |
| Matrix Integrated Facility Management | Johnson City | 600 | Facility Management |
| Frito-Lay | Kirkwood | 540 | Food Distribution |
| Spectrum (formerly Time Warner) | Vestal | 500 | Communications |
| Wegmans | Johnson City | 454 | Food Products |
| Dick's Sporting Goods | Warehouse | 300 | Retail/Sporting Goods |

Source: Broome County Industrial Development Agency website. Reference to website implies no warranty of accuracy of information therein.

Source: District officials.

**Form of School Government**

The Board of Education, which is the policy-making body of the School District, consists of seven members with overlapping five-year terms. The President and the Vice President are selected by the Board members. The President of the Board is the chief fiscal officer of the School District.

The duties of the administrative officers of the School District are to implement the policies of the Board of Education and supervise the operation of the school system.

**Budgetary Procedures and Recent Budget Votes**

Pursuant to the Education Law, the Board of Education annually prepares a detailed statement of estimated sums necessary for the various expenditures of the School District for the ensuing fiscal year (tentative budget) and distributes that statement not less than seven days prior to the date on which the annual school election is conducted, at which the tentative budget is voted upon. Notice of the annual election is published as required by statute with a first publication not less than forty-five days prior to the day of election.

Pursuant to Chapter 97 of the Laws of 2011 ("Chapter 97"), beginning with the 2012 – 2013 fiscal year, if the proposed budget requires a tax levy increase that does not exceed the lesser of 2% or the rate of inflation (the "Tax Cap"), then a majority vote is required for approval. If the proposed budget requires a tax levy that exceeds the Tax Cap, the budget proposition must include special language and a 60% vote is required for approval. Any separate proposition that would cause the School District to exceed the Tax Cap also must receive at least 60% voter approval.

If the proposed budget is not approved by the required margin, the Board of Education may resubmit the original budget or a revised budget to the voters on the 3rd Tuesday in June, or adopt a contingency budget (which would provide for ordinary contingent expenses, including debt service) that levies a tax levy no greater than that of the prior fiscal year (i.e. a 0% increase in the tax levy).

If the resubmitted and/or revised budget is not approved by the required margin, the Board of Education must adopt a budget that requires a tax levy no greater than that of the prior fiscal year (i.e. a 0% increase in the tax levy). For a complete discussion of Chapter 97, see "TAX LEVY LIMITATION LAW" herein.

*Recent Budget Votes*

The budget for the 2022-23 fiscal year was approved by qualified voters on May 17, 2022 by a vote of 473 yes to 162 no. The adopted budget included a total tax levy increase of 1.86%, which was below the District's maximum allowable Tax Cap of 2.0% for the 2022-23 fiscal year.

The budget for the 2023-24 fiscal year was approved by qualified voters on May 16, 2023 by a vote of 564 yes to 163 no. The adopted budget included a total tax levy increase of 2.1%, which was below the District's maximum allowable Tax Cap of 2.5% for the 2023-24 fiscal year.

**Investment Policy**

Pursuant to the statutes of the State of New York, the School District is permitted to invest only in the following investments: (1) special time deposits or certificates of deposits in a bank or trust company located and authorized to do business in the State of New York; (2) obligations of the United States of America; (3) obligations guaranteed by agencies of the United States of America where the payment of principal and interest is guaranteed by the United States of America; (4) obligations of the State of New York; (5) with the approval of the New York State Comptroller, tax anticipation notes and revenue anticipation notes issued by any New York municipality or district corporation, other than the School District; (6) obligations of a New York public corporation which are made lawful investments by the School District pursuant to another provision of law; (7) certain certificates of participation issued on behalf of political subdivisions of the State of New York; and, (8) in the case of School District moneys held in certain reserve funds established pursuant to law, obligations issued by the School District. These statutes further require that all bank deposits, in excess of the amount insured under the Federal Deposit Insurance Act, be secured by either a pledge of eligible securities, an eligible surety bond or an eligible letter of credit, as those terms are defined in the law.

Consistent with the above statutory limitations, it is the School District's current policy to invest in: (1) certificates of deposit or time deposit accounts that are fully secured as required by statute, (2) obligations of the United States of America, (3) obligations guaranteed by agencies of the United States of America where the payment of principal and interest is guaranteed by the United States of America, and (4) repurchase agreements involving the purchase and resale of obligations of the United States of America or obligations of agencies of the federal government, if principal and interest is guaranteed by the United States of America and the securities are registered in the name of the School District and held by a custodial bank in accordance with the policies established by the New York State Comptroller.

The School District does not invest in so-called "derivatives" including reverse purchase agreements, which are not authorized investments for municipalities and school districts in the State.

**State Aid**

The District receives financial assistance from the State in the form of State aid for operating, building and other purposes at various times throughout its fiscal year, pursuant to formulas and payment schedules set forth by statute. In its adopted budget for the 2023-24 fiscal year, approximately 64.4% of the revenues of the District are estimated to be received in the form of State aid. While the State has a constitutional duty to maintain and support a system of free common schools that provides a "sound basic education" to children of the State, there can be no assurance that the State appropriation for State aid to school districts will be continued in future years, either pursuant to existing formulas or in any form whatsoever.

In addition to the amount of State aid budgeted annually by the District, the State makes payments of STAR aid representing tax savings provided by school districts to their taxpayers under the STAR Program.

The State is not constitutionally obligated to maintain or continue State aid to the District. No assurance can be given that present State aid levels will be maintained in the future. State budgetary restrictions which could eliminate or substantially reduce State aid could have a material adverse effect upon the District, requiring either a counterbalancing increase in revenues from other sources to the extent available, or a curtailment of expenditures (See also "MARKET AND RISK FACTORS").

There can be no assurance that the State appropriation for building aid and other State aid to school districts will be continued in future years, either pursuant to existing formulas or in any form whatsoever. State aid, including building aid appropriated and apportioned to the School District, can be paid only if the State has such monies available therefor. The availability of such monies and the timeliness of such payment could be affected by a delay in the adoption of the State budget or their elimination therefrom.

There can be no assurance that the State's financial position will not change materially and adversely from current projections. If this were to occur, the State would be required to take additional gap-closing actions. Such actions may include, but are not limited to: reductions in State agency operations; delays or reductions in payments to local governments or other recipients of State aid including school districts in the State. Reductions in the payment of State aid could adversely affect the financial condition of school districts in the State.

The amount of State aid to school districts can vary from year to year and is dependent in part upon the financial condition of the State. During the 2011 to 2019 fiscal years of the State, State aid to school districts was paid in a timely manner; however, during the State's 2010 and 2020 fiscal years, State budgetary restrictions resulted in delayed payments of State aid to school districts in the State. In addition, the availability of State aid and the timeliness of payment of State aid to school districts could be affected by a delay in adoption of the State budget, which is due at the start of the State's fiscal year of April 1. Since the 2010-11 State fiscal year, the State budget has been generally adopted on or before April 1, with the exception of the 2016-17 State budget which was not adopted until April 9, 2017 and the State's 2023-24 Budget which was not adopted until May 3, 2023. No assurance can be given that the State will not experience delays in in the adoption of the budget in future fiscal years. Significant delays in the adoption of the State budget could result in delayed payment of State aid to school districts in the State which could adversely affect the financial condition of school districts in the State.

Should the District fail to receive State aid expected from the State in the amounts and at the times expected, occasioned by a delay in the payment of such monies or by a mid-year reduction in State aid, the District is authorized by the Local Finance Law to provide operating funds by borrowing in anticipation of the receipt of uncollected State aid.

*Federal aid received by the State.*

The State receives a substantial amount of federal aid for health care, education, transportation and other governmental purposes, as well as federal funding to respond to, and recover from, severe weather events and other disasters. Many of the policies that drive this federal aid may be subject to change under the federal administration and Congress. Current federal aid projections, and the assumptions on which they rely, are subject to revision in the future as a result of changes in federal policy, the general condition of the global and national economies and other circumstances.

President Biden has signed into law the American Rescue Plan, a $1.9 trillion COVID-19 relief package that includes $350 billion to state, local and territorial governments to keep their frontline workers employed, distribute the vaccine, increase testing, reopen schools and maintain vital services. The American Rescue Plan also includes an additional $1,400 payment to eligible individuals and families, enhanced unemployment aid, rental and utility assistance to low and moderate income households, an increase in food stamp benefits, additional funding for child care and an increase in child care tax credits.

Since March 2020, the State has been awarded over $14 billion in Federal education COVID response funding through the Coronavirus Aid, Relief, and Economic Security ("CARES") Act; Coronavirus Response and Relief Supplemental Appropriations Act, 2021 ("CRRSA"); and the American Rescue Plan ("ARP") Act. These funds are supporting the ability of local educational agencies to address the impact that COVID-19 has had, and continues to have, on elementary and secondary schools in the State. The District has been allocated a total of approximately $29,228,691 in ARP funds and $13,005,081 in CRRSA funds. As of the date of this Official Statement, the District has received its ARP and CRRSA funds in full.

Reductions in Federal funding levels could have a materially adverse impact on the State budget. In addition to the potential fiscal impact of policies that may be proposed and adopted by the new administration and Congress, the State budget may be adversely affected by other actions taken by the Federal government, including audits, disallowances, and changes to Federal participation rates or other Medicaid rules.

*Building Aid*

A portion of the District's State aid consists of building aid which is related to outstanding indebtedness for capital project purposes. In order to receive building aid, the District must have building plans and specifications approved by the Facilities Planning Unit of the State Education Department. A maximum construction and incidental cost allowance is computed for each building project that takes into account a pupil construction cost allowance and assigned pupil capacity. For each project financed with debt obligations, a bond percentage is computed. The bond percentage is derived from the ratio of total approved cost allowances to the total principal borrowed. Approved cost allowances are estimated until a project final cost report is completed.

Building Aid is paid over fifteen years for reconstruction work, twenty years for building additions, or thirty years for new building construction. Building Aid for a specific building project is eligible to begin eighteen months after State Commissioner of Education approval date, for that project, and is paid over the previously described timeframe, assuming all necessary building aid forms are filed with the State in a timely manner. The building aid received is equal to the assumed debt service for that project, which factors in the bond percent, times the building aid ratio that is assigned to the District, and amortized over the predefined timeframe. The building aid ratio is calculated based on a formula that involves the full valuation per pupil in the District compared to a State-wide average.

Pursuant to the provisions of Chapter 760 of the Laws of 1963, the District is eligible to receive a Building Aid Estimate from the New York State Department of Education. Since the gross indebtedness of the District is within the debt limit, the District is not required to apply for a Building Aid Estimate. Based on 2023-24 preliminary building aid ratios, the District expects to receive State building aid of approximately 96.3% of debt service on State Education Department approved expenditures from July 1, 2004 to the present.

The State building aid ratio is calculated each year based upon a formula which reflects Resident Weighted Average Daily Attendance (RWADA) and the full value per pupil compared with the State average. Consequently, the estimated aid will vary over the life of each issue. State building aid is further dependent upon the continued apportionment of funds by the State Legislature.

*State aid history:*

State aid to school districts within the State has declined in some recent years before increasing again in more recent years.

*School District Fiscal Year (2019-2020):* The State 2019-2020 Enacted Budget included a total of $27.69 billion for School Aid, a year-to-year funding increase of $956 million or 3.6% and will provide additional funding for Foundation Aid of $338.0 million and $409.65 million in reimbursements for expense-based aids. In addition, the 2019-2020 Enacted Budget increases the Community Schools set-aside funding amount by $49.99 million to a total of $250.0 million. This increased funding is targeted to districts with failing schools and/or districts experiencing significant growth in English language learners. The State 2019-2020 Enacted Budget increased the minimum community schools funding amount from $75,000 to $100,000. This ensured all high-need districts across the State could apply the funds to a wide-range of activities.

*School district fiscal year (2020-2021):* Due to the anticipated impact of the COVID-19 pandemic on State revenues, State aid in the State's 2020-2021 Enacted Budget was 3.7% lower than in the State's 2019-2020 Enacted Budget but was offset in part with increased Federal support. This reduction in State Operating Funds support was offset by approximately $1.1 billion in funding provided to the State through the Federal CARES Act, including the Elementary and Secondary School Emergency Education Relief Fund and the Governor's Emergency Education Relief Fund. With these Federal funds, State aid in the school district fiscal year 2020-2021 was approximately $27.9 billion, an annual increase of approximately $100 million or 0.4%. The State's 2020-2021 Enacted Budget continued prior year funding levels for existing programs, including Foundation Aid, Community Schools and Universal Prekindergarten. The 2020-2021 Enacted Budget also provided over $200 million in support for competitive grant programs, including $1 million for development of a new Civics Education curriculum and $10 million for a Student Mental Health program. Funding for expense-based aids, such as Building Aid, Transportation Aid, and Boards of Cooperative Educational Services (BOCES) Aid continued under existing aid formulas. Out-year growth in School Aid reflected then current projections of the ten-year average growth in State personal income. The State's 2020-2021 Enacted Budget authorized the State's Budget Director to make periodic adjustments to State aid, in the event that actual State revenues came in below 99% of estimates or if actual disbursements exceeded 101% of estimates. Pursuant to that provision, in October, 2020, the State announced that, in the absence of Federal funding to offset such lost revenue, the State had begun to take steps to reduce spending, including but not limited to, temporarily holding back 20% of most aid payments to local governments and school districts. However, the 2020-2021 State aid declines were offset, in part, by $1.1 billion of increased federal funding through the Coronavirus Aid, Relief, and Economic Security Act. With these federal funds, State aid totaled $27.9 billion in the State's 2020-2021 Enacted Budget, an annual increase of approximately $100 million or 0.4% from the 2019-2020 Enacted Budget. As of February 1, 2021, the State Education Department ("SED") advised school districts that the State Division of the Budget would, at some point, provide approval for SED to make the payments to school districts for State aid and other

Pre-K-12 grant programs that had been subject to the above-referenced 20% withholding. Such approval was received and the State released all of the withheld funds prior to June 30, 2021.

*School district fiscal year (2021-2022)*: The State's 2021-22 Enacted Budget included $29.5 billion in State aid to school districts, and significantly increased funding for schools and local governments, including a $1.4 billion increase in Foundation Aid and a three-year phase-in of the full restoration to school districts of Foundation Aid that was initially promised in 2007. Additionally, the budget included the use of $13 billion of federal funds for emergency relief, along with the Governor's Emergency Education Relief, which included, in part, the allocation of $629 million to school districts as targeted grants in an effort to address learning loss as a result of the loss of enrichment and after-school activities. In addition, $105 million of federal funds were allocated to expand full-day kindergarten programs. Under the budget, school districts were reimbursed for the cost of delivering school meals and instructional materials in connection with COVID-19-related school closures in spring 2020, along with the costs of keeping transportation employees and contractors on stand-by during the short-term school closures prior to the announcement of the closure of schools for the remainder of the 2019-20 year. Under the budget, local governments also received full restoration of proposed cuts to Aid and Incentives for Municipalities (AIM) funding, and full restoration of $10.3 million in proposed Video Lottery Terminal (VLT) aid cuts, where applicable.

*School district fiscal year (2022-2023)*: The State's 2022-23 Enacted Budget included $31.5 billion in State funding to school districts for the 2022-23 school year. This represented an increase of $2.1 billion or 7.2 percent compared to the 2021-22 school year, and included a $1.5 billion or 7.7 percent Foundation Aid increase. The State's 2022-23 Enacted Budget also included $14 billion of federal Elementary and Secondary School Emergency Relief and Governor's Emergency Education Relief funds to public schools. This funding, available for use over multiple years, was designed to assist public schools to reopen for in-person instruction, address learning loss, and respond to students' academic, social, and emotional needs due to the disruptions of the COVID-19 pandemic. The State's 2022-23 Enacted Budget allocated $100 million over two years for a new State matching fund for school districts with the highest needs to support efforts to address student well-being and learning loss. In addition, the State's 2022-23 Enacted Budget increased federal funds by $125 million to expand access to full-day prekindergarten programs for four-year-old children in school districts statewide in the 2022-23 school year.

*School District fiscal year (2023-2024):* The State's 2023-24 Enacted Budget includes $34.5 billion for school aid, an increase of $3.1 billion or 10%, which is the highest level of State aid to date. The States 2023-24 Budget also provides a $2.6 billion increase in Foundation Aid, fully funding the program for the first time in history. The State's 2023-24 Enacted Budget provides $134 million to increase access to free school meals. An additional $20 million in grant funding will establish new Early College High School and Pathways in Technology Early College High School Programs. An investment of $10 million over two years in competitive funding for school districts, boards of cooperative educational services, and community colleges will be made to promote job readiness. An additional $150 million will be used to expand high-quality full-day prekindergarten, resulting in universal prekindergarten to be phased into 95% of the State.

*State Aid Litigation*

In January 2001, the State Supreme Court issued a decision in Campaign for Fiscal Equity v. New York mandating that the system of apportionment of State aid to school districts within the State be restructured by the Governor and the State Legislature. On June 25, 2002, the Appellate Division of the State Supreme Court reversed that decision. On June 26, 2003, the State Court of Appeals, the highest court in the State, reversed the Appellate Division, holding that the State must, by July 30, 2004, ascertain the actual cost of providing a sound basic education, enact reforms to the system of school funding and ensure a system of accountability for such reforms. The Court of Appeals further modified the decision of the Appellate Division by deciding against a Statewide remedy and instead limited its ruling solely to the New York City school system.

After further litigation, on appeal in 2006, the Court of Appeals held that $1.93 billion of additional funds for the New York City schools – as initially proposed by the Governor and presented to the Legislature as an amount sufficient to provide a sound basic education – was reasonably determined. State legislative reforms in the wake of The Campaign for Fiscal Equity decision included increased accountability for expenditure of State funds and collapsing over 30 categories of school aid for school districts in the State into one classroom operating formula referred to as Foundation Aid. The stated purpose of Foundation Aid is to prioritize funding distribution based upon student need. As a result of the Court of Appeals ruling schools were to receive $5.5 billion increase in Foundation Aid over a four fiscal year phase-in covering 2007 to 2011.

A case related to the Campaign for Fiscal Equity, Inc. v. State of New York was heard on appeal on May 30, 2017 in New Yorkers for Students' Educational Rights v. State of New York ("NYSER") and a consolidated case on the right to a sound basic education. The NYSER lawsuit asserts that the State has failed to comply with the original decision in the Court of Appeals in the Campaign for Fiscal Equity case, and asks the Court of Appeals to require the State to develop new methodologies, formulas and mechanisms for determining State aid, to fully fund the foundation aid formula, to eliminate the supermajority requirement for voter approval of budgets which increase school district property tax levies above the property tax cap limitation, and related matters. On June 27, 2017, the Court of Appeals held that the plaintiffs causes of action were properly dismissed by the earlier Appellate Division decision except insofar as two causes of action regarding accountability mechanisms and sufficient State funding for a "sound basic education" as applicable solely to the school districts in New York City and Syracuse. The Court emphasized its previous ruling in the *Campaign for Fiscal Equity* case that absent "gross education inadequacies", claims regarding state funding for a "sound basic education" must be made on a district-by-district basis based on the specific facts therein. On October 14, 2021 Governor Hochul announced that New York State reached an agreement to settle and discontinue the New Yorkers for Students' Educational Rights v. New York State case, following through on the State's commitment to fully fund the current Foundation Aid formula to New York's school districts over three years and ending the State's prior opposition to providing such funding. The litigation, which has been ongoing since 2014, sought to require New York State to fully fund the Foundation Aid formula that was put into place following the Campaign for Fiscal Equity cases, and had been previously opposed by the State. Foundation Aid was created in 2007 and takes school district wealth and student need into account to create an equitable distribution of state funding to schools, however, New York State has never fully funded Foundation Aid. The new settlement requires New York State to phase-in full funding of Foundation Aid by the FY 2024 budget. In the FY 2022 Enacted State Budget approved in April 2022, the Executive and Legislature agreed to fully fund Foundation Aid by the FY 2024 budget and enacted this commitment into law. A breakdown of currently anticipated Foundation Aid funding is available below:

- FY 2022: $19.8 billion, covering 30% of the existing shortfall.
- FY 2023: Approximately $21.3 billion, covering 50% of the anticipated shortfall.
- FY 2024: Approximately $23.2 billion, eliminating the anticipated shortfall, and funding the full amount of Foundation Aid for all school districts.

**State Aid Revenues**

The following table illustrates the percentage of total General Fund revenues of the District for each of the last five completed fiscal years and budgeted figures comprised of State aid.

| Fiscal Year | Total Revenues | Total State Aid | Percentage of Total Revenues Consisting of State Aid |
|---|---|---|---|
| 2017-18 | $ 113,530,067 | $ 67,117,224 | 59.12% |
| 2018-19 | 115,756,679 | 69,337,690 | 59.90 |
| 2019-20 | 118,061,982 | 70,150,900 | 59.42 |
| 2020-21 | 122,115,313 | 70,093,146 | 57.40 |
| 2021-22 | 127,415,796 | 78,122,371 | 61.31 |
| 2022-23 (Budgeted) | 133,640,097 | 84,069,872 | 62.91 |
| 2023-24 (Budgeted) | 140,872,872 | 90,733,440 | 64.41 |

Source: Audited financial statements of the District for the 2017-18 through 2021-22 fiscal years, and adopted budgets (unaudited) for the 2022-23 and 2023-24 fiscal years. This table is not audited.

**School Facilities**

| Name | Grade | Capacity | Year Built & Addition(s) |
|---|---|---|---|
| Calvin Coolidge [1] | K-5 | 837 | 1950, '80 |
| Benjamin Franklin | K-5 | 1,060 | 1928 |
| Thomas Jefferson | K-5 | 540 | 1916 |
| MacArthur [2] | K-5 | 1,155 | 2016 |
| Horace Mann | K-5 | 756 | 1969 |
| Theodore Roosevelt | K-5 | 756 | 1971 |
| Woodrow Wilson | K-5 | 750 | 1919, '30 |
| East Middle School | 6-8 | 964 | 1938, '86 |
| West Middle School | 6-8 | 1,200 | 1930, '86 |
| Binghamton High School | 9-12 | 2,200 | 1914, '52, '80 |
| Columbus | 9-12 | 230 | 1927 |

(1) In July 2013, an emergency closure was declared at the school building when asbestos was found during testing. Remediation costs are estimated to be approximately $4,800,000. 93% of the abatement costs are expected to be covered by State aid, with the rest to be paid from available funds of the District.

(2) In September, 2011, flooding from Tropical Storm Lee destroyed the District's MacArthur Elementary Building. The building was closed, and students were relocated to other buildings in and around the District. (See "2011 Flood Damage" herein) A new MacArthur Elementary re-opened for K-5 students January 4, 2016.

Source: School District officials.

**Enrollment Trends**

| School Year | Enrollment | School Year | Projected Enrollment |
|---|---|---|---|
| 2018-19 | 5,220 | 2023-24 | 4,612 |
| 2019-20 | 5,152 | 2024-25 | 4,505 |
| 2020-21 | 4,901 | 2025-26 | 4,418 |
| 2021-22 | 4,887 | 2026-27 | 4,312 |
| 2022-23 | 4,749 | 2027-28 | 4,218 |

Source: School District officials.

**Employees**

The District employs a total of 974 full-time and 23 part-time employees. The following table sets forth a breakdown of employee representation by collective bargaining agent and the dates of expiration of the various collective bargaining agreements:

| Employees | Union | Contract Expiration Date |
|---|---|---|
| 617 | Binghamton Teachers' Association | June 30, 2023 [1] |
| 176 | Civil Service Employees' Association | June 30, 2023 [1] |
| 164 | Civil Service Employees' Association - Aides & Monitors | June 30, 2025 |
| 63 | Binghamton Licensed Teaching Assistants Unit | June 30, 2023 [1] |
| 37 | Binghamton Administrators' Association | June 30, 2024 |

(1) Currently under negotiations.

Source: School District officials.

**Status and Financing of Employee Pension Benefits**

Substantially all employees of the District are members of either the New York State and Local Employees' Retirement System ("ERS") (for non-teaching and non-certified administrative employees) or the New York State Teachers' Retirement System ("TRS") (for teachers and certified administrators). (Both Systems are referred to together hereinafter as the "Retirement Systems" where appropriate.) These Retirement Systems are cost-sharing multiple public employee retirement systems. The obligation of employers and employees to contribute and the benefits to employees are governed by the New York State Retirement and Social Security Law (the "Retirement System Law"). The Retirement Systems offer a wide range of plans and benefits which are related to years of service and final average salary, vesting of retirement benefits, death and disability benefits and optional methods of benefit payments. All benefits generally had vested after ten years of credited service; however, this was changed to five years as of April 9, 2022. The Retirement System Law generally provides that all participating employers in each retirement system are jointly and severally liable for any unfunded amounts. Such amounts are collected through annual billings to all participating employers. Generally, all employees, except certain part-time employees, participate in the Retirement Systems. The Retirement Systems are non-contributory with respect to members hired prior to July 27, 1976. All members working less than ten years must contribute 3% (ERS) or 3.5% (TRS) of gross annual salary towards the cost of retirement programs.

On December 12, 2009, a new Tier V was signed into law. The legislation created a new Tier V pension level, the most significant reform of the State's pension system in more than a quarter-century. Key components of Tier V include:

- Raising the minimum age at which most civilians can retire without penalty from 55 to 62 and imposing a penalty of up to 38% for any civilian who retires prior to age 62.
- Requiring ERS employees to continue contributing 3% of their salaries and TRS employees to continue contributing 3.5% toward pension costs so long as they accumulate additional pension credits.
- Increasing the minimum years of service required to draw a pension from 5 years to 10 years, which has since been changed to 5 years as of April 9, 2022.
- Capping the amount of overtime that can be considered in the calculation of pension benefits for civilians at $15,000 per year, and for police and firefighters at 15% of non-overtime wages.

On March 16, 2012, a new Tier VI pension program was signed into law, effective for new ERS and TRS employees hired after April 1, 2012. The Tier VI legislation provides for increased employee contribution rates of between 3% and 6%, an increase in the retirement age from 62 years to 63 years, a readjustment of the pension multiplier, and a change in the time period for the final average salary calculation from 3 years to 5 years. Tier VI employees would vest in the system after ten years of employment; and employees will continue to make employee contribution throughout employment. As of April 9, 2022, vesting requirements were modified, resulting in employees becoming vested after five years.

The District is required to contribute at an actuarially determined rate. The actual contributions for the last five years and budgeted figures for 2023-24 are as follows:

| Fiscal Year | ERS | TRS |
|---|---|---|
| 2018-2019 | $ 1,313,769 | $ 3,565,092 |
| 2019-2020 | 1,402,279 | 2,936,422 |
| 2020-2021 | 1,343,217 | 2,937,170 |
| 2021-2022 | 1,355,268 | 3,422,755 |
| 2022-2023 (Actual) | 905,567 | 3,787,579 |
| 2023-2024 (Budgeted) | 1,155,820 | 4,819,707 |

The annual required pension contribution is due February 1 annually with the ability to pre-pay on December 15 at a discount. The District pre-pays this cost annually.

Pursuant to various laws enacted between 1991 and 2002, the State Legislature authorized local governments to make available certain early retirement incentive programs to its employees. The District currently does not have any early retirement incentive programs for its employees.

Historical Trends and Contribution Rates: Historically there has been a State mandate requiring full (100%) funding of the annual actuarially required local governmental contribution out of current budgetary appropriations. With the strong performance of the Retirement System in the 1990s, the locally required annual contribution declined to zero. However, with the subsequent decline in the equity markets, the pension system became underfunded. As a result, required contributions increased substantially to 15% to 20% of payroll for the employees' and the police and fire retirement systems, respectively. Wide swings in the contribution rate resulted in budgetary planning problems for many participating local governments.

A chart of average ERS and TRS employer contribution rates as a percent of payroll (2018-19 to 2023-24) is shown below:

| Fiscal Year | ERS | TRS |
|---|---|---|
| 2018-19 | 14.9% | 10.62% |
| 2019-20 | 14.6 | 8.86 |
| 2020-21 | 14.6 | 9.53 |
| 2021-22 | 16.2 | 9.80 |
| 2022-23 | 11.6 | 10.29 |
| 2023-24 | 13.1 | 9.76* |

* Estimated. The TRS Retirement Board is expected to adopt the final 2023-24 employer contribution rate at its July 26, 2023 board meeting.

In 2003, Chapter 49 of the Laws of 2003 amended the Retirement and Social Security Law and the Local Finance Law. The amendments empowered the State Comptroller to implement a comprehensive structural reform program for ERS. The reform program established a minimum contribution for any local governmental employer equal to 4.5% of pensionable salaries for bills which were due December 15, 2003 and for all fiscal years thereafter, as a minimum annual contribution where the actual rate would otherwise be 4.5% or less due to the investment performance of the fund. In addition, the reform program instituted a billing system to match the budget cycle of municipalities and school districts that will advise such employers over one year in advance concerning actual pension contribution rates for the next annual billing cycle. Under the previous method, the requisite ERS contributions for a fiscal year could not be determined until after the local budget adoption process was complete. Under the new system, a contribution for a given fiscal year is based on the valuation of the pension fund on the prior April 1 of the calendar year preceding the contribution due date instead of the following April 1 in the year of contribution so that the exact amount may now be included in a budget.

Chapter 57 of the Laws of 2010 (Part TT) amended the Retirement and Social Security Law to authorize participating employers, if they so elect, to amortize an eligible portion of their annual required contributions to ERS when employer contribution rates rise above certain levels. The option to amortize the eligible portion began with the annual contribution due February 1, 2011. The amortizable portion of an annual required contribution is based on a "graded" rate by the State Comptroller in accordance with formulas provided in Chapter 57. Amortized contributions are to be paid in equal annual installments over a ten-year period, but may be prepaid at any time. Interest is to be charged on the unpaid amortized portion at a rate to be determined by the State Comptroller, which approximates a market rate of return on taxable fixed rate securities of a comparable duration issued by comparable issuers. The interest rate is established annually for that year's amortized amount and then applies to the entire ten years of the amortization cycle of that amount. When in any fiscal year, the participating employer's graded payment eliminates all balances owed on prior amortized amounts, any remaining graded payments are to be paid into an employer contribution reserve fund established by the State Comptroller for the employer, to the extent that amortizing employer has no currently unpaid prior amortized amounts, for future such use.

The District is not amortizing any pension payments nor does it intend to do so in the foreseeable future.

Stable Rate Pension Contribution Option: The 2013-14 State Budget included a provision that provides local governments and school districts, including the District, with the option to "lock-in" long-term, stable rate pension contributions for a period of years determined by the State Comptroller and ERS and TRS. The stable rates would be 12% for ERS and 14% for TRS. The pension contribution rates under this program would reduce near-term payments for employers, but will require higher than normal contributions in later years.

The District did not participate in the Stable Rate Pension Contribution Option nor does it intend to do so in the foreseeable future.

The State's 2019-2020 Enacted Budget, which was signed into law on March 31, 2019, will allow school districts in the State to establish a reserve fund for the purpose of funding/offsetting the cost of TRS contributions. School districts may pay into such fund, during any particular fiscal year, an amount not to exceed two percent of the total compensation or salaries of all district-employed teachers who are members of the TRS paid during the immediately preceding fiscal year; provided that the balance of such fund may not exceed ten percent of the total compensation or salaries of all district-employed teachers who are members of the TRS paid during the immediately preceding fiscal year. The District has established a TRS reserve fund as of fiscal year ending June 30, 2020.

The investment of monies, and assumptions underlying same, of the Retirement Systems covering the District's employees is not subject to the direction of the District. Thus, it is not possible to predict, control or prepare for future unfunded accrued actuarial liabilities of the Retirement Systems ("UAALs"). The UAAL is the difference between total actuarially accrued liabilities and actuarially calculated assets available for the payment of such benefits. The UAAL is based on assumptions as to retirement age, mortality, projected salary increases attributed to inflation, across-the-board raises and merit raises, increases in retirement benefits, cost-of-living adjustments, valuation of current assets, investment return and other matters. Such UAALs could be substantial in the future, requiring significantly increased contributions from the District which could affect other budgetary matters. Concerned investors should contact the Retirement Systems administrative staff for further information on the latest actuarial valuations of the Retirement Systems.

**Other Post-Employment Benefits**

Healthcare Benefits. It should also be noted that the District provides employment healthcare benefits to various categories of former employees. These costs may be expected to rise substantially in the future. There is now an accounting rule that will require governmental entities, such as the District, to account for employment healthcare benefits as it accounts for vested pension benefits. GASB Statement No. 45 ("GASB 45") of the Governmental Accounting Standards Board ("GASB"), described below, requires such accounting.

School districts and Boards of Cooperative Educational Services, unlike other municipal units of government in the State, have been prohibited from reducing health benefits received by or increasing health care contributions paid by retirees below the level of benefits or contributions afforded to or required from active employees since the implementation of Chapter 729 of the Laws of 1994. Legislative attempts to provide similar protection to retirees of other local units of government in the State have not succeeded as of this date. Nevertheless, many such retirees of all varieties of municipal units in the State do presently receive such benefits.

GASB 75 and OPEB. In 2015, the GASB released new accounting standards for public other postemployment benefits ("OPEB") plans and participating employers. These standards, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* ("GASB 75"), have substantially revised the valuation and accounting requirements previously mandated under GASB Statements No. 43 and 45. For the fiscal year ended June 30, 2018, the District implemented GASB 75. The implementation of this statement requires school districts to report liabilities, OPEB expenses, deferred outflow of resources and deferred inflow of resources related to OPEB. GASB Statement No. 75 replaced GASB Statement 45, which also requires school districts to calculate and report a net other postemployment benefit obligation. However, under GASB 45 districts could amortize the OPEB liability over a period of years, whereas GASB 75 requires districts to report the entire OPEB liability on the statement of net position.

The District contracted with Armory Associates, LLC III to calculate its actuarial valuation under GASB 75. The following outlines the changes to the Total OPEB Liability during the 2021 and 2022 fiscal years, by source.

| Balance beginning at: | July 1, 2020 | July 1, 2021 |
|---|---|---|
| | $ 137,493,123 | $ 137,941,233 |
| Changes for the year: | | |
| Service cost | 5,229,993 | 5,865,538 |
| Interest on total OPEB liability | 4,941,112 | 3,151,780 |
| Changes in Benefit Terms | (55,588,312) | - |
| Differences between expected and actual experience | 10,243,174 | - |
| Changes in Assumptions or other inputs | 38,719,105 | 1,842,482 |
| Benefit payments | (3,096,962) | (2,384,480) |
| Net Changes | $ 448,110 | $ 8,475,320 |
| Balance ending at: | June 30, 2021 | June 30, 2022 |
| | **$ 137,941,233** | **$ 146,416,553** |

Source: Audited financial statements of the District. The above table is not audited. For additional information regarding the District's OPEB liability, see "APPENDIX – F" attached hereto.

There is no authority in current State law to establish a trust account or reserve fund for this liability. The District has reserved $0 towards its OPEB liability. The District funds this liability on a pay-as-you-go basis.

The District's unfunded actuarial accrued OPEB liability could have a material adverse impact upon the District's finances and could force the District to reduce services, raise taxes or both.

Actuarial valuation will be required every 2 years for OPEB plans with more than 200 members, every 3 years if there are fewer than 200 members.

**Financial Statements**

The School District retains independent Certified Public Accountants. The last audited financial report covers the period ending June 30, 2022 and has been filed with the Electronic Municipal Market Access ("EMMA") website. It is also attached hereto as "APPENDIX-F" to this Official Statement. Certain summary financial information of the District can also be found attached as Appendices to the Official Statement.

The District complies with the Uniform System of Accounts as prescribed for school districts in New York State by the State. This system differs from generally accepted accounting principles as prescribed by the American Institute of Certified Public Accountants' Industry Audit Guide, "Audits of State and Local Governmental Units", and codified in Government Accounting, Auditing and Financial Reporting (GAAFR), published by the Governmental Accounting Standards Board (GASB).

Beginning with the fiscal year ending June 30, 2003, the District issues its financial statements in accordance with GASB Statement No. 34. This statement includes reporting of all assets including infrastructure and depreciation in the Government Wide Statement of Activities, as well as the Management's Discussion and Analysis.

*Projected (Unaudited) Results for the Fiscal Year Ending June 30, 2023*

Summary unaudited projected information for the General Fund for the period ending June 30, 2023 is as follows:

| | |
|---|---|
| Projected Revenues: | $ 134,974,877 |
| Projected Expenditures: | 123,308,404 |
| Projected Operating Surplus (Deficit): | $ 11,666,473 |
| Total General Fund Balance at June 30, 2022: | $ 33,312,221 |
| Total Projected General Fund Balance at June 30, 2023: | $ 44,978,694 |

Note: These projections are based upon certain current assumptions and estimates, and the final audited results may vary therefrom.

**The State Comptroller's Fiscal Stress Monitoring System**

The New York State Comptroller has reported that New York State's school districts and municipalities are facing significant fiscal challenges. As a result, the Office of the State Comptroller has developed a Fiscal Stress Monitoring System ("FSMS") to provide independent, objectively measured and quantifiable information to school district and municipal officials, taxpayers and policy makers regarding the various levels of fiscal stress under which the State's school districts and municipalities are operating.

The fiscal stress scores are based on financial information submitted as part of each school district's ST-3 report filed with the State Education Department annually, and each municipality's annual report filed with the State Comptroller. Using financial indicators that include year-end fund balance, cash position and patterns of operating deficits, the system creates an overall fiscal stress score which classifies whether a school district or municipality is in "Significant Fiscal Stress", in "Moderate Fiscal Stress," as "Susceptible Fiscal Stress" or "No Designation". Entities that do not accumulate the number of points that would place them in a stress category will receive a financial score but will be classified in a category of "No Designation." This classification should not be interpreted to imply that the entity is completely free of fiscal stress conditions. Rather, the entity's financial information, when objectively scored according to the FSMS criteria, did not generate sufficient points to place them in one of the three established stress categories.

The reports of the State Comptroller for the 2017-18 through 2021-22 fiscal years of the District are as follows:

| Fiscal Year Ending In | Stress Designation | Fiscal Score |
|---|---|---|
| 2022 | No Designation | 20.0 |
| 2021 | No Designation | 16.7 |
| 2020 | Susceptible | 26.7 |
| 2019 | No Designation | 13.3 |
| 2018 | Susceptible | 26.7 |

Source: Website of the Office of the New York State Comptroller. Reference to website implies no warranty of the accuracy of the information therein, nor incorporation herein by reference.

## New York State Comptroller Reports of Examination

The State Comptroller's office, i.e., the Department of Audit and Control, periodically performs a compliance review to ascertain whether the District has complied with the requirements of various State and Federal statutes. These audits can be found by visiting the Audits of Local Governments section of the Office of the State Comptroller website.

The State Comptroller's office released an audit report of the District on January 24, 2014. The purpose of the audit was to examine the District's financial condition for the period July 1, 2011 through May 20, 2013. The audit found that District officials have taken appropriate action to manage the District's financial condition. District officials recognized the need to be proactive in budget development and expenditure controls. District officials and Central Business Office (CBO) representatives meet regularly to monitor and evaluate the current year's budget and available fund balance, and to plan for future years' budgets. This planning includes an ongoing evaluation of the District's spending trends and projected future fund balance.

The State Comptroller's office released an audit report of the District on September 12, 2018. The audit presented findings for the District, which was one of ten school districts audited in a Statewide report entitled School District Physical Education Compliance.

The State Comptroller's office released its most recent audit report of the District on October 25, 2019. The purpose of the audit was to determine whether the Board and District officials adequately safeguarded data from abuse or loss. Key findings and recommendations of the report are outlined below:

Key Findings:

- Officials do not regularly review network user accounts and disable those that are determined to be unnecessary.
- The Board does not have an adequate contract and separate service level agreement (SLA) for information technology (IT) services provided by the Broome Tioga Board of Cooperative Educational Services' South Central Regional Information Center (SCRIC).
- Officials do not provide periodic IT security awareness training to staff.
- In addition, sensitive IT control weaknesses were communicated confidentially to district officials.

Key Recommendations:

- Regularly review user accounts and disable those that are unnecessary.
- Ensure there is an adequate contract and separate SLA with SCRIC for IT services provided.
- Provide periodic IT security awareness training to personnel who use IT resources.

Copies of the complete reports along with the State Comptroller's recommendations and the District's responses can be found by visiting the Audits of Local Governments section of the Office of the State Comptroller website.

There are no State Comptrollers audits of the District currently in progress or pending release at this time.

Note: Reference to website implies no warranty of accuracy of information therein, nor is information therein included herein by reference.

## Other Information

The statutory authority for the power to spend money for the object or purpose, or to accomplish the object or purpose, for which the Notes are to be issued is the Education Law and the Local Finance Law.

No principal or interest upon any obligation of the District is past due.

The fiscal year of the District is July 1 to June 30.

Except for as shown under "STATUS OF INDEBTEDNESS – Estimated Overlapping Indebtedness", this Official Statement does not include the financial data of any political subdivision having power to levy taxes within the District.

## TAX INFORMATION

### Valuations [1]

| Year of District Tax Roll: | 2019 | 2020 | 2021 | 2022 | 2023 |
|---|---|---|---|---|---|
| Assessed Valuation | $ 1,258,337,836 | $ 1,253,023,819 | $ 1,248,471,806 | $ 1,248,603,820 | $ 1,244,301,490 |
| Full Valuation [2] | $ 1,502,441,817 | $ 1,590,035,015 | $ 1,644,322,487 | $ 1,585,867,677 | $ 1,845,831,126 |
| Full Valuation [3] | $ 1,656,724,553 | $ 1,593,848,216 | $ 1,855,623,553 | $ 1,880,364,520 | $ 1,905,044,009 |

(1) See APPENDIX - C for computations of Full Valuation, made with the use of regular State Equalization Rates and special State Equalization Ratios.
(2) Full Valuation computed using regular State Equalization Rates.
(3) Full Valuation computed using special State Equalization Ratios.

Source: District officials.

### Tax Rates Per $1,000 (Assessed) [1]

| Year of District Tax Roll: | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 |
|---|---|---|---|---|---|---|
| Assessed Valuation: | | | | | | |
| City of Binghamton | | | | | | |
| Homestead | $ 28.67 | $ 28.71 | $ 29.90 | $ 30.70 | $ 30.83 | $ 31.62 |
| Non-Homestead | 41.22 | 41.09 | 42.75 | 43.81 | 43.99 | 45.05 |
| Town of Dickenson | | | | | | |
| Homestead | 31.83 | 32.11 | 32.85 | 31.86 | 35.17 | 33.31 |
| Non-Homestead | 36.15 | 36.04 | 36.56 | 34.84 | 38.38 | 36.23 |

(1) The School District, under the Real Property Tax Law, has applied the Homestead/Non-Homestead method of computing tax rates for the City, Town and School District. This method allows a school district to shift 25% of the levy to Non-Homestead properties (e.g., commercial properties). However, the shift cannot result in an increase to the Non-Homestead properties over 125%. To be eligible for Homestead/Non-Homestead, a school district must have 20% or more of taxable parcels within a city or school district which has selected this method of tax distribution.

Source: District officials.

### Tax Levy and Collection Record

| Fiscal Years Ending June 30: | 2019 | 2020 | 2021 | 2022 | 2023 |
|---|---|---|---|---|---|
| Tax Levy | $ 41,357,729 | $ 42,832,704 | $ 43,666,029 | $ 43,946,926 | $ 44,765,288 |
| Taxes Added or (Canceled) | (38,587) | (31,509) | 0 | (65,669) | 0 |
| Net Tax Levy | $ 41,319,142 | $ 42,864,213 | $ 43,666,029 | 43,881,257 | 44,765,288 |
| Total Collections | 37,039,347 | 37,284,579 | 37,741,765 | 38,023,156 | 21,914,300 |
| Total Uncollected | 4,279,795 | 5,579,634 | 5,924,264 | 5,858,101 | 18,196,185 |
| Percent Collected | 89.6% | 87.0% | 86.5% | 86.6% | 54.63% |

Source: District officials.

### Tax Collection Procedure

School District taxes on properties located within the City are collected by the City Tax Collector. The School District appoints a Tax Collector to collect taxes on properties within the Town of Dickinson. Taxpayers within the City have the option of paying their taxes in full during the month of September or in three installments as follows: September 1-30; November 1-30 and March 1-31. No fees are charged if the installment method is chosen. No installment may be paid unless prior installments and interest if any, of current taxes have been paid.

If any installment is paid after its due date, the penalty, as stated, is 1% per month plus a 5% collection fee on uncollected taxes in the City. The City pays the School District the taxes as collected each month, including the 1% penalty but excluding the 5% collection fee. Starting in July, the penalty becomes 1/2 of 1% per month. The City holds a tax sale on November 1 (thirteen months after the initial levy) and bids in on all the property. The School District then receives the balance of taxes due plus accumulated interest penalties, but not the 5% collection fee which is retained by the City. Thus, the School District collects its entire City-based tax levy in November of the following fiscal year.

Uncollected taxes in the Town of Dickinson are returned to the County for collection about November 15 and the School District receives the full amount due by April of the same fiscal year.

**Real Property Tax Revenues**

The following table illustrates the percentage of total General Fund revenues of the District for each of the below completed fiscal years and budgeted figures comprised of Real Property Taxes and other Tax Items.

| Fiscal Year | Total Revenues | Total Real Property Taxes & Tax Items | Percentage of Total Revenues Consisting of Real Property Tax |
|---|---|---|---|
| 2017-18 | $ 113,530,067 | $ 42,865,761 | 37.76% |
| 2018-19 | 115,756,856 | 42,388,067 | 36.62 |
| 2019-20 | 118,061,982 | 44,110,028 | 37.36 |
| 2020-21 | 126,336,217 | 44,933,587 | 36.80 |
| 2021-22 | 127,415,458 | 45,565,202 | 35.76 |
| 2022-23 (Budgeted) | 133,640,097 | 44,765,288 | 33.50 |
| 2023-24 (Budgeted) | 140,872,872 | 45,704,257 | 32.44 |

Source: Audited financial statements of the District for the 2017-18 through 2021-22 fiscal years, and adopted budget (unaudited) for the 2022-23 and 2023-24 fiscal years. This table is not audited.

**Ten Largest Taxpayers – 2022 Assessment for 2022-23 District Tax Roll**

| Name | Type | Taxable Full Valuation |
|---|---|---|
| New York State Electric & Gas | Utility | $ 70,653,738 |
| Norfolk Southern Corporation | Railroad | 32,267,255 |
| Binghamton Giant Market, Inc. | Food Markets | 13,963,407 |
| PCP Binghamton Assoc. LLC | Commercial | 12,542,519 |
| Legacy Bay Apartment, LLC | Commercial | 10,090,370 |
| Amicus NY | Real Estate | 9,507,917 |
| Security Mutual Life Ins. Co. NY | Insurance | 9,350,667 |
| Front Street Binghamton, LLC | Commercial | 9,075,407 |
| KAGR2 Binghamton | Real Estate | 7,259,259 |
| NY Telephone | Commercial | 7,120,163 |

The ten larger taxpayers listed above have a total assessed valuation of $181,830,702 which represents 9.9% of the tax base of the School District.

Note The District experiences the impact of tax certiorari filings on a regular basis. At this time, such pending tax certiorari proceedings are not anticipated to have a material impact on the District's finances. The balance of the District's tax certiorari reserve is $810,622 as of June 2, 2023. The District is also authorized by the Local Finance Law to borrow to pay such settlements if necessary.

Source: School District Tax Rolls.

**STAR – School Tax Exemption**

The STAR (School Tax Relief) program provides State-funded exemptions from school property taxes to homeowners for their primary residences. School districts are reimbursed by the State for real property taxes exempted pursuant to the STAR Program.

STAR – School Tax Exemption. The STAR (School Tax Relief) program provides State-funded exemptions from school property taxes to homeowners for their primary residences. Homeowners over 65 years of age with household adjusted gross incomes, less the taxable amount of total distributions from individual retirement accounts and individual retirement annuities ("STAR Adjusted Gross Income") of $90,550 or less in 2021-22 and $92,000 or less in 2022-2023, increased annually according to a cost of living adjustment, are eligible for a "full value" exemption of the first $70,700 for the 2021-22 school year and $74,900 for the 2022-23 school year (adjusted annually). Other homeowners with household STAR Adjusted Gross income not in excess of $250,000 ($500,000 in the case of a STAR credit, as discussed below) are eligible for a $30,000 "full value" exemption on their primary residence.

The 2019-20 Enacted State Budget made several changes to the STAR program, which went into effect immediately. The changes are intended to encourage homeowners to switch from the STAR exemption to the STAR credit. The income limit for the exemption was lowered to $250,000, compared with a $500,000 limit for the credit. The amount received for the STAR exemption will remain the same each year, while the amount of the STAR credit can increase up to two percent annually. Homeowners with STAR Adjusted Gross Income of $250,000 or less have the option to select the credit or the exemption.

The 2020-21 Enacted State Budget further modified the STAR program. Under such legislation, property owners with property tax delinquencies greater than one year are not eligible for the Basic STAR exemption or the Basic STAR credit. Recipients of the Enhanced STAR exemptions and credits are not impacted by this program; they may continue to receive STAR benefits even if their property taxes are delinquent. While former Governor Cuomo had issued various Executive Orders in response to COVID-19 pandemic that temporarily precluded the State Tax Department from disallowing STAR exemptions or credits, the most recent of such Executive Orders expired on July 5, 2021.

The 2022-23 Enacted State Budget provides $2.2 billion in State funding for a new property tax relief credit, the Homeowner Tax Rebate Credit, for eligible low- and middle-income households, as well as eligible senior households. Under this program, basic STAR exemption and credit beneficiaries with incomes below $250,000 and Enhanced STAR recipients are eligible for the property tax rebate where the benefit is a percentage of the homeowners' existing STAR benefit.

The below table lists the basic and enhanced exemption amounts for the 2023-24 District tax roll for the municipalities applicable to the District:

| Municipality | Enhanced Exemption | Basic Exemption | Date Certified |
|---|---|---|---|
| City of Binghamton | $ 54,950 | $ 21,090 | 4/6/2023 |
| Town of Dickinson | 52,100 | 19,200 | 4/6/2023 |

$4,865,358 of the District's $43,946,926 school tax levy for 2021-22 was exempted by the STAR Program. The District received all of such exempt taxes from the State in January 2022.

$4,652,789 of the District's $44,765,288 school tax levy for 2022-23 was exempted by the STAR Program. The District received all of such exempt taxes from the State in January 2023.

**Additional Tax Information**

Senior citizens' exemptions from School District taxes are offered to those who qualify.

The assessment roll of the School District is constituted approximately as follows: 20% commercial, 12% industrial and 68% residential.

The total property tax bill of a typical residence with a market value of $100,000 is estimated to be $2,850 including County, City or Town, and School District taxes.

## TAX LEVY LIMITATION LAW

On June 24, 2011, Chapter 97 of the Laws of 2011 was signed into law by the Governor (as amended) ("Chapter 97" or the "Tax Levy Limitation Law"). The Tax Levy Limitation Law applies to all local governments, including school districts (with the exception of New York City, and the counties comprising New York City and school districts in New York City, Buffalo, Rochester, Syracuse, and Yonkers, the latter four of which are indirectly affected by applicability to their respective City.)

Prior to the enactment of the Tax Levy Limitation Law, there was no statutory limitation on the amount of real property taxes that a school district could levy as part of its budget if its budget had been approved by a simple majority of its voters. In the event the budget had been defeated by the voters, the school district was required to adopt a contingency budget. Under a contingency budget, school budget increases were limited to the lesser of four percent (4%) of the prior year's budget or one hundred twenty percent (120%) of the consumer price index ("CPI").

Chapter 97 requires that a school district submit its proposed tax levy to the voters each year beginning with the 2012-2013 fiscal year.

Chapter 97 restricts, among other things, the amount of real property taxes that may be levied by or on behalf of a school district in a particular year. Pursuant to the Tax Levy Limitation Law, the tax levy of a school district cannot increase by more than the lesser of (i) two percent (2%) or (ii) the annual increase in the CPI, over the amount of the prior year's tax levy. Certain adjustments are permitted for taxable real property full valuation increases due to changes in physical or quantity growth in the real property base as defined in Section 1220 of the Real Property Tax Law. A school district can exceed the tax levy limitation for the coming fiscal year only if the voters of such school district first approve a tax levy by at least 60% affirmative vote of those voting to override such limitation for such coming fiscal year only. Tax levies that do not exceed the limitation will only require approval by at least 50% of those voting. In the event that the voters reject a tax levy and the district does not go out for a second vote, or if a second vote is likewise defeated, Chapter 97 provides that the tax levy for the new fiscal year may not exceed the tax levy for the prior fiscal year.

A school district's calculation of each fiscal year's tax levy limit is subject to review by the Commissioner of Education and the Commissioner of Taxation and Finance prior to adoption of each fiscal year budget.

There are exceptions for school districts to the tax levy limitation provided in Chapter 97, including expenditures made on account of certain tort settlements and certain increases in the average actuarial contribution rates of the New York State and Local Employees' Retirement System and the Teachers' Retirement System. School districts are also permitted to carry forward a certain portion of their unused levy limitation from a prior year.

There is also an exception for school districts for "Capital Local Expenditures" subject to voter approval where required by law. This term is defined in a manner that does not include certain items for which a school district may issue debt, including the payment of judgments or settled claims, including tax certiorari payments, and cashflow borrowings, including tax anticipation notes, revenue anticipation notes, budget notes and deficiency notes. "Capital Local Expenditures", are defined as "the taxes associated with budgeted expenditures resulting from the financing, refinancing, acquisition, design, construction, reconstruction, rehabilitation, improvement, furnishing and equipping of or otherwise providing for school district capital facilities or school district capital equipment, including debt service and lease expenditures, and transportation capital debt service, subject to the approval of the qualified voters where required by law". The portion of the tax levy necessary to support "Capital Local Expenditures" is defined as the "Capital Tax Levy", and is an exclusion from the tax levy limitation, applicable to the Notes.

On February 20, 2013, the New York State United Teachers ("NYSUT") and several individuals filed a lawsuit in State Supreme Court in Albany County seeking a declaratory judgment and a preliminary injunction that the Tax Levy Limitation Law is unconstitutional as it applies to public school districts. On September 23, 2014, a justice of the New York State Supreme Court dismissed each of NYSUT's causes of action but granted NYSUT's motion to amend the complaint. NYSUT subsequently served a second amended complaint seeking a preliminary injunction and challenging the Tax Levy Limitation Law as violative of the Education Article of the New York State Constitution and the Equal Protection and Due Process clauses and the First Amendment of the United States Constitution. On March 16, 2015 a New York State Supreme Court Justice denied NYSUT's motion for a preliminary injunction and dismissed all causes of action contained in NYSUT's second amended complaint. NYSUT appealed the decision to continue its challenge to the constitutionality of the Tax Levy Limitation Law. On May 5, 2016 the Appellate Division upheld the lower court dismissal, noting that while the State is required to provide the opportunity of a sound basic education, the Constitution "does not require that equal educational offerings be provided to every student", and further noted "the legitimate government interest of restraining crippling property tax increases". An appeal by NYSUT was dismissed on October 20, 2016 by the Court of Appeals, New York's highest court, on the ground that no substantial constitutional question was directly involved and thereafter leave to appeal was denied on January 14, 2017 by the Court of Appeals.

## STATUS OF INDEBTEDNESS

### Constitutional Requirements

The New York State Constitution limits the power of the School District (and other municipalities and certain school districts of the State) to issue obligations and to otherwise contract indebtedness. Such constitutional limitations in summary form, and as generally applicable to the School District and the Notes include the following:

Purpose and Pledge. The School District shall not give or loan any money or property to or in aid of any individual or private corporation or private undertaking or give or loan its credit to or in aid of any of the foregoing or any public corporation.

The School District may contract indebtedness only for a School District purpose and shall pledge its faith and credit for the payment of principal of and interest thereon.

Payment and Maturity. Except for certain short-term indebtedness contracted in anticipation of taxes or to be paid within three fiscal year periods, indebtedness shall be paid in annual installments commencing no later than two years after the date such indebtedness shall have been contracted and ending no later than the expiration of the period of probable usefulness of the object or purpose as determined by statute; and unless substantially level or declining annual debt service is authorized and utilized, no installment may be more than fifty percent in excess of the smallest prior installment. The School District is required to provide an annual appropriation for the payment of interest due during the year on its indebtedness and for the amounts required in such year for amortization and redemption of its serial bonds and such required annual installments on its notes.

Debt Limit. The School District has the power to contract indebtedness for any school district purpose authorized by the legislature of the State of New York provided the aggregate principal amount thereof shall not exceed five per centum of the average full valuation of the taxable real estate of the School District and subject to certain enumerated deductions and exclusions set forth in the Local Finance Law. The constitutional method for determining average full valuation is by taking the assessed valuation of taxable real estate for the last five completed assessment rolls and applying thereto the ratio (special equalization ratio) which such assessed valuation bears to the full valuation; such ratio is determined by the State Office of Real Property Services. The State Legislature is required to prescribe the manner by which such ratio shall be determined. Average full valuation is determined by taking the sum of the full valuation of such last completed assessment roll and the four preceding assessment rolls and dividing such sum by five.

### Statutory Procedure

In general, the State Legislature has authorized the power and procedure for the School District to borrow and incur indebtedness by the enactment of the Local Finance Law subject, of course, to the constitutional provisions set forth above. The power to spend money, however, generally derives from other law, including the Education Law.

The School District is generally required by such laws to submit propositions for the expenditure of money for capital purposes to the qualified electors of the District. This includes voter approval of bond resolutions authorizing the issuance of bonds, and notes in anticipation of the bonds.

Each bond resolution usually authorizes the construction, acquisition or installation of the object or purpose to be financed, sets forth the plan of financing and specifies the maximum maturity of the bonds subject to the legal (Constitution, Local Finance Law and case law) restrictions relating to the period of probable usefulness with respect thereto.

The Local Finance Law also provides that where a bond resolution is published with a statutory form of notice, the validity of the bonds authorized thereby, including bond anticipation notes issued in anticipation of the sale thereof, may be contested only if:

(1) Such obligations are authorized for a purpose for which the School District is not authorized to expend money, or

(2) There has not been substantial compliance with the provisions of law which should have been complied with in the authorization of such obligations and an action contesting such validity is commenced within twenty days after the date of such publication, or

(3) Such obligations are authorized in violation of the provisions of the Constitution.

Except on rare occasions, the School District complies with this estoppel procedure. It is a procedure that is recommended by Bond Counsel, but it is not an absolute legal requirement.

The Board of Education, as the finance board of the School District, has the power to enact bond resolutions. In addition, such finance board has the power to authorize the sale and issuance of obligations. However, such finance board may delegate the power to sell the obligations to the President of the Board of Education, the chief fiscal officer of the School District, pursuant to the Local Finance Law.

Statutory law in New York permits bond anticipation notes to be renewed each year provided annual principal installments are made in reduction of the total amount of such notes outstanding, commencing no later than two years from the date of the first of such notes and provided that such renewals do not exceed five years beyond the original date of borrowing. (See "Payment and Maturity" under "Constitutional Requirements" herein, and "Details of Outstanding Indebtedness" herein).

In general, the Local Finance Law contains provisions providing the School District with power to issue certain other short-term general obligation indebtedness, including revenue and tax anticipation notes, deficiency notes and budget notes (see "Details of Outstanding Indebtedness" herein).

**Debt Outstanding End of Fiscal Year**

| Fiscal Years Ending June 30: | 2018 | 2019 | 2020 | 2021 | 2022 |
|---|---|---|---|---|---|
| Bonds | $ 41,260,000 | $ 37,330,000 | $ 33,085,000 | $ 33,325,000 | $ 28,400,000 |
| Bond Anticipation Notes | 25,490,000 | 24,940,000 | 52,683,184 | 44,846,000 | 29,575,000 |
| Revenue Anticipation Notes | 3,500,000 | 5,000,000 | 7,000,000 | 7,000,000 | 4,000,000 |
| Tax Anticipation Notes | 0 | 0 | 0 | 0 | 0 |
| Totals | $ 70,250,000 | $ 67,270,000 | $ 92,768,184 | $ 85,171,000 | $ 61,975,000 |

Note: Does not include advance refunded bonds outstanding where applicable.

**Details of Outstanding Indebtedness**

The following table sets forth the indebtedness of the School District as of June 2, 2023:

| | Maturity | | Amount |
|---|---|---|---|
| Bonds | 2023-2035 | | $ 25,605,000 |
| Bond Anticipation Notes | | | |
| Capital Project (Various District Facilities) | June 23, 2023 | | 19,075,000 [(1)] |
| Tax Anticipation Notes | -- | | 0 |
| Revenue Anticipation Notes | January 19, 2024 | | 4,000,000 |
| | | Total Debt Outstanding | $ 48,680,000 |

[(1)] To be redeemed at maturity with $16,857,000 net proceeds of serial bonds issued through the Dormitory Authority of the State of New York ("DASNY") expected to be delivered on June 15, 2023 together with $2,218,000 available funds of the District.

**Debt Statement Summary**

Summary of Indebtedness, Debt Limit and Net Debt-Contracting Margin as of June 2, 2023:

| | Computed Using Regular State Equalization Rates | Computed Using Special State Equalization Ratios [1] |
|---|---|---|
| Five-year Average Full Valuation of Taxable Real Property | $ 1,633,699,624 | $ 1,778,320,970 |
| Debt Limit 5% thereof [2] | 81,684,981 | 88,916,049 |
| Inclusions: | | |
| Bonds | $ 25,605,000 | $ 25,605,000 |
| Advance Refunded Bonds | 0 | 0 |
| Bond Anticipation Notes | 19,075,000 | 19,075,000 |
| Revenue Anticipation Notes | 4,000,000 | 4,000,000 |
| Tax Anticipation Notes | 0 | 0 |
| Total Inclusions | $ 48,680,000 | $ 48,680,000 |
| Exclusions: | | |
| Appropriations | $ 2,305,000 | $ 2,305,000 |
| Advance Refunded Bonds | 0 | 0 |
| Revenue Anticipation Notes | 4,000,000 | 4,000,000 |
| Tax Anticipation Notes | 0 | 0 |
| Total Exclusions | $ 6,305,000 | $ 6,305,000 |
| Total Net Indebtedness [3] | $ 42,375,000 | $ 42,375,000 |
| Net Debt-Contracting Margin | $ 39,309,981 | $ 46,541,049 |
| The percent of debt contracting power exhausted is | 51.88% | 47.66% |

(1) The School District's constitutional debt limit has been computed using Special Equalization ratios established by the State Office of Real Property Services pursuant to Article 12-B of the Real Property Tax Law. "Conventional" State equalization rates are also established by said State Board, and are used for all other purposes. See "TAX INFORMATION - Valuations" herein.

(2) The School District has received the consent of the Board of Regents and the Office of the State Comptroller to exceed its debt limit in anticipation of the issuance of bonds and/or bond anticipation notes in an aggregate amount not to exceed $28,303,184 with regards to the reconstruction of and construction of improvements to various School District facilities and energy efficiency improvements. $19,075,000 of bond anticipation notes included in the table above are authorized to be issued in excess of the District's debt limit.

(3) Based on preliminary 2023-24 building aid estimates, the District anticipates State Building aid of 96.3% for debt service on State Education Department approved expenditures from July 1, 2004 to the present. The District has no reason to believe that it will not ultimately receive all of the building aid it anticipates, however, no assurance can be given as to when and how much building aid the District will receive in relation to the outstanding bonds.

Note: The State Constitution does not provide for the inclusion of tax anticipation or revenue anticipation notes in the computation of the statutory debt limit of the District.

Note: The above debt statement summary does not include lease purchase or installment purchase agreements outstanding, which are subject to appropriation but do not involve a pledge of faith and credit of the District, and therefore do not technically constitute indebtedness of the District. Such obligations do however count towards the debt limit of the District. The District remains within its debt limit after taking into account the outstanding balance of such obligations. (See "Other Obligations" herein.)

Note: On June 15, 2023, the District is expected to receive $16,857,000 net proceeds of serial bonds issued through DASNY which together $2,218,000 available funds of the District will redeem $19,075,000 outstanding bond anticipation notes of the District maturing on June 23, 2023.

**Bonded Debt Service**

A schedule of bonded debt service may be found in "APPENDIX – B" to this Official Statement.

**Cash Flow Borrowings**

The School District typically issues revenue and/or tax anticipation notes on an annual basis. The following is a history of the School District's revenue and tax anticipation note borrowings for the last five fiscal years.

| Fiscal Year | Amount | Type | Issue Date | Due Date |
|---|---|---|---|---|
| 2018-2019 | $ 5,000,000 | RAN | 1/24/19 | 1/24/20 |
| 2019-2020 | 7,000,000 | RAN | 1/23/20 | 1/22/21 |
| 2020-2021 | 7,000,000 | RAN | 1/21/21 | 1/21/22 |
| 2021-2022 | 4,000,000 | RAN | 1/20/22 | 1/20/23 |
| 2022-2023 | 4,000,000 | RAN | 1/20/23 | 1/19/24 |

**Other Obligations**

The District has entered into various installment purchase agreements to finance the cost of technology equipment. The following is a schedule of remaining payments due under such agreements:

| Fiscal Year Ending | Principal | Interest |
|---|---|---|
| 2023 | $ 538,192 | $ 28,361 |
| 2024 | 367,630 | 18,294 |
| 2025 | 169,603 | 9,467 |
| 2026 | 79,546 | 4,142 |
| 2027 | 22,841 | 1,049 |
| Minimum Lease Payments | $ 1,177,811 | $ 61,313 |

**Capital Project Plans**

On December 5, 2017, qualified voters of the District approved two propositions, (i) a $28 million capital project that addresses reconstruction to various District buildings (the “2017 Capital Project”), which includes the use of $4,600,000 in Capital Reserves and (ii) a $6.7 million capital project for energy-efficiency improvements such as lighting and equipment that would increase energy savings which is expected to be paid back through energy savings (the “2017 Energy Efficiency Project”). The School District has received the consent of the Board of Regents and the Office of the State Comptroller to exceed its debt limit in anticipation of the issuance of bonds and/or bond anticipation notes for the 2017 Energy Efficiency Project and 2017 Capital Project. To date, the District has issued $21,603,184 bond anticipation notes for the 2017 Capital Project and $6,700,000 new money for the 2017 Energy Efficiency Project. Proceeds of bonds issued through DASNY on June 16, 2021 together with $1,197,546 available funds of the District redeemed $6,700,000 portion of the $28,303,184 bond anticipation notes outstanding and permanently financed the 2017 Energy Efficiency Project. The balance of $21,016,000 bond anticipation notes were renewed through June 24, 2022. On June 23, 2022, the District issued $19,075,000 bond anticipation notes which together with $1,941,000 available funds of the District, redeemed $21,016,000 bond anticipation notes and renewed $19,075,000 through June 23, 2023. On June 15, 2023, the District expects to receive $16,857,000 net proceeds of serial bonds issued through DASNY which together with $2,218,000 available funds of the District will redeem the outstanding bond anticipation notes maturing on June 23, 2023 and permanently finance 2017 Capital Project.

On December 14, 2021, qualified voters of the District approved a $41.7 million capital improvement project (the “2021 Capital Project”) consisting of improvements to various District buildings and facilities, including site improvements (including athletic fields and play areas). The 2021 Capital Project will be financed in part with $1.7 million of Capital Reserve funds, $13 million of Federal stimulus funds, the issuance of up to $40,000,000 bonds and notes, and State building aid. The 2021 Capital Project is expected to have no additional tax impact. The issuance of the Notes will provide $6,000,000 in new money for the 2021 Capital Project. Future borrowings are anticipated to meet construction cash flow needs.

The District is currently reviewing the facilities at Roosevelt Elementary School. The District is planning a future capital project at this facility, however the ultimate scope and amount of the project is not known at this time. The District will be using capital reserves and expiring debt service to mitigate the project’s tax impact.

## Federal Sequestration

In May 2012, the District issued $5,000,000 of Qualified School Construction Bonds ("QSCBs") with a final maturity of 2026. At the time of issue the District expected from the Federal Government a 100% interest subsidy related to the QSCBs.

Pursuant to the requirements of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended, refund payments to certain state and local government filers claiming refundable credits under section 6431 of the Internal Revenue Code applicable to certain qualified bonds are subject to sequestration. This means that refund payments and refund offset transactions processed on or after October 1, 2020, and on or before September 30, 2030, will be reduced by a sequestration rate of 5.7%, irrespective of when the IRS received the Form 8038-CP with amounts claimed by an issuer. The sequestration reduction rate will be applied unless and until a law is enacted that cancels or otherwise impacts the sequester, at which time the sequestration reduction rate is subject to change.

In addition, federal government shutdowns may delay the processing of federal government payments to the District. If this were to occur, the District will be required to make payment of the full amount of interest due on the bonds at that time. These payments are expected to be reimbursed to the District when any such government shutdown is over but when the federal government can process requests for, and make payment of, the applicable tax credit payments is not known at this time.

The District budgets annually for the full interest payment due on the QSCBs to cover for possible delays or shortfalls in the expected tax credit subsidy.

## Estimated Overlapping Indebtedness

In addition to the School District, the following political subdivisions have the power to issue bonds and to levy taxes or cause taxes to be levied on taxable real property in the School District. The estimated outstanding indebtedness of such political subdivisions is as follows:

| Municipality | Status of Debt as of | Gross Indebtedness (1) | Exclusions (2) | Net Indebtedness | District Share | Applicable Indebtedness |
|---|---|---|---|---|---|---|
| County of: | | | | | | |
| Broome | 4/27/2023 (3) | $ 138,760,601 | $ 7,410,000 | $ 131,350,601 | 15.67% | $ 20,582,639 |
| City of: | | | | | | |
| Binghamton | 3/20/2023 (3) | 207,407,221 | 150,653,705 | 56,753,516 | 81.66% | 46,344,921 |
| Town of: | | | | | | |
| Dickinson | 12/31/2021 (4) | 450,000 | - | 450,000 | 14.97% | 67,365 |
| | | | | | Total: | $ 66,994,925 |

Notes:

(1) Outstanding bonds and bond anticipation notes. Not adjusted to include subsequent bond or note sales, if any.

(2) Water and sewer debt and / or appropriations. Pursuant to the Local Finance Law, this indebtedness is excluded from the constitutional debt limit.

Sources of information:

(3) Most recent available official statement or annual disclosure filing of the municipality obtained from the Electronic Municipal Market Access Website.

(4) Most recent available State Comptroller's Special Report for the respective fiscal year.

**Debt Ratios**

The following table sets forth certain ratios relating to the District's indebtedness as of June 2, 2023.

| | Amount Indebtedness | Per Capita [a] | Percentage of Full Valuation [b] |
|---|---|---|---|
| Net Indebtedness [c] | $ 42,375,000 | $ 885.99 | 2.30% |
| Net Indebtedness Plus Net Overlapping Indebtedness [d] | 109,369,925 | 2,286.73 | 5.93 |

[a] The 2021 estimated population of the District is 47,828. (See "THE SCHOOL DISTRICT – District Population" herein.)
[b] The District's full value of taxable real estate using regular state equalization rates for 2022-23 is $1,845,831,126. (See "TAX INFORMATION –Valuations" herein.)
[c] See "Debt Statement Summary" herein.
[d] Estimated net overlapping indebtedness is $66,994,925. (See "Estimated Overlapping Indebtedness" herein.)

Note: The above ratios do not take into account State building aid the District will receive for past and current construction building projects.

## SPECIAL PROVISIONS AFFECTING REMEDIES UPON DEFAULT

**State Aid Intercept For School Districts.** In the event of a default in the payment of the principal of and/or interest on the Notes, the State Comptroller is required to withhold, under certain conditions prescribed by Section 99-b of the State Finance Law, state aid and assistance to the School District and to apply the amount thereof so withheld to the payment of such defaulted principal and/or interest, which requirement constitutes a covenant by the State with the holders from time to time of the Notes. The covenant between the State of New York and the purchasers and the holders and owners from time to time of the notes and bonds issued by the school districts in the State for school purposes provides that it will not repeal, revoke or rescind the provisions of Section 99-b, or amend or modify the same so as to limit, impair or impede the rights and remedies granted thereby.

Said section provides that in the event a holder or owner of any bond issued by a school district for school purposes shall file with the State Comptroller a verified statement describing such bond and alleging default in the payment thereof or the interest thereon or both, it shall be the duty of the State Comptroller to immediately investigate the circumstances of the alleged default and prepare and file in his office a certificate setting forth his determinations with respect thereto and to serve a copy thereof by registered mail upon the chief fiscal officer of the school district which issued the bond. Such investigation by the State Comptroller shall cover the current status with respect to the payment of principal of and interest on all outstanding bonds of such school district issued for school purposes and the statement prepared and filed by the State Comptroller shall set forth a description of all such bonds of the school district found to be in default and the amount of principal and interest thereon past due.

Upon the filing of such a certificate in the office of the State Comptroller, he shall thereafter deduct and withhold from the next succeeding allotment, apportionment or payment of such State aid or assistance due to such school district such amount thereof as may be required to pay (a) the school district's contribution to the State teachers retirement system, and (b) the principal of and interest on such bonds of such school district then in default. In the event such State aid or assistance initially so withheld shall be insufficient to pay said amounts in full, the State Comptroller shall similarly deduct and withhold from each succeeding allotment, apportionment or payment of such State aid or assistance due such school district such amount or amounts thereof as may be required to cure such default. Allotments, apportionments and payments of such State aid so deducted or withheld by the State Comptroller for the payment of principal and interest on bonds shall be forwarded promptly to the paying agent or agents for the bonds in default of such school district for the sole purpose of the payment of defaulted principal of and interest on such bonds. If any of such successive allotments, apportionments or payments of such State Aid so deducted or withheld shall be less than the amount of all principal and interest on the bonds in default with respect to which the same was so deducted or withheld, then the State Comptroller shall promptly forward to each paying agent an amount in the proportion that the amount of such bonds in default payable to such paying agent bears to the total amount of the principal and interest then in default on such bonds of such school district. The State Comptroller shall promptly notify the chief fiscal officer of such school district of any payment or payments made to any paying agent or agents of defaulted bonds pursuant to said Section 99-b.

**General Municipal Law Contract Creditors' Provision.** Each Note when duly issued and paid for will constitute a contract between the School District and the holder thereof. Under current law, provision is made for contract creditors of the School District to enforce payments upon such contracts, if necessary, through court action. Section 3-a of the General Municipal Law provides, subject to exceptions not pertinent, that the rate of interest to be paid by the School District upon any judgment or accrued claim against it on an amount adjudged due to a creditor shall not exceed nine per centum per annum from the date due to the date of payment. This provision might be construed to have application to the holders of the Notes in the event of a default in the payment of the principal of and interest on the Notes.

**Execution/Attachment of Municipal Property.** As a general rule, property and funds of a municipal corporation serving the public welfare and interest have not been judicially subjected to execution or attachment to satisfy a judgment, although judicial mandates have been issued to officials to appropriate and pay judgments out of certain funds or the proceeds of a tax levy. In accordance with the general rule with respect to municipalities, judgments against the School District may not be enforced by levy and execution against property owned by the School District.

**Authority to File for Municipal Bankruptcy.** The Federal Bankruptcy Code allows public bodies, such as municipalities, recourse to the protection of a Federal Court for the purpose of adjusting outstanding indebtedness. Section 85.80 of the Local Finance Law contains specific authorization for any municipality in the State or its emergency control board to file a petition under any provision of Federal bankruptcy law for the composition or adjustment of municipal indebtedness. While this Local Finance Law provision does not apply to school districts, there can be no assurance that it will not be made so applicable in the future.

**Constitutional Non-Appropriation Provision.** There is in the Constitution of the State, Article VIII, Section 2, the following provision relating to the annual appropriation of monies for the payment of due principal of and interest on indebtedness of every county, city, town, village and school district in the State: "If at any time the respective appropriating authorities shall fail to make such appropriations, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. The fiscal officer of any county, city, town, village or school district may be required to set aside and apply such revenues as aforesaid at the suit of any holder of obligations issued for any such indebtedness." This constitutes a specific non-exclusive constitutional remedy against a defaulting municipality or school district; however, it does not apply in a context in which monies have been appropriated for debt service but the appropriating authorities decline to use such monies to pay debt service. However, Article VIII, Section 2 of the Constitution of the State also provides that the fiscal officer of any county, city, town, village or school district may be required to set apart and apply such revenues at the suit of any holder of any obligations of indebtedness issued with the pledge of the faith of the credit of such political subdivision. See "General Municipal Law Contract Creditors' Provision" herein.

The Constitutional provision providing for first revenue set asides does not apply to tax anticipation notes, revenue anticipation notes or bond anticipation notes.

**Default Litigation.** In prior years, certain events and legislation affecting a holder's remedies upon default have resulted in litigation. While courts of final jurisdiction have upheld and sustained the rights of bondholders, such courts might hold that future events including financial crises as they may occur in the State and in political subdivisions of the State require the exercise by the State or its political subdivisions of emergency and police powers to assure the continuation of essential public services prior to the payment of debt service.

**No Past Due Debt.** No principal of or interest on School District indebtedness is past due. The School District has never defaulted in the payment of the principal of and interest on any indebtedness.

## MARKET AND RISK FACTORS

There are various forms of risk associated with investing in the Notes. The following is a discussion of certain events that could affect the risk of investing in the Notes. In addition to the events cited herein, there are other potential risk factors that an investor must consider. In order to make an informed investment decision, an investor should be thoroughly familiar with the entire Official Statement, including its appendices, as well as all areas of potential risk.

The financial condition of the School District as well as the market for the Notes could be affected by a variety of factors, some of which are beyond the School District's control. There can be no assurance that adverse events in the State or in other jurisdictions of the country, including, for example, the seeking by a municipality or large taxable property owner of remedies pursuant to the Federal Bankruptcy Code or otherwise, will not occur which might affect the market price of and the market for the Notes. If a significant default or other financial crisis should occur in the affairs of the State or in other jurisdictions of the country or any of its agencies or political subdivisions thereby further impairing the acceptability of obligations issued by borrowers within the State, both the ability of the School District to arrange for additional borrowings, and the market for and market value of outstanding debt obligations, including the Notes, could be adversely affected.

The School District is dependent in part on financial assistance from the State. However, if the State should experience difficulty in borrowing funds in anticipation of the receipt of State taxes in order to pay State aid to municipalities and school districts in the State, including the School District, in any year, the School District may be affected by a delay, until sufficient taxes have been received by the State to make State aid payments to the School District. In several recent years, the School District has received delayed payments of State aid which resulted from the State's delay in adopting its budget and appropriating State aid to municipalities and school districts, and consequent delay in State borrowing to finance such appropriations. Delays in Federal aid are also possible. (See also “THE SCHOOL DISTRICT – State Aid”).

The enactment of the Tax Levy Limitation Law, which imposes a tax levy limitation upon municipalities, school districts and fire districts in the State, including the School District could have an impact upon the operations of the school budget, its ratings and hence the market price of the Notes. See “TAX LEVY LIMITATION LAW” herein.

Future legislative proposals, if enacted into law, or clarification of the Code or court decisions may cause interest on the Notes to be subject, directly or indirectly, to federal income taxation or to be subject to or exempted from state income taxation, or otherwise prevent the beneficial owners of the Notes from realizing the full current benefit of the tax status of such interest. No assurance can be given that pending or future legislation or amendments to the Code, if enacted into law, or any proposed legislation or amendments to the Code, will not adversely affect the value of the Notes, or the tax status of interest on the Notes. See “TAX MATTERS” herein.

**Cybersecurity**

The District, like many other public and private entities, relies on a large and complex technology environment to conduct its operations. As such, it may face multiple cybersecurity threats including, but not limited to, hacking, viruses, malware and other attacks on computer or other sensitive digital systems and networks. There can be no assurances that any security and operational control measures implemented by the District will be completely successful to guard against and prevent cyber threats and attacks. The result of any such attacks could impact business operations and/or digital networks and systems and the costs of remedying any such damage could be significant.

**COVID-19**

The COVID-19 outbreak spread globally, including to the United States, and was declared a pandemic by the World Health Organization. The outbreak caused the Federal government to declare a national state of emergency, which was followed by the enactment of a variety of stimulus measures designed to address financial stability and liquidity issues caused by the outbreak. The State also declared a state of emergency and the State took steps designed to mitigate the spread and impacts of COVID-19. The state of emergency declaration has since lapsed in the State. The outbreak of the disease affected travel, commerce and financial markets globally and could continue to affect economic growth worldwide. Efforts to contain the spread of COVID-19 have reduced the spread of the virus and the restrictions put in place following the initial outbreak have been relaxed, and the coronavirus public health emergency expired on May 11, 2023. Nevertheless, the outbreak of COVID-19 and the dramatic steps taken by the Federal government and State government to address it may negatively impact federal and local economies, including the economy of the State. The full impact of COVID-19 on the State and the School District's operations and financial condition may not be known for some time. Any resurgence of COVID-19 or similar variants could have a material adverse effect on the State and municipalities and school districts located in the State, including the School District. The School District continues to monitor the situation and will take such proactive measures as may be required to maintain its operations and meet its obligations.

The District does not expect to realize any significant negative impacts from the COVID-19 pandemic through the 2023-24 fiscal year or for the foreseeable future.

## TAX MATTERS

In the opinion of Orrick, Herrington & Sutcliffe LLP ("Bond Counsel"), based upon an analysis of existing laws, regulations, rulings, and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Notes is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code") and is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York). Bond Counsel is of the further opinion that interest on the Notes is not a specific preference item for purposes of the federal individual alternative minimum tax. We observe that, for tax years beginning after December 31, 2022, interest on the Notes included in adjusted financial statement income of certain corporations is not excluded from the federal corporate alternative minimum tax. A complete copy of the proposed form of opinion of Bond Counsel is set forth in "APPENDIX – E".

To the extent the issue price of any maturity of the Notes is less than the amount to be paid at maturity of such Notes (excluding amounts stated to be interest and payable at least annually over the term of such Notes), the difference constitutes "original issue discount," the accrual of which, to the extent properly allocable to each owner thereof, is treated as interest on the Notes which is excluded from gross income for federal income tax purposes and exempt from State of New York personal income taxes. For this purpose, the issue price of a particular maturity of the Notes is the first price at which a substantial amount of such maturity of the Notes is sold to the public (excluding bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents or wholesalers). The original issue discount with respect to any maturity of the Notes accrues daily over the term to maturity of such Notes on the basis of a constant interest rate compounded semiannually (with straight-line interpolations between compounding dates). The accruing original issue discount is added to the adjusted basis of such Notes to determine taxable gain or loss upon disposition (including sale, redemption, or payment on maturity) of such Notes. Owners of the Notes should consult their own tax advisors with respect to the tax consequences of ownership of Notes with original issue discount, including the treatment of owners who do not purchase such Notes in the original offering to the public at the first price at which a substantial amount of such Notes is sold to the public.

Notes purchased, whether at original issuance or otherwise, for an amount higher than their principal amount payable at maturity (or, in some cases, at their earlier call date) ("Premium Notes") will be treated as having amortizable bond premium. No deduction is allowable for the amortizable bond premium in the case of Notes, like the Premium Notes, the interest on which is excluded from gross income for federal income tax purposes. However, the amount of tax-exempt interest received, and an owner's basis in a Premium Bond, will be reduced by the amount of amortizable bond premium properly allocable to such owner. Owners of Premium Notes should consult their own tax advisors with respect to the proper treatment of amortizable bond premium in their particular circumstances.

Bond Counsel is of the further opinion that the amount treated as interest on the Notes and excluded from gross income will depend upon the taxpayer's election under Internal Revenue Notice 94-84. Notice 94-84, 1994-2 C.B. 559, states that the Internal Revenue Service (the "IRS") is studying whether the amount of the stated interest payable at maturity on short-term debt obligations (i.e., debt obligations with a stated fixed rate of interest which mature not more than one year from the date of issue) that is excluded from gross income for federal income tax purposes should be treated (i) as qualified stated interest or (ii) as part of the stated redemption price at maturity of the short-term debt obligation, resulting in treatment as accrued original issue discount (the "original issue discount"). The Notes will be issued as short-term debt obligations. Until the IRS provides further guidance with respect to tax-exempt short-term debt obligations, taxpayers may treat the stated interest payable at maturity either as qualified stated interest or as includable in the stated redemption price at maturity, resulting in original issue discount as interest that is excluded from gross income for federal income tax purposes. However, taxpayers must treat the amount to be paid at maturity on all tax-exempt short-term debt obligations in a consistent manner. Taxpayers should consult their own tax advisors with respect to the tax consequences of ownership of Notes if the taxpayer elects original issue discount treatment.

The Code imposes various restrictions, conditions and requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Notes. The District has covenanted to comply with certain restrictions designed to ensure that interest on the Notes will not be included in federal gross income. Inaccuracy of these representations or failure to comply with these covenants may result in interest on the Notes being included in gross income for federal income tax purposes possibly from the date of original issuance of the Notes. The opinion of Bond Counsel assumes compliance with these covenants. Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of issuance of the Notes may adversely affect the value of, or the tax status of interest on, the Notes. Further, no assurance can be given that pending or future legislation or amendments to the Code, if enacted into law, or any proposed legislation or amendments to the Code, will not adversely affect the value of, or the tax status of interest on, the Notes.

Certain requirements and procedures contained or referred to in the Arbitrage Certificate, and other relevant documents may be changed and certain actions (including, without limitation, economic defeasance of the Notes) may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents. Bond Counsel expresses no opinion as to any Notes or the interest thereon if any such change occurs or action is taken or omitted.

Although Bond Counsel is of the opinion that interest on the Notes is excluded from gross income for federal income tax purposes and is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York), the ownership or disposition of, or the amount, accrual or receipt of interest on, the Notes may otherwise affect an owner's federal or state tax liability. The nature and extent of these other tax consequences will depend upon the particular tax status of the owner or the owner's other items of income or deduction. Bond Counsel expresses no opinion regarding any such other tax consequences.

Current and future legislative proposals, if enacted into law, clarification of the Code or court decisions may cause interest on the Notes to be subject, directly or indirectly, to federal income taxation or to be subject to or exempted from state income taxation, or otherwise prevent owners from realizing the full current benefit of the tax status of such interest. The introduction or enactment of any such legislative proposals, clarification of the Code or court decisions may also affect the market price for, or marketability of, the Notes. Prospective purchasers of the Notes should consult their own tax advisors regarding any pending or proposed federal or state tax legislation, regulations or litigation, as to which Bond Counsel expresses no opinion.

The opinion of Bond Counsel is based on current legal authority, covers certain matters not directly addressed by such authorities, and represents Bond Counsel's judgment as to the proper treatment of the Notes for federal income tax purposes. It is not binding on the Internal Revenue Service ("IRS") or the courts. Furthermore, Bond Counsel cannot give and has not given any opinion or assurance about the future activities of the District, or about the effect of future changes in the Code, the applicable regulations, the interpretation thereof or the enforcement thereof by the IRS. The District has covenanted, however, to comply with the requirements of the Code.

Bond Counsel's engagement with respect to the Notes ends with the issuance of the Notes, and, unless separately engaged, Bond Counsel is not obligated to defend the District or the owners regarding the tax-exempt status of the Notes in the event of an audit examination by the IRS. Under current procedures, owners would have little, if any, right to participate in the audit examination process. Moreover, because achieving judicial review in connection with an audit examination of tax-exempt notes is difficult, obtaining an independent review of IRS positions with which the District legitimately disagrees, may not be practicable. Any action of the IRS, including but not limited to selection of the Notes for audit, or the course or result of such audit, or an audit of notes presenting similar tax issues may affect the market price for, or the marketability of, the Notes, and may cause the District or the owners to incur significant expense.

Payments on the Notes generally will be subject to U.S. information reporting and possibly to "backup withholding." Under Section 3406 of the Code and applicable U.S. Treasury Regulations issued thereunder, a non-corporate owner of Notes may be subject to backup withholding with respect to "reportable payments," which include interest paid on the Notes and the gross proceeds of a sale, exchange, redemption, retirement or other disposition of the Notes. The payor will be required to deduct and withhold the prescribed amounts if (i) the payee fails to furnish a U.S. taxpayer identification number ("TIN") to the payor in the manner required, (ii) the IRS notifies the payor that the TIN furnished by the payee is incorrect, (iii) there has been a "notified payee underreporting" described in Section 3406(c) of the Code or (iv) the payee fails to certify under penalty of perjury that the payee is not subject to withholding under Section 3406(a)(1)(C) of the Code. Amounts withheld under the backup withholding rules may be refunded or credited against an owner's federal income tax liability, if any, provided that the required information is timely furnished to the IRS. Certain owners (including among others, corporations and certain tax-exempt organizations) are not subject to backup withholding. The failure to comply with the backup withholding rules may result in the imposition of penalties by the IRS.

## LEGAL MATTERS

Legal matters incident to the authorization, issuance and sale of the Notes are subject to the approving legal opinion of Orrick, Herrington & Sutcliffe LLP, Bond Counsel. Bond Counsel's opinion will be in substantially the form attached hereto as "APPENDIX – E".

## LITIGATION

Except as set forth below, the District represents that there are no suits pending or, to the knowledge of the District, threatened against the District wherein an unfavorable result would have a material adverse effect on the financial condition or operations of the District, and any potential or pending litigation known to the District does not affect the right of the District to conduct its business or affect the validity or enforceability of its obligations with respect to the Notes and the contracts executed in connection therewith.

The District is subject to a number of lawsuits in the ordinary conduct of its affairs. Presently, the District does not believe that such suits, individually or in the aggregate, are likely to have a material adverse effect on the financial condition of the District.

More specifically, for all but two matters, the District estimates that its exposure is minimal and that insurance coverage is adequate to cover the claims. Of the remaining two, in one the District has been named as a defendant in a child victim's abuse case, for which it is currently difficult to ascertain liability or damages, due to the early nature of this matter and related discovery.

The other matter is a federal civil rights action currently pending in the United States District Court for the Northern District of New York stemming from an incident in January of 2019, where four minor plaintiffs allege violations of their 4th and 14th Amendment Constitutional rights and Title VI by the individually named defendants and assert a Monell claim against the District and the Board of Education. It is alleged that the four minors were unlawfully searched and subjected to intentional discrimination on the basis of their race. The original complaint also contained federal statutory claims pursuant to IDEA and Rehabilitation Act Section 504. A motion to dismiss was filed by outside counsel that was granted in part, and denied in part, to narrow the remaining causes of action. The IDEA, Rehabilitation Act 504, and two of the 4th Amendment search claims were dismissed. A recent US Supreme Court case favorable to the District is on point to the Title VI claim. All fact discovery and expert discovery is complete. Over the course of three months, from December 2022 to February 2023, summary judgment motions on behalf of the individually named defendants, Board of Education, and the District were fully briefed with moving papers, opposition papers, and reply papers on or about February 17, 2023. In addition, pursuant to local rules of the Northern District of New York, the parties filed Daubert preclusion motions in relation to the parties' competing experts. These motions remain pending. Based on the size of the briefing, number of legal causes of action remaining with the number of parties, it is anticipated that the Court will not likely issue a decision and order for at least one year to a year and half putting a decision into 2024. As such, the matter remains open but in monitoring status only.

While the District's insurance is not providing coverage for punitive and compensatory damages, the District believes its legal arguments are strong, and that, in the event punitive or compensatory damages are assessed, such damages would not have a material adverse effect on its financial condition.

There is no action, suit, proceedings or investigation, at law or in equity, before or by any court, public board or body pending or, to the best knowledge of the District threatened against or affecting the District to restrain or enjoin the issuance, sale or delivery of the Notes or the levy and collection of taxes or assessments to pay same, or in any way contesting or affecting the validity

## CONTINUING DISCLOSURE

In order to assist the purchasers in complying with Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended ("Rule 15c2-12"), the District will enter into a Continuing Disclosure Undertaking, a description of which is attached hereto as "APPENDIX – E, MATERIAL EVENT NOTICES".

### Historical Continuing Disclosure Compliance

The District is in compliance, in all material respects, within the last five years with all previous undertakings made pursuant to the Rule 15c2-12; however,

- The District failed to file event notices relating to the incurrence of "financial obligations" with respect to certain installment purchase agreements undertaken during the 2019-20 through 2022-23 fiscal years for the financing of various technology equipment. An event notice providing details regarding the installment purchase agreements along with a failure to file notice have been filed to EMMA.

## MUNICIPAL ADVISOR

Fiscal Advisors & Marketing, Inc. (the "Municipal Advisor") is a Municipal Advisor registered with the Securities and Exchange Commission and the Municipal Securities Rulemaking Board. The Municipal Advisor serves as independent financial advisor to the District on matters relating to debt management. The Municipal Advisor is a financial advisory and consulting organization and is not engaged in the business of underwriting, marketing, or trading municipal securities or any other negotiated instruments. The Municipal Advisor has provided advice as to the plan of financing and the structuring of the Notes. The advice on the plan of financing and the structuring of the Notes was based on materials provided by the District and other sources of information believed to be reliable. The Municipal Advisor has not audited, authenticated, or otherwise verified the information provided by the District or the information set forth in this Official Statement or any other information available to the District with respect to the appropriateness, accuracy, or completeness of disclosure of such information and no guarantee, warranty, or other representation is made by the Municipal Advisor respecting the accuracy and completeness of or any other matter related to such information and this Official Statement. The fees to be paid by the District to Fiscal Advisors are partially contingent on the successful closing of the Notes.

## CUSIP IDENTIFICATION NUMBERS

It is anticipated that CUSIP (an acronym that refers to Committee on Uniform Security Identification Procedures) identification numbers will be printed on the Notes. All expenses in relation to the printing of CUSIP numbers on the Notes will be paid for by the District provided, however; the District assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers.

## RATINGS

The Notes are NOT rated. The purchaser(s) of the Notes may choose to have a rating completed after the sale at the expense of the purchaser(s), including any fees to be incurred by the District, as such rating action will result in a material event notification to be posted to EMMA which is required by the District's continuing disclosure undertakings or a supplement to the Final Official Statement. (See "APPENDIX – D, MATERIAL EVENT NOTICES" herein.)

Moody's Investors Service, Inc. has assigned its rating of "A1" to the District's outstanding general obligation bonds. This rating reflects only the view of Moody's and an explanation of the significance of such rating should be obtained from Moody's.

Generally, rating agencies base their ratings on the information and materials furnished to it and on investigations, studies and assumptions by the respective rating agency. There is no assurance that a rating will continue for any given period of time or that it will not be revised downward or withdrawn entirely by such rating agency if, in its judgment, circumstances so warrant. Any downward revision or withdrawal of the rating may have an adverse effect on the market price of the Notes.

## MISCELLANEOUS

So far as any statements made in this Official Statement involve matters of opinion or estimates whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holders of the Notes.

Statements in the Official Statement, and the documents included by specific reference, that are not historical facts are "forward-looking statements", within the meaning of Section 27A of the Securities Act of 1933, as amended, and Section 21E of the Securities Exchange Act of 1934, as amended, and as defined in the Private Securities Litigation Reform Act of 1995, which involve a number of risks and uncertainties, and which are based on the School District's management's beliefs as well as assumptions made by, and information currently available to, the School District's management and staff. Because the statements are based on expectations about future events and economic performance and are not statements of fact, actual results may differ materially from those projected. Important factors that could cause future results to differ include legislative and regulatory changes, changes in the economy, and other factors discussed in this and other documents that the School District's files with the repositories. When used in School District's documents or oral presentation, the words "anticipate", "believe", "intend", "plan", "foresee", "likely", "estimate", "expect", "objective", "projection", "forecast", "goal", "will", or "should", or similar words or phrases are intended to identify forward-looking statements.

To the extent any statements made in this Official Statement involve matters of opinion or estimates, whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holder of the Notes.

Orrick, Herrington & Sutcliffe LLP, New York, New York, Bond Counsel to the School District, expresses no opinion as to the accuracy or completeness of information in any documents prepared by or on behalf of the School District for use in connection with the offer and sale of the Notes, including but not limited to, the financial or statistical information in this Official Statement.

References herein to the Constitution of the State and various State and federal laws are only brief outlines of certain provisions thereof and do not purport to summarize or describe all of such provisions.

Concurrently with the delivery of the Notes, the School District will furnish a certificate to the effect that as of the date of the Official Statement, the Official Statement did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements herein, in the light of the circumstances under which they were made, not misleading, subject to limitation as to information in the Official Statement obtained from sources other than the School District, as to which no representation can be made.

The Official Statement is submitted only in connection with the sale of the Notes by the School District and may not be reproduced or used in whole or in part for any other purpose.

The School District hereby disclaims any obligation to update developments of the various risk factors or to announce publicly any revision to any of the forward-looking statements contained herein or to make corrections to reflect future events or developments except to the extent required by Rule 15c2-12 promulgated by the Securities and Exchange Commission.

Fiscal Advisors & Marketing, Inc. may place a copy of this Official Statement on its website at www.fiscaladvisors.com. Unless this Official Statement specifically indicates otherwise, no statement on such website is included by specific reference or constitutes a part of this Official Statement. Fiscal Advisors & Marketing, Inc. has prepared such website information for convenience, but no decisions should be made in reliance upon that information. Typographical or other errors may have occurred in converting original source documents to digital format, and neither the School District nor Fiscal Advisors & Marketing, Inc. assumes any liability or responsibility for errors or omissions on such website. Further, Fiscal Advisors & Marketing, Inc. and the School District disclaim any duty or obligation either to update or to maintain that information or any responsibility or liability for any damages caused by viruses in the electronic files on the website. Fiscal Advisors & Marketing, Inc. and the School District also assumes no liability or responsibility for any errors or omissions or for any updates to dated website information.

The School District contact information is as follows: Mr. Eric Wilson, Executive Director for Personnel & Operations, City School District of the City of Binghamton, 164 Hawley Street, Binghamton, New York 13902, telephone (607) 762-8100; fax (607) 762-8112, email: wilsone@binghamtonschools.org.

Additional copies of the Official Statement may be obtained upon request from the offices of Fiscal Advisors & Marketing, Inc., telephone number (315) 752-0051, or at www.fiscaladvisors.com.

**CITY SCHOOL DISTRICT OF THE CITY OF BINGHAMTON**

**Dated: June 2, 2023**

**BRIAN WHALEN**
**PRESIDENT OF THE BOARD OF EDUCATION**
**CHIEF FISCAL OFFICER**

## GENERAL FUND

### Balance Sheets

| Fiscal Years Ending June 30: | **2018** | **2019** | **2020** | **2021** | **2022** |
|---|---|---|---|---|---|
| ASSETS | | | | | |
| Unrestricted Cash | $ 4,430,125 | $ 5,103,200 | $ 5,301,645 | $ 4,261,696 | $ 108,265 |
| Restricted Cash | 9,449,178 | 11,841,638 | 10,957,368 | 18,743,214 | 24,857,286 |
| Taxes Receivable | 5,140,562 | 5,318,357 | 6,701,055 | 5,683,125 | 5,585,426 |
| Due from Other Funds | 4,688,035 | 3,630,385 | 8,637,067 | 6,746,286 | 7,543,770 |
| State & Federal Aid Receivable | 1,750,256 | 2,108,300 | 2,265,935 | 7,275,122 | 3,052,469 |
| Due from Fiduciary Funds | - | - | - | - | - |
| Due from Other Governments | 2,912,221 | 3,327,496 | 3,566,281 | 3,783,166 | 3,805,335 |
| Other Receivables | 642,685 | 1,105,009 | 769,324 | 565,669 | 894,565 |
| Inventories | - | - | - | - | - |
| Prepaid Expenditures | 40,444 | 30,159 | 44,606 | 32,266 | 34,165 |
| TOTAL ASSETS | $ 29,053,506 | $ 32,464,544 | $ 38,243,281 | $ 47,090,544 | $ 45,881,281 |
| LIABILITES AND FUND EQUITY | | | | | |
| Accounts Payable | $ 2,048,339 | $ 3,016,704 | $ 2,942,119 | $ 2,843,354 | $ 2,567,150 |
| Accrued Liabilities | 292,902 | 1,089,518 | 224,319 | 234,019 | 460,675 |
| Notes Payable | 3,500,000 | 5,000,000 | 7,000,000 | 7,000,000 | 4,000,000 |
| Due to Fiduciary Funds | - | - | - | - | - |
| Due to Other Governments | - | 19 | - | 62 | 44 |
| Due to Other Funds | 583,187 | 1,552,594 | 4,176,163 | 4,826,238 | 6,740 |
| Due to Teachers' Retirement System | 4,565,544 | 4,901,715 | 4,296,899 | 4,326,607 | 5,010,437 |
| Due to Employees' Retirement System | 315,598 | 298,527 | 312,535 | 359,856 | 240,911 |
| Compensated Absences | - | - | - | - | - |
| Deferred Revenues | 10,286 | - | 1,177,820 | - | 283,103 |
| TOTAL LIABILITIES | $ 11,315,856 | $ 15,859,077 | $ 20,129,855 | $ 19,590,136 | $ 12,569,060 |
| FUND BALANCES | | | | | |
| Non Spendable | $ 40,444 | $ 30,159 | $ 44,606 | $ 32,266 | $ 34,165 |
| Restricted | 9,449,178 | 9,843,052 | 10,957,368 | 18,743,214 | 24,857,286 |
| Assigned | 3,878,008 | 2,770,163 | 3,070,775 | 3,986,390 | 3,057,056 |
| Unassigned | 4,370,020 | 3,962,093 | 4,040,677 | 4,738,538 | 5,363,714 |
| TOTAL FUND EQUITY | $ 17,737,650 | $ 16,605,467 | $ 18,113,426 | $ 27,500,408 | $ 33,312,221 |
| TOTAL LIABILITES and FUND EQUITY | $ 29,053,506 | $ 32,464,544 | $ 38,243,281 | $ 47,090,544 | $ 45,881,281 |

Source: Audited financial reports of the School District. This Appendix is not itself audited.

## GENERAL FUND

### Revenues, Expenditures and Changes in Fund Balance

| Fiscal Years Ending June 30: | 2018 | 2019 | 2020 | 2021 | 2022 |
|---|---|---|---|---|---|
| REVENUES | | | | | |
| Real Property Taxes | $ 36,059,738 | $ 35,587,363 | $ 37,437,592 | $ 38,404,680 | $ 39,064,682 |
| Real Property Tax Items | 6,806,023 | 6,800,704 | 6,672,436 | 6,528,907 | 6,500,520 |
| Charges for Services | 280,931 | 373,687 | 471,995 | 434,306 | 511,861 |
| Use of Money & Property | 663,400 | 840,726 | 662,142 | 548,996 | 588,595 |
| Forfeitures | - | - | - | - | - |
| Sale of Property and Compensation for Loss | 66,516 | 59,146 | 87,732 | 76,510 | 74,123 |
| Miscellaneous | 2,278,190 | 2,362,703 | 2,255,725 | 1,699,191 | 2,105,075 |
| Interfund Revenues | - | - | - | - | - |
| Revenues from State Sources | 67,117,224 | 69,337,690 | 70,150,900 | 70,093,146 | 78,122,371 |
| Revenues from Federal Sources | 258,045 | 394,660 | 323,460 | 4,329,577 | 448,231 |
| Total Revenues | $113,530,067 | $115,756,679 | $118,061,982 | $122,115,313 | $127,415,458 |
| Other Sources: | | | | | |
| Interfund Transfers | - | 177 | - | 87,123 | 308,338 |
| Total Revenues and Other Sources | $113,530,067 | $115,756,856 | $118,061,982 | $122,202,436 | $127,723,796 |
| EXPENDITURES | | | | | |
| General Support | $ 12,317,862 | $ 12,691,201 | $ 11,524,474 | $ 12,009,188 | $ 16,264,985 |
| Instruction | 61,632,525 | 65,505,762 | 67,484,861 | 62,323,757 | 65,273,764 |
| Pupil Transportation | 3,656,748 | 3,055,166 | 2,818,068 | 2,487,642 | 2,744,676 |
| Community Services | - | - | - | - | - |
| Employee Benefits | 25,681,635 | 28,336,212 | 26,705,445 | 27,063,925 | 25,924,614 |
| Debt Service | 8,157,772 | 6,824,716 | 7,178,940 | 8,470,012 | 9,798,913 |
| Total Expenditures | $111,446,542 | $116,413,057 | $115,711,788 | $112,354,524 | $120,006,952 |
| Other Uses: | | | | | |
| Interfund Transfers | 4,695,583 | 475,982 | 842,235 | 460,930 | 1,905,031 |
| Total Expenditures and Other Uses | $116,142,125 | $116,889,039 | $116,554,023 | $112,815,454 | $121,911,983 |
| Excess (Deficit) Revenues Over Expenditures | (2,612,058) | (1,132,183) | 1,507,959 | 9,386,982 | 5,811,813 |
| FUND BALANCE | | | | | |
| Fund Balance - Beginning of Year | 20,349,708 | 17,737,650 | 16,605,467 | 18,113,426 | 27,500,408 |
| Prior Period Adjustments (net) | - | - | - | - | - |
| Fund Balance - End of Year | $ 17,737,650 | $ 16,605,467 | $ 18,113,426 | $ 27,500,408 | $ 33,312,221 |

Source: Audited financial reports of the School District. This Appendix is not itself audited.

## GENERAL FUND

### Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

| Fiscal Years Ending June 30: | 2022 Original Budget | 2022 Modified Budget | 2022 Audited Actual | 2023 Adopted Budget | 2024 Adopted Budget |
|---|---|---|---|---|---|
| REVENUES | | | | | |
| Real Property Taxes | $ 43,946,926 | $ 39,082,240 | $ 39,064,682 | $ 44,765,288 | $ 45,704,257 |
| Real Property Tax Items | 1,379,346 | 6,244,032 | 6,500,520 | 1,485,157 | - |
| Charges for Services | 325,000 | 325,000 | 511,861 | 325,000 | - |
| Use of Money & Property | 530,780 | 530,780 | 588,595 | 530,780 | - |
| Forfeitures | - | - | - | - | - |
| Sale of Property and Compensation for Loss | - | - | 74,123 | - | - |
| Miscellaneous | 2,240,200 | 2,240,200 | 2,105,075 | 2,164,000 | 4,435,175 |
| Interfund Revenues | - | - | - | - | - |
| Revenues from State Sources | 77,613,965 | 77,613,965 | 78,122,371 | 84,069,872 | 90,733,440 |
| Revenues from Federal Sources | 300,000 | 300,000 | 448,231 | 300,000 | - |
| Total Revenues | $126,336,217 | $126,336,217 | $127,415,458 | $133,640,097 | $140,872,872 |
| Other Sources: | | | | | |
| Interfund Transfers | - | - | 308,338 | - | - |
| Total Revenues and Other Sources | $126,336,217 | $126,336,217 | $127,723,796 | $133,640,097 | $140,872,872 |
| EXPENDITURES | | | | | |
| General Support | $ 13,873,899 | $ 17,446,148 | $ 16,264,985 | $ 14,988,940 | $ 16,122,674 |
| Instruction | 71,655,853 | 70,608,584 | 65,273,764 | 76,219,491 | 81,803,675 |
| Pupil Transportation | 3,612,925 | 3,564,087 | 2,744,676 | 3,697,098 | 3,736,592 |
| Community Services | - | - | - | - | - |
| Employee Benefits | 30,368,123 | 28,573,286 | 25,924,614 | 31,798,906 | 32,441,287 |
| Debt Service | 9,175,417 | 9,950,493 | 9,798,913 | 9,150,662 | 9,051,015 |
| Total Expenditures | $128,686,217 | $130,142,598 | $120,006,952 | $135,855,097 | $143,155,243 |
| Other Uses: | | | | | |
| Interfund Transfers | 100,000 | 1,931,000 | 1,905,031 | 235,000 | 167,629 |
| Total Expenditures and Other Uses | $128,786,217 | $132,073,598 | $121,911,983 | $136,090,097 | $143,322,872 |
| Excess (Deficit) Revenues Over Expenditures | (2,450,000) | (5,737,381) | 5,811,813 | (2,450,000) | (2,450,000) |
| FUND BALANCE | | | | | |
| Fund Balance - Beginning of Year | 2,450,000 | 5,737,381 | 27,500,408 | 2,450,000 | 2,450,000 |
| Prior Period Adjustments (net) | - | - | - | - | - |
| Fund Balance - End of Year | $ - | $ - | $ 33,312,221 | $ - | $ - |

Source: 2022 Audited financial report and 2022-23 adopted budget (unaudited) of the School District. This Appendix is not itself audited.

## BONDED DEBT SERVICE*

| Fiscal Year Ending June 30th | Principal | Interest | Total |
|---|---|---|---|
| 2023 | $ 5,100,000 | $ 1,290,911 | $ 6,390,911 |
| 2024 | 5,330,000 | 1,043,668 | 6,373,668 |
| 2025 | 4,255,000 | 819,805 | 5,074,805 |
| 2026 | 3,260,000 | 652,555 | 3,912,555 |
| 2027 | 2,330,000 | 514,100 | 2,844,100 |
| 2028 | 1,195,000 | 397,600 | 1,592,600 |
| 2029 | 1,250,000 | 337,850 | 1,587,850 |
| 2030 | 1,320,000 | 275,350 | 1,595,350 |
| 2031 | 1,385,000 | 209,350 | 1,594,350 |
| 2032 | 1,115,000 | 140,100 | 1,255,100 |
| 2033 | 995,000 | 84,350 | 1,079,350 |
| 2034 | 425,000 | 34,600 | 459,600 |
| 2035 | 440,000 | 17,600 | 457,600 |
| TOTALS | $ 28,400,000 | $ 5,817,839 | $ 34,217,839 |

*Does not include $15,080,000 bonds issued through the Dormitory Authority of the State of New York, which priced on May 11, 2023 to be dated and delivered on June 15, 2023.

## CURRENT BONDS OUTSTANDING

| Fiscal Year Ending 6/30 | $5,000,000 2012 QSCB - Capital Project 6/15 Principal | $5,000,000 2012 QSCB - Capital Project 6/15 & 12/15 Interest | $18,515,000 2012 DASNY - Capital Project 9/15 Principal | $18,515,000 2012 DASNY - Capital Project 3/15 & 9/15 Interest | $12,445,000 2013 DASNY Reconstruction of Schools 6/15 Principal | $12,445,000 2013 DASNY Reconstruction of Schools 6/15 & 12/15 Interest |
|---|---|---|---|---|---|---|
| 2023 | $ 375,000 | $ 66,486 | $ 1,775,000 | $ 175,125 | $ 985,000 | $ 271,500 |
| 2024 | 375,000 | 51,018 | 1,865,000 | 84,125 | 1,030,000 | 222,250 |
| 2025 | 400,000 | 35,080 | 615,000 | 28,275 | 1,085,000 | 170,750 |
| 2026 | 400,000 | 17,680 | 635,000 | 9,525 | 1,135,000 | 116,500 |
| 2027 | - | - | | | 1,195,000 | 59,750 |
| TOTAL | $ 1,550,000 | $ 170,264 | $ 4,890,000 | $ 297,050 | $ 5,430,000 | $ 840,750 |

| Fiscal Year Ending 6/30 | $9,475,000 2018A DASNY - Capital Project 6/15 Principal | $9,475,000 2018A DASNY - Capital Project 6/15 & 12/15 Interest | $1,830,000 2017 DASNY - Capital Project 6/15 Principal | $1,830,000 2017 DASNY - Capital Project 6/15 & 12/15 Interest | $3,230,000 2017 Refunding of 2011H DASNY 7/15 Principal | $3,230,000 2017 Refunding of 2011H DASNY 7/15 & 1/15 Interest |
|---|---|---|---|---|---|---|
| 2023 | $ 580,000 | $ 377,750 | $ 110,000 | $ 67,150 | $ 1,020,000 | $ 129,500 |
| 2024 | 610,000 | 348,750 | 115,000 | 62,750 | 1,070,000 | 81,575 |
| 2025 | 640,000 | 318,250 | 120,000 | 57,000 | 1,120,000 | 27,850 |
| 2026 | 675,000 | 286,250 | 125,000 | 51,000 | - | - |
| 2027 | 705,000 | 252,500 | 130,000 | 44,750 | - | - |
| 2028 | 740,000 | 217,250 | 140,000 | 38,250 | - | - |
| 2029 | 775,000 | 180,250 | 145,000 | 31,250 | - | - |
| 2030 | 815,000 | 141,500 | 155,000 | 24,000 | - | - |
| 2031 | 860,000 | 100,750 | 160,000 | 16,250 | - | - |
| 2032 | 565,000 | 57,750 | 165,000 | 8,250 | - | - |
| 2033 | 590,000 | 29,500 | - | - | - | - |
| TOTAL | $ 7,555,000 | $ 2,310,500 | $ 1,365,000 | $ 400,650 | $ 3,210,000 | $ 238,925 |

| Fiscal Year Ending 6/30 | $4,585,000 2021A DASNY - EPC Project 6/15 Principal | $4,585,000 2021A DASNY - EPC Project 6/15 & 12/15 Interest | $15,080,000 2023A* DASNY - Capital Project 6/15 Principal | $15,080,000 2023A* DASNY - Capital Project 6/15 & 12/15 Interest |
|---|---|---|---|---|
| 2023 | $ 255,000 | $ 203,400 | $ - | $ - |
| 2024 | 265,000 | 193,200 | 1,325,000 | 976,011 |
| 2025 | 275,000 | 182,600 | 930,000 | 687,750 |
| 2026 | 290,000 | 171,600 | 980,000 | 641,250 |
| 2027 | 300,000 | 157,100 | 1,025,000 | 592,250 |
| 2028 | 315,000 | 142,100 | 1,080,000 | 541,000 |
| 2029 | 330,000 | 126,350 | 1,130,000 | 487,000 |
| 2030 | 350,000 | 109,850 | 1,190,000 | 430,500 |
| 2031 | 365,000 | 92,350 | 1,250,000 | 371,000 |
| 2032 | 385,000 | 74,100 | 1,310,000 | 308,500 |
| 2033 | 405,000 | 54,850 | 1,375,000 | 243,000 |
| 2034 | 425,000 | 34,600 | 1,445,000 | 174,250 |
| 2035 | 440,000 | 17,600 | 1,515,000 | 102,000 |
| 2036 | - | - | 525,000 | 26,250 |
| TOTAL | $ 4,400,000 | $ 1,559,700 | $ 15,080,000 | $ 5,580,761 |

* Bond issue priced May 11, 2023, to be dated and delivered on June 15, 2023.

## COMPUTATIONS OF TAXABLE FULL VALUATIONS

### Using Regular Equalization Rates

| Year of District Tax Roll: | | 2019 | 2020 | 2021 | 2022 | 2023 |
|---|---|---|---|---|---|---|
| **Assessed Valuation** | | | | | | |
| City of: | Binghamton | $ 1,228,762,294 | $ 1,223,564,102 | $ 1,218,948,568 | $ 1,219,405,470 | $ 1,214,413,126 |
| Town of: | Dickinson | 29,575,542 | 29,459,717 | 29,523,238 | 29,198,350 | 29,888,364 |
| **Total Assessed Valuation** | | $ 1,258,337,836 | $ 1,253,023,819 | $ 1,248,471,806 | $ 1,248,603,820 | $ 1,244,301,490 |
| **State Equalization Rates** | | | | | | |
| City of: | Binghamton | 84.00% | 79.00% | 76.00% | 79.00% | 67.50% |
| Town of: | Dickinson | 74.63% | 71.47% | 73.00% | 69.00% | 64.00% |
| **Full Valuation** | | | | | | |
| City of: | Binghamton | $ 1,462,812,255 | $ 1,548,815,319 | $ 1,603,879,695 | $ 1,543,551,228 | $ 1,799,130,557 |
| Town of: | Dickinson | 39,629,562 | 41,219,696 | 40,442,792 | 42,316,449 | 46,700,569 |
| **Total Full Valuation** | | $ 1,502,441,817 | $ 1,590,035,015 | $ 1,644,322,487 | $ 1,585,867,677 | $ 1,845,831,126 |

### Using Special Equalization Ratios

| Year of District Tax Roll: | | 2019 | 2020 | 2021 | 2022 | 2023 |
|---|---|---|---|---|---|---|
| **Special Equalization Ratios** | | | | | | |
| City of: | Binghamton | 76.03% | 78.88% | 67.37% | 66.47% | 65.35% |
| Towns of: | Dickinson | 72.90% | 69.03% | 63.78% | 63.69% | 63.97% |
| **Full Valuation** | | | | | | |
| City of: | Binghamton | $ 1,616,154,536 | $ 1,551,171,529 | $ 1,809,334,374 | $ 1,834,520,039 | $ 1,858,321,539 |
| Towns of: | Dickinson | 40,570,016 | 42,676,687 | 46,289,178 | 45,844,481 | 46,722,470 |
| **Total Full Valuation** | | $ 1,656,724,553 | $ 1,593,848,216 | $ 1,855,623,553 | $ 1,880,364,520 | $ 1,905,044,009 |

## MATERIAL EVENT NOTICES

In accordance with the provisions of Rule 15c2-12, as the same may be amended or officially interpreted from time to time (the "Rule"), promulgated by the Securities and Exchange Commission (the "SEC") pursuant to the Securities Exchange Act of 1934, the School District has agreed to provide or cause to be provided, in a timely manner not in excess of ten (10) business days after the occurrence of the event, during the period in which the Notes are outstanding, to the Electronic Municipal Market Access ("EMMA") system of the Municipal Securities Rulemaking Board ("MSRB") or any other entity designated or authorized by the SEC to receive reports pursuant to the Rule, notice of the occurrence of any of the following events with respect to the Notes:

(a) principal and interest payment delinquencies

(b) non-payment related defaults, if material

(c) unscheduled draws on debt service reserves reflecting financial difficulties

(d) in the case of credit enhancement, if any, provided in connection with the issuance of the securities, unscheduled draws on credit enhancements reflecting financial difficulties

(e) substitution of credit or liquidity providers, or their failure to perform

(f) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701 TEB) or other material notices or determinations with respect to the tax status of the securities, or other material events affecting the tax status of the Note

(g) modifications to rights of Note holders, if material

(h) note calls, if material and tender offers

(i) defeasances

(j) release, substitution, or sale of property securing repayment of the Notes

(k) rating changes

(l) bankruptcy, insolvency, receivership or similar event of the School District

(m) the consummation of a merger, consolidation, or acquisition involving the School District or the sale of all or substantially all of the assets of the School District, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material

(n) appointment of a successor or additional trustee or the change of name of a trustee, if material

(o) incurrence of a "financial obligation" (as defined by the Rule) of the District, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the District, any of which affect noteholders, if material; and

(p) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the District, any of which reflect financial difficulties.

Event (c) is included pursuant to a letter from the SEC staff to the National Association of Bond Lawyers dated September 19, 1995. However, event (c) is not applicable, since no "debt service reserves" will be established for the Note.

With respect to event (d) the School District does not undertake to provide any notice with respect to credit enhancement added after the primary offering of the Notes.

With respect to event (l) above, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the School District in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or government authority has assumed jurisdiction over substantially all of the assets or business of the School District, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the School District.

With respect to events (o) and (p), the term “financial obligation” means a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term “financial obligation” shall not include municipal securities as to which a final official statement has been provided to the Municipal Securities Rulemaking Board consistent with the Rule.

The School District may from time to time choose to provide notice of the occurrence of certain other events, in addition to those listed above, if the School District determines that any such other event is material with respect to the Note; but the School District does not undertake to commit to provide any such notice of the occurrence of any material event except those events listed above.

The School District has agreed to provide, or cause to be provided, during the period in which the Notes are outstanding in a timely manner, to EMMA or any other entity designated or authorized by the SEC to receive reports pursuant to the Rule, notice of its failure to provide the aforedescribed material event notices, if any, on or before the date specified.

The School District reserves the right to terminate its obligation to provide the aforedescribed notices of material events, as set forth above, if and when the School District no longer remains an obligated person with respect to the Note within the meaning of the Rule. The School District acknowledges that its undertaking pursuant to the Rule described under this heading is intended to be for the benefit of the holders of the Note (including holders of beneficial interests in the Note). The right of holders of the Note to enforce the provisions of the undertaking will be limited to a right to obtain specific enforcement of the School District’s obligations under its material event notices undertaking and any failure by the School District to comply with the provisions of the undertaking will neither be a default with respect to the Note nor entitle any holder of the Note to recover monetary damages.

The School District reserves the right to modify from time to time the specific types of information provided or the format of the presentation of such information, to the extent necessary or appropriate in the judgment of the School District; provided that the School District agrees that any such modification will be done in a manner consistent with the Rule.

An "Undertaking to Provide Notice of Material Events" to this effect shall be provided to the purchaser at closing.

## FORM OF BOND COUNSEL'S OPINION

June 29, 2023

City School District of the City of Binghamton,
County of Broome,
State of New York

Re: City School District of the City of Binghamton, Broome County, New York
$6,000,000 Bond Anticipation Notes, 2023

Ladies and Gentlemen:

We have been requested to render our opinion as to the validity of $6,000,000 Bond Anticipation Notes, 2023 (the "Obligation"), of the City School District of the City of Binghamton, Broome County, New York (the "Obligor"), dated June 29, 2023, numbered 1, of the denomination of $6,000,000, bearing interest at the rate of ___% per annum, payable at maturity, and maturing June 28, 2024.

We have examined:

(1) the Constitution and statutes of the State of New York;

(2) the Internal Revenue Code of 1986, including particularly Sections 103 and 141 through 150 thereof, and the applicable regulations of the United States Treasury Department promulgated thereunder (collectively, the "Code");

(3) an arbitrage certificate executed on behalf of the Obligor which includes, among other things, covenants, relating to compliance with the Code, with the owners of the Obligation that the Obligor will, among other things, (i) take all actions on its part necessary to cause interest on the Obligation not to be includable in the gross income of the owners thereof for Federal income tax purposes, including, without limitation, restricting, to the extent necessary, the yield on investments made with the proceeds of the Obligation and investment earnings thereon, making required payments to the Federal government, if any, and maintaining books and records in a specified manner, where appropriate, and (ii) refrain from taking any action which would cause interest on the Obligation to be includable in the gross income of the owners thereof for Federal income tax purposes, including, without limitation, refraining from spending the proceeds of the Obligation and investment earnings thereon on certain specified purposes (the "Arbitrage Certificate"); and

(4) a certificate executed on behalf of the Obligor which includes, among other things, a statement that compliance with such covenants is not prohibited by, or violative of, any provision of local or special law, regulation or resolution applicable to the Obligor.

We also have examined a certified copy of proceedings of the finance board of the Obligor and other proofs authorizing and relating to the issuance of the Obligation, including the form of the Obligation. In rendering the opinions expressed herein we have assumed (i) the accuracy and truthfulness of all public records, documents and proceedings, including factual information, expectations and statements contained therein, examined by us which have been executed or certified by public officials acting within the scope of their official capacities, and have not verified the accuracy or truthfulness thereof, and (ii) compliance by the Obligor with the covenants contained in the Arbitrage Certificate. We also have assumed the genuineness of the signatures appearing upon such public records, documents and proceedings and the certifications thereof.

In our opinion:

(a) The Obligation has been authorized and issued in accordance with the Constitution and statutes of the State of New York and constitutes a valid and legally binding general obligation of the Obligor, all the taxable real property within which is subject to the levy of ad valorem taxes to pay the Obligation and interest thereon, without limitation as to rate or amount; provided, however, that the enforceability (but not the validity) of the Obligation: (i) may be limited by any applicable bankruptcy, insolvency or other law now existing or hereafter enacted by said State or the Federal government affecting the enforcement of creditors' rights, and (ii) may be subject to the exercise of judicial discretion in appropriate cases.

(b) The Obligor has the power to comply with its covenants with respect to compliance with the Code as such covenants relate to the Obligation; provided, however, that the enforceability (but not the validity) of such covenants may be limited by any applicable bankruptcy, insolvency or other law now existing or hereafter enacted by said State or the Federal government affecting the enforcement of creditors' rights.

(c) Interest on the Obligation is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, and is exempt from personal income taxes imposed by the State of New York and any political subdivision thereof (including The City of New York). Interest on the Obligation is not a specific preference item for purposes of the federal individual alternative minimum tax. We observe that, for tax years beginning after December 31, 2022, interest on the Notes included in adjusted financial statement income of certain corporations is not excluded from the federal corporate alternative minimum tax. We express no opinion regarding other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Obligation.

Certain agreements, requirements and procedures contained or referred to in the Arbitrage Certificate and other relevant documents may be changed and certain actions (including, without limitation, economic defeasance of the Obligation) may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents.

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. Accordingly, this opinion is not intended to, and may not, be relied upon in connection with any such actions, events or matters. Our engagement with respect to the Obligation has concluded with their issuance, and we disclaim any obligation to update this opinion. We have assumed, without undertaking to verify, the accuracy of the factual matters represented, warranted or certified in the documents. Furthermore, we have assumed compliance with all covenants and agreements contained in the Arbitrage Certificate, including without limitation covenants and agreements compliance with which is necessary to assure that future actions, omissions or events will not cause interest on the Obligation to be included in gross income for federal income tax purposes. We call attention to the fact that the rights and obligations under the Obligation and the Arbitrage Certificate and their enforceability may be subject to bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium or other laws relating to or affecting creditors' rights, to the application of equitable principles, to the exercise of judicial discretion in appropriate cases and to the limitations on legal remedies against municipal corporations such as the Obligor in the State of New York. We express no opinion with respect to any indemnification, contribution, penalty, choice of law, choice of forum, choice of venue, or waiver provisions contained in the foregoing documents.

The scope of our engagement in relation to the issuance of the Obligation has extended solely to the examination of the facts and law incident to rendering the opinions expressed herein. Such opinions are not intended and should not be construed to express or imply any conclusion that the amount of real property subject to taxation within the boundaries of the Obligor, together with other legally available sources of revenue, if any, will be sufficient to enable the Obligor to pay the principal of or interest on the Obligation as the same respectively become due and payable. Reference should be made to the Official Statement prepared by the Obligor in relation to the Obligation for factual information which, in the judgment of the Obligor, could materially affect the ability of the Obligor to pay such principal and interest. While we have participated in the preparation of such Official Statement, we have not verified the accuracy, completeness or fairness of the factual information contained therein and, accordingly, we express no opinion as to whether the Obligor, in connection with the sale of the Obligation, has made any untrue statement of a material fact or omitted to state a material fact necessary in order to make any statements made, in the light of the circumstances under which they were made, not misleading.

Very truly yours,

/s/ ORRICK, HERRINGTON & SUTCLIFFE LLP

# CITY SCHOOL DISTRICT OF THE CITY OF BINGHAMTON
## BROOME COUNTY, NEW YORK

# AUDITED FINANCIAL STATEMENTS

## FISCAL YEAR ENDED JUNE 30, 2022

**Such Financial Report and opinions were prepared as of date thereof and have not been reviewed and/or updated in connection with the preparation and dissemination of this Official Statement.**

**The District's independent auditor has not been engaged to perform, and has not performed, since the date of its report included herein, any procedures on the financial statements addressed in that report. The District's independent auditor also has not performed any procedures relating to this Official Statement.**

# BINGHAMTON CITY SCHOOL DISTRICT

Basic Financial Statements,
Supplementary Information and
Independent Auditors' Report

June 30, 2022

BINGHAMTON CITY SCHOOL DISTRICT

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BINGHAMTON CITY SCHOOL DISTRICT

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# INDEPENDENT AUDITORS' REPORT

Board of Education
Binghamton City School District
Binghamton, New York:

## Report on the Audit of the Financial Statements

### Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Binghamton City School District (the District), as of and for the year ended June 30, 2022, and the related notes to financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Emphasis of Matter

As discussed in note 1(e) to the financial statements, the District adopted the provisions of Governmental Accounting standards Board (GASB) Statement No. 87 - "Leases," during the year ended June 30, 2022. Our opinions are not modified with respect to this matter.

As discussed in note 15 to the financial statements, the District restated construction in progress for a correction of an error. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and additional information on pages 53 through 57 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the GASB who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying other supplementary information on pages 58 through 60 and schedule of expenditures of federal awards (SEFA), as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the other supplementary information and the SEFA are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated October 14, 2022 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering District's internal control over financial reporting and compliance.

EFPR Group, CPAs, PLLC

Williamsville, New York
October 14, 2022

The following is a discussion and analysis of the Binghamton City School District's (the District) financial performance for the fiscal year ended June 30, 2022. This section is a summary of the District's financial activities based on currently known facts, decisions, or conditions. It is also based on both the District-Wide and fund-based financial statements. The results of the current year are discussed in comparison with the prior year, with an emphasis placed on the current year. The Management's Discussion and Analysis (MD&A) section is only an introduction and should be read in conjunction with the District's financial statements, which immediately follow this section.

## FINANCIAL HIGHLIGHTS

- Capital asset additions during 2021 - 2022 amounted to $6,304,300. The District used $1,218,265 for the purchase of miscellaneous equipment, and added $5,086,035 in construction-in-progress. Capital projects amounting to $27,281,323 were completed during the year ended June 30, 2022.

- The total liabilities of the District at June 30, 2022, in the amount of $226,331,642 decreased $21,235,038 from $247,566,680 at June 30, 2021, as restated, as a result of the District converting Bond Anticipation notes payable to long-term financing and current year principal payments on long-term debt, and the actuarial valuations of the pension systems converting to assets this year (ERS and TRS).

- The total general fund fund balance, including reserves, was $33,312,221 at June 30, 2022. There was restricted fund balance of $24,857,286, assigned fund balance of $3,057,056, unassigned fund balance of $5,363,714, and nonspendable fund balance of $34,165. The unassigned fund balance is below the 4% of 2022 - 2023 appropriations maximum limit under New York State real property tax law.

- The District adopted the provisions of Governmental Accounting Standards Board Statement No. 87 - "Leases," as discussed in the note 1(e) to the financial statements.

## OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts: MD&A (this section), the basic financial statement and supplementary information, both required and not required. The basic financial statements include two kinds of statements that present different views of the District.

- The first two statements are District-Wide financial statements that provide both short-term and long-term information about the District's overall financial status.

- The remaining statements are governmental fund financial statements that focus on individual parts of the District, reporting the District's operations in greater detail than the District-Wide financial statements.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the District's budget for the year as well as schedules detailing additional information related to the pension systems and the District's total OPEB liability.

### District-Wide Financial Statements

The District-Wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources. All of the current year's revenue and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two District-Wide financial statements report the District's net position and how they have changed. Net position - the difference between the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources - is one way to measure the District's financial health or position. Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.

To assess the District's overall health, one needs to consider additional nonfinancial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the District-Wide financial statements, the District's activities are shown as governmental activities. All of the District's basic services are included here, such as regular and special education, transportation, and administration. Property taxes and State formula aid finance most of these activities.

Governmental Fund Financial Statements

The governmental fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

- Governmental Funds - Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps one determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the District-Wide financial statements, additional information following the governmental funds statements explains the relationship (or differences) between them.

## FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Our analysis below focuses on the net position (Figure 1) and changes in net position (Figure 2) of the District's governmental activities.

Figure 1 Condensed Statement of Net Position - Governmental Activities

| | Fiscal Year 2022 | Fiscal Year 2021* | Increase (Decrease) | Percentage Change |
|---|---|---|---|---|
| Current assets and other assets | $ 49,511,699 | 50,566,808 | (1,055,109) | -2.1% |
| Capital assets, net | 198,521,035 | 199,443,611 | (922,576) | -0.5% |
| Net pension assets | 44,723,217 | - | 44,723,217 | 100.0% |
| Total assets | 292,755,951 | 250,010,419 | 42,745,532 | 17.1% |
| Deferred outflows of resources | 67,546,242 | 74,664,642 | (7,118,400) | -9.5% |
| Current liabilities | 43,643,627 | 60,936,184 | (17,292,557) | -28.4% |
| Long-term liabilities | 182,688,015 | 186,630,496 | (3,942,481) | -2.1% |
| Total liabilities | 226,331,642 | 247,566,680 | (21,235,038) | -8.6% |
| Deferred inflows of resources | 79,942,817 | 46,772,152 | 33,170,665 | 70.9% |
| Net position: | | | | |
| Net investment in capital assets | 138,544,843 | 117,149,157 | 21,395,686 | 18.3% |
| Restricted | 27,088,033 | 21,043,948 | 6,044,085 | 28.7% |
| Unrestricted (deficit) | (111,605,142) | (107,856,876) | (3,748,266) | -3.5% |
| Total net position | $ 54,027,734 | 30,336,229 | 23,691,505 | 78.1% |

* Restated for change in accounting principle - implementation of GASB Statement No. 87 and correction of error for construction-in-progress.

Total net position increased $23,691,505 primarily driven by increases in net capital assets additions and the actuarial valuations of the pension plans resulting in an asset in the current year.

Our analysis in Figure 2 considers the operations of the District's activities.

Figure 2 Change in Net Position from Operating Results
Governmental Activities Only

| | Fiscal Year 2022 | Fiscal Year 2021 | Increase (Decrease) | Percentage Change |
|---|---|---|---|---|
| Revenue: | | | | |
| Program revenue: | | | | |
| Charges for services | $ 651,099 | 601,925 | 49,174 | 8.2% |
| Operating grants and contributions | 24,187,592 | 19,676,537 | 4,511,055 | 22.9% |
| Capital grants and contributions | 11,191,268 | 2,597,456 | 8,593,812 | 33.9% |
| General revenue: | | | | |
| Real property tax and other tax items | 45,565,202 | 44,933,587 | 631,615 | 1.4% |
| State sources | 78,122,371 | 68,929,118 | 9,193,253 | 13.3% |
| Use of money and property | 592,712 | 560,220 | 32,492 | 5.8% |
| Other | 3,317,941 | 2,950,218 | 367,723 | 12.5% |
| Total revenue | 163,628,185 | 140,249,061 | 23,379,124 | 16.7% |
| Expenses: | | | | |
| General support | 19,457,516 | 11,944,086 | 7,513,430 | 62.9% |
| Instruction | 110,729,085 | 62,259,872 | 48,469,213 | 77.8% |
| Pupil transportation | 2,872,557 | 2,455,369 | 417,188 | 17.0% |
| Debt service - interest | 2,523,928 | 1,787,934 | 735,994 | 41.2% |
| Food service program | 4,353,594 | 3,256,581 | 1,097,013 | 33.7% |
| Total expenses | 139,936,680 | 81,703,842 | 58,232,838 | 71.3% |
| Change in net position | $ 23,691,505 | 58,545,219 | (34,853,714) | -59.5% |

Total revenue for the District's governmental activities increased $23,379,124 primarily due to increases in state funding and operating capital grants and contributions.

Figures 3 and 4 show the percentage of sources of revenue for 2021 - 2022 and 2020 - 2021.

Figure 3 Sources of Revenue for 2021 - 2022

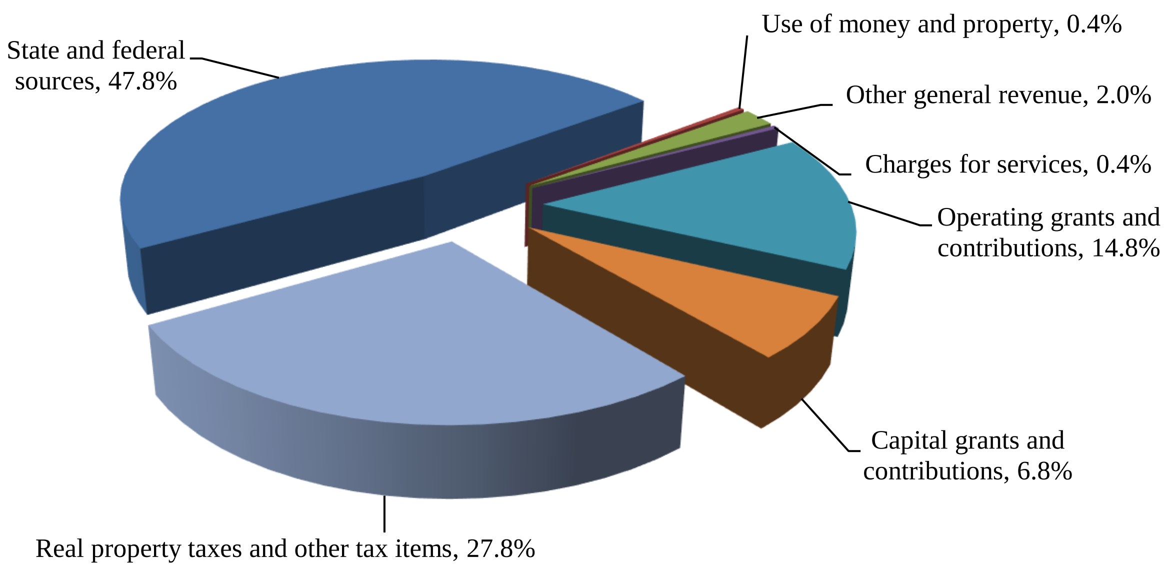
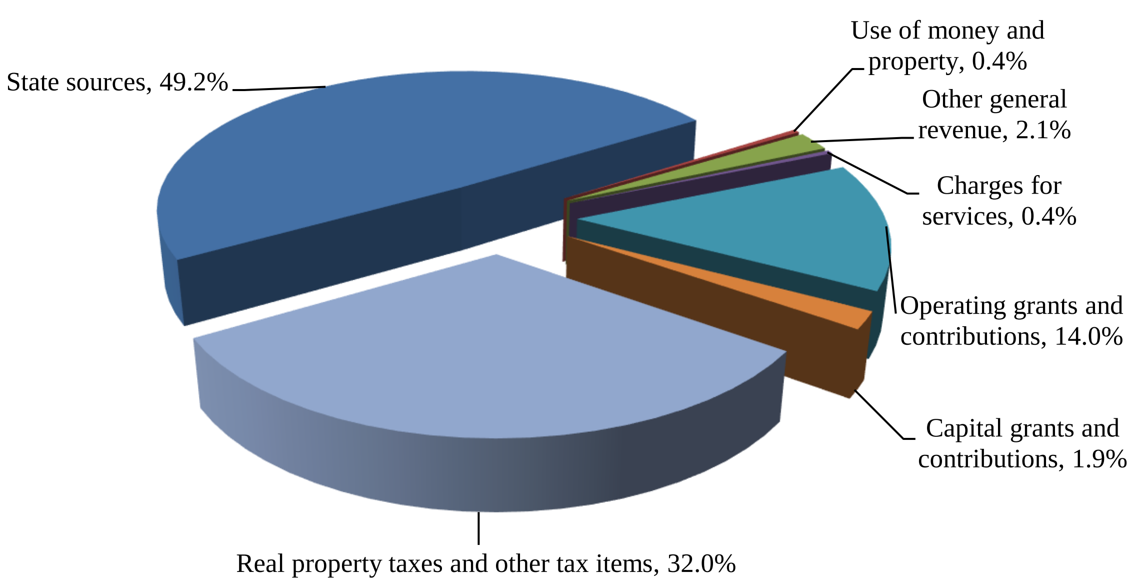



Figure 4 Sources of Revenue for 2020 - 2021



Total expenses for the District's governmental activities increased $58,232,838 primarily due to changes in actuarial assumptions related to other postemployment benefits.

Figures 5 and 6 present the cost for each of the District's programs for 2021 - 2022 and 2020-2021.

Figure 5 Cost of Programs for 2021 - 2022

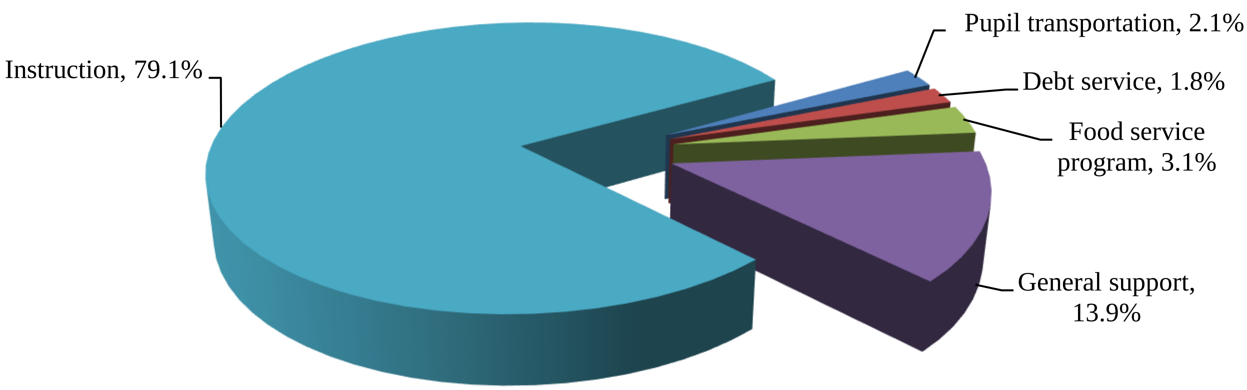
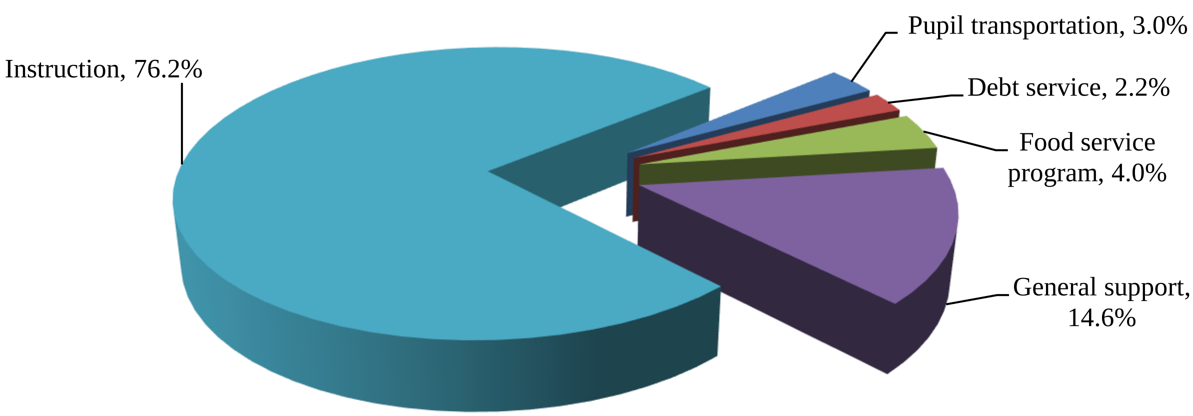



Figure 6 Cost of Programs for 2020 - 2021



## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

Figure 7 shows the changes in fund balances for the year for the District's funds. As the District completed the year, its governmental funds, as presented in the balance sheet - governmental funds, reported a combined fund balance of $6,321,044, which is primarily due to short-term borrowing associated with the replacement of MacArthur Elementary.

| Figure 7 | Fiscal Year 2022 | Fiscal Year 2021 | Increase (Decrease) | Percentage Change |
|---|---|---|---|---|
| General | $ 33,312,221 | 27,500,408 | 5,811,813 | 21.1% |
| School food service | 1,161,098 | 686,249 | 474,849 | 69.2% |
| Miscellaneous special revenue | 1,128,678 | 1,143,489 | (14,811) | -1.3% |
| Debt service | 1,102,069 | 1,157,245 | (55,176) | -4.8% |
| Capital projects | (30,383,022) | (40,739,281) | 10,356,259 | -25.4% |
| Total fund balance | $ 6,321,044 | (10,251,890) | 16,572,934 | -161.7% |

## GENERAL FUND BUDGETARY HIGHLIGHTS

The difference between the original budget and the final amended budget was $3,287,381 or 2.6% of total general fund budgeted expenditures.

The District's policy for amending the original budget is as follows:

- All transfers $5,000 and greater require prior board approval with the exception of all salary transfers; transfers under $5,000 and salary transfers are not reported to the board.

Figure 8 summarizes the original and final budgets, the actual expenditures (including encumbrances), and variances for the year ended June 30, 2022.

Figure 8 Condensed Budgetary Comparison - General Fund - 2021 - 2022

| | Original budget | Revised budget | Actual with encumbrances | Total dollar variance |
|---|---|---|---|---|
| Revenue: | | | | |
| Real property taxes | $ 43,946,926 | 39,082,240 | 39,064,682 | (17,558) |
| Other tax items | 1,379,346 | 6,244,032 | 6,500,520 | 256,488 |
| State and federal sources | 77,613,965 | 77,613,965 | 78,317,077 | 703,112 |
| Other | 3,395,980 | 3,395,980 | 3,533,179 | 137,199 |
| Total revenue | 126,336,217 | 126,336,217 | 127,415,458 | 1,079,241 |
| Appropriated fund balance, reserves | 2,450,000 | 5,737,381 | 308,338 | (5,429,043) |
| Budget total | 128,786,217 | 132,073,598 | 127,723,796 | (4,349,802) |
| Expenses: | | | | |
| General support | 13,983,899 | 17,446,148 | 16,754,925 | 691,223 |
| Instruction | 71,409,853 | 70,608,584 | 65,390,660 | 5,217,924 |
| Pupil transportation | 3,612,925 | 3,564,087 | 2,744,896 | 819,191 |
| Employee benefits | 30,368,123 | 28,573,286 | 25,924,614 | 2,648,672 |
| Debt service | 9,175,417 | 9,950,493 | 9,798,913 | 151,580 |
| Transfer to other funds | 236,000 | 1,931,000 | 1,905,031 | 25,969 |
| Total expenses | $ 128,786,217 | 132,073,598 | 122,519,039 | 9,554,559 |

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

At June 30, 2022, the District had invested in a broad range of capital assets. Capital assets showed a net decrease of $922,576 over last year as shown in Figure 9 as follows.

Figure 9 Capital Assets (Net of Depreciation)

| Category | | Fiscal Year 2022 | Fiscal Year 2021* | Change |
|---|---|---|---|---|
| Land | $ | 482,077 | 482,077 | - |
| Construction in progress | | 3,928,772 | 26,124,060 | (22,195,288) |
| Buildings and improvements | | 190,995,310 | 169,807,020 | 21,188,290 |
| Furniture and equipment | | 1,935,740 | 1,460,511 | 475,229 |
| Right to use lease asset* | | 1,179,136 | 1,569,943 | (390,807) |
| Total | $ | 198,521,035 | 199,443,611 | (922,576) |

*Restated for implementation of GASB 87.

Capital asset activity for the year ended June 30, 2022 included the following:

| | | |
|---|---|---|
| Beginning balance | $ | 199,443,611 |
| Additions: | | |
| Construction projects | | 5,086,035 |
| Furniture and equipment | | 812,861 |
| Right to use lease assets | | 405,404 |
| Total additions | | 6,304,300 |
| Depreciation and amortization | | (7,226,876) |
| Total activity | | (922,576) |
| Ending balance | $ | 198,521,035 |

Debt Administration

Debt, both short and long-term, considered a liability of governmental activities, decreased $21,235,038 in 2022, as shown in Figure 10. Total indebtedness represented 63.91% of the constitutional debt limit.

Figure 10 Outstanding Debt

| | Fiscal Year 2022 | Fiscal Year 2021* | Increase (Decrease) | Percentage Change |
|---|---|---|---|---|
| Current liabilities | $ 10,068,627 | 9,090,184 | 978,443 | 10.80% |
| Notes payable | 33,575,000 | 51,846,000 | (18,271,000) | 35.2% |
| Lease liabilities | 1,179,136 | 1,569,943 | (390,807) | -24.9% |
| Bonds payable | 32,122,364 | 37,597,574 | (5,475,210) | -14.6% |
| Net pension liability - proportionate share - ERS | - | 24,802 | (24,802) | -100.0% |
| Net pension liability - proportionate share - TRS | - | 7,275,120 | (7,275,120) | -100.0% |
| Compensated absences payable | 2,969,962 | 2,221,824 | 748,138 | 33.7% |
| Total OPEB liability | 146,416,553 | 137,941,233 | 8,475,320 | 3.1% |
| Total | $ 226,331,642 | 247,566,680 | (21,235,038) | -8.6% |

*Restated for implementation of GASB 87.

Additional information on the maturities and terms of the District's outstanding debt can be found in the notes to these financial statements.

The District's bond rating is Al.

FACTORS BEARING ON THE DISTRICT'S FUTURE

1. Voters approved the proposed 2022-2023 budget in the amount of $136,090,097. As state aid levels have continued to increase in the past several years, the district has been able to reduce its dependency on the use of reserves when budgeting. For 2022-2023's budget, the district did not utilize any reserves to balance the budget.

2. As a self-funded health insurance district, variations in health insurance continue to significantly impact year to year budgeting. While health insurance costs declined during the COVID pandemic height due to non-essential surgeries being limited, the district anticipates costs rising again in future years. In the last non-COVID budget year (2018-2019), the district realized a 14.3% increase in health insurance based on actual claims. These increases could be realized again, and the district continues to evaluate options for reducing health insurance costs.

3. Due to greater than expected revenue, primarily driven by state aid and stimulus funding, the district was in a position to fund their capital, insurance, TRS and other reserves going into 2022-2023.

4. While not entirely over, the COVID pandemic's impact on our schooling has waned in recent months. The impact on student and families since March 2020, however, continues to be realized in our buildings. We are seeing an increase in academic, social, and mental health needs above and beyond what we experienced prior to COVID. The costs involved in mitigating these impacts are only beginning to emerge as we struggle to maintain full staffing, full transportation and full capacity in other areas.

## CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the Binghamton City School District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the District Office of the Binghamton City School District, 164 Hawley Street, Binghamton, New York 13901.

BINGHAMTON CITY SCHOOL DISTRICT
Statement of Net Position
June 30, 2022

| | |
|---|---|
| Assets: | |
| Current assets: | |
| Cash and equivalents | |
| Unrestricted | $ 2,909,115 |
| Restricted | 27,067,076 |
| Receivables: | |
| Taxes | 5,585,426 |
| State and federal aid | 8,878,893 |
| Due from other governments | 3,805,335 |
| Other | 915,456 |
| Inventories | 316,233 |
| Prepaid expense | 34,165 |
| Total current assets | 49,511,699 |
| Other assets: | |
| Capital assets, net | 198,521,035 |
| Net pension asset - proportionate share - ERS | 1,941,428 |
| Net pension asset - proportionate share - TRS | 42,781,789 |
| Total other assets | 243,244,252 |
| Total assets | 292,755,951 |
| Deferred outflows of resources: | |
| Pensions | 29,205,407 |
| Other postemployment benefits | 38,201,969 |
| Loss on refunding | 138,866 |
| Total deferred outflows of resources | 67,546,242 |
| Liabilities: | |
| Payables: | |
| Accounts payable | 2,916,486 |
| Accrued liabilities | 1,900,220 |
| Due to other governments | 573 |
| Due to teachers' retirement system | 5,010,437 |
| Due to employees' retirement system | 240,911 |
| Notes payable: | |
| Revenue anticipation | 4,000,000 |
| Bond anticipation | 29,575,000 |
| Long-term liabilities: | |
| Due and payable within one year: | |
| Lease liabilities | 551,293 |
| Bonds payable | 5,750,210 |
| Due and payable after one year: | |
| Lease liabilities | 627,843 |
| Bonds payable | 26,372,154 |
| Compensated absences payable | 2,969,962 |
| Total OPEB liability | 146,416,553 |
| Total liabilities | 226,331,642 |
| Deferred inflows of resources: | |
| Unearned revenue | 944,688 |
| Pensions | 54,633,836 |
| Other postemployment benefits | 24,364,293 |
| Total deferred inflows of resources | 79,942,817 |
| Net position: | |
| Net investment in capital assets | 138,544,843 |
| Restricted | 27,088,033 |
| Unrestricted (deficit) | (111,605,142) |
| Total net position | $ 54,027,734 |

See accompanying notes to financial statements.

BINGHAMTON CITY SCHOOL DISTRICT
Statement of Activities
Year ended June 30, 2022

| | | Program Revenue | | | Net (Expense) |
|---|---|---|---|---|---|
| | Expenses | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions | Revenue and Changes in Net Position |
| Functions and programs: | | | | | |
| General support | $ 19,457,516 | - | - | - | (19,457,516) |
| Instruction | 110,729,085 | 511,861 | 19,233,817 | 11,191,268 | (79,792,139) |
| Pupil transportation | 2,872,557 | - | - | - | (2,872,557) |
| Debt service | 2,523,928 | - | - | - | (2,523,928) |
| Food service program | 4,353,594 | 139,238 | 4,953,775 | - | 739,419 |
| Total functions and programs | $ 139,936,680 | 651,099 | 24,187,592 | 11,191,268 | (103,906,721) |
| General revenue: | | | | | |
| Real property taxes | | | | | 39,064,682 |
| Other tax items | | | | | 6,500,520 |
| Use of money and property | | | | | 592,712 |
| Sale of property and compensation for loss | | | | | 74,123 |
| Miscellaneous | | | | | 2,990,293 |
| State sources | | | | | 78,122,371 |
| Medicaid reimbursement | | | | | 253,525 |
| Total general revenue | | | | | 127,598,226 |
| Change in net position | | | | | 23,691,505 |
| Net position at beginning of year, as previously stated | | | | | 14,995,525 |
| Prior period adjustments (note 15) | | | | | 15,340,704 |
| Net position at beginning of year, as restated | | | | | 30,336,229 |
| Net position at end of year | | | | | $ 54,027,734 |

See accompanying notes to financial statements.

BINGHAMTON CITY SCHOOL DISTRICT
Balance Sheet - Governmental Funds
June 30, 2022

| Assets | General Fund | Special Aid Fund | School Food Service Fund | Miscellaneous Revenue Fund | Debt Service Fund | Capital Projects Fund | Total Governmental Funds |
|---|---|---|---|---|---|---|---|
| Cash and equivalents: | | | | | | | |
| Unrestricted | $ 108,265 | 1,063 | 38,345 | - | - | 2,761,442 | 2,909,115 |
| Restricted | 24,857,286 | - | - | 1,127,678 | 1,082,112 | - | 27,067,076 |
| Receivables: | | | | | | | |
| Taxes | 5,585,426 | - | - | - | - | - | 5,585,426 |
| Due from other funds | 7,543,770 | - | 2,058 | - | 19,974 | - | 7,565,802 |
| State and federal aid | 3,052,469 | 5,019,659 | 806,765 | - | - | - | 8,878,893 |
| Due from other governments | 3,805,335 | - | - | - | - | - | 3,805,335 |
| Other | 894,565 | - | 19,891 | 1,000 | - | - | 915,456 |
| Inventories | - | - | 316,233 | - | - | - | 316,233 |
| Prepaid expense | 34,165 | - | - | - | - | - | 34,165 |
| Total assets | $45,881,281 | 5,020,722 | 1,183,292 | 1,128,678 | 1,102,086 | 2,761,442 | 57,077,501 |
| Liabilities, Deferred Inflows of Resources and Fund Balance | | | | | | | |
| Liabilities: | | | | | | | |
| Payables: | | | | | | | |
| Accounts payable | 2,567,150 | 275,798 | 12,858 | - | - | 60,680 | 2,916,486 |
| Accrued liabilities | 460,675 | 41,164 | 721 | - | - | - | 502,560 |
| Due to other funds | 6,740 | 4,050,261 | - | - | 17 | 3,508,784 | 7,565,802 |
| Due to other governments | 44 | - | 529 | - | - | - | 573 |
| Due to teachers' retirement system | 5,010,437 | - | - | - | - | - | 5,010,437 |
| Due to employees' retirement system | 240,911 | - | - | - | - | - | 240,911 |
| Notes payable: | | | | | | | |
| Revenue anticipation | 4,000,000 | - | - | - | - | - | 4,000,000 |
| Bond anticipation | - | - | - | - | - | 29,575,000 | 29,575,000 |
| Total liabilities | 12,285,957 | 4,367,223 | 14,108 | - | 17 | 33,144,464 | 49,811,769 |
| Deferred inflows of resources - unearned revenue | 283,103 | 653,499 | 8,086 | - | - | - | 944,688 |
| Fund balance: | | | | | | | |
| Nonspendable | 34,165 | - | 316,233 | - | - | - | 350,398 |
| Restricted | 24,857,286 | - | - | 1,128,678 | 1,102,069 | - | 27,088,033 |
| Assigned | 3,057,056 | - | 844,865 | - | - | - | 3,901,921 |
| Unassigned | 5,363,714 | - | - | - | - | (30,383,022) | (25,019,308) |
| Total fund balance | 33,312,221 | - | 1,161,098 | 1,128,678 | 1,102,069 | (30,383,022) | 6,321,044 |
| Total liabilities, deferred inflows of resources and fund balance | $45,881,281 | 5,020,722 | 1,183,292 | 1,128,678 | 1,102,086 | 2,761,442 | 57,077,501 |

See accompanying notes to financial statements.

BINGHAMTON CITY SCHOOL DISTRICT
Reconciliation of the Balance Sheet - Governmental Funds
to the Statement of Net Position
June 30, 2022

| | |
|---|---|
| Total governmental fund balance | $ 6,321,044 |
| Amounts reported for governmental activities in the statement of net position are different because: | |
| Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. | 198,521,035 |
| Net pension assets - proportionate shares - used in governmental activities are not a financial resource and therefore is not reported in the funds. | 44,723,217 |
| Deferred outflows of resources are not available to pay for current-period expenditures and therefore are not reported in the funds. | 67,546,242 |
| Accrued interest is not due and payable in the current period, and therefore, is not reported as liabilities in the funds. | (1,397,660) |
| Long-term liabilities, including lease liabilities, bonds payable, compensated absences and other postemployment benefits, are not due and payable in the current period, and therefore, are not reported as liabilities in the funds. | (182,688,015) |
| Deferred inflows of resources related to availability of resources, pensions and other postemployment benefits are not reported in the funds. | (78,998,129) |
| Total net position | $ 54,027,734 |

See accompanying notes to financial statements.

BINGHAMTON CITY SCHOOL DISTRICT
Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Position
June 30, 2022

| Assets and Deferred Outflows of Resources | Total Governmental Funds | Long-term Assets, Liabilities | Reclassifications and Eliminations | Statement of Net Position Totals |
|---|---|---|---|---|
| Cash and equivalents: | | | | |
| Unrestricted | $ 2,909,115 | - | - | 2,909,115 |
| Restricted | 27,067,076 | - | - | 27,067,076 |
| Receivables: | | | | |
| Taxes | 5,585,426 | - | - | 5,585,426 |
| Due from other funds | 7,565,802 | - | (7,565,802) | - |
| State and federal aid | 8,878,893 | - | - | 8,878,893 |
| Due from other governments | 3,805,335 | - | - | 3,805,335 |
| Other | 915,456 | - | - | 915,456 |
| Inventory | 316,233 | - | - | 316,233 |
| Prepaid expenditures/expenses | 34,165 | - | - | 34,165 |
| Net pension asset - proportionate share - ERS | - | 1,941,428 | - | 1,941,428 |
| Net pension asset - proportionate share - TRS | - | 42,781,789 | - | 42,781,789 |
| Capital asset, net | - | 198,521,035 | - | 198,521,035 |
| Total assets | 57,077,501 | 243,244,252 | (7,565,802) | 292,755,951 |
| Deferred outflows of resources: | | | | |
| Pensions | - | 29,205,407 | - | 29,205,407 |
| Other postemployment benefits | - | 38,201,969 | - | 38,201,969 |
| Loss on refunding | - | 138,866 | - | 138,866 |
| Total deferred outflows of resources | - | 67,546,242 | - | 67,546,242 |
| Total assets and deferred outflows of resources | $ 57,077,501 | 310,790,494 | (7,565,802) | 360,302,193 |
| Liabilities, Deferred Inflows of Resources and Fund Balance/Net Position | | | | |
| Liabilities: | | | | |
| Payables: | | | | |
| Accounts payable | 2,916,486 | - | - | 2,916,486 |
| Accrued liabilities | 502,560 | 1,397,660 | - | 1,900,220 |
| Due to other funds | 7,565,802 | - | (7,565,802) | - |
| Due to other governments | 573 | - | - | 573 |
| Due to teachers' retirement system | 5,010,437 | - | - | 5,010,437 |
| Due to employees' retirement system | 240,911 | - | - | 240,911 |
| Notes payable: | | | | |
| Revenue anticipation | 4,000,000 | - | - | 4,000,000 |
| Bond anticipation | 29,575,000 | - | - | 29,575,000 |
| Lease liabilities | - | 1,179,136 | - | 1,179,136 |
| Bonds payable | - | 32,122,364 | - | 32,122,364 |
| Compensated absences payable | - | 2,969,962 | - | 2,969,962 |
| Total OPEB liability | - | 146,416,553 | - | 146,416,553 |
| Total liabilities | 49,811,769 | 184,085,675 | (7,565,802) | 226,331,642 |
| Deferred inflows of resources: | | | | |
| Unearned revenue | 944,688 | - | - | 944,688 |
| Pensions | - | 54,633,836 | - | 54,633,836 |
| Other postemployment benefits | - | 24,364,293 | - | 24,364,293 |
| Total deferred inflows of resources | 944,688 | 78,998,129 | - | 79,942,817 |
| Fund balance/net position: | | | | |
| Investment in capital assets, net of related debt | - | 138,544,843 | - | 138,544,843 |
| Nonspendable | 350,398 | (350,398) | - | - |
| Restricted | 27,088,033 | - | - | 27,088,033 |
| Assigned | 3,901,921 | (3,901,921) | - | - |
| Unassigned/unrestricted | (25,019,308) | (86,585,834) | - | (111,605,142) |
| Total fund balance/net position | 6,321,044 | 47,706,690 | - | 54,027,734 |
| Total liabilities, deferred inflows of resources and fund balance/net position | $ 57,077,501 | 310,790,494 | (7,565,802) | 360,302,193 |

See accompanying notes to financial statements.

BINGHAMTON CITY SCHOOL DISTRICT

Statement of Revenue, Expenditures and Changes in Fund Balance - Governmental Funds

Year ended June 30, 2022

| | General Fund | Special Aid Fund | School Food Service Fund | Miscellaneous Revenue Fund | Debt Service Fund | Capital Projects Fund | Total Governmental Funds |
|---|---|---|---|---|---|---|---|
| Revenue: | | | | | | | |
| Real property taxes | $39,064,682 | - | - | - | - | - | 39,064,682 |
| Other tax items | 6,500,520 | - | - | - | - | - | 6,500,520 |
| Charges for services | 511,861 | - | - | - | - | - | 511,861 |
| Use of money and property | 588,595 | - | - | 129 | 3,988 | - | 592,712 |
| Sale of property and compensation for loss | 74,123 | - | - | - | - | - | 74,123 |
| Miscellaneous | 2,105,075 | 216,259 | 13,321 | 313,790 | - | - | 2,648,445 |
| State sources | 78,122,371 | 3,877,363 | 459,204 | - | - | 2,720,804 | 85,179,742 |
| Federal sources | 194,706 | 15,161,748 | 4,186,855 | - | - | 8,470,464 | 28,013,773 |
| Medicaid reimbursement | 253,525 | - | - | - | - | - | 253,525 |
| Surplus food | - | - | 307,716 | - | | - | 307,716 |
| Food service program | - | - | 139,238 | - | - | - | 139,238 |
| Total revenue | 127,415,458 | 19,255,370 | 5,106,334 | 313,919 | 3,988 | 11,191,268 | 163,286,337 |
| Expenditures: | | | | | | | |
| General support | 16,264,985 | 215,410 | - | - | - | | 16,480,395 |
| Instruction | 65,273,764 | 14,905,118 | - | 328,730 | - | - | 80,507,612 |
| Pupil transportation | 2,744,676 | 77,836 | - | - | - | - | 2,822,512 |
| Employee benefits | 25,924,614 | 3,853,639 | 849,068 | - | - | - | 30,627,321 |
| Debt service - principal | 8,030,488 | - | - | - | - | - | 8,030,488 |
| Debt service - interest | 1,768,425 | - | - | - | 420,986 | - | 2,189,411 |
| Cost of sales | - | - | 3,782,477 | - | - | - | 3,782,477 |
| Capital outlay | - | - | - | - | - | 5,491,439 | 5,491,439 |
| Total expenditures | 120,006,952 | 19,052,003 | 4,631,545 | 328,730 | 420,986 | 5,491,439 | 149,931,655 |
| Excess (deficiency) of revenue over expenditures | 7,408,506 | 203,367 | 474,789 | (14,811) | (416,998) | 5,699,829 | 13,354,682 |
| Other financing sources and (uses): | | | | | | | |
| BANs redeemed from appropriations | - | - | - | - | - | 2,471,000 | 2,471,000 |
| Proceeds of debt | - | - | - | - | - | 405,404 | 405,404 |
| Premium on obligations | - | - | - | - | 341,848 | - | 341,848 |
| Operating transfers in | 308,338 | 104,971 | 60 | - | 19,974 | 1,800,000 | 2,233,343 |
| Operating transfers (out) | (1,905,031) | (308,338) | - | - | - | (19,974) | (2,233,343) |
| Total other financing sources (uses) | (1,596,693) | (203,367) | 60 | - | 361,822 | 4,656,430 | 3,218,252 |
| Net change in fund balance | 5,811,813 | - | 474,849 | (14,811) | (55,176) | 10,356,259 | 16,572,934 |
| Fund balance at beginning of year | 27,500,408 | - | 686,249 | 1,143,489 | 1,157,245 | (40,739,281) | (10,251,890) |
| Fund balance at end of year | $33,312,221 | - | 1,161,098 | 1,128,678 | 1,102,069 | (30,383,022) | 6,321,044 |

See accompanying notes to financial statements.

BINGHAMTON CITY SCHOOL DISTRICT

Reconciliation of Statement of Revenue, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities

Year ended June 30, 2022

| | Total Governmental Funds | Long-term Revenue Expenses | Capital Related Items | Long-term Debt Transactions | Statement of Activities Totals |
|---|---|---|---|---|---|
| Revenue: | | | | | |
| Real property taxes | $39,064,682 | - | - | - | 39,064,682 |
| Other tax items | 6,500,520 | - | - | - | 6,500,520 |
| Charges for services | 511,861 | - | - | - | 511,861 |
| Use of money and property | 592,712 | - | - | - | 592,712 |
| Sale of property and compensation for loss | 74,123 | - | - | - | 74,123 |
| Miscellaneous | 2,648,445 | - | - | 341,848 | 2,990,293 |
| State sources | 85,179,742 | - | - | - | 85,179,742 |
| Medicaid reimbursement | 253,525 | - | - | - | 253,525 |
| Federal sources | 28,013,773 | - | - | - | 28,013,773 |
| Surplus food | 307,716 | - | - | - | 307,716 |
| Sales - school lunch | 139,238 | - | - | - | 139,238 |
| Total revenue | 163,286,337 | - | - | 341,848 | 163,628,185 |
| Expenditures/expenses: | | | | | |
| General support | 16,480,395 | 2,167,017 | 810,104 | - | 19,457,516 |
| Instruction | 80,507,612 | 24,723,761 | 5,559,435 | (61,723) | 110,729,085 |
| Pupil transportation | 2,822,512 | 50,045 | - | - | 2,872,557 |
| Employee benefits | 30,627,321 | (30,627,321) | - | - | - |
| Debt service - principal | 8,030,488 | - | - | (8,030,488) | - |
| Debt service - interest | 2,189,411 | - | - | 334,517 | 2,523,928 |
| Cost of sales | 3,782,477 | 526,641 | 44,476 | - | 4,353,594 |
| Capital outlay | 5,491,439 | - | (5,491,439) | - | - |
| Total expenditures | 149,931,655 | (3,159,857) | 922,576 | (7,757,694) | 139,936,680 |
| Excess (deficiency) of revenue over expenditures | 13,354,682 | 3,159,857 | (922,576) | 8,099,542 | 23,691,505 |
| Other financing sources and (uses): | | | | | |
| BANs redeemed from appropriations | 2,471,000 | - | - | (2,471,000) | - |
| Proceeds on obligations | 405,404 | - | - | (405,404) | - |
| Premium on obligations | 341,848 | | - | (341,848) | - |
| Operating transfers in | 2,233,343 | (2,233,343) | - | - | - |
| Operating transfers (out) | (2,233,343) | 2,233,343 | - | - | - |
| Total other financing sources (uses) | 3,218,252 | - | - | (3,218,252) | - |
| Net change in fund balance/net position | $16,572,934 | 3,159,857 | (922,576) | 4,881,290 | 23,691,505 |

See accompanying notes to financial statements.

## (1) Summary of Significant Accounting Policies

The financial statements of the Binghamton City School District (the District) have been prepared in conformity with generally accepted accounting principles in the Untied States of America (GAAP) as applied to government units. Those principals are prescribed by the Governmental Accounting Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant accounting principles and policies utilized by the District are described below:

### (a) Reporting Entity

The District is governed by the laws of New York State. The District is an independent entity governed by an elected Board of Education consisting of seven members. The President of the Board serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for, and controls all activities related to public school education within the District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The reporting entity of the District is based upon criteria set forth by GASB Statement No. 14 - "The Financial Reporting Entity," as amended by GASB Statement No. 39 - "Determining Whether Certain Organizations Are Component Units," and GASB Statement No. 80 - "Blending Requirements for Certain Component Units." The financial reporting entity consists of the primary government, not-for-profit corporations for which the primary government is the sole corporate member, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The accompanying financial statements present the activities of the District and its component units. The District is not a component unit of another reporting entity. The decision to include a potential component unit in the District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the applications of these criteria, the following is a brief description of certain entities included in the District's reporting entity.

### (b) Joint Venture

The District is a component district in the Broome-Tioga Board of Cooperative Educational Services (BOCES). BOCES is a voluntary, cooperative association of school districts in a geographic area that shares planning, services and programs which provide educational and support activities. There is no authority or process by which a school district can terminate its status as a BOCES component.

(1) Summary of Significant Accounting Policies, Continued

(b) Joint Venture, Continued

BOCES are organized under §1950 of the New York State Education Law. A BOCES Board is considered a corporate body. Members of a BOCES Board are nominated and elected by their component member boards in accordance with provisions of §1950 of the New York State Education Law. All BOCES property is held by the BOCES Board as a corporation (§1950(6)). In addition, BOCES Boards also are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under §119-n (a) of the New York State General Municipal Law.

A BOCES' budget is comprised of separate budgets for administrative, program and capital costs. Each component district's share of administrative and capital cost is determined by resident public school district enrollment, as defined in the New York State Education Law, §1950(4)(b)(7). In addition, component districts pay tuition or a service fee for programs in which its students participate.

During the year, the District was billed $22,351,767 for BOCES administrative and program costs.

The District's share of BOCES aid amounted to $8,180,106. Financial statements for the BOCES are available from the BOCES administrative office.

(c) Basis of Presentation

(i) District-Wide Statements

The statement of net position and the statement of activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary in nature. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, State aid, intergovernmental revenue and other exchange and non-exchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants.

The statement of activities presents a comparison between program expenses and revenue for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Indirect expenses, principally employee benefits, are allocated to functional areas in proportion to the payroll expended for those areas. Program revenue include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenue that is not classified as program revenue, including all taxes, is presented as general revenue.

(1) Summary of Significant Accounting Policies, Continued

(c) Basis of Presentation, Continued

(ii) Funds Statements

The funds statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. The District's financial statements present the following fund types:

Governmental Funds - are those through which most governmental functions. The acquisition, use and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The emphasis of governmental fund financial statements is on major funds as defined by GASB, each displayed in a separate column. The following are the District's major governmental funds:

General Fund: This is the District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.

Special Revenue Funds: These funds account for and report the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes. There are three classes of special revenue funds.

Special Aid Fund: This fund is used to account for the proceeds of specific revenue sources such as federal and state grants that are legally restricted to expenditures for specified purposes. These legal restrictions may be imposed by either governments that provide funds or outside parties.

School Food Service Fund: This fund is used to account for activities of the school lunch program.

Miscellaneous Revenue Fund: This fund is used to account for the extraclassroom activity funds and scholarships in which the District has administrative control.

Debt Service Fund: This fund is used to account for debt service transactions to recognize the impact of debt issuances.

Capital Projects Fund: This fund is used to account for the financial resources used for acquisition, construction or major repair of capital facilities.

Fiduciary Funds: Fiduciary activities are those in which the District acts as trustee or agent for resources that belong to others. These activities are not included in the District-Wide financial statements because their resources do not belong to the District and are not available to be used. The District does not report any activities in Fiduciary Funds.

(1) Summary of Significant Accounting Policies, Continued

(d) Measurement Focus and Basis of Accounting

The District-Wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenue is recognized when measurable and available. The District considers all revenue reported in the governmental funds to be available if the revenue is collected within 90 days after the end of the fiscal year, except for real property taxes, which are considered to be available if they are collected within 60 days after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

(e) New Standard Implementation

During the year ended June 30, 2022, the District adopted provisions of GASB Statement No. 87 - “Leases.” The primary objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. See note 15 of the financial statement for the impact of the implementation on the financial statements.

(f) Property Taxes

Real property taxes are levied annually by the Board of Education no later than September 1, and become a lien on September 1. Taxes are collected during the period September 1, 2021 through March 31, 2022.

The County in which the District is located enforce real property taxes. An amount representing all uncollected real property taxes must be transmitted by the County to the District within two years from the return of unpaid taxes to the County. Real property taxes receivable expected to be collected with 60 days of year-end, less similar amounts collected during this period in the preceding year are recognized as revenue. Otherwise, unearned revenue offset real property taxes receivable.

As of June 30, 2022 the District’s tax abatement programs include abatements on property made by either Broome County Industrial Development Agency (IDA) or The City of Binghamton (the City).

(1) Summary of Significant Accounting Policies, Continued

(f) Property Taxes, Continued

All property tax abatements are performed through Payment In Lieu of Tax (PILOT) agreements. The PILOT agreements are made to support housing and economic development activities. Total taxes abated by in each of these categories for the year ended June 30, 2022 is as follows:

| | |
|---|---|
| PILOTs provide by IDA for economic development | $ 933,678 |
| PILOTS provided by the City for housing | 375,914 |
| Total tax abatements | $ 1,309,592 |

(g) Restricted Resources

When an expense is incurred for purposes for which both restricted and unrestricted net position is available, the District's policy concerning which to apply first varies with the intended use, and with associated legal requirements, many of which are described elsewhere in these notes.

(h) Interfund Transactions

The operations of the District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowings. The District typically loans resources between funds for the purpose of providing cash flow. The interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditures and revenue to provide financing or other services.

In the District-Wide statements eliminations have been made for all interfund receivables and payables between the funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the District's practice to settle these amounts at a net balance based upon the right of legal offset.

(i) Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenue and expenses during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, net pension asset/liability and related deferred outflows and inflows, compensated absences, other postemployment benefits, workers' compensation claims liability, potential contingent liabilities and useful lives of long-lived assets.

## (1) Summary of Significant Accounting Policies, Continued

### (j) Cash and Equivalents

The District's cash and equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from date of acquisition. New York State law governs the District's investment policies. Resources must be deposited in Federal Deposit Insurance Corporation (FDIC) insured commercial banks or trust companies located within the State. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities. Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and Districts.

### (k) Inventory and Prepaid Expenses

Inventory of food in the School Food Service Fund is recorded at cost on a first-in, first-out basis, or in the case of surplus food, at stated value which approximates market. Purchases of inventoriable items in other funds are recorded as expenditures at the time of purchase, and are considered immaterial in amount.

Prepaid items represent payments made by the District for which benefits extend beyond year-end. These payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the District-Wide and fund financial statements. These items are reported as assets on the statement of net position or balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of purchase and an expense/expenditure is reported in the year the goods or services are consumed.

Nonspendable fund balance for those non-liquid assets (inventory and prepaid items) has been recognized to signify that a portion of the fund balance is not available for other subsequent expenditures.

### (l) Other Assets/Restricted Assets

Certain proceeds from serial bonds and bond anticipation notes, as well as resources set aside for their repayment are classified as restricted assets in the District-Wide financial statements and their use is limited by applicable bond covenants.

In the District-Wide financial statements, bond premiums and discounts are amortized over the life of the debt issue. In the funds statements, these same items are netted against bond proceeds and recognized in the period of issuance.

### (m) Capital Assets

Capital assets are reported at actual cost for acquisitions subsequent to June 30, 2002; for assets acquired prior to June 30, 2002, estimated historical costs, based on appraisals conducted by independent third party professionals were used. Donated assets are reported at estimated fair market value at the time received.

(1) Summary of Significant Accounting Policies, Continued

(m) Capital Assets, Continued

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the District-Wide statements are as follows:

| | Capitalization Threshold | Depreciation Method | Estimated Useful Life |
|---|---|---|---|
| Buildings | $ 5,000 | Straight-line | 40 years |
| Buildings and improvements | 5,000 | Straight-line | 25 years |
| Site improvements | 5,000 | Straight-line | 25 years |
| Furniture and equipment | 5,000 | Straight-line | 5 - 15 years |

(n) Deferred Outflows of Resources and Deferred Inflows of Resources

Deferred outflows of resources represents a consumption of net position that applies to a future period and so will not be reciprocated as an outflow of resources (expense/expenditures) until then. The District has five items that qualify for reporting in this category. The first item is related to pensions reported in the District-Wide statement of net position. This represents the effect of the net change in the District's proportion of the collective net pension asset or liability and difference during the measurement period between the District's contributions and its proportion share of total contributions to the pension systems not included in pension expense. The second is the District contributions to the pension systems (ERS and TRS Systems) subsequent to the measurement date. The third item is certain total OPEB liability expenses that are amortized over a closed period and will decrease the related expense when recognized. The fourth item is related to the District's OPEB contributions subsequent to the measurement date. The fifth item is related to the accounting basis loss on refunding of bonds.

Deferred inflows of resources represents an acquisition of net position that applies to a future period and so will those recognized as an inflow of resources (revenue) until that time. The District has three items that qualifies for reporting in this category. The first item arises under a modified accrual abasis of accounting and is reported as unearned revenue for grants where collection of revenue will be occur in the period of availability. The second item is related to pensions reported in the District-Wide statement of net position and represents the effect of the net change in the District's proportion of the collective net pension asset or liability and difference during the measurement periods between the District's contributions and its proportion share of total contributions to the pension systems (ERS and TRS Systems) not included in pension expense. The third item is certain total OPEB liability expenses that are amortized over a closed period and will decrease the related expense when recognized.

(1) Summary of Significant Accounting Policies, Continued

(o) Unearned Revenues

Unearned revenue is reported when potential revenue does not meet both the measurable and available criteria for recognition in the current period. Unearned revenue also arise when the District receives resources before it has legal claim to them, as when grant monies are received prior to incurring qualifying expenditures. In subsequent periods, when both recognition criteria are met, or when the District has legal claim to the resources, the liability for unearned revenue is removed and revenue is recorded.

Statute provides the authority for the District to levy taxes to be used to finance expenditures within the first 120 days of the succeeding fiscal year. Consequently, such amounts are recognized as revenue in the subsequent fiscal year, rather than when measurable and available.

(p) Vested Employee Benefits

Compensated absences consist of unpaid accumulated annual sick leave, vacation, and sabbatical time:

Sick leave eligibility and accumulation is specified in negotiated labor contracts, and in individual employment contracts. Upon retirement, resignation or death, employees may contractually receive a payment based on unused accumulated sick leave.

District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

Consistent with GASB Statement No. 16 - “Accounting for Compensated Absences,” the liability has been calculated using the vesting/termination method and an accrual for that liability is included in the District-Wide financial statements. The compensated absences liability is calculated based on the pay rates in effect at year-end.

In the funds statements only the amount of matured liabilities is accrued within the General Fund based upon expendable and available financial resources. These amounts are expended on a pay-as-you go basis.

(q) Other Benefits

In addition to providing pension benefits, the District provides postemployment health insurance coverage and survivor benefits to retired employees and their survivors in accordance with the provisions of various employment contracts in effect at the time of retirement. Vesting and funding policies are fully described in note 10. The District recognizes the cost of providing health insurance by recording its share of insurance premiums as an expenditure in the fund financial statements.

(1) Summary of Significant Accounting Policies, Continued

(r) Short-Term Debt

The District may issue Revenue Anticipation Notes (RAN) and Tax Anticipation Notes (TAN), in anticipation of the receipt of revenue. These notes are recorded as a liability of the fund that will actually receive the proceeds from the issuance of the notes. The RANs and TANs represent a liability that will be extinguished by the use of expendable, available resources of the fund.

The District may issue budget notes up to an amount not to exceed 5% of the amount of the annual budget during any fiscal year for expenditures for which there is an insufficient provision or no provision made in the annual budget. The budget note must be repaid no later than the close of second fiscal year succeeding the year in which the note was issued.

The District may issue Bond Anticipation Notes (BAN), in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of bonds. State law requires that BANs issued for capital purposes are converted to long-term financing within five years after the original issue date.

(s) Accrued Liabilities and Long-Term Obligations

Payables, accrued liabilities and long-term obligations are reported in the District-Wide financial statements. In the governmental fund financial statements, payables and accrued liabilities are paid in a timely manner and in full from current financial resources. Claims and judgments, and compensated absences that will be paid from governmental funds, are reported as a liability in the funds financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due and payable within one year or due and payable after one year in the statement of net position.

(t) Equity Classifications

District-Wide Statements

In the District-Wide statements there are three classes of net position:

Net investment in capital assets - consists of net capital assets (cost less accumulated depreciation) reduced by outstanding balances of related debt obligations from the acquisition, construction or improvements of those assets.

Restricted net position - reports net position when constraints placed on the assets or deferred outflows of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position - the balance of net position that do not meet the definition of the above two classifications and are deemed to be available for general use by the District.

(1) Summary of Significant Accounting Policies, Continued

(t) Equity Classifications, Continued

Fund Statements

In the fund basis statements there are five classifications of fund balance:

Nonspendable Fund Balance - Includes amounts that cannot be spent because they are either not in spendable form; legally or contractually required to be maintained intact. Nonspendable fund balance includes prepaid expenses of $34,165 in the general fund and the inventory of $316,233 recorded in the school food service fund.

Restricted - Includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. The District has established the following restricted fund balances:

Capital Reserve

Capital Reserve (Education Law §3651) is used to pay the cost of any object or purpose for which bonds may be issued. The creation of a capital reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve, the ultimate amount, its probable term and the source of the funds. Expenditure may be made from the reserve only for a specific purpose further authorized by the voters. The form for the required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot are set forth in §3651 of the Education Law. This reserve is accounted for in the General Fund.

Employee Benefit Accrued Liability Reserve

Reserve for employee benefit accrued liability (GML §6-p) is used to reserve funds for the payment of accrued employee benefits due to an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. This reserve is accounted for in the General Fund.

Retirement Contributions Reserve

According to general Municipal Law §6-r, must be used for financing retirement contributions. This reserve must be accounted for separate and apart from all other funds and a detailed report of the operation and condition of the fund must be provided to the Board. This reserve is accounted for in the General Fund.

(1) Summary of Significant Accounting Policies, Continued

(t) Equity Classifications, Continued

Fund Statements, Continued

Restricted, Continued

Tax Certiorari Reserve

According to Education Law §3651.1-a, must be used to establish a reserve fund for tax certiorari and to expend from the fund without voter approval. The monies held in the reserve shall not exceed the amount that might reasonably be deemed necessary to meet anticipated judgments and claims arising out of tax certiorari proceedings. Any resources deposited to the reserve which are not expended for tax certiorari proceedings in the year such monies are deposited must be returned to the general fund on or before the first day of the fourth fiscal year after deposit of these monies. This reserve is accounted for in the General Fund.

Unemployment Insurance Reserve

Unemployment insurance reserve (GML §6-m) is used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund. This reserve is accounted for in the General Fund.

Insurance Reserve

Insurance reserve (GML §6-n) is used to pay liability, casualty and other types of uninsured losses, except losses incurred for which the following types of insurance may be purchased: life, accident, health, annuity, fidelity and surety, credit, title residual value and mortgage guarantee. This reserve is funded by budgetary appropriations or funds from other reserves subject to permissive referendum. The funds may not be used for any purpose for which a special reserve may be established pursuant to law. This reserve is accounted for in the General Fund.

Repair Reserve

Repair reserve (GML §6-d) is used to pay the cost of repairs to capital improvements or equipment, which repairs are of a type not recurring annually or at shorter intervals. Sources of fund include Budgetary appropriations or other revenue that may be legally appropriated and is not required by law to be paid into any other fund or account. This reserve is accounted for in the General Fund.

Scholarships Reserve

Scholarship reserve is used to account for various scholarship awards. This reserve is accounted for in the Miscellaneous Revenue Fund.

(1) Summary of Significant Accounting Policies, Continued

(t) Equity Classifications, Continued

Fund Statements, Continued

Restricted, Continued

Extraclassroom Reserve

Extraclassroom reserve is used to account for extraclassroom funds. This reserve is accounted for in the Miscellaneous Revenue Fund.

Debt Service Reserve

Debt service reserve (GML §6-h) is used to reserve funds for payment of bonded indebtedness. This reserve is accounted for in the Debt Service Fund.

Restricted balance includes the following:

| | |
|---|---|
| General Fund: | |
| Capital reserve | $ 8,752,244 |
| Employee benefit accrued liability reserve | 754,764 |
| Retirement contributions reserve | 9,373,305 |
| Tax certiorari reserve | 908,425 |
| Unemployment insurance reserve | 164,992 |
| Insurance reserve | 4,403,393 |
| Repair reserve | 500,163 |
| Miscellaneous Revenue Fund: | |
| Scholarship reserve | 1,016,502 |
| Extraclassroom reserve | 112,176 |
| Debt service fund - debt service reserve | 1,102,069 |
| Total restricted funds | $ 27,088,033 |

Committed - Includes amounts that can only be used for the specific purposes pursuant to constraints imposed by formal action of the school districts highest level of decision making authority, i.e., the Board of Education. The District has no committed fund balances as of June 30, 2022.

Assigned - Includes amounts that can only be used by the District for specific purposes, such as the school lunch fund, but are neither restricted nor committed. All encumbrances of the general fund are classified as assigned fund balance in the general fund. Encumbrances reported in the General Fund amounted to $607,056. Additionally, $2,450,000 has been appropriated for the 2022-2023 budget and recorded as assigned fund balance.

Unassigned - Includes all other general fund net assets that do not meet the definition of the above four classifications and are deemed to be available for general use by the District.

NYS Real Property Law 1318 limits the amount of unexpected surplus funds a school district can retain to no more than 4% of the School District's budget for the ensuing fiscal year. Nonspendable and restricted fund balance of the general fund are excluded from the 4% limitation. Amounts appropriated for the subsequent year and encumbrances are also excluded from the 4% limitation.

## (1) Summary of Significant Accounting Policies, Continued

### (t) Equity Classifications, Continued

Order of Use of Fund Balance

The District's policy is to apply expenditures against nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance and unassigned fund balance at the end of the fiscal year. For all funds, nonspendable fund balances are determined first and then restricted fund balances for specific purposes are determined. Any remaining fund balance amounts for funds other than the General Fund are classified as assigned fund balance to the extent available. In the General Fund, committed fund balance is determined next and then assigned. The remaining amounts are reported as unassigned. Assignments of fund balance cannot cause a negative unassigned fund balance.

### (u) Subsequent Events

The District's administration has evaluated subsequent events through the date of the report which is the date the financial statements were available to be issued.

### (v) Risks and Uncertainties

The United States is presently in the midst of a national health emergency related to the COVID-19 virus. The overall consequences on a national, regional and local level are unknown, but have the potential to result in a significant economic impact. The impact of this situation on the District and its future results and financial position is not presently determinable.

## (2) Explanation of Certain Differences Between Fund Statements and District-Wide Statements

Due to the differences in the measurement focus and basis of accounting used in the fund statements and the District-Wide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic focus of the statement of activities, compared with the current financial resources focus of the governmental funds.

### (a) Total Fund Balance of Governmental Funds vs. Net Position of Governmental Activities

Total fund balances of the District's governmental funds differ from net position of governmental activities reported in the statement of net position. This difference primarily results from the additional long-term economic focus of the statement of net position versus the solely current financial resources focus of the governmental fund balance sheets.

### (b) Statement of Revenue, Expenditures and Changes in Fund Balance vs. Statement of Activities

Differences between the statement of revenue, expenditures and changes in fund balance and the statement of activities fall into one of three broad categories.

#### (i) Long-term revenue and expense differences

Long-term revenue differences arise because governmental funds report revenue only when they are considered available, whereas the statement of activities reports revenue when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis, whereas the accrual basis of accounting is used on the statement of activities.

(2) Explanation of Certain Differences Between Fund Statements and District-Wide Statements, Continued

(b) Statement of Revenue, Expenditures and Changes in Fund Balance vs. Statement of Activities, Continued

(ii) Capital related differences

Capital related differences include the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the statement of activities, and the difference between recording an expenditure for the purchase of capital items in the governmental fund statements and depreciation expense on those items as recorded in the statement of activities.

(iii) Long-term debt transaction differences

Long-term debt transaction differences occur because both interest and principal payments are recorded as expenditures in the governmental fund statements, whereas interest payments are recorded in the statement of activities as incurred, and principal payments are recorded as a reduction of liabilities in the statement of net position.

(3) Stewardship, Compliance and Accountability

(a) Budgets

The District administration prepares a budget for approval by the Board of Education for the following governmental funds for which legal (appropriated) budgets are adopted - general fund

The voters of the District approved the proposed appropriation budget for the general fund.

Appropriations are adopted at the program line item level.

Appropriations established by the adoption of the budget constitute a limitation on expenditures (and encumbrances) that may be incurred. Appropriations lapse at the end of the fiscal year unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved by the Board of Education as a result of selected new revenue sources not included in the original budget (when permitted by law). These supplemental appropriations may occur subject to legal restrictions, if the Board approves them because of a need that exists which was not determined at the time the budget was adopted. The following supplemental appropriations occurred during the year:

| | |
|---|---|
| Budget revisions | $ 1,750,991 |
| Carryover encumbrances | 1,536,390 |
| | $ 3,287,381 |

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

## (3) Stewardship, Compliance and Accountability, Continued

### (a) Budgets, Continued

Budgets are established and used for individual capital project funds expenditures as approved by a special referendum of the District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

### (b) Encumbrances

Encumbrance accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of year-end are presented as reservations of fund balance and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time, as the liability is incurred or the commitment is paid.

### (c) Deficit Fund Balance

The Capital Projects Fund had a deficit balance of $30,383,022. This will be funded when the District obtains permanent financing for its current capital projects.

### (d) Line Items in Excess of Budget

Certain individual budgetary line items exceeded their budgetary authorization in the general fund.

## (4) Cash and Equivalents - Custodial Credit, Concentration of Credit, Interest Rate and Foreign Currency Risks

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. While the District does not have a specific policy for custodial credit risk, New York State statutes govern the District's investment policies, as discussed previously in these notes.

The District's aggregate bank balances, included balances not covered by depository insurance at year-end, collateralized as follows:

| | Book Balance | Bank Balance |
|---|---|---|
| Governmental activities | $29,976,191 | 31,836,223 |
| Insured by FDIC | $ | 551,175 |
| Insured by collateral | | 17,335,025 |
| Uninsured | | 13,950,023 |
| Total cash balances | $ | 31,836,223 |

## (4) Cash and Equivalents - Custodial Credit, Concentration of Credit, Interest Rate and Foreign Currency Risks, Continued

Restricted cash and equivalents represents cash and equivalents where use is limited by legal requirements. These assets represent amounts required by statute to be reserved for various purposes. Restricted cash as of year-end includes $27,067,076 within the governmental funds.

## (5) Receivables

Receivables as of June 30, 2022 for governmental funds are as follows:

| Description | General Fund | Special Aid Fund | School Food Service Fund | Miscellaneous Revenue Fund | Total |
|---|---|---|---|---|---|
| Taxes | $ 5,585,426 | - | - | - | 5,585,426 |
| Due from state and federal | 3,052,469 | 5,019,659 | 806,765 | - | 8,878,893 |
| Due from other governments | 3,805,335 | - | - | - | 3,805,335 |
| Other receivable | 894,565 | - | 19,891 | 1,000 | 915,456 |
| Total | $ 13,337,795 | 5,019,659 | 826,656 | 1,000 | 19,185,110 |

The District deems all receivables to be collectible.

## (6) Capital Assets

Capital asset balances and activities for the year ended June 30, 2022 were as follows:

| | Beginning Balance* | Additions | Retirements/ Reclassifications | Ending Balance |
|---|---|---|---|---|
| Governmental activities: | | | | |
| Capital assets that are not being depreciated: | | | | |
| Land | $ 482,077 | - | - | 482,077 |
| Construction-in-progress | 26,124,060 | 5,086,035 | (27,281,323) | 3,928,772 |
| Total capital assets that are not being depreciated | 26,606,137 | 5,086,035 | (27,281,323) | 4,410,849 |
| Capital assets that are being depreciated: | | | | |
| Buildings and improvements | 281,416,114 | - | 27,281,323 | 308,697,437 |
| Furniture and equipment | 9,733,755 | 812,861 | - | 10,546,616 |
| Right to use lease assets | 3,523,320 | 405,404 | - | 3,928,724 |
| Total capital assets that are being depreciated | 294,673,189 | 1,218,265 | 27,281,323 | 323,172,777 |

## (6) Capital Assets

| | Beginning Balance* | Additions | Retirements/ Reclassifications | Ending Balance |
|---|---|---|---|---|
| Less accumulated depreciation and amortization: | | | | |
| Buildings and improvements | $ (111,609,094) | (6,093,033) | - | (117,702,127) |
| Furniture and equipment | (8,273,244) | (337,632) | - | (8,610,876) |
| Right to use lease assets | (1,953,377) | (796,211) | - | (2,749,588) |
| Total accumulated depreciation and amortization | (121,835,715) | (7,226,876) | - | (129,062,591) |
| Total capital assets that are being depreciated, net | 172,837,474 | (6,008,611) | 27,281,323 | 194,110,186 |
| Governmental activities - capital assets, net | $ 199,443,611 | (922,576) | - | 198,521,035 |

*Restated for implementation of GASB 87 and correction of error for construction in progress.

Depreciation and amortization expense was charged to governmental functions:

| | |
|---|---|
| General support | $ 1,282,373 |
| Instruction | 5,860,817 |
| Food service program | 83,686 |
| | $ 7,226,876 |

## (7) Short-Term Debt

Transactions in short-term debt for the year are summarized below:

| | Maturity | Interest Rate | Beginning Balance | Issued | Redeemed | Ending Balance |
|---|---|---|---|---|---|---|
| BAN | 11/12/21 | 1.50% | $ 23,830,000 | - | (23,830,000) | - |
| BAN | 6/24/22 | 1.00% | 21,016,000 | - | (21,016,000) | - |
| RAN | 1/21/22 | 1.00% | 7,000,000 | - | (7,000,000) | - |
| BAN | 11/10/22 | 1.25% | - | 10,500,000 | - | 10,500,000 |
| BAN | 6/23/23 | 3.25% | - | 19,075,000 | - | 19,075,000 |
| RAN | 1/20/23 | 1.00% | - | 4,000,000 | - | 4,000,000 |
| | | | $ 51,846,000 | 33,575,000 | (51,846,000) | 33,575,000 |

Interest on short-term debt for the year was composed of:

| | |
|---|---|
| Interest paid | $ 637,610 |
| Plus interest accrued at June 30, 2022 | 112,440 |
| Less interest accrued at June 30, 2021 | (261,408) |
| | $ 488,642 |

## (8) Long-Term Debt Obligations

Long-term liability balances and activity for the year are summarized below:

| | Beginning Balance | Issued or Incurred | Redeemed or Reduced | Ending Balance | Due Within One Year |
|---|---|---|---|---|---|
| Government activities: | | | | | |
| Bonds and notes payable: | | | | | |
| Excel project | $ 1,470,000 | - | (105,000) | 1,365,000 | 110,000 |
| Excel project | 980,000 | - | (980,000) | - | - |
| Excel project refunding | 3,215,000 | - | (5,000) | 3,210,000 | 1,020,000 |
| Excel project | 6,575,000 | - | (1,685,000) | 4,890,000 | 1,775,000 |
| QSCB | 1,925,000 | - | (375,000) | 1,550,000 | 375,000 |
| Excel project | 6,365,000 | - | (935,000) | 5,430,000 | 985,000 |
| Revenue bond 2018A | 8,110,000 | - | (555,000) | 7,555,000 | 580,000 |
| Revenue bonds 2021A | 4,585,000 | - | (185,000) | 4,400,000 | 255,000 |
| Unamortized bond premiums | 4,372,574 | - | (650,210) | 3,722,364 | 650,210 |
| Total bonds and notes payable | 37,597,574 | - | (5,475,210) | 32,122,364 | 5,750,210 |
| Other liabilities: | | | | | |
| Net pension liability (asset) - proportionate share - ERS | 24,802 | - | (1,966,230) | (1,941,428) | - |
| Net pension liability (asset) - proportionate share - TRS | 7,275,120 | - | (50,056,909) | (42,781,789) | - |
| Lease liabilities | 1,569,943 | 405,404 | (796,211) | 1,179,136 | 551,293 |
| Compensated absences | 2,221,824 | 748,138 | - | 2,969,962 | - |
| Total OPEB liability | 137,941,233 | 8,475,320 | - | 146,416,553 | - |
| Total other liabilities | 149,032,992 | 9,628,862 | (52,819,350) | 105,842,434 | 551,293 |
| Total long-term liabilities | $ 186,630,496 | 9,628,862 | (58,294,560) | 137,964,798 | 6,301,503 |

The general fund has typically been used to liquidate long-term liabilities such as compensated absences.

Existing serial and statutory bond obligations:

| Description | Issue Date | Final Maturity | Interest Rate | Outstanding at Year End |
|---|---|---|---|---|
| Excel project | 2017 | 2032 | 3.63 - 5.00% | $ 1,365,000 |
| Excel project refunding | 2017 | 2025 | 2.00 - 5.00% | 3,210,000 |
| Excel project | 2012 | 2026 | 2.00 - 5.00% | 4,890,000 |
| QSCB | 2012 | 2026 | 1.35 - 4.42% | 1,550,000 |
| Excel | 2013 | 2027 | 2.00 - 5.00% | 5,430,000 |
| Revenue bond 2018A | 2018 | 2033 | 5.00% | 7,555,000 |
| Revenue bond 2021A | 2021 | 2035 | 4.00 - 5.00% | 4,400,000 |
| | | | | $ 28,400,000 |

## (8) Long-Term Debt Obligations, Continued

The following is a summary of debt service requirements for bonds payable:

| Year ending | | Principal | Interest | Total |
|---|---|---|---|---|
| 2023 | $ | 5,100,000 | 1,290,911 | 6,390,911 |
| 2024 | | 5,330,000 | 1,043,718 | 6,373,718 |
| 2025 | | 4,255,000 | 819,805 | 5,074,805 |
| 2026 | | 3,260,000 | 652,555 | 3,912,555 |
| 2027 | | 2,330,000 | 514,100 | 2,844,100 |
| 2028-2032 | | 6,265,000 | 1,360,250 | 7,625,250 |
| 2033-2035 | | 1,860,000 | 136,550 | 1,996,550 |
| | $ | 28,400,000 | 5,817,889 | 34,217,889 |

In prior years, the District defeased certain general obligations and other bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds.

Interest on long-term debt for the year was composed of:

| | | |
|---|---|---|
| Interest paid | $ | 1,511,213 |
| Less interest accrued in the prior year | | (211,040) |
| Plus interest accrued in the current year | | 1,285,220 |
| Less amortization of premiums | | (650,210) |
| Plus amortization of deferred loss on refunding | | 59,515 |
| Total interest expense for long-term debt | $ | 1,994,698 |

Upon default of the payment of principal or interest on the serial bonds of the District, the bond holders have the right to litigate and the New York State Comptroller is required, under the conditions and to the extent prescribed by Section 99-b of the New York State Finance Law, to withhold state aid and assistance of the District and apply the amount so withheld to the payment of the defaulted principal or interest with respect to the serial bonds. The above bonds are direct obligations of the District for which its full faith and credit are pledged and are payable from taxes levied on all taxable real property within the District.

## (8) Long-Term Debt Obligations, Continued

### Lease Liabilities

| Description | Issue Date | Maturity Date | Interest Rate | Outstanding at Year End |
|---|---|---|---|---|
| IPA - equipment | 8/1/2017 | 8/1/2022 | 3.63% | $ 9,037 |
| IPA - equipment | 5/1/2018 | 5/1/2023 | 3.29% | 165,725 |
| IPA - equipment | 8/1/2018 | 8/1/2023 | 2.78% | 13,203 |
| IPA - equipment | 6/1/2019 | 6/1/2024 | 1.76% | 389,547 |
| IPA - equipment | 8/1/2019 | 8/1/2024 | 2.09% | 25,860 |
| IPA - equipment | 8/1/2020 | 8/1/2025 | 2.56% | 51,040 |
| IPA - equipment | 4/29/2020 | 4/29/2025 | 2.54% | 246,415 |
| IPA - equipment | 5/1/2021 | 5/1/2026 | 3.86% | 167,987 |
| Office space | 7/1/2021 | 6/30/2014 | 3.00% | 96,970 |
| Postage machine | 1/1/2020 | 12/31/2024 | 3.52% | 13,352 |
| | | | | $ 1,179,136 |

The following is a summary of debt service requirements for lease liabilities:

| Year ending | Principal | Interest | Total |
|---|---|---|---|
| 2023 | $ 551,293 | 30,775 | 582,068 |
| 2024 | 385,362 | 16,076 | 401,438 |
| 2025 | 184,772 | 7,030 | 191,802 |
| 2026 | 57,709 | 2,090 | 59,799 |
| | $ 1,179,136 | 55,971 | 1,235,107 |

Interest on lease liabilities for the year end June 30, 2022 amounted to $40,588.

## (9) Pensions

### (a) Plan Descriptions and Benefits Provided

Employees' Retirement System (ERS)

The District participates in the New York State and Local Employees' Retirement System (ERS). This is a cost-sharing multiple-employer retirement system. ERS provides the retirement benefits as well as death and disability benefits. The net position of the ERS is held in the New York Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to ERS. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of ERS. System benefits are established under the provisions of the New York State Retirement and Social Security Law (RSSL). Once a public employer elects to participate in ERS, the election is irrevocable. The New York Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by

(9) Pensions, Continued

(a) Plan Descriptions and Benefits Provided, Continued

Enactment of a State statute. The District also participates in the Public Employees' Group life insurance Plan (GLIP), which provides death benefits in the form of life insurance. The ERS is included in the State's financial report as a pension trust fund. This report, including information with regard to benefits provided, may be found at publications/index.php or obtained in writing to the New York State and Local Retirement System, 110 State Street, Albany, New York 12244.

Teachers' Retirement System (TRS)

The District participates in the New York State Teachers' Retirement System (TRS). This is a cost-sharing multiple-employer retirement system. TRS provides retirement benefits as well as, death and disability benefits to plan members and beneficiaries as authorized by the Education Law and the Retirement and Social Security Law of the State of New York. TRS is governed by a 10 member Board of Trustees. System benefits are established under New York State Law. Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York Public Schools and BOCES who elected to participate in TRS. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members but only by enactment of a State statute. Additional information regarding the System, may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, New York 12211-2395 or by referring to the NYSSTR Comprehensive Annual Financial report which can be found on the System's website at www.nytrs.org.

Both ERS and TRS are noncontributory except for employees who joined after July 27, 1976, who contribute 3% of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3% to 3.5% of their salary for their entire length of service. In addition, employee contribution rates (3% to 6%) under ERS and TRS tier 6 (those who joined after April 1, 2012) vary based on a sliding salary scale. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31. For TRS, contribution rates are established annually by the New York State Teachers' Retirement Board pursuant to Article 11 of the Education law.

(9) Pensions, Continued

(b) Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022 the District reported the following for its proportionate share of the net pension asset for each of the Systems. The net pension asset was measured as of March 31, 2022 for ERS and June 30, 2021 for TRS. The total pension liability used to calculate the net position asset was determined by an actuarial valuation. The District's proportion of each net pension asset was based on a projection of the District's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the ERS and TRS systems in reports provided to the District.

| | ERS | TRS |
|---|---|---|
| Measurement valuation date | 3/31/2022 | 6/30/2021 |
| Net pension asset | $ 1,941,428 | 42,781,789 |
| District's proportion of the Plan's net pension asset | 0.0237496% | 0.2246879% |
| Changes in proportion since the prior measurement date | (0.0011584) | (0.0164000) |

For the year ended June 30, 2022, the District's recognized pension expense of $332,314 for ERS and a reduction in pension expense of $2,506,176 for TRS. At June 30, 2022 the District's reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | Deferred Outflows of Resources | | Deferred Inflows of Resources | |
|---|---|---|---|---|
| | ERS | TRS | ERS | TRS |
| Differences between expected and actual experience | $ 147,027 | 5,897,016 | 190,702 | 222,270 |
| Changes of assumptions | 3,240,025 | 14,071,825 | 54,672 | 2,491,913 |
| Net difference between projected and actual earnings on pension plan investments | - | - | 6,357,362 | 44,775,568 |
| Changes in proportion and differences between the District's contributions and proportionate share of contributions | 538,069 | 506,898 | 98,343 | 443,006 |
| District's contributions subsequent to the measurement date | 240,911 | 4,563,636 | - | - |
| Total | $ 4,166,032 | 25,039,375 | 6,701,079 | 47,932,757 |

(9) Pensions, Continued

(b) Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, Continued

District contributions subsequent to the measurement date which will be recognized as a surplus of the net pension asset in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year ending | ERS | TRS |
|---|---|---|
| 2023 | $ (310,241) | (5,576,123) |
| 2024 | (577,741) | (6,522,082) |
| 2025 | (1,568,740) | (8,180,530) |
| 2026 | (319,236) | (10,746,610) |
| 2027 | - | 2,077,897 |
| Thereafter | - | 1,490,430 |
| | $ (2,775,958) | (27,457,018) |

(c) Actuarial Assumptions

The total pension liability as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liability to the measurement date. The actuarial valuations used the following actuarial assumptions:

Significant actuarial assumptions used in the valuations were as follows:

| | ERS | TRS |
|---|---|---|
| Measurement date | March 31, 2022 | June 30, 2021 |
| Actuarial valuation date | April 1, 2021 | June 30, 2020 |
| Investment rate of return (net of investment expense, including inflation) | 5.90% | 6.95% |
| Cost-of-living adjustments | 1.40% annually | 1.30% annually |
| Salary increases | 4.40% | 1.95% - 5.18% |
| Inflation | 2.70% | 2.40% |

For ERS, annuitant mortality rates are based on April 1, 2015 - March 31, 2020 System's experience with adjustments for mortality improvements based on Society of Actuaries Scale MP-2020. For TRS, annuitant mortality rates are based plan member experience with adjustments for mortality improvements based on Society of Actuaries Scale MP-2020, applied on a generational basis. Active member mortality rates are based on plan member experience.

(9) Pensions, Continued

(c) Actuarial Assumptions, Continued

For ERS, the actuarial assumptions used in the April 1, 2021 valuation are based on the results of an actuarial experience study for the period April 1, 2015 - March 31, 2020. For TRS, the actuarial assumptions used in the June 30, 2021 valuation are based on the results of an actuarial experience study for the period July 1, 2015 - June 30, 2020.

The long term rate of return for ERS pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by each the target asset allocation percentage and by adding expected inflation.

The long-term expected rate of return on TRS pension plan investments was determined in accordance with Actuarial Standard of Practice (ASOP) No. 27 - "Selection of Economic Assumptions for Measuring Pension Obligations." ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to expected future real rates of return (expected returns, net of pension plan investment expense and inflation) for each major asset class as well as historical investment data and plan performance.

The target allocation and best estimates of the arithmetic real rates of return for each major asset class are summarized below:

| | ERS | | TRS | |
|---|---|---|---|---|
| | Long-term expected real rate of of return* | Target allocation | Long-term expected real rate of return* | Target allocation |
| Asset class: | | | | |
| Domestic equity | 3.30% | 32% | 6.80% | 33% |
| International equity | 5.85% | 15% | 7.60% | 16% |
| Private equity | 6.50% | 10% | 10.00% | 8% |
| Real estate | 5.00% | 9% | 650.00% | 11% |
| Opportunistic/ARS portfolio | 4.10% | 3% | - | - |
| Credit | 3.78% | 4% | - | - |
| Real assets | 5.80% | 3% | - | - |
| Fixed income | - | 23% | - | - |
| Cash | (1.00%) | 1% | (0.20%) | 1% |
| Global equity | - | - | 7.10% | 4% |
| Domestic fixed income | - | - | 1.30% | 16% |
| Global bonds | - | - | 0.80% | 2% |
| High-yield bonds | - | - | 3.80% | 1% |
| Private debt | - | - | 5.90% | 1% |
| Real estate debt | - | - | 3.30% | 7% |

* Real rates of return are net of a long-term inflation assumption of 2.5% for ERS and 2.4% for TRS.

## (9) Pensions, Continued

### (d) Discount Rate

The discount rate used to calculate the total pension liability was 5.90% for ERS and 6.95% for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### (e) Sensitivity of the Proportionate Share of the Net Pension Asset to the Discount Rate

The following presents the District's proportionate share of the net pension asset calculated using the discount rate of 5.90% for ERS and 6.95% for TRS, as well as what the District's proportionate share of the net pension asset would be if it were calculated using a discount rate that is 1-percentage point lower (4.90% for ERS and 5.95% for TRS ) or 1-percentage point higher (6.90% for ERS and 7.95% for TRS) than the current rate:

| ERS | 1% Decrease (4.90%) | Current Assumption (5.90%) | 1% Increase (6.90%) |
|---|---|---|---|
| Employer's proportionate share of the net pension asset (liability) | $ (4,997,214) | 1,941,428 | 7,745,266 |

| TRS | 1% Decrease (5.95%) | Current Assumption (6.95%) | 1% Increase (7.95%) |
|---|---|---|---|
| Employer's proportionate share of the net pension asset | $ 4,489,325 | 42,781,789 | 74,963,826 |

### (f) Pension Plan Fiduciary Net Position

The components of the collective net pension liability of participating employers as of the respective measurement dates, were as follows:

| | (Dollars in Millions) ERS | TRS |
|---|---|---|
| Measurement date | 3/31/2022 | 6/30/2021 |
| Employers' total pension liability | $ (223,875) | (130,819) |
| Fiduciary net position | 232,050 | 148,148 |
| Employers' net pension asset | $ 8,175 | 17,329 |
| Ratio of fiduciary net position to the Employers' total pension asset | 103.65% | 113.20% |

(9) Pensions, Continued

(g) Contributions to the Pension Plan

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31st. Accrued retirement contributions as of June 30, 2022 represent the projected employer contribution for the period of April 1, 2022 through June 30, 2022 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2022 amounted to $240,911. This amount has been recorded as an expenditure in the governmental fund statements and a deferred cost in the District-Wide financial statements.

For TRS, employer and employee contributions for the fiscal year ended June 30, 2022 are paid to the System in September, October and November 2022 through a state aid intercept. Accrued retirement contributions as of June 30, 2022 represent employee and employer contributions for the fiscal year ended June 30, 2022 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2022 amounted to $5,010,437 including employees' share of $446,801. The District's contribution of $4,563,636 has been recorded as an expenditure in the governmental fund statements and a deferred cost in the District-Wide financial statements.

(10) Other Postemployment Benefits (OPEB)

The District provides postemployment health insurance (life insurance, etc.) coverage to retired employees in accordance with the provisions of various employment contracts.

Currently, all of the retired employees have elected to use accumulated sick pay to finance health insurance payments under the District's group plans. This plan pays for the retiree's share of the cost of premiums until the accumulated sick pay amount is exhausted, at which time 50% of the premium for individual coverage or 60% of the premium for family coverage become the responsibility of the retiree.

There are no assets accumulated in a trust that meets the criteria in GASB Statement No. 75, paragraph 4.

(a) Plan Description

The District provides a Self-Insured Minimum Premium Excellus BlueCross BlueShield traditional Indemnity Plan and Blue PPO H Plan to eligible retirees and dependents. The District also provides two Medicare Advantage plans as an option to Medicare eligible retirees. The District provides full Medicare Part B premium reimbursement to all eligible retirees, dependents and surviving spouses.

(b) Employees covered by benefit terms

At June 30, 2022, the following employees were covered by the benefit terms:

| | |
|---|---|
| Retirees and survivors | 463 |
| Active employees | 805 |
| | 1,268 |

## (10) Other Postemployment Benefits (OPEB), Continued

### (c) Funding Policy

The contribution requirements of Plan members and the District are established by the Board of Education. The required contribution is based on projected pay-as-you-go financing requirements, with an additional amount to prefund benefits as may be determined annually by the Board.

### (d) Total OPEB Liability

The District's total OPEB liability of $146,416,553 was measured as of July 1, 2021 and was determined by an actuarial valuation as of that date.

### (e) Actuarial Assumptions and Other Inputs

The total OPEB liability in the June 30, 2022 report was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

| | |
|---|---|
| Salary scale | 3.00% |
| Discount rate | 2.14% |
| Healthcare cost trend rates | 6.50% for 2022, decreasing to an ultimate rate of 3.94% for 2091 and later years |
| Actuarial cost method | Entry Age Normal - Level Percent of Pay. |

The discount rate was based on the Bond Buyer Weekly 20-Bond GO Index.

Mortality rates were based on the RPH-2014 Mortality Table for Employees and Healthy Annuitants, sex distinct, with generational mortality adjusted to 2006 using Scale MP-2014, and projected forward using scale MP-2020.

### (f) Changes in the Total OPEB Liability

| | |
|---|---|
| Total OPEB liability as of July 1, 2021 | $ 137,941,233 |
| Changes for the year: | |
| Service cost | 5,865,538 |
| Interest | 3,151,780 |
| Changes of assumptions and other inputs | 1,842,482 |
| Benefit payments (including implicit subsidy) | (2,384,480) |
| Total changes | 8,475,320 |
| Total OPEB liability as of June 30, 2022 | $ 146,416,553 |

## (10) Other Postemployment Benefits (OPEB), Continued

### (g) Sensitivity of the total OPEB liability to changes in the discount rate

The following presents the District's total OPEB liability calculated using the current discount rate, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (1.14%) or 1-percentage point higher (3.14%) than the current discount rate:

| | 1% Decrease (1.14%) | Discount Rate (2.14%) | 1% Increase (3.14%) |
|---|---|---|---|
| Total OPEB liability | $ 176,672,535 | 146,416,553 | 122,894,330 |

### (h) Sensitivity of the Total OPEB Liability to Changes in the Healthcare Costs Trend Rates

The following presents the District's total OPEB liability calculated using the current healthcare cost trend rates, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage point lower or 1-percentage point higher than the current healthcare cost trend rates:

| | 1% Decrease | Current Trend Rates | 1% Increase |
|---|---|---|---|
| Total OPEB liability | $ 118,401,367 | 146,416,553 | 184,112,080 |

### (i) OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2022, the District recognized an OPEB expense of $6,692,246. At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|---|---|---|
| Differences between expected and actual experience | $ 6,981,016 | 9,691,359 |
| Changes of assumptions or other inputs | 28,563,191 | 14,672,934 |
| District's contributions subsequent to the measurement date | 2,657,762 | - |
| Total | $ 38,201,969 | 24,364,293 |

District contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ending June 30, 2023. Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

## (10) Other Postemployment Benefits (OPEB), Continued

### (i) OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

| Year ending | OPEB |
|---|---|
| 2023 | $ (2,325,072) |
| 2024 | (2,325,072) |
| 2025 | 5,053,725 |
| 2026 | 8,217,769 |
| 2027 | 2,476,416 |
| Thereafter | 82,148 |
| | $ 11,179,914 |

## (11) Interfund Transactions

| | Interfund | | Interfund | |
|---|---|---|---|---|
| | Receivable | Payable | Transfers In | Transfers Out |
| General fund | $ 7,543,770 | 6,740 | 308,338 | 1,905,031 |
| Special aid fund | - | 4,050,261 | 104,971 | 308,338 |
| School food service fund | 2,058 | - | 60 | - |
| Debt service fund | 19,974 | 17 | 19,974 | - |
| Capital projects fund | - | 3,508,784 | 1,800,000 | 19,974 |
| Totals | $ 7,565,802 | 7,565,802 | 2,233,343 | 2,233,343 |

Interfund receivables and payables are eliminated on the statement of net position.

The District typically loans resources between funds for the purpose of mitigating the effects of transient cash flow issues.

All interfund payables are expected to be repaid within one year.

## (12) Risk Management

The District is exposed to various risks of loss related to torts, theft, damage, injuries, errors and omissions, natural disasters, and other risks. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance overages for the past two years.

The District has chosen to establish a self-funded health benefit program for its employees.

The District incurs costs related to a self-insured health and dental plan (Plan) sponsored by the District. The Plan’s objectives are to formulate, develop, and administer a program of insurance to obtain lower costs for that coverage, and to develop a comprehensive loss control program. Plan members are not subject to a supplemental assessment in the event of deficiencies. If the Plan’s assets were to be exhausted, the District would be responsible for the Plan’s liabilities.

(12) Risk Management, Continued

The Plan uses a Stop Loss agreement to reduce its exposure to large losses on insured events. Stop Loss permits recovery of a portion of losses from the reinsurer, although it does not discharge the liability of the Plan as direct insurer of the risks reinsured. The Plan has a cash cap financial arrangement with Excellus with a bond of $2,174,500 to cover the District's incurred but not recorded claims. The District does not calculate the liability for reported and unreported insured events because actual claims costs depends on complex factors and the process used in computing claims liabilities does not necessarily result in an exact amount. Such claims are based on the ultimate cost of claims (including future claim adjustment expenses) that have been reported but not settled, and claims that have been incurred but not reported. Adjustments to claims liabilities are charged or credited to expense in the periods in which they are made. Claims activity is summarized below:

| Claims reported for the fiscal year ended June 30, | Balance at Beginning of Year | Claims and Changes in Estimates | Claims Payments | Balance at End of of Year |
|---|---|---|---|---|
| 2020 | $ 400,091 | 21,683,575 | 21,687,720 | 395,946 |
| 2021 | 10,031 | 22,718,267 | 22,328,207 | 400,091 |

(13) Contingencies and Commitments

(a) Federal Grants

The District has received grants, which are subject to audit by agencies of the State and Federal governments. Such audits may result in disallowances and a request for a return of funds. Based on prior audits, the District's administration believes disallowances, if any, will be immaterial.

(b) Compensated Absences

The District does not accrue a liability for accumulating nonvesting sick leave, since payment is based on an uncontrollable future event (sickness). In accordance with the provisions of GASB No. 16, the value for accumulating, nonvesting sick leave is considered a contingent liability. Nonvesting sick leave at June 30, 2022 was estimated to be $2,969,962.

- Tax Certiorari Claims - In a prior year there was a county-wide revaluation of all property assessments. As a result, numerous claims have been filed requesting in assessment reductions. The District is not formally a party to these tax certiorari cases, but does receive notice and has a right to intervene in them. Cases that are pending for the current year and prior years amount to $1,015,792 at maximum potential refund, however, estimates of possible tax reductions cannot be calculated at this time, and therefore are not reflected in the financial statements. The District has $908,425 in its tax certiorari reserve as of June 30, 2022.

## (13) Contingencies and Commitments, Continued

### (c) Judgments and Claims

- Lawsuits and Pending Claims - The District is involved in several lawsuits regarding physical injuries. The District estimates that its exposure is minimal and that the insurance coverage is adequate to cover the claims. The District is also involved in one other matter with threat of a lawsuit exposure is expected to be within the limits of the insurance coverage.

## (14) Future Implementations of GASB Pronouncements

The GASB has issued the following pronouncements which will be implemented in the years required. The effects of the implementation of these pronouncements are not known at this time.

Statement No. 91 - Conduit Debt Obligations. Effective for fiscal years beginning after December 15, 2021.

Statement No. 94 - Public-Private and Public-Public Partnerships and Availability Payment Arrangements. Effective for fiscal years beginning after June 15, 2022.

Statement No. 96 - Subscription-Based Information Technology Arrangements. Effective for fiscal years beginning after June 15, 2022.

Statement No. 99 - Omnibus 2022. Effective for various periods through fiscal years beginning after June 15, 2023.

## (15) Prior Period Adjustments

For the year ended June 30, 2022, the District implemented GASB Statement No. 87 - "Leases." The implementation of this Statement resulted in reporting certain expenses as capital lease obligations as well as right-to-use assets. Additionally, for the year ended June 30, 2022, the District evaluated its capital projects and determined that there were several capital projects improperly placed into service in previous years. The District's net position at June 30, 2021 has been restated as follows:

| | | |
|---|---|---|
| Governmental Activities: | | |
| Net position (deficit) at beginning of year, | | |
| as previously stated | | $ 14,995,525 |
| Right to use assets: | | |
| Historical cost | $ 3,523,320 | |
| Accumulated amortization | (1,953,377) | 1,569,943 |
| Lease liabilities | | (1,569,943) |
| Correction of error - construction in progress | | 15,340,704 |
| Net position at beginning of year, as restated | | $ 30,336,229 |

# REQUIRED SUPPLEMENTARY INFORMATION

Schedule 1

BINGHAMTON CITY SCHOOL DISTRICT
Required Supplementary Information
Schedule of Revenue, Expenditures and Changes in Fund Balance -
Budget and Actual - General Fund
Year ended June 30, 2022

| | Original Budget | Final Budget | Actual (Budgetary Basis) | Final Budget Variance With Budgetary Actual |
|---|---|---|---|---|
| Revenue: | | | | |
| Local sources: | | | | |
| Real property taxes | $ 43,946,926 | 39,082,240 | 39,064,682 | (17,558) |
| Other tax items | 1,379,346 | 6,244,032 | 6,500,520 | 256,488 |
| Charges for services | 325,000 | 325,000 | 511,861 | 186,861 |
| Use of money and property | 530,780 | 530,780 | 588,595 | 57,815 |
| Sale of property and compensation for loss | - | - | 74,123 | 74,123 |
| Miscellaneous | 2,240,200 | 2,240,200 | 2,105,075 | (135,125) |
| State sources | 77,613,965 | 77,613,965 | 78,122,371 | 508,406 |
| Federal sources | - | - | 194,706 | 194,706 |
| Medicaid reimbursement | 300,000 | 300,000 | 253,525 | (46,475) |
| Total revenue | 126,336,217 | 126,336,217 | 127,415,458 | 1,079,241 |
| Other financing sources: | | | | |
| Appropriated fund balance/ encumbrances | 2,450,000 | 5,737,381 | - | (5,737,381) |
| Appropriated reserves | - | - | - | - |
| Operating transfers in | - | - | 308,338 | 308,338 |
| Total revenue and other sources | $ 128,786,217 | 132,073,598 | 127,723,796 | (4,349,802) |

BINGHAMTON CITY SCHOOL DISTRICT
Required Supplementary Information
Schedule of Revenue, Expenditures and Changes in Fund Balance -
Budget and Actual - General Fund
Year ended June 30, 2022

| | Original Budget | Final Budget | Actual (Budgetary Basis) | Year-End Encumbrances | Final Budget Variance With Budgetary Actual and Encumbrances |
|---|---|---|---|---|---|
| Expenditures: | | | | | |
| General support: | | | | | |
| Board of Education | $ 30,640 | 30,976 | 39,869 | 540 | (9,433) |
| Central administration | 299,905 | 329,821 | 306,438 | 100 | 23,283 |
| Finance | 1,552,229 | 1,596,666 | 1,587,459 | 1,090 | 8,117 |
| Staff | 1,102,057 | 1,610,746 | 1,470,000 | 720 | 140,026 |
| Central services | 9,505,796 | 12,309,995 | 11,390,949 | 486,490 | 432,556 |
| Special items | 1,493,272 | 1,567,944 | 1,470,270 | 1,000 | 96,674 |
| Instruction: | | | | | |
| Instruction, adm and imp | 5,563,227 | 5,657,457 | 5,493,555 | 5,222 | 158,680 |
| Teaching - regular school | 31,915,132 | 31,823,581 | 29,364,418 | 42,551 | 2,416,612 |
| Programs for children with handicapping conditions | 18,685,745 | 18,039,240 | 17,041,211 | 5,117 | 992,912 |
| Occupational education | 615,793 | 604,452 | 592,274 | 4,662 | 7,516 |
| Teaching - special schools | 4,053,264 | 3,792,722 | 2,635,984 | - | 1,156,738 |
| Instructional media | 5,290,890 | 4,798,710 | 4,688,274 | 369 | 110,067 |
| Pupil services | 5,285,802 | 5,892,422 | 5,458,048 | 58,975 | 375,399 |
| Pupil transportation | 3,612,925 | 3,564,087 | 2,744,676 | 220 | 819,191 |
| Employee benefits | 30,368,123 | 28,573,286 | 25,924,614 | - | 2,648,672 |
| Debt service | 9,175,417 | 9,950,493 | 9,798,913 | - | 151,580 |
| Total expenditures | 128,550,217 | 130,142,598 | 120,006,952 | 607,056 | 9,528,590 |
| Other financing uses - transfers to other funds | 236,000 | 1,931,000 | 1,905,031 | - | 25,969 |
| Total expenditures and other financing uses | $ 128,786,217 | 132,073,598 | 121,911,983 | 607,056 | 9,554,559 |
| Change in fund balance | | | 5,811,813 | | |
| Fund balance - beginning | | | 27,500,408 | | |
| Fund balance - ending | | | $ 33,312,221 | | |

Budget Basis of Accounting

Budgets are adopted on the modified accrual basis of accounting consistent with accounting principles generally accepted in the United States of America.

Schedule 2

BINGHAMTON CITY SCHOOL DISTRICT
Required Supplementary Information
Schedule of District's Proportionate Share of the Net Position Asset (Liability)
Year ended June 30, 2022

| ERS System | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 |
|---|---|---|---|---|---|---|---|---|
| The District's proportion of the net pension asset (liability) | 0.0237496% | 0.0249080% | 0.0245975% | 0.0244371% | 0.0253611% | 0.0247668% | 0.0266410% | 0.0267510% |
| The District's proportionate share of the net pension asset (liability) | $ 1,941,428 | (24,802) | (6,513,557) | (1,731,441) | (818,517) | (2,327,146) | (4,275,952) | (903,713) |
| The District's covered payroll | $ 8,690,253 | 9,319,651 | 8,641,087 | 8,343,373 | 8,537,739 | 7,863,535 | 8,012,553 | 8,209,625 |
| The District's proportionate share of the net pension asset (liability) as a percentage of covered payroll | 22.34% | 0.27% | 75.38% | 20.75% | 9.59% | 29.59% | 53.37% | 11.01% |
| Plan fiduciary net position as a percentage of the total pension asset (liability) | 103.65% | 99.95% | 86.39% | 96.27% | 98.24% | 94.70% | 90.70% | 97.90% |

| TRS System | | | | | | | | |
|---|---|---|---|---|---|---|---|---|
| The District's proportion of the net pension asset (liability) | 0.246879% | 0.263279% | 0.258895% | 0.258208% | 0.253894% | 0.250847% | 0.247724% | 0.247720% |
| The District's proportionate share of the net pension asset (liability) | $42,781,789 | (7,275,120) | 6,726,105 | 4,669,082 | 1,929,849 | (2,686,672) | 25,730,672 | 27,594,501 |
| The District's covered payroll | $46,567,716 | 41,871,411 | 44,558,145 | 42,059,192 | 43,108,515 | 41,206,292 | 38,708,156 | 37,211,569 |
| The District's proportionate share of the net pension asset (liability) as a percentage of covered payroll | 91.87% | 17.37% | 15.10% | 11.10% | 4.48% | 6.52% | 66.47% | 74.16% |
| Plan fiduciary net position as a percentage of the total pension asset (liability) | 113.20% | 97.80% | 102.20% | 101.53% | 100.66% | 99.01% | 110.46% | 111.48% |

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10 year trend is compiled, the District is presenting information for those years for which information is available.

Schedule 3

BINGHAMTON CITY SCHOOL DISTRICT
Required Supplementary Information
Schedule of Employer's Pension Contributions
Year ended June 30, 2022

| ERS System | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 |
|---|---|---|---|---|---|---|---|---|
| Contractually required contribution | $ 1,478,777 | 1,448,606 | 1,213,344 | 1,191,757 | 1,287,219 | 1,193,521 | 1,356,997 | 1,588,070 |
| Contribution in relation to the contractually required contribution | 1,478,777 | 1,448,606 | 1,213,344 | 1,191,757 | 1,287,219 | 1,193,521 | 1,356,997 | 1,588,070 |
| Contribution deficiency (excess) | $ - | - | - | - | - | - | - | - |
| District's covered payroll | 8,690,253 | 9,319,651 | 8,641,087 | 8,343,373 | 8,537,739 | 7,863,535 | 8,012,553 | 8,209,625 |
| Contribution as a percentage of covered payroll | 17.02% | 15.54% | 14.04% | 14.28% | 15.08% | 15.18% | 16.94% | 19.34% |

| TRS System | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 |
|---|---|---|---|---|---|---|---|---|
| Contractually required contribution | $ 4,563,636 | 3,990,345 | 3,947,852 | 4,121,801 | 4,112,317 | 4,596,835 | 5,139,994 | 6,200,839 |
| Contribution in relation to the contractually required contribution | 4,563,636 | 3,990,345 | 3,947,852 | 4,121,801 | 4,112,317 | 4,596,835 | 5,139,994 | 6,200,839 |
| Contribution deficiency (excess) | $ - | - | - | - | - | - | - | - |
| District's covered payroll | $46,567,716 | $41,871,411 | $44,558,145 | 42,059,192 | 43,108,515 | 41,206,292 | 38,708,156 | 37,211,569 |
| Contribution as a percentage of covered payroll | 9.80% | 9.53% | 8.86% | 9.80% | 9.54% | 11.16% | 13.28% | 16.66% |

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10 year trend is compiled, the District is presenting information for those years for which information is available.

Schedule 4

BINGHAMTON CITY SCHOOL DISTRICT
Required Supplementary Information
Schedule of Changes in the District's
Total OPEB Liability and Related Ratios
Year ended June 30, 2022

| | 2022 | 2021 | 2020 | 2019 | 2018 |
|---|---|---|---|---|---|
| Total OPEB liability | | | | | |
| Service cost | $ 5,865,538 | 5,229,993 | 5,374,082 | 5,130,707 | 8,216,070 |
| Interest | 3,151,780 | 4,941,112 | 5,133,283 | 5,454,350 | 5,407,865 |
| Changes of benefit terms | - | (55,588,312) | - | - | - |
| Differences between expected and actual experience | - | 10,243,174 | - | (23,686,099) | - |
| Changes of assumptions or other inputs | 1,842,482 | 38,719,105 | 1,124,000 | (3,309,160) | (46,286,701) |
| Benefit payments | (2,384,480) | (3,096,962) | (2,814,258) | (2,585,626) | (2,397,920) |
| Net change in total OPEB liability | 8,475,320 | 448,110 | 8,817,107 | (18,995,828) | (35,060,686) |
| Total OPEB liability - beginning | 137,941,233 | 137,493,123 | 128,676,016 | 147,671,844 | 182,732,530 |
| Total OPEB liability - ending | $ 146,416,553 | 137,941,233 | 137,493,123 | 128,676,016 | 147,671,844 |
| Covered payroll | $ 53,136,259 | 53,686,102 | 53,198,508 | 53,198,508 | 46,595,750 |
| Total OPEB liability as a percentage of covered payroll | 275.55% | 256.94% | 258.45% | 241.88% | 316.92% |

Notes to schedule:

Changes of assumptions - Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

| 2022 | 2021 | 2020 | 2019 | 2018 |
|---|---|---|---|---|
| 2.14% | 2.21% | 3.50% | 3.87% | 3.60% |

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10 year trend is compiled, the District is presenting information for those years for which information is available.

There are no assets accumulated in a trust that meets the criteria in GASB Statement No. 75, paragraph 4.

OTHER SUPPLEMENTARY INFORMATION

BINGHAMTON CITY SCHOOL DISTRICT
Other Supplementary Information
Schedule of Change from Adopted Budget to Final Budget and
the Real Property Tax Law Limit Calculation
Year ended June 30, 2022

| | | |
|---|---|---|
| Change from adopted budget to final budget: | | |
| Original budget | | $ 128,786,217 |
| Add prior year's encumbrances | | 1,536,390 |
| Adopted budget | | 130,322,607 |
| Budget revisions | | 1,750,991 |
| Final budget | | $ 132,073,598 |
| Section 1318 of Real Property Tax Law Limit Calculation | | |
| 2023 expenditure budget | | $ 136,090,097 |
| Maximum allowed 4% of 2023 budget | | $ 5,443,604 |
| General fund fund balance subject to Section 1318 of Real Property Tax Law*: | | |
| Unrestricted fund balance: | | |
| Assigned fund balance | $ 3,057,056 | |
| Unassigned fund balance | 5,363,714 | |
| Total unrestricted fund balance | | 8,420,770 |
| Less: | | |
| Appropriated fund balance | 2,450,000 | |
| Encumbrances included in and assigned fund balance | 607,056 | |
| Total adjustments | | 3,057,056 |
| General fund fund balance subject to Section 1318 of Real Property Tax Law | | $ 5,363,714 |
| Actual percentage | | 3.94% |

* Per Office of the State Comptroller's "Fund Balance Reporting and Governmental Fund Type Definitions," updated April 2011 (originally issued November 2010), the portion of [general fund] fund balance subject to Section 1318 of the Real Property Tax Law is: unrestricted fund balance (i.e., the total of the committed, assigned, and unassigned classifications), minus appropriated fund balance, amounts reserved for insurance recovery, amounts reserved for tax reduction, and encumbrances included in committed and assigned fund balance.

Schedule 6

BINGHAMTON CITY SCHOOL DISTRICT
Schedule of Project Expenditures - Capital Projects Fund
Year ended June 30, 2022

| | | | | Expenditures and Obligations to Date | | | | Methods of Financing | | | | | Fund |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| Project Title | Original Appropriation | Transfer | Revised Appropriation | Prior Year's | Current Year | Total | Unexpended Balance | Proceeds of Obligations | State Aid | Federal Sources | Local Sources | Total | Balance 6/30/2022 |
| McArthur School | $ 79,530,000 | - | 79,530,000 | 77,064,317 | 30,181 | 77,094,498 | 2,435,502 | 865,000 | 779,804 | 36,954,004 | 28,599,823 | 67,198,631 | (9,895,867) |
| Excel | 46,445,198 | (9,095,198) | 37,350,000 | 37,350,000 | - | 37,350,000 | - | 30,515,000 | 2,545,000 | - | 4,290,000 | 37,350,000 | - |
| Coolidge chimney | 65,359 | - | 65,359 | 65,359 | - | 65,359 | - | - | - | - | 65,359 | 65,359 | - |
| East gym asbestos | 1,749,300 | (249,300) | 1,500,000 | 654,990 | - | 654,990 | 845,010 | - | - | - | 654,990 | 654,990 | - |
| Binghamton maintenance | | | | | | | - | | | | | | - |
| facility | 549,952 | (9,000) | 540,952 | 397,721 | - | 397,721 | 143,231 | - | - | 282,720 | 115,001 | 397,721 | - |
| C.B. Lord water damage | 76,500 | 76,500 | 153,000 | 85,445 | - | 85,445 | 67,555 | - | - | - | 85,445 | 85,445 | - |
| Wilson auditorium | 350,000 | - | 350,000 | 350,000 | - | 350,000 | - | 350,000 | - | - | - | 350,000 | - |
| Coolidge asbestos removal | 5,000,000 | - | 5,000,000 | 4,850,854 | - | 4,850,854 | 149,146 | - | 43,854 | - | 4,807,000 | 4,850,854 | - |
| 2009 capital project | 21,000,000 | - | 21,000,000 | 21,000,000 | - | 21,000,000 | - | 17,445,000 | 1,745,147 | - | 1,809,853 | 21,000,000 | - |
| 2013-2014 District-wide | | | | | | | - | | | | | | - |
| improvements | 12,000,000 | - | 12,000,000 | 12,000,000 | - | 12,000,000 | - | 9,885,000 | - | - | 2,115,000 | 12,000,000 | - |
| Franklin Elementary roof | 2,200,000 | - | 2,200,000 | 2,200,000 | - | 2,200,000 | - | - | - | - | 2,200,000 | 2,200,000 | - |
| SMART Bond | 5,150,506 | - | 5,150,506 | 149,098 | 3,339,710 | 3,488,808 | 1,661,698 | - | - | - | - | - | (3,488,808) |
| 2018 District-wide improvements | 28,000,000 | - | 28,000,000 | 26,007,203 | 1,336,861 | 27,344,064 | 655,936 | 560,000 | 3,737,816 | - | 4,627,184 | 8,925,000 | (18,419,064) |
| Energy performance contract | 6,700,000 | - | 6,700,000 | 5,828,454 | - | 5,828,454 | 871,546 | 5,502,454 | - | - | 326,000 | 5,828,454 | - |
| East Middle School Health Office | 250,000 | - | 250,000 | 250,000 | - | 250,000 | - | - | - | - | 250,000 | 250,000 | - |
| Roosevelt Security Vestibule | 100,000 | - | 100,000 | 100,000 | - | 100,000 | - | - | - | - | 100,000 | 100,000 | - |
| 2019-2020 Project | 100,000 | - | 100,000 | 100,000 | - | 100,000 | - | - | - | - | 100,000 | 100,000 | - |
| Fieldhouse Project | 150,000 | - | 150,000 | 550,000 | - | 550,000 | (400,000) | - | - | - | 550,000 | 550,000 | - |
| 2020-2021 Project | 100,000 | 100,000 | 200,000 | 100,000 | 100,000 | 200,000 | - | - | - | - | 200,000 | 200,000 | - |
| 2021-2022 Project | 41,700,000 | - | 41,700,000 | - | 279,283 | 279,283 | 41,420,717 | - | - | - | 1,700,000 | 1,700,000 | 1,420,717 |
| Leases | 405,404 | - | 405,404 | - | 405,404 | 405,404 | - | 405,404 | - | - | - | 405,404 | - |
| Total | $251,622,219 | (9,176,998) | 242,445,221 | 189,103,441 | 5,491,439 | 194,594,880 | 47,850,341 | 65,527,858 | 8,851,621 | 37,236,724 | 52,595,655 | 164,211,858 | (30,383,022) |

Schedule 7

BINGHAMTON CITY SCHOOL DISTRICT
Supplementary Information
Net Investment in Capital Assets
June 30, 2022

| | | |
|---|---|---|
| Capital assets, net | | $ 198,521,035 |
| Add: | | |
| Loss on refunding | $ 138,866 | |
| Unspent bond proceeds | 2,761,442 | 2,900,308 |
| Deduct: | | |
| Bond anticipation notes | 29,575,000 | |
| Lease liabilities | 1,179,136 | |
| Bonds payable | 32,122,364 | (62,876,500) |
| Investment in capital assets, net of related debt | | $ 138,544,843 |

BINGHAMTON CITY SCHOOL DISTRICT

Federal Grant Compliance Audit

June 30, 2022

EFPR GROUP, CPAs PLLC

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# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education
Binghamton City School District
Binghamton, New York:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Binghamton City School District (the District), as of and for the year ended June 30, 2022, and the related notes to financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 14, 2022.

## Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

EFPR Group, CPAs, PLLC

Williamsville, New York
October 14, 2022

EFPR GROUP, CPAs PLLC

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# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Education
Binghamton City School District
Binghamton, New York:

## Report on Compliance for Each Major Federal Program

### Opinion on Each Major Federal Program

We have audited Binghamton City School District's (the District) compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2022. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of ·contracts or grant agreements applicable to the District's federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

EFPR Group, CPAs, PLLC

Williamsville, New York
October 14, 2022

BINGHAMTON CITY SCHOOL DISTRICT
Schedule of Expenditures of Federal Awards
Year ended June 30, 2022

| Federal Grantor/Pass-through Grantor Program Title | Assistance Listing Number | Agency or pass-through number | Federal Expenditures | Expenditures to Subrecipients |
|---|---|---|---|---|
| U.S. Department of Education | | | | |
| Passed-through NYS Education Department: | | | | |
| Special Education Cluster: | | | | |
| IDEA Section 611 | 84.027 | 0032-21-0049 | $ 12,215 | - |
| IDEA Section 611 | 84.027 | 0032-22-0049 | 1,549,620 | - |
| IDEA Section 619 | 84.173 | 0033-21-0049 | 199 | - |
| IDEA Section 619 | 84.173 | 0032-22-0049 | 31,762 | - |
| Total Special Education Cluster | | | 1,593,796 | - |
| Other Programs: | | | | |
| Title I Grants to Local Educational Agencies (LEAs) | 84.010 | 0021-21-0150 | 178,905 | - |
| Title I Grants to Local Educational Agencies (LEAs) | 84.010 | 0021-22-0150 | 3,804,181 | - |
| Title I State Agency Program for Neglected and Delinquent Education | 84.010 | 0016-21-0150 | 3,027 | - |
| Title 1 State Agency Program for Neglected and Deliquent Education | 84.010 | 0016-22-0150 | 7,177 | - |
| Title 1 School Improvement Grant 1003 (Basic) | 84.010 | 0011-21-2024, 0011-21-27524, 0011-21-7050 | 617,524 | - |
| Title 1 School Improvement Grant 1003 (Basic) | 84.010 | 0011-22-2024, 0011-22-4026, 0011-22-6003 | 576,890 | - |
| Total Title 1 Programs | | | 5,187,704 | - |
| Career and Technical Education - Basic Grant to States (Perkins IV) | 84.048 | 8000-22-0078 | 62,791 | - |
| English Language Acquisition State Grants | 84.365 | 0293-21-0150 | 8,037 | - |
| English Language Acquisition State Grants | 84.365 | 0293-22-0150 | 24,904 | - |
| Total English Language Acquisition State Grants | | | 32,941 | - |
| Supporting Effective Instruction State Grants | 84.367 | 0147-21-0150 | 2,741 | - |
| Supporting Effective Instruction State Grants | 84.367 | 0147-22-0150 | 407,852 | - |
| Total Supporting Effective Instruction State Grants | | | 410,593 | - |
| Student Support and Academic Enrichment Program | 84.424 | 0204-21-0150 | 141,224 | - |
| Student Support and Academic Enrichment Program | 84.424 | 0204-22-0150 | 243,586 | - |
| Total Student Support and Academic Enrichment Program | | | 384,810 | - |
| COVID-19 Education Stabilization Fund: | | | | |
| Govenor's Emergency Education Relief Fund | 84.425C | 5895-21-0150 | 178,018 | - |
| Elementary and Secondary School Emergency Relief Fund | 84.425D | 5890-21-0150 | 2,331,567 | - |
| American Rescue Plan - Elementary and Secondary School Emergency Relief (ARP ESSER) | 84.425U | 5880-21-0150 | 5,174,234 | - |
| Total COVID-19 Education Stabilization Fund | | | 7,683,819 | - |
| Total Other Programs | | | 13,762,658 | - |
| Total passed through the NYS Education Department | | | 15,356,454 | - |
| Total U.S. Department of Education | | | 15,356,454 | - |

(Continued)

See notes to schedule of expenditures of federal awards.

BINGHAMTON CITY SCHOOL DISTRICT
Schedule of Expenditures of Federal Awards, Continued

| Federal Grantor/Pass-through Grantor Program Title | Assistance Listing Number | Agency or pass-through number | Federal Expenditures | Expenditures to Subrecipients |
|---|---|---|---|---|
| U.S. Department of Agriculture | | | | |
| Child Nutrition Cluster: | | | | |
| Non-Cash Assistance (commodities) - | | | | |
| National School Lunch Program | 10.555 | N/A | $ 307,716 | - |
| Passed Through NYS Education Department: | | | | |
| Cash Assistance: | | | | |
| National School Breakfast Program | 10.553 | N/A | 982,538 | - |
| National School Lunch Program | 10.555 | N/A | 2,852,048 | - |
| After School Snack Program | 10.555 | N/A | 23,250 | - |
| Summer Food Service Program | 10.559 | N/A | 200,195 | - |
| Total Passed Through NYS Education Department - Cash Assistance | | | 4,058,031 | - |
| Total Child Nutrition Cluster | | | 4,365,747 | - |
| Passed Through NYS Education Department: | | | | |
| State Pandemic Eletronic Benefit Transfer (P-EBT) | | | | |
| Adminstrative Costs Grant | 10.649 | N/A | 10,863 | - |
| Fresh Fruit and Vegetable Program | 10.582 | N/A | 117,961 | - |
| Total U.S. Department of Agriculture | | | 4,494,571 | - |
| U.S. Department of Homeland Security | | | | |
| Passed through the NYS Division of Homeland Security and Emergency Services Disaster Grants - Public Assistance (Presidentially Declared Disasters) | 97.036 | 4031-DR-NY | 8,470,464 | - |
| Total Federal Awards Expended | | | $ 28,321,489 | - |

See notes to schedule of expenditures of federal awards.

## (1) Summary of Significant Accounting Policies

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) presents the activity of all federal awards programs administered by the District, which are described in note 1 to the District's accompanying financial statements as using the modified accrual basis of accounting. Federal awards that are included in the Schedule may be received directly from federal agencies, as well as federal awards passed through from other government agencies. The information is presented in accordance with the requirements of and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards. Therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

Indirect costs may be included in the reported expenditures, to the extent that they are included in the federal financial reports used as the source for the data presented. Certain of the District's federal award programs have been charged with indirect costs, based upon an established rate applied to overall expenditures. There is no other indirect cost allocation plan in effect. The District has elected to not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

Matching costs (the District's share of certain program costs) are not included in the reported expenditures.

The basis of accounting varies by federal program consistent with the underlying regulations pertaining to each program.

The amounts reported as federal expenditures were obtained from the federal financial reports for the applicable program periods. The amounts reported in these reports are prepared from records maintained for each program, which are reconciled with the District's financial reporting system.

Non-monetary assistance is reported in the schedule at the fair market value of commodities received, which is provided by New York State.

## (2) Subrecipients

No amounts were provided to subrecipients.

## (3) Other Disclosures

No insurance is carried specifically to cover equipment purchased with federal funds. Any equipment purchased with federal funds has only a nominal value, and is covered by the District's casualty insurance policies.

There were no loans or loan guarantees outstanding at year-end.

BINGHAMTON CITY SCHOOL DISTRICT

Schedule of Findings and Questioned Costs

Year ended June 30, 2022

Part I - SUMMARY OF AUDITORS' RESULTS

Financial Statements:

| | |
|---|---|
| Type of auditors' report issued on whether the basic financial statements audited were prepared in accordance with GAAP | Unmodified |
| Internal control over financial reporting: | |
| 1. Material weakness(es) identified? | ____ Yes _x_ No |
| 2. Significant deficiency(ies) identified? | ____ Yes _x_ None reported |
| 3. Noncompliance material to financial statements noted? | ____ Yes _x_ No |

Federal Awards:

| | |
|---|---|
| Internal control over major programs: | |
| 4. Material weakness(es) identified? | ____ Yes _x_ No |
| 5. Significant deficiency(ies) identified? | ____ Yes _x_ None reported |
| Type of auditors' report issued on compliance for each major Federal program: | Unmodified |
| 6. Any audit findings disclosed that are required to be reported in accordance with 2 CFR Section 200.516(a)(Uniform Guidance)? | ____ Yes _x_ No |

7. The District's major federal programs audited were:

| Name of Federal Programs | Assistance Listing Number |
|---|---|
| COVID-19 Education Stabilization Fund: | |
| Governor's Emergency Education Relief Fund | 84.425C |
| Elementary and Secondary School Emergency Relief Fund | 84.425D |
| American Rescue Plan - Elementary and Secondary School Emergency Relief (ARP ESSER) | 84.425U |
| Title I Grants to Local Educational Agencies (Title 1, Part A of the ESEA) | 84.010 |
| Special Education Cluster | 84.027/84.173 |
| Supporting Effective Instruction State Grants | 84.367 |

| | |
|---|---|
| 8. Dollar threshold used to distinguish between Type A and Type B programs. | $845,824 |
| 9. Auditee qualified as low-risk auditee? | _x_ Yes ___ No |

Part II - FINANCIAL STATEMENT FINDINGS SECTION

No reportable findings.

Part III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS SECTION

No reportable findings and questioned costs.

BINGHAMTON CITY SCHOOL DISTRICT

Status of Prior Audit Findings

Year ended June 30, 2022

There were no audit findings in the prior year financial statements (June 30, 2021).

# BINGHAMTON CITY SCHOOL DISTRICT

Extraclassroom Activity Funds
and Independent Auditors' Report

June 30, 2022

BINGHAMTON CITY SCHOOL DISTRICT

Table of Contents



*      *      *      *      *      *

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# INDEPENDENT AUDITORS' REPORT

The Board of Education
Binghamton City School District:

## Opinion

We have audited the accompanying statement of cash receipts, cash disbursements and cash balances of the Binghamton City School District (the District), as of and for the year ended June 30, 2022, and the related note to the financial statement, which collectively comprise the District's basic financial statement as listed in the table of contents.

In our opinion, the financial statement referred to above present fairly, in all material respects, the respective cash basis financial position of the District, as of June 30, 2022, in accordance with the cash basis of accounting described in note 1.

## Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## Emphasis of Matter - Basis of Accounting

We draw attention to note 1 of the financial statement, which describes the basis of accounting. The financial statement is prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

## Responsibilities of Management for the Financial Statement

Management is responsible for the preparation and fair presentation of the financial statement in accordance with the cash basis of accounting described in note 1, and for determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

Auditors’ Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District’s internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District’s ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

EFPR Group, CPAs, PLLC

Williamsville, New York
October 14, 2022

BINGHAMTON CITY SCHOOL DISTRICT
Extraclassroom Activity Funds - All Locations
Statement of Cash Receipts, Cash Disbursements and Cash Balances
Year ended June 30, 2022

| Location | Balance at July 1, 2021 | Cash Receipts and Transfers | Cash Disbursements and Transfers | Balance at June 30, 2022 |
|---|---|---|---|---|
| Binghamton High School | $ 62,590 | 154,699 | (173,294) | 43,995 |
| Sports Clubs | 21,277 | 64,400 | (61,340) | 24,337 |
| East Middle School | 23,449 | 16,654 | (15,607) | 24,496 |
| West Middle School | 21,247 | 8,024 | (9,918) | 19,353 |
| All Locations Total | $ 128,563 | 243,777 | (260,159) | 112,181 |

See accompanying note to financial statement.

BINGHAMTON CITY SCHOOL DISTRICT
Extraclassroom Activity Funds - High School
Statement of Cash Receipts, Cash Disbursements and Cash Balances
Year ended June 30, 2022

| Extraclassroom Account | Balance at July 1, 2021 | Cash Receipts and Transfers | Cash Disbursements and Transfers | Balance at June 30, 2022 |
|---|---|---|---|---|
| Binghamton High School: | | | | |
| Art Club | $ 470 | - | - | 470 |
| Band | 16,272 | 16,607 | (22,512) | 10,367 |
| Brotherz | 1,851 | 1,100 | (840) | 2,111 |
| Business Honors Society | - | 4,293 | (4,333) | (40) |
| Chorus | 5,577 | 2,375 | (3,533) | 4,419 |
| Class of 2021 | 2,623 | - | (2,623) | - |
| Class of 2022 | 1,459 | 17,175 | (14,582) | 4,052 |
| Class of 2023 | 8,314 | 542 | (4,604) | 4,252 |
| Class of 2024 | - | 4,137 | - | 4,137 |
| Class of 2025 | - | 6,785 | (1,950) | 4,835 |
| Dance Anonymous | 141 | - | - | 141 |
| Debate Society | 2 | - | - | 2 |
| Drama Club | 3,113 | 199 | (917) | 2,395 |
| Honors Society | 3,126 | 14,413 | (13,584) | 3,955 |
| Future Business Leaders | 73 | 80 | (150) | 3 |
| GSA | - | 82 | - | 82 |
| I.B. Club | 241 | 259 | (500) | - |
| Interact | 323 | - | - | 323 |
| Life Hacks | 24 | - | - | 24 |
| Math Honors Club | 520 | - | (258) | 262 |
| Mathletes | 157 | - | - | 157 |
| Mock Trial | 220 | - | - | 220 |
| Orchestra | 3,334 | 3,664 | (2,139) | 4,859 |
| Palace Café | 6,964 | 15,182 | (16,080) | 6,066 |
| Pat Shack | 1,005 | 2,680 | (2,044) | 1,641 |
| SADD | 1,008 | - | (159) | 849 |
| Science Club | 25 | - | - | 25 |
| Sister for Sister | 1,144 | 110 | (161) | 1,093 |
| Spanish Club | 356 | - | - | 356 |
| Student Activities | (77) | 25,892 | (37,438) | (11,623) |
| Student Government | (7,209) | 27,780 | (39,474) | (18,903) |
| Technology Club | - | 148 | (56) | 92 |
| Thanksgiving Dinner Comm. | 6,700 | 5,103 | (3,803) | 8,000 |
| Tri-M Music Society | 1,167 | 1,285 | (1,176) | 1,276 |
| Yearbook | 2,895 | 4,808 | (378) | 7,325 |
| Youth Environmental Society | 772 | - | - | 772 |
| Binghamton High School Total | $ 62,590 | 154,699 | (173,294) | 43,995 |

See accompanying note to financial statement.

BINGHAMTON CITY SCHOOL DISTRICT
Extraclassroom Activity Funds - Sports Clubs
Statement of Cash Receipts, Cash Disbursements and Cash Balances
Year ended June 30, 2022

| Extraclassroom Account | Balance at July 1, 2021 | Cash Receipts and Transfers | Cash Disbursements and Transfers | Balance at June 30, 2022 |
|---|---|---|---|---|
| Sports Clubs: | | | | |
| Baseball | $ 4 | - | - | 4 |
| Boys Basketball | (1,978) | 4,105 | (2,084) | 43 |
| Girls Basketball | 903 | 5,381 | (6,285) | (1) |
| Bowling | 474 | - | - | 474 |
| Basketball Cheerleading | 209 | 2,299 | (2,339) | 169 |
| Football Cheerleading | 2,397 | 7,525 | (7,940) | 1,982 |
| Cross Country | 99 | 300 | (49) | 350 |
| Football | 3,657 | 3,500 | (3,510) | 3,647 |
| Golf | 14 | 500 | (284) | 230 |
| Boys Lacrosse | 45 | 1,200 | - | 1,245 |
| Girls Lacrosse | 315 | - | - | 315 |
| Boys Soccer | (66) | 277 | (210) | 1 |
| Girls Soccer | 1,482 | 98 | (1,372) | 208 |
| Softball | 1,054 | 300 | (490) | 864 |
| Boys Swim | 43 | - | - | 43 |
| Girls Swim | 300 | - | - | 300 |
| Track | 703 | 3,307 | (2,338) | 1,672 |
| Varsity B | 7,296 | 33,443 | (34,306) | 6,433 |
| Volleyball | 820 | - | - | 820 |
| Wrestling | 3,506 | 2,165 | (133) | 5,538 |
| Sports Clubs Total | $ 21,277 | 64,400 | (61,340) | 24,337 |

See accompanying note to financial statement.

BINGHAMTON CITY SCHOOL DISTRICT
Extraclassroom Activity Funds - East Middle School
Statement of Cash Receipts, Cash Disbursements and Cash Balances
Year ended June 30, 2022

| Extraclassroom Account | Balance at July 1, 2021 | Cash Receipts and Transfers | Cash Disbursements and Transfers | Balance at June 30, 2022 |
|---|---|---|---|---|
| East Middle School: | | | | |
| 8th Grade Class | $ 1,410 | 7,535 | (5,001) | 3,944 |
| Art Club | 24 | - | - | 24 |
| Band | 152 | - | (129) | 23 |
| Block 700 | 214 | - | - | 214 |
| Chorus | 744 | - | (243) | 501 |
| Drama Club | 846 | - | - | 846 |
| Independent Club | 304 | 308 | (580) | 32 |
| National Junior Honors Society | 1,167 | 886 | (1,405) | 648 |
| Orchestra | 322 | - | (78) | 244 |
| Sales Tax | 473 | - | (473) | - |
| Science Club | 1,863 | - | - | 1,863 |
| Self-Contained Classes | 5,667 | 975 | (1,343) | 5,299 |
| SMASH | 192 | - | - | 192 |
| Student Council | 2,241 | 2,749 | (2,476) | 2,514 |
| Student Council B | 3,908 | 476 | - | 4,384 |
| Yearbook | 3,922 | 3,725 | (3,879) | 3,768 |
| East Middle School Total | $ 23,449 | 16,654 | (15,607) | 24,496 |

See accompanying note to financial statement.

BINGHAMTON CITY SCHOOL DISTRICT
Extraclassroom Activity Funds - West Middle School
Statement of Cash Receipts, Cash Disbursements and Cash Balances
Year ended June 30, 2022

| Extraclassroom Account | Balance at July 1, 2021 | Cash Receipts and Transfers | Cash Disbursements and Transfers | Balance at June 30, 2022 |
|---|---|---|---|---|
| West Middle School: | | | | |
| 6A | $ 1,937 | 3,202 | (3,025) | 2,114 |
| 6B | 963 | 515 | (1,328) | 150 |
| 7A | 682 | - | (154) | 528 |
| 7B | 554 | - | (438) | 116 |
| 8A | 4,226 | - | (115) | 4,111 |
| 8B | 5,247 | - | (720) | 4,527 |
| Band | 145 | - | - | 145 |
| Brother to Brother | 390 | - | - | 390 |
| Café 114 | 1,122 | - | - | 1,122 |
| Chorus | 493 | - | - | 493 |
| National Junior Honor Society | 228 | 143 | (68) | 303 |
| Sales Tax | (150) | 150 | - | - |
| Orchestra | 177 | - | - | 177 |
| Sister to Sister | 418 | - | - | 418 |
| Ski Club | 695 | 2,000 | (2,328) | 367 |
| Student Council | 1,364 | 722 | (1,742) | 344 |
| We Are West | 883 | - | - | 883 |
| Weather & Atmosphere | 3 | - | - | 3 |
| Wilderness & Survival | 973 | - | - | 973 |
| Yearbook | 897 | 1,292 | - | 2,189 |
| West Middle School Total | $ 21,247 | 8,024 | (9,918) | 19,353 |

See accompanying note to financial statement.

## (1) Summary of Significant Accounting Policies

### (a) Financial Reporting Entity

The Extraclassroom Activity Funds represent funds of the students of the Binghamton City School District (the District). Although the Extraclassroom Activity Funds are independent of the District with respect to employee's of the District, its financial transactions and the designation of student management, the Board of Education exercises general oversight of these funds. Based on this criterion, the Extraclassroom Activity Funds are included in the District's reporting entity. The District reports these activities in the Miscellaneous Revenue Fund in the government fund financial statements.

### (b) Basis of Accounting

The accounts of the Extraclassroom Activity Funds are maintained on a cash basis of accounting, and the statements of cash receipts, cash disbursements and cash balances reflect only cash received, disbursed and transferred between funds. Therefore, receivables and payables, inventory, long-lived assets, and accrued income and expenses, which would be recognized under accounting principles generally accepted in the United States of America, and which may be material in amount, are not recognized in the accompanying financial statement.