#### PRELIMINARY OFFICIAL STATEMENT

## RENEWAL ISSUE

## **BOND ANTICIPATION NOTES**

In the opinion of Timothy R. McGill Law Offices, Bond Counsel to the District, assuming continuing compliance by the District with its covenants relating to certain requirements contained in the Internal Revenue Code of 1986 (the "Code"), interest on the Notes is excludable from gross income of the owners thereof for Federal income tax purposes under existing statutes and court decisions. Moreover, interest on the Notes is not a specific preference item for purposes of Federal alternative minimum tax; however, interest on the Notes is included in the "adjusted financial statement income" of certain corporations that are subject to the alternative minimum tax under Section 55 of the Code. No opinion is expressed regarding other Federal tax consequences arising with respect to the Notes. Interest on the Notes is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York). See "TAX EXEMPTION" herein for a discussion of certain Federal taxes applicable to owners of the Notes.

The District will designate the Notes as "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Code.



# \$4,805,000 EDMESTON CENTRAL SCHOOL DISTRICT OTSEGO AND MADISON COUNTIES, NEW YORK GENERAL OBLIGATIONS

## CUSIP BASE: 281096

\$4,805,000 Bond Anticipation Notes, 2025 (Renewals)

(the "Notes")

Due: July 23, 2026

Dated: July 23, 2025

The Notes are general obligations of the Edmeston Central School District, Otsego and Madison Counties, New York (the "District"), all the taxable real property within which is subject to the levy of ad valorem taxes to pay the Notes and interest thereon, without limitation as to rate or amount. See "NATURE OF OBLIGATION" and "TAX LEVY LIMITATION LAW" herein. **The Notes are not subject to redemption prior to maturity.** 

At the option of the purchaser, the Notes will be issued in (i) registered certificated form registered in the name of the successful bidder(s) or (ii) registered book-entry-only form registered to Cede & Co., as the partnership nominee for The Depository Trust Company, New York, New York ("DTC"). The District will act as Paying Agent for the Notes.

If the Notes are issued as registered in the name of the purchaser(s), principal of and interest on the Notes will be payable in Federal Funds at such bank(s) or trust company(ies) located and authorized to do business in the State of New York. In such case, the Notes will be issued as registered in the name of the purchaser in denominations of \$5,000 or multiples thereof, as may be determined by such successful bidder. A single note certificate will be issued for those Notes bearing the same rate of interest in the aggregate principal amount awarded to such purchaser at such interest rate.

Alternatively, if the Notes are issued as registered book-entry-only notes, the Notes will be registered in the name of Cede & Co. as nominee of The Depository Trust Company ("DTC"), New York, New York, which will act as the securities depository for the Notes. Noteholders will not receive certificates representing their ownership interest in the notes purchased if the purchaser elects to register the Notes. Such Notes will be issued in denominations of \$5,000 or integral multiples thereof. If the Notes are issued as registered notes, payment of the principal of and interest on the Notes to the Beneficial Owner(s) of the Notes will be made by DTC Direct Participants and Indirect Participants in accordance with standing instructions and customary practices, as is now the case with municipal securities held for the accounts of customers registered in the name of the purchaser or registered in "street name". Payment will be the responsibility of such DTC Direct or Indirect Participants and the District, subject to any statutory and regulatory requirements as may be in effect from time to time. See "BOOK-ENTRY-ONLY SYSTEM" herein.

The Notes are offered when, as and if issued and received by the purchaser(s) and subject to the receipt of the approving legal opinion as to the validity of the Notes of the Law Offices of Timothy R. McGill, Bond Counsel, Fairport, New York. It is anticipated that the Notes will be available for delivery through the facilities of DTC located in Jersey City, New Jersey, or as may be agreed upon with the purchaser(s), or about July 23, 2025

ELECTRONIC BIDS for the Notes must be submitted on Fiscal Advisors Auction website ("Fiscal Advisors Auction") accessible via <u>www.FiscalAdvisorsAuction.com</u>, on July 8, 2025 by no later than 10:45 A.M. ET. Bids may also be submitted by facsimile at (315) 930-2354. No other form of electronic bidding services will be accepted. No phone bids will be accepted. Once the bids are communicated electronically via Fiscal Advisors Auction or via facsimile to the District, each bid will constitute an irrevocable offer to purchase the Notes pursuant to the terms provided in the Notice of Sale for the Notes.

#### June 25, 2025

THE DISTRICT DEEMS THIS OFFICIAL STATEMENT TO BE FINAL FOR PURPOSES OF SECURITIES AND EXCHANGE COMMISSION RULE 15c2-12 (THE "RULE"), EXCEPT FOR CERTAIN INFORMATION THAT HAS BEEN OMITTED HEREFROM IN ACCORDANCE WITH SAID RULE AND THAT WILL BE SUPPLIED WHEN THIS OFFICIAL STATEMENT IS UPDATED FOLLOWING THE SALE OF THE OBLIGATIONS HEREIN DESCRIBED. THIS OFFICIAL STATEMENT WILL BE SO UPDATED UPON REQUEST OF THE SUCCESSFUL BIDDER(S), AS MORE FULLY DESCRIBED IN THE NOTICE OF SALE WITH RESPECT TO THE OBLIGATIONS HEREIN DESCRIBED. THE DISTRICT WILL COVENANT IN AN UNDERTAKING TO PROVIDE NOTICE OF CERTAIN MATERIAL EVENTS AS DEFINED IN THE RULE. SEE "APPENDIX C – MATERIAL EVENT NOTICES" HEREIN.

# EDMESTON CENTRAL SCHOOL DISTRICT OTSEGO AND MADISON COUNTIES, NEW YORK

# SCHOOL DISTRICT OFFICIALS

## 2024-2025 BOARD OF EDUCATION

CHRISTINA STAPLES President



JAY LYON Vice President

ANDREW COLE DUSTON THALL JEREMY ROBINSON

\* \* \* \* \* \* \* \* \* \* \*

CHRISTINE NICHOLS Superintendent

SONJA RUSWEILER Business Manager

AUDREY WALKDEN Deputy Treasurer

SARA RIFANBURG Tax Collector

FERRARA FIORENZA, PC School District Attorneys



FISCAL ADVISORS & MARKETING, INC. Municipal Advisor

LAW OFFICES OF TIMOTHY R. MCGILL, ESQ Bond Counsel No person has been authorized by Edmeston Central School District to give any information or to make any representations not contained in this Official Statement, and, if given or made, such information or representations must not be relied upon as having been authorized. This Official Statement does not constitute an offer to sell or solicitation of an offer to buy any of the Notes in any jurisdiction to any person to whom it is unlawful to make such offer or solicitation in such jurisdiction. The information, estimates and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of Edmeston Central School District.

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## PREPARED WITH THE ASSISTANCE OF



Fiscal Advisors & Marketing, Inc. 250 South Clinton Street, Suite 502 Syracuse, New York 13202 (315) 752-0051 www.fiscaladvisors.com

#### **OFFICIAL STATEMENT**

#### OF THE

## EDMESTON CENTRAL SCHOOL DISTRICT OTSEGO AND MADISON COUNTIES, NEW YORK

## **RELATING TO**

## \$4,805,000 Bond Anticipation Notes, 2025 (Renewals)

This Official Statement, which includes the cover page and appendices, has been prepared by the Edmeston Central School District, Otsego and Madison Counties, New York (the "School District" or "District", "Counties", and "State", respectively) in connection with the sale by the District of \$4,805,000 principal amount of Bond Anticipation Notes, 2025 (Renewals) (the "Notes").

The factors affecting the District's financial condition and the Notes are described throughout this Official Statement. Inasmuch as many of these factors, including economic and demographic factors, are complex and may influence the District tax base, revenues, and expenditures, this Official Statement should be read in its entirety, and no one factor should be considered more or less important than any other by reason of its relative position in this Official Statement.

All quotations from and summaries and explanations of provisions of the Constitution and laws of the State and acts and proceedings of the District contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof, and all references to the Notes and the proceedings of the District relating thereto are qualified in their entirety by reference to the definitive forms of the Notes and such proceedings.

#### NATURE OF OBLIGATION

Each Note when duly issued and paid for will constitute a contract between the District and the holder thereof.

Holders of any series of notes or bonds of the District may bring an action or commence a proceeding in accordance with the civil practice law and rules to enforce the rights of the holders of such series of notes or bonds.

The Notes will be general obligations of the District and will contain a pledge of the faith and credit of the District for the payment of the principal thereof and the interest thereon as required by the Constitution and laws of the State. For the payment of such principal and interest, the District has power and statutory authorization to levy ad valorem taxes on all real property within the District subject to such taxation by the District, subject to applicable statutory limitations.

Although the State Legislature is restricted by Article VIII, Section 12 of the State Constitution from imposing limitations on the power to raise taxes to pay "interest on or principal of indebtedness theretofore contracted" prior to the effective date of any such legislation, the New York State Legislature may from time to time impose additional limitations or requirements on the ability to increase a real property tax levy or on the methodology, exclusions or other restrictions of various aspects of real property taxation (as well as on the ability to issue new indebtedness). On June 24, 2011, Chapter 97 of the Laws of 2011 was signed into law by the Governor (the "Tax Levy Limitation Law" or "Chapter 97"). The Tax Levy Limitation Law applies to local governments and school districts in the State (with certain exceptions) and imposes additional procedural requirements on the ability of municipalities and school districts to levy certain year-to-year increases in real property taxes.

Under the Constitution of the State, the District is required to pledge its faith and credit for the payment of the principal of and interest on the Notes and is required to raise real estate taxes, and without specification, other revenues, if such levy is necessary to repay such indebtedness. While the Tax Levy Limitation Law imposes a statutory limitation on the District's power to increase its annual tax levy, with the amount of such increase limited by the formulas set forth in the Tax Levy Limitation Law, it also provides the procedural method to surmount that limitation. See "TAX LEVY LIMITATION LAW" herein.

The Constitutionally-mandated general obligation pledge of municipalities and school districts in New York State has been interpreted by the Court of Appeals, the State's highest court, in *Flushing National Bank v. Municipal Assistance Corporation for the City of New York*, 40 N.Y.2d 731 (1976), as follows:

"A pledge of the City's faith and credit is both a commitment to pay and a commitment of the City's revenue generating powers to produce the funds to pay. Hence, an obligation containing a pledge of the City's "faith and credit" is secured by a promise both to pay and to use in good faith the city's general revenue powers to produce sufficient funds to pay the principal and interest of the obligation as it becomes due. That is why both words, "faith" and "credit" are used and they are not tautological. That is what the words say and this is what the courts have held they mean. So, too, although the Legislature is given the duty to restrict municipalities in order to prevent abuses in taxation, assessment, and in contracting of indebtedness, it may not constrict the City's power to levy taxes on real estate for the payment of interest on or principal of indebtedness previously contracted. While phrased in permissive language, these provisions, when read together with the requirement of the pledge and faith and credit, express a constitutional imperative: debt obligations must be paid, even if tax limits be exceeded".

In addition, the Court of Appeals in the *Flushing National Bank* (1976) case has held that the payment of debt service on outstanding general obligation bonds and notes takes precedence over fiscal emergencies and the police power of political subdivisions in New York State.

The pledge has generally been understood as a promise to levy property taxes without limitation as to rate or amount to the extent necessary to cover debt service due to language in Article VIII Section 10 of the Constitution, which provides an exclusion for debt service from Constitutional limitations on the amount of a real property tax levy, insuring the availability of the levy of property tax revenues to pay debt service. As the *Flushing National Bank* (1976) Court noted, the term "faith and credit" in its context is "not qualified in any way". Indeed, in *Flushing National Bank v. Municipal Assistance Corp.*, 40 N.Y.2d 1088 (1977) the Court of Appeals described the pledge as a direct constitutional mandate. In *Quirk v. Municipal Assistance Corp.*, 41 N.Y.2d 644 (1977), the Court of Appeals stated that, while holders of general obligation debt did not have a right to particular revenues such as sales tax, "with respect to traditional real estate tax levies, the bondholders are constitutionally protected against an attempt by the State to deprive the city of those revenues to meet its obligations." According to the Court in *Quirk*, the State Constitution "requires the city to raise real estate taxes, and without specification other revenues, if such a levy be necessary to repay indebtedness."

In addition, the Constitution of the State requires that every county, city, town, village, and school district in the State provide annually by appropriation for the payment of all interest and principal on its serial bonds and certain other obligations, and that, if at any time the respective appropriating authorities shall fail to make such appropriation, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. In the event that an appropriating authority were to make an appropriation for debt service and then decline to expend it for that purpose, this provision would not apply. However, the Constitution of the State does also provide that the fiscal officer of any county, city, town, village, or school district may be required to set apart and apply such first revenues at the suit of any holder of any such obligations.

In *Quirk v. Municipal Assistance Corp.*, the Court of Appeals described this as a "first lien" on revenues, but one that does not give holders a right to any particular revenues. It should thus be noted that the pledge of the faith and credit of a political subdivision in New York State is a pledge of an issuer of a general obligation bond or note to use its general revenue powers, including, but not limited to, its property tax levy to pay debt service on such obligations, but that such pledge may not be interpreted by a court of competent jurisdiction to include a constitutional or statutory lien upon any particular revenues.

While the courts in New York State have historically been protective of the rights of holders of general obligation debt of political subdivisions, it is not possible to predict what a future court might hold.

#### THE NOTES

#### **Description of the Notes**

The Notes are general obligations of the District, and will contain a pledge of its faith and credit for the payment of the principal of and interest on the Notes as required by the Constitution and laws of the State (State Constitution, Art. VIII, Section 2; Local Finance Law, Section 100.00). All the taxable real property within the District is subject to the levy of ad valorem taxes to pay the Notes and interest thereon. See "NATURE OF OBLIGATION" herein and "TAX LEVY LIMITATION LAW" herein.

The Notes are dated July 23, 2025 and mature, without option of prior redemption, on July 23, 2026. Interest will be calculated on a 30-day month and 360-day year basis, payable at maturity.

The Notes will be issued in denominations of \$5,000 each or multiples thereof, and at the option of the purchaser(s) either (i) registered in the name of the purchaser, in certificated form with principal and interest payable in Federal Funds at such bank(s) or trust company(ies) located and authorized to do business in the State as may be selected by such successful bidder(s); or (ii) as registered book-entry-only notes, and, if so issued, registered in the name of Cede & Co. as nominee of DTC, which will act as the securities depository for the Notes. See "BOOK-ENTRY-ONLY SYSTEM" herein.

#### **No Optional Redemption**

The Notes are not subject to redemption prior to maturity.

## **Purpose of Issue**

On March 7, 2023, the qualified voters of the District approved a proposition authorizing the School District to undertake a capital improvement project consisting of reconstruction of school buildings and facilities at a maximum cost of \$5,000,000 with such cost being funded with \$120,000 from available funds of the District and the balance of such cost, not in excess of \$4,880,000, through the issuance of the District's serial bonds. The Notes are being issued pursuant to the Constitution and laws of the State of New York, including, among others, the Education Law, the Local Finance Law and pursuant to a bond resolution duly adopted by the Board of Education on May 18, 2023.

The proceeds of the Notes, along with \$75,000 available District funds, will partially redeem and renew the outstanding \$4,880,000 bond anticipation notes maturing on July 24, 2025.

#### **BOOK-ENTRY-ONLY SYSTEM**

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Notes, if so requested. The Notes will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered note certificate will be issued for each note bearing the same rate of interest and CUSIP number and will be deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporation, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, nearing agencies. DTCC is owned by the users of its regulated subsidiaries, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at <u>www.dtcc.com</u> and <u>www.dtc.org</u>.

Purchases of Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Notes on DTC's records. The ownership interest of each actual purchaser of each Note ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Notes, except in the event that use of the book-entry system for the Notes is discontinued.

To facilitate subsequent transfers, all Notes deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Notes with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Notes; DTC's records reflect only the identity of the Direct Participants to whose accounts such Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Notes may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Notes, such as redemptions, tenders, defaults, and proposed amendments to the Note documents. For example, Beneficial Owners of Notes may wish to ascertain that the nominee holding the Notes for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Principal and interest payments on the Notes will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the District on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC nor its nominee or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the District, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Notes at any time by giving reasonable notice to the District. Under such circumstances, in the event that a successor depository is not obtained, note certificates are required to be printed and delivered.

The District may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, note certificates will be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but the District takes no responsibility for the accuracy thereof.

#### Source: The Depository Trust Company.

THE DISTRICT CANNOT AND DOES NOT GIVE ANY ASSURANCES THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC WILL DISTRIBUTE TO THE BENEFICIAL OWNERS OF THE NOTES (1) PAYMENTS OF PRINCIPAL OF OR INTEREST ON THE NOTES; (2) CONFIRMATIONS OF THEIR OWNERSHIP INTERESTS IN THE NOTES; OR (3) OTHER NOTICES SENT TO DTC OR CEDE & CO., ITS PARTNERSHIP NOMINEE, AS THE REGISTERED OWNER OF THE NOTES, OR THAT THEY WILL DO SO ON A TIMELY BASIS, OR THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL SERVE AND ACT IN THE MANNER DESCRIBED IN THIS OFFICIAL STATEMENT.

THE DISTRICT WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATIONS TO DTC, THE DIRECT PARTICIPANTS, THE INDIRECT PARTICIPANTS OF DTC OR THE BENEFICIAL OWNERS WITH RESPECT TO (1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC; (2) THE PAYMENT BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC; (2) THE PAYMENT BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY AMOUNT DUE TO ANY BENEFICIAL OWNER IN RESPECT OF THE PRINCIPAL AMOUNT OF OR INTEREST ON THE NOTES; (3) THE DELIVERY BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY NOTICE TO ANY BENEFICIAL OWNER; OR (4) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS THE REGISTERED HOLDER OF THE NOTES.

THE INFORMATION CONTAINED HEREIN CONCERNING DTC AND ITS BOOK-ENTRY SYSTEM HAS BEEN OBTAINED FROM DTC AND THE DISTRICT MAKES NO REPRESENTATION AS TO THE COMPLETENESS OR THE ACCURACY OF SUCH INFORMATION OR AS TO THE ABSENCE OF MATERIAL ADVERSE CHANGES IN SUCH INFORMATION SUBSEQUENT TO THE DATE HEREOF.

#### **Certificated Notes**

If the book-entry form is initially chosen by the purchaser(s) of the Notes, DTC may discontinue providing its services with respect to the Notes at any time by giving notice to the District and discharging its responsibilities with respect thereto under applicable law, or the District may terminate its participation in the system of book-entry-only system transfers through DTC at any time. In the event that such book-entry-only system is utilized by a purchaser(s) of the Notes upon issuance and later discontinued, the following provisions will apply:

The Notes will be issued in registered form in denominations of \$5,000 or integral multiples thereof. Principal of and interest on the Notes will be payable at a principal corporate trust office of a bank or trust company located and authorized to do business in the State of New York to be named as fiscal agent by the District. The Notes will remain not subject to redemption prior to their stated final maturity date.

#### THE SCHOOL DISTRICT

#### **General Information**

The District is located in upstate New York, 12 miles west of the Village of Cooperstown. The City of Albany is approximately 75 miles to the east, the City of Utica approximately 30 miles north and the City of Oneonta is 20 miles to the south. Major highways serving the District include New York State Routes #80, #51, and #8.

With a land area of approximately 96 square miles, the District is residential and agricultural in nature. The incorporated areas of Edmeston and Burlington Flats serve as the commercial centers within the District. Banking services are provided by NBT Bank, N.A. of Norwich.

Chobani's main yogurt production facility is located in South Edmeston which is just outside the District border and has approximately 1,000 employees.

Source: District officials.

#### **District Population**

The 2023 estimated population of the District is 3,143. (Source: U.S. Census Bureau, 2019-2023 American Community Survey 5-Year Estimates.)

#### Selected Wealth and Income Indicators

Per capita income statistics are not available for the District as such. The smallest areas for which such statistics are available, which includes the District, is the Towns and the Counties listed below. The figures set below with respect to such Towns and Counties is included for information only. It should not be inferred from the inclusion of such data in the Official Statement that the Towns or the Counties are necessarily representative of the District, or vice versa.

	<u>Pe</u>	er Capita Income	<u>e</u>	Median Family Income			
	2006-2010	2016-2020	2019-2023	2006-2010	2006-2010	<u>2019-2023</u>	
Towns of:							
Burlington	\$ 24,565	\$ 28,298	\$ 40,827	\$ 55,875	\$ 64,474	\$ 88,125	
Exeter	20,933	25,002	29,037	52,692	68,750	76,452	
New Lisbon	21,744	41,470	42,231	50,086	88,365	102,500	
Otsego	33,902	50,545	55,225	63,750	99,700	112,734	
Pittsfield	19,942	27,230	31,623	57,670	62,000	75,417	
Plainfield	21,583	27,187	29,970	58,375	77,500	91,563	
Brookfield	25,162	27,977	32,041	72,731	66,958	73,547	
Counties of:							
Otsego	22,902	30,223	36,506	56,797	71,686	84,415	
Madison	24,311	32,443	39,904	61,828	78,812	94,317	
State of:							
New York	30,948	40,898	49,520	67,405	87,270	105,060	

Source: U.S. Census Bureau, 2006-2010, 2016-2020 and 2019-2023 American Community Survey 5-Year Estimates.

Note: U.S. Census Bureau, 2020-2024 American Community Survey 5-Year Estimates data is not available as of the date of this Official Statement.

#### Larger Employers

		Approximate
Name of Employer	Nature of Business	Number Employed
NYCM Insurance	Insurance	825
Pathfinder Village	Down Syndrome School and Facilities	210
Edmeston Central School District	Public Education	87
Otsego Mutual Insurance	Insurance	19
Aqua Valley Springs	Bottled Spring Water	12

Source: District officials.

#### **Unemployment Rate Statistics**

Unemployment statistics are not available for the School District as such. The information set forth below with respect to the Counties of Otsego and Madison is included for informational purposes only. It should not be implied from the inclusion of such data in this Official Statement that the Counties are necessarily representative of the School District, or vice versa.

Annual Average									
	2018		2019	2	2020	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Otsego County	4.4%		4.1%	7	7.0%	4.7%	3.7%	4.0%	4.1%
Madison County	4.8		4.4	7	7.8	4.8	3.5	3.7	3.8
New York State	4.1		3.9	9	9.8	7.1	4.3	4.1	4.3
				<u>2025</u>	Monthly	Figures			
	<u>Jan</u>	<u>Feb</u>	Mar	<u>Apr</u>	<u>May</u>				
Otsego County	5.3%	5.4%	4.8%	3.5%	N/A				
Madison County	4.9	5.0	4.4	3.2	N/A				
New York State	4.6	4.3	4.1	3.7	3.5				
Otsego County Madison County	<u>Jan</u> 5.3% 4.9	5.4% 5.0	<u>Mar</u> 4.8% 4.4	<u>2025</u> <u>Apr</u> 3.5% 3.2	<u>Monthly</u> <u>May</u> N/A N/A	7.1 Figures	4.3	4.1	4.

Note: County unemployment rates for May 2025 are not available as of the date of this Official Statement.

Source: Department of Labor, State of New York. (Note: Figures not seasonally adjusted).

#### Form of School Government

The Board of Education (the "Board"), the policy-making body of the School District, consists of five members, all of whom must be qualified voters of the School District, each with overlapping three-year terms so that as nearly an equal number of members as possible is elected to the Board each year. The President of the Board (and Chief Financial Officer) and the Vice President are selected from among the Board members and the Board also appoints a superintendent and treasurer to conduct the day-to-day operations of the School District.

#### **Budgetary Procedures and Recent Budget Votes**

Pursuant to the Education Law, the Board of Education annually prepares a detailed statement of estimated sums necessary for the various expenditures of the District for the ensuing fiscal year (tentative budget) and distributes that statement not less than seven days prior to the date on which the annual school election is conducted, at which the tentative budget is voted upon. Notice of the annual election is published as required by statute with a first publication not less than forty-five days prior to the day of election.

Pursuant to Chapter 97 of the Laws of 2011 ("Chapter 97"), beginning with the 2012 - 2013 fiscal year, if the proposed budget requires a tax levy increase that does not exceed the lesser of 2% or the rate of inflation (the "Tax Cap"), then a majority vote is required for approval. If the proposed budget requires a tax levy that exceeds the Tax Cap, the budget proposition must include special language and a 60% vote is required for approval. Any separate proposition that would cause the District to exceed the Tax Cap also must receive at least 60% voter approval.

If the proposed budget is not approved by the required margin, the Board of Education may resubmit the original budget or a revised budget to the voters on the 3<sup>rd</sup> Tuesday in June, or adopt a contingency budget (which would provide for ordinary contingent expenses, including debt service) that levies a tax levy no greater than that of the prior fiscal year (i.e. a 0% increase in the tax levy).

If the resubmitted and/or revised budget is not approved by the required margin, the Board of Education must adopt a budget that requires a tax levy no greater than that of the prior fiscal year (i.e. a 0% increase in the tax levy). For a complete discussion of Chapter 97, see "TAX LEVY LIMITATION LAW" herein.

#### Recent Budget Vote Results

The budget for the 2024-25 fiscal year was approved by qualified voters on May 21, 2024 by a vote of 92 to 19. The adopted budget included a total tax levy increase of 2.65%, which was equal to the District's Tax Cap of 2.65% for the 2024-25 fiscal year.

The budget for the 2025-26 fiscal year was approved by qualified voters on May 20, 2025 by a vote of 87 to 18. The adopted budget included a total tax levy increase of 2.00%, which was below the District's Tax Cap of 9.15% for the 2025-26 fiscal year.

#### **Investment Policy**

Pursuant to the statutes of the State of New York, the District is permitted to invest only in the following investments: (1) special time deposits or certificates of deposits in a bank or trust company located and authorized to do business in the State of New York; (2) obligations of the United States of America; (3) obligations guaranteed by agencies of the United States of America where the payment of principal and interest is guaranteed by the United States of America; (4) obligations of the State of New York; (5) with the approval of the New York State Comptroller, tax anticipation notes and revenue anticipation notes issued by any New York municipality or district corporation, other than the District; (6) obligations of a New York public corporation which are made lawful investments by the District pursuant to another provision of law; (7) certain certificates of participation issued on behalf of political subdivisions of the State of New York; and, (8) in the case of District moneys held in certain reserve funds established pursuant to law, obligations issued by the District. These statutes further require that all bank deposits, in excess of the amount insured under the Federal Deposit Insurance Act, be secured by either a pledge of eligible securities, an eligible surety bond or an eligible letter of credit, as those terms are defined in the law.

Consistent with the above statutory limitations, it is the District's current policy to invest in: (1) certificates of deposit or time deposit accounts that are fully secured as required by statute, (2) obligations of the United States of America or (3) obligations guaranteed by agencies of the United States of America where the payment of principal and interest is guaranteed by the United States of America. In the case of obligations of the United States government, the District may purchase such obligations pursuant to a written repurchase agreement that requires the purchased securities to be delivered to a third party custodian.

The District has adopted its own investment policy, which, in addition to incorporating all of the provisions of statute enumerated above, further restricts trading partners to commercial banks or trust companies licensed and doing business in New York State. The policy prohibits investing through any private entity or brokerage firm and provides for written security agreements and/or custodial agreements with each commercial bank or trust company.

#### State Aid

The District receives financial assistance from the State. In its adopted budget for the 2025-2026 fiscal year, approximately 68.8% of the revenues of the District are estimated to be received in the form of State aid. If the State should not adopt its budget in a timely manner in any year municipalities and school districts in the State, including the District, may be affected by a delay in the payment of State aid.

The State is not constitutionally obligated to maintain or continue State aid to the District. No assurance can be given that present State aid levels will be maintained in the future. State budgetary restrictions which could eliminate or substantially reduce State aid could have a material adverse effect upon the District, requiring either a counterbalancing increase in revenues from other sources to the extent available, or a curtailment of expenditures (See also "MARKET AND RISK FACTORS").

There can be no assurance that the State appropriation for building aid and other State aid to school districts will be continued in future years, either pursuant to existing formulas or in any form whatsoever. State aid, including building aid appropriated and apportioned to the School District, can be paid only if the State has such monies available therefor. The availability of such monies and the timeliness of such payment could be affected by a delay in the adoption of the State budget or their elimination therefrom.

There can be no assurance that the State's financial position will not change materially and adversely from current projections. If this were to occur, the State would be required to take additional gap-closing actions. Such actions may include, but are not limited to: reductions in State agency operations; delays or reductions in payments to local governments or other recipients of State aid including school districts in the State. Reductions in the payment of State aid could adversely affect the financial condition of school districts in the State.

The amount of State aid to school districts can vary from year to year and is dependent in part upon the financial condition of the State. During the 2011 to 2019 fiscal years of the State, State aid to school districts was paid in a timely manner; however, during the State's 2010 and 2020 fiscal years, State budgetary restrictions resulted in delayed payments of State aid to school districts in the State. In addition, the availability of State aid and the timeliness of payment of State aid to school districts could be affected by a delay in the adoption of the State budget, which is due at the start of the State's fiscal year of April 1. With the exception of the State's fiscal year 2025-26 Enacted Budget (which adopted on May 9, 2025, thirty-eight (38) days after the April 1 deadline), the State's fiscal year 2024-25 Enacted Budget (which was adopted on April 22, 2024, twenty-one (21) days after the April 1 deadline) and the State's fiscal year 2023-24 Enacted Budget (which was adopted on May 2, 2023, thirty-one (31) days after the April 1 deadline), the State's budget has been adopted by April 1 or shortly thereafter for over ten (10) years. No assurance can be given that the State will not experience delays in the adoption of the budget in future fiscal years. Significant delays in the adoption of the State aid to school districts in the State budget could result in delayed payment of State aid to school districts in the State which could adversely affect the financial condition of school districts in the State.

Should the District fail to receive State aid expected from the State in the amounts and at the times expected, occasioned by a delay in the payment of such monies or by a mid-year reduction in State aid, the District is authorized by the Local Finance Law to provide operating funds by borrowing in anticipation of the receipt of uncollected State aid.

#### Federal aid received by the State

The State receives a substantial amount of federal aid for health care, education, transportation and other governmental purposes, as well as federal funding to respond to, and recover from, severe weather events and other disasters. Many of the policies that drive this federal aid may be subject to change under the federal administration and Congress. Current federal aid projections, and the assumptions on which they rely, are subject to revision in the future as a result of changes in federal policy, the general condition of the global and national economies and other circumstances.

Reductions in Federal funding levels could have a materially adverse impact on the State budget. In addition to the potential fiscal impact of policies that may be proposed and adopted by the new administration and Congress, the State budget may be adversely affected by other actions taken by the Federal government, including audits, disallowances, and changes to Federal participation rates or other Medicaid rules.

President Trump signed an executive order that directs the Secretary of Education to take all necessary steps to facilitate the closure of the U.S. Department of Education. The executive order aims to minimize the federal role in education but stops short of completely closing the Department as this would require 60 votes in the U.S. Senate. President Trump also indicated his preference that critical functions, like distributing Individuals with Disabilities Education Act funding, would be the responsibility of other federal agencies. The impact that the executive order will have on the State and school districts in the State is unknown at this time.

#### Building Aid

A portion of the District's State aid consists of building aid which is related to outstanding indebtedness for capital project purposes. In order to receive building aid, the District must have building plans and specifications approved by the Facilities Planning Unit of the State Education Department. A maximum construction and incidental cost allowance is computed for each building project that takes into account a pupil construction cost allowance and assigned pupil capacity. For each project financed with debt obligations, a bond percentage is computed. The bond percentage is derived from the ratio of total approved cost allowances to the total principal borrowed. Approved cost allowances are estimated until a project final cost report is completed.

Building Aid is paid over fifteen years for reconstruction work, twenty years for building additions, or thirty years for new building construction. Building Aid for a specific building project is eligible to begin eighteen months after State Commissioner of Education approval date, for that project, and is paid over the previously described timeframe, assuming all necessary building aid forms are filed with the State in a timely manner. The building aid received is equal to the assumed debt service for that project, which factors in the bond percent, times the building aid ratio that is assigned to the District, and amortized over the predefined timeframe. The building aid ratio is calculated based on a formula that involves the full valuation per pupil in the District compared to a State-wide average.

Pursuant to the provisions of Chapter 760 of the Laws of 1963, the District is eligible to receive a Building Aid Estimate from the New York State Department of Education. Since the gross indebtedness of the District is within the debt limit, the District is not required to apply for a Building Aid Estimate. Based on 2025-2026 preliminary building aid ratios, the District expects to receive State building aid of approximately 85.4% of debt service on State Education Department approved expenditures from July 1, 2004 to the present.

The State building aid ratio is calculated each year based upon a formula which reflects Resident Weighted Average Daily Attendance (RWADA) and the full value per pupil compared with the State average. Consequently, the estimated aid will vary over the life of each issue. State building aid is further dependent upon the continued apportionment of funds by the State Legislature.

## State aid history

School district fiscal year (2021-2022): The State's 2021-22 Budget included \$29.5 billion in state aid to school districts, and significantly increased funding for schools and local governments, including a \$1.4 billion increase in Foundation Aid and a three-year phase-in of the full restoration to school districts of Foundation Aid that was initially promised in 2007. Additionally, the budget included the use of \$13 billion of federal funds for emergency relief, along with the Governor's Emergency Education Relief, which included, in part, the allocation of \$629 million to school districts as targeted grants in an effort to address learning loss as a result of the loss of enrichment and after-school activities. In addition, \$105 million of federal funds were allocated to expand full-day kindergarten programs. Under the budget, school districts were reimbursed for the cost of delivering school meals and instructional materials in connection with COVID-19-related school closures in spring 2020, along with the costs of keeping transportation employees and contractors on stand-by during the short-term school closures prior to the announcement of the closure of schools for the remainder of the 2019-20 year. Under the budget, local governments also received full restoration of proposed cuts to Aid and Incentives for Municipalities (AIM) funding, and full restoration of \$10.3 million in proposed Video Lottery Terminal (VLT) aid cuts, where applicable.

School district fiscal year (2022-2023): The State's 2022-23 Budget provided \$31.5 billion in State funding to school districts for the 2022-23 school year. This represented an increase of \$2.1 billion or 7.2 percent compared to the 2021-22 school year, and included a \$1.5 billion or 7.7 percent Foundation Aid increase. The State's 2022-23 Budget also programed \$14 billion of federal Elementary and Secondary School Emergency Relief and Governor's Emergency Education Relief funds to public schools. This funding, available for use over multiple years, is designed to assist schools to reopen for in-person instruction, address learning loss, and respond to students' academic, social, and emotional needs due to the disruptions of the COVID-19 pandemic. The State's 2022-23 Budget allocated \$100 million over two years for a new State matching fund for school districts with the highest needs to support efforts to address student well-being and learning loss. In addition, the State's 2022-23 Budget increased federal funds by \$125 million to expand access to full-day prekindergarten programs for four-year-old children in school districts statewide in the 2022-23 school year.

School district fiscal year (2023-2024): The State's 2023-24 Budget included \$34.5 billion for school aid, an increase of \$3.1 billion or 10%. The States 2023-24 Budget also provided a \$2.6 billion increase in Foundation Aid, fully funding the program for the first time in history. The State's 2023-24 Budget provided \$134 million to increase access to free school meals. An additional \$20 million in grant funding established new Early College High School and Pathways in Technology Early College High School Programs. An investment of \$10 million over two years in competitive funding for school districts, boards of cooperative educational services, and community colleges was made to promote job readiness. An additional \$150 million was used to expand high-quality full-day prekindergarten, resulting in universal prekindergarten to be phased into 95% of the State.

School district fiscal year (2024-2025): The State's 2024-25 Budget provided \$35.9 billion in State funding to school districts for the 2024-25 school year. This represented an increase of \$1.3 billion compared to the 2023-24 school year and included a \$934 million or 3.89 percent Foundation Aid increase. The State's 2024-25 Budget maintains the "save harmless" provision, which ensured a school district receives at least the same amount of Foundation Aid as it received in the prior year. The State's 2024-25 Budget also authorized a comprehensive study by the Rockefeller Institute and the State Department of Education to develop a modernized school funding formula.

School district fiscal year (2025-2026): The State's 2025-26 Budget includes approximately \$37 billion in State funding to school districts for the 2025-2026 school year, an estimated year-to-year funding increase of \$1.7 billion. The State's 2025-26 Budget provides an estimated \$26.3 billion in Foundation Aid, a year over year increase of \$1.42 billion and includes a 2% minimum increase in Foundation Aid to all school districts. The State's 2025-26 Budget also makes a number of alterations to the Foundation Aid formula to more accurately reflect low-income student populations and provide additional aid to low-wealth school districts.

Provisions in the State's 2025-26 Enacted Budget grant the State Budget Director the authority to withhold all or some of the amounts appropriated therein, including amounts that are to be paid on specific dates prescribed in law or regulation (such as State Aid) if, on a cash basis of accounting, a "general fund imbalance" has or is expected to occur in fiscal year 2025-26. Specifically, the State's 2025-26 Enacted Budget provides that a "general fund imbalance" has occurred, and the State Budget Director's powers are activated, if any State fiscal year 2025-26 quarterly financial plan update required by Subdivision 4 of Section 23 of the New York State Finance Law reflects, or if at any point during the final quarter of State fiscal year 2025-26 the State Budget Director projects, that estimated general fund receipts and/or estimated general fund disbursements have or will vary from the estimates included in the State's 2025-26 Enacted Budget financial plan required by sections 22 and 23 of the New York State Finance Law results in a cumulative budget imbalance of \$2 billion or more. Any significant reductions or delays in the payment of State aid could adversely affect the financial condition of school districts in the State.

#### State Aid Litigation

In January 2001, the State Supreme Court issued a decision in <u>Campaign for Fiscal Equity v. New York</u> mandating that the system of apportionment of State aid to school districts within the State be restructured by the Governor and the State Legislature. On June 25, 2002, the Appellate Division of the State Supreme Court reversed that decision. On June 26, 2003, the State Court of Appeals, the highest court in the State, reversed the Appellate Division, holding that the State must, by July 30, 2004, ascertain the actual cost of providing a sound basic education, enact reforms to the system of school funding and ensure a system of accountability for such reforms. The Court of Appeals further modified the decision of the Appellate Division by deciding against a Statewide remedy and instead limited its ruling solely to the New York City school system.

After further litigation, on appeal in 2006, the Court of Appeals held that \$1.93 billion of additional funds for the New York City schools – as initially proposed by the Governor and presented to the Legislature as an amount sufficient to provide a sound basic education – was reasonably determined. State legislative reforms in the wake of The Campaign for Fiscal Equity decision included increased accountability for expenditure of State funds and collapsing over 30 categories of school aid for school districts in the State into one classroom operating formula referred to as foundation aid. The stated purpose of foundation aid is to prioritize funding distribution based upon student need. As a result of the Court of Appeals ruling schools were to receive \$5.5 billion increase in foundation aid over a four fiscal year phase-in covering 2007 to 2011.

A case related to the Campaign for Fiscal Equity, Inc. v. State of New York was heard on appeal on May 30, 2017 in New Yorkers for Students' Educational Rights v. State of New York ("NYSER") and a consolidated case on the right to a sound basic education. The NYSER lawsuit asserts that the State has failed to comply with the original decision in the Court of Appeals in the CFE case, and asks the Court of Appeals to require the State to develop new methodologies, formulas and mechanisms for determining State aid, to fully fund the foundation aid formula, to eliminate the supermajority requirement for voter approval of budgets which increase school district property tax levies above the property tax cap limitation, and related matters. On June 27, 2017, the Court of Appeals held that the plaintiffs causes of action were properly dismissed by the earlier Appellate Division decision except insofar as two causes of action regarding accountability mechanisms and sufficient State funding for a "sound basic education" as applicable solely to the school districts in New York City and Syracuse. The Court emphasized its previous ruling in the CFE case that absent "gross education inadequacies", claims regarding state funding for a "sound basic education" must be made on a district-by-district basis based on the specific facts therein. On October 14, 2021 Governor Hochul announced that New York State reached an agreement to settle and discontinue the NYSER case, following through on the State's commitment to fully fund the current Foundation Aid formula to New York's school districts over three years and ending the State's prior opposition to providing such funding. The litigation, which has been ongoing since 2014, sought to require New York State to fully fund the Foundation Aid formula that was put into place following the CFE cases, and had been previously opposed by the State. Foundation Aid was created in 2007 and takes school district wealth and student need into account to create an equitable distribution of state funding to schools, however, New York State has never fully funded Foundation Aid. The new settlement requires New York State to phase-in full funding of Foundation Aid by the FY 2024 budget. In the FY 2022 Enacted State Budget approved in April 2022, the Executive and Legislature agreed to fully fund Foundation Aid by the FY 2024 and FY 2025 budget and enacted this commitment into law.

A breakdown of currently anticipated Foundation Aid funding is available below:

- FY 2022: \$19.8 billion, covering 30% of the existing shortfall.
- FY 2023: Approximately \$21.3 billion, covering 50% of the anticipated shortfall.
- FY 2024: Approximately \$23.2 billion, eliminating the anticipated shortfall, and funding the full amount of Foundation Aid for all school districts.
- FY 2025: Funding the full amount of Foundation Aid for all school districts.
- FY 2026: \$26.3 billion in Foundation Aid, a year over year increase of \$1.42 billion and a 2% minimum increase in Foundation Aid to all school districts.

The State's 2025-26 Budget makes a number of alterations to the Foundation Aid formula to more accurately reflect low-income student populations and provide additional aid to low-wealth school districts.

#### **State Aid Revenues**

The following table illustrates the percentage of total General Fund revenues of the District for the 2019-2020 fiscal year through and including the 2023-2024 fiscal year and budgeted figures for the 2024-2025 and 2025-2026 fiscal years comprised of State aid.

<u>Fiscal Year</u>	Total Revenues <sup>(1)</sup>	Total State Aid	Percentage of Total Revenues <u>Consisting of State Aid</u>
2019-2020	\$ 10,786,019	\$ 7,777,043	72.10%
2020-2021	10,227,717	7,252,482	70.91
2021-2022	10,279,439	7,248,373	70.51
2022-2023	10,961,605	7,971,733	72.72
2023-2024	11,263,874	8,103,746	71.94
2024-2025 (Budgeted)	11,426,411 <sup>(2)</sup>	8,026,979	70.25
2025-2026 (Budgeted)	11,664,679 (3)	8,022,245	68.77

- <sup>(1)</sup> General Fund only.
- <sup>(2)</sup> Includes \$176,000 of Reserve Funds and \$227,188 appropriated Fund Balance.

<sup>(3)</sup> Includes \$195,000 of Reserve Funds and \$393,465 appropriated Fund Balance.

Source: Audited financial statements for the 2019-2020 fiscal year through and including the 2023-2024 fiscal year and the adopted budgets for the 2024-2025 and 2025-2026 fiscal years of the District. This table is not audited.

## **District Facilities**

Name	<u>Grades</u>	Capacity	Year(s) Built/Additions
Edmeston Central School	Pre-K-12	600	1938, '55, '58, '76, '90, '00, '05, '09

Source: District officials.

## **Enrollment Trends**

School Year	Actual Enrollment	School Year	Projected Enrollment
2020-2021	388	2025-2026	390
2021-2022	380	2026-2027	390
2022-2023	364	2027-2028	390
2023-2024	380	2028-2029	390
2024-2025	389	2029-2030	390

Source: District officials.

## **District Employees**

The District employs approximately 85 full-time and 2 part-time employees. The following table sets forth a breakdown of employee representation by collective bargaining agent and the date of expiration of the collective bargaining agreement:

Employees	Union Representation	Expiration Date
46	Edmeston Central School Faculty Association	June 30, 2026

Source: District officials.

## **Status and Financing of Employee Pension Benefits**

Substantially all employees of the District are members of either the New York State and Local Employees' Retirement System ("ERS") (for non-teaching and non-certified administrative employees) or the New York State Teachers' Retirement System ("TRS") (for teachers and certified administrators). (Both Systems are referred to together hereinafter as the "Retirement Systems" where appropriate.) These Retirement Systems are cost-sharing multiple public employer retirement systems. The obligation of employers and employees to contribute and the benefits to employees are governed by the New York State Retirement and Social Security Law (the "Retirement System Law"). The Retirement Systems offer a wide range of plans and benefits which are related to years of service and final average salary, vesting of retirement benefits, death and disability benefits and optional methods of benefit payments. All benefits generally had vested after ten years of credited service; however, this was changed to five years as of April 9, 2022. The Retirement System Law generally provides that all participating employers in each retirement system are jointly and severally liable for any unfunded amounts. Such amounts are collected through annual billings to all participating employers. Generally, all employees, except certain part-time employees, participate in the Retirement Systems. The Retirement Systems are non-contributory with respect to members hired prior to July 27, 1976. All members working less than ten years must contribute 3% (ERS) or 3.5% (TRS) of gross annual salary towards the cost of retirement programs.

On December 12, 2009, a new Tier V was signed into law. The legislation created a new Tier V pension level, the most significant reform of the State's pension system in more than a quarter-century. Key components of Tier V include:

- Raising the minimum age at which most civilians can retire without penalty from 55 to 62 and imposing a penalty of up to 38% for any civilian who retires prior to age 62.
- Requiring ERS employees to continue contributing 3% of their salaries and TRS employees to continue contributing 3.5% toward pension costs so long as they accumulate additional pension credits.
- Increasing the minimum years of service required to draw a pension from 5 years to 10 years, which has since been changed to 5 years as of April 9, 2022.
- Capping the amount of overtime that can be considered in the calculation of pension benefits for civilians at \$15,000 per year, and for police and firefighters at 15% of non-overtime wages.

On March 16, 2012, the Governor signed into law the new Tier VI pension program, effective for new ERS and TRS employees hired after April 1, 2012. The Tier VI legislation provides for increased employee contribution rates of between 3% and 6% and contributions at such rates continue so long as such employee continues to accumulate pension credits, an increase in the retirement age from 62 years to 63 years, a readjustment of the pension multiplier, and a change in the time period for the final average salary calculation from 3 years to 5 years. Effective April 20, 2024, this final average salary calculation for ERS Tier VI members has been changed from five years to the three highest consecutive years of earnings. Tier VI employees would vest in the system after ten years of employment; and employees will continue to make employee contribution throughout employment. As of April 9, 2022, vesting requirements were modified, resulting in employees becoming vested after five years.

The District is required to contribute at an actuarially determined rate. The actual contributions for the last five years and budgeted figures for the 2024-2025 and 2025-2026 fiscal years are as follows:

Fiscal Year	ERS	TRS
2019-2020	\$ 136,824	\$ 360,778
2020-2021	163,969	332,348
2021-2022	139,855	322,540
2022-2023	87,353	355,518
2023-2024	118,747	284,566
2024-2025 (Budgeted)	235,000	300,000
2025-2026 (Budgeted)	238,607	295,500

Source: District records.

Pursuant to various laws enacted between 1991 and 2002, the State Legislature authorized local governments to make available certain early retirement incentive programs to its employees. The District currently does not have any early retirement incentive programs for its employees.

<u>Historical Trends and Contribution Rates</u>. Historically there has been a State mandate requiring full (100%) funding of the annual actuarially required local governmental contribution out of current budgetary appropriations. With the strong performance of the Retirement System in the 1990s, the locally required annual contribution declined to zero. However, with the subsequent decline in the equity markets, the pension system became underfunded. As a result, required contributions increased substantially to 15% to 20% of payroll for the employees' and the police and fire retirement systems, respectively. Wide swings in the contribution rate resulted in budgetary planning problems for many participating local governments.

A chart of average ERS and TRS rates as a percent of payroll (2021-22 to 2025-26) is shown below:

<u>State Fiscal Year</u>	ERS	TRS
2021-22	16.2%	9.80%
2022-23	11.6	10.29
2023-24	13.1	9.76
2024-25	15.2	10.11
2025-26	16.5	9.59*

#### \*Estimated.

In 2003, Chapter 49 of the Laws of 2003 amended the Retirement and Social Security Law and the Local Finance Law. The amendments empowered the State Comptroller to implement a comprehensive structural reform program for ERS. The reform program established a minimum contribution for any local governmental employer equal to 4.5% of pensionable salaries for bills which were due December 15, 2003 and for all fiscal years thereafter, as a minimum annual contribution where the actual rate would otherwise be 4.5% or less due to the investment performance of the fund. In addition, the reform program instituted a billing system to match the budget cycle of municipalities and school districts that will advise such employers over one year in advance concerning actual pension contribution rates for the next annual billing cycle. Under the previous method, the requisite ERS contributions for a fiscal year could not be determined until after the local budget adoption process was complete. Under the new system, a contribution for a given fiscal year is based on the valuation of the pension fund on the prior April 1 of the calendar year preceding the contribution due date instead of the following April 1 in the year of contribution so that the exact amount may now be included in a budget.

Chapter 57 of the Laws of 2010 (Part TT) amended the Retirement and Social Security Law to authorize participating employers, if they so elect, to amortize an eligible portion of their annual required contributions to ERS when employer contribution rates rise above certain levels. The option to amortize the eligible portion began with the annual contribution due February 1, 2011. The amortizable portion of an annual required contributions are to be paid in equal annual installments over a ten-year period, but may be prepaid at any time. Interest is to be charged on the unpaid amortized portion at a rate to be determined by the State Comptroller, which approximates a market rate of return on taxable fixed rate securities of a comparable duration issued by comparable issuers. The interest rate is established annually for that year's amortized amount and then applies to the entire ten years of the amortization cycle of that amount. When in any fiscal year, the participating employer's graded payment eliminates all balances owed on prior amortized amounts, any remaining graded payments are to be paid into an employer contribution reserve fund established by the State Comptroller for the employer, to the extent that amortizing employer has no currently unpaid prior amortized amounts, for future such use.

The District is not amortizing any pension payments nor does it intend to do so in the foreseeable future.

Stable Rate Pension Contribution Option: The 2013-14 State Budget included a provision that provides local governments and school districts, including the District, with the option to "lock-in" long-term, stable rate pension contributions for a period of years determined by the State Comptroller and ERS and TRS. The stable rates would be 12% for ERS and 14% for TRS. The pension contribution rates under this program would reduce near-term payments for employers, but will require higher than normal contributions in later years.

The District did not participate in the Stable Rate Pension Contribution Option nor does it intend to do so in the foreseeable future.

The State's 2019-2020 Enacted Budget, which was signed into law as Chapter 59 of the Laws of 2019, includes a provision that will allow school districts in the State to establish a reserve fund for the purpose of funding the cost of TRS contributions, as a subfund of retirement contribution reserve funds presently authorized for amounts payable to the ERS by a school district. School districts will be permitted to pay into such reserve fund during any particular fiscal year, an amount not to exceed two percent of the total compensation or salaries of all district-employed teachers who are members of the TRS paid during the immediately preceding fiscal year; provided that the balance of such fund may not exceed ten percent of the total compensation or salaries of all district-employed teachers who are members of the total compensation or salaries of all district-employed teachers who are members of the total compensation or salaries of all district-employed teachers who are members of the total compensation or salaries of all district-employed teachers who are members of the total compensation or salaries of all district-employed teachers who are members of the TRS paid during the immediately preceding fiscal year. As of May 22, 2019, the District established a reserve fund for the purpose of funding the cost of TRS contributions.

The investment of monies, and assumptions underlying same, of the Retirement Systems covering the District's employees is not subject to the direction of the District. Thus, it is not possible to predict, control or prepare for future unfunded accrued actuarial liabilities of the Retirement Systems ("UAALs"). The UAAL is the difference between total actuarially accrued liabilities and actuarially calculated assets available for the payment of such benefits. The UAAL is based on assumptions as to retirement age, mortality, projected salary increases attributed to inflation, across-the-board raises and merit raises, increases in retirement benefits, cost-of-living adjustments, valuation of current assets, investment return and other matters. Such UAALs could be substantial in the future, requiring significantly increased contributions from the District which could affect other budgetary matters. Concerned investors should contact the Retirement Systems administrative staff for further information on the latest actuarial valuations of the Retirement Systems.

#### **Other Post-Employment Benefits**

<u>Healthcare Benefits</u>. It should also be noted that the District provides employment healthcare benefits to various categories of former employees. These costs may be expected to rise substantially in the future. There is now an accounting rule that requires governmental entities, such as the District, to account for employment healthcare benefits as it accounts for vested pension benefits.

School districts and Boards of Cooperative Educational Services, unlike other municipal units of government in the State, have been prohibited from reducing health benefits received by or increasing health care contributions paid by retirees below the level of benefits or contributions afforded to or required from active employees since the implementation of Chapter 729 of the Laws of 1994. Legislative attempts to provide similar protection to retirees of other local units of government in the State have not succeeded as of this date. Nevertheless, many such retirees of all varieties of municipal units in the State do presently receive such benefits.

<u>OPEB</u>. OPEB refers to "other post-employment benefits," meaning other than pension benefits, disability benefits and OPEB consist primarily of health care benefits, and may include other benefits such as disability benefits and life insurance. Until now, these benefits have generally been administered on a pay-as-you-go basis and have not been reported as a liability on governmental financial statements.

<u>GASB 75</u>. In 2015, the Governmental Accounting Standards Board ("GASB") released new accounting standards for public Other Post-Employment Benefits ("OPEB") plans and participating employers. These standards, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* ("GASB 75"), have substantially revised the valuation and accounting requirements previously mandated under GASB Statements No. 43 and 45. The implementation of this statement requires school districts to report OPEB liabilities, OPEB expenses, deferred outflow of resources and deferred inflow of resources related to OPEB. GASB Statement No. 75 replaced GASB Statement 45, which also required the District to calculate and report a net OPEB obligation. However, under GASB 45, school districts could amortize the OPEB liability over a period of years, whereas GASB 75 requires school districts to report the entire OPEB liability on the statement of net position. As of the fiscal year ended June 30, 2018, the District was required to, and had implemented GASB 75.

The District contracted Capital Region BOCES to calculate its actuarial valuation under GASB 75. The following table outlines the changes to the Total OPEB Liability during the 2023 and 2024 fiscal years, by source.

Balance beginning at:	July 1, 2022		July 1, 2023	
	\$	26,379,598	\$	24,211,980
Changes for the year:				
Service cost		731,743		620,431
Interest		947,189		1,009,629
Change in benefit terms		-		421,131
Differences between expected and actual experience		(661,440)		(1,823,981)
Changes in assumptions or other inputs		(2,469,698)		(3,783)
Benefit payments		(715,412)		(780,282)
Net Changes	\$	(2,167,618)	\$	(556,855)
Balance ending at:	J	une 30, 2023	J	une 30, 2024
	\$	24,211,980	\$	23.655.125

Source: Audited financial reports of the District. For additional information see "APPENDIX - E" attached hereto. The above table is not audited.

There is no authority in current State law to establish a trust account or reserve fund for this liability. The District has reserved \$0 towards its OPEB liability. The District funds this liability on a pay-as-you-go basis.

The District's unfunded actuarial accrued OPEB liability could have a material adverse impact upon the District's finances and could force the District to reduce services, raise taxes or both.

Under GASB 75, an actuarial valuation will be required every 2 years for all plans, however, the Alternative Measurement Method continues to be available for plans with less than 100 members.

## **Financial Statements**

The District retains Independent Certified Public Accountants. The last audit report covers the period ending June 30, 2024 and may be found as "APPENDIX – E" of this Official Statement. Certain financial information of the District can be found attached as Appendices to the Official Statement.

The District complies with the Uniform System of Accounts as prescribed for school districts in New York State. This system differs from generally accepted accounting principles as prescribed by the American Institute of Certified Public Accountants' Industry Audit Guide, "Audits of State and Local Governmental Units", and codified in Government Accounting, Auditing and Financial Reporting (GAAFR), published by the Governmental Accounting Standards Board (GASB).

Beginning with the fiscal year ending July 30, 2003 the District was required to issue its financial statements in accordance with GASB Statement No. 34. This statement includes reporting of all assets including infrastructure and depreciation in the Government Wide Statement of Activities, as well as the Management's Discussion and Analysis. The District is in compliance with Statement No. 34.

Raymond G. Preusser, CPA, P.C., the independent auditor for the District, has not been engaged to perform and has not performed, since the date of its report included herein, any procedures on the financial statements addressed in that report. Raymond G. Preusser, CPA, P.C., also has not performed any procedures relating to this Official Statement.

#### Projected Unaudited Results for Fiscal Year Ending June 30, 2025

The District expects to conclude the fiscal year ending June 30, 2025 with a General Fund balance of approximately \$1,701,310

Summary unaudited projected information for the General Fund for the period ending June 30, 2025 is as follows:

Projected Revenues:	\$	11,552,115
Projected Expenditures:		<u>11,443,199</u>
Projected Excess (Deficit) Revenues Over Expenditures:	<u>\$</u>	108,916
Total General Fund Balance at June 30, 2024:	\$	4,511,975
Total Projected General Fund Balance at June 30, 2025:	\$	5,395,498

Note: The District expects to end the school year with a \$750,000 surplus due to the inability to fill vacant positions and the changes in Students with Disabilities placements.

The audited financial statements for the fiscal year ending June 30, 2025 are expected to be available on or about October 15, 2025.

Note: These projections are based upon certain current assumptions and estimates and the audited results may vary therefrom.

## New York State Comptroller Reports of Examination

The State Comptroller's office, i.e., the Department of Audit and Control, periodically performs a compliance review to ascertain whether the District has complied with the requirements of various State and Federal statutes. These audits can be found by visiting the Audits of Local Governments section of the Office of the State Comptroller website.

There are no other recent State Comptroller's audits of the District, nor any that are currently in progress or pending release.

Source: Website of the Office of the New York State Comptroller. Reference to website implies no warranty of accuracy of information therein, nor incorporation thereof.

## The State Comptroller's Fiscal Stress Monitoring System

The New York State Comptroller has reported that New York State's school districts and municipalities are facing significant fiscal challenges. As a result, the Office of the State Comptroller has developed a Fiscal Stress Monitoring System ("FSMS") to provide independent, objectively measured and quantifiable information to school district and municipal officials, taxpayers and policy makers regarding the various levels of fiscal stress under which the State's school districts and municipalities are operating.

The fiscal stress scores are based on financial information submitted as part of each school district's ST-3 report filed with the State Education Department annually, and each municipality's annual report filed with the State Comptroller. Using financial indicators that include year-end fund balance, cash position and patterns of operating deficits, the system creates an overall fiscal stress score which classifies whether a school district or municipality is in "Significant Fiscal Stress", in "Moderate Fiscal Stress," as "Susceptible Fiscal Stress" or "No Designation". Entities that do not accumulate the number of points that would place them in a stress category will receive a financial score but will be classified in a category of "No Designation." This classification should not be interpreted to imply that the entity is completely free of fiscal stress conditions. Rather, the entity's financial information, when objectively scored according to the FSMS criteria, did not generate sufficient points to place them in one of the three established stress categories.

The reports of the State Comptroller for the 2019-2020 through 2023-2024 fiscal years of the District are as follows:

<u>Fiscal Year Ending In</u>	Stress Designation	Fiscal Score
2024	No Designation	0.0
2023	No Designation	0.0
2022	No Designation	0.0
2021	No Designation	0.0
2020	No Designation	3.3

Note: The Fiscal Score for the 2024-2025 fiscal year has not been calculated as of the date of this Official Statement.

Source: Website of the Office of the New York State Comptroller. Reference to website implies no warranty of accuracy of information therein, nor incorporation thereof.

## **Other Information**

The statutory authority for the power to spend money for the object or purpose, or to accomplish the object or purpose, for which the Notes are to be issued is the Education Law and the Local Finance Law.

The District is in compliance with the procedure for the publication of the estoppel notice with respect to the Notes as provided in Title 6 of Article 2 of the Local Finance Law.

No principal or interest upon any obligation of the District is past due.

The fiscal year of the District is July 1 to June 30.

Except for as shown under "STATUS OF INDEBTEDNESS – Estimated Overlapping Indebtedness", this Official Statement does not include the financial data of any political subdivision having power to levy taxes within the District.

## TAX INFORMATION

## **Taxable Assessed Valuations**

<u>Fiscal Year Ending June 30:</u> Towns of:	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Burlington	\$ 47,891,957	\$ 48,043,201	\$ 48,180,748	\$ 48,222,635	132,019,002 (1)
Edmeston	70,355,628	70,639,105	73,952,778	74,421,836	187,716,825 (1)
Exeter	2,258,507	2,259,134	2,258,428	2,260,816	2,264,309
New Lisbon	15,364,703	15,364,989	15,550,192	15,638,187	16,065,340
Otsego	6,391,004	6,425,711	6,427,892	6,496,251	6,430,668
Pittsfield	1,918,287	2,025,674	2,043,674	2,041,203	2,060,703
Plainfield	385,253	385,104	385,104	385,065	385,596
Brookfield	 2,145,485	 2,145,038	 2,174,891	 2,453,526	 2,618,514
Total Assessed Values	\$ 146,710,824	\$ 147,287,956	\$ 150,973,707	\$ 151,919,519	\$ 349,560,957
State Equalization Rates					
Towns of:					
Burlington	49.00%	49.00%	43.22%	48.00%	100.00% (1)
Edmeston	54.00%	52.50%	46.31%	41.19%	100.00% (1)
Exeter	50.00%	48.00%	42.08%	44.92%	42.40%
New Lisbon	100.00%	100.00%	91.00%	81.00%	81.00%
Otsego	100.00%	100.00%	90.94%	82.00%	74.00%
Pittsfield	54.00%	54.00%	47.40%	45.10%	42.24%
Plainfield	99.00%	95.30%	83.15%	68.77%	65.07%
Brookfield	 92.00%	 94.00%	 81.00%	 69.00%	 64.00%
Total Taxable Full Valuation	\$ 260,573,185	\$ 265,532,554	\$ 308,151,762	\$ 322,046,561	\$ 363,162,596

<sup>(1)</sup> Significant year to year difference due to revaluation of the Town.

Source: District officials.

#### Tax Rate Per \$1,000 (Assessed)

Fiscal Year Ending June 30:	<u>2021</u>	2022	<u>2023</u>	<u>2024</u>	<u>2025</u>
Towns of:					
Burlington	\$ 23.56	\$ 23.08	\$ 22.36	\$ 20.69	8.90 (1)
Edmeston	21.38	21.54	20.87	24.11	8.90 (1)
Exeter	23.08	23.56	22.82	22.10	20.99
New Lisbon	11.54	11.31	10.96	12.26	10.99
Otsego	11.54	11.31	10.96	12.11	12.03
Pitts field	21.38	20.94	20.29	22.02	21.07
Plainfield	11.66	11.87	11.50	14.44	13.68
Brookfield	12.55	12.03	13.53	14.39	13.90

<sup>(1)</sup> Significant year to year difference due to revaluation of the Town.

Source: District officials.

## **Tax Levy and Collection Record**

Fiscal Year Ending June 30:	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Total Tax Levy	\$ 2,654,009	\$ 2,642,904	\$ 2,642,904	\$ 2,811,667	\$ 2,886,244
Amount Uncollected <sup>(1)</sup>	264,798	253,422	241,922	268,210	262,015
% Uncollected	9.98%	9.59%	9.15%	9.54%	9.08%

<sup>(1)</sup> The District receives 100% of its tax levy each year. See "Tax Collection Procedures" herein.

Source: District officials.

#### **Tax Collection Procedure**

Tax payments are due September 1st. There is no penalty charge for the first thirty days after taxes are due, but a 2% penalty is charged from October 1<sup>st</sup> to November 1<sup>st</sup>. On or about November 15th, uncollected taxes are returnable to the Counties for collection. The District receives this amount from said Counties prior to the end of the District's fiscal year, thereby assuring 100% tax collection annually. Tax sales are held annually by the Counties.

#### Ten Largest Taxpayers - 2024 Assessment Roll for 2024-25 School District Tax Roll

Name	Type	Taxable Assessed Valuation
New York Central Mutual	Insurance	\$24,128,800
Otsego Electric Corp.	Utility	4,041,458
The State of New York	Utility	3,347,900
New York State Electric and Gas	Utility	2,774,249
MDC Coast17, LLC	Residential	1,500,000
Norton, David	Residential	1,332,800
Otsego Mutual Insurance Company	Insurance	1,317,500
Camp Myristica	Residential	1,259,900
Lindberg, Neil	Residential	1,097,100
Central National Bank	Bank	1,069,200

The larger taxpayers listed above have a total taxable assessed valuation of \$41,868,907 which represents approximately 11.98% of the tax base of the District for the 2024-2025 fiscal year.

The District does not currently have any pending or outstanding tax certioraris that are known or expected to have a material impact on the finances of the District.

Source: District tax rolls.

#### **Real Property Tax Revenues**

The following table illustrates the percentage of total revenues of the District for the 2019-2020 fiscal year through and including the 2023-2024 fiscal year and budgeted figures for the 2024-2025 and 2025-2026 fiscal years comprised of Real Property Taxes & Other Tax Items.

<u>Fiscal Year</u>	Total Revenues <sup>(1)</sup>	Total Property Taxes <u>&amp; Other Tax Items</u>	Percentage of Total Revenues Consisting of Real Property <u>Taxes &amp; Other Tax Items</u>
2019-2020	\$ 10,786,019	\$ 2,664,013	24.70%
2020-2021	10,227,717	2,660,007	26.01
2021-2022	10,279,439	2,729,875	26.56
2022-2023	10,961,605	2,614,028	23.85
2023-2024	11,263,874	2,818,131	25.02
2024-2025 (Budgeted)	11,426,411 (2)	2,886,244	25.26
2025-2026 (Budgeted)	11,664,679 (3)	2,943,969	25.24

<sup>(1)</sup> General Fund only.

<sup>(2)</sup> Includes \$176,000 of Reserve Funds and \$227,188 appropriated Fund Balance.

<sup>(3)</sup> Includes \$195,000 of Reserve Funds and \$393,465 appropriated Fund Balance.

Source: Audited financial statements for the 2019-2020 fiscal year through and including the 2023-2024 fiscal year and the adopted budgets for the 2024-2025 and 2025-2026 fiscal years of the District. This table is not audited.

## **STAR – School Tax Exemption**

The STAR (School Tax Relief) program provides State-funded exemptions from school property taxes to homeowners for their primary residences. School districts are reimbursed by the State for real property taxes exempted pursuant to the STAR Program. Homeowners over 65 years of age with household adjusted gross incomes, less the taxable amount of total distributions from individual retirement accounts and individual retirement annuities ("STAR Adjusted Gross Income") of \$98,700 or less in the 2024-2025 school year and \$107,300 or less in the 2025-2026 school year, increased annually according to a cost of living adjustment, are eligible for a "full value" exemption of the first \$84,000 of the full value of a home for the 2024-2025 school year and the first \$86,100 of the full value of a home for the 2025-2026 school year (adjusted annually). Other homeowners with household STAR Adjusted Gross income not in excess of \$250,000 (\$500,000 in the case of a STAR credit, as discussed below) are eligible for a \$30,000 "full value" exemption on their primary residence

The 2019-2020 State Budget made several changes to the STAR program, which went into effect immediately. The changes are intended to encourage homeowners to switch from the STAR exemption to the STAR credit. The income limit for the exemption was lowered to \$250,000, compared with a \$500,000 limit for the credit. The amount received for the STAR exemption will remain the same each year, while the amount of the STAR credit can increase up to two percent annually. Homeowners with STAR Adjusted Gross Income of \$250,000 or less have the option to select the credit or the exemption.

The 2020-2021 State Budget further modified the STAR program. Under such legislation, property owners with property tax delinquencies greater than one year are not eligible for the Basic STAR exemption or the Basic STAR credit. Recipients of the Enhanced STAR exemptions and credits are not impacted by this program; they may continue to receive STAR benefits even if their property taxes are delinquent.

The below table lists the basic and enhanced exemption amounts for the District's 2025-2026 fiscal year for the municipalities applicable to the District:

Towns of:	Enhanced Exemption	Basic Exemption	Date Certified
Burlington	\$100,060	\$ 35,740	4/10/2025
Edmeston	86,100	30,000	4/10/2025
Exeter	36,510	12,720	4/10/2025
New Lisbon	69,740	24,300	4/10/2025
Otsego	63,710	22,200	4/10/2025
Pittsfield	86,100	30,000	4/10/2025
Plainfield	56,030	20,160	4/10/2025
Brookfield	55,100	19,880	4/10/2025

\$263,363 of the District's \$2,811,667 school tax levy for the 2023-2024 fiscal year was exempt by the STAR Program. The District received full reimbursement of such exempt taxes from the State on January 8, 2024.

\$233,782 of the District's \$2,886,244 school tax levy for the 2024-2025 fiscal year was exempt by the STAR Program. The District received full reimbursement of such exempt taxes from the State on January 6, 2025.

## **Additional Tax Information**

Real property located in the District is assessed by the Towns.

Senior citizens' exemptions and exemptions for persons with disabilities are offered to those who qualify.

The total valuation of the District is estimated to be categorized as follows: Residential-82%, Commercial-6% and Agricultural-10% and State Land-2%.

The estimated total annual property tax bill of a \$50,000 market value residential property located in the District is approximately \$2,000 including County, Town, School District and Fire District taxes.

#### TAX LEVY LIMITATION LAW

On June 24, 2011, Chapter 97 of the Laws of 2011 was signed into law by the Governor ("Chapter 97" or the "Tax Levy Limitation Law"). The Tax Levy Limitation Law applies to all local governments, including school districts (with the exception of New York City, and the counties comprising New York City and school districts in New York City, Buffalo, Rochester, Syracuse, and Yonkers, the latter four of which are indirectly affected by applicability to their respective City.)

Prior to the enactment of the Tax Levy Limitation Law, there was no statutory limitation on the amount of real property taxes that a school district could levy as part of its budget if its budget had been approved by a simple majority of its voters. In the event the budget had been defeated by the voters, the school district was required to adopt a contingency budget. Under a contingency budget, school budget increases were limited to the lesser of four percent (4%) of the prior year's budget or one hundred twenty percent (120%) of the consumer price index ("CPI").

Chapter 97 requires that a school district submit its proposed tax levy to the voters each year beginning with the 2012-2013 fiscal year.

Chapter 97 restricts, among other things, the amount of real property taxes that may be levied by or on behalf of a school district in a particular year. It was set to expire on June 15, 2020; however, recent legislation has made it permanent. Pursuant to the Tax Levy Limitation Law, the tax levy of a school district cannot increase by more than the lesser of (i) two percent (2%) or (ii) the annual increase in the CPI, over the amount of the prior year's tax levy. Certain adjustments are permitted for taxable real property full valuation increases due to changes in physical or quantity growth in the real property base as defined in Section 1220 of the Real Property Tax Law. A school district can exceed the tax levy limitation for the coming fiscal year only if the voters of such school district first approve a tax levy by at least 60% affirmative vote of those voting to override such limitation for such coming fiscal year only. Tax levies that do not exceed the limitation will only require approval by at least 50% of those voting. In the event that the voters reject a tax levy and the district does not go out for a second vote, or if a second vote is likewise defeated, Chapter 97 provides that the tax levy for the new fiscal year may not exceed the tax levy for the prior fiscal year.

A school district's calculation of each fiscal year's tax levy limit is subject to review by the Commissioner of Education and the Commissioner of Taxation and Finance prior to adoption of each fiscal year budget.

There are exceptions for school districts to the tax levy limitation provided in Chapter 97, including expenditures made on account of certain tort settlements and certain increases in the average actuarial contribution rates of the New York State and Local Employees' Retirement System and the Teachers' Retirement System. School districts are also permitted to carry forward a certain portion of their unused levy limitation from a prior year.

There is also an exception for school districts for "Capital Local Expenditures" subject to voter approval where required by law. This term is defined in a manner that does not include certain items for which a school district may issue debt, including the payment of judgments or settled claims, including tax certiorari payments, and cashflow borrowings, including tax anticipation notes, revenue anticipation notes, budget notes and deficiency notes. "Capital Local Expenditures", are defined as "the taxes associated with budgeted expenditures resulting from the financing, refinancing, acquisition, design, construction, reconstruction, rehabilitation, improvement, furnishing and equipping of or otherwise providing for school district capital facilities or school district capital equipment, including debt service and lease expenditures, and transportation capital debt service, subject to the approval of the qualified voters where required by law". The portion of the tax levy necessary to support "Capital Local Expenditures" is defined as the "Capital Tax Levy", and is an exclusion from the tax levy limitation, applicable to the Notes.

See "State Aid" for a discussion of the New Yorkers for Students' Educational Rights v. State of New York case which includes a challenge to the supermajority requirements regarding school district property tax increases.

An additional real property tax rebate program applicable solely to school districts was enacted by Chapter 20 of the Laws of 2015, signed into law by the Governor on June 26, 2015. The program began in 2016 and was fully phased in in 2019 and includes continued tax cap compliance.

See "THE SCHOOL DISTRICT – Budgetary Procedures and Recent Budget Votes" herein for additional information regarding the District's Tax Levy.

#### STATUS OF INDEBTEDNESS

#### **Constitutional Requirements**

The New York State Constitution limits the power of the School District (and other municipalities and certain school districts of the State) to issue obligations and to contract indebtedness. Such constitutional limitations in summary form and as generally applicable to the District include the following:

<u>Purpose and Pledge</u>. The School District shall not give or loan any money or property to or in aid of any individual or private undertaking or give or loan its credit to or in aid of any of the foregoing or any public corporation.

The School District may contract indebtedness only for a School District purpose and shall pledge its faith and credit for the payment of principal of and interest thereon.

Payment and Maturity. Except for certain short-term indebtedness contracted in anticipation of taxes or to be paid within three fiscal year periods, indebtedness shall be paid in annual installments commencing no later than two years after the date such indebtedness shall have been contracted and ending no later than the expiration of the period of probable usefulness of the object or purpose as determined by statute; unless substantially level or declining annual debt service is utilized, no installment maybe more than fifty percent in excess of the smallest prior installment. The School District is required to provide an annual appropriation for the payment of interest due during the year on its indebtedness and for the amounts required in such year for amortization and redemption of its serial bonds and such required annual installments on its notes.

<u>General</u>. The District is further subject to constitutional limitation by the general constitutionally imposed duty of the State Legislature to restrict the power of taxation and contracting indebtedness to prevent abuses in the exercise of such power; however, as has been noted under "NATURE OF OBLIGATION," the State Legislature is prohibited by a specific constitutional provision from restricting the power of the District to levy taxes on real estate for the payment of interest on or principal of indebtedness theretofore contracted.

There is no constitutional limitation on the amount that may be raised by the District by tax on real estate in any fiscal year to pay principal of and interest on all indebtedness. However, Chapter 97 of the Laws of 2011 imposes a statutory limitation on the power of the District to increase its annual tax levy. The amount of such increases is limited by the formulas set forth in such law. See "TAX LEVY LIMITATION LAW" herein.

#### **Statutory Procedure**

In general, the State Legislature has, by the enactment of the Local Finance Law, authorized the powers and procedure for the School District to borrow and incur indebtedness subject, of course, to the constitutional provisions set forth above. The power to spend money, however, generally derives from other law, including the Education Law.

The School District has the power to contract indebtedness for any School District purpose provided that the aggregate principal amount thereof shall not exceed ten per centum of the full valuation of the taxable real estate of the School District as required by the Local Finance Law and subject to certain enumerated deductions such as State aid for building purposes. The statutory method for determining full valuation is by dividing the assessed valuation of taxable real estate for the last completed assessment roll by the equalization rate established by the State Office of Real Property Services in accordance with applicable State law.

The School District is generally required by such laws to submit propositions for the expenditure of money for capital purposes to the qualified electors of the District. Upon approval thereby, the Board of Education may adopt a bond resolution authorizing the issuance of bonds, and notes in anticipation of the bonds. No down payment is required in connection with the issuance of District obligations.

Each bond resolution usually authorizes the construction, acquisition or installation of the object or purpose to be financed, sets forth the plan of financing and specifies the maximum maturity of the bonds subject to the legal (Constitution, Local Finance Law and case law) restrictions relating to the period of probable usefulness with respect thereto.

The Local Finance Law also provides that where a bond resolution is published with a statutory form of notice, the validity of the bonds authorized thereby, including bond anticipation notes issued in anticipation of the sale thereof, may be contested only if:

(1) Such obligations are authorized for a purpose for which the School District is not authorized to expend money, or

(2) There has not been substantial compliance with the provisions of law which should have been complied within the authorization of such obligations

and an action contesting such validity, is commenced within twenty days after the date of such publication or,

(3) Such obligations are authorized in violation of the provisions of the Constitution.

The Board of Education, as the finance board of the School District, has the power to enact bond resolutions. In addition, such finance board has the power to authorize the sale and issuance of obligations. However, such finance board may delegate the power to sell the obligations to the President of the Board of Education, the chief fiscal officer of the School District, pursuant to the Local Finance Law.

The School District is further subject to constitutional limitation by the general constitutionally imposed duty on the State Legislature to restrict the power of taxation and contracting indebtedness; however, the State Legislature is prohibited by a specific constitutional provision from restricting the power of the School District to levy taxes on real estate for the payment of interest on or principal of indebtedness theretofore contracted.

## Debt Outstanding End of Fiscal Year

Fiscal Years Ending June 30th:	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Bonds	\$ 3,847,197	\$ 3,033,500	\$ 5,230,000	\$ 4,673,000	\$ 4,050,000
Bond Anticipation Notes	 0	 3,000,000	 0	 0	 0
Total Debt Outstanding	\$ 3,847,197	\$ 6,033,500	\$ 5,230,000	\$ 4,673,000	\$ 4,050,000

## **Details of Outstanding Indebtedness**

The following table sets forth the indebtedness of the District evidenced by bonds and notes as of June 25, 2025:

<u>Type of Indebtedness</u>	Maturity		<u>Amount</u>
Bonds	2026-2036		\$ 3,505,000
Bond Anticipation Notes			
Capital Project	July 24, 2025		 4,880,000 (1)
		Total Indebtedness	\$ 8,385,000

<sup>(1)</sup> To be redeemed and renewed at maturity with the proceeds of the Notes and \$75,000 available District funds.

Notes: The table above does not include any energy performance contract, capital lease or installment purchase indebtedness, to the extent any such indebtedness may be applicable to the District.

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#### **Debt Statement Summary**

Summary of Indebtedness, Debt Limit and Net Debt-Contracting Margin as of June 25, 2025:								
Full Valuation of Taxable Real Property\$ 363,162,596Debt Limit 10% thereof36,316,260								
<u>Inclusions</u> : Bonds\$ 3,505,000 Bond Anticipation Notes (BANs): <u>4,880,000</u>								
Total Inclusions prior to issuance of the Notes8,385,000Less: BANs being redeemed from appropriations(75,000)								
Total Net Inclusions after issuance of the Notes\$ 8,310,000								
Exclusions:         State Building Aid <sup>(1)</sup> Total Exclusions								
Total Net Indebtedness <sup>(2)</sup>								
Net Debt-Contracting Margin								
The percent of debt contracting power exhausted is <sup>(2)</sup>								

(1) Pursuant to the Provisions of Chapter 760 of the Laws of New York State of 1963, the School District receives aid on existing bonded debt. Since the gross indebtedness of the School District is within the debt limit, the School District is not required to apply for a Building Aid Estimate. Over the years the building aid ratio has been adjusted based on State legislative changes with an effective date tied to voter authorization dates. Based on preliminary 2025-2026 Building Aid Ratios, the School District anticipates State building aid of 85.4% for debt service on SED approved expenditures from July 1, 2004 to the present. The School District has no reason to believe that it will not ultimately receive all of the building aid it anticipates, however, no assurance can be given as to when and how much building aid the School District will receive in relation to its capital project indebtedness.

<sup>(2)</sup> Does not include any energy performance contract, capital lease, or installment purchase indebtedness, to the extent that any such indebtedness may be applicable to the District.

#### **Bonded Debt Service**

A schedule of bonded debt service may be found in "APPENDIX – B" to this Official Statement.

#### **Cash Flow Borrowings**

The District has not issued any revenue or tax anticipation notes in the past five fiscal years and does not anticipate issuing either tax anticipation notes or revenue anticipation notes in the foreseeable future.

#### **Capital Project Plans**

On May 20, 2025, District voters approved a referendum to purchase buses using capital reserve funds.

The District anticipates completing a \$100,000 Capital Outlay project which is included in the 2025-2026 budget. The project will focus on upgrades to security and HVAC systems at the Main School Building.

On November 13, 2024, District voters approved a proposition to establish a capital reserve fund for up to \$5,000,000. The reserve would be used for facility improvements for programs and student opportunities as well as funding for new construction or major expansions.

On March 7, 2023, the qualified voters of the District approved a proposition authorizing the School District to undertake a capital improvement project consisting of reconstruction of school buildings and facilities at a maximum cost of \$5,000,000 with such cost being funded with \$120,000 from available funds of the District and the balance of such cost, not in excess of \$4,880,000, through the issuance of the District's serial bonds. On July 24, 2024, the District issued \$4,880,000 bond anticipation notes as the first borrowing against said authorization. The proceeds of the Notes, along with \$75,000 available District funds, will partially redeem and renew the outstanding \$4,880,000 bond anticipation notes maturing on July 24, 2025.

Other than as stated above, the District has no other projects authorized or contemplated at this time or in the near future.

#### **Estimated Overlapping Indebtedness**

In addition to the District, the following political subdivisions have the power to issue obligations and to levy taxes or cause taxes to be levied on taxable real property in the District. Estimated bonds and bond anticipation notes are listed of the below municipalities.

	Status of		Gross				Net	District	Net C	Overlapping
Municipality	<u>Debt as of</u>	Inc	lebtedness <sup>(1)</sup>	Exclus	sions <sup>(2)</sup>		Indebtedness	Share	Inde	ebtedness
County of:										
Otsego	12/31/2023	<sup>(4)</sup> \$	-	\$	-	(5)	\$ -	5.03%	\$	-
Madison	10/31/2024	(3)	41,157,000		925,000		40,232,000	0.05%		20,116
Town of:										
Burlington	12/31/2023	(4)	-		-		-	98.21%		-
Edmeston	12/31/2023	(4)	-		-		-	88.40%		-
Exeter	12/31/2023	(4)	-		-		-	5.60%		-
New Lisbon	12/31/2023	(4)	2,750,000		-	(5)	2,750,000	13.36%		367,400
Otsego	12/31/2023	(4)	36,841		-	(5)	36,841	0.85%		313
Pitts field	12/31/2023	(4)	1,796,591		-	(5)	1,796,591	4.28%		76,894
Plainfield	12/31/2023	(4)	159,750		-	(5)	159,750	0.63%		1,006
Brookfield	12/31/2023	(4)	332,286		-	(5)	332,286	1.75%		5,815
								Total:	\$	471,545

Notes:

<sup>(1)</sup> Outstanding bonds and bond anticipation notes of the respective municipality. Not adjusted to include subsequent issuances, if any, from the date of the status of indebtedness stated in the table above for each respective municipality.

- <sup>(2)</sup> Water debt, sewer debt and budgeted appropriations as applicable to the respective municipality. Water Indebtedness excluded pursuant to Article VIII, Section 5B of the New York State Constitution. Sewer Indebtedness excluded pursuant to Article VIII, Section 5E of the New York State Constitution, as further prescribed under section 124.10 of the Local Finance Law. Appropriations are excluded pursuant to Section 136.00 of the Local Finance Law.
- <sup>(3)</sup> Gross indebtedness, exclusions, and net-indebtedness sourced from available annual financial information & operating data filings and/or official statements of the respective municipality.
- <sup>(4)</sup> Gross indebtedness sourced from local government data provided by the State Comptroller's office for the most recent fiscal year such data is available for the respective municipality.
- <sup>(5)</sup> Information regarding excludable debt not available.

## **Debt Ratios**

The following table sets forth certain ratios relating to the District's indebtedness as of June 25, 2025:

	<u>Amount</u>	Per <u>Capita</u> <sup>(a)</sup>	Percentage of <u>Full Value</u> <sup>(b)</sup>
Net Indebtedness <sup>(c)</sup> \$	8,310,000	\$ 2,643.97	2.29%
Net Indebtedness Plus Net Overlapping Indebtedness <sup>(d)</sup>	8,781,545	2,794.00	2.42

<sup>(a)</sup> The estimated population of the District is 3,143. (See "THE SCHOOL DISTRICT - Population" herein.)

- <sup>(b)</sup> The District's full value of taxable real estate for the 2024-2025 School District tax roll is \$363,162,596. (See "TAX INFORMATION Taxable Assessed Valuations" herein.)
- <sup>(c)</sup> See "Debt Statement Summary" for the calculation of Net Direct Indebtedness, herein.
- <sup>(d)</sup> Estimated net overlapping indebtedness is \$471,545. (See "Estimated Overlapping Indebtedness" herein.)
- Note: The above ratios do not take into account State building aid the District will receive for past and current construction building projects.

#### SPECIAL PROVISIONS AFFECTING REMEDIES UPON DEFAULT

**State Aid Intercept for School Districts.** In the event of a default in the payment of the principal of and/or interest on the Notes, the State Comptroller is required to withhold, under certain conditions prescribed by Section 99-b of the State Finance Law, state aid and assistance to the School District and to apply the amount thereof so withheld to the payment of such defaulted principal and/or interest, which requirement constitutes a covenant by the State with the holders from time to time of the Notes. The covenant between the State of New York and the purchasers and the holders and owners from time to time of the notes and bonds issued by the school districts in the State for school purposes provides that it will not repeal, revoke or rescind the provisions of Section 99-b, or amend or modify the same so as to limit, impair or impede the rights and remedies granted thereby.

Said section provides that in the event a holder or owner of any bond issued by a school district for school purposes shall file with the State Comptroller a verified statement describing such bond and alleging default in the payment thereof or the interest thereon or both, it shall be the duty of the State Comptroller to immediately investigate the circumstances of the alleged default and prepare and file in his office a certificate setting forth his determinations with respect thereto and to serve a copy thereof by registered mail upon the chief fiscal officer of the school district which issued the bond. Such investigation by the State Comptroller shall cover the current status with respect to the payment of principal of and interest on all outstanding bonds of such school district issued for school purposes and the statement prepared and filed by the State Comptroller shall set forth a description of all such bonds of the school district found to be in default and the amount of principal and interest thereto past due.

Upon the filing of such a certificate in the office of the State Comptroller, he shall thereafter deduct and withhold from the next succeeding allotment, apportionment or payment of such State aid or assistance due to such school district such amount thereof as may be required to pay (a) the school district's contribution to the State teachers retirement system, and (b) the principal of and interest on such bonds of such school district then in default. In the event such State aid or assistance initially so withheld shall be insufficient to pay said amounts in full, the State Comptroller shall similarly deduct and withhold from each succeeding allotment, apportionment or payment of such State aid or assistance due such school district such amount or amounts thereof as may be required to cure such default. Allotments, apportionments and payments of such State aid so deducted or withheld by the State Comptroller for the payment of principal and interest on bonds shall be forwarded promptly to the paying agent or agents for the bonds. If any of such successive allotments, apportionments or payments of such State Aid so deducted or withheld shall be less than the amount of all principal and interest on the bonds in default with respect to which the same was so deducted or withheld, then the State Comptroller shall promptly forward to each paying agent an amount in the proportion that the amount of such bonds in default payable to such paying agent bears to the total amount of the principal and interest then in default on such bonds of such school district. The State Comptroller shall promptly notify the chief fiscal officer of such school district of any payment or payments made to any paying agent or agents of defaulted bonds pursuant to said Section 99-b.

General Municipal Law Contract Creditors' Provision. Each Note when duly issued and paid for will constitute a contract between the School District and the holder thereof. Under current law, provision is made for contract creditors of the School District to enforce payments upon such contracts, if necessary, through court action. Section 3-a of the General Municipal Law provides, subject to exceptions not pertinent, that the rate of interest to be paid by the School District upon any judgment or accrued claim against it on an amount adjudged due to a creditor shall not exceed nine per centum per annum from the date due to the date of payment. This provision might be construed to have application to the holders of the Notes in the event of a default in the payment of the principal of and interest on the Notes.

**Execution/Attachment of Municipal Property.** As a general rule, property and funds of a municipal corporation serving the public welfare and interest have not been judicially subjected to execution or attachment to satisfy a judgment, although judicial mandates have been issued to officials to appropriate and pay judgments out of certain funds or the proceeds of a tax levy. In accordance with the general rule with respect to municipalities, judgments against the School District may not be enforced by levy and execution against property owned by the School District.

Authority to File for Municipal Bankruptcy. The Federal Bankruptcy Code allows public bodies, such as municipalities, recourse to the protection of a Federal Court for the purpose of adjusting outstanding indebtedness. Section 85.80 of the Local Finance Law contains specific authorization for any municipality in the State or its emergency control board to file a petition under any provision of Federal bankruptcy law for the composition or adjustment of municipal indebtedness. While this Local Finance Law provision does not apply to school districts, there can be no assurance that it will not be made so applicable in the future.

**Constitutional Non-Appropriation Provision.** There is in the Constitution of the State, Article VIII, Section 2, the following provision relating to the annual appropriation of monies for the payment of due principal of and interest on indebtedness of every county, city, town, village and school district in the State: "If at any time the respective appropriating authorities shall fail to make such appropriations, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. The fiscal officer of any county, city, town, village or school district may be required to set aside and apply such revenues as aforesaid at the suit of any holder of obligations issued for any such indebtedness." This constitutes a specific non-exclusive constitutional remedy against a defaulting municipality or school district; however, it does not apply in a context in which monies have been appropriated for debt service but the appropriating authorities decline to use such monies to pay debt service. However,

Article VIII, Section 2 of the Constitution of the State also provides that the fiscal officer of any county, city, town, village or school district may be required to set apart and apply such revenues at the suit of any holder of any obligations of indebtedness issued with the pledge of the faith of the credit of such political subdivision. See "General Municipal Law Contract Creditors' Provision" herein.

The Constitutional provision providing for first revenue set asides does not apply to tax anticipation notes, revenue anticipation notes or bond anticipation notes.

**Default Litigation.** In prior years, certain events and legislation affecting a holder's remedies upon default have resulted in litigation. While courts of final jurisdiction have upheld and sustained the rights of bondholders, such courts might hold that future events including financial crises as they may occur in the State and in political subdivisions of the State require the exercise by the State or its political subdivisions of emergency and police powers to assure the continuation of essential public services prior to the payment of debt service.

**No Past Due Debt.** No principal of or interest on School District indebtedness is past due. The School District has never defaulted in the payment of the principal of and interest on any indebtedness.

## MARKET AND RISK FACTORS

There are various forms of risk associated with investing in the Notes. The following is a discussion of certain events that could affect the risk of investing in the Notes. In addition to the events cited herein, there are other potential risk factors that an investor must consider. In order to make an informed investment decision, an investor should be thoroughly familiar with the entire Official Statement, including its appendices, as well as all areas of potential risk.

The financial and economic condition of the District as well as the market for the Notes could be affected by a variety of factors, some of which are beyond the District's control. There can be no assurance that adverse events in the State and in other jurisdictions, including, for example, the seeking by a municipality or large taxable property owner of remedies pursuant to the Federal Bankruptcy Code or otherwise, will not occur which might affect the market price of and the market for the Notes. If a significant default or other financial crisis should occur in the affairs of the State or another jurisdiction or any of its agencies or political subdivisions thereby further impairing the acceptability of obligations issued by borrowers within the State, both the ability of the District to arrange for additional borrowings, and the market for and market value of outstanding debt obligations, including the Notes, could be adversely affected.

The District is dependent in part on financial assistance from the State. However, if the State should experience difficulty in borrowing funds in anticipation of the receipt of State taxes and revenues in order to pay State aid to municipalities and school districts in the State, including the District, in any year, the District may be affected by a delay, until sufficient taxes have been received by the State to make State aid payments to the District. In several recent years, the District has received delayed payments of State aid which resulted from the State's delay in adopting its budget and appropriating State aid to municipalities and school districts, and consequent delay in State borrowing to finance such appropriations. (See also "THE SCHOOL DISTRICT – State Aid").

<u>Cybersecurity</u>. The District, like many other public and private entities, relies on a large and complex technology environment to conduct its operations. As such, it may face multiple cybersecurity threats including, but not limited to, hacking, viruses, malware and other attacks on computer or other sensitive digital systems and networks. There can be no assurances that any security and operational control measures implemented by the District will be completely successful to guard against and prevent cyber threats and attacks. The result of any such attacks could impact business operations and/or digital networks and systems and the costs of remedying any such damage could be significant.

<u>Federal Policy Risk</u> Federal policies on trade, immigration, and other topics can shift dramatically from one administration to another. From time to time, such shifts can result in reductions to the State's level of federal funding for a variety of social services, health care, public safety, transportation, public health, and other federally funded programs. There can be no prediction of future changes in federal policy or the potential impact on any related federal funding that the State may or may not receive in the future.

President Trump signed an executive order that directs the Secretary of Education to take all necessary steps to facilitate the closure of the U.S. Department of Education. The executive order aims to minimize the federal role in education but stops short of completely closing the Department as this would require 60 votes in the U.S. Senate. President Trump also indicated his preference that critical functions, like distributing Individuals with Disabilities Education Act funding, would be the responsibility of other federal agencies. The impact that the executive order will have on the State and school districts in the State is unknown at this time.

#### TAX MATTERS

In the opinion of Bond Counsel, based upon an analysis of existing laws, regulations, rulings, and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Notes is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code") and is exempt from personal income taxes imposed by the State of New York and any political subdivision thereof (including The City of New York). Bond Counsel is of the further opinion that interest on the Notes is not a specific preference item for purposes of the federal individual alternative minimum tax, however, interest on the Notes is included in the "adjusted financial statement income" of certain corporations that are subject to the alternative minimum tax under Section 55 of the Code. A complete copy of the proposed form of opinion of Bond Counsel is set forth in "APPENDIX – D" hereto.

The Code imposes various restrictions, conditions and requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Notes. The District has made certain representations and covenanted to comply with certain restrictions, conditions and requirements designed to ensure that interest on the Notes will not be included in federal gross income. Inaccuracy of these representations or failure to comply with these covenants may result in interest on the Notes. The opinion of Bond Counsel assumes the accuracy of these representations and compliance with these covenants. Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of issuance of the Notes. Further, no assurance can be given that pending or future legislation or amendments to the Code, if enacted into law, or any proposed legislation or amendments to the Code, will not adversely affect the value of, or the tax status of interest on, the Notes.

Certain requirements and procedures contained or referred to the in the Arbitrage Certificate, and other relevant documents may be changed and certain actions (including, without limitation, economic defeasance of the Notes) may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents. Bond Counsel expresses no opinion as to any Notes or the interest thereon if any such change occurs or action is taken or omitted.

Although Bond Counsel is of the opinion that interest on the Notes is excluded from gross income for federal income tax purposes and is exempt from personal income taxes imposed by the State of New York and any political subdivision thereof (including The City of New York), the ownership or disposition of, or the amount, accrual or receipt of interest on, the Notes may otherwise affect a Owner's federal, state or local tax liability. The nature and extent of these other tax consequences will depend upon the particular tax status of the Owner or the Owner's other items of income or deduction. Bond Counsel expresses no opinion regarding any such other tax consequences.

Future legislative proposals, if enacted into law, clarification of the Code or court decisions may cause interest on the Notes to be subject, directly or indirectly, to federal income taxation or to be subject to or exempted from state income taxation, or otherwise prevent Beneficial Owners from realizing the full current benefit of the tax status of such interest. Legislative proposals in recent years generally would limit the exclusion from gross income of interest on obligations like the Notes to some extent for taxpayers who are individuals and whose income is subject to higher marginal income tax rates. Other proposals have been made that could significantly reduce the benefit of, or otherwise affect, the exclusion from gross income of interest on obligations like the Notes. The introduction or enactment of any such legislative proposals, clarification of the Code or court decisions may also affect the market price for, or marketability of, the Notes.

PROSPECTIVE PURCHASERS OF THE NOTES SHOULD CONSULT THEIR OWN TAX ADVISORS REGARDING ANY PENDING OR PROPOSED FEDERAL OR STATE TAX LEGISLATION, REGULATIONS OR LITIGATION, AS TO WHICH BOND COUNSEL EXPRESSES NO OPINION.

## LEGAL MATTERS

The validity of the Notes will be covered by the approving legal opinion of Timothy R. McGill, Esq., Fairport, New York, Bond Counsel to the District, such opinion to be delivered with the Notes. The proposed form of such opinion is attached hereto as "APPENDIX – D."

Such legal opinion also will state that (i) in rendering the opinions expressed therein, Bond Counsel has assumed the accuracy and truthfulness of all public records, documents and proceedings examined by Bond Counsel which have been executed or certified by public officials acting within the scope of their official capacities, and has not verified the accuracy or truthfulness thereof, and Bond Counsel also has assumed the genuineness of the signatures appearing upon such public records, documents and proceedings, and such certifications; (ii) the scope of Bond Counsel's engagement in relation to the issuance of the Notes has extended solely to the examination of the facts and law incident to rendering the opinions expressed therein; (iii) the opinions expressed therein are not intended and should not be construed to express or imply any conclusion that the amount of real property subject to taxation within the boundaries of the District, together with other legally available sources of revenue, if any, will be sufficient to enable the District to pay the principal of and interest on the Notes as the same respectively become due and payable; (iv) reference should be made to the Official Statement for factual information which, in the judgment of the District, would materially affect the ability of the District.

to pay such principal and interest; and (v) while Bond Counsel has participated in the preparation of the Official Statement, Bond Counsel has not verified the accuracy, completeness or fairness of the factual information contained therein and, accordingly, no opinion is expressed by Bond Counsel as to whether the District, in connection with the sale of the Notes, has made any untrue statement of a material fact, or omitted to state a material fact necessary in order to make any statements made, in the light of the circumstances under which they were made, not misleading.

#### LITIGATION

The District is subject to a number of lawsuits in the ordinary conduct of its affairs. The District does not believe, however, that such suits, individually or in the aggregate, are likely to have a material adverse effect on the financial condition of the District.

There is no action, suit, proceedings or investigation, at law or in equity, before or by any court, public board or body pending or, to the best knowledge of the District, threatened against or affecting the District to restrain or enjoin the issuance, sale or delivery of the Notes or the levy and collection of taxes or assessments to pay same, or in any way contesting or affecting the validity of the Notes or any proceedings or authority of the District taken with respect to the authorization, issuance or sale of the Notes or contesting the corporate existence or boundaries of the District.

#### CONTINUING DISCLOSURE

In order to assist the purchasers in complying with Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended ("Rule 15c2-12"), the District will enter into an Undertaking to provide Material Event Notices, the form of which is attached hereto as "APPENDIX – C".

#### Historical Continuing Disclosure Compliance History

The District is in compliance, in all material respects, within the last five years with all previous undertakings made pursuant to the Rule 15c2-12.

#### MUNICIPAL ADVISOR

Fiscal Advisors & Marketing, Inc. (the "Municipal Advisor") is a Municipal Advisor registered with the Securities and Exchange Commission and the Municipal Securities Rulemaking Board. The Municipal Advisor serves as independent financial advisor to the District on matters relating to debt management. The Municipal Advisor is a financial advisory and consulting organization and is not engaged in the business of underwriting, marketing, or trading municipal securities or any other negotiated instruments. The Municipal Advisor has provided advice as to the plan of financing and the structuring of the Notes. The advice on the plan of financing and the structuring of the Notes was based on materials provided by the District and other sources of information believed to be reliable. The Municipal Advisor has not audited, authenticated, or otherwise verified the information provided by the District or the information set forth in this Official Statement or any other information available to the District with respect to the appropriateness, accuracy, or completeness of disclosure of such information and no guarantee, warranty, or other representation is made by the Municipal Advisor respecting the accuracy and completeness of or any other matter related to such information and this Official Statement. The fees to be paid by the District to Fiscal Advisors are partially contingent on the successful closing of the Notes.

#### **CUSIP IDENTIFICATION NUMBERS**

It is anticipated that CUSIP (an acronym that refers to Committee on Uniform Security Identification Procedures) identification numbers will be printed on the Notes. All expenses in relation to the printing of CUSIP numbers on the Notes will be paid for by the District provided, however; the District assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers.

#### RATINGS

The Notes are <u>not</u> rated. The purchaser(s) of the Notes may choose to request that a rating be assigned after the sale at the expense of the purchaser(s) pending the approval of the District and applicable rating agency, including any fees to be incurred by the District, as such rating action may result in a material event notification to be posted to EMMA and/or the provision of a Supplement to the final Official Statement. (See "APPENDIX – C" herein).

S&P Global Ratings, a business unit of Standard & Poor's Financial Services LLC ("S&P") has assigned its underlying rating of "A" with a stable outlook to the District's outstanding bonds. This rating reflects only the view of S&P and any desired explanation of the significance of such rating should be obtained from S&P, Public Finance Ratings, 55 Water Street, 38<sup>th</sup> Floor, New York, New York 10041, Phone: (212) 438-2118.

Generally, rating agencies base their ratings on the information and materials furnished to it and on investigations, studies and assumptions by the respective rating agency. There is no assurance that a particular rating will apply for any given period of time or that it will not be lowered or withdrawn entirely if, in the judgment of the agency originally establishing the rating, circumstances so warrant. Any downward revision or withdrawal of the rating of the outstanding bonds may have an adverse effect on the market price of the Notes.

#### MISCELLANEOUS

So far as any statements made in this Official Statement involve matters of opinion or estimates whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holders of the Notes.

Statements in this official statement, and the documents included by specific reference, that are not historical facts are forwardlooking statements, which are based on the District management's beliefs as well as assumptions made by, and information currently available to, the District's management and staff. Because the statements are based on expectations about future events and economic performance and are not statements of fact, actual results may differ materially from those projected. Important factors that could cause future results to differ include legislative and regulatory changes, changes in the economy, and other factors discussed in this and other documents that the District's files with the repositories. When used in District documents or oral presentation, the words "anticipate", "estimate", "expect", "objective", "projection", "forecast", "goal", or similar words are intended to identify forwardlooking statements.

To the extent any statements made in this Official Statement involve matters of opinion or estimates, whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holder of the Notes.

The Law Offices of Timothy R. McGill, Fairport, New York, Bond Counsel to the District, expresses no opinions as to the accuracy or completeness of information in any documents prepared by or on behalf of the District for use in connection with the offer and sale of the Notes, including but not limited to, the financial or statistical information in this Official Statement.

References herein to the Constitution of the State and various State and federal laws are only brief outlines of certain provisions thereof and do not purport to summarize or describe all of such provisions.

Concurrently with the delivery of the Notes, the District will furnish a certificate to the effect that as of the date of the Official Statement, the Official Statement did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements herein, in the light of the circumstances under which they were made, not misleading, subject to a limitation as to information in the Official Statement obtained from sources other than the District.

The Official Statement is submitted only in connection with the sale of the Notes by the District and may not be reproduced or used in whole or in part for any other purpose.

The District hereby disclaims any obligation to update developments of the various risk factors or to announce publicly any revision to any of the forward-looking statements contained herein or to make corrections to reflect future events or developments except to the extent required by Rule 15c2-12 promulgated by the Securities and Exchange Commission.

Fiscal Advisors & Marketing, Inc. may place a copy of this Official Statement on its website at www.fiscaladvisors.com. Unless this Official Statement specifically indicates otherwise, no statement on such website is included by specific reference or constitutes a part of this Official Statement. Fiscal Advisors & Marketing, Inc. has prepared such website information for convenience, but no decisions should be made in reliance upon that information. Typographical or other errors may have occurred in converting original source documents to digital format, and neither the District nor Fiscal Advisors & Marketing, Inc. assumes any liability or responsibility for errors or omissions on such website. Further, Fiscal Advisors & Marketing, Inc. and the District disclaim any duty or obligation either to update or to maintain that information or any responsibility or liability for any damages caused by viruses in the electronic files on the website. Fiscal Advisors & Marketing, Inc. and the District also assume no liability or responsibility for any updates to dated website information.

Additional copies of the Notice of Sale and the Official Statement may be obtained upon request from the offices of Fiscal Advisors & Marketing, Inc., telephone number (315) 752-0051, or at <u>www.fiscaladvisors.com</u> and at www.fiscaladvisorsauction.com.

The District's contact information is as follows: Ms. Sonja Rusweiler, Business Manager, 11 North Street, P.O. Box 5129, Edmeston, New York 13335, Phone: (607) 965-8931, Email: <u>srusweiler@edmeston.net</u>

## EDMESTON CENTRAL SCHOOL DISTRICT

Dated: June 25, 2025

<u>CHRISTINA STAPLES</u> PRESIDENT OF THE BOARD OF EDUCATION AND CHIEF FISCAL OFFICER

## GENERAL FUND

## **Balance Sheets**

Fiscal Years Ending June 30:	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
ASSETS Unrestricted Cash Restricted Cash Other received lag, part	\$ 784,107 1,337,632	\$ 1,684,759 1,535,029	\$ 1,456,568 1,717,265	\$ 1,092,558 1,394,567	\$ 996,687 2,142,450
Other receivables, net Due from Other Governments State and Federal Aid Receivable Due from Other Funds	 228,593 163,316 964,298	 247,956 136,279 280,221	 240,937 127,311 688,177	 341,362 286,731 1,421,445	 306,342 301,385 1,250,443
TOTAL ASSETS	\$ 3,477,946	\$ 3,884,244	\$ 4,230,258	\$ 4,536,663	\$ 4,997,307
LIABILITIES AND FUND EQUITY					
Accounts Payable	\$ -	\$ 37,059	\$ 16,447	\$ -	\$ -
Revenue Anticipation Notes Payable Due to Other Funds	-	- 25,246	- 189,565	-	-
Due to Other Governments	-	- 20,210	-	-	-
Payroll Liabilities	-	-	-	166,684	113,160
Due to Teachers' Retirement System	312,691	323,138	356,528	372,368	332,327
Due to Employees' Retirement System	35,367	34,964	25,910	32,519	35,540
Deferred Revenue	-	-	-	-	-
Deferred Revenue - Planned Balance	 75,000	 75,000	 -	 6,095	 4,305
TOTAL LIABILITIES	 423,058	 495,407	 588,450	 577,666	 485,332
FUND EQUITY					
Nonspendable	\$ -	\$ -	\$ -	\$ -	\$ -
Restricted:	1,337,632	1,535,029	1,717,265	1,594,641	2,142,450
Assigned	135,350	25,000	647,029	183,381	584,451
Unassigned	 1,581,906	 1,828,808	 1,277,514	 2,180,975	 1,785,074
TOTAL FUND EQUITY	 3,054,888	 3,388,837	 3,641,808	 3,958,997	 4,511,975
TOTAL LIABILITIES and FUND EQUITY	\$ 3,477,946	\$ 3,884,244	\$ 4,230,258	\$ 4,536,663	\$ 4,997,307

Source: Audited financial reports of the School District. This Appendix is not itself audited.

## GENERAL FUND

## Revenues, Expenditures and Changes in Fund Balance

Fiscal Years Ending June 30:	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
REVENUES Real Property Taxes Other Tax Items Charges for Services Use of Money & Property Sale of Property and Compensation for Loss Miscellaneous Interfund Revenues Revenues from State Sources Revenues from Federal Sources	\$ 2,171,187 440,279 61,913 17,903 50,005 174,588 7,852,823	\$ 2,233,457 430,556 61,285 13,806 82,696 187,176 - 7,777,043	\$ 2,319,033 340,974 48,102 3,118 2,987 216,021 - 7,252,482 45,000	\$ 2,363,945 365,930 36,869 4,022 564 259,736 - 7,248,373	\$ 2,317,670 296,358 18,003 34,954 - 223,693 - 8,070,928
Total Revenues	\$ 10,768,698	\$ 10,786,019	\$ 10,227,717	\$ 10,279,439	\$ 10,961,606
Other Sources: Interfund Transfers Total Revenues and Other Sources	<u> </u>	10,786,019	10,227,717	10,279,439	10,961,606
EXPENDITURES General Support Instruction Pupil Transportation Community Services Employee Benefits Debt Service Total Expenditures	\$ 1,156,300 4,596,936 581,614 - 2,290,844 1,510,926 \$ 10,136,620	\$ 1,307,444 4,581,770 552,564 - 2,355,327 1,320,885 \$ 10,117,990	\$ 1,422,294 4,533,547 444,371 2,332,322 1,062,280 \$ 9,794,814	\$ 1,501,850 4,658,392 643,404 - 2,080,134 1,013,968 \$ 9,897,748	\$ 1,672,943 4,815,560 708,280 2,291,701 1,044,948 \$ 10,533,432
Other Uses: Interfund Transfers	295,947	142,283	134,304	128,720	110,985
Total Expenditures and Other Uses	10,432,567	10,260,273	9,929,118	10,026,468	10,644,417
Excess (Deficit) Revenues Over Expenditures	344,880	525,746	298,599	252,971	317,189
<u>FUND BALANCE</u> Fund Balance - Beginning of Year Prior Period Adjustments (net) Fund Balance - End of Year	2,184,262	2,529,142	3,054,888 35,350	3,388,837	3,641,808
rund Balance - End of Year	\$ 2,529,142	\$ 3,054,888	\$ 3,388,837	\$ 3,641,808	\$ 3,958,997

## GENERAL FUND

## Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

Fiscal Years Ending June 30:		2024		2025	2026
-	Adopted	Modified	Audited	Adopted	Adopted
	Budget	Budget	Actual	Budget	Budget
REVENUES					
Real Property Taxes	\$ 2,811,667	\$ 2,548,304	\$ 2,546,651	\$ 2,886,244	\$ 2,943,969
Other Tax Items	10,000	273,363	271,480	-	-
Charges for Services	44,000	44,000	50,805	-	-
Use of Money & Property	5,000	5,000	113,060	-	-
Sale of Property and					
Compensation for Loss Miscellaneous	-	-	178,132	- 110,000	- 110,000
Interfund Revenues	-	-	176,152	110,000	110,000
Revenues from State Sources	7,859,687	- 7,859,687	8,103,746	- 8,026,979	8,022,245
Revenues from Federal Sources		-			
Total Revenues	\$ 10,730,354	\$ 10,730,354	\$ 11,263,874	\$ 11,023,223	\$ 11,076,214
Total Revenues	\$ 10,730,334	\$ 10,750,554	\$ 11,203,874	\$ 11,023,223	\$ 11,070,214
Other Sources:					
Appropriated Reserved	-	18,381	-	176,000	195,000
Appropriated Fund Balance	165,000	165,000	-	227,188	393,465
Interfund Transfers					
Total Revenues and Other Sources	10,895,354	10,913,735	11,263,874	11,426,411	11,664,679
EXPENDITURES					
General Support	\$ 1,605,620	\$ 1,701,520	\$ 1,668,485	\$ 1,141,177	\$ 1,133,812
Instruction	4,927,908	4,706,826	4,437,010	5,735,271	5,898,891
Pupil Transportation	650,471	753,581	719,114	769,133	753,288
Community Services	-	-	-	-	-
Employee Benefits	2,557,692	2,571,052	2,674,161	2,625,233	2,853,819
Debt Service	1,028,663	1,046,544	1,046,444	1,155,597	1,024,869
Total Expenditures	\$ 10,770,354	\$ 10,779,523	\$ 10,545,214	\$ 11,426,411	\$ 11,664,679
Other Uses:					
Interfund Transfers	125,000	134,212	134,212		
Total Expenditures and Other Uses	10,895,354	10,913,735	10,679,426	11,426,411	11,664,679
Total Experiationes and Other Obes	10,050,551	10,910,700	10,077,120	11,120,111	11,001,075
Excess (Deficit) Revenues Over					
Expenditures			584,448		
FUND BALANCE					
Fund Balance - Beginning of Year	-	-	3,958,997	-	-
Prior Period Adjustments (net)	-			-	-
Fund Balance - End of Year	\$ -	\$-	\$ 4,543,445	\$-	\$-

Fiscal Year Ending						
June 30th	 Principal	Interest		Total		
2026	\$ 475,000	\$	153,298	\$	628,298	
2027	465,000		134,456		599,456	
2028	450,000		115,991		565,991	
2029	410,000		98,216		508,216	
2030	320,000		82,050		402,050	
2031	205,000		69,250		274,250	
2032	215,000		59,000		274,000	
2033	225,000		48,250		273,250	
2034	235,000		37,000		272,000	
2035	245,000		25,250		270,250	
2036	260,000		13,000		273,000	
TOTALS	\$ 3,505,000	\$	835,761	\$	4,340,761	

## **BONDED DEBT SERVICE**

Note: The table above does not include any energy performance contract, capital lease, or installment purchase indebtedness, to the extent any such indebtedness may be applicable to the District.

#### CURRENT BONDS OUTSTANDING

Fiscal Year Ending		Va	ariou	2015 Is Capital Proj	ects				]	2021 Bus Bond	
June 30th	Р	rincipal		Interest		Total	Pı	rincipal		Interest	Total
2026 2027	\$	90,000 90,000	\$	12,675 10,200	\$	102,675 100,200	\$	25,000	\$	206	\$ 25,206
2028 2029 2030		95,000 100,000 55,000		7,500 4,650 1,650		102,500 104,650 56,650		-			- - -
TOTALS	\$	430,000	\$	36,675	\$	466,675	\$	25,000	\$	206	\$ 25,206
Fiscal Year Ending				2022 Bus Bond						2022 Bus Bond	
June 30th	Р	rincipal		Interest		Total	Pı	rincipal		Interest	Total
2026 2027 2028	\$	40,000 40,000	\$	1,200 400 -	\$	41,200 40,400	\$	55,000 60,000 60,000		6,084 3,713 1,238	\$ 61,084 63,713 61,238
2029		-		-				-		-	

TOTALS \$ 80,000 \$ 1,600 \$ 81,600 \$ 175,000 \$ 11,034 \$ 186,034

Fiscal Year			2022						2023		
Ending		DAS	SNY Series A	4		Bus Bond					
June 30th	Principal	I	nterest		Total	Р	rincipal	In	terest		Total
2026	\$ 160,000	\$	113,250	\$	273,250	\$	50,000		8,063	\$	58,063
2027 2028	165,000 175,000		105,250 97,000		270,250 272,000		50,000 55,000		5,906 3,609		55,906 58,609
2029	185,000		88,250		273,250		55,000		1,203		56,203
2030	195,000		79,000		274,000		-		-		-
2031 2032	205,000 215,000		69,250 59.000		274,250 274,000		-		-		-
2032	215,000		48,250		274,000		-		-		-
2034	235,000		37,000		272,000		-		-		-
2035	245,000		25,250		270,250		-		-		-
2036	 260,000		13,000		273,000		-		-		-
TOTALS	\$ 2,265,000	\$	734,500	\$	2,999,500	\$	210,000	\$	18,781	\$	228,781

Fiscal Year Ending			2025 Bus Bond		
June 30th	P	rincipal	Interest	Total	
2026 2027 2028 2029 2030	\$	55,000 60,000 65,000 70,000 70,000	\$ 11,820 8,988 6,644 4,113 1,400	\$	66,820 68,988 71,644 74,113 71,400
TOTALS	\$	320,000	\$ 32,964	\$	352,964

#### MATERIAL EVENT NOTICES

In accordance with the provisions of Rule 15c2-12, as the same may be amended or officially interpreted from time to time (the "Rule"), promulgated by the Securities and Exchange Commission (the "SEC") pursuant to the Securities Exchange Act of 1934, the School District has agreed to provide or cause to be provided, in a timely manner not in excess of ten (10) business days after the occurrence of the event, during the period in which the Notes are outstanding, to the Electronic Municipal Market Access ("EMMA") system of the Municipal Securities Rulemaking Board ("MSRB") or any other entity designated or authorized by the SEC to receive reports pursuant to the Rule, notice of the occurrence of any of the following events with respect to the Notes:

- (a) principal and interest payment delinquencies
- (b) non-payment related defaults, if material
- (c) unscheduled draws on debt service reserves reflecting financial difficulties
- (d) in the case of credit enhancement, if any, provided in connection with the issuance of the securities, unscheduled draws on credit enhancements reflecting financial difficulties
- (e) substitution of credit or liquidity providers, or their failure to perform
- (f) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701 TEB) or other material notices or determinations with respect to the tax status of the securities, or other material events affecting the tax status of the Note
- (g) modifications to rights of Note holders, if material
- (h) note calls, if material and tender offers
- (i) defeasances
- (j) release, substitution, or sale of property securing repayment of the Notes
- (k) rating changes
- (1) bankruptcy, insolvency, receivership or similar event of the School District
- (m) the consummation of a merger, consolidation, or acquisition involving the School District or the sale of all or substantially all of the assets of the School District, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material
- (n) appointment of a successor or additional trustee or the change of name of a trustee, if material
- (o) incurrence of a "financial obligation" (as defined by the Rule) of the District, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the District, any of which affect noteholders, if material; and
- (p) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the District, any of which reflect financial difficulties.

Event (c) is included pursuant to a letter from the SEC staff to the National Association of Bond Lawyers dated September 19, 1995. However, event (c) is not applicable, since no "debt service reserves" will be established for the Note.

With respect to event (d) the School District does not undertake to provide any notice with respect to credit enhancement added after the primary offering of the Notes.

With respect to event (l) above, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the School District in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or government authority has assumed jurisdiction over substantially all of the assets or business of the School District, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the School District.

With respect to events (o) and (p), the term "financial obligation" means a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term "financial obligation" shall not include municipal securities as to which a final official statement has been provided to the Municipal Securities Rulemaking Board consistent with the Rule.

The School District may from time to time choose to provide notice of the occurrence of certain other events, in addition to those listed above, if the School District determines that any such other event is material with respect to the Note; but the School District does not undertake to commit to provide any such notice of the occurrence of any material event except those events listed above.

The School District has agreed to provide, or cause to be provided, during the period in which the Notes are outstanding in a timely manner, to EMMA or any other entity designated or authorized by the SEC to receive reports pursuant to the Rule, notice of its failure to provide the aforedescribed material event notices, if any, on or before the date specified.

The School District reserves the right to terminate its obligation to provide the aforedescribed notices of material events, as set forth above, if and when the School District no longer remains an obligated person with respect to the Note within the meaning of the Rule. The School District acknowledges that its undertaking pursuant to the Rule described under this heading is intended to be for the benefit of the holders of the Note (including holders of beneficial interests in the Note). The right of holders of the Note to enforce the provisions of the undertaking will be limited to a right to obtain specific enforcement of the School District's obligations under its material event notices undertaking and any failure by the School District to comply with the provisions of the undertaking will neither be a default with respect to the Note nor entitle any holder of the Note to recover monetary damages.

The School District reserves the right to modify from time to time the specific types of information provided or the format of the presentation of such information, to the extent necessary or appropriate in the judgment of the School District; provided that the School District agrees that any such modification will be done in a manner consistent with the Rule.

An "Undertaking to Provide Notice of Material Events" to this effect shall be provided to the purchaser(s) at closing.

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#### FORM OF BOND COUNSEL'S OPINION

LAW OFFICES

OF

*Timothy R. McGill* <sup>248</sup> WILLOWBROOK OFFICE PARK FAIRPORT, NEW YORK 14450

Kristine M. Bryant Paralegal Tel: (585) 381-7470 Fax: (585) 381-7498

July 23, 2025

Board of Education of the Edmeston Central School District Otsego and Madison Counties, New York

#### Re: Edmeston Central School District, Otsego and Madison Counties, New York \$4,805,000 Bond Anticipation Notes, 2025 (Renewals)

Dear Board Members:

I have examined a record of proceedings relating to the issuance of \$4,805,000 aggregate principal amount of Bond Anticipation Notes, 2025 (Renewals) of the Edmeston Central School District, a school district of the State of New York. The Notes are [registered to \_\_\_\_\_\_/ in book-entry-only form registered to "Cede & Co.,"] are dated July 23, 2025 are numbered 2025A-\_\_, bear interest at the rate of \_\_\_\_\_\_ per centum (\_\_\_%) per annum payable at maturity, mature July 23, 2026, and are issued pursuant to the Local Finance Law of the State of New York and a bond resolution adopted May 18, 2023. The propositions approving the matters set forth in the bond resolutions were approved by the voters of the School District on March 7, 2023. The Notes are not subject to redemption prior to maturity. The Notes are temporary obligations issued in anticipation of the issuance of bonds.

In my opinion, except insofar as the enforcement thereof may be limited by any applicable bankruptcy, moratorium or similar laws relating to the enforcement of creditors' rights, the Notes are valid and legally binding obligations of the Waterloo Central School District, payable in the first instance from the proceeds of the sale of the bonds in anticipation of which the Notes are issued, but, if not so paid, payable ultimately from *ad valorem* taxes that may be levied upon all the taxable real property within the School District without limitation as to rate or amount.

The School District has covenanted to comply with any requirements of the Internal Revenue Code of 1986, as amended (the "Code"), that must be met subsequent to the issuance of the Notes in order that interest thereon be and remain excludable from gross income under the Code. In my opinion, under the existing statute, regulations and court decisions, interest on the Notes is excludable from gross income for Federal income tax purposes pursuant to Section 103 of the Code and will continue to be so excluded if the School District continuously complies with such covenant; and under the Code, interest on the Notes is not a specific preference item for purposes of the Federal alternative minimum tax, however, interest on the Notes is included in the "adjusted financial statement income" of certain corporations that are subject to the alternative minimum tax under Section 55 of the Code. I express no opinion, interest on the Notes is exempt from New York State and New York City personal income taxes under existing statutes.



Board of Education of the Edmeston Central School District July 23, 2025 Page 2

In rendering the opinions expressed herein, I have assumed the accuracy and truthfulness of all public records, documents and proceedings examined by me which have been executed or certified by public officials acting within the scope of their official capacities, and have not verified the accuracy or truthfulness thereof, and I also have assumed the genuineness of the signatures appearing upon such public records, documents and proceedings, and such certifications. The scope of my engagement in relation to the issuance of the Note has extended solely to the examination of the facts and law incident to rendering the opinions expressed herein. Such opinions are not intended and should not be construed to express or imply any conclusion that the amount of real property subject to taxation within the boundaries of the School District, together with other legally available sources of revenue, if any, will be sufficient to enable the School District to pay the principal of and interest on the School District in relation to the Notes for factual information which, in the judgment of the School District, could materially affect the ability of the School District to pay such principal and interest. While I have participated in the preparation of such Official Statement, I have not verified the accuracy, completeness or fairness of the factual information contained therein and, accordingly, I express no opinion as to whether the School District, in connection with the sale of the Notes, has made any untrue statement of a material fact or omitted to state a material fact necessary in order to make any statements made, in the light of the circumstances under which they were made, not misleading.

Very truly yours,

Timothy R. McGill, Esq.

TRM:

APPENDIX – E

# **EDMESTON CENTRAL SCHOOL DISTRICT** OTSEGO AND MADISON COUNTIES, NEW YORK

# AUDITED FINANCIAL STATEMENTS

FISCAL YEAR ENDED JUNE 30, 2024

Such Financial Report and opinions were prepared as of date thereof and have not been reviewed and/or updated in connection with the preparation and dissemination of this Official Statement.

Raymond G. Preusser, CPA, P.C., the District's independent auditor, has not been engaged to perform, and has not performed, since the date of its report included herein, any procedures on the financial statements addressed in that report. Raymond G. Preusser, CPA, P.C. also has not performed any procedures relating to this Official Statement.

### FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

Year Ended June 30, 2024

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# RAYMOND G. PREUSSER, CPA, P.C.

Certified Public Accountants P.O. Box 538 Claverack, New York 12513

> Telephone: (518) 851-6650 Fax: (518) 851-6675

#### INDEPENDENT AUDITOR'S REPORT

To the Board of Education of the Edmeston Central School District:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the fiduciary funds of the Edmeston Central School District as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Edmeston Central School District's basic financial statements as listed in the table of contents.

#### **Opinions**

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the fiduciary funds of the Edmeston Central School District, as of June 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Edmeston Central School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Edmeston Central School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibility

Our objectives are to obtain reasonable assurance about whether the financial statements are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in aggregate, they would influence the judgment made by a reasonable user based on the basic financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the basic financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the basic financial statements.
- Obtain an understanding of internal control relevant to the audit to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Edmeston Central School District's internal control. Accordingly, no such opinion is expressed.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Edmeston Central School District's ability to continue as a going concern for a reasonable period.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant auditing findings, and certain internal control-related matters that we identified during the audit.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and the schedule of changes in the total OPEB liability, the District's proportionate share of the net pension asset/liability, and District contributions on pages M1-M9 and 47-51 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Government Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of

preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Edmeston Central School District's basic financial statements as a whole. The other supplementary information comprises additional analysis and is not a required part of the financial statements, but is supplementary information required by the New York State Education Department. The other supplementary information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 1, 2024, on our consideration of the Edmeston Central School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of this report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Edmeston Central School District's internal control over financial reporting and compliance.

Raymond G. Preusser, CPA, P.C.

Claverack, New York November 1, 2024

## EDMESTON CENTRAL SCHOOL DISTRICT Management's Discussion and Analysis (MD&A) June 30, 2024

# **INTRODUCTION**

The Edmeston Central School District offers readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2024. Please review it in conjunction with the District's financial statements and the accompanying notes to the financial statements.

# FINANCIAL HIGHLIGHTS

- Net position decreased by \$889,042 from (\$10,098,813) restated from the prior year to (\$10,987,855) in the Districtwide financial statements.
- As of the close of this fiscal year, the District's general fund reported a fund balance of \$4,511,975, an increase of \$552,978 in comparison with the prior year.
- The District had reserved funds for employees' retirement in the amount of \$717,769, for teachers' retirement in the amount of \$252,335, for employee benefit accrued liability in the amount of \$507,346, for repairs in the amount of \$40,000, for liabilities in the amount of \$500,000, for insurance in the amount of \$100,000 and for unemployment in the amount of \$25,000 on June 30, 2024. These reserves are part of our fund balance management of balancing the taxpayer burden and to ensure a long term financial viability.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

This Management's Discussion and Analysis narrative (required supplemental information) is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components:

- 1. Districtwide Financial Statements
- 2. Fund Financial Statements
- 3. Notes to the Financial Statements

In addition to these statements, this report also includes required supplemental information and other supplemental information.

Our auditor has provided assurance in the independent auditor's report that the Basic Financial Statements are fairly stated. A different degree of assurance is being provided by the auditor regarding the supplemental information identified below. A user of this report should read the independent auditor's report carefully to ascertain the level of assurance being provided for each part in the financial statements.

# **Financial Statements**

<u>Required Supplemental Information (Part A)</u> Management's Discussion & Analysis (MD&A)

## **Basic Financial Statements**

DistrictwideFundFinancial StatementsFinancial Statements

### Notes to the Basic Financial Statements

**Required Supplemental Information (Part B)** 

**General Fund Budget to Actual Schedule** 

**Changes in the Total OPEB Liability** 

#### District's Proportionate Share of the Net Pension Asset/Liability

**District Contributions** 

**Other Supplemental Information** 

General Fund Budget & Fund Balance Information

**Capital Project Funds Schedule of Project Expenditures** 

Schedule of Net Investment in Capital Assets

### **DISTRICTWIDE FINANCIAL STATEMENTS**

The districtwide financial statements are designed to provide readers with a broad overview of the District's finances in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. certain federal/state grants earned but not yet received, unused vacation/sick leave, and proceeds from Revenue Anticipation Notes and related interest).

All of the District's services are reported in the districtwide financial statements as *governmental activities*, including general support, instruction, pupil transportation, community services, and school lunch. Property taxes, state/federal aid, and investment earnings finance most of these activities. Additionally, all capital and debt financing activities are reported here.

#### **DISTRICTWIDE FINANCIAL ANALYSIS**

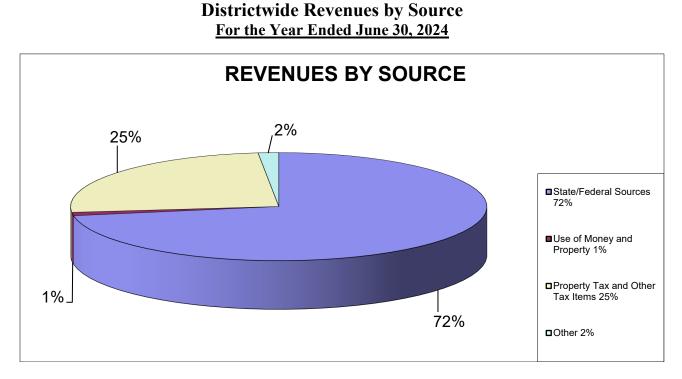
		nmental vities	
	2024	Restated 2023	Variance Increase (Decrease)
Current Assets	\$ 4,858,849	\$ 5,180,177	\$ (321,328)
Capital Assets	17,297,434	17,433,716	(136,282)
Net Pension Asset	-	-	-
Total Assets	22,156,283	22,613,893	(457,610)
Deferred Outflows of Resources	4,342,616	6,804,613	(2,461,997)
Total Assets and Outflows of Resources	26,498,899	29,418,506	(2,919,607)
Current Liabilities	535,792	718,307	(182,515)
Noncurrent Liabilities	4,557,346	5,099,292	(541,946)
OPEB Obligations	23,655,125	24,211,980	(556,855)
Net Pension Liability	630,041	795,769	(165,728)
Total Liabilities	29,378,304	30,825,348	(1,447,044)
Deferred Inflows of Resources	8,108,450	8,691,971	(583,521)
Total Liabilities and Inflows of Resources	37,486,754	39,517,319	(2,030,565)
Net Position:			
Investment in capital assets, net of related debt	13,247,434	12,995,115	252,319
Restricted	2,142,450	1,776,339	366,111
Unrestricted (deficit)	(26,377,739)	(24,870,267)	(1,507,472)
Total Net Position	\$(10,987,855)	\$(10,098,813)	\$ (889,042)

#### Edmeston Central School District's Net Position June 30, 2024 and 2023

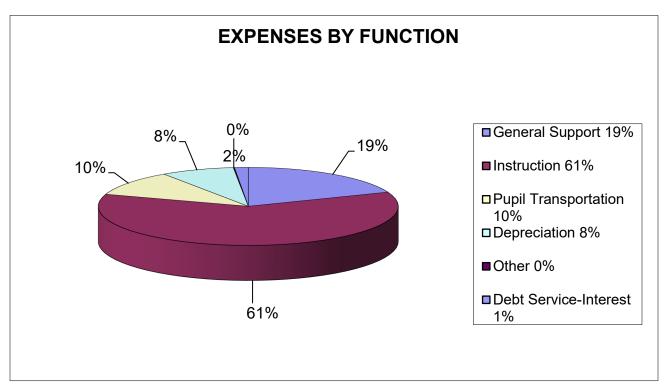
# Edmeston Central School District's Changes in Net Position For the Years Ended June 30, 2024 and 2023

	Govern Acti		
	2024	2023	Variance Increase (Decrease)
Revenues:			
Program Revenues:			
Charges for Services	\$ 86,752	\$ 78,341	\$ 8,411
Operating Grants and Contributions	2,054,134	1,552,719	501,415
Total Program Revenues	\$ 2,140,886	\$ 1,631,060	\$ 509,826
General Revenues:			
Real Property Taxes	\$ 2,546,651	\$ 2,317,670	\$ 228,981
Other Tax Items	271,480	296,358	(24,878)
Use of Money and Property	115,493	38,463	77,030
Sale of Property and Compensation for Loss	-	-	-
Miscellaneous	178,132	223,693	(45,561)
State Sources	8,103,746	8,714,278	(610,532)
Premium on Obligations	963	-	963
Total General Revenues	11,216,465	11,590,462	(373,997)
Expenses (Net of Program Revenues):			
Instruction	7,376,953	11,466,759	(4,089,806)
Support Services:			
General Support	2,308,433	2,811,475	(503,042)
Pupil Transportation	1,267,980	1,806,425	(538,445)
Debt Service-Interest	179,390	218,843	(39,453)
Depreciation and Loss on Disposal	958,677	669,583	289,094
School Lunch	14,074	76,114	(62,040)
Total Expenses	12,105,507	17,049,199	(4,943,692)
Change in Net Position	\$ (889,042)	\$ (5,458,737)	\$ 4,569,695

The following charts provide the percentage breakdown of all revenues by source and all expenses by function for the entire District:



Districtwide Expenses by Function For the Year Ended June 30, 2024



### **FUND FINANCIAL STATEMENTS**

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds.

A fund is a grouping of related accounts, and is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. The District establishes other funds to control and manage money for particular purposes (such as repaying its long-term debts) or to show that it is properly using certain revenues (such as federal grants). All of the funds of the District can be divided into two categories; governmental funds, and fiduciary funds.

- Governmental funds: All of the District's services are reported in governmental funds. Governmental fund reporting focuses on showing how money flows into and out of funds, and the balances left at year-end that are available for spending. They are reported using the modified accrual method of accounting, which measures cash and all other financial assets that can readily be converted into cash. The governmental fund statements provide a detailed short-term view of the District's operations and the services it provides. Governmental fund information helps the reader determine whether there are more or fewer financial resources available to be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the districtwide statements, additional information at the bottom of the governmental funds statements explains the relationship (or differences) between them.
- Fiduciary funds: The District is the trustee, or *fiduciary*, for assets that belong to others, such as the scholarship fund and the student activities funds. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the districtwide financial statements because it cannot use these assets to finance its operations.

#### FUND FINANCIAL ANALYSIS (DISTRICT'S FUNDS)

The District's governmental funds (as presented on the balance sheet) reported a combined Fund Balance of \$4.3 million. The schedule below indicates the fund balance and the total change in fund balance by fund type as of June 30, 2024 and 2023.

	Fund Balance 2024	Fund Balance 2023	Variance Increase (Decrease)		
General	\$ 4,511,975	\$ 3,958,997	\$ 552,978		
School Lunch	2,992	18,345	(15,353)		
Special Aid	59,065	324,759	(265,694)		
Debt Service	29,730	26,340	3,390		
Capital	(266,757)	141,431	(408,188)		
Totals	\$ 4,337,005	\$ 4,469,872	\$ (132,867)		

#### **General Fund**

The tables that follow assist in illustrating the financial activities and balance of the general fund.

<u>Revenues:</u>	2024	2023	Variance Increase (Decrease)
Taxes and Other Tax Items Use of Money and Property State Sources Other Totals	\$ 2,818,131 113,060 8,103,746 228,937 \$ 11,263,874	\$ 2,614,028 34,954 8,070,928 241,696 \$ 10,961,606	\$ 204,103 78,106 32,818 (12,759) \$ 302,268
Expenses:	2024	2023	Variance Increase (Decrease)
General Support Instruction Pupil Transportation Employee Benefits Debt Service	\$ 1,694,779 4,437,010 719,114 2,679,337	\$ 1,672,943 4,815,560 708,280 2,291,701	\$ 21,836 (378,550) 10,834 387,636

### **GENERAL FUND BUDGET INFORMATION**

The District's budget is prepared in accordance with New York State law and is based on the modified accrual basis of accounting, utilizing cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

The difference between the general fund's original budget and the final amended budget was \$18,381 for carryover encumbrances from the 2022/23 year.

### CAPITAL ASSETS

Asset Description	Amount
Land	\$ 486,572
Construction in Progress	292,960
Buildings and Improvements	15,200,431
Machinery and Equipment	314,905
Vehicles	1,002,558
Total	<u>\$17,297,426</u>

The District's capital assets (net of accumulated depreciation) as of June 30, 2024 are as follows:

The total decrease in the District's capital assets (net of accumulated depreciation) for the current fiscal year was \$136,290. The decrease to capital assets was attributable to the fact that the capital expenditures were less than the current year depreciation.

### **DEBT**

The District had serial bonds in the amount of \$4,050,000 as of June 30, 2024 a net decrease of debt over the previous year of \$623,000.

Under current state statutes, the District's general obligation bonded debt issues are subject to a legal limitation based on 10% of the total full value of real property. On June 30, 2024, the District's general obligation debt was significantly lower than its total debt limit. The District has a bond rating of A from Standard & Poor's.

# FACTORS BEARING ON THE DISTRICT'S FUTURE

As the District looks ahead, there continues to be many challenges to providing the same or increased level of services to students while sustaining its financial viability long into the future. The District continues to look at the unpredictability of revenue sources while also evaluating possibilities for reducing costs while still providing a high level of education to students.

Furthermore, the lack of multi-year State Aid Projections makes it difficult for Districts to complete long term financial plans for necessary educational programming. Also, the District continues to operate under the Property Tax Cap of Chapter 97 of the Laws of 2011. This formula provides the maximum percentage increase allowable with a simple majority of votes. The total levy of the District remains at a level that is lower than those of surrounding communities, resulting in less dollars raised for each percentage increase in the levy. The uncertainty in uncertainty in State level funding, as well as the limitations of local revenue will continue to be a challenge of the District.

The District has experienced a trend of declining enrollment over time. The lower enrollment can negatively impact the State Aid formula mentioned above. The District also sees that while there may be a decline in the enrollment overall, there seems to be an increase in the number of students who receive additional services, resulting in additional costs, even when factoring in any additional State Aid that may result from these costs. If these costs continue to rise, the District will need to either find additional revenue sources, or find cost savings to offset these amounts.

Personnel costs, including salaries and benefits, continue to be on one of the largest group of expenditures for the District. As a result of this, changes to these costs can significantly impact the cost to the district. Salary costs continue to rise as the District works to attract and retain strong employees. State Retirement costs are expected to increase over the next few years due to the uncertainty in economy. The District continues to be a member of the CASEBP consortium, which remains in good financial position. The consortium works to maintain reasonable increases, when necessary, premiums are expected to continue to increase going forward.

The District is working to develop a capital improvement plan. This will result in a combination of continued Capital Outlay projects of \$100,000 or less, as well as larger projects with bond financing. Many of the improvements or repairs planned are a result of the last Building Condition Survey, as well as needs identified since it was completed.

In May 2024, the District budgeted and approved a \$5 million dollar capital project. The plan was developed after the findings from our building conditions survey. The project, set to begin in the Spring of 2025 will replace the 2004 roof, provide American Disability Act (ADA) access to the lower softball field, upgrade the fire alarm system, upgrade two of the three science classrooms, replace the gym floor, replace gym bleachers, upgrade theatrical lighting in the Auditorium and resurface the Track.

The District is in the process of establishing a Capital Reserve Fund. The initial funding will come from our current fund balance. If the Capital Reserve Fund is approved and established, the initial funding will be \$1,000,000 million dollars.

The District continues to find ways to confront various challenges and deal with the volatility in both revenues and expenses while continuing to provide a sound education to our students.

# **CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

It is the intent of this report to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the funds it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the following:

Edmeston Central School District P.O. Box 5129 Edmeston, New York 13335

### EDMESTON CENTRAL SCHOOL DISTRICT STATEMENT OF NET POSITION June 30, 2024

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ASSETS				
Unrestricted cash	\$	1,002,154		
Restricted cash		2,172,225		
Other receivables, net		766		
State and federal aid receivable		1,362,037		
Due from other governments		306,342		
Inventories		15,325		
Capital assets, net		17,297,434		
Total Assets			\$	22,156,283
DEFERRED OUTFLOWS OF RESOURCES				
Pensions	\$	1,860,567		
OPEB-GASB#75		2,482,049		
Total Deferred Outflows of Resources			\$	4,342,616
LIABILITIES				
Current Liabilities:				
	¢	25 660		
Accounts payable	\$	25,660		
Accrued interest payable		13,948		
Payroll liabilities		113,160		
Due to other governments		484		
Due to teachers' retirement system		332,327		
Due to employees' retirement system		35,540		
Unearned revenue		14,673		
Long-Term Liabilities:				
Due and payable within one year				
Bonds payable		865,000		
F		,		
Due and payable after one year				
Bonds payable		3,185,000		
Compensated absences payable		507,346		
Other postemployment benefits payable		23,655,125		
Net pension liability- proportionate share		630,041		
Total Liabilities			\$	29,378,304
DEFEDDED INELOWS OF DESOUDCES				
DEFERRED INFLOWS OF RESOURCES Pensions		340,450		
OPEB-GASB 75				
OPEB-GASB / 3		7,768,000		
Total Deferred Inflows of Resources			\$	8,108,450
NET POSITION				
Net Investment in Capital Assets		13,247,434		
Restricted		2,142,450		
Unrestricted (deficit)		(26,377,739)		
Total Net Position			\$	(10,987,855)
			Ý	(10,207,000)

See auditor's report. See notes to financial statements.

#### EDMESTON CENTRAL SCHOOL DISTRICT STATEMENT OF ACTIVITIES AND CHANGES IN NET POSITION For Year Ended June 30, 2024

\_\_\_\_\_

						Program	Reve	enues	et (Expense) levenue and
		Expenses	Expenses Allocation		Charges for Services		Operating Grants		Changes in Net Position
FUNCTIONS/PROGRAMS									
General support	\$	1,698,679	\$	609,754	\$	-	\$	-	\$ (2,308,433)
Instruction		6,512,327		2,676,610		50,805		1,761,179	(7,376,953)
Pupil transportation		719,114		548,866		-		-	(1,267,980)
Employee benefits		3,890,406		(3,890,406)		-		-	-
Debt service-interest		179,390		-		-		-	(179,390)
Depreciation and loss on disposal		958,677		-		-		-	(958,677)
School lunch program		287,800		55,176		35,947		292,955	 (14,074)
<b>Total Functions and Programs</b>	\$	14,246,393	\$		\$	86,752	\$	2,054,134	 (12,105,507)
GENERAL REVENUES									
Real property taxes									2,546,651
Other tax items									271,480
Use of money and property									115,493
Sale of property and compensation for loss									
Miscellaneous									178,132
State sources									8,103,746
Premium on obligations									 963
Total General Revenues									 11,216,465
Change in Net Position									(889,042)
Total Net Position - Beginning of year, restate	ed (Se	e Note X.)							 (10,098,813)
Total Net Position - End of year									\$ (10,987,855)

## EDMESTON CENTRAL SCHOOL DISTRICT RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION

June 30, 2024

	Go	Total overnmental Funds	Long-term Assets, Liabilities		classifications and liminations	Statement of Net Position Totals
ASSETS Unrestricted cash Restricted cash Other receivables, net Due from other funds Due from other governments State and federal aid receivable Inventories Capital assets, (net)	\$	1,002,154 2,172,225 766 1,287,283 306,342 1,362,037 15,325	\$	- - - 17,297,434	\$ - (1,287,283) - -	\$ 1,002,154 2,172,225 766 306,342 1,362,037 15,325 17,297,434
Total Assets	\$	6,146,132	\$	17,297,434	\$ (1,287,283)	\$ 22,156,283
DEFERRED OUTFLOWS OF RESOURCES Pensions OPEB-GASB#75	\$	-	\$	1,860,567 2,482,049	\$ -	\$ 1,860,567 2,482,049
Total Deferred Outflows of Resources	\$		\$	4,342,616	\$ -	\$ 4,342,616
LIABILITIES Accounts payable Accrued interest payable Bonds payable Due to other funds Due to other governments Payroll liabilities Due to teachers' retirement system Due to employees' retirement system Other postemployment benefits payable Compensated absences Unearned revenue Net pension liability-proportionate share	\$	25,660 1,287,283 484 113,160 332,327 35,540 	\$	13,948 3,800,000 - - 23,655,125 507,346 - 630,041	\$ - - - (1,287,283) - - - - - - - - - - - - - - - - - - -	\$ 25,660 13,948 3,800,000 - 484 113,160 332,327 35,540 23,655,125 507,346 14,673 630,041
Total Liabilities	\$	1,809,127	\$	28,606,460	\$ (1,287,283)	\$ 29,128,304
DEFERRED INFLOWS OF RESOURCES Pensions OPEB-GASB 75	\$	-,,.	\$	340,450 7,768,000	\$ 	\$ 340,450 7,768,000
Total Deferred Inflows of Resources	\$	-	\$	8,108,450	\$ 	\$ 8,108,450
FUND BALANCE\NET POSITION Total Fund Balance\Net Position	\$	4,337,005	\$	(15,074,860)	\$ -	\$ (10,737,855)
Total Liabilities, Deferred Inflows of Resources, and Fund Balance/Net Position	\$	6,146,132	\$	21,640,050	\$ (1,287,283)	\$ 26,498,899

See auditor's report. See notes to financial statements.

# EDMESTON CENTRAL SCHOOL DISTRICT RECONCILIATION OF GOVERNMENTAL FUNDS REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES

For Year Ended June 30, 2024

		Total Governmental Funds		Long-term Revenue, Expenses		Capital Related Items		Long-term Debt Transactions		Statement of Activities Totals	
REVENUES											
Real property taxes	\$	2,546,651	\$	-	\$	-	\$	-	\$	2,546,651	
Other tax items		271,480		-		-		-		271,480	
Charges for services		50,805		-		-		-		50,805	
Use of money and property		115,493		-		-		-		115,493	
Miscellaneous		186,114		-		-		-		186,114	
State sources		8,486,355		-		-		-		8,486,355	
Federal sources		1,671,525		-		-		-		1,671,525	
Sales - school lunch		27,965		-		-		-		27,965	
Total Revenues		13,356,388								13,356,388	
EXPENDITURES\EXPENSES											
General support		1,694,779		30,375		(26,475)		-		1,698,679	
Instruction		6,473,095		50,679		(11,447)		-		6,512,327	
Pupil transportation		719,114		-		-		-		719,114	
Employee benefits		2,734,513		1,155,893		-		-		3,890,406	
Debt service-principal		873,000		-		-		(873,000)		-	
Debt service-interest		173,444		5,946		-		-		179,390	
Cost of sales		314,085		-		(26,285)		-		287,800	
Depreciation and loss on disposal		-		-		958,677		-		958,677	
Capital outlay		758,188		-		(758,188)		-			
Total Expenditures		13,740,218		1,242,893		136,282		(873,000)		14,246,393	
Excess (Deficiency) of Revenues Over Expenditures		(383,830)		(1,242,893)		(136,282)		873,000		(890,005)	
OTHER SOURCES AND USES											
Proceeds from debt		250,000		-		-		(250,000)		_	
Premium on obligations		963		-		-		(200,000)		963	
Operating transfers in		134,212		(134,212)		-		_		-	
Operating transfers (out)		(134,212)		134,212							
Total Other Sources (Uses)		250,963						(250,000)		963	
Net Change for the Year	\$	(132,867)	\$	(1,242,893)	\$	(136,282)	\$	623,000	\$	(889,042)	

#### EDMESTON CENTRAL SCHOOL DISTRICT BALANCE SHEET- GOVERNMENTAL FUNDS June 30, 2024

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	 General	 Special Aid	 School Lunch	 Debt Service	 Capital Projects	G	Total overnmental Funds
ASSETS							
Unrestricted cash	\$ 996,687	\$ 4,396	\$ 1,071	\$ -	\$ (25,660)	\$	976,494
Restricted cash	2,142,450	-	-	29,775	-		2,172,225
Other receivables, net	-	-	766	-	-		766
Due from other governments	306,342	-	-	-	-		306,342
State and federal aid receivable	301,385	999,914	25,738	-	35,000		1,362,037
Due from other funds	1,250,443	36,784	-	56	-		1,287,283
Inventories	 -	 -	 15,325	 -	 -		15,325
Total Assets	\$ 4,997,307	\$ 1,041,094	\$ 42,900	\$ 29,831	\$ 9,340	\$	6,120,472
LIABILITIES							
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ 25,660	\$	25,660
Due to other funds		977,816	33,269	101	276,097		1,287,283
Due to other governments	-	-	484	-	-		484
Payroll liabilities	113,160	-	-	-	-		113,160
Due to teachers' retirement system	332,327	-	-	-	-		332,327
Due to employees' retirement system	35,540	-	-	-	-		35,540
Unearned revenue	 4,305	 4,213	 6,155	 -	 -		14,673
Total Liabilities	 485,332	 982,029	 39,908	 101	 301,757		1,809,127
FUND BALANCES							
Non-spendable	-	-	15,325	-	-		15,325
Restricted	2,142,450	-	-	29,730	-		2,172,180
Assigned	584,451	59,065	-	-	85,100		728,616
Unassigned (Deficit)	 1,785,074	 	 (12,333)	 	 (351,857)		1,420,884
Total Fund Balance	 4,511,975	 59,065	 2,992	 29,730	 (266,757)		4,337,005
Total Liabilities and							
Fund Balances	\$ 4,997,307	\$ 1,041,094	\$ 42,900	\$ 29,831	\$ 35,000	\$	6,146,132

#### EDMESTON CENTRAL SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE- GOVERNMENTAL FUNDS For Year Ended June 30, 2024

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	General	Special Aid	School Lunch	Debt Service	Capital Projects	Total Governmental Funds
REVENUES						
Real property taxes	\$ 2,546,651	\$ -	\$ -	\$ -	\$ -	\$ 2,546,651
Other tax items	271,480	-	-	-	-	271,480
Charges for services	50,805	-	-	-	-	50,805
Use of money and property	113,060	-	6	2,427	-	115,493
Miscellaneous	178,132	-	7,982	-	-	186,114
State sources	8,103,746	297,719	84,890	-	-	8,486,355
Federal sources	-	1,463,460	208,065	-	-	1,671,525
Sales			27,965			27,965
Total Revenues	11,263,874	1,761,179	328,908	2,427		13,356,388
EXPENDITURES						
General support	1,694,779	-	-	-	-	1,694,779
Instruction	4,437,010	2,036,085	-	-	-	6,473,095
Pupil transportation	719,114	-	-	-	-	719,114
Employee benefits	2,679,337	-	55,176	-	-	2,734,513
Debt service						
Principal	873,000	-	-	-	-	873,000
Interest	173,444	-	-	-	-	173,444
Cost of sales	-	-	314,085	-	-	314,085
Capital outlay					758,188	758,188
Total Expenditures	10,576,684	2,036,085	369,261		758,188	13,740,218
Excess (Deficiency) of Revenues						
Over Expenditures	687,190	(274,906)	(40,353)	2,427	(758,188)	(383,830)
OTHER SOURCES AND USES						
Proceeds from debt	-	-	-	-	250,000	250,000
Premiums on obligations	-	-	-	963	-	963
Operating transfers in	-	9,212	25,000	-	100,000	134,212
Operating transfers (out)	(134,212)					(134,212)
Total Other Sources (Uses)	(134,212)	9,212	25,000	963	350,000	250,963
Excess (Deficiency) of Revenues						
and Other Sources Over						
Expenditures and Other Uses	552,978	(265,694)	(15,353)	3,390	(408,188)	(132,867)
Fund Balance -Beginning of year	3,958,997	324,759	18,345	26,340	141,431	4,469,872
Fund Balance -(Deficit) End of year	\$ 4,511,975	\$ 59,065	\$ 2,992	\$ 29,730	\$ (266,757)	\$ 4,337,005

### EDMESTON CENTRAL SCHOOL DISTRICT STATEMENT OF FIDUCIARY NET POSITION June 30, 2024

## \_\_\_\_\_

		Private Purpose Trusts	Custodial Funds			
ASSETS Cash	\$	106,512	\$	96,182		
Total Assets	\$	106,512	\$	96,182		
<b>LIABILITIES</b> Extraclassroom activity balances Due to other funds Other liabilities	\$	- -	\$	- - -		
Total Liabilities						
<b>NET POSITION</b> Reserved for scholarships Individuals, Organizations and		106,512		-		
Other governments	<u>ــــــــــــــــــــــــــــــــــــ</u>	-	<u>ــــــ</u>	96,182		
<b>Total Net Position</b>	2	106,512	\$	96,182		

# EDMESTON CENTRAL SCHOOL DISTRICT STATEMENT OF CHANGES IN FIDUCIARY NET POSITION For Year Ended June 30, 2024

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	Private Purpose Trusts	Custodial Funds		
ADDITIONS Contributions Interest Unclassified	\$ 30,204 22 -	\$	165,708	
Total Additions	 30,226		165,708	
<b>DEDUCTIONS</b> Scholarships and awards Other custodial activities	 28,215		- 144,938	
Total Deductions	 28,215		144,938	
Net Increase (Decrease) in Fiduciary Net Position	2,011		20,770	
Net Position - Beginning of year	 104,501		75,412	
Net Position - End of year	\$ 106,512	\$	96,182	

See auditor's report. See notes to financial statements.

### NOTES TO FINANCIAL STATEMENTS

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# I. Summary of Significant Accounting Policies

The financial statements of the Edmeston Central School District have been prepared in conformity with generally accepted accounting principles (GAAP). Those principles are as prescribed by the Governmental Accounting Standards Board (GASB) which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant accounting principles and policies utilized by the District are described below:

# A. <u>Reporting Entity</u>

The Edmeston Central School District is governed by the laws of New York State. The District is an independent entity governed by an elected Board of Education consisting of 5 members. The President of the Board serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for and controls all activities related to public school education within the District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The reporting entity of the District is based upon criteria set forth by GASB Statement 14, <u>The Financial Reporting Entity</u>, as amended by GASB Statement 39, <u>Component Units</u>. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The accompanying financial statements present the activities of the District. The District is not a component unit of another reporting entity. The decision to include a potential component unit in the School District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is a brief review of certain entities included in the School District's reporting entity:

# The Extraclassroom Activity Funds

The Extraclassroom Activity Funds of the Edmeston Central School District represent funds of the students of the School District. The Board of Education exercises general oversight of these funds. The Extraclassroom Activity Funds are independent of the School District with respect to its financial transactions and the designation of student management. Separate audited financial statements (cash basis) of the Extraclassroom Activity Funds are included in these financial statements. The District accounts for assets held as an agent for various student organizations in a custodial fund.

### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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# I. Summary of Significant Accounting Policies (Continued)

# B. <u>Joint Venture</u>

The Edmeston Central School District is one of 19 component school districts in the Otsego-Northern Catskills Board of Cooperative Educational Services (BOCES). A BOCES is a voluntary, cooperative association of school districts in a geographic area that share planning, services, and programs which provide educational and support activities.

BOCES are organized under Section 1950 of the Education Law. A BOCES Board is considered a corporate body. All BOCES property is held by the BOCES Board as a corporation (Section 1950(6)). In addition, BOCES Boards are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under Section 119-n(a) of the General Municipal Law.

BOCES' budget is comprised of separate budgets for administrative, program, and capital costs. Each component school district's share of administrative and capital cost is determined by resident public school district enrollment as defined in Education Law, Section 1950(4)(b)(7). In addition, component districts pay tuition or a service fee for programs in which its students participate.

There is no authority or process by which a school district can terminate its status as a BOCES component. In addition, component school districts pay tuition or a service fee for programs in which their students participate. Members of a BOCES Board are nominated and elected by their component member boards in accordance with provisions of Section 1950 of the Education Law.

During the year ended June 30, 2024, the Edmeston Central School District was billed \$1,646,822 for BOCES administrative and program costs. The District's share of BOCES Aid amounted to \$658,410. Financial statements for BOCES are available from the BOCES administrative office.

# C. <u>Basis of Presentation</u>

# 1. <u>Districtwide Statements</u>

The Districtwide Statement of Net Position and the Statement of Activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes,

### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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### I. Summary of Significant Accounting Policies (Continued)

### C. <u>Basis of Presentation (Continued)</u>

### 1. <u>Districtwide Statements (Continued)</u>

State Aid, intergovernmental revenues, and other exchange and nonexchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants.

The Statement of Net Position presents the financial position of the District at fiscal year-end. The Statement of Activities presents a comparison between program expenses and revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues. Indirect expenses, principally employee benefits, are allocated to functional areas in proportion to the payroll expended for those areas.

#### 2. <u>Fund Financial Statements</u>

The fund financial statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The District reports the following funds:

### a. Major Governmental Funds

- (1) General Fund This is the District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.
- (2) Special Aid Fund These funds account for the proceeds of specific revenue sources, such as federal and state grants, that are legally restricted to expenditures for specified purposes and other activities whose funds are restricted as to use. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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## I. Summary of Significant Accounting Policies (Continued)

## C. <u>Basis of Presentation (Continued)</u>

## 2. Fund Financial Statements (Continued)

### a. Major Governmental Funds (Continued)

- (3) School Lunch Fund Used to account for transactions of the District's lunch and breakfast programs.
- (4) **Debt Service Fund** This fund accounts for the accumulation of resources and the payment of principal and interest on long-term obligations for governmental activities.
- (5) Capital Projects Fund This fund is used to account for the financial resources used for acquisition, construction, or major repair of capital facilities.

### b. Fiduciary Funds

Fiduciary activities are those in which the District acts as trustee or agent for resources that belong to others. These activities are not included in the districtwide financial statements, because their resources do not belong to the District, and are not available to be used. There are two classes of fiduciary funds:

- (1) **Private Purpose Trust Funds** These funds are used to account for trust arrangements in which principal and income benefits annual third party awards and scholarships for students. Established criteria govern the use of the funds and members of the District or representatives of the donors may serve on committees to determine who benefits.
- (2) Custodial Funds These funds are strictly custodial in nature and do not involve the measurement of results of operations. Assets are held by the District as agent for various student groups or extraclassroom activity funds.

### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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# I. Summary of Significant Accounting Policies (Continued)

# D. <u>Measurement Focus and Basis of Accounting</u>

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The districtwide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenues from grants and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

The fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within 60 days after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

# E. <u>Cash and Investments</u>

The District's cash and cash equivalents consist of cash on hand, demand deposits, and shortterm investments with original maturities of three months or less from the date of acquisition. New York State law governs the District's investment policies. Resources must be deposited in FDIC-insured commercial banks or trust companies located within the State. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities. Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and districts. Certain cash balances are restricted by various legal and contractual obligations, such as legal reserves and debt agreements.

### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

### I. Summary of Significant Accounting Policies (Continued)

#### F. <u>Property Taxes</u>

Real property taxes are levied annually by the Board of Education no later than September 1 and become a lien on August 14. Taxes are collected during the period September 1 to October 31.

Uncollected real property taxes are subsequently enforced by the County of Otsego. An amount representing uncollected real property taxes is transmitted to the County for enforcement and is paid by the County to the District no later than the forthcoming April 1.

#### G. <u>Restricted Resources</u>

When an expense is incurred for purposes for which both restricted and unrestricted net assets are available, the District's policy concerning which to apply first varies with the intended use, and with the associated legal requirements, many of which are described elsewhere in these Notes to Financial Statements.

#### H. Interfund Transactions

The operations of the District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowings. The District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditure and revenues to provide financing or other services.

In the districtwide statements, the amounts reported on the Statement of Net Position for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between funds, except for those due from or to the fiduciary funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the District's practice to settle these amounts at a net balance based upon the right of legal offset.

Refer to Note IV for a detailed disclosure by individual fund for interfund receivables, payables, expenditures, and revenues activity.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

### I. Summary of Significant Accounting Policies (Continued)

#### I. <u>Estimates</u>

The preparation of financial statements in conformity with generally accepted accounting principles in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenues and expenses during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, potential contingent liabilities, and useful lives of long-lived assets.

#### J. <u>Receivables</u>

Accounts receivables are shown gross, with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that such an allowance would not be material.

#### K. Inventories and Prepaid Items

Inventories of food in the School Lunch Fund are recorded at cost on a first-in, first-out basis, or in the case of surplus food, at stated value that approximates market. Purchases of inventoriable items in other funds are recorded as expenditures at the time of purchase and are considered immaterial in amount.

Prepaid items represent payments made by the District for which benefits extend beyond yearend. These payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the districtwide and fund financial statements. These items are reported as assets on the Statement of Net Position or balance sheet using the consumption method. Under the consumption method, a current asset for the prepaid amounts is recorded at the time of purchase and an expense/expenditure is reported in the year the goods or services are consumed.

A portion of fund balance has been classified as nonspendable to indicate that inventory does not constitute an available spendable resource.

#### L. Other Assets/Restricted Assets

Certain proceeds from serial bonds and bond anticipation notes, as well as resources set aside for their repayment are classified as restricted assets in the districtwide financial statements and their use is limited by applicable bond covenants.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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# I. Summary of Significant Accounting Policies (Continued)

# L. Other Assets/Restricted Assets (Continued)

In the districtwide financial statements, bond discounts and premiums, and any prepaid bond insurance costs are deferred and amortized over the life of the debt issue. Bond issuance costs are recognized as an expense in the period incurred.

# M. <u>Capital Assets</u>

Capital assets are reflected in the districtwide financial statements. Capital assets are reported at historical cost or estimated historical costs, based on appraisals conducted by independent third-party professionals. Donated assets are reported at fair market value as of the date received. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

Capital assets, except land, are depreciated on a straight-line basis over their estimated useful lives. Capitalization thresholds and estimated useful lives of capital assets reported in the districtwide statements are as follows:

	Capi	talization	Estimated
	Th	reshold	Useful Life
Site Improvements	\$	1,000	20
Buildings and Improvements	\$	1,000	15-50
Furniture and Equipment	\$	1,000	5-20
Vehicles	\$	1,000	5-8

# N. <u>Compensated Absences</u>

Compensated absences consist of unpaid accumulated annual sick leave, vacation, and sabbatical time.

Sick leave eligibility and accumulation is specified in negotiated labor contracts, and in individual employment contracts. Upon retirement, resignation or death, employees may contractually receive a payment based on unused accumulated sick leave.

District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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#### I. Summary of Significant Accounting Policies (Continued)

#### N. <u>Compensated Absences (Continued)</u>

Consistent with GASB Statement 16, Accounting for Compensated Absences, the liability has been calculated using the vested method and an accrual for that liability is included in the Districtwide Financial Statements. The compensated absences liability is calculated based on the pay rates in effect at year end. In the fund statements only the amount of matured liabilities is accrued within the General Fund based upon expendable and available resources. These amounts are expensed on a pay-as-you-go basis.

#### O. <u>Accrued Liabilities and Long-Term Obligations</u>

Payables, accrued liabilities, and long-term obligations are reported in the districtwide financial statements. In the governmental funds, payables and accrued liabilities are paid in a timely manner and in full from current financial resources.

Claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund's financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

#### P. <u>Deferred Outflows of Resources</u>

Deferred outflows of resources, in the Statement of Net Position, represents a consumption of net position that applies to a future reporting period and so will not be recognized as an outflow of resources (expense/expenditure) until that time. The District has three items that qualify for reporting in this category. The first item represents the effect of the net change in the District's proportion of the collective net pension asset or liability and the difference during the measurement period between the District's contributions and its proportionate share of total contributions to the pension systems not included in pension expense. The second item is the District's contributions to the pension systems (TRS and ERS Systems) and OPEB after the measurement date. The third item relates to OPEB reporting in the districtwide Statement of Net Position. This represents the effect of the net change in the actual and expected experience.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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# I. Summary of Significant Accounting Policies (Continued)

# Q. <u>Deferred Inflows of Resources</u>

Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category. The first item is related to pensions reported in the Districtwide Statement of Net Position. This represents the effect of net change in the District's proportion of the collective net pension liability and difference during the measurement periods between the District's contributions and its proportionate share of total contributions to the pension systems not included in pension expense, and the net difference between projected and actual earnings on pension plan investments. The second item is related to OPEB reported in the districtwide Statement of Net Position. This represents the effect of the net changes of assumptions or other inputs.

#### R. <u>Unearned Revenue</u>

Unearned revenues arise when resources are received by the District before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures or when charges for service monies are received in advance from payers prior to the services being rendered by the District. These amounts are recorded as liabilities in the financial statements. The liabilities are removed, and revenues are recognized in subsequent periods when the District has legal claim to the resources.

#### S. <u>Other Benefits</u>

Eligible District employees participate in the New York State Teachers' Retirement System or the New York State and Local Employees' Retirement System.

District employees may choose to participate in the District's elective deferred compensation plans established under Internal Revenue Code Sections 403(b) and 457.

In addition to providing pension benefits, the District provides postemployment health insurance coverage and survivor benefits to retired employees and their survivors in accordance with the provision of various employment contracts in effect at the time of retirement.

Substantially all of the District's employees may become eligible for these benefits if they reach normal retirement age while working for the District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing post-retirement benefits is shared between the District and the retired employee. The District recognizes the cost of providing health insurance by recording its share of insurance premiums as an expenditure.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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# I. Summary of Significant Accounting Policies (Continued)

# T. <u>Short-Term Debt</u>

The School District may issue Revenue and Tax Anticipation Notes in anticipation of receipt of revenues. These notes are recorded as a liability of the fund that will receive the proceeds from the issuance of the notes. The revenue anticipation and tax anticipation notes represent a liability that will be extinguished using expendable, available resources of the fund.

The District may issue budget notes up to an amount not to exceed 5% of the amount of the annual budget during any fiscal year for expenditures for which there is an insufficient or no provision made in the annual budget. The budget note must be repaid no later than the close of the second fiscal year succeeding the year in which the note was issued.

The School District may issue Bond Anticipation Notes in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as the current liability of the fund that will receive the proceeds from the issuance of bonds. State law requires that bond anticipation notes issued for capital purposes be converted to long-term financing within five years after the original issue date.

#### U. <u>Equity Classifications</u>

#### 1. <u>Districtwide Statements</u>

In the districtwide statements there are three classes of net position:

Net investment in capital assets – consists of net capital assets (cost less accumulated depreciation) reduced by outstanding balances of related debt obligations from the acquisition, construction or improvement of those assets.

**Restricted net position** – reports net position when constraints placed on the assets are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

**Unrestricted net position** – reports all other net position that do not meet the definition of the above two classifications and are deemed to be available for general use by the District.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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# I. Summary of Significant Accounting Policies (Continued)

# U. <u>Equity Classifications (Continued)</u>

# 2. <u>Fund Statements</u>

In the fund basis statements, there are five classifications of fund balance:

**Non-spendable** – includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Non-spendable fund balance includes the inventory recorded in the School Lunch Fund of \$15,325.

**Restricted** – includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. All encumbrances of funds other than the General Fund are classified as restricted fund balance. The School District has established the following restricted fund balances:

1. <u>Encumbrances</u>

Encumbrance accounting, under which purchase orders, contracts and commitments of expenditures are recorded for budgetary control purposes in order to reserve applicable appropriations, is employed as a control in preventing overexpenditure of established appropriations. Open encumbrances are reported as restricted fund balance in all funds other than the General Fund, since they do not constitute expenditures or liabilities and will be honored through budget appropriations in the subsequent year.

2. <u>Unemployment Insurance</u>

This reserve is used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. This reserve is accounted for in the General Fund.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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# I. Summary of Significant Accounting Policies (Continued)

## U. Equity Classifications (Continued)

#### 2. <u>Fund Statements (Continued)</u>

## 3. <u>Employee Benefit Accrued Liability</u>

This reserve is used to set aside funds for the payment of accrued employee benefits due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. This reserve is accounted for in the General Fund.

## 4. <u>Employee's and Teachers' Retirement Contributions</u> This reserve is used for future employee's retirement and teacher's retirement obligations. This reserve may be established by a majority vote of the Board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated.

# 5. <u>Repair</u>

This reserve is used to pay the cost of repairs to capital improvements or equipment, which repairs are of a type not recurring annually. The Board of Education, without voter approval, may establish the reserve fund by a majority vote of its members. Voter approval is required to fund this reserve. Expenditures from this reserve may be made only after a public hearing has been held, except in emergency situations. If no hearing is held, the amount expended must be repaid to the reserve fund over the next two subsequent fiscal years. This reserve is accounted for in the General Fund.

#### 6. <u>Property Loss and Liability</u>

This reserve is used to pay for property loss and liability claims incurred. Separate property loss and liability claims are required and these reserves may not exceed 3% of the annual budget or \$15,000, whichever is greater. This type of reserve may be utilized only by school districts, except city school districts with a population greater than 125,000. This reserve is accounted for in the General Fund.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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# I. Summary of Significant Accounting Policies (Continued)

# U. Equity Classifications (Continued)

# 2. <u>Fund Statements (Continued)</u>

Restricted fund balance includes the following:

General Fund:	
Employee Benefit Accrued Liability	\$ 507,346
Unemployment Insurance	25,000
Liability	500,000
Repair	40,000
Employee Retirement Contributions	717,769
Teacher Retirement Contributions	252,335
Insurance	100,000
Debt Service Fund	 29,830
Total restricted funds	\$ 2,172,280

**Committed** – Includes amounts that can only be used for the specific purposes pursuant to constraints imposed by formal action of the School District's highest level of decision making, the Board of Education. The School District has no committed fund balances as of June 30, 2024.

**Assigned** – Includes amounts that are constrained by the School District's intent to be used for specific purposes, but are neither restricted nor committed. All encumbrances of the General Fund are classified as **Assigned Fund Balance** in the General Fund. Encumbrances reported in the General Fund amounted to \$51,027 and the appropriated fund balance amounted to \$533,424.

**Unassigned** – Includes all other General Fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the District and could report a surplus or deficit. In funds other than the general fund, the unassigned classification is used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted or assigned. In accordance with state guidelines, unassigned fund balance in the general fund includes the following reserve:

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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#### I. Summary of Significant Accounting Policies (Continued)

#### 2. <u>Fund Statements (Continued)</u>

NYS Real Property Tax Law 1318 limits the amount of unexpended surplus funds a School District can retain to no more than 4% of the School District's budget for the General Fund for the ensuing fiscal year. Nonspendable and restricted fund balance of the General Fund are excluded from the 4% limitation. Amounts appropriated for the subsequent year and encumbrances are also excluded from the 4% limitation.

#### Order of Use of Fund Balance:

The District's policy is to apply expenditures against nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance and unassigned fund balance at the end of the fiscal year. For all funds, nonspendable fund balances are determined first and then restricted fund balances for specific purposes are determined. Any remaining fund balance amounts for funds other than the General Fund are classified as restricted fund balance. In the General Fund, committed fund balance is determined next and then assigned. The remaining amounts are reported as unassigned. Assignments of fund balance cannot cause a negative unassigned fund balance.

#### V. <u>New Accounting Standards</u>

The District has adopted all current Statements of the Governmental Accounting Standards Board (GASB) that are applicable. On June 30, 2024, the District implemented the following new standard issued by GASB:

GASB has issued Statement 99, Omnibus 2022, effective for the year ending June 30, 2024.

GASB has issued Statement 100, Accounting Changes and Error Corrections, effective after the year ending June 30, 2024.

#### W. Future Changes in Accounting Standards

GASB has issued Statement 101, Compensated Absences, effective for the year ending June 30, 2025.

GASB has issued Statement 102, Certain Risk Disclosures, effective for the year ending June 30, 2025.

GASB has issued Statement 103, Financial Reporting Model Improvements, effective for the year ending June 30, 2026.

The school district will evaluate the impact that these pronouncements may have on its financial statements and will implement them as applicable and when material.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

# II. Explanation of Certain Differences between Governmental Fund Statements and Districtwide Statements

Due to differences in the measurement focus and basis of accounting used in the governmental fund statements and the districtwide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic focus of the Statement of Activities, compared with the current financial resources focus of the governmental funds.

#### 1. Total Fund Balances of Governmental Funds vs. Net Position of Governmental Activities:

Total fund balances of the District's governmental funds differ from "net position" of governmental activities reported in the Statement of Net Position. This difference primarily results from the additional long-term economic focus of the Statement of Net Position versus the solely current financial resources focus of the governmental fund balance sheets.

# 2. <u>Statement of Revenues, Expenditures, and Changes in Fund Balance vs. Statement of Activities:</u>

Differences between the funds Statement of Revenues, Expenditures and Changes in Fund Balance and the Statement of Activities fall into one of three broad categories:

a. <u>Long-term revenue differences</u>:

Long-term revenue differences arise because governmental funds report revenues only when they are considered "available", whereas the Statement of Activities reports revenues when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis, whereas the accrual basis of accounting is used on the Statement of Activities.

- b. <u>Capital related differences</u>: Capital related differences include the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the Statement of Activities, and the difference between recording an expenditure for the purchase of capital items in the governmental fund statements and depreciation expense on
  - those items as recorded in the Statement of Activities.
- c. <u>Long-term debt transaction differences</u>: Long-term debt transaction differences occur because both interest and

principal payments are recorded as expenditures in the governmental fund statements, whereas interest payments are recorded in the Statement of Activities as incurred, and principal payments are recorded as a reduction of liabilities in the Statement of Net Position.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

# Explanation of Certain Differences between Governmental Fund Statements and Districtwide Statements (Continued)

II.

- 2. <u>Statement of Revenues, Expenditures, and Changes in Fund Balance vs. Statement of Activities (Continued)</u>:
  - d. <u>Pension differences:</u> Pension differences occur as a result of changes in the District's proportion of the collective net pension asset/liability and differences between the District's contributions and its proportionate share of the total contributions to the pension systems.

The costs of building and acquiring capital assets (land, buildings, and equipment) financed from governmental funds are reported as expenditures in the year they are incurred, and the assets do not appear on the Balance Sheet. However, the Statement of Net Position includes those capital assets among the assets of the District as a whole, and their original costs are expensed annually of their useful lives.

Original cost of capital assets	\$28,094,923
Accumulated depreciation	10,797,489
Capital assets, net	<u>\$17,297,434</u>

Long-term liabilities are reported in the Statement of Net Position, but not in the governmental funds, because they are not due and payable in the current period. Balances at year end were:

Bonds payable	<u>\$ 4,050,000</u>
OPEB obligations	\$23,655,125
Compensated Absences	<u>\$ 507,346</u>
Net pension liability-proportionate share	<u>\$ 630,041</u>

# NOTES TO FINANCIAL STATEMENTS (CONTINUED)

# II. Explanation of Certain Differences between Governmental Fund Statements and Districtwide Statements (Continued)

2. <u>Statement of Revenues, Expenditures, and Changes in Fund Balance vs. Statement of Activities (Continued)</u>:

When the purchase or construction of capital assets is financed through governmental funds, the resources expended for those assets are reported as expenditures in the years they are incurred. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Depreciation and loss on disposal of \$958,677 was more than capital expenditures of \$822,395 in the current year.

Repayment of bond principal of \$873,000 is an expenditure in the governmental funds, but it reduces long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities.

Interest on long-term debt and short-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due. The interest reported in the Statement of Activities increased by \$5,946.

#### III. Cash and Investments

#### A. <u>Deposits</u>

The Edmeston Central School District's investment policies are governed by State statutes. The Edmeston Central School District's monies must be deposited in FDIC-insured commercial banks or trust companies located within the State. The Treasurer is authorized to use demand accounts and certificates of deposit. Permissible investments include obligations of the U.S. Treasury and U.S. Agencies, repurchase agreements, and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by Federal Deposit Insurance. Obligations that may be pledged as collateral are: obligations of the United States and its agencies and obligations of the State and its municipalities and school districts.

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. GASB directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance and the deposits are as follows:

- A. Uncollateralized
- B. Collateralized by securities held by the pledging financial institution, or
- C. Collateralized by securities held by the pledging financial institution's trust department or agent but not in the District's name.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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# III. Cash and Investments (Continued)

# A. <u>Deposits (Continued)</u>

Deposits and investments at year end were entirely covered by Federal Deposit Insurance or by collateral held by the School District's custodial bank in the School District's name.

# B. <u>Investment Pool</u>

The District participates in a multi-municipal cooperation investment pool agreement pursuant to New York State General Municipal Law Article 5-G, Section 110-0, whereby it holds a portion of the investments in cooperation with other participants. At June 30, 2024, the District held \$2,668,093 in investments consisting of various investments in securities issued by the United States and its agencies. The investments are highly liquid and considered to be cash equivalents. The investment pool is categorically exempt from the New York State collateralization requirements.

# IV. Interfund Transaction

Interfund balances on June 30, 2024, are as follows:

	Interfund		Interfund				
	ŀ	Receivable	Payable	R	evenues	Ex	penditures
General Fund	\$	1,250,443	\$ -	\$	-	\$	134,212
Special Aid Fund		36,784	977,816		9,212		-
School Lunch Fund		-	33,269		25,000		-
Capital Fund		-	276,097		100,000		-
Debt Service Fund		56	101		-		-
Total governmental activities	\$	1,287,283	\$ 1,287,283	\$	134,212	\$	134,212

The District typically transfers from the General Fund to the Special Aid Fund to pay its' share of the Summer Handicapped Program.

Interfund receivables and payables, other than between governmental activities and fiduciary funds, are eliminated on the Statement of Net Position.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED)

# V. Capital Assets

A summary of changes in general fixed assets follows:

Capital assets-not depreciated:	Restated Balance 7/1/2023	Additions	Deletions	Balance 6/30/2024
Land	\$ 486,572	\$ -	\$ -	\$ 486,572
Construction in progress	3,578,435	422,875	3,708,350	292,960
Total capital assets-not depreciated:	4,065,007	422,875	3,708,350	779,532
Other capital assets:				
Buildings and improvements	20,620,686	3,806,238	-	24,426,924
Machinery and equipment	1,264,687	64,207	123,864	1,205,030
Buses and vehicles	1,728,779	237,425	282,767	1,683,437
Total other capital assets:	23,614,152	4,107,870	406,631	27,315,391
Less accumulated depreciation:				
Buildings and improvements	8,577,632	648,853	-	9,226,485
Machinery and equipment	963,807	50,182	123,864	890,125
Buses and vehicles	704,004	190,982	214,107	680,879
Total accumulated depreciation	10,245,443	890,017	337,971	10,797,489
Other capital assets, net	13,368,709	3,217,853	(68,660)	16,517,902
Total	\$ 17,433,716	\$ 3,640,728	\$ (3,777,010)	\$ 17,297,434

Depreciation expense for the period was shown as unallocated in the Statement of Activities.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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#### VI. Pension Plans

1. General Information

New York State and Local Employees' Retirement System (ERS) and the New York State Teachers' Retirement (TRS) (the Systems).

#### 2. Plan Descriptions and Benefits Provided

#### **Teachers' Retirement System (TRS)**

The District participates in the New York State Teachers' Retirement System (TRS). This is a costsharing multiple-employer retirement system. The System provides retirement benefits as well as, death and disability benefits to plan members and beneficiaries as authorized by the Education Law and the Retirement and Social Security Law of the State of New York. The System is governed by a 10 member Board of Trustees. System benefits are established under New York State Law. Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York Public Schools and BOCES who elected to participate in TRS. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. Additional information regarding the System, may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, NY 12211-2395 or by referring to the NYSSTR Comprehensive Annual Financial report which can be found on the System's website at www.nystrs.org.

#### **Employees' Retirement System (ERS)**

The District participates in the New York State and Local Employees' Retirement System (ERS). This is a cost-sharing multiple-employer retirement system. The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. System benefits are established under the provisions of the New York State Retirement and Social Security Law (RSSL). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at <u>www.osc.state.ny.us/retire/publications/index.php</u> or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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#### VI. Pension Plans (Continued)

#### Funding Policies:

The Systems are noncontributory except for employees who joined after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010, who generally contribute 3.0 to 3.5 percent of their salary for their entire length of service. In addition, employee contribution rates under ERS Tier 6 vary based on a sliding salary scale. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31. For TRS, contribution rates are established annually by the New York State Teachers' Retirement Board pursuant to Article 11 of the Education law.

Contributions for the current year and two preceding years were equal to 100 percent of the contributions required, and were as follows:

Contributions		
	ERS	TRS
2024	\$129,146	\$372,368
2023	\$87,353	\$355,518
2022	\$139,855	\$322,541

# 3. <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

On June 30, 2024, the District reported the following (asset)/liability for its proportionate share of the net pension (asset)/liability for each of the Systems. The net pension (asset)/liability was measured as of March 31, 2024, for ERS and June 30, 2023, for TRS. The total pension (asset)/liability used to calculate the net pension (asset)/liability was determined by an actuarial valuation. The District's proportion of the net pension (asset)/liability was based on a projection of the District's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the ERS and TRS Systems in reports provided to the District.

	ERS	<u>TRS</u>
Measurement date	31-Mar-24	30-Jun-23
Net pension liability/(asset)	\$423,588	\$206,453
District's portion of the Plan's total		
net pension liability	.0028768%	.018053%
Change in proportion since the		
prior measurement date	.0008599%	(.000878%)

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#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

VI. Pension Plans (Continued)

For the year ended June 30, 2024, the District's recognized pension expense of \$220,381 for ERS and \$599,852 for TRS. At June 30, 2024 the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resource Deferred Inflows of Resources			of Resources
	ERS	TRS	ERS	<u>TRS</u>
Differences between expected and actual experience	\$136,437	\$500,595	\$11,550	\$1,237
Changes of assumptions	160,149	444,488	0	96,874
Net difference between projected and actual earnings on pension plan investments	0	105,535	206,921	0
Changes in proportion and differences between the District's contributions and proportionate share of contributions	110,031	64,512	14,885	8,983
District's contributions subsequent to the measurement date	35,540	303,280	0	0
Total	\$442,157	\$1,418,410	\$233,356	\$107,094

District contributions subsequent to the measurement date which will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	ERS	TRS
Year ended:		
2024	\$ -	\$ 101,979
2025	\$ (45,774)	\$ (94,029)
2026	\$ 104,734	\$ 840,075
2027	\$ 141,433	\$ 68,706
2028	\$ (27,130)	\$ 55,424
2029	\$ -	\$-
Thereafter	\$ -	\$ 35,881

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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# VI. Pension Plans (Continued)

# 4. Actuarial Assumptions

The total pension liability as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liability to the measurement date. The actuarial valuations used the following actuarial assumptions:

Significant actuarial assumptions used in the valuations were as follows:

5	ERS	<u>TRS</u>
Measurement date	March 31, 2024	June 30, 2023
Actuarial valuation date	April 1, 2023	June 30, 2022
Interest rate	5.9%	6.95%
Salary scale	4.40%	1.95%-5.18%
Decrement tables	April 1, 2015 - March 31, 2020 System's Experience	July 1, 2015 - June 30, 2020 System's Experience
Inflation rate	2.9%	2.40%
COLA's	1.5%	1.30%

For ERS, annuitant mortality rates are based on April 1, 2015 – March 31, 2020, System's experience with adjustments for mortality improvements based on MP-2020. For TRS, annuitant mortality rates are based on July 1, 2015 – June 30, 2020, System's experience with adjustments for mortality improvements based on Society of Actuaries Scale MP-2021.

For ERS, the actuarial assumptions used in the April 1, 2022, valuation are based on the results of an actuarial experience study for the period April 1, 2015 – March 31, 2020. For TRS, the actuarial assumptions used in the June 30, 2021, valuation are based on the results of an actuarial experience study for the period July 1, 2015 – June 30, 2020.

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#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

#### VI. Pension Plans (Continued)

The long-term rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by each the target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are summarized below:

Measurement date	<u>ERS</u> March 31, 2024	<u>TRS</u> June 30, 2023
<u>Asset Type</u>	%	%
Domestic Equities	4.30%	6.80%
International Equities	6.85%	7.60%
Global equities	0.00%	7.20%
Private Equity	7.50%	10.10%
Real Estate Equity	4.60%	6.30%
Domestic fixed income securities	0.00%	2.20%
Global bonds	0.00%	1.60%
Private debt	0.00%	6.00%
Absolute return strategies	5.38%	0.00%
Real estate debt	0.00%	3.20%
Cash Equivalents	0.00%	0.30%
High yield fixed income securities	0.00%	4.40%
Real assets	5.84%	0.00%

#### 5. Discount Rate

The discount rate used to calculate the total pension liability was 5.9% for ERS and 6.95 % for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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#### VI. Pension Plans (Continued)

6. <u>Sensitivity of the Proportionate Share of Net Pension Asset/Liability to the Discount Rate</u> <u>Assumption</u>

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 5.9% for ERS and 6.95% for TRS, as well as what the District's proportionate share of the net pension (asset)/liability would be if it were calculated using a discount rate that is 1-percentage point lower (4.9% for ERS and 5.95% for TRS) or 1-percentage point higher (6.9% for ERS and 7.95% for TRS) than the current rate :

ERS	1%	Current	1%
	Decrease	Assumption	Increase
	(4.9%)	(5.9%)	(6.9%)
Employer's proportionate share			
Of the net pension (asset) liability	\$1,331,804	\$423,588	(\$334,961)
TRS	1%	Current	1%
	Decrease	Assumption	Increase
	(5.95%)	(6.95%)	(7.95%)
Employer's proportionate share	· · ·		
Of the net pension (asset) liability	\$3,144,390	\$206,453	(\$2,264,479)

#### 7. Pension Plan Fiduciary Net Position

The components of the current-year net pension (asset)/liability of the employers as of the respective valuation dates, were as follows:

	ERS	TRS
Measurement date	March 31, 2024	June 30, 2023
Employers' total pension liability	\$ 240,696,851 \$	138,365,121,961
Plan Fiduciary Net Position	225,972,801	137,221,536,942
Employers' net pension liability/(asset)	14,724,050	1,143,585,019
Plan fiduciary net position as a percentage		
of total pension (asset)/liability	93.8800%	99.2000%

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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#### VI. Pension Plans (Continued)

#### 8. <u>Payables to the Pension Plan</u>

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31<sup>st</sup>. Accrued retirement contributions as of June 30, 2024, represent the projected employer contribution for the period of April 1, 2024, through June 30, 2024, based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2024, amounted to \$35,540.

For TRS, employer and employee contributions for the fiscal year ended June 30, 2024, are paid to the System in September, October and November 2024 through a state aid intercept. Accrued retirement contributions as of June 30, 2024, represent employee and employer contributions for the fiscal year ended June 30, 2024, based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2024, amounted to \$332,327.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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# VII. Long-Term Debt Obligations

Long-term liability balances and activity for the year are summarized below:

# 1. Long-Term Debt Interest

Interest paid	\$173,444
Less interest accrued in the prior year Plus, interest accrued in the current year	(8,002) <u>13,948</u>
Total expense	<u>\$179,390</u>

# 2. Changes

Balance 7/1/2023	А	dditions	]	Deletions				ie Within Dne Year
\$ 4,673,000	\$	250,000	\$	873,000	\$	4,050,000	\$	865,000
426,292		81,054		-		507,346		
24,211,980		-		556,855		23,655,125		
 795,769		-		165,728		630,041		
\$ 30,107,041	\$	331,054	\$	1,595,583	\$ 2	28,842,512		
\$	7/1/2023 \$ 4,673,000 426,292 24,211,980 795,769	7/1/2023     A       \$ 4,673,000     \$       426,292     24,211,980       795,769	7/1/2023       Additions         \$ 4,673,000       \$ 250,000         426,292       81,054         24,211,980       -         795,769       -	7/1/2023       Additions       I         \$ 4,673,000       \$ 250,000       \$         426,292       81,054       -         24,211,980       -       -         795,769       -       -	7/1/2023       Additions       Deletions         \$ 4,673,000       \$ 250,000       \$ 873,000         426,292       81,054       -         24,211,980       -       556,855         795,769       -       165,728	7/1/2023       Additions       Deletions       6         \$ 4,673,000       \$ 250,000       \$ 873,000       \$         426,292       81,054       -       -         24,211,980       -       556,855       2         795,769       -       165,728       -	7/1/2023       Additions       Deletions       6/30/2024         \$ 4,673,000       \$ 250,000       \$ 873,000       \$ 4,050,000         426,292       81,054       -       507,346         24,211,980       -       556,855       23,655,125         795,769       -       165,728       630,041	$\begin{array}{c c c c c c c c c c c c c c c c c c c $

Additions and deletions to compensated absences are shown net since it is impractical to determine these amounts separately. The compensated absences liability is totally covered by the Employee Benefit Accrued Liability Reserve.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED)

# VII. Long-Term Debt Obligations (Continued)

# 3. Maturity

# a. The following is a summary of the debt issued:

	Issue	Final	Interest	Outstanding
Purpose	Date	Maturity	Rate	6/30/2024
Serial Bonds:				
Construction	2015	2030	2.63%	\$ 520,000
Construction	2022	2036	5.00%	2,415,000
Buses	2021	2025	.5-1.65%	45,000
Buses	2019	2025	1.86%	55,000
Buses	2021	2025	1.65%	420,000
Buses	2023	2027	4.13%	225,000
Buses	2022	2027	2.00%	120,000
Buses	2024	2029	4.30%	250,000
	Total			\$ 4,050,000

## b. The following is a summary of maturing principal debt service requirements:

	Year		Principal	_	Interest	 Total
Serial Bonds:	2025	\$	865,000	\$	165,481	\$ 1,030,481
	2026		420,000		141,371	561,371
	2027		405,000		125,367	530,367
	2028		385,000		109,286	494,286
	2029		340,000		94,583	434,583
	2030 and thereafter	_	1,635,000		332,400	 1,967,400
	Total	\$	4,050,000	\$	968,488	\$ 5,018,488

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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# VIII. Postemployment (Health Insurance) Benefits

# A. General Information about the OPEB Plan

*Plan Description*- The District's defined benefit OPEB plan provides OPEB for all permanent full-time general and public safety employees of the District. The plan is a single employer defined benefit OPEB plan administered by the District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the District Board. No assets are accumulated in a trust that meets the criteria in Paragraph 4 of Statement 75.

*Benefits Provided*- The District provides healthcare and life insurance benefits for retirees and their dependents. The benefit terms are dependent on which contract each employee falls under. The specifics of each contract are on file at the District offices and are available upon request.

*Employees Covered by Benefit Terms-* On June 30, 2024, the following employees were covered by the benefit terms:

Inactive plan members or beneficiaries currently receiving benefit payments	72
Inactive plan employees entitled to but not yet receiving benefit payments	-
Active plan members	<u>63</u>
Total membership	135

# **B.** Total OPEB Liability

The District's total OPEB liability of \$23,655,125 was measured as of June 30, 2024, and was determined by an actuarial valuation as of that date.

Actuarial Assumptions and Other Inputs- The total OPEB liability in the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified.

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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#### VIII. Postemployment (Health Insurance) Benefits (Continued)

# B. Total OPEB Liability (Continued)

Inflation	2.7%
Salary Increases	varied by years of service and retirement system
Discount Rate	4.13%
Healthcare Cost Trend Rates	6.75% increase from 2023 to 2024, followed by 6.5% from 2024 to 2025, decreasing gradually to an ultimate rate of 4.14% by 2075

The discount rate was based on the Bond Buyer General Obligation 20-year Municipal Bond Index.

Mortality rates were updated to Pub-2010 Teachers, General Employees and Retirees Headcount-Weighted table projected fully generationally using MP-2021. This change caused an increase in liability.

The actuarial assumptions used in the June 30, 2020; valuation was based on the results of an actuarial experience study for the period April 1, 2015-March 31, 2020.

#### C. Changes in the Total OPEB Liability

Balance at June 30, 2023	\$ 24,211,980
Changes for the Year	
Service cost	620,431
Interest	1,009,629
Changes of benefit terms	421,131
Differences between expected and actual experience	(1,823,981)
Changes in assumptions or other inputs	(3,783)
Benefit payments	(780,282)
Net Changes	 (556,855)
Balance at June 30, 2024	\$ 23,655,125

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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#### VIII. Postemployment (Health Insurance) Benefits (Continued)

#### C. Changes in the Total OPEB Liability (Continued)

Changes of assumptions and other inputs reflect no change in the discount rate from 4.13% in 2023 to 4.13% in 2024.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate- The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.13%) or 1 percentage point higher (5.13%) than the current discount rate:

		(4.13%) Current	
	(3.13%) <u>1% Decrease</u>	Discount Rate	(5.13 %) <u>1% Increase</u>
Total OPEB Liability	<u>\$27,827,792</u>	<u>\$23,655,125</u>	<u>\$20,345,545</u>

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates- The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rate:

	Healthcare					
	1% Decrease	Cost Trend Rates	1% Increase			
Total OPEB Liability	\$ 19,942,612	\$ 23,655,125	\$ 27,827,792			

#### NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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#### VIII. Postemployment (Health Insurance) Benefits (Continued)

#### D. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2024, the District recognized OPEB expense of \$764,574. On June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience Changes of assumptions or other inputs	\$ 521,446 <u>1,960,603</u>	(\$2,281,709) <u>(5,486,291)</u>
Total	<u>\$2,482,049</u>	( <u>\$7,768,000)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30,	Amount
2025	(\$ 358,008)
2026	(1,878,084)
2027	(1,918,749)
2028	(826,486)
2029	(304,624)
Thereafter	-

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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#### IX. Commitments and Contingencies

#### A. <u>Risk Financing and Related Insurance</u>

#### 1. <u>General Information</u>

The Edmeston Central School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past two years.

#### 2. <u>Workers' Compensation Insurance</u>

The School District participates in a risk sharing pool consortium run by the Otsego-Northern Catskills BOCES, to insure workers' compensation claims. This is a public entity risk pool created under Article 5, Workers' Compensation Claims.

#### 3. <u>Grants</u>

The School District has received grants, which are subject to audit by agencies of the State and Federal government. Such audits may result in disallowances and a request for a return of funds. Based on prior audits, the School District's administration believes disallowances, if any, will be immaterial.

#### 4. <u>Health Insurance</u>

The School District participates in the Otsego-Northern Catskills Consortium. The Consortium's purpose is to provide health insurance coverage at a lower rate for member educational institutions due to a large participation pool.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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#### X. **Other Disclosures**

#### A. **Prior Period Adjustment**

The reconciliation of restated amounts to the June 30, 2023 year end balance is:	
Beginning Net Position	(\$10,196,738)
The following adjustment is necessary to determine the revised beginning Net Position for the Statement of Activities:	
Capital assets	97,925
Beginning net position reported on Statement of Activities, for governmental activities, July 1, 2024.	( <u>\$10,098,813)</u>
Summary of Reconciliation of Governmental Funds Balance Sheet	

# B. to the Statement of Net Position

Total governmental fund balance	\$ 4,337,005
Capital assets (net)	17,297,434
Deferred outflows of resources	4,342,616
Bonds payable	(4,050,000)
Accrued interest payable	(13,948)
Deferred inflows of resources	(8,108,450)
Net pension liability-proportionate share	(630,041)
Compensated absences	(507,346)
OPEB obligations	 (23,655,125)
Total net position	\$ (10,987,855)

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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## X. Other Disclosures (Continued)

## C. <u>Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund</u> <u>Balance to the Statement of Activities</u>

Net changes in fund balance – total governmental funds	(\$132,867)
Capital outlays are expenditures in governmental funds, but are capitalized in the Statement of Net Position	822,395
Depreciation and loss on disposal of assets is not recorded as an Expenditure in the governmental funds, but is recorded in the Statement of Activities	(958,677)
Repayments of Long-term Debt are recorded as expenditures in the governmental funds, but are recorded as payments of liabilities in the Statement of Net Position	873,000
Interest is recognized as an expense in governmental funds when paid. For governmental activities, interest expense is recognized as it accrues. The increase in accrued interest during 2023/24 results in more expense.	(5,946)
Proceeds from debt are recognized as revenue in the Governmental Funds, but not in the Statement of Activities	(250,000)
(Increases) Decreases in proportionate share of net pension asset/liability reported in the Statement of Activities do not provide for or require the use of current financial resources and therefore, are not reported as revenues or expenditures in the governmental funds:	
Teachers' Retirement System Employees' Retirement System	(31,232) (360,087)
Certain expenses in the Statement of Activities do not require the expenditure of current resources and are, therefore, not reported as expenditures in the governmental funds:	
OPEB obligations Compensated absences	(764,574) (81,054)
Change in Net Position – Governmental Activities	( <u>\$889,042)</u>

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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#### XI. Stewardship, Compliance and Accountability

#### A. Budgetary Procedures and Budgetary Accounting

#### 1. Budgets

The District administration prepares a proposed budget for approval by the Board of Education for the governmental funds for which legal (appropriated) budgets are adopted. The voters of the District approved the proposed appropriation budget for the General Fund.

Appropriations are adopted at the program line item level.

Appropriations established by adoption of the budget constitute a limitation on expenditures (and encumbrances), that may be incurred. Appropriations lapse at the fiscal year end unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved by the Board of Education as a result of selected new revenue sources not included in the original budget (When permitted by law). These supplemental appropriations may occur subject to legal restrictions, if the Board approves them because of a need that exists which was not determined at the time the budget was adopted.

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

Budgets are established and used for individual capital project funds expenditures as approved by a special referendum of the District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

Special Aid Fund and School Lunch Fund have not been included because they do not have legally authorized budgets.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED)

Stewardship, Compliance and Accountability (Continued)

## A. Budgetary Procedures and Budgetary Accounting (Continued)

- 2. Encumbrance accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of year-end are presented as reservations of fund balance and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time as the liability is incurred or the commitment is paid.
- 3. Section 1318 of Real Property Tax Law establishes the maximum unassigned fund balance that can be retained by a school district. The current law limits this amount to 4% of the ensuing year's budget. The District's financial statements for the year ended June 30, 2024, indicate that the unassigned fund balance is in excess of the legal limit.

#### XII. Subsequent Events

XI.

There were no significant subsequent events to report from the period of July 1, 2024, to November 1, 2024.

# EDMESTON CENTRAL SCHOOL DISTRICT SCHEDULE OF REVENUES COMPARED TO BUDGET- GENERAL FUND For Year Ended June 30, 2024

#### \_\_\_\_\_

	Original Budget	Final Budget	Actual	Fa	<sup>7</sup> ariance avorable favorable)
REVENUES	 	 			
Local Sources					
Real property taxes	\$ 2,811,667	\$ 2,548,304	\$ 2,546,651	\$	(1,653)
Other tax items	10,000	273,363	271,480		(1,883)
Charges for services	44,000	44,000	50,805		6,805
Use of money and property	5,000	5,000	113,060		108,060
Sale of property and					
compensation for loss	-	-	134		134
Miscellaneous	 -	 -	 178,132		178,132
Total Local Sources	 2,870,667	 2,870,667	 3,160,262		289,595
State Sources	 7,859,687	 7,859,687	 8,103,612		243,925
Total Revenues	 10,730,354	 10,730,354	 11,263,874	\$	533,520
Appropriated Reserves	-	18,381			
Appropriated Fund Balance	 165,000	 165,000			
Total Revenues, Appropriated Reserves and Fund Balance	\$ 10,895,354	\$ 10,913,735			

#### EDMESTON CENTRAL SCHOOL DISTRICT SCHEDULE OF EXPENDITURES, OTHER USES AND ENCUMBRANCES COMPARED TO BUDGET-GENERAL FUND For Year Ended June 30, 2024

\_\_\_\_\_

	Original Budget	Final Budget	Actual	Encumbrances	Variance Favorable (Unfavorable)
EXPENDITURES					
General Support					
Board of education	\$ 4,875	\$ 4,649	\$ 2,383	\$ 471	\$ 1,795
Central administration	165,657	185,979	184,540	-	1,439
Finance	256,336	257,814	252,173	-	5,641
Staff	32,986	34,940	31,451	-	3,489
Central services	924,452	996,824	977,533	12,132	7,159
Special items	221,314	221,314	220,405		909
Total General Support	1,605,620	1,701,520	1,668,485	12,603	20,432
Instruction					
Instruction, administration and improvement	221,678	209,305	208,776	156	373
Teaching - regular school	2,451,759	2,460,333	2,419,407	-	40,926
Programs for children with handicapping	2,431,737	2,400,555	2,417,407		40,720
conditions	1,541,367	1,370,918	1,267,357	12,000	91,561
Occupational education	227,321	227,365	227,365	12,000	,501
Instructional media	174,813	155,525	140,611	_	14,914
Pupil services	310,970	283,380	173,494	1,190	108,696
i upii services	510,970	205,500	175,474	1,190	100,070
Total Instructional	4,927,908	4,706,826	4,437,010	13,346	256,470
Pupil Transportation	650,471	753,581	719,114	471	33,996
Employee Benefits	2,557,692	2,571,052	2,674,161	24,607	(127,716)
Debt Service	, ,	, ,	, ,	,	
Principal	893,000	873,000	873,000	-	-
Interest	135,663	173,544	173,444		100
Total Expenditures	10,770,354	10,779,523	10,545,214	51,027	183,282
OTHER FINANCING USES					
Operating transfers out	125,000	134,212	134,212	-	-
Total Expenditures and Other Financing Uses	\$ 10,895,354	\$ 10,913,735	10,679,426	\$ 51,027	\$ 183,282
Net change in fund balance			584,448		
Fund balance- Beginning			3,958,997		
Fund balance- Ending			\$ 4,543,445		

# EDMESTON CENTRAL SCHOOL DISTRICT SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY For Year Ended June 30, 2024

	2024	2023	2022	2021	2020
Total OPEB Liability					
Service Cost at end of year	\$ 620,431	\$ 731,743	\$ 1,211,395	\$ 1,147,371	\$ 700,930
Interest	1,009,629	947,189	704,296	686,800	771,450
Changes of benefit terms	421,131	-	(43,459)	-	(192,481)
Difference between expected					
and actual experience	(1,823,981)	(661,440)	1,043,682	(56,447)	(1,811,690)
Changes of assumptions or					
other inputs	(3,783)	(2,469,698)	(240,507)	300,455	9,800,005
Benefit payments	(780,282)	(715,412)	(665,842)	(560,343)	(669,689)
Net change in Total OPEB					
Liability	(556,855)	(2,167,618)	2,009,565	1,517,836	8,598,525
Total OPEB Liability- beginning	24,211,980	26,379,598	31,726,022	30,208,186	21,609,661
Total OPEB Liability- ending	\$ 23,655,125	\$ 24,211,980	\$ 26,379,598	\$ 31,726,022	\$ 30,208,186
Covered-employee payroll	 3,341,343	4,156,091	3,333,998	3,759,025	3,114,391
Total OPEB Liability as a					
percentage of covered-employee payroll	708.00%	582.60%	1011.90%	844.00%	970.00%

#### EDMESTON CENTRAL SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION ASSET/LIABILITY

June 30, 2024

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	Te	eachers' Reti	reme	nt System						
		2024		2023		2022		2021		2020
District 's proportion of the net pension asset/liability	.(	018053%		018931%		.018732%		018762%	.(	)19182%
District's proportionate share of the net pension (asset)/liability	\$	206,453	\$	363,257	\$	(3,246,142)	\$	518,444	\$	(498,346)
District's covered-employee payroll	\$	3,107,380	\$	3,334,265	\$	3,539,450	\$	3,398,962	\$	3,311,419
District's proportionate share of the net pension asset/liability as a percentage of its covered-employee payroll		6.64%		10.89%		91.71%		15.25%		15.05%
Plan fiduciary net position as a percentage of the total pension liability		99.20%		90.86%		113.20%		97.80%		102.20%
		Emplo	yees	'Retirement S	Syste	m				
		2024		2023		2022		2021		2020
District 's proportion of the net pension liability	.0	028768%	.(	0020169%		0023330%	.0	0024192%	.0	024825%
District's proportionate share of the net pension liability/(asset)			¢	400 510		(100.710)	¢	2 400	¢	657,371
	\$	423,588	\$	432,512	\$	(190,710)	\$	2,409	\$	·
District's covered-employee payroll	\$ \$	423,588 969,949	\$ \$	432,512 791,100	\$ \$	(190,710) 897,830	\$ \$	2,409 996,228	\$ \$	952,315
	\$	,	\$					,	\$	952,315 69.03%

#### EDMESTON CENTRAL SCHOOL DISTRICT SCHEDULE OF DISTRICT CONTRIBUTIONS

June 30, 2024

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		Te	achers' Reti	reme	nt System		
	 2024		2023		2022	 2021	 2020
Contractually required contribution	\$ 303,280	\$	343,096	\$	329,842	\$ 302,305	\$ 293,392
Contributions in relation to the contractually required contribution	 303,280		343,096		329,842	 302,305	293,392
Contribution deficiency/(excess)	\$ -	\$		\$	-	\$ -	\$ -
District's covered-employee payroll	\$ 3,107,380	\$	3,334,265	\$	3,539,450	\$ 3,398,962	\$ 3,311,419
Contributions as a percentage of covered employee payroll	9.76%		10.29%		9.32%	8.90%	8.86%
		Em	ployees' Ret	ireme	ent System		
	 2024		2023		2022	 2021	2020
Contractually required contribution	\$ 129,146	\$	87,353	\$	139,855	\$ 146,916	\$ 136,824
Contributions in relation to the contractually required contribution	129,146		87,353		139,855	 146,916	 136,824
Contribution deficiency/(excess)	\$ 	\$	-	\$		\$ 	\$ 
District's covered-employee payroll	\$ 969,949	\$	791,100	\$	897,830	\$ 996,228	\$ 952,315
Contributions as a percentage of covered employee payroll	13.31%		11.04%		15.58%	14.74%	14.37%

# EDMESTON CENTRAL SCHOOL DISTRICT SCHEDULE OF CHANGE FROM ORIGINAL BUDGET TO FINAL BUDGET AND REAL PROPERTY TAX LIMIT For Year Ended June 30, 2024

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#### **CHANGES FROM ORIGINAL BUDGET TO FINAL BUDGET**

Original Budget	\$ 10,895,354
Additions: Prior year's encumbrances	 18,381
Final Budget	\$ 10,913,735

#### SECTION 1318 OF REAL PROPERTY TAX LAW LIMIT CALCULATION

2024-25 Voter-approved Expenditure Budget	\$ 11,495,411
Maximum allowed (4% of 2024-2025 Budget)	\$ 459,816

General Fund Fund Balance Subject to Section 1318 of Real Property Tax Law\*:

Unrestricted fund balance: Assigned fund balance	\$ 584,451	
Unassigned fund balance	 1,785,074	
Total unrestricted fund balance	\$ 2,369,525	
Less: Appropriated fund balance	533,424	
Encumbrances included in committed and assigned fund balance	51,027	
Total adjustments	\$ 584,451	

1,785,074

6.44%

General Fund Fund Balance Subject to Section 1318 of Real Property Tax Law

Actual percentage

\* Per Office of the State Comptroller's "Fund Balance Reporting and Governmental Fund Type Definitions", Updated April 2011 (originally Issued November 2010), the portion of General Fund Fund Balance subject to Section 1318 of the Real Property Tax Law is: unrestricted fund balance (i.e., the total of the committed, assigned and unassigned classifications), minus appropriated fund balance, amounts reserved for insurance recovery, amounts reserved for tax reduction, and encumbrances included in committed and assigned fund balance.

#### EDMESTON CENTRAL SCHOOL DISTRICT SCHEDULE OF PROJECT EXPENDITURES- CAPITAL PROJECTS FUND For Year Ended June 30, 2024

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			Expenditures			Methods of Financing					
	Original	Revised	Prior	Current		Unexpended	Proceeds of	State	Local		Fund Balance
	Budget	Budget	Years	Year	Total	Balance	Obligations	Sources	Sources	Total	June 30, 2024
PROJECT TITLE											
Buses-'22	\$ 200,000	\$ 200,000	\$ 193,045	\$ -	\$ 193,045	\$ 6,955	\$ 200,000	\$ -	\$ - \$	200,000	\$ 6,955
Buses-'23	273,000	273,000	269,940	-	269,940	3,060	273,000	-	-	273,000	3,060
Buses-'24	280,500	250,000	-	237,425	237,425	43,075	250,000	-	-	250,000	12,575
Districtwide	3,100,000	3,100,000	2,969,833	130,167	3,100,000	-	-	-	-	-	-
Project 2021-22	100,000	100,000	98,375	-	98,375	1,625	-	-	100,000	100,000	1,625
Project 2023-24	100,000	100,000	-	97,888	97,888	2,112	-	-	100,000	100,000	2,112
Districtwide- '25	5,000,000	5,000,000	251	292,708	292,959	4,707,041	-		-	-	(292,959)
	\$ 9,053,500	\$ 9,023,000	\$ 3,531,444	\$ 758,188	\$ 4,289,632	\$ 4,763,868	\$ 723,000	\$ -	\$ 200,000 \$	923,000	\$ (266,632)

# EDMESTON CENTRAL SCHOOL DISTRICT SCHEDULE OF INVESTMENT IN CAPITAL ASSETS, NET OF RELATED DEBT FOR THE YEAR ENDED JUNE 30, 2024

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Capital assets, net		\$ 17,297,434
Deduct: Short-term portion of bonds payable Long-term portion of bonds payable	\$ 865,000 3,185,000	4,050,000
Net investment in capital assets	\$ 13,247,434	

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#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Board of Education of the Edmeston Central School District:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the fiduciary funds of the Edmeston Central School District as of and for the year ended June 30, 2024, and the related notes to the financial statements which collectively comprise the District's basic financial statements and have issued our report thereon dated November 1, 2024.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Edmeston Central School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Edmeston Central School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Edmeston Central School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Edmeston Central School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not the objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. We noted certain other matters that we have reported to the Board of Education, Audit Committee, and Management in our accompanying management letter.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards*, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Raymond G. Preusser. CPA, P.C.

Claverack, New York November 1, 2024

# RAYMOND G. PREUSSER, CPA, P.C.

Certified Public Accountants P.O. Box 538 Claverack, New York 12513

> Telephone: (518) 851-6650 Fax: (518) 851-6675

To the Board of Education of the Edmeston Central School District:

In planning and performing our audit of the financial statements of the governmental activities, each major fund, and the fiduciary funds of the Edmeston Central School District as of and for the year ended June 30, 2024, in accordance with auditing standards generally accepted in the United States of America, we considered the Edmeston Central School District's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Edmeston Central School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Edmeston Central School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be significant deficiencies or material weaknesses, and, therefore, there can be no assurance that all such deficiencies have been identified. We did not identify any deficiencies in internal control that we consider to be material weaknesses.

During our audit, we noted certain matters involving internal control and other operational matters that are presented for your consideration. This letter does not affect our report dated November 1, 2024 on the financial statements of the Edmeston Central School District. We will review the status of these comments during our next audit engagement. Our comments and recommendations, all of which have been discussed with appropriate members of management, are intended to improve internal control or result in other operating efficiencies.

We will be pleased to discuss these comments in further detail at your convenience, perform any additional study of these matters, or assist you in implementing the recommendations. Our comments are summarized as follows:

Other Matters:

#### Fund Balance

Section 1318 of Real Property Tax Law establishes the maximum unassigned fund balance that can be retained by a school district. The current law limits this amount to 4% of the ensuing year's budget. The District's financial statements for the year ended June 30, 2024, indicate that the unassigned fund balance is in excess of the legal limit.

We recommend that the District formulate a plan to control or use the excess fund balance.

#### Documentation of Invoice Processing

An important element of the auditor's function is to perform a proper evaluation of the existing system of internal control in order to determine the degree of reliance which may be placed on the system in performing the various auditing procedures. As part of our audit of the School District's financial statements, we reviewed, evaluated and tested the controls with respect to purchasing.

During our audit, we noted that within the sample of transactions we noted the following:

- 1. Instances where purchase order increases had no authorization by the Purchasing Agent.
- 2. One instance where a purchase order was dated after the invoice.

We recommend that the District monitor all purchases carefully to avoid the above from occurring.

# Payroll File Maintenance:

During our testing of payroll, we could find no evidence that employees were asked to periodically identify themselves and sign for their paychecks. Periodically, at least once a year at a non-scheduled time, the District should require all persons receiving a paycheck for the pay period to sign for the paycheck.

Discussions were initiated with management to implement this procedure.

This communication is intended solely for the information and use of the Board of Education, management, the audit committee, the New York State Education Department and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the Business Office personnel for their courtesies received during our audit.

Very truly yours, RAYMOND G. PREUSSER, CPA, P.C.

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