

## PRELIMINARY OFFICIAL STATEMENT

### RENEWAL ISSUE

### BOND ANTICIPATION NOTES

*In the opinion of Orrick, Herrington & Sutcliffe LLP, Bond Counsel, based upon an analysis of existing laws, regulations, rulings and court decisions, and assuming among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Notes is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"). In the further opinion of Bond Counsel, interest on the Notes is not a specific preference item for purposes of the federal individual alternative minimum tax. Interest on the Notes included in adjusted financial statement income of certain corporations is not excluded from the federal corporate alternative minimum tax. Bond Counsel is also of the opinion that interest on the Notes is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York). Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Notes. See "TAX MATTERS" herein.*

*The Notes will NOT be designated "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Code.*

# \$12,650,000

## LOWVILLE CENTRAL SCHOOL DISTRICT

### LEWIS COUNTY, NEW YORK

#### GENERAL OBLIGATIONS

#### CUSIP BASE: 548837



**\$12,650,000 Bond Anticipation Notes, 2025 (Renewals)**  
(referred to herein as the "Notes")

**Dated: July 9, 2025**

**Due: June 26, 2026**

The Notes are general obligations of the Lowville Central School District, Lewis County, New York (the "School District" or "District"), all the taxable real property within which is subject to the levy of ad valorem taxes to pay the Notes and interest thereon, without limitation as to rate or amount. See "NATURE OF OBLIGATION" and "TAX LEVY LIMITATION LAW" herein. The Notes will be issued without the option of prior redemption.

At the option of the purchaser, the Notes will be issued in (i) registered certificated form registered in the name of the successful bidder or (ii) registered book-entry-only form registered to Cede & Co., as the partnership nominee for The Depository Trust Company, New York, New York ("DTC").

If the Notes are issued as registered in the name of the purchaser, principal of and interest on the Notes will be payable in Federal Funds at the office of the District Clerk. A single note certificate will be issued for Notes bearing the same rate of interest in the aggregate principal amount awarded to such purchaser at such interest rate.

If the Notes are issued in book-entry-only form, such notes will be delivered to DTC, which will act as securities depository for the Notes. Beneficial owners will not receive certificates representing their interest in the Notes. Individual purchases may be made in denominations of \$5,000 or integral multiples thereof. A single note certificate will be issued for those Notes bearing the same rate of interest and CUSIP number in the aggregate principal amount awarded to such purchaser at such interest rate. Principal of and interest on said Notes will be paid in Federal Funds by the District to Cede & Co., as nominee for DTC, which will in turn remit such principal and interest to its participants for subsequent distribution to the beneficial owners of the Notes as described herein. Transfer of principal and interest payments to beneficial owners by participants of DTC will be the responsibility of such participants and other nominees of beneficial owners. The District will not be responsible or liable for payments by DTC to its participants or by DTC participants to beneficial owners or for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants. (See "BOOK-ENTRY-ONLY SYSTEM" herein).

The Notes are offered when, as and if issued and received by the purchaser(s) and subject to the receipt of the approving legal opinion as to the validity of the Notes of Orrick, Herrington & Sutcliffe LLP, New York, New York. It is anticipated that the Notes will be available for delivery through the facilities of DTC located in Jersey City, New Jersey, or as may be agreed upon on with the purchaser(s), or about July 9, 2025.

**ELECTRONIC BIDS for the Notes must be submitted on Fiscal Advisors Auction website ("Fiscal Advisors Auction") accessible via [www.FiscalAdvisorsAuction.com](http://www.FiscalAdvisorsAuction.com), on June 25, 2025 by no later than 10:30 A.M. ET. Bids may also be submitted by facsimile at (315) 930-2354. No other form of electronic bidding services will be accepted. No phone bids will be accepted. Once the bids are communicated electronically via Fiscal Advisors Auction or via facsimile to the District, each bid will constitute an irrevocable offer to purchase the Notes pursuant to the terms provided in the Notice of Sale for the Notes.**

June 18, 2025

THE DISTRICT DEEMS THIS OFFICIAL STATEMENT TO BE FINAL FOR PURPOSES OF SECURITIES AND EXCHANGE COMMISSION RULE 15c2-12 (THE "RULE"), EXCEPT FOR CERTAIN INFORMATION THAT HAS BEEN OMITTED HEREFROM IN ACCORDANCE WITH SAID RULE AND THAT WILL BE SUPPLIED WHEN THIS OFFICIAL STATEMENT IS UPDATED FOLLOWING THE SALE OF THE OBLIGATIONS HEREIN DESCRIBED. THIS OFFICIAL STATEMENT WILL BE SO UPDATED UPON REQUEST OF THE SUCCESSFUL BIDDER(S), AS MORE FULLY DESCRIBED IN THE NOTICE OF SALE WITH RESPECT TO THE OBLIGATIONS HEREIN DESCRIBED. THE DISTRICT WILL COVENANT IN AN UNDERTAKING TO PROVIDE NOTICE OF CERTAIN MATERIAL EVENTS AS DEFINED IN THE RULE. SEE "APPENDIX C – MATERIAL EVENT NOTICES" HEREIN.

**LOWVILLE CENTRAL SCHOOL DISTRICT  
LEWIS COUNTY, NEW YORK**

**SCHOOL DISTRICT OFFICIALS**

**2024-2025 BOARD OF EDUCATION**

AMY MARTI  
President

MICHAEL JUDD  
Vice President

JAMES FARQUHAR  
STEVEN FULLER  
JONATHAN GILLETTE  
STEPHANIE HOUSER FOUSE  
SHEREEN PALMER  
CHEYENNE STERIA  
MICHAEL YOUNG

\* \* \* \* \*

**ADMINISTRATION**

REBECCA DUNCKEL  
Superintendent of Schools

SANDRA RIVERS  
School Business Manager

ANNE PETZOLDT  
Business Office Senior Account Clerk/District Treasurer



FISCAL ADVISORS & MARKETING, INC.  
Municipal Advisor



ORRICK, HERRINGTON & SUTCLIFFE LLP  
Bond Counsel

No person has been authorized by Lowville Central School District to give any information or to make any representations not contained in this Official Statement, and, if given or made, such information or representations must not be relied upon as having been authorized. This Official Statement does not constitute an offer to sell or solicitation of an offer to buy any of the Notes in any jurisdiction to any person to whom it is unlawful to make such offer or solicitation in such jurisdiction. The information, estimates and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of Lowville Central School District.

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**PREPARED WITH THE ASSISTANCE OF**



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**OFFICIAL STATEMENT**  
**of the**  
**LOWVILLE CENTRAL SCHOOL DISTRICT**  
**LEWIS COUNTY, NEW YORK**

**Relating To**  
**\$12,650,000 Bond Anticipation Notes, 2025 (Renewals)**

This Official Statement, which includes the cover page and appendices, has been prepared by the Lowville Central School District, Lewis County, New York (the "School District" or "District", "County", and "State", respectively) in connection with the sale by the District of \$12,650,000 principal amount of Bond Anticipation Notes, 2025 (Renewals) (the "Notes").

The factors affecting the District's financial condition and the Notes are described throughout this Official Statement. Inasmuch as many of these factors, including economic and demographic factors, are complex and may influence the District tax base, revenues, and expenditures, this Official Statement should be read in its entirety, and no one factor should be considered more or less important than any other by reason of its relative position in this Official Statement.

All quotations from and summaries and explanations of provisions of the Constitution and laws of the State and acts and proceedings of the District contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof, and all references to the Notes and the proceedings of the District relating thereto are qualified in their entirety by reference to the definitive forms of the Notes and such proceedings.

**NATURE OF OBLIGATION**

Each Note when duly issued and paid for will constitute a contract between the District and the holder thereof.

Holders of any series of notes or bonds of the District may bring an action or commence a proceeding in accordance with the civil practice law and rules to enforce the rights of the holders of such series of notes or bonds.

The Notes will be general obligations of the District and will contain a pledge of the faith and credit of the District for the payment of the principal thereof and the interest thereon as required by the Constitution and laws of the State. For the payment of such principal and interest, the District has power and statutory authorization to levy ad valorem taxes on all real property within the District subject to such taxation by the District, without limitation as to rate or amount.

Although the State Legislature is restricted by Article VIII, Section 12 of the State Constitution from imposing limitations on the power to raise taxes to pay "interest on or principal of indebtedness theretofore contracted" prior to the effective date of any such legislation, the New York State Legislature may from time to time impose additional limitations or requirements on the ability to increase a real property tax levy or on the methodology, exclusions or other restrictions of various aspects of real property taxation (as well as on the ability to issue new indebtedness). On June 24, 2011, Chapter 97 of the Laws of 2011 was signed into law by the Governor (the "Tax Levy Limitation Law" or "Chapter 97"). The Tax Levy Limitation Law applies to local governments and school districts in the State (with certain exceptions) and imposes additional procedural requirements on the ability of municipalities and school districts to levy certain year-to-year increases in real property taxes.

Under the Constitution of the State, the District is required to pledge its faith and credit for the payment of the principal of and interest on the Notes and is required to raise real estate taxes, and without specification, other revenues, if such levy is necessary to repay such indebtedness. While the Tax Levy Limitation Law imposes a statutory limitation on the District's power to increase its annual tax levy, with the amount of such increase limited by the formulas set forth in the Tax Levy Limitation Law, it also provides the procedural method to surmount that limitation. See "TAX INFORMATION - Tax Levy Limitation Law" herein.

The Constitutionally-mandated general obligation pledge of municipalities and school districts in New York State has been interpreted by the Court of Appeals, the State's highest court, in Flushing National Bank v. Municipal Assistance Corporation for the City of New York, 40 N.Y.2d 731 (1976), as follows:

“A pledge of the City’s faith and credit is both a commitment to pay and a commitment of the City’s revenue generating powers to produce the funds to pay. Hence, an obligation containing a pledge of the City’s “faith and credit” is secured by a promise both to pay and to use in good faith the City’s general revenue powers to produce sufficient funds to pay the principal and interest of the obligation as it becomes due. That is why both words, “faith” and “credit” are used and they are not tautological. That is what the words say and this is what the courts have held they mean... So, too, although the Legislature is given the duty to restrict municipalities in order to prevent abuses in taxation, assessment, and in contracting of indebtedness, it may not constrict the City’s power to levy taxes on real estate for the payment of interest on or principal of indebtedness previously contracted... While phrased in permissive language, these provisions, when read together with the requirement of the pledge and faith and credit, express a constitutional imperative: debt obligations must be paid, even if tax limits be exceeded”.

In addition, the Court of Appeals in the Flushing National Bank (1976) case has held that the payment of debt service on outstanding general obligation bonds and notes takes precedence over fiscal emergencies and the police power of political subdivisions in New York State.

The pledge has generally been understood as a promise to levy property taxes without limitation as to rate or amount to the extent necessary to cover debt service due to language in Article VIII Section 10 of the Constitution, which provides an exclusion for debt service from Constitutional limitations on the amount of a real property tax levy, insuring the availability of the levy of property tax revenues to pay debt service. As the Flushing National Bank (1976) Court noted, the term “faith and credit” in its context is “not qualified in any way”. Indeed, in Flushing National Bank v. Municipal Assistance Corp., 40 N.Y.2d 1088 (1977) the Court of Appeals described the pledge as a direct constitutional mandate. In Quirk v. Municipal Assistance Corp., 41 N.Y.2d 644 (1977), the Court of Appeals stated that, while holders of general obligation debt did not have a right to particular revenues such as sales tax, “with respect to traditional real estate tax levies, the bondholders are constitutionally protected against an attempt by the State to deprive the city of those revenues to meet its obligations.” According to the Court in Quirk, the State Constitution “requires the city to raise real estate taxes, and without specification other revenues, if such a levy be necessary to repay indebtedness.”

In addition, the Constitution of the State requires that every county, city, town, village, and school district in the State provide annually by appropriation for the payment of all interest and principal on its serial bonds and certain other obligations, and that, if at any time the respective appropriating authorities shall fail to make such appropriation, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. In the event that an appropriating authority were to make an appropriation for debt service and then decline to expend it for that purpose, this provision would not apply. However, the Constitution of the State does also provide that the fiscal officer of any county, city, town, village, or school district may be required to set apart and apply such first revenues at the suit of any holder of any such obligations.

In Quirk v. Municipal Assistance Corp., the Court of Appeals described this as a “first lien” on revenues, but one that does not give holders a right to any particular revenues. It should thus be noted that the pledge of the faith and credit of a political subdivision in New York State is a pledge of an issuer of a general obligation bond or note to use its general revenue powers, including, but not limited to, its property tax levy to pay debt service on such obligations, but that such pledge may not be interpreted by a court of competent jurisdiction to include a constitutional or statutory lien upon any particular revenues.

While the courts in New York State have historically been protective of the rights of holders of general obligation debt of political subdivisions, it is not possible to predict what a future court might hold.

## THE NOTES

### Description of the Notes

The Notes are general obligations of the District, and will contain a pledge of its faith and credit for the payment of the principal thereof and interest thereon as required by the Constitution and laws of the State of New York (State Constitution, Art. VIII, Section 2: Local Finance Law, Section 100.00). All the taxable real property within the District is subject to the levy of ad valorem taxes to pay the Notes and interest thereon, without limitation as to rate or amount. See “NATURE OF OBLIGATION” and “TAX LEVY LIMITATION LAW” herein.

The Notes will be dated July 9, 2025 and will mature June 26, 2026. The Notes are not subject to redemption prior to maturity. Interest will be calculated on a 30-day month and 360-day year basis, payable at maturity.

The Notes will be issued in registered form at the option of the purchaser either (i) registered in the name of the purchaser, or (ii) registered in the name of Cede & Co. as nominee of The Depository Trust Company, New York, New York (“DTC”) which will act as the securities depository for the Notes. See "BOOK-ENTRY-ONLY SYSTEM" herein.

### **No Optional Redemption**

The Notes are not subject to redemption prior to maturity.

### **Purpose of Issue**

The Notes are being issued pursuant to the Constitution and Status of the State of New York, including the Education Law and the Local Finance Law and a bond resolution dated November 14, 2022 authorizing the issuance of \$12,650,000 bonds to pay the cost of construction of improvements to and reconstruction of facilities at the Lowville Academy campus and the purchase of a parcel of land adjacent to the Bostwick Field for site improvements, in and for the District.

On July 10, 2024, the District issued \$12,650,000 bond anticipation notes to mature on July 10, 2025, the proceeds of which represented the initial borrowing against the aforementioned authorization. The proceeds of the Notes will fully redeem and renew the outstanding \$12,650,000 bond anticipation notes that mature on July 10, 2025.

### **BOOK-ENTRY-ONLY SYSTEM**

The Depository Trust Company (“DTC”), New York, NY, will act as securities depository for the Notes, if so requested. The Notes will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered note certificate will be issued for each note bearing the same rate of interest and CUSIP number and will be deposited with DTC.

DTC, the world’s largest depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Notes on DTC’s records. The ownership interest of each actual purchaser of each Note (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Notes, except in the event that use of the book-entry system for the Notes is discontinued.

To facilitate subsequent transfers, all Notes deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Notes with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Notes; DTC's records reflect only the identity of the Direct Participants to whose accounts such Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Notes may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Notes, such as redemptions, tenders, defaults, and proposed amendments to the Note documents. For example, Beneficial Owners of Notes may wish to ascertain that the nominee holding the Notes for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption proceeds, distributions, and dividend payments on the Notes will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the District on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC nor its nominee or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the District, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Notes at any time by giving reasonable notice to the District. Under such circumstances, in the event that a successor depository is not obtained, note certificates are required to be printed and delivered.

The District may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, note certificates will be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but the District takes no responsibility for the accuracy thereof.

Source: The Depository Trust Company.

THE DISTRICT CANNOT AND DOES NOT GIVE ANY ASSURANCES THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC WILL DISTRIBUTE TO THE BENEFICIAL OWNERS OF THE NOTES (1) PAYMENTS OF PRINCIPAL OF OR INTEREST OR REDEMPTION PREMIUM ON THE NOTES; (2) CONFIRMATIONS OF THEIR OWNERSHIP INTERESTS IN THE NOTES; OR (3) OTHER NOTICES SENT TO DTC OR CEDE & CO., ITS PARTNERSHIP NOMINEE, AS THE REGISTERED OWNER OF THE NOTES, OR THAT THEY WILL DO SO ON A TIMELY BASIS, OR THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL SERVE AND ACT IN THE MANNER DESCRIBED IN THIS OFFICIAL STATEMENT.

THE DISTRICT WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATIONS TO DTC, THE DIRECT PARTICIPANTS, THE INDIRECT PARTICIPANTS OF DTC OR THE BENEFICIAL OWNERS WITH RESPECT TO (1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC; (2) THE PAYMENT BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY AMOUNT DUE TO ANY BENEFICIAL OWNER IN RESPECT OF THE PRINCIPAL AMOUNT OF OR INTEREST OR REDEMPTION PREMIUM ON THE NOTES; (3) THE DELIVERY BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY NOTICE TO ANY BENEFICIAL OWNER; OR (4) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS THE REGISTERED HOLDER OF THE NOTES.

THE INFORMATION CONTAINED HEREIN CONCERNING DTC AND ITS BOOK-ENTRY SYSTEM HAS BEEN OBTAINED FROM DTC AND THE DISTRICT MAKES NO REPRESENTATION AS TO THE COMPLETENESS OR THE ACCURACY OF SUCH INFORMATION OR AS TO THE ABSENCE OF MATERIAL ADVERSE CHANGES IN SUCH INFORMATION SUBSEQUENT TO THE DATE HEREOF.

## Certificated Notes

If the book-entry form is initially chosen by the purchaser(s) of the Notes, DTC may discontinue providing its services with respect to the Notes at any time by giving notice to the District and discharging its responsibilities with respect thereto under applicable law, or the District may terminate its participation in the system of book-entry-only system transfers through DTC at any time. In the event that such book-entry-only system is utilized by a purchaser(s) of the Notes upon issuance and later discontinued, the following provisions will apply:

The Notes will be issued in registered form in denominations of \$5,000 or integral multiples thereof. Principal of and interest on the Notes will be payable at a principal corporate trust office of a bank or trust company located and authorized to do business in the State of New York to be named as fiscal agent by the District. The Notes will remain not subject to redemption prior to their stated final maturity date.

## THE SCHOOL DISTRICT

### General Information

The School District is located in the Village of Lowville in the County of Lewis in Northern New York State. The village is situated about 30 miles southeast of the City of Watertown and approximately 50 miles north of the City of Utica. New York State highways 12, 26 and 812, which bisect the Village of Lowville, serve the School District.

Many of its residents are employed in the various retail establishments in the Village of Lowville or in the surrounding industries. The school district, other local municipalities and the county hospital are large employers in the community.

Lowville Academy was founded in 1808 as a private school, making it one of the oldest educational centers in New York State. In 1905, the school became quasi-public by admitting Village children to the Academy. In 1921, the school became completely public and three years later in May 1924, issued tax-exempt serial bonds to pay for the construction of a school building still in use today. In 1952, surrounding towns joined with the Town of Lowville to form a Central School District, and in 1957 a large addition was built enabling all PK-12 students to be educated in one location.

Source: District officials.

### Population

The total population of the School District is currently estimated to be 8,670

(Source: U.S. Census Bureau, 2019-2023 American Community Survey 5-Year Estimates)

### Larger Employers

The following are five larger employers located within or in close proximity to the District.

<u>Name</u>	<u>Type</u>	<u>Approximate Number of Employees</u>
Oneida-Lewis ARC	Public Service	689
Lewis County General Hospital	Healthcare	670
Kraft Heinz Foods	Manufacturing	520
County of Lewis	Local Government	270
Lowville Central School District	Public School	270

Source: District officials.

## Selected Wealth and Income Indicators

Per capita income statistics are not available for the District as such. The smallest areas for which such statistics are available, which include the District, are the Towns and the Counties listed below. The figures set below with respect to such Towns and Counties are included for information only. It should not be inferred from the inclusion of such data in this Official Statement that the Towns or the Counties are necessarily representative of the District, or vice versa.

	<u>Per Capita Income</u>			<u>Median Family Income</u>		
	<u>2006-2010</u>	<u>2016-2020</u>	<u>2019-2023</u>	<u>2006-2010</u>	<u>2016-2020</u>	<u>2019-2023</u>
Towns of:						
Denmark	\$ 20,917	\$ 26,913	\$ 29,925	\$ 49,988	\$ 67,014	\$ 76,389
Greig	20,359	31,698	33,968	52,321	78,333	78,929
Harrisburg	23,857	26,078	39,848	55,893	96,771	97,500
Lowville	21,815	28,905	36,173	58,589	76,776	83,472
Martinsburg	21,866	29,680	33,564	47,237	74,286	85,821
Montague	22,900	27,375	41,435	62,222	N/A	54,911
New Bremen	20,577	24,820	31,456	55,208	57,500	83,750
Pinckney	17,562	30,215	42,978	53,409	56,250	94,063
Turin	25,255	29,297	33,691	57,500	54,375	71,188
Watson	23,067	35,854	34,865	44,375	67,833	70,321
West Turin	20,256	26,888	33,201	47,000	61,875	77,273
County of:						
Lewis	20,970	27,770	32,690	49,554	65,238	78,095
State of:						
New York	30,948	40,898	49,520	67,405	87,270	105,060

Note: 2020-2024 American Community Survey estimates are not available as of the date of this Official Statement.

Source: U.S. Census Bureau, 2006-2010, 2016-2020 and 2019-2023 American Community Survey data.

## Unemployment Rate Statistics

Unemployment statistics are not available for the District as such. The smallest areas for which such statistics are available (which include the District) are the Counties of Albany and Schenectady and the State of New York. The information set forth below with respect to the Counties and State of New York is included for informational purposes only. It should not be implied from the inclusion of such data in this Official Statement that the Counties or the State, are necessarily representative of the District, or vice versa.

	<u>Annual Averages</u>						
	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Lewis County	5.3%	5.2%	7.3%	5.0%	3.9%	4.1%	4.2%
New York State	4.1%	3.9%	9.8%	7.1%	4.3%	4.1%	4.3%

	<u>2025 Monthly Figures</u>					
	<u>Jan</u>	<u>Feb</u>	<u>Mar</u>	<u>Apr</u>	<u>May</u>	<u>June</u>
Lewis County	6.1%	6.4%	5.6%	4.0%	N/A	N/A
New York State	4.6%	4.3%	4.1%	3.6%	N/A	N/A

Note: Unemployment rates for the months of May and June 2025 are not available as of the date of this Official Statement.

Source: Department of Labor, State of New York. (Note: Figures not seasonally adjusted).

## **Form of School Government**

The Board of Education, which is the policy-making body of the School District, consists of nine members with overlapping three-year terms so that as nearly as possible an equal number are elected to the Board each year. Each Board member must be a qualified voter of the School District and no Board member may hold certain other School District offices or positions while serving on the Board of Education. The President and the Vice President are selected by the Board members.

The administrative officers of the School District implement the policies of the Board of Education and supervise the operation of the school system.

## **Budgetary Procedures**

Pursuant to the Education Law, the Board of Education annually prepares a detailed statement of estimated sums necessary for the various expenditures of the School District for the ensuing fiscal year (tentative budget) and distributes that statement not less than seven days prior to the date on which the annual school election is conducted, at which the tentative budget is voted upon. Notice of the annual election is published as required by statute with a first publication not less than forty-five days prior to the day of election.

Pursuant to Chapter 97 of the Laws of 2011 (“Chapter 97”), beginning with the 2012 – 2013 fiscal year, if the proposed budget requires a tax levy increase that does not exceed the lesser of 2% or the rate of inflation (the “Tax Cap”), then a majority vote is required for approval. If the proposed budget requires a tax levy that exceeds the Tax Cap, the budget proposition must include special language and a 60% vote is required for approval. Any separate proposition that would cause the School District to exceed the Tax Cap also must receive at least 60% voter approval.

If the proposed budget is not approved by the required margin, the Board of Education may resubmit the original budget or a revised budget to the voters on the 3<sup>rd</sup> Tuesday in June, or adopt a contingency budget (which would provide for ordinary contingent expenses, including debt service) that levies a tax levy no greater than that of the prior fiscal year (i.e. a 0% increase in the tax levy).

If the resubmitted and/or revised budget is not approved by the required margin, the Board of Education must adopt a budget that requires a tax levy no greater than that of the prior fiscal year (i.e. a 0% increase in the tax levy). For a complete discussion of Chapter 97, see “TAX LEVY LIMITATION LAW” herein.

### *Recent Budget Votes*

The budget for the 2024-25 fiscal year was approved by the qualified voters on May 21, 2024 by a vote of 699 to 232. The adopted budget included a tax levy increase of 2.49% which is below the District’s maximum allowable Tax Cap of 3.42%.

The budget for the 2025-26 fiscal year was approved by the qualified voters on May 20, 2025 by a vote of 352 to 81. The adopted budget included a tax levy increase of 2.99% which is below the District’s maximum allowable Tax Cap of 8.98%.

## **Investment Policy**

Pursuant to the statutes of the State of New York, the School District is permitted to invest only in the following investments: (1) special time deposits or certificates of deposits in a bank or trust company located and authorized to do business in the State of New York; (2) obligations of the United States of America; (3) obligations guaranteed by agencies of the United States of America where the payment of principal and interest is guaranteed by the United States of America; (4) obligations of the State of New York; (5) with the approval of the New York State Comptroller, tax anticipation notes and Bond Anticipation Notes issued by any New York municipality or district corporation, other than the School District; (6) obligations of a New York public corporation which are made lawful investments by the School District pursuant to another provision of law; (7) certain certificates of participation issued on behalf of political subdivisions of the State of New York; and, (8) in the case of School District moneys held in certain reserve funds established pursuant to law, obligations issued by the School District. These statutes further require that all bank deposits, in excess of the amount insured under the Federal Deposit Insurance Act, be secured by either a pledge of eligible securities, an eligible surety bond or an eligible letter of credit, as those terms are defined in the law.

Consistent with the above statutory limitations, it is the School District's current policy to invest in: (1) certificates of deposit or time deposit accounts that are fully secured as required by statute, (2) obligations of the United States of America or (3) obligations guaranteed by agencies of the United States of America where the payment of principal and interest is guaranteed by the United States of America, and (4) In repurchase agreements involving the purchase and resale of obligations of the United States of America or obligations of agencies of the federal government, if principal and interest is guaranteed by the United States of America and the securities are registered in the name of the School District and held by a custodial bank in accordance with the policies established by the New York State Comptroller, with valuation and margin requirements.

The District does not invest in so-called “derivatives” including reverse purchase agreements, which are not authorized investments for municipalities and school districts in the State.

### **Aid for Local Disaster Impacting the School District**

The Federal Emergency Management Agency (FEMA) declared Disaster 4814 for the July 9th and 10th, 2024, severe storm, tornados, and flooding. The District, the County, along with several other municipalities within the County have applied for FEMA assistance.

FEMA declared Disaster 4839 for the August 18th and 19th, 2025, severe storm, and flooding. The Village of Lowville, the District, and the County submitted for damages to FEMA that were incurred during the August 18th and 19th disaster.

As a result of the disasters, the District incurred damage due to flooding that required cleaning, decontamination, and new floors in the classrooms and gymnasium, along with additional maintenance and repair throughout the District facilities. Total costs of repairs as a result of the flooding totaled approximately \$6.4 million. The District is expecting federal reimbursement of 75% and State reimbursement of 12.5% from disaster relief aid, in addition, the District expects to receive building aid of 91.5% leaving the District local share less than \$65,000. See “THE SCHOOL DISTRICT – State Aid” and “STATUS OF INDEBTEDNESS - Cash Flow Borrowings” herein.

### **State Aid**

The District receives financial assistance from the State. In its budget for the 2025-2026 fiscal year, approximately 77.71% of the revenues of the District are estimated to be received in the form of State aid. If the State should not adopt its budget in a timely manner in any year municipalities and school districts in the State, including the District, may be affected by a delay in the payment of State aid.

The State is not constitutionally obligated to maintain or continue State aid to the District. No assurance can be given that present State aid levels will be maintained in the future. State budgetary restrictions which could eliminate or substantially reduce State aid could have a material adverse effect upon the District, requiring either a counterbalancing increase in revenues from other sources to the extent available, or a curtailment of expenditures (See also “MARKET AND RISK FACTORS”).

There can be no assurance that the State appropriation for building aid and other State aid to school districts will be continued in future years, either pursuant to existing formulas or in any form whatsoever. State aid, including building aid appropriated and apportioned to the School District, can be paid only if the State has such monies available therefor. The availability of such monies and the timeliness of such payment could be affected by a delay in the adoption of the State budget or their elimination therefrom.

There can be no assurance that the State’s financial position will not change materially and adversely from current projections. If this were to occur, the State would be required to take additional gap-closing actions. Such actions may include, but are not limited to: reductions in State agency operations; delays or reductions in payments to local governments or other recipients of State aid including school districts in the State. Reductions in the payment of State aid could adversely affect the financial condition of school districts in the State.

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The amount of State aid to school districts can vary from year to year and is dependent in part upon the financial condition of the State. During the 2011 to 2019 fiscal years of the State, State aid to school districts was paid in a timely manner; however, during the State's 2010 and 2020 fiscal years, State budgetary restrictions resulted in delayed payments of State aid to school districts in the State. In addition, the availability of State aid and the timeliness of payment of State aid to school districts could be affected by a delay in the adoption of the State budget, which is due at the start of the State's fiscal year of April 1. With the exception of the State's fiscal year 2025-26 Enacted Budget (which was adopted on May 9, 2025, twenty-eight (28) days after the April 1 deadline, the State's fiscal year 2024-25 Enacted Budget (which was adopted on April 22, 2024, twenty-one (21) days after the April 1 deadline) and the State's fiscal year 2023-24 Enacted Budget (which was adopted on May 2, 2023, thirty-one (31) days after the April 1 deadline), the State's budget has been adopted by April 1 or shortly thereafter for over ten (10) years. No assurance can be given that the State will not experience delays in the adoption of the budget in future fiscal years. Significant delays in the adoption of the State budget could result in delayed payment of State aid to school districts in the State which could adversely affect the financial condition of school districts in the State.

Should the District fail to receive State aid expected from the State in the amounts and at the times expected, occasioned by a delay in the payment of such monies or by a mid-year reduction in State aid, the District is authorized by the Local Finance Law to provide operating funds by borrowing in anticipation of the receipt of uncollected State aid.

#### Federal Aid Received by the State

The State receives a substantial amount of Federal aid for health care, education, transportation and other governmental purposes, as well as Federal funding to respond to, and recover from, severe weather events and other disasters. Many of the policies that drive this Federal aid may be subject to change under the Federal administration and Congress. Current Federal aid projections, and the assumptions on which they rely, are subject to revision in the future as a result of changes in federal policy, the general condition of the global and national economies and other circumstances.

Reductions in Federal funding levels could have a materially adverse impact on the State budget. In addition to the potential fiscal impact of policies that may be proposed and adopted by the new administration and Congress, the State budget may be adversely affected by other actions taken by the Federal government, including audits, disallowances, and changes to Federal participation rates or other Medicaid rules.

President Trump signed an executive order that directs the Secretary of Education to take all necessary steps to facilitate the closure of the U.S. Department of Education. The executive order aims to minimize the federal role in education but stops short of completely closing the Department as this would require 60 votes in the U.S. Senate. President Trump also indicated his preference that critical functions, like distributing Individuals with Disabilities Education Act funding, would be the responsibility of other federal agencies. The impact that the executive order will have on the State and school districts in the State is unknown at this time.

#### Building Aid

A portion of the District's State aid consists of building aid which is related to outstanding indebtedness for capital project purposes. In order to receive building aid, the District must have building plans and specifications approved by the Facilities Planning Unit of the State Education Department. A maximum construction and incidental cost allowance is computed for each building project that takes into account a pupil construction cost allowance and assigned pupil capacity. For each project financed with debt obligations, a bond percentage is computed. The bond percentage is derived from the ratio of total approved cost allowances to the total principal borrowed. Approved cost allowances are estimated until a project final cost report is completed.

Building Aid is paid over fifteen years for reconstruction work, twenty years for building additions, or thirty years for new building construction. Building Aid for a specific building project is eligible to begin eighteen months after State Commissioner of Education approval date, for that project, and is paid over the previously described timeframe, assuming all necessary building aid forms are filed with the State in a timely manner. The building aid received is equal to the assumed debt service for that project, which factors in the bond percent, times the building aid ratio that is assigned to the District, and amortized over the predefined timeframe. The building aid ratio is calculated based on a formula that involves the full valuation per pupil in the District compared to a State-wide average.

Pursuant to the provisions of Chapter 760 of the Laws of 1963, the District is eligible to receive a Building Aid Estimate from the New York State Department of Education. Since the gross indebtedness of the District is within the debt limit, the District is not required to apply for a Building Aid Estimate. Based on 2025-2026 preliminary building aid ratios, the District expects to receive State building aid of approximately 91.5% of debt service on State Education Department approved expenditures from July 1, 2004 to the present.

The State building aid ratio is calculated each year based upon a formula which reflects Resident Weighted Average Daily Attendance (RWADA) and the full value per pupil compared with the State average. Consequently, the estimated aid will vary over the life of each issue. State building aid is further dependent upon the continued apportionment of funds by the State Legislature.

## State Aid History

School district fiscal year (2021-2022): The State's 2021-22 Budget included \$29.5 billion in state aid to school districts, and significantly increased funding for schools and local governments, including a \$1.4 billion increase in Foundation Aid and a three-year phase-in of the full restoration to school districts of Foundation Aid that was initially promised in 2007. Additionally, the budget included the use of \$13 billion of federal funds for emergency relief, along with the Governor's Emergency Education Relief, which included, in part, the allocation of \$629 million to school districts as targeted grants in an effort to address learning loss as a result of the loss of enrichment and after-school activities. In addition, \$105 million of federal funds were allocated to expand full-day kindergarten programs. Under the budget, school districts were reimbursed for the cost of delivering school meals and instructional materials in connection with COVID-19-related school closures in spring 2020, along with the costs of keeping transportation employees and contractors on stand-by during the short-term school closures prior to the announcement of the closure of schools for the remainder of the 2019-20 year. Under the budget, local governments also received full restoration of proposed cuts to Aid and Incentives for Municipalities (AIM) funding, and full restoration of \$10.3 million in proposed Video Lottery Terminal (VLT) aid cuts, where applicable.

School district fiscal year (2022-2023): The State's 2022-23 Budget provided \$31.5 billion in State funding to school districts for the 2022-23 school year. This represented an increase of \$2.1 billion or 7.2 percent compared to the 2021-22 school year, and included a \$1.5 billion or 7.7 percent Foundation Aid increase. The State's 2022-23 Budget also programed \$14 billion of federal Elementary and Secondary School Emergency Relief and Governor's Emergency Education Relief funds to public schools. This funding, available for use over multiple years, is designed to assist schools to reopen for in-person instruction, address learning loss, and respond to students' academic, social, and emotional needs due to the disruptions of the COVID-19 pandemic. The State's 2022-23 Budget allocated \$100 million over two years for a new State matching fund for school districts with the highest needs to support efforts to address student well-being and learning loss. In addition, the State's 2022-23 Budget increased federal funds by \$125 million to expand access to full-day prekindergarten programs for four-year-old children in school districts statewide in the 2022-23 school year.

School district fiscal year (2023-2024): The State's 2023-24 Budget included \$34.5 billion for school aid, an increase of \$3.1 billion or 10%. The States 2023-24 Budget also provided a \$2.6 billion increase in Foundation Aid, fully funding the program for the first time in history. The State's 2023-24 Budget provided \$134 million to increase access to free school meals. An additional \$20 million in grant funding established new Early College High School and Pathways in Technology Early College High School Programs. An investment of \$10 million over two years in competitive funding for school districts, boards of cooperative educational services, and community colleges was made to promote job readiness. An additional \$150 million was used to expand high-quality full-day prekindergarten, resulting in universal prekindergarten to be phased into 95% of the State.

School district fiscal year (2024-2025): The State's 2024-25 Budget provides \$35.9 billion in State funding to school districts for the 2024-25 school year, the highest level of State aid ever. This represents an increase of \$1.3 billion compared to the 2023-24 school year and includes a \$934 million or 3.89 percent Foundation Aid increase. The State's 2024-25 Budget maintains the "save harmless" provision, which currently ensures a school district receives at least the same amount of Foundation Aid as it received in the prior year. The State's 2024-25 Budget also authorizes a comprehensive study by the Rockefeller Institute and the State Department of Education to develop a modernized school funding formula.

School district fiscal year (2025-2026): The State's 2025-26 Budget includes approximately \$37.6 billion in State funding to school districts for the 2025-2026 school year, an estimated year-to-year funding increase of \$1.7 billion. The State's 2025-26 Budget provides an estimated \$26.3 billion in Foundation Aid, a year over year increase of \$1.42 billion and includes a 2% minimum increase in Foundation Aid to all school districts. The State's 2025-26 Budget also makes a number of alterations to the Foundation Aid formula to more accurately reflect low-income student populations and provide additional aid to low-wealth school districts.

Provisions in the State's 2025-26 Enacted Budget grant the State Budget Director the authority to withhold all or some of the amounts appropriated therein, including amounts that are to be paid on specific dates prescribed in law or regulation (such as State Aid) if, on a cash basis of accounting, a "general fund imbalance" has or is expected to occur in fiscal year 2025-26. Specifically, the State's 2025-26 Enacted Budget provides that a "general fund imbalance" has occurred, and the State Budget Director's powers are activated, if any State fiscal year 2025-26 quarterly financial plan update required by Subdivision 4 of Section 23 of the New York State Finance Law reflects, or if at any point during the final quarter of State fiscal year 2025-26 the State Budget Director projects, that estimated general fund receipts and/or estimated general fund disbursements have or will vary from the estimates included in the State's 2025-26 Enacted Budget financial plan required by sections 22 and 23 of the New York State

Finance Law results in a cumulative budget imbalance of \$2 billion or more. Any significant reductions or delays in the payment of State aid could adversely affect the financial condition of school districts in the State.

## State Aid Litigation

In January 2001, the State Supreme Court issued a decision in Campaign for Fiscal Equity v. New York mandating that the system of apportionment of State aid to school districts within the State be restructured by the Governor and the State Legislature. On June 25, 2002, the Appellate Division of the State Supreme Court reversed that decision. On June 26, 2003, the State Court of Appeals, the highest court in the State, reversed the Appellate Division, holding that the State must, by July 30, 2004, ascertain the actual cost of providing a sound basic education, enact reforms to the system of school funding and ensure a system of accountability for such reforms. The Court of Appeals further modified the decision of the Appellate Division by deciding against a Statewide remedy and instead limited its ruling solely to the New York City school system.

After further litigation, on appeal in 2006, the Court of Appeals held that \$1.93 billion of additional funds for the New York City schools – as initially proposed by the Governor and presented to the Legislature as an amount sufficient to provide a sound basic education – was reasonably determined. State legislative reforms in the wake of The Campaign for Fiscal Equity decision included increased accountability for expenditure of State funds and collapsing over 30 categories of school aid for school districts in the State into one classroom operating formula referred to as foundation aid. The stated purpose of foundation aid is to prioritize funding distribution based upon student need. As a result of the Court of Appeals ruling schools were to receive \$5.5 billion increase in foundation aid over a four fiscal year phase-in covering 2007 to 2011.

A case related to the Campaign for Fiscal Equity, Inc. v. State of New York was heard on appeal on May 30, 2017 in New Yorkers for Students' Educational Rights v. State of New York ("NYSER") and a consolidated case on the right to a sound basic education. The NYSER lawsuit asserts that the State has failed to comply with the original decision in the Court of Appeals in the CFE case, and asks the Court of Appeals to require the State to develop new methodologies, formulas and mechanisms for determining State aid, to fully fund the foundation aid formula, to eliminate the supermajority requirement for voter approval of budgets which increase school district property tax levies above the property tax cap limitation, and related matters. On June 27, 2017, the Court of Appeals held that the plaintiffs causes of action were properly dismissed by the earlier Appellate Division decision except insofar as two causes of action regarding accountability mechanisms and sufficient State funding for a "sound basic education" as applicable solely to the school districts in New York City and Syracuse. The Court emphasized its previous ruling in the CFE case that absent "gross education inadequacies", claims regarding state funding for a "sound basic education" must be made on a district-by-district basis based on the specific facts therein. On October 14, 2021 Governor Hochul announced that New York State reached an agreement to settle and discontinue the NYSER case, following through on the State's commitment to fully fund the current Foundation Aid formula to New York's school districts over three years and ending the State's prior opposition to providing such funding. The litigation, which has been ongoing since 2014, sought to require New York State to fully fund the Foundation Aid formula that was put into place following the CFE cases, and had been previously opposed by the State. Foundation Aid was created in 2007 and takes school district wealth and student need into account to create an equitable distribution of state funding to schools, however, New York State has never fully funded Foundation Aid. The new settlement requires New York State to phase-in full funding of Foundation Aid by the FY 2024 budget. In the FY 2022 Enacted State Budget approved in April 2022, the Executive and Legislature agreed to fully fund Foundation Aid by the FY 2024 and FY 2025 budget and enacted this commitment into law.

A breakdown of currently anticipated Foundation Aid funding is available below:

- FY 2022: \$19.8 billion, covering 30% of the existing shortfall.
- FY 2023: Approximately \$21.3 billion, covering 50% of the anticipated shortfall.
- FY 2024: Approximately \$23.2 billion, eliminating the anticipated shortfall, and funding the full amount of Foundation Aid for all school districts.
- FY 2025: Funding the full amount of Foundation Aid for all school districts.
- FY 2026: \$26.3 billion in Foundation Aid, a year over year increase of \$1.42 billion and a 2% minimum increase in Foundation Aid to all school districts.

The State's 2025-26 Budget also makes a number of alterations to the Foundation Aid formula to more accurately reflect low-income student populations and provide additional aid to low-wealth school districts.

**State Aid Revenues**

The following table illustrates the percentage of total revenues of the District for the below fiscal years comprised of State aid.

<u>Fiscal Year</u>	<u>Total Revenues</u>	<u>Total State Aid</u>	<u>Percentage of Total Revenues Consisting of State Aid</u>
2019-20	\$27,502,713	\$19,906,020	72.38%
2020-21	26,470,478	19,144,412	72.32
2021-22	26,497,940	20,019,396	75.55
2022-23	27,605,329	20,347,567	73.71
2023-24	30,381,620	22,729,390	74.81
2024-25 (Budgeted)	29,518,485	22,772,867	77.15
2025-26 (Budgeted)	30,125,533	23,411,611	77.71

Source: 2020 through 2024 audited financial statements and 2024-2025 and 2025-2026 adopted budgets of the District. This table is not audited.

**District Facilities**

<u>Name</u>	<u>Grades</u>	<u>Capacity</u>	<u>Year(s) Built/Additions</u>
Lowville Academy and Central School	Pre-K-12	1,900	1924, '55, '63, '81, '83, '88, '98, '10

Source: District officials.

**Enrollment Trends**

<u>School Year</u>	<u>Actual Enrollment</u>	<u>School Year</u>	<u>Projected Enrollment</u>
2020-21	1,258	2025-26	1,292
2021-22	1,309	2026-27	1,301
2022-23	1,302	2027-28	1,292
2023-24	1,305	2028-29	1,282
2024-25	1,295	2029-30	1,281

Source: District officials.

**Employees**

The School District employs approximately 255 regular staff members and 30 substitutes. Certain employees are represented by the following unions:

<u>Number</u>	<u>Union</u>	<u>Expiration Date</u>
128	Lowville Teachers' Association	6/30/2028
8	Lowville Supervisory-Administrative Group	6/30/2027
106	CSEA by the unit Lowville Academy & Central School Support Staff of the Lewis County Local 825	6/30/2026

Source: School District officials.

## Status and Financing of Employee Pension Benefits

Substantially all employees of the District are members of either the New York State and Local Employees' Retirement System ("ERS") (for non-teaching and non-certified administrative employees) or the New York State Teachers' Retirement System ("TRS") (for teachers and certified administrators). (Both Systems are referred to together hereinafter as the "Retirement Systems" where appropriate.) These Retirement Systems are cost-sharing multiple public employer retirement systems. The obligation of employers and employees to contribute and the benefits to employees are governed by the New York State Retirement and Social Security Law (the "Retirement System Law"). The Retirement Systems offer a wide range of plans and benefits which are related to years of service and final average salary, vesting of retirement benefits, death and disability benefits and optional methods of benefit payments. All benefits generally had vested after ten years of credited service; however, this was changed to five years as of April 9, 2022. The Retirement System Law generally provides that all participating employers in each retirement system are jointly and severally liable for any unfunded amounts. Such amounts are collected through annual billings to all participating employers. Generally, all employees, except certain part-time employees, participate in the Retirement Systems. The Retirement Systems are non-contributory with respect to members hired prior to July 27, 1976. All members working less than ten years must contribute 3% (ERS) or 3.5% (TRS) of gross annual salary towards the cost of retirement programs.

On December 12, 2009, a new Tier V was signed into law. The legislation created a new Tier V pension level, the most significant reform of the State's pension system in more than a quarter-century. Key components of Tier V include:

- Raising the minimum age at which most civilians can retire without penalty from 55 to 62 and imposing a penalty of up to 38% for any civilian who retires prior to age 62.
- Requiring ERS employees to continue contributing 3% of their salaries and TRS employees to continue contributing 3.5% toward pension costs so long as they accumulate additional pension credits.
- Increasing the minimum years of service required to draw a pension from 5 years to 10 years, which has since been changed to 5 years as of April 9, 2022 (for both Tier V and Tier VI).
- Capping the amount of overtime that can be considered in the calculation of pension benefits for civilians at \$15,000 per year, and for police and firefighters at 15% of non-overtime wages.

On March 16, 2012, the Governor signed into law the new Tier VI pension program, effective for new ERS and TRS employees hired after April 1, 2012. The Tier VI legislation provides for increased employee contribution rates of between 3% and 6% and contributions at such rates continue so long as such employee continues to accumulate pension credits, an increase in the retirement age from 62 years to 63 years, a readjustment of the pension multiplier, and a change in the time period for the final average salary calculation from 3 years to 5 years. Tier VI employees would vest in the system after ten years of employment; and employees will continue to make employee contribution throughout employment. As of April 9, 2022, vesting requirements were modified, resulting in employees becoming vested after five years.

The District is required to contribute at an actuarially determined rate. The actual contributions for the fiscal years 2019-2020 through and including 2023-2024 and budgeted figures for the 2024-2025 and 2025-2026 fiscal years are as follows:

<u>Year</u>	<u>ERS</u>	<u>TRS</u>
2019-20	\$380,135	\$839,737
2020-21	416,111	904,811
2021-22	371,382	843,252
2022-23	340,913	930,584
2023-24	403,942	917,271
2024-25 (Budgeted)	440,000	1,074,680
2025-26 (Budgeted)	500,000	1,084,374

Source: 2020 through 2024 audited financial statements and 2024-25, and 2025-26 budgeted figures of the District. This table is not audited.

Pursuant to various laws enacted between 1991 and 2002, the State Legislature authorized local governments to make available certain early retirement incentive programs to its employees. The District has not offered early retirement incentives in the past and is not planning on offering an early retirement incentive for 2023-2024 or 2024-2025.

Historical Trends and Contribution Rates. Historically there has been a State mandate requiring full (100%) funding of the annual actuarially required local governmental contribution out of current budgetary appropriations. With the strong performance of the Retirement System in the 1990s, the locally required annual contribution declined to zero. However, with the subsequent decline in the equity markets, the pension system became underfunded. As a result, required contributions increased substantially to 15% to 20% of payroll for the employees' and the police and fire retirement systems, respectively. Wide swings in the contribution rate resulted in budgetary planning problems for many participating local governments.

A chart of average ERS and TRS rates as a percent of payroll (2021 to 2026) is shown below:

<u>Year</u>	<u>ERS</u>	<u>TRS</u>
2020-21	14.6%	9.53%
2021-22	16.2	9.80
2022-23	16.1	10.29
2023-24	13.1	9.76
2024-25	15.2	10.11
2025-26	16.5	9.59*

\* Estimated. Final contribution rate expected to be adopted at the July 31, 2025 TRS Retirement Board meeting.

In 2003, Chapter 49 of the Laws of 2003 amended the Retirement and Social Security Law and the Local Finance Law. The amendments empowered the State Comptroller to implement a comprehensive structural reform program for ERS. The reform program established a minimum contribution for any local governmental employer equal to 4.5% of pensionable salaries for bills which were due December 15, 2003 and for all fiscal years thereafter, as a minimum annual contribution where the actual rate would otherwise be 4.5% or less due to the investment performance of the fund. In addition, the reform program instituted a billing system to match the budget cycle of municipalities and school districts that will advise such employers over one year in advance concerning actual pension contribution rates for the next annual billing cycle. Under the previous method, the requisite ERS contributions for a fiscal year could not be determined until after the local budget adoption process was complete. Under the new system, a contribution for a given fiscal year is based on the valuation of the pension fund on the prior April 1 of the calendar year preceding the contribution due date instead of the following April 1 in the year of contribution so that the exact amount may now be included in a budget.

Chapter 57 of the Laws of 2010 (Part TT) amended the Retirement and Social Security Law to authorize participating employers, if they so elect, to amortize an eligible portion of their annual required contributions to ERS when employer contribution rates rise above certain levels. The option to amortize the eligible portion began with the annual contribution due February 1, 2011. The amortizable portion of an annual required contribution is based on a “graded” rate by the State Comptroller in accordance with formulas provided in Chapter 57. Amortized contributions are to be paid in equal annual installments over a ten-year period, but may be prepaid at any time. Interest is to be charged on the unpaid amortized portion at a rate to be determined by State Comptroller, which approximates a market rate of return on taxable fixed rate securities of a comparable duration issued by comparable issuers. The interest rate is established annually for that year’s amortized amount and then applies to the entire ten years of the amortization cycle of that amount. When in any fiscal year, the participating employer’s graded payment eliminates all balances owed on prior amortized amounts, any remaining graded payments are to be paid into an employer contribution reserve fund established by the State Comptroller for the employer, to the extent that amortizing employer has no currently unpaid prior amortized amounts, for future such use.

The District is not amortizing any pension payments nor does it intend to do so in the foreseeable future.

Stable Rate Pension Contribution Option: The 2013-14 State Budget included a provision that provides local governments and school districts, including the District, with the option to “lock-in” long-term, stable rate pension contributions for a period of years determined by the State Comptroller and ERS and TRS. The stable rates would be 12% for ERS and 14% for TRS. The pension contribution rates under this program would reduce near-term payments for employers, but will require higher than normal contributions in later years.

The District did not participate in the Stable Rate Pension Contribution Option nor does it intend to do so in the foreseeable future.

The State's 2019-2020 Enacted Budget, which was signed into law as Chapter 59 of the Laws of 2019, includes a provision that will allow school districts in the State to establish a reserve fund for the purpose of funding the cost of TRS contributions, as a sub-fund of retirement contribution reserve funds presently authorized for amounts payable to the ERS by a school district. School districts will be permitted to pay into such reserve fund during any particular fiscal year, an amount not to exceed two percent of the total compensation or salaries of all district-employed teachers who are members of the TRS paid during the immediately preceding fiscal year; provided that the balance of such fund may not exceed ten percent of the total compensation or salaries of all district-employed teachers who are members of the TRS paid during the immediately preceding fiscal year. As of June 10, 2019, the District has established such reserve fund and has contributed \$220,032 as of April 30, 2024. An ERS reserve in the amount of \$171,268 was established on June 30, 2021 as well. As of April 30, 2025, the balance of the ERS reserve is \$194,492.

Retirement System Assumptions. The investment of monies and assumptions underlying same, of the Retirement Systems covering the School District's employees is not subject to the direction of the School District. Thus, it is not possible to predict, control or prepare for future unfunded accrued actuarial liabilities of the Retirement Systems ("UAALs"). The UAAL is the difference between total actuarially accrued liabilities and actuarially calculated assets available for the payment of such benefits. The UAAL is based on assumptions as to retirement age, mortality, projected salary increases attributed to inflation, across-the-board raises and merit raises, increases in retirement benefits, cost-of-living adjustments, valuation of current assets, investment return and other matters. Such UAALs could be substantial in the future, requiring significantly increased contributions from the School District which could affect other budgetary matters. Concerned investors should contact the Retirement Systems administrative staff for further information on the latest actuarial valuations of the Retirement Systems.

### **Other Post Employment Benefits**

Healthcare Benefits. It should also be noted that the District provides employment healthcare benefits to various categories of former employees. These costs may be expected to rise substantially in the future. There is now an accounting rule that requires governmental entities, such as the District, to account for employment healthcare benefits as it accounts for vested pension benefits.

School districts and Boards of Cooperative Educational Services, unlike other municipal units of government in the State, have been prohibited from reducing health benefits received by or increasing health care contributions paid by retirees below the level of benefits or contributions afforded to or required from active employees since the implementation of Chapter 729 of the Laws of 1994. Legislative attempts to provide similar protection to retirees of other local units of government in the State have not succeeded as of this date. Nevertheless, many such retirees of all varieties of municipal units in the State do presently receive such benefits.

OPEB. OPEB refers to "other post-employment benefits," meaning other than pension benefits, disability benefits and OPEB consist primarily of health care benefits, and may include other benefits such as disability benefits and life insurance. Until now, these benefits have generally been administered on a pay-as-you-go basis and have not been reported as a liability on governmental financial statements.

GASB 75. In 2015, the Governmental Accounting Standards Board ("GASB") released new accounting standards for public Other Post-Employment Benefits ("OPEB") plans and participating employers. These standards, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* ("GASB 75"), have substantially revised the valuation and accounting requirements previously mandated under GASB Statements No. 43 and 45. The District implemented GASB 75. The implementation of this statement requires District's to report OPEB liabilities, OPEB expenses, deferred outflow of resources and deferred inflow of resources related to OPEB. GASB Statement No. 75 replaced GASB Statement 45, which also required the District to calculate and report a net OPEB obligation. However, under GASB 45 districts could amortize the OPEB liability over a period of years, whereas GASB 75 requires districts to report the entire OPEB liability on the statement of net position.

Under GASB 75, an actuarial valuation will be required every 2 years for all plans, however, the Alternative Measurement Method continues to be available for plans with less than 100 members.

The District contracted with Aquarius Capital, an actuarial firm, to calculate its actuarial valuation under GASB 75 for the fiscal years ending June 30, 2023 and 2024.

The following table outlines the changes to the Total OPEB Liability during the 2023 and 2024 fiscal years, by source.

Balance beginning at:	<u>June 30, 2022</u>	<u>June 30, 2023</u>
	\$ 73,910,811	\$ 55,336,242
<b><u>Changes for the year:</u></b>		
Service cost	1,275,300	1,220,297
Interest on total OPEB liability	2,760,749	2,186,716
Changes in Benefit Terms	-	-
Differences between expected and actual experience	-	-
Changes in Assumptions or other inputs	(21,247,848)	(2,367,698)
Benefit payments	(1,362,770)	(1,336,700)
Net Changes	<u>\$ (18,574,569)</u>	<u>\$ (297,385)</u>
Balance ending at:	<u>June 30, 2023</u>	<u>June 30, 2024</u>
	<u>\$ 55,336,242</u>	<u>\$ 55,038,857</u>

Note: The above table is not audited. For additional information see “APPENDIX – C” attached hereto.

The District’s unfunded actuarial accrued OPEB liability could have a material adverse impact upon the District’s finances and could force the District to reduce services, raise taxes or both.

There is no authority in current State law to establish a trust account or reserve fund for this liability. The District has reserved \$0 towards its OPEB liability. The District funds this liability on a pay-as-you-go basis.

### Other Information

The statutory authority for the power to spend money for the object or purpose, or to accomplish the object or purpose, for which bonds and notes are to be issued is the Education Law and the Local Finance Law.

No principal or interest upon any obligation of the District is past due.

The fiscal year of the District is July 1 to June 30.

Except for as shown under “STATUS OF INDEBTEDNESS – Estimated Overlapping Indebtedness”, this Continuing Disclosure Statement does not include the financial data of any political subdivision having power to levy taxes within the District.

### Financial Statements

The School District retains independent Certified Public Accountants. The last audit report covers the period ending June 30, 2024 and has been filed with the Electronic Municipal Market Access (“EMMA”) website. It is also attached hereto as “APPENDIX-C” to this Continuing Disclosure Statement. Certain financial information of the School District can also be found attached as Appendices to the Continuing Disclosure Statement.

The School District complies with the Uniform System of Accounts as prescribed for School Districts in New York State by the State. This system differs from generally accepted accounting principles as prescribed by the American Institute of Certified Public Accountants' Industry Audit Guide, "Audits of State and Local Governmental Units", and codified in Government Accounting, Auditing and Financial Reporting (GAAFR), published by the Governmental Accounting Standards Board (GASB).

Beginning with the fiscal year ending June 30, 2003 the School District is required to issue its financial statements in accordance with GASB Statement No. 34. This statement includes reporting of all assets including infrastructure and depreciation in the Government Wide Statement of Activities, as well as the Management’s Discussion and Analysis. The School District is currently in full compliance with GASB Statement No. 34.

## New York State Comptroller Report of Examination

State Comptroller's office, i.e., the Department of Audit and Control, periodically performs a compliance review to ascertain whether the District has complied with the requirements of various State and Federal statutes. These audits can be found by visiting the Audits of Local Governments section of the Office of the State Comptroller website.

The State Comptroller released its most recent audit report of the District on July 15, 2022. The purpose was to determine whether the District used resources to ensure the District's internet connectivity meets the Federal Communications Commission's (FCC) recommended bandwidth.

The District's Internet connectivity met the FCC's recommended bandwidth of 100 Megabits per second (Mbps) per 1,000 students, as guided by New York State Education Department (NYSED). When tested, the average wireless Internet download speed was 127 Mbps.

The District's contracted bandwidth totaled 1.0 Gigabits per second (Gbps) for Internet service.

Overall, of the 20 teachers surveyed (13 percent of the population), 15 of 17 teachers responding to our survey were satisfied with their Internet connectivity.

Additionally, the District monitored bandwidth usage and provided a system for users to submit Internet connectivity issues for resolution.

The audit focused on the Internet connectivity in school buildings and did not look at the surrounding community's Internet connectivity. No recommendations resulted from this audit.

The State Comptroller also released an audit report of the District on September 27, 2019. The purpose of the audit was to determine whether claims were adequately documented, were for appropriate purposes and were properly audited and approved prior to payment. Key findings and recommendations of the audit report are summarized below:

### Key Findings:

- Because the claims auditor was also the Athletic Director, his audit of the claims for the athletic department was not independent.
- We reviewed 127 claims totaling almost \$752,500 and found that 59 claims totaling approximately \$68,000 had at least one exception, such as a lack of purchasing agent approval prior to purchase, evidence of oral quotes, departmental approval, evidence of receipt of goods or services, or itemized receipts or invoices.

### Key Recommendations:

- Ensure that the claims auditor is not directly involved in the purchasing function.
- Develop procedures to provide additional guidance on the claims auditor's responsibilities.

A copy of the complete reports, including the District's response, can be found by visiting the Audits of Local Governments section of the Office of the State Comptroller website.

As of the date of this Official Statement, there are no other State Comptroller's audits of the District that are currently in progress or pending release.

Source: Website of the Office of the New York State Comptroller. Reference to website implies no warranty of accuracy of information therein.

## The State Comptroller’s Fiscal Stress Monitoring System

The New York State Comptroller has reported that New York State’s school districts and municipalities are facing significant fiscal challenges. As a result, the Office of the State Comptroller has developed a Fiscal Stress Monitoring System (“FSMS”) to provide independent, objectively measured and quantifiable information to school district and municipal officials, taxpayers and policy makers regarding the various levels of fiscal stress under which the State’s school districts and municipalities are operating.

The fiscal stress scores are based on financial information submitted as part of each school district’s ST-3 report filed with the State Education Department annually, and each municipality’s annual report filed with the State Comptroller. Using financial indicators that include year-end fund balance, cash position and patterns of operating deficits, the system creates an overall fiscal stress score which classifies whether a school district or municipality is in “significant fiscal stress”, in “moderate fiscal stress,” as “susceptible to fiscal stress” or “no designation”. Entities that do not accumulate the number of points that would place them in a stress category will receive a financial score but will be classified in a category of “no designation.” This classification should not be interpreted to imply that the entity is completely free of fiscal stress conditions. Rather, the entity’s financial information, when objectively scored according to the FSMS criteria, did not generate sufficient points to place them in one of the three established stress categories.

The classification of the District for the three most recent available fiscal years are as follows:

<u>Fiscal Year Ending In</u>	<u>Stress Designation</u>	<u>Fiscal Score</u>
2024	No Designation	10.0
2023	No Designation	21.7
2022	No Designation	3.3

Note: The State Comptroller’s assessment of the District for fiscal year ending June 30, 2025 is not available as of the date of this Continuing Disclosure statement

Source: Website of the Office of the New York State Comptroller. Reference to website implies no warranty of accuracy of information therein.

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**TAX INFORMATION**

**Taxable Assessed Valuations**

<u>Fiscal Year Ending June 30:</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Towns of:					
Denmark	\$ 46,200,246	\$ 46,537,899	\$ 49,321,938	49,602,308	49,786,094
Greig	3,314,560	3,314,513	3,314,504	3,314,485	3,314,428
Harrisburg	21,171,575	22,024,275	22,412,651	22,515,027	22,415,778
Lowville	299,887,724	303,735,587	305,688,824	342,456,417	354,142,913
Martinsburg	64,372,791	65,941,351	65,582,652	66,501,105	108,828,561
Montague	35,743,374	36,203,035	36,452,758	38,715,884	38,874,495
New Bremen	5,353,198	5,262,503	5,215,932	5,458,986	5,522,904
Pinckney	21,189,234	21,465,469	27,035,399	27,538,134	27,867,822
Turin	8,371,544	8,418,088	8,470,454	8,596,081	8,609,702
Watson	87,120,169	88,326,038	88,979,899	89,826,522	96,834,134
West Turin	342,492	342,403	342,384	342,358	342,245
<b>Total Assessed Values</b>	<b>\$ 593,066,907</b>	<b>\$ 601,571,161</b>	<b>\$ 612,817,395</b>	<b>\$ 654,867,307</b>	<b>\$ 716,539,076</b>

**State Equalization Rates**

Towns of:					
Denmark	100.00%	100.00%	95.00%	86.00%	81.50%
Greig	96.00%	97.00%	89.00%	74.50%	69.50%
Harrisburg	100.00%	100.00%	93.00%	79.00%	74.00%
Lowville	100.00%	100.00%	100.00%	100.00%	95.00%
Martinsburg	92.50%	93.50%	86.64%	78.00%	100.00%
Montague	97.00%	100.00%	95.00%	79.00%	75.50%
New Bremen	100.00%	100.00%	97.50%	85.00%	77.00%
Pinckney	83.00%	83.00%	100.00%	94.00%	88.00%
Turin	99.00%	100.00%	96.00%	85.00%	73.50%
Watson	100.00%	100.00%	92.00%	81.00%	75.50%
West Turin	92.00%	94.60%	89.00%	76.50%	68.00%
<b>Total Taxable Full Valuation</b>	<b>\$ 603,984,201</b>	<b>\$ 610,673,917</b>	<b>\$ 637,807,791</b>	<b>\$ 724,523,529</b>	<b>\$ 808,562,652</b>

**Tax Rate Per \$1,000 (Assessed)**

<u>Fiscal Year Ending June 30:</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Towns of:					
Denmark	\$ 7.36	\$ 7.44	\$ 7.88	7.81	7.57
Greig	7.66	7.67	8.41	9.01	8.87
Harrisburg	7.36	7.44	8.05	8.50	8.33
Lowville	7.36	7.44	7.48	6.71	6.49
Martinsburg	7.95	7.96	8.64	8.61	6.17
Montague	7.58	7.44	7.88	8.50	8.17
New Bremen	7.36	7.44	7.68	7.90	8.01
Pinckney	8.86	8.97	7.48	7.14	7.01
Turin	7.43	7.44	7.79	7.90	8.39
Watson	7.36	7.44	8.13	8.29	8.17
West Turin	7.99	7.87	8.41	8.78	9.06

**Tax Collection Procedure**

Tax payments are due September 1st. There is no penalty charge for the first thirty days after taxes are due, but a 2% penalty is charged for the next 30 days. On November 1st, uncollected taxes are returnable to the County for collection. The School District receives this amount from the County prior to the end of the School District's fiscal year, thereby assuring 100% tax collection annually.

**Tax Levy and Tax Collection Record**

<u>Fiscal Year Ending June 30:</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Total Tax Levy	\$ 4,572,333	\$ 4,661,056	\$ 4,912,861	\$ 5,047,830	\$ 5,168,659
Amount Uncollected <sup>(1)</sup>	411,100	393,118	402,492	455,758	490,836
% Uncollected	8.99%	8.43%	8.19%	9.03%	9.50%

<sup>(1)</sup> The District receives 100% of its tax levy each year. See “Tax Collection Procedures”.

**Real Property Tax Revenues**

The following table illustrates the percentage of total revenues of the District for each of the last five completed fiscal years, unaudited estimates for the 2023-24 fiscal year and budgeted figures for the 2024-25 and 2025-26 fiscal years comprised of Real Property Taxes and Tax Items.

<u>Fiscal Year</u>	<u>Total Revenues</u>	<u>Total Real Property Taxes</u>	<u>Percentage of Total Revenues Consisting of Real Property Tax</u>
2019-20	\$27,502,713	\$6,924,724	25.24%
2020-21	26,470,478	6,313,662	23.85
2021-22	26,497,940	5,967,829	22.52
2022-23	27,605,329	6,237,089	22.59
2023-24	30,381,620	6,331,679	20.84
2024-25 (Budgeted)	29,518,485	6,448,713	21.85
2025-26 (Budgeted)	30,125,533	6,411,167	21.28

Source: 2020 through 2024 audited financial statements and 2024-25 and 2025-26 budgeted figures of the District. This table is not audited.

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## Ten Largest Taxpayers - 2024 Assessment Roll for 2024-2025 District Tax Roll

<u>Name</u>	<u>Type</u>	<u>Taxable Assessed Valuation</u>
National Grid	Utility	\$ 36,889,416
State of New York	Forest Preserves	25,185,121
Kraft Heinz Food Company	Manufacturing	14,105,263
Iroquois Gas Transmission	Utility	11,978,286
Zeager Partnership LTD	Forest Land	6,742,112
Walmart	Commercial	5,894,526
NYS Electric & Gas	Utility	3,237,726
Marks Farms Realty LLC	Farmland	2,723,169
JD Realty of Lowville LLC	Farmland	2,622,378
Citizens Telecom Co of NY	Telecommunications	2,480,721

The ten larger taxpayers listed above have a taxable assessed valuation of \$111,858,718 which represents 13.83% of the tax base of the School District.

Note: The District continues to be a major partner in a Payment in Lieu of Taxes (PILOT) Agreement with Flat Rock Windpower LLC, who operates Maple Ridge Wind Farm. The Maple Ridge Wind Farm consists of 195 wind turbines and was constructed within district boundaries in 2005-2006. The company received Empire Zone tax credits to assist in paying a PILOT to the local governments. However, in December of 2018, the original 15-year PILOT Agreement was renegotiated and replaced by a new 14-year Agreement through the Lewis County Industrial Development Agency to continue and extend the period of transition payments to help create a more gradual shift to a lower level of payment more closely reflecting reduced Project value. Under the new agreement, the District along with 7 additional municipalities will split \$2.5 million in 2024 and \$2 million from 2025 to 2031.

Note: Since the onset of the original PILOT, the District has carefully planned for this challenging circumstance to occur by establishing and funding an Energy System Tax Stabilization Reserve to provide a temporary buffer during this phase out period. The Board of Education recognizes that careful planning regarding the use of this reserve is essential, and their goal is to make strategic decisions which will insure a degree of safety and stability for the District's finances.

As of the date of this Continuing Disclosure Statement, the District currently does not have any pending or outstanding tax certioraris that are known to have a material impact on the District.

Source: District Tax Rolls.

### STAR – School Tax Exemption

The STAR (School Tax Relief) program provides State-funded exemptions from school property taxes to homeowners for their primary residences. School districts are reimbursed by the State for real property taxes exempted pursuant to the STAR Program.

STAR – School Tax Exemption. The STAR (School Tax Relief) program provides State-funded exemptions from school property taxes to homeowners for their primary residences. Homeowners over 65 years of age with household adjusted gross incomes, less the taxable amount of total distributions from individual retirement accounts and individual retirement annuities (“STAR Adjusted Gross Income”) of \$98,700 or less in 2023-2024, increased annually according to a cost of living adjustment, are eligible for a “full value” exemption of the first \$81,400 for the 2023-24 school year (adjusted annually). Other homeowners with household STAR Adjusted Gross income not in excess of \$250,000 (\$500,000 in the case of a STAR credit, as discussed below) are eligible for a \$30,000 “full value” exemption on their primary residence.

The 2019-20 Enacted State Budget made several changes to the STAR program, which went into effect immediately. The changes are intended to encourage homeowners to switch from the STAR exemption to the STAR credit. The income limit for the exemption was lowered to \$250,000, compared with a \$500,000 limit for the credit. The amount received for the STAR exemption will remain the same each year, while the amount of the STAR credit can increase up to two percent annually. Homeowners with STAR Adjusted Gross Income of \$250,000 or less have the option to select the credit or the exemption.

The 2020-21 Enacted State Budget further modified the STAR program. Under such legislation, property owners with property tax delinquencies greater than one year are not eligible for the Basic STAR exemption or the Basic STAR credit. Recipients of the Enhanced STAR exemptions and credits are not impacted by this program; they may continue to receive STAR benefits even if their property taxes are delinquent. While former Governor Cuomo had issued various Executive Orders in response to COVID-19 pandemic that temporarily precluded the State Tax Department from disallowing STAR exemptions or credits, the most recent of such Executive Orders expired on July 5, 2021.

The 2022-23 Enacted State Budget provided \$2.2 billion in State funding for a new one-year property tax relief credit, the Homeowner Tax Rebate Credit, for eligible low- and middle-income households, as well as eligible senior households. Under this program, basic STAR exemption and credit beneficiaries with incomes below \$250,000 and Enhanced STAR recipients are eligible for the property tax rebate where the benefit is a percentage of the homeowners' existing STAR benefit.

The below table lists the basic and enhanced exemption amounts for the 2023-24 District tax roll for the municipalities applicable to the District:

<u>Municipality</u>	<u>Enhanced Exemption</u>	<u>Basic Exemption</u>	<u>Date Certified</u>
Denmark	\$ 70,170	\$24,450	4/10/2025
Greig	59,840	21,150	4/10/2025
Harrisburg	63,710	22,200	4/10/2025
Lowville	86,100	30,000	4/10/2025
Martinsburg	93,130	33,260	4/10/2025
Montague	65,010	22,650	4/10/2025
New Bremen	66,300	23,170	4/10/2025
Pinckney	75,770	26,400	4/10/2025
Turin	63,550	22,810	4/10/2025
Watson	65,010	22,650	4/10/2025
West Turin	58,550	21,150	4/10/2025

\$383,268 of the District's \$4,989,086 school tax levy for the 2024-2025 fiscal year was exempt by the STAR Program. The District received full reimbursement of such exempt taxes from the State in January 2025.

Approximately \$345,000 of the District's \$5,138,260 school tax levy for the 2025-2026 fiscal year expected to be exempt by the STAR Program. The District anticipates receiving full reimbursement of such exempt taxes from the State in January 2026.

**Additional Tax Information**

Real Property located in the School District is assessed by the towns.

Veterans' and Senior Citizens' exemptions are offered to those who qualify.

Total assessed valuation of the School District is approximately: agricultural – 10.2%, residential – 49.9%, vacant land – 21.8, commercial – 3.8%, recreational – 0.4%, community services – 2.0%, industrial – 0.3%, public service – 4.8%, forest land – 6.9%.

The estimated total annual property tax bill of a \$100,000 market value residential property located in the School District is approximately \$1,708.83 including County, Town and School District Taxes.

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## TAX LEVY LIMITATION LAW

On June 24, 2011, Chapter 97 of the Laws of 2011 was signed into law by the Governor (“Chapter 97” or the “Tax Levy Limitation Law”). The Tax Levy Limitation Law applies to all local governments, including school districts (with the exception of New York City, and the counties comprising New York City and school districts in New York City, Buffalo, Rochester, Syracuse, and Yonkers, the latter four of which are indirectly affected by applicability to their respective City.)

Prior to the enactment of the Tax Levy Limitation Law, there was no statutory limitation on the amount of real property taxes that a school district could levy as part of its budget if its budget had been approved by a simple majority of its voters. In the event the budget had been defeated by the voters, the school district was required to adopt a contingency budget. Under a contingency budget, school budget increases were limited to the lesser of four percent (4%) of the prior year’s budget or one hundred twenty percent (120%) of the consumer price index (“CPI”).

Chapter 97 requires that a school district submit its proposed tax levy to the voters each year beginning with the 2012-2013 fiscal year.

Chapter 97 restricts, among other things, the amount of real property taxes that may be levied by or on behalf of a school district in a particular year. It was set to expire on June 15, 2020; however, recent legislation has made it permanent. Pursuant to the Tax Levy Limitation Law, the tax levy of a school district cannot increase by more than the lesser of (i) two percent (2%) or (ii) the annual increase in the CPI, over the amount of the prior year’s tax levy. Certain adjustments are permitted for taxable real property full valuation increases due to changes in physical or quantity growth in the real property base as defined in Section 1220 of the Real Property Tax Law. A school district can exceed the tax levy limitation for the coming fiscal year only if the voters of such school district first approve a tax levy by at least 60% affirmative vote of those voting to override such limitation for such coming fiscal year only. Tax levies that do not exceed the limitation will only require approval by at least 50% of those voting. In the event that the voters reject a tax levy and the district does not go out for a second vote, or if a second vote is likewise defeated, Chapter 97 provides that the tax levy for the new fiscal year may not exceed the tax levy for the prior fiscal year.

A school district’s calculation of each fiscal year’s tax levy limit is subject to review by the Commissioner of Education and the Commissioner of Taxation and Finance prior to adoption of each fiscal year budget.

There are exceptions for school districts to the tax levy limitation provided in Chapter 97, including expenditures made on account of certain tort settlements and certain increases in the average actuarial contribution rates of the New York State and Local Employees’ Retirement System and the Teachers’ Retirement System. School districts are also permitted to carry forward a certain portion of their unused levy limitation from a prior year.

There is also an exception for school districts for “Capital Local Expenditures” subject to voter approval where required by law. This term is defined in a manner that does not include certain items for which a school district may issue debt, including the payment of judgments or settled claims, including tax certiorari payments, and cashflow borrowings, including tax anticipation notes, revenue anticipation notes, budget notes and deficiency notes. “Capital Local Expenditures”, are defined as “the taxes associated with budgeted expenditures resulting from the financing, refinancing, acquisition, design, construction, reconstruction, rehabilitation, improvement, furnishing and equipping of or otherwise providing for school district capital facilities or school district capital equipment, including debt service and lease expenditures, and transportation capital debt service, subject to the approval of the qualified voters where required by law”. The portion of the tax levy necessary to support “Capital Local Expenditures” is defined as the “Capital Tax Levy”, and is an exclusion from the tax levy limitation, applicable to the Bonds and Notes.

See “State Aid” for a discussion of the New Yorkers for Students’ Educational Rights v. State of New York case which includes a challenge to the supermajority requirements regarding school district property tax increases.

Reductions in federal funding levels could have a materially adverse impact on the State budget. In addition to the potential fiscal impact of policies that may be proposed and adopted by the federal administration and Congress, the State budget may be adversely affected by other actions taken by the federal government, including audits, disallowances, and changes to federal participation rates or other Medicaid rules.

## STATUS OF INDEBTEDNESS

### Constitutional Requirements

The New York State Constitution and Local Finance Law limit the power of the School District (and other municipalities and certain school districts of the State) to issue obligations and to otherwise contract indebtedness. Such constitutional and statutory limitations in summary form, and as generally applicable to the School District and the Notes, include the following:

Purpose and Pledge. The School District shall not give or loan any money or property to or in aid of any individual or private corporation or private undertaking or give or loan its credit to or in aid of any of the foregoing or any public corporation.

The School District may contract indebtedness only for a school district purpose and shall pledge its faith and credit for the payment of the principal of and interest thereon.

Payment and Maturity. Except for certain short-term indebtedness contracted in anticipation of taxes or to be paid within three fiscal year periods, indebtedness shall be paid in annual installments commencing no later than two years after the date such indebtedness shall have been contracted and ending no later than the expiration of the period of probable usefulness of the object or purpose as determined by statute. The School District is required to provide an annual appropriation for the payment of interest due during the year on its indebtedness and for the amounts required in such year for amortization and redemption of its serial bonds and such required annual installments on its Notes.

### Statutory Procedure

In general, the State Legislature has, by the enactment of the Local Finance Law, authorized the powers and procedure for the School District to borrow and incur indebtedness subject, of course, to the constitutional provisions set forth above. The power to spend money, however, generally derives from other law, including the Education Law.

Debt Limit. The School District has the power to contract indebtedness for any school district purpose authorized by the legislature of the State of New York provided the aggregate principal amount thereof shall not exceed ten per centum of the full valuation of the taxable real estate of the School District and subject to certain enumerated deductions and exclusions set forth in the Local Finance Law. The constitutional method for determining average full valuation is by taking the assessed valuation of taxable real estate for the last completed assessment roll and applying thereto the ratio (equalization ratio) which such assessed valuation bears to the full valuation; such ratio is determined by the State Office of Real Property Services.

The School District is generally required by such laws to submit propositions for the expenditure of money for capital purposes to the qualified electors of the District. Upon approval thereby, the Board of Education may adopt a bond resolution authorizing the issuance of bonds, and notes in anticipation of the bonds. No down payment is required in connection with the issuance of District obligations.

Each bond resolution usually authorizes the construction, acquisition or installation of the object or purpose to be financed, sets forth the plan of financing and specifies the maximum maturity of the bonds subject to the legal (Constitution, Local Finance Law and case law) restrictions relating to the period of probable usefulness with respect thereto.

The Local Finance Law also provides that where a bond resolution is published with a statutory form of notice, the validity of the bonds authorized thereby, including bond anticipation notes issued in anticipation of the sale thereof, may be contested only if:

- (1) Such obligations are authorized for a purpose for which the School District is not authorized to expend money, or
- (2) There has not been substantial compliance with the provisions of law which should have been complied within the authorization of such obligations

and an action contesting such validity, is commenced within twenty days after the date of such publication or,

- (3) Such obligations are authorized in violation of the provisions of the Constitution.

The School District has complied with this estoppel procedure in connection with the Notes.

The Board of Education, as the finance board of the School District, has the power to enact bond resolutions. In addition, such finance board has the power to authorize the sale and issuance of obligations. However, such finance board may delegate the power to sell the obligations to the President of the Board of Education, the chief fiscal officer of the School District, pursuant to the Local Finance Law.

The School District is further subject to constitutional limitation by the general constitutionally imposed duty on the State Legislature to restrict the power of taxation and contracting indebtedness; however, the State Legislature is prohibited by a specific constitutional provision from restricting the power of the School District to levy taxes on real estate for the payment of interest on or principal of indebtedness theretofore contracted.

**Debt Outstanding End of Fiscal Year**

<u>Fiscal Years Ending June 30:</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Bonds	\$ 17,650,000	\$ 15,535,000	\$ 13,290,000	\$ 10,855,000	\$ 8,282,000
Bond Anticipation Notes	0	0	0	0	0
Revenue Anticipation Notes	0	0	0	0	0
<b>Total Debt Outstanding</b>	<b>\$ 17,650,000</b>	<b>\$ 15,535,000</b>	<b>\$ 13,290,000</b>	<b>\$10,855,000</b>	<b>\$ 8,282,000</b>

Note: Totals above do not include advance refunded serial bonds outstanding, where applicable.

**Details of Outstanding Indebtedness**

The following table sets forth the indebtedness of the District evidenced by bonds and notes as of June 18, 2025.

<u>Type of Indebtedness</u>	<u>Maturity</u>	<u>Amount</u>
<u>Bonds</u>	2025-2032	6,350,000
<u>Bond Anticipation Notes</u>	July 10, 2025	\$ 12,650,000
	<b>Total Debt Outstanding</b>	<b>\$ 19,000,000</b>

**Debt Statement Summary**

Summary of Indebtedness, Debt Limit and Net Debt-Contracting Margin as of June 18, 2025:

Full Valuation of Taxable Real Property	\$ 808,562,652
Debt Limit 10% thereof .....	80,856,265
<u>Inclusions:</u>	
Bonds.....	\$ 6,350,000
Bond Anticipation Notes (BANs):.....	<u>12,650,000</u>
Total Inclusions prior to issuance of the Notes .....	<u>19,000,000</u>
Less: BANs being redeemed from appropriations .....	0
Add: New money proceeds of the Notes .....	<u>0</u>
Total Net Inclusions after issuance of the Notes .....	\$ 19,000,000
<u>Exclusions:</u>	
State Building Aid <sup>(1)</sup> .....	\$ <u>0</u>
Total Exclusions .....	\$ <u>0</u>
<b>Total Net Indebtedness <u>after issuance of the Notes</u> .....</b>	<b>\$ <u>19,000,000</u></b>
<b>Net Debt-Contracting Margin .....</b>	<b>\$ <u>71,856,625</u></b>
<b>The percent of debt contracting power exhausted is .....</b>	<b>23.50%</b>

<sup>(1)</sup> Based on preliminary 2025-2026 building aid estimates, the District anticipates State Building aid of 91.5% for debt service on State Education Department approved expenditures from July 1, 2004 to the present. The District has no reason to believe that it will not ultimately receive all of the building aid it anticipates, however, no assurance can be given as to when and how much building aid the District will receive in relation to the outstanding bonds. See “THE SCHOOL DISTRICT – State Aid” herein.

Note: The State Constitution does not provide for the inclusion of tax anticipation or revenue anticipation notes in the computation of the net indebtedness of the District.

**Bonded Debt Service**

A schedule of bonded debt service may be found in “APPENDIX – B” to this Official Statement.

**Capital Project Plans**

The District currently has a \$100,000 capital outlay project.

On October 25, 2022 the District received voter approval for a \$14,900,000 renovation project. On July 10, 2024, the District issued \$12,650,000 bond anticipation notes that was the first borrowing against this authorization for the aforementioned purpose. The proceeds of the Notes will fully redeem and renew the outstanding \$12,650,000 bond anticipation notes. Project completion is expected Fall of 2025 with permanent financing with bonds expected June 2026.

The District annually enters into obligations for the financing of vehicle purchases. On August 15, 2024 the District issued bonds in an amount of \$395,000 to finance the purchase of school buses.

On May 20, 2025 the voters of the District approved a resolution for the purchases of three school buses at a cost not to exceed \$496,000 to be financed through the issuance of bonds and/or notes of the District.

Other than as stated above, the District has no other authorized capital projects, nor are any contemplated at the present time.

**Cash Flow Borrowings**

The School District, historically, does not issue tax anticipation notes or revenue anticipation notes, nor budget or deficiency notes. However, on October 8, 2024 the District issued revenue anticipation notes in the amount of \$6,000,000 due to a FEMA declared natural disaster, in anticipation of FEMA and insurance recoveries. The District anticipates the need for an additional revenue anticipation note issuance in the 2025-26 fiscal year as it awaits funds due from FEMA. See “THE SCHOOL DISTRICT – Aid for Local Disaster impacting the School District” herein.

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## Estimated Overlapping Indebtedness

In addition to the District, the following political subdivisions have the power to issue obligations and to levy taxes or cause taxes to be levied on taxable real property in the District. Estimated bonds and bond anticipation notes are listed as of the close of the respective fiscal years of the below municipalities.

<u>Municipality</u>	<u>Status of Debt as of</u>	<u>Gross Indebtedness</u> <sup>(1)</sup>	<u>Exclusions</u> <sup>(2)</sup>	<u>Net Indebtedness</u>	<u>District Share</u>	<u>Applicable Indebtedness</u>
County of:						
Lewis	6/28/2024	\$ 53,150,000 <sup>(3)</sup>	\$ -	\$ 53,150,000	25.58%	\$ 13,595,770
Town of:						
Denmark	12/31/2023	523,053 <sup>(4)</sup>	- <sup>(5)</sup>	523,053	29.28%	153,150
Greig	12/31/2023	827,880 <sup>(4)</sup>	- <sup>(5)</sup>	827,880	1.44%	11,921
Harrisburg	12/31/2023	- <sup>(4)</sup>	- <sup>(5)</sup>	-	49.38%	-
Lowville	12/31/2023	1,183,287 <sup>(4)</sup>	- <sup>(5)</sup>	1,183,287	100.00%	1,183,287
Martinsburg	12/31/2023	1,744,983 <sup>(4)</sup>	- <sup>(5)</sup>	1,744,983	67.85%	1,183,971
Montague	12/31/2023	- <sup>(4)</sup>	- <sup>(5)</sup>	-	100.00%	-
New Bremen	12/31/2023	66,557.00 <sup>(4)</sup>	- <sup>(5)</sup>	66,557	2.82%	1,877
Pinckney	12/31/2023	186,870 <sup>(4)</sup>	- <sup>(5)</sup>	186,870	59.86%	111,860
Turin	12/31/2023	93,267 <sup>(4)</sup>	- <sup>(5)</sup>	93,267	10.68%	9,961
Watson	12/31/2023	4,223,500 <sup>(4)</sup>	- <sup>(5)</sup>	4,223,500	41.60%	1,756,976
West Turin	12/31/2023	292,410 <sup>(4)</sup>	- <sup>(5)</sup>	292,410	0.25%	731
Village of:						
Castorland	5/31/2024	409,420 <sup>(4)</sup>	- <sup>(5)</sup>	409,420	100.00%	409,420
Lowville	7/31/2024	30,887,877 <sup>(3)</sup>	28,498,934	2,388,943	100.00%	<u>2,388,943</u>
Total:						<u>\$ 20,807,868</u>

- (1) Not adjusted to include subsequent issuances, if any, from the date of the status of indebtedness stated in the table above for each respective municipality.
- (2) Water debt, sewer debt and budgeted appropriations as applicable to the respective municipality. Water Indebtedness excluded pursuant to Article VIII, Section 5B of the New York State Constitution. Sewer Indebtedness excluded pursuant to Article VIII, Section 5E of the New York State Constitution, as further prescribed under section 124.10 of the Local Finance Law. Appropriations are excluded pursuant to Section 136.00 of the Local Finance Law.
- (3) Gross Indebtedness, Exclusions, and Net Indebtedness sourced from annual financial information & operating data filings and/or official statements of the respective municipality.
- (4) Gross Indebtedness sourced from local government data provided by the State Comptroller's office dated as of December 31, 2024.
- (5) Information regarding excludable debt not available.

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**Debt Ratios**

The following table sets forth certain ratios relating to the District's indebtedness as of June 18, 2025:

	<u>Amount</u>	<u>Per Capita</u> <sup>(a)</sup>	<u>Percentage of Full Value</u> <sup>(b)</sup>
Net Indebtedness <sup>(c)</sup> .....	\$ 19,000,000	\$ 2,191.46	2.35%
Net Indebtedness Plus Net Overlapping Indebtedness <sup>(d)</sup> .....	39,807,686	4,591.45	4.92

- (a) The 2022 estimated population of the District is 8,605. (See "THE SCHOOL DISTRICT - Population" herein.)
- (b) The District's full value of taxable real estate for the 2024-2025 tax roll is \$808,562,652. (See "TAX INFORMATION - Taxable Valuations" herein.)
- (c) See "Debt Statement Summary" herein for the calculation of Net Direct Indebtedness.
- (d) Estimated net overlapping indebtedness is \$20,807,868. (See "Estimated Overlapping Indebtedness" herein.)

Note: The above ratios do not take into account State building aid the District will receive for past and current construction building projects.

**SPECIAL PROVISIONS AFFECTING REMEDIES UPON DEFAULT**

**State Aid Intercept for School Districts.** In the event of a default in the payment of the principal of and/or interest on the Notes, the State Comptroller is required to withhold, under certain conditions prescribed by Section 99-b of the State Finance Law, state aid and assistance to the School District and to apply the amount thereof so withheld to the payment of such defaulted principal and/or interest, which requirement constitutes a covenant by the State with the holders from time to time of the Notes. The covenant between the State of New York and the purchasers and the holders and owners from time to time of the notes and bonds issued by the school districts in the State for school purposes provides that it will not repeal, revoke or rescind the provisions of Section 99-b, or amend or modify the same so as to limit, impair or impede the rights and remedies granted thereby.

Said section provides that in the event a holder or owner of any bond issued by a school district for school purposes shall file with the State Comptroller a verified statement describing such bond and alleging default in the payment thereof or the interest thereon or both, it shall be the duty of the State Comptroller to immediately investigate the circumstances of the alleged default and prepare and file in his office a certificate setting forth his determinations with respect thereto and to serve a copy thereof by registered mail upon the chief fiscal officer of the school district which issued the bond. Such investigation by the State Comptroller shall cover the current status with respect to the payment of principal of and interest on all outstanding bonds of such school district issued for school purposes and the statement prepared and filed by the State Comptroller shall set forth a description of all such bonds of the school district found to be in default and the amount of principal and interest thereon past due.

Upon the filing of such a certificate in the office of the State Comptroller, he shall thereafter deduct and withhold from the next succeeding allotment, apportionment or payment of such State aid or assistance due to such school district such amount thereof as may be required to pay (a) the school district's contribution to the State teachers retirement system, and (b) the principal of and interest on such bonds of such school district then in default. In the event such State aid or assistance initially so withheld shall be insufficient to pay said amounts in full, the State Comptroller shall similarly deduct and withhold from each succeeding allotment, apportionment or payment of such State aid or assistance due such school district such amount or amounts thereof as may be required to cure such default. Allotments, apportionments and payments of such State aid so deducted or withheld by the State Comptroller for the payment of principal and interest on bonds shall be forwarded promptly to the paying agent or agents for the bonds in default of such school district for the sole purpose of the payment of defaulted principal of and interest on such bonds. If any of such successive allotments, apportionments or payments of such State Aid so deducted or withheld shall be less than the amount of all principal and interest on the bonds in default with respect to which the same was so deducted or withheld, then the State Comptroller shall promptly forward to each paying agent an amount in the proportion that the amount of such bonds in default payable to such paying agent bears to the total amount of the principal and interest then in default on such bonds of such school district. The State Comptroller shall promptly notify the chief fiscal officer of such school district of any payment or payments made to any paying agent or agents of defaulted bonds pursuant to said Section 99-b.

**General Municipal Law Contract Creditors' Provision.** Each Note when duly issued and paid for will constitute a contract between the School District and the holder thereof. Under current law, provision is made for contract creditors of the School District to enforce payments upon such contracts, if necessary, through court action. Section 3-a of the General Municipal Law provides, subject to exceptions not pertinent, that the rate of interest to be paid by the School District upon any judgment or accrued claim against it on an amount adjudged due to a creditor shall not exceed nine per centum per annum from the date due to the date of payment. This provision might be construed to have application to the holders of the Notes in the event of a default in the payment of the principal of and interest on the Notes.

**Execution/Attachment of Municipal Property.** As a general rule, property and funds of a municipal corporation serving the public welfare and interest have not been judicially subjected to execution or attachment to satisfy a judgment, although judicial mandates have been issued to officials to appropriate and pay judgments out of certain funds or the proceeds of a tax levy. In accordance with the general rule with respect to municipalities, judgments against the School District may not be enforced by levy and execution against property owned by the School District.

**Authority to File for Municipal Bankruptcy.** The Federal Bankruptcy Code allows public bodies, such as municipalities, recourse to the protection of a Federal Court for the purpose of adjusting outstanding indebtedness. Section 85.80 of the Local Finance Law contains specific authorization for any municipality in the State or its emergency control board to file a petition under any provision of Federal bankruptcy law for the composition or adjustment of municipal indebtedness. While this Local Finance Law provision does not apply to school districts, there can be no assurance that it will not be made so applicable in the future.

**Constitutional Non-Appropriation Provision.** There is in the Constitution of the State, Article VIII, Section 2, the following provision relating to the annual appropriation of monies for the payment of due principal of and interest on indebtedness of every county, city, town, village and school district in the State: "If at any time the respective appropriating authorities shall fail to make such appropriations, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. The fiscal officer of any county, city, town, village or school district may be required to set aside and apply such revenues as aforesaid at the suit of any holder of obligations issued for any such indebtedness." This constitutes a specific non-exclusive constitutional remedy against a defaulting municipality or school district; however, it does not apply in a context in which monies have been appropriated for debt service but the appropriating authorities decline to use such monies to pay debt service. However, Article VIII, Section 2 of the Constitution of the State also provides that the fiscal officer of any county, city, town, village or school district may be required to set apart and apply such revenues at the suit of any holder of any obligations of indebtedness issued with the pledge of the faith of the credit of such political subdivision. See "General Municipal Law Contract Creditors' Provision" herein.

The Constitutional provision providing for first revenue set asides does not apply to tax anticipation notes, revenue anticipation notes or bond anticipation notes.

**Default Litigation.** In prior years, certain events and legislation affecting a holder's remedies upon default have resulted in litigation. While courts of final jurisdiction have upheld and sustained the rights of bondholders, such courts might hold that future events including financial crises as they may occur in the State and in political subdivisions of the State require the exercise by the State or its political subdivisions of emergency and police powers to assure the continuation of essential public services prior to the payment of debt service.

**No Past Due Debt.** No principal of or interest on School District indebtedness is past due. The School District has never defaulted in the payment of the principal of and interest on any indebtedness.

## MARKET AND RISK FACTORS

There are various forms of risk associated with investing in the Notes. The following is a discussion of certain events that could affect the risk of investing in the Notes. In addition to the events cited herein, there are other potential risk factors that an investor must consider. In order to make an informed investment decision, an investor should be thoroughly familiar with the entire Official Statement, including its appendices, as well as all areas of potential risk.

The financial condition of the District as well as the market for the Notes could be affected by a variety of factors, some of which are beyond the District's control. There can be no assurance that adverse events in the State or in other jurisdictions in the country, including, for example, the seeking by a municipality or large taxable property owner of remedies pursuant to the Federal Bankruptcy Code or otherwise, will not occur which might affect the market price of and the market for the Notes. If a significant default or other financial crisis should occur in the affairs of the State or any of its agencies or political subdivisions thereby further impairing the acceptability of obligations issued by borrowers within the State, both the ability of the District to arrange for additional borrowings, and the market for and market value of outstanding debt obligations, including the Notes, could be adversely affected.

The District is dependent in part on financial assistance from the State. However, if the State should experience difficulty in borrowing funds in anticipation of the receipt of State taxes in order to pay State aid to municipalities and school districts in the State, including the District, in any year, the District may be affected by a delay, until sufficient taxes have been received by the State to make State aid payments to the District. In several recent years, the District has received delayed payments of State aid which resulted from the State's delay in adopting its budget and appropriating State aid to municipalities and school districts, and consequent delay in State borrowing to finance such appropriations. (See also "THE SCHOOL DISTRICT - State Aid").

The enactment and continued implementation of the Tax Levy Limitation Law, which imposes a tax levy limitation upon municipalities, school districts and fire districts in the State, including the District could have an impact upon the market price of the Notes. See "Tax Levy Limitation Law" herein.

Future legislative proposals, if enacted into law, or clarification of the Code or court decisions may cause interest on the Notes to be subject, directly or indirectly, to federal income taxation or to be subject to or exempted from state income taxation, or otherwise prevent the beneficial owners of the Notes from realizing the full current benefit of the tax status of such interest. No assurance can be given that pending or future legislation or amendments to the Code, if enacted into law, or any proposed legislation or amendments to the Code, will not adversely affect the value of the Notes, or the tax status of interest on the Notes. See "TAX MATTERS" herein.

Cybersecurity. The District, like many other public and private entities, relies on a large and complex technology environment to conduct its operations. As such, it may face multiple cybersecurity threats including, but not limited to, hacking, viruses, malware and other attacks on computer or other sensitive digital systems and networks. There can be no assurances that any security and operational control measures implemented by the District will be completely successful to guard against and prevent cyber threats and attacks. The result of any such attacks could impact business operations and/or digital networks and systems and the costs of remedying any such damage could be significant.

Federal Policy Risk. Federal policies on trade, immigration, and other topics can shift dramatically from one administration to another. From time to time, such shifts can result in reductions to the State's level of federal funding for a variety of social services, health care, public safety, transportation, public health, and other federally funded programs. There can be no prediction of future changes in federal policy or the potential impact on any related federal funding that the State may or may not receive in the future.

President Trump signed an executive order that directs the Secretary of Education to take all necessary steps to facilitate the closure of the U.S. Department of Education. The executive order aims to minimize the federal role in education but stops short of completely closing the Department as this would require 60 votes in the U.S. Senate. President Trump also indicated his preference that critical functions, like distributing Individuals with Disabilities Education Act funding, would be the responsibility of other federal agencies. The impact that the executive order will have on the State and school districts in the State is unknown at this time.

## **TAX MATTERS**

In the opinion of Orrick, Herrington & Sutcliffe LLP ("Bond Counsel"), based upon an analysis of existing laws, regulations, rulings, and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Notes is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code") and is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York). Bond Counsel is of the further opinion that interest on the Notes is not a specific preference item for purposes of the federal individual alternative minimum tax. Interest on the Notes included in adjusted financial statement income of certain corporations is not excluded from the federal corporate alternative minimum tax. Interest on the Notes included in adjusted financial statement income of certain corporations is not excluded from the federal corporate alternative minimum tax. Complete copies of the proposed form of opinion of Bond Counsel are set forth in "APPENDIX – E".

To the extent the issue price of any maturity of the Notes is less than the amount to be paid at maturity of such Notes (excluding amounts stated to be interest and payable at least annually over the term of such Notes), the difference constitutes "original issue discount," the accrual of which, to the extent properly allocable to each owner thereof, is treated as interest on the Notes which is excluded from gross income for federal income tax purposes and exempt from State of New York personal income taxes. For this purpose, the issue price of a particular maturity of the Notes is the first price at which a substantial amount of such maturity of the Notes is sold to the public (excluding bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents or wholesalers). The original issue discount with respect to any maturity of the Notes accrues daily over the term to maturity of such Notes on the basis of a constant interest rate compounded semiannually (with straight-line interpolations between compounding dates). The accruing original issue discount is added to the adjusted basis of such Notes to determine taxable gain or loss upon disposition (including sale, redemption, or payment on maturity) of such Notes. Owners of the Notes should consult their own tax advisors with respect to the tax consequences of ownership of Notes with original issue discount, including the treatment of owners who do not purchase such Notes in the original offering to the public at the first price at which a substantial amount of such Notes is sold to the public.

Notes purchased, whether at original issuance or otherwise, for an amount higher than their principal amount payable at maturity (or, in some cases, at their earlier call date) ("Premium Notes") will be treated as having amortizable bond premium. No deduction is allowable for the amortizable bond premium in the case of bonds, like the Premium Notes, the interest on which is excluded from gross income for federal income tax purposes. However, the amount of tax-exempt interest received, and an owner's basis in a Premium Note, will be reduced by the amount of amortizable bond premium properly allocable to such owner. Owners of Premium Notes should consult their own tax advisors with respect to the proper treatment of amortizable bond premium in their particular circumstances.

Bond Counsel is of the further opinion that the amount treated as interest on the Notes and excluded from gross income will depend upon the taxpayer's election under Internal Revenue Notice 94-84. Notice 94-84, 1994-2 C.B. 559, states that the Internal Revenue Service (the "IRS") is studying whether the amount of the stated interest payable at maturity on short-term debt obligations (i.e., debt obligations with a stated fixed rate of interest which mature not more than one year from the date of issue) that is excluded from gross income for federal income tax purposes should be treated (i) as qualified stated interest or (ii) as part of the stated redemption price at maturity of the short-term debt obligation, resulting in treatment as accrued original issue discount (the "original issue discount"). The Notes will be issued as short-term debt obligations. Until the IRS provides further guidance with respect to tax-exempt short-term debt obligations, taxpayers may treat the stated interest payable at maturity either as qualified stated interest or as includable in the stated redemption price at maturity, resulting in original issue discount as interest that is excluded from gross income for federal income tax purposes. However, taxpayers must treat the amount to be paid at maturity on all tax-exempt short-term debt obligations in a consistent manner. Taxpayers should consult their own tax advisors with respect to the tax consequences of ownership of Notes if the taxpayer elects original issue discount treatment.

The Code imposes various restrictions, conditions and requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Notes. The District has covenanted to comply with certain restrictions designed to ensure that interest on the Notes will not be included in federal gross income. Inaccuracy of these representations or failure to comply with these covenants may result in interest on the Notes being included in gross income for federal income tax purposes possibly from the date of original issuance of the Notes. The opinion of Bond Counsel assumes compliance with these covenants. Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of issuance of the Notes may adversely affect the value of, or the tax status of interest on, the Notes. Further, no assurance can be given that pending or future legislation or amendments to the Code, if enacted into law, or any proposed legislation or amendments to the Code, will not adversely affect the value of, or the tax status of interest on, the Notes.

Certain requirements and procedures contained or referred to in the Arbitrage Certificate, and other relevant documents may be changed and certain actions (including, without limitation, economic defeasance of the Notes) may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents. Bond Counsel expresses no opinion as to any Notes or the interest thereon if any such change occurs or action is taken or omitted.

Although Bond Counsel is of the opinion that interest on the Notes is excluded from gross income for federal income tax purposes and is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York), the ownership or disposition of, or the amount, accrual or receipt of interest on, the Notes may otherwise affect an owner's federal or state tax liability. The nature and extent of these other tax consequences will depend upon the particular tax status of the owner or the owner's other items of income or deduction. Bond Counsel expresses no opinion regarding any such other tax consequences.

Future legislative proposals, if enacted into law, clarification of the Code or court decisions may cause interest on the Notes to be subject, directly or indirectly, to federal income taxation or to be subject to or exempted from state income taxation, or otherwise prevent owners from realizing the full current benefit of the tax status of such interest. The introduction or enactment of any such legislative proposals, clarification of the Code or court decisions may also affect the market price for, or marketability of, the Notes. Prospective purchasers of the Notes should consult their own tax advisors regarding any pending or proposed federal or state tax legislation, regulations or litigation, as to which Bond Counsel expresses no opinion.

The opinion of Bond Counsel is based on current legal authority, covers certain matters not directly addressed by such authorities, and represents Bond Counsel's judgment as to the proper treatment of the Notes for federal income tax purposes. It is not binding on the Internal Revenue Service ("IRS") or the courts. Furthermore, Bond Counsel cannot give and has not given any opinion or assurance about the future activities of the District, or about the effect of future changes in the Code, the applicable regulations, the interpretation thereof or the enforcement thereof by the IRS. The District has covenanted, however, to comply with the requirements of the Code.

Bond Counsel's engagement with respect to the Notes ends with the issuance of the Notes, and, unless separately engaged, Bond Counsel is not obligated to defend the District or the owners regarding the tax-exempt status of the Notes in the event of an audit examination by the IRS. Under current procedures, owners would have little, if any, right to participate in the audit examination process. Moreover, because achieving judicial review in connection with an audit examination of tax-exempt bonds is difficult, obtaining an independent review of IRS positions with which the District legitimately disagrees, may not be practicable. Any action of the IRS, including but not limited to selection of the Notes for audit, or the course or result of such audit, or an audit of bonds presenting similar tax issues may affect the market price for, or the marketability of, the Notes, and may cause the District or the owners to incur significant expense.

Payments on the Notes generally will be subject to U.S. information reporting and possibly to "backup withholding." Under Section 3406 of the Code and applicable U.S. Treasury Regulations issued thereunder, a non-corporate owner of Notes may be subject to backup withholding with respect to "reportable payments," which include interest paid on the Notes and the gross proceeds of a sale, exchange, redemption, retirement or other disposition of the Notes. The payor will be required to deduct and withhold the prescribed amounts if (i) the payee fails to furnish a U.S. taxpayer identification number ("TIN") to the payor in the manner required, (ii) the IRS notifies the payor that the TIN furnished by the payee is incorrect, (iii) there has been a "notified payee underreporting" described in Section 3406(c) of the Code or (iv) the payee fails to certify under penalty of perjury that the payee is not subject to withholding under Section 3406(a)(1)(C) of the Code. Amounts withheld under the backup withholding rules may be refunded or credited against an owner's federal income tax liability, if any, provided that the required information is timely furnished to the IRS. Certain owners (including among others, corporations and certain tax-exempt organizations) are not subject to backup withholding. The failure to comply with the backup withholding rules may result in the imposition of penalties by the IRS.

## **LEGAL MATTERS**

Legal matters incident to the authorization, issuance and sale of the Notes are subject to the approving legal opinion of Orrick, Herrington & Sutcliffe LLP, Bond Counsel. Bond Counsel expects to deliver an opinion at the time of issuance of the Notes substantially in the form set forth in "APPENDIX – E" hereto.

## **LITIGATION**

The District is subject to a number of lawsuits in the ordinary conduct of its affairs. Other than the tax certioraris petitions referenced under "Larger Taxpayers", the District does not believe, however, that such suits, individually or in the aggregate, are likely to have a material adverse effect on the financial condition of the District.

There is no action, suit, proceedings or investigation, at law or in equity, before or by any court, public board or body pending or, to the best knowledge of the District, threatened against or affecting the District to restrain or enjoin the issuance, sale or delivery of the Notes or the levy and collection of taxes or assessments to pay same, or in any way contesting or affecting the validity of the Notes or any proceedings or authority of the District taken with respect to the authorization, issuance or sale of the Notes or contesting the corporate existence or boundaries of the District.

## **CONTINUING DISCLOSURE**

In order to assist the purchasers in complying with Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended ("Rule 15c2-12"), the District will enter into an Undertaking to provide Material Event Notices, a description of which is attached hereto as "APPENDIX – C".

### **Historical Compliance**

The District is in compliance, in all material respects, within the last five years with all previous undertakings made pursuant to the Rule 15c2-12.

## **MUNICIPAL ADVISOR**

Fiscal Advisors & Marketing, Inc. (the "Municipal Advisor") is a Municipal Advisor registered with the Securities and Exchange Commission and the Municipal Securities Rulemaking Board. The Municipal Advisor serves as independent financial advisor to the District on matters relating to debt management. The Municipal Advisor is a financial advisory and consulting organization and is not engaged in the business of underwriting, marketing, or trading municipal securities or any other negotiated instruments. The Municipal Advisor has provided advice as to the plan of financing and the structuring of the Notes. The advice on the plan of financing and the structuring of the Notes was based on materials provided by the District and other sources of information believed to be reliable. The Municipal Advisor has not audited, authenticated, or otherwise verified the information provided by the District or the information set forth in this Official Statement or any other information available to the District with respect to the appropriateness, accuracy, or completeness of disclosure of such information and no guarantee, warranty, or other representation is made by the Municipal Advisor respecting the accuracy and completeness of or any other matter related to such information and this Official Statement. The fees to be paid by the District to the Municipal Advisor are partially contingent on the successful closing of the Notes.

## **CUSIP IDENTIFICATION NUMBERS**

If the Notes are issued in book-entry-only format, it is anticipated that CUSIP (an acronym that refers to Committee on Uniform Security Identification Procedures) identification numbers will be printed on the Notes. All expenses in relation to the printing of CUSIP numbers on the Notes will be paid for by the District provided, however; the District assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers.

## **RATING**

The Notes are not rated. The purchaser(s) of the Notes may choose to have a rating completed after the sale at the expense of the purchaser(s) pending the approval of the District, including any fees to be incurred by the District, as such rating action will result in a material event notification to be posted to EMMA which is required by the District's Continuing Disclosure Undertakings. (See "APPENDIX – C", attached hereto), and may require a supplement to the Final Official Statement depending on the timing of the receipt.

Generally, rating agencies base their ratings on the information and materials furnished to it and on investigations, studies and assumptions by the respective rating agency. There is no assurance that a particular rating will apply for any given period of time or that it will not be lowered or withdrawn entirely if, in the judgment of the agency originally establishing the rating, circumstances so warrant. Any downward revision or withdrawal of the rating of the outstanding bonds may have an adverse effect on the market price of the Notes.

## **MISCELLANEOUS**

So far as any statements made in this Official Statement involve matters of opinion or estimates whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holders of the Notes.

Statements in this official statement, and the documents included by specific reference, that are not historical facts are forward-looking statements, which are based on the District management's beliefs as well as assumptions made by, and information currently available to, the District's management and staff. Because the statements are based on expectations about future events and economic performance and are not statements of fact, actual results may differ materially from those projected. Important factors that could cause future results to differ include legislative and regulatory changes, changes in the economy, and other factors discussed in this and other documents that the District's files with the repositories. When used in District documents or oral presentation, the words "anticipate", "estimate", "expect", "objective", "projection", "forecast", "goal", or similar words are intended to identify forward-looking statements.

To the extent any statements made in this Official Statement involve matters of opinion or estimates, whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holder of the Notes.

Orrick, Herrington & Sutcliffe LLP, New York, New York, Bond Counsel to the District, expresses no opinions as to the accuracy or completeness of information in any documents prepared by or on behalf of the District for use in connection with the offer and sale of the Notes, including but not limited to, the financial or statistical information in this Official Statement.

References herein to the Constitution of the State and various State and federal laws are only brief outlines of certain provisions thereof and do not purport to summarize or describe all of such provisions.

Concurrently with the delivery of the Notes, the District will furnish a certificate to the effect that as of the date of the Official Statement, the Official Statement did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements herein, in the light of the circumstances under which they were made, not misleading, subject to a limitation as to information in the Official Statement obtained from sources other than the District.

The Official Statement is submitted only in connection with the sale of the Notes by the District and may not be reproduced or used in whole or in part for any other purpose.

The District hereby disclaims any obligation to update developments of the various risk factors or to announce publicly any revision to any of the forward-looking statements contained herein or to make corrections to reflect future events or developments except to the extent required by Rule 15c2-12 promulgated by the Securities and Exchange Commission.

Fiscal Advisors & Marketing, Inc. may place a copy of this Official Statement on its website at [www.fiscaladvisors.com](http://www.fiscaladvisors.com). Unless this Official Statement specifically indicates otherwise, no statement on such website is included by specific reference or constitutes a part of this Official Statement. Fiscal Advisors & Marketing, Inc. has prepared such website information for convenience, but no decisions should be made in reliance upon that information. Typographical or other errors may have occurred in converting original source documents to digital format, and neither the District nor Fiscal Advisors & Marketing, Inc. assumes any liability or responsibility for errors or omissions on such website. Further, Fiscal Advisors & Marketing, Inc. and the District disclaim any duty or obligation either to update or to maintain that information or any responsibility or liability for any damages caused by viruses in the electronic files on the website. Fiscal Advisors & Marketing, Inc. and the District also assume no liability or responsibility for any errors or omissions or for any updates to dated website information.

The School District's contact information is as follows: Ms. Sandra Rivers, Business Manager & Clerk, 7668 N. State Street, Lowville, New York 13367, Phone: (315) 376-9100, Email: [srivers@lowvilleacademy.org](mailto:srivers@lowvilleacademy.org).

The District's Bond Counsel contact information is as follows: Douglas E. Goodfriend, Esq., Orrick, Herrington & Sutcliffe LLP, 51 West 52<sup>nd</sup> Street, 15<sup>th</sup> Floor, New York, New York 10019-6142, Phone: (212) 506-5211, Fax: (212) 506-5151, Email: [dgoodfriend@orrick.com](mailto:dgoodfriend@orrick.com).

Additional copies of the Notice of Sale and the Official Statement may be obtained upon request from the offices of Fiscal Advisors & Marketing, Inc., telephone number (315) 752-0051, or at [www.fiscaladvisors.com](http://www.fiscaladvisors.com)

**LOWVILLE CENTRAL SCHOOL DISTRICT**

**Dated: June 18, 2025**

**AMY MARTI**  
**PRESIDENT OF THE BOARD OF EDUCATION AND**  
**CHIEF FISCAL OFFICER**

GENERAL FUND

Balance Sheets

Fiscal Years Ending June 30:	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
<b>ASSETS</b>					
Unrestricted Cash	\$ 1,320,338	\$ 1,910,429	\$ 1,657,724	\$ 1,027,520	\$ 1,272,164
Restricted Cash	13,024,465	13,369,099	13,996,657	13,092,454	13,500,260
Due from Other Funds	182,915	627,636	494,227	978,426	1,979,843
State and Federal Aid Receivable	2,032,444	865,662	1,191,056	858,754	878,121
Due from Fiduciary Funds	34	-	-	-	-
Due from Other Governments	48,241	26,673	174,601	90,610	27,518
Other Receivables	18,557	29,515	34,041	15,851	13,400
Prepaid Expenditures	9,905	9,905	16,114	35,733	58,198
Deferred Expenditures	-	-	-	-	-
<b>TOTAL ASSETS</b>	<b>\$ 16,636,899</b>	<b>\$ 16,838,919</b>	<b>\$ 17,564,420</b>	<b>\$ 16,099,348</b>	<b>\$ 17,729,504</b>
<b>LIABILITIES AND FUND EQUITY</b>					
Accounts Payable	\$ 12,494	\$ 33,869	\$ 64,758	\$ 80,814	\$ 51,837
Accrued Liabilities	25,706	316,275	327,488	337,486	360,072
Due to Other Funds	-	-	-	6,476	-
Due to Other Governments	-	42,399	42,399	45,709	9,043
Due to Fiduciary Funds	185	-	-	-	-
Due to Retirement System	1,068,710	1,169,961	1,216,501	1,294,918	1,254,214
Overpayments	-	-	-	-	-
Deferred Revenue	330,650	-	-	-	-
<b>TOTAL LIABILITIES</b>	<b>1,437,745</b>	<b>1,562,504</b>	<b>1,651,146</b>	<b>1,765,403</b>	<b>1,675,166</b>
<b>FUND EQUITY</b>					
Nonspendable	\$ 9,905	\$ 9,905	\$ 16,114	\$ 35,733	\$ 58,198
Restricted	13,024,465	13,369,099	13,996,657	13,092,454	13,500,260
Assigned	1,183,254	965,534	925,512	612,059	1,331,908
Unassigned	981,530	931,877	974,991	593,699	1,163,972
<b>TOTAL FUND EQUITY</b>	<b>15,199,154</b>	<b>15,276,415</b>	<b>15,913,274</b>	<b>14,333,945</b>	<b>16,054,338</b>
<b>TOTAL LIABILITIES and FUND EQUITY</b>	<b>\$ 16,636,899</b>	<b>\$ 16,838,919</b>	<b>\$ 17,564,420</b>	<b>\$ 16,099,348</b>	<b>\$ 17,729,504</b>

GENERAL FUND

Revenues, Expenditures and Changes in Fund Balance

Fiscal Years Ending June 30:	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
<u>REVENUES</u>					
Real Property Taxes	\$ 3,492,142	\$ 3,717,208	\$ 3,994,692	\$ 4,103,788	\$ 4,350,725
Other Tax Items	3,654,888	3,225,066	2,318,970	1,864,041	1,886,364
Charges for Services	107,296	122,361	94,103	145,399	137,349
Use of Money & Property	374,171	223,685	23,963	50,573	622,220
Sale of Property and Compensation for Loss	27,377	20,936	11,685	5,683	9,686
Miscellaneous	213,143	256,644	404,640	143,623	228,208
Revenues from State Sources	18,796,250	19,906,020	19,144,412	20,019,396	20,347,567
Revenues from Federal Sources	59,848	30,793	478,013	165,437	23,210
Total Revenues	<u>\$ 26,725,115</u>	<u>\$ 27,502,713</u>	<u>\$ 26,470,478</u>	<u>\$ 26,497,940</u>	<u>\$ 27,605,329</u>
Other Sources:					
Interfund Transfers	<u>-</u>	<u>-</u>	<u>-</u>	<u>97</u>	<u>7,784</u>
Total Revenues and Other Sources	<u>\$ 26,725,115</u>	<u>\$ 27,502,713</u>	<u>\$ 26,470,478</u>	<u>\$ 26,498,037</u>	<u>\$ 27,613,113</u>
<u>EXPENDITURES</u>					
General Support	\$ 2,776,371	\$ 4,015,021	\$ 2,867,010	\$ 2,937,184	\$ 3,055,198
Instruction	13,369,735	13,373,485	13,335,197	12,719,807	13,440,683
Pupil Transportation	1,237,104	1,170,933	891,288	1,016,937	994,223
Community Services	49,346	49,346	51,130	-	-
Employee Benefits	5,829,915	5,796,013	5,872,431	5,681,661	5,849,222
Debt Service	3,338,550	3,338,850	3,339,800	3,382,288	3,475,853
Total Expenditures	<u>\$ 26,601,021</u>	<u>\$ 27,743,648</u>	<u>\$ 26,356,856</u>	<u>\$ 25,737,877</u>	<u>\$ 26,815,179</u>
Other Uses:					
Interfund Transfers	<u>117,430</u>	<u>128,573</u>	<u>36,361</u>	<u>123,301</u>	<u>2,377,263</u>
Total Expenditures and Other Uses	<u>\$ 26,718,451</u>	<u>\$ 27,872,221</u>	<u>\$ 26,393,217</u>	<u>\$ 25,861,178</u>	<u>\$ 29,192,442</u>
Excess (Deficit) Revenues Over Expenditures	<u>6,664</u>	<u>(369,508)</u>	<u>77,261</u>	<u>636,859</u>	<u>(1,579,329)</u>
<u>FUND BALANCE</u>					
Fund Balance - Beginning of Year	15,561,998	15,568,662	15,199,154	15,276,415	15,913,274
Prior Period Adjustments (net)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balance - End of Year	<u>\$ 15,568,662</u>	<u>\$ 15,199,154</u>	<u>\$ 15,276,415</u>	<u>\$ 15,913,274</u>	<u>\$ 14,333,945</u>

Source: Audited financial reports of the School District. Summary itself is not audited.

GENERAL FUND

Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

Fiscal Years Ending June 30:	2024			2025	2026
	Adopted Budget	Modified Budget	Actual	Adopted Budget	Adopted Budget
<b>REVENUES</b>					
Real Property Taxes	\$ 4,867,876	\$ 4,460,570	\$ 4,459,955	\$ 4,989,086	\$ 5,138,260
Other Tax Items	1,452,947	1,868,253	1,871,724	1,459,627	1,272,907
Charges for Services	-	47,500	124,929	-	-
Use of Money & Property	-	58,650	863,932	-	-
Sale of Property and Compensation for Loss	-	-	26,907	-	-
Miscellaneous	189,150	123,733	293,050	296,905	302,755
Revenues from State Sources	22,637,819	22,637,819	22,729,390	22,772,867	23,411,611
Revenues from Federal Sources	-	10,000	11,733	-	-
Total Revenues	<u>\$ 29,147,792</u>	<u>\$ 29,206,525</u>	<u>\$ 30,381,620</u>	<u>\$ 29,518,485</u>	<u>\$ 30,125,533</u>
Other Sources:					
Interfund Transfers	<u>1,000,000</u>	<u>-</u>	<u>-</u>	<u>1,200,000</u>	<u>1,300,000</u>
Total Revenues and Other Sources	<u>\$ 30,147,792</u>	<u>\$ 29,206,525</u>	<u>\$ 30,381,620</u>	<u>\$ 30,718,485</u>	<u>\$ 31,425,533</u>
<b>EXPENDITURES</b>					
General Support	\$ 3,470,811	\$ 4,247,657	\$ 3,714,932	\$ 3,657,575	\$ 3,836,878
Instruction	15,110,590	15,256,090	14,250,748	15,651,364	16,149,149
Pupil Transportation	1,268,478	1,260,353	985,543	1,282,818	1,158,299
Community Services	-	9,000	-	4,000	-
Employee Benefits	6,464,523	6,275,636	6,013,787	6,699,739	7,009,231
Debt Service	3,523,390	3,564,228	3,564,227	3,262,989	2,419,559
Total Expenditures	<u>\$ 29,837,792</u>	<u>\$ 30,612,964</u>	<u>\$ 28,529,237</u>	<u>\$ 30,558,485</u>	<u>\$ 30,573,116</u>
Other Uses:					
Interfund Transfers	<u>310,000</u>	<u>310,000</u>	<u>131,990</u>	<u>160,000</u>	<u>852,417</u>
Total Expenditures and Other Uses	<u>\$ 30,147,792</u>	<u>\$ 30,922,964</u>	<u>\$ 28,661,227</u>	<u>\$ 30,718,485</u>	<u>\$ 31,425,533</u>
Excess (Deficit) Revenues Over Expenditures	<u>-</u>	<u>(1,716,439)</u>	<u>1,720,393</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCE</b>					
Fund Balance - Beginning of Year	-	1,716,439	14,333,945	-	-
Prior Period Adjustments (net)	-	-	-	-	-
Fund Balance - End of Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 16,054,338</u>	<u>\$ -</u>	<u>\$ -</u>

Source: Audited financial report and budgets of the School District. Summary itself is not audited.

**BONDED DEBT SERVICE**

<u>Fiscal Year Ending June 30th</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 2,867,000	\$ 395,989	\$ 3,262,989
2026	945,000	273,887	1,218,887
2027	910,000	227,565	1,137,565
2028	870,000	188,056	1,058,056
2029	835,000	148,388	983,388
2030	775,000	109,958	884,958
2031	720,000	73,750	793,750
2032	755,000	37,750	792,750
<b>TOTALS</b>	<b>\$ 8,677,000</b>	<b>\$ 1,455,342</b>	<b>\$ 10,132,342</b>

CURRENT BONDS OUTSTANDING

Fiscal Year Ending June 30th	2017B - DASNY Capital Project			2017G - DASNY Refunding of 2011A DASNY		
	Principal	Interest	Total	Principal	Interest	Total
2025	\$ 540,000	\$ 256,500	\$ 796,500	\$ 2,025,000	\$ 101,250	\$ 2,126,250
2026	565,000	229,500	794,500	-	-	-
2027	590,000	201,250	791,250	-	-	-
2028	620,000	171,750	791,750	-	-	-
2029	655,000	140,750	795,750	-	-	-
2030	685,000	108,000	793,000	-	-	-
2031	720,000	73,750	793,750	-	-	-
2032	755,000	37,750	792,750	-	-	-
TOTALS	\$ 5,130,000	\$ 1,219,250	\$ 6,349,250	\$ 2,025,000	\$ 101,250	\$ 2,126,250
Fiscal Year Ending June 30th	2020 Purchase of Buses			2021 Purchase of Buses		
	Principal	Interest	Total	Principal	Interest	Total
2025	\$ 75,000	\$ 1,339	\$ 76,339	\$ 80,000	\$ 2,200	\$ 82,200
2026	75,000	446	75,446	80,000	1,350	81,350
2027	-	-	-	80,000	450	80,450
TOTALS	\$ 150,000	\$ 1,785	\$ 151,785	\$ 240,000	\$ 4,000	\$ 244,000
Fiscal Year Ending June 30th	2022 Purchase of Buses			2023 Purchase of Buses		
	Principal	Interest	Total	Principal	Interest	Total
2025	\$ 75,000	\$ 9,180	\$ 84,180	\$ 72,000	\$ 25,520	\$ 97,520
2026	75,000	6,724	81,724	85,000	13,240	98,240
2027	75,000	4,211	79,211	90,000	9,591	99,591
2028	80,000	1,468	81,468	90,000	5,838	95,838
2029				95,000	1,981	96,981
TOTALS	\$ 305,000	\$ 21,582	\$ 326,582	\$ 432,000	\$ 56,170	\$ 488,170
Fiscal Year Ending June 30th	2024 Purchase of Buses					
	Principal	Interest	Total			
2025	\$ -	\$ -	\$ -			
2026	65,000	22,627.50	87,628			
2027	75,000	12,062.50	87,063			
2028	80,000	9,000.00	89,000			
2029	85,000	5,657.50	90,658			
2030	90,000	1,958	91,958			
TOTALS	\$ 395,000	\$ 51,305	\$ 446,305			

### MATERIAL EVENT NOTICES

In accordance with the provisions of Rule 15c2-12, as the same may be amended or officially interpreted from time to time (the "Rule"), promulgated by the Commission pursuant to the Securities Exchange Act of 1934, the District has agreed to provide or cause to be provided, in a timely manner not in excess of ten (10) business days after the occurrence of the event, during the period in which the Notes are outstanding, to the EMMA system of the Municipal Securities Rulemaking Board ("MSRB") or any other entity designated or authorized by the Commission to receive reports pursuant to the Rule, notice of the occurrence of any of the following events with respect to the Notes:

- (a) principal and interest payment delinquencies
- (b) non-payment related defaults, if material
- (c) unscheduled draws on debt service reserves reflecting financial difficulties
- (d) in the case of credit enhancement, if any, provided in connection with the issuance of the Notes, unscheduled draws on credit enhancements reflecting financial difficulties
- (e) substitution of credit or liquidity providers, or their failure to perform
- (f) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701 TEB) or other material notices or determinations with respect to the tax status of the Note, or other material events affecting the tax status of the Notes
- (g) modifications to rights of Note holders, if material
- (h) note calls, if material and tender offers
- (i) defeasances
- (j) release, substitution, or sale of property securing repayment of the Note
- (k) rating changes
- (l) bankruptcy, insolvency, receivership or similar event of the District
- (m) the consummation of a merger, consolidation, or acquisition involving the District or the sale of all or substantially all of the assets of the District, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material
- (n) appointment of a successor or additional trustee or the change of name of a trustee, if material
- (o) incurrence of a "financial obligation" (as defined in the Rule) of the District, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the District, any of which affect Note holders, if material; and
- (p) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the District, any of which reflect financial difficulties.

Event (c) is included pursuant to a letter from the SEC staff to the National Association of Bond Lawyers dated September 19, 1995. However, event (c) is not applicable, since no "debt service reserves" will be established for the Note.

With respect to event (d) the District does not undertake to provide any notice with respect to credit enhancement added after the primary offering of the Notes.

With respect to event (l) above, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the District in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or government authority has assumed jurisdiction over substantially all of the assets or business of the District, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the District.

With respect to events (o) and (p), the term “financial obligation” means a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term “financial obligation” shall not include municipal securities as to which a final Official Statement has been provided to the Municipal Securities Rulemaking Board consistent with the Rule.

The District may from time to time choose to provide notice of the occurrence of certain other events, in addition to those listed above, if the District determines that any such other event is material with respect to the Note; but the District does not undertake to commit to provide any such notice of the occurrence of any material event except those events listed above.

The District reserves the right to terminate its obligation to provide the aforescribed notices of material events, as set forth above, if and when the District no longer remains an obligated person with respect to the Note within the meaning of the Rule. The District acknowledges that its undertaking pursuant to the Rule described under this heading is intended to be for the benefit of the holders of the Note (including holders of beneficial interests in the Note). The right of holders of the Note to enforce the provisions of the undertaking will be limited to a right to obtain specific enforcement of the District’s obligations under its material event notices undertaking and any failure by the District to comply with the provisions of the undertaking will neither be a default with respect to the Note nor entitle any holder of the Note to recover monetary damages.

The District reserves the right to modify from time to time the specific types of information provided or the format of the presentation of such information, to the extent necessary or appropriate in the judgment of the District; provided that the District agrees that any such modification will be done in a manner consistent with the Rule.

An "Undertaking to Provide Notice of Material Events" to this effect shall be provided to the purchaser at closing.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT  
LEWIS COUNTY, NEW YORK**

**FINANCIAL STATEMENTS  
AND OTHER FINANCIAL INFORMATION**

**JUNE 30, 2024**

Such Financial Report and opinions were prepared as of date thereof and have not been reviewed and/or updated in connection with the preparation and dissemination of this Official Statement.

**L**OWVILLE ACADEMY AND  
CENTRAL SCHOOL DISTRICT

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*FINANCIAL STATEMENTS*

June 30, 2024



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## **INDEPENDENT AUDITOR'S REPORT**

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### **BOARD OF EDUCATION LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

#### **Report on the Audit of the Financial Statements**

##### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Lowville Academy and Central School District as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Lowville Academy and Central School District, as of June 30, 2024, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

##### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Lowville Academy and Central School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

##### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Lowville Academy and Central School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Lowville Academy and Central School District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Lowville Academy and Central School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (pages 5-18), Schedule of Changes in the District's Total OPEB Liability and Related Ratios (page 84), Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual – General Fund (pages 86-87), Schedule of District's Proportionate Share of the Net Pension Asset (Liability) – NYSLRS Pension Plan (page 88), and Schedule of District's Contributions – NYSLRS Pension Plan (page 89), be presented to supplement the basic financial statements. Such information is the responsibility of management, and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

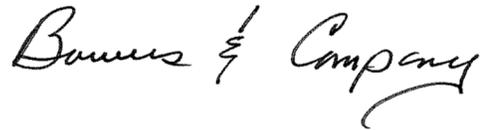
## **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Lowville Academy and Central School District's basic financial statements. The Schedule of Change from Adopted Budget to Final Budget and the Real Property Tax Limit – General Fund, Schedule of Capital Projects Fund – Project Expenditures and Financing Resources, Combined Balance Sheet – Non-Major Governmental Funds, Combined Statement of Revenues, Expenditures, and Changes in Fund Balances – Non-Major Governmental Funds, and Net Investment in Capital Assets (pages 90-96) and Schedule of Expenditures of Federal Awards (pages 103-104), as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America.

In our opinion, the Schedule of Change from Adopted Budget to Final Budget and the Real Property Tax Limit – General Fund, Schedule of Capital Projects Fund – Project Expenditures and Financing Resources, Combined Balance Sheet – Non-Major Governmental Funds, Combined Statement of Revenues, Expenditures, and Changes in Fund Balances – Non-Major Governmental Funds, and Net Investment in Capital Assets (pages 90-96), and the Schedule of Expenditures of Federal Awards (pages 103-104) are fairly stated in all material respects in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated September 23, 2024 on our consideration of the Lowville Academy and Central School District’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Lowville Academy and Central School District’s internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Lowville Academy and Central School District’s internal control over financial reporting and compliance.



Watertown, New York  
September 23, 2024

# LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT

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## MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2024

### INTRODUCTION

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This section of Lowville Academy and Central School District's annual financial report features a discussion and analysis of financial performance during the fiscal year ended June 30, 2024. Please read it in conjunction with the financial statements, which immediately follow this section.

### FINANCIAL HIGHLIGHTS

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- The District's General Fund total fund balance increased from \$14.3 million to \$16.1 million mostly due to an increase in State Aid of approximately \$2.4 million.
- Net position in the district-wide statements overall remained consistent year over year with a decrease of \$36,064.
- The District continued to offer all programs without reducing services and made improvements to the existing instructional programs to increase the quality of education the students receive.

### OVERVIEW OF FINANCIAL STATEMENTS

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This annual report consists of three parts: management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the District:

- The first two are *entity-wide financial statements* that provide both short-term and long-term information about the District's overall financial status.
- The remaining statements are *fund financial statements* that focus on individual parts of the District, reporting the operations in more detail than the entity-wide statements.
- The *governmental fund statements* tell how basic services such as instruction and support functions were financed in the short term as well as what remains for future spending.
- *Fiduciary funds* statements provide information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others, including the employees of the district.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**MANAGEMENT'S DISCUSSION AND ANALYSIS**

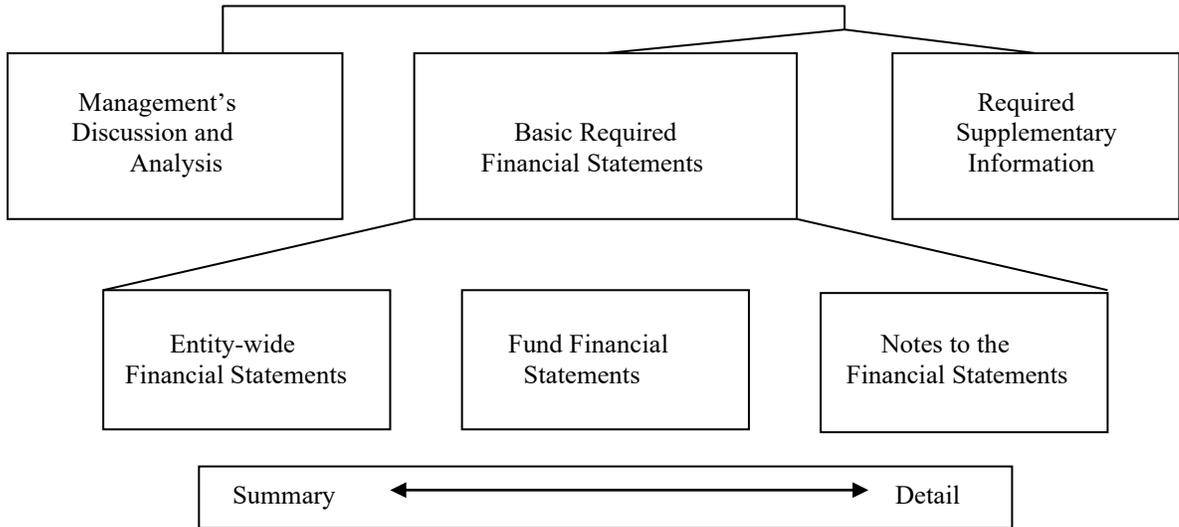
June 30, 2024

**OVERVIEW OF FINANCIAL STATEMENTS - Continued**

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The financial statements also include notes that provide additional information about the financial statements and the balances reported. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the District's budget for the year. Table A-1 shows how the various parts of this annual report are arranged and related to one another.

**Table A-1:** Organization of the District's Annual Financial Report



**Table A-2:** Summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of the overview section of management's discussion and analysis highlights the structure and contents of each of the statements.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

**MANAGEMENT'S DISCUSSION AND ANALYSIS**

June 30, 2024

**OVERVIEW OF FINANCIAL STATEMENTS - Continued**

**Table A-2: Major Features of the Entity-Wide and Fund Financial Statements**

Table A-2	6/30/2024		
		Fund Financial Statements	
➔	District-Wide	Governmental Funds	Fiduciary Funds
<b>Scope</b>	Entire entity (except Fiduciary funds)	The activities of the School District that are not fiduciary, such as instruction, special education and building maintenance	Instances in which the School District acts as a trustee or acts as an agent for resources that belong to others but does not have administrative control, such as property taxes collected on behalf of other governments or scholarships in a trust
<b>Required Financial Statements</b>	1. Statement of Net Position	3. Balance Sheet	5. Statement of Fiduciary Net Position
	2. Statement of Activities	4. Statement of Revenues, Expenditures, and Changes in Fund Balance	6. Statement of Changes in Fiduciary Net Position
<b>Accounting Basis and Measurement Focus</b>	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus
<b>Type of Asset / Liability Information</b>	All assets and liabilities, both financial and capital, short-term and long-term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can
<b>Type of Inflow / Outflow Information</b>	All revenues and expenses during year; regardless of when cash is received or paid.	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable	Additions and deductions during the year, regardless of when cash is received or paid

**District-Wide Statements**

District-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. All current year revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

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## LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT

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### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2024

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#### OVERVIEW OF FINANCIAL STATEMENTS - Continued

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##### District-Wide Statements – Continued

The two district-wide statements report the District's *net position* and how they have changed. Net position, the difference between the assets and deferred inflows of resources less liabilities and deferred inflows of resources, is one way to measure the financial health or position of the District.

- Over time, increases and decreases in net position is an indicator of whether the financial position is improving or deteriorating, respectively.
- For assessment of the overall health of the District, additional non-financial factors such as changes in the District's property tax base and the condition of buildings and other facilities should be considered.

Net position of the governmental activities differs from the governmental fund balances, because governmental fund level statements only report transactions using or providing current financial resources. Also, capital assets are reported as expenditures when financial resources (money) are expended to purchase or build said assets. Likewise, the financial resources that may have been borrowed are considered revenue when they are received. The principal and interest payments are both considered expenditures when paid. Depreciation is not calculated if it does not provide or reduce current financial resources. Finally, capital assets and long-term debt are both accounted for in account groups and do not affect the fund balances.

Government-wide statements are reported utilizing an economic resources measurement focus and full accrual basis of accounting that involves the following steps to format the Statement of Net Position:

- Capitalize current outlays for capital assets;
- Report long-term debt as a liability;
- Depreciate capital assets and intangible lease asset and allocate the depreciation and amortization to the proper program/activities;
- Calculate revenue and expense using the economic resources measurement focus and the accrual basis of accounting; and
- Allocate Net Position balances as follows:
  - *Net Investments in Capital Assets* - net capital assets reduced by outstanding balances of related debt obligations from such net capital assets;
  - *Restricted Net Position* - has constraints placed on the use by external sources (creditors, grantors, contributors, or laws or regulations of governments) or imposed by law through constitutional provisions, or enabling legislation; and
  - *Unrestricted Net Position* - reports the balance of net position that does not meet any of the above restrictions.

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## LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT

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### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2024

### FUND FINANCIAL STATEMENTS

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The fund financial statements provide more detailed information about the District's funds. Funds are accounting devices that the District uses to keep track of specific revenue sources and spending on particular programs. The funds have been established in accordance with the laws of the State of New York.

The District has two kinds of funds:

- *Governmental funds*: Most of the basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the programs of the District. Because this information does not encompass the additional long-term focus of the entity-wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or differences) between them. In summary, the governmental fund statements focus primarily on the sources, uses and balances of current financial resources and often has a budgetary orientation. Included are the General Fund, Special Revenue Funds, Debt Service Funds, Capital Project Funds and Permanent Funds. Required statements are the Balance Sheet and the Statement of Revenues, Expenditures, and Changes in Fund Balances.
- *Fiduciary funds*: The District is the trustee or *fiduciary* for assets that are being held for individuals, private organizations, or other governments that are not held in a trust, such as property taxes collected on behalf of other governments. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the entity-wide financial statements, because it cannot use these assets to finance its operations. Fiduciary fund reporting focuses on net position and changes in net position. This report is developed using the economic resources measurement focus and the accrual basis of accounting. Required statements are the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**MANAGEMENT'S DISCUSSION AND ANALYSIS**

June 30, 2024

**FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE**

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The District's net position remained unchanged from 2023 to 2024 as detailed in Tables A-3 and A-4.

**Table A-3: Condensed Statement of Net Position-Governmental Activities (In Millions)**

	<b>Fiscal Year 2023</b>	<b>Fiscal Year 2024</b>	<b>Percent Change</b>
<b>Assets</b>			
Current and Other Assets	\$ 18.9	\$ 17.8	-6.1%
Capital Assets	41.1	43.6	6.2%
<b>Total Assets</b>	<u>\$ 60.0</u>	<u>\$ 61.4</u>	<u>2.3%</u>
<b>Deferred Outflows of Resources</b>			
Other Postemployment Benefits	\$ 16.2	\$ 12.3	-23.9%
Pensions	7.6	5.9	-22.4%
<b>Total Deferred Outflows of Resources</b>	<u>\$ 23.8</u>	<u>\$ 18.2</u>	<u>-23.4%</u>
<b>Liabilities</b>			
Current Liabilities	\$ 5.7	\$ 6.6	15.8%
Long-Term Liabilities	68.2	63.9	-6.3%
<b>Total Liabilities</b>	<u>\$ 73.9</u>	<u>\$ 70.5</u>	<u>-4.6%</u>
<b>Deferred Inflows of Resources</b>			
Other Postemployment Benefits	\$ 19.6	\$ 18.3	-6.6%
Pensions	0.6	1.1	82.3%
<b>Total Deferred Inflows of Resources</b>	<u>\$ 20.2</u>	<u>\$ 19.4</u>	<u>-4.0%</u>
<b>Net Position</b>			
Net Investment in Capital Assets	\$ 28.8	\$ 34.7	20.5%
Restricted	14.9	14.5	-2.9%
Unrestricted (Deficit)	(54.0)	(59.5)	-10.1%
<b>Total Net Position</b>	<u>\$ (10.3)</u>	<u>\$ (10.3)</u>	<u>-0.1%</u>

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## LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT

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### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2024

### FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE - Continued

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Net Position may serve over time as a useful indicator of a government's financial position. In the case of the School District, liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$10.3 million at the close of the most recent fiscal year. This represents \$36,064 decrease in the statement of net position for the year. The overall unrestricted deficit is largely due to the District's other postemployment benefit ("OPEB") liability. As of June 30, 2024, the OPEB liability was \$55.0 million compared to \$55.3 million reported at the close of the prior fiscal year. The overall consistency of net position year over year is due to the changes in deferrals for GASB 68 and GASB 75 were offset by equivalent payments on the District's long term debt obligations.

In addition to assets, the *statement of net position* reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. Included in deferred outflows of resources in the current year is \$5.8 million related to the District's participation in the NYS TRS and ERS pension systems and \$12.3 million related to the District's OPEB Plan.

In addition to liabilities, the *statement of net position* or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Included in deferred inflows of resources in the current year is \$1.1 million related to the District's participation in the NYS TRS and ERS pension systems, and \$18.3 million related to the District's OPEB Plan.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**MANAGEMENT'S DISCUSSION AND ANALYSIS**

June 30, 2024

**FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE - Continued**

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**Changes in Net Position**

The District's fiscal year 2024 revenues totaled \$34.5 million (See Table A-4). Property taxes (including payments in lieu of taxes) and state formula aid accounted for most of the District's revenue by contributing approximately 18 cents and 66 cents, respectively, of every dollar raised (See Table A-5). The remainder came from fees charged for services, operating grants, and other miscellaneous sources.

The total cost of all programs and services totaled \$34.5 million for fiscal year 2024. These expenses (approximately 99 percent) are predominantly related to general support, instruction, school food service, and caring for and transporting students (See Table A-6). The District's debt service interest accounts for less than 1 percent of total costs.

**Table A-4:** Changes in Net Position from Operating Results Governmental Activities Only (In Millions)

	<b>Fiscal Year 2023</b>	<b>Fiscal Year 2024</b>	<b>Percent Change</b>
<b>Revenues</b>			
Program Revenues			
Charges for Services	\$ 0.4	\$ 0.3	-25.8%
Operating and Capital Grants	4.1	3.3	-19.1%
General Revenues			
Property Taxes	6.2	6.3	2.1%
State Formula Aid	20.5	22.7	10.9%
Investment Earnings	0.7	1.0	100.0%
Other	0.5	0.9	80.0%
<b>Total Revenues</b>	<u>\$ 32.4</u>	<u>\$ 34.5</u>	<u>6.6%</u>
<b>Expenses</b>			
General Support	\$ 6.4	\$ 7.1	10.7%
Instruction	24.9	24.1	-3.2%
Pupil Transportation	1.8	1.9	3.2%
Debt Service	0.4	0.2	-39.5%
School Food Service Program	1.1	1.2	7.8%
<b>Total Expenses</b>	<u>\$ 34.6</u>	<u>\$ 34.5</u>	<u>-0.4%</u>
<b>Change in Net Position</b>	<u>\$ (2.2)</u>	<u>\$ (0.0)</u>	<u>-98.9%</u>

LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT

MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2024

FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE - Continued

Changes in Net Position – Continued

Table A-5:

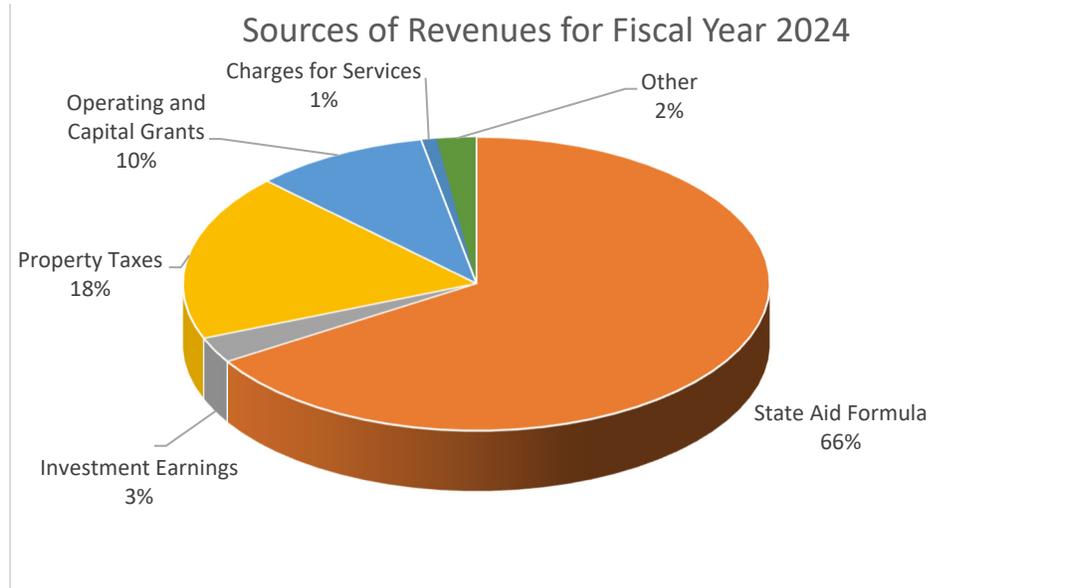
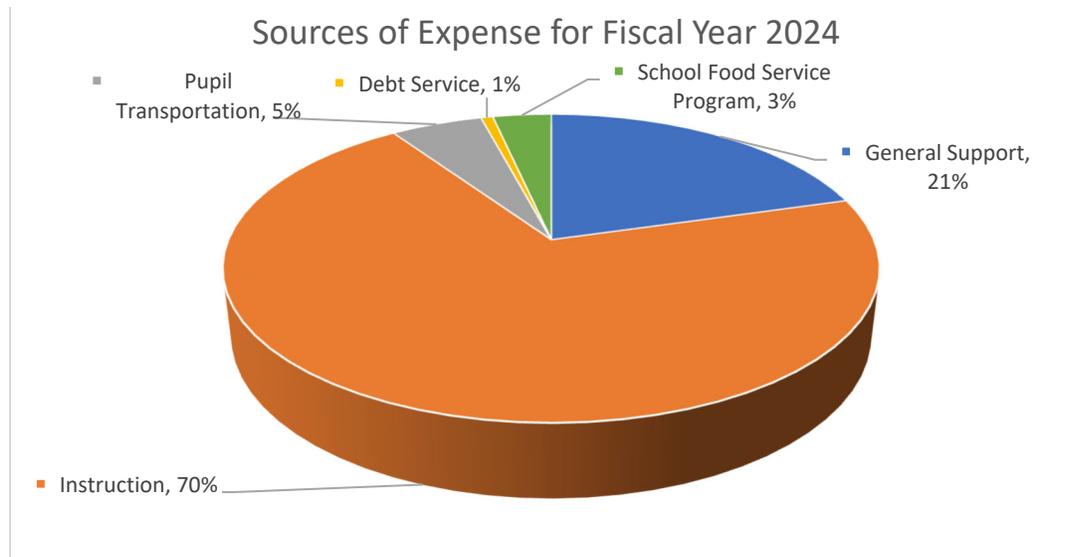


Table A-6:



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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**MANAGEMENT'S DISCUSSION AND ANALYSIS**

June 30, 2024

**FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A  
WHOLE - Continued**

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**Governmental Activities**

Revenues for the District's governmental activities totaled \$34.5 million while total expenses equaled \$34.5 million.

Table A-7 presents the cost of five major District activities. The table also shows each activity's net cost (total cost less fees generated by the activities and intergovernmental aid provided for specific programs). The net cost shows the financial burden placed on the District's taxpayers by each of these functions.

**Table A-7:** Net Cost of Governmental Activities (In millions) for Fiscal Year 2024

<b>Category</b>	<b>Total Cost</b>	<b>Net Cost</b>
General Support	\$ 7.1	\$ 7.1
Instruction	24.1	21.7
Pupil Transportation	1.9	1.9
Debt Service	0.2	0.2
School Food Service	1.2	0.0
Total	<u>\$ 34.5</u>	<u>\$ 30.9</u>

- The cost of all governmental activities this year was \$34.5 million (Statement of Activities Expense column).
- The users of the District's programs (\$0.3 million) financed some of the cost (Statement of Activities Charges For Services and Sales column).
- The Federal and State governments subsidized certain programs with grants and contributions (\$3.3 million) (Statement of Activities Operating Grants columns).
- Most of the District's net costs (\$30.9 million) were financed by District taxpayers and State and Federal aid (Statement of Activities Net (Expenses) Revenue and Changes in Net Position column).

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## LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT

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### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2024

### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

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Variances between years for the governmental fund financial statements are not the same as variances between years for the District-wide financial statements. The District's governmental funds are presented on the **current financial resources measurement focus** and the **modified accrual basis of accounting**. Based on this presentation, governmental funds do not include long-term debt liabilities for the funds' projects and capital assets purchased by the funds. Governmental funds will include the proceeds received from the issuance of debt, the current payment for capital assets, and the current payments for debt.

#### **Budgetary Highlights**

Over the course of the year, the District revised the budget several times. These budget amendments fall into three categories:

- Changes made to account for significant events.
- Increases in appropriations to prevent budget overruns.
- Appropriating reserves for specific unbudgeted expenses.

Significant variances between budget and actual are as follows:

#### **Revenues**

- Increase in use of money and property (\$.8 million) – increasing interest rates on all District bank accounts.

#### **Expenditures**

- The District overestimated \$0.24 million in the area of Teaching - Regular Instruction and Special Schools, \$0.17 million for Programs for Students with Disabilities, \$0.07 million for pupil services and \$0.26 in Employee Benefits directly related to conservative budgeting approach and shifting spending to the federal grants.
- The District overestimated general support expenses by \$0.34 million and transportation expenses by \$0.13 million mostly due to conservative budgeting approach and shifting some spending to the federal grants.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**MANAGEMENT'S DISCUSSION AND ANALYSIS**

June 30, 2024

**CAPITAL ASSETS AND DEBT ADMINISTRATION**

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**Capital Assets**

By the end of fiscal year 2024, the District had invested \$85 million in a broad range of capital assets, including land, improvements, buildings, machinery and equipment, and vehicles.

**Table A-8:** Capital Assets (In millions)

<b>Category</b>	<b>Fiscal Year 2023</b>	<b>Fiscal Year 2024</b>	<b>Percent Change</b>
Land & Improvements	\$ 10.3	\$ 14.8	43.5%
Buildings	60.5	60.6	0.1%
Equipment & Furniture	9.0	9.7	7.8%
Intangible Lease Asset	0.2	0.2	4.5%
<b>Total</b>	<u>\$ 80.0</u>	<u>\$ 85.3</u>	<u>6.6%</u>

**Long-Term Debt**

At year-end, the District had \$67.1 million in general obligation and other long-term debt outstanding. More detailed information about the District's long-term liabilities is presented in the Notes to the Financial Statements.

**Table A-9:** Outstanding Long-Term Debt (In millions)

<b>Category</b>	<b>Fiscal Year 2024</b>
General Obligation Bonds	\$ 9.3
Other General Obligation Liabilities	57.8
<b>Total</b>	<u>\$ 67.1</u>

Governmental Accounting Standards Board (GASB) Statement Number 75, *Accounting and Financial Reporting for Other Postemployment Benefits* which the District adopted in 2018 requires the District to recognize the cost of future benefits rather than on a pay-as-you-go method. For Lowville, that analysis is limited to the provision of health care benefits into retirement. The cumulative net obligation at year end is \$55.0 million. A complete discussion of the application of GASB Statement 75 can be found in Note 11.

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## LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT

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### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2024

#### FACTORS BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of the following circumstances that could significantly affect its financial status in the future.

- Overcoming the long term educational and social-emotional consequences of the COVID-19 school shut-down will be an effort that will continue for years. Knowledge of the intensive needs students have as a result of isolation over time are still emerging and becoming clear to educators. The compounding impact of fewer hours of support and many students being in unfit homes for far too long has created a need for intervention services for an exponential number of students compared with typical years. The services and resources that will be required to address these needs will continue throughout the entire academic career for many of our students. It will be critically important to spend additional funds for curriculum, social-emotional training, parent out-reach, community response and personnel to create an educational environment that will allow for students to grow through these barriers and become confident and capable graduates. In addition, there seems to be an increasing trend of students requiring more intensive and costly special education services each year. We see these factors as ongoing/ unknown obligations.
- The Federal government allocated millions of dollars in relief funding to New York State earmarked for school districts to assist in responding to the coronavirus. The funding was to be spent over a three year period of time through 2024. The concern is for the potential funding cliff that may occur in the state's budget and their inability to fund state aid to schools at the expected level. Our district is heavily dependent on state aid to fund our local budget in addition to the extra needs previously identified. While the district has healthy reserves established, any loss of state aid will place a strain on our reserves and ultimately our school tax payers. The Board of Education recognizes that careful planning regarding the use of reserves is essential, and their goal is to makes strategic decisions which will insure a degree of safety and stability for the District's finances.
- The District experienced two significant disasters due to flash flooding in the summer of 2024 causing millions of dollars of damage throughout areas of the school campus. While FEMA funding is expected to offset the costs of remediation and repairs, it is not clear at this point exactly how much will be allocated specifically for Lowville Academy. The District expects state building aid to cover a portion of this emergency capital project as well. The District will incur borrowing costs for a Revenue Anticipation Note to meet immediate cash flow needs and potentially a local share of the costs related to these disasters.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**MANAGEMENT'S DISCUSSION AND ANALYSIS**

June 30, 2024

**CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide citizens, taxpayers, customers, and investors and creditors with a general overview of the finances of the District and to demonstrate our accountability with the money we receive. If you have any questions about this report or need additional financial information, contact:

Lowville Academy and Central School District  
Attn: School Business Manager  
7668 N. State Street  
Lowville, NY 13367  
315-376-9100

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**  
**AUDITED BASIC FINANCIAL STATEMENTS**

**STATEMENT OF NET POSITION – GOVERNMENTAL ACTIVITIES**

June 30, 2024

<b>ASSETS</b>		
Cash and Cash Equivalents		
Unrestricted	\$	1,582,988
Restricted		14,388,395
Receivables		
State and Federal Aid		1,620,337
Due From Other Governments		27,518
Other		20,369
Inventories		57,993
Prepaid Expenses		58,198
Capital Assets, Net		43,630,112
<b>TOTAL ASSETS</b>	<b>\$</b>	<b>61,385,910</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	\$	12,324,228
Pensions		5,830,395
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b>\$</b>	<b>18,154,623</b>
<b>LIABILITIES</b>		
Payables		
Accounts Payable	\$	1,705,740
Accrued Liabilities		360,072
Due to Other Governments		9,226
Accrued Interest on Bonds Payable		34,590
Due to Teachers' Retirement System		1,134,706
Due to Employees' Retirement System		133,688
Unearned Credits		
Unearned Revenues - Other		10,923
Long-Term Liabilities		
Due and Payable Within One Year		
Bonds Payable, Net of Unamortized Premium		3,151,530
Lease Liability		30,340
Due and Payable After One Year		
Bonds Payable, Net of Unamortized Premium		6,136,516
Lease Liability		44,336
Compensated Absences Payable		607,322
Other Postemployment Benefits Payable		55,038,857
Net Pension Liability - Proportionate Share		2,064,032
<b>TOTAL LIABILITIES</b>	<b>\$</b>	<b>70,461,878</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	\$	18,300,115
Pensions		1,093,943
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>\$</b>	<b>19,394,058</b>
<b>NET POSITION</b>		
Net Investment in Capital Assets	\$	34,692,665
Restricted		
Other Legal Restrictions		14,468,289
Unrestricted (Deficit)		(59,476,357)
<b>TOTAL NET POSITION</b>	<b>\$</b>	<b>(10,315,403)</b>

See notes to audited basic financial statements.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

**STATEMENT OF ACTIVITIES AND CHANGES IN NET POSITION -  
GOVERNMENTAL ACTIVITIES**

Year Ended June 30, 2024

	<u>Expenses</u>	<u>Program Revenues</u>		<u>Net (Expense) Revenue and Changes in Net Position</u>
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	
<b>FUNCTIONS/PROGRAMS</b>				
General Support	\$ 7,083,506	\$ -	\$ -	\$ (7,083,506)
Instruction	24,156,010	124,929	2,327,462	(21,703,619)
Pupil Transportation	1,857,692	-	-	(1,857,692)
Debt Service - Interest	241,832	-	-	(241,832)
School Food Service Program	1,185,403	171,932	988,084	(25,387)
Total Functions and Programs	<u>\$ 34,524,443</u>	<u>\$ 296,861</u>	<u>\$ 3,315,546</u>	<u>(30,912,036)</u>
<b>GENERAL REVENUES</b>				
Real Property Taxes				4,459,955
Other Tax Items				1,871,724
Use of Money and Property				970,107
Sale of Property and Compensation for Loss				26,907
Loss on Disposal of Capital Assets				(18,674)
State Sources				22,729,390
Medicaid Reimbursement				11,733
Miscellaneous				824,830
Total General Revenues				<u>30,875,972</u>
Change in Net Position				(36,064)
Net Position - Beginning of Year				<u>(10,279,339)</u>
Net Position - End of Year				<u>\$ (10,315,403)</u>

See notes to audited basic financial statements.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

**BALANCE SHEET - GOVERNMENTAL FUNDS**

June 30, 2024

	<u>General</u>	<u>Special Aid</u>	<u>Capital Project District- Wide</u>	<u>Total Non-Major Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>					
Cash and Cash Equivalents					
Unrestricted	\$ 1,272,164	\$ 40,022	\$ -	\$ 270,802	\$ 1,582,988
Restricted	13,500,260	-	532	887,603	14,388,395
Receivables					
Due From Other Funds	1,979,843	-	-	99,835	2,079,678
State and Federal Aid	878,121	555,209	-	187,007	1,620,337
Due From Other Governments	27,518	-	-	-	27,518
Other	13,400	-	-	6,969	20,369
Inventories	-	-	-	57,993	57,993
Prepaid Expenditures	58,198	-	-	-	58,198
<b>TOTAL ASSETS</b>	<b>\$ 17,729,504</b>	<b>\$ 595,231</b>	<b>\$ 532</b>	<b>\$ 1,510,209</b>	<b>\$ 19,835,476</b>
<b>LIABILITIES</b>					
Payables					
Accounts Payable	\$ 51,837	\$ 5,738	\$ 1,648,165	\$ -	\$ 1,705,740
Accrued Liabilities	360,072	-	-	-	360,072
Due to Other Funds	-	589,493	1,432,426	57,759	2,079,678
Due to Other Governments	9,043	-	-	183	9,226
Due to Teachers' Retirement System	1,134,706	-	-	-	1,134,706
Due to Employees' Retirement System	119,508	-	-	14,180	133,688
Unearned Credits					
Unearned Revenues	-	-	-	10,923	10,923
Total Liabilities	<u>1,675,166</u>	<u>595,231</u>	<u>3,080,591</u>	<u>83,045</u>	<u>5,434,033</u>
<b>FUND BALANCES (Deficits)</b>					
Nonspendable	58,198	-	-	57,993	116,191
Restricted	13,500,260	-	-	968,029	14,468,289
Assigned	1,331,908	-	-	401,142	1,733,050
Unassigned	1,163,972	-	(3,080,059)	-	(1,916,087)
Total Fund Balances (Deficits)	<u>16,054,338</u>	<u>-</u>	<u>(3,080,059)</u>	<u>1,427,164</u>	<u>14,401,443</u>
<b>TOTAL LIABILITIES AND FUND BALANCES (Deficits)</b>	<b>\$ 17,729,504</b>	<b>\$ 595,231</b>	<b>\$ 532</b>	<b>\$ 1,510,209</b>	<b>\$ 19,835,476</b>

See notes to audited basic financial statements.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE  
STATEMENT OF NET POSITION**

June 30, 2024

**Total Fund Balance - Governmental Funds** \$ 14,401,443

Amounts reported for governmental activities in the Statement of Net Position are different because:

Proportionate share of long-term asset and liability associated with participation in state retirement systems are not current financial resources or obligations and are not reported in the fund statements.

Net Pension Liability - Proportionate Share - TRS	\$ 651,201	
Net Pension Liability - Proportionate Share - ERS	<u>1,412,831</u>	(2,064,032)

Deferred inflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the fund statements consist of:

Pensions	\$ 1,093,943	
Other Postemployment Benefits	<u>18,300,115</u>	(19,394,058)

Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the fund statements consist of:

Pensions	\$ 5,830,395	
Other Postemployment Benefits	<u>12,324,228</u>	18,154,623

Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds:

The Cost of Capital Assets is	\$85,257,623	
Accumulated Depreciation and Amortization is	<u>(41,627,511)</u>	43,630,112

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE  
STATEMENT OF NET POSITION - Continued**

June 30, 2024

Long-term liabilities, including bonds payable and compensated absences, are not due in the current period and, therefore, are not reported as liabilities in the fund statements. Long-term liabilities, at year end, consist of:

Bonds Payable	\$ 8,282,000	
Accrued Interest on Bonds Payable	34,590	
Lease Liability	74,676	
Compensated Absences Payable	607,322	
Other Postemployment Benefits Payable	55,038,857	
Premium on Bonds Payable	1,006,046	(65,043,491)
<b>Total Net Position (Deficit) - Governmental Activities</b>		<b>\$ (10,315,403)</b>

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See notes to audited basic financial statements.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND  
BALANCES - GOVERNMENTAL FUNDS**

Year Ended June 30, 2024

	General	Special Aid	Capital Project District- Wide	Total Non-Major Funds	Total Governmental Funds
<b>REVENUES</b>					
Real Property Taxes	\$ 4,459,955	\$ -	\$ -	\$ -	\$ 4,459,955
Other Tax Items	1,871,724	-	-	-	1,871,724
Charges for Services	124,929	-	-	-	124,929
Use of Money and Property	863,932	-	-	106,175	970,107
Sale of Property and Compensation for Loss	26,907	-	-	-	26,907
State Sources	22,729,390	246,464	-	292,950	23,268,804
Medicaid Reimbursement	11,733	-	-	-	11,733
Federal Sources	-	2,072,900	-	626,662	2,699,562
Surplus Food	-	-	-	68,472	68,472
Sales - School Food Service	-	-	-	171,932	171,932
Miscellaneous	293,050	8,098	-	531,780	832,928
Total Revenues	<u>30,381,620</u>	<u>2,327,462</u>	<u>-</u>	<u>1,797,971</u>	<u>34,507,053</u>
<b>EXPENDITURES</b>					
General Support	3,714,932	-	-	-	3,714,932
Instruction	14,250,748	2,035,512	-	-	16,286,260
Pupil Transportation	985,543	34,395	-	-	1,019,938
Employee Benefits	6,013,787	293,638	-	123,196	6,430,621
Debt Service:					
Principal	3,043,023	-	-	-	3,043,023
Interest	521,204	-	-	-	521,204
Food Service Program:					
General Support	-	-	-	424,823	424,823
Cost of Sales	-	-	-	538,911	538,911
Other Expenditures	-	-	-	485,266	485,266
Capital Outlay	-	-	4,459,785	99,242	4,559,027
Total Expenditures	<u>28,529,237</u>	<u>2,363,545</u>	<u>4,459,785</u>	<u>1,671,438</u>	<u>37,024,005</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>1,852,383</u>	<u>(36,083)</u>	<u>(4,459,785)</u>	<u>126,533</u>	<u>(2,516,952)</u>
<b>OTHER FINANCING SOURCES AND (USES)</b>					
Proceeds from Debt	-	-	-	432,000	432,000
Operating Transfers In	-	36,083	-	99,297	135,380
Operating Transfers (Out)	(131,990)	-	-	(3,390)	(135,380)
Total Other Financing Sources and (Uses)	<u>(131,990)</u>	<u>36,083</u>	<u>-</u>	<u>527,907</u>	<u>432,000</u>
Net Change in Fund Balances (Deficits)	1,720,393	-	(4,459,785)	654,440	(2,084,952)
Fund Balances (Deficits) - Beginning of Year	14,333,945	-	1,379,726	772,724	16,486,395
Fund Balances (Deficits) - End of Year	<u>\$ 16,054,338</u>	<u>\$ -</u>	<u>\$ (3,080,059)</u>	<u>\$ 1,427,164</u>	<u>\$ 14,401,443</u>

See notes to audited basic financial statements.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF  
ACTIVITIES**

Year Ended June 30, 2024

**Net Change in Fund Balances - Total Governmental Funds** \$ (2,084,952)

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Net Position, assets including intangible lease assets with an initial, individual cost of more than \$5,000 are capitalized and in the Statement of Activities the cost is allocated over their estimated useful lives and reported as depreciation and amortization expense. This is the amount by which capital outlays exceeded depreciation and amortization expense and loss on disposals in the current period.

Capital Outlays	\$	5,258,295	
Loss on Disposals		(18,674)	
Depreciation and Amortization Expense		<u>(2,682,351)</u>	2,557,270

Repayment of debt principal is an expenditure in the governmental funds, but the payment reduces long-term liabilities in the Statement of Net Position. This is the amount of debt and lease repayments made in the current period. 3,043,023

Proceeds of long-term debt and lease obligations are recorded as an other financing source for governmental funds but are not recorded in the Statement of Activities. This is the amount of proceeds from long-term debt received and lease obligations in the current year (432,000)

Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when it is paid, and thus requires the use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is paid. The interest reported in the Statement of Activities is decreased by the reduction in accrued interest on bonds and amortization of premium on bond issue. 279,372

In the Statement of Activities, certain operating expenses -- compensated absences (vacations and certain sick pay), special termination benefits (early retirement) -- are measured by the amount earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). 13,213

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF  
ACTIVITIES - Continued**  
Year Ended June 30, 2024

On the Statement of Activities, the actual and projected long term expenditures for postemployment benefits and related deferred outflows/inflows are reported, whereas, on the governmental funds only the actual expenditures are recorded for postemployment benefits. (2,322,462)

Decreases in proportionate share of net pension asset (liability) and related deferred outflows/inflows reported in Statement of Activities do not provide for or require the use of current financial resources and therefore are not reported as revenues or expenditures in the governmental funds.

Teachers' Retirement System	\$ (865,895)	
Employees' Retirement System	<u>(223,633)</u>	<u>(1,089,528)</u>
<b>Change in Net Position of Governmental Activities</b>		<u><u>\$ (36,064)</u></u>

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**STATEMENT OF FIDUCIARY NET POSITION**

June 30, 2024

	<b>Custodial</b>
<b>ASSETS</b>	
Cash and Cash Equivalents	
Restricted	\$ -
Total Assets	<u>\$ -</u>
<b>LIABILITIES</b>	
Other Liabilities	\$ -
Total Liabilities	<u>-</u>
<b>NET POSITION</b>	
Restricted	<u>\$ -</u>

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See notes to audited basic financial statements.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**

Year Ended June 30, 2024

	<b>Custodial</b>
<b>ADDITIONS</b>	
Taxes Collected for Other Governments (Library Levy)	\$ 180,000
Total Additions	<u>180,000</u>
<b>DEDUCTIONS</b>	
Payment of Tax to Other Governments (Library Levy)	<u>180,000</u>
Total Deductions	<u>180,000</u>
Change in Net Position	-
Net Position - Beginning of Year	<u>-</u>
Net Position - End of Year	<u><u>\$ -</u></u>

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See notes to audited basic financial statements.

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## LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2024

#### NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES

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The financial statements of Lowville Academy and Central School District (the District) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. Those principles are prescribed by the Governmental Accounting Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant accounting principles and policies used by the District are described below:

##### **Reporting Entity**

The Lowville Academy and Central School District is governed by the laws of New York State. The District is an independent entity governed by an elected Board of Education consisting of ten members. The President of the Board serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for, and controls all activities related to public school education within the District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The reporting entity of the District is based upon criteria set forth by GASB Statement 14, *The Financial Reporting Entity*, as amended by GASB 39, *Component Units*, GASB 61, *The Financial Reporting Entity: Omnibus an Amendment of GASB No. 14 and No. 39*, GASB Statement 80 - *Blending Requirements for Certain Component Units an amendment of GASB Statement No. 14*, GASB 84, *Fiduciary Activities*, and GASB 97, *Certain Component Unit Criteria*, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—An Amendment of GASB Statements No. 14 And No. 84, and a Supersession of GASB 32. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The accompanying financial statements present the activities of the District. The District is not a component unit of another reporting entity. The decision to include a potential component unit in the District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is a brief description of certain entities included in the District's reporting entity.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

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**Reporting Entity – Continued**

Extra Classroom Activity Funds

The Extra Classroom Activity Funds of the District represent funds of the students of the District. The Board of Education exercises general oversight of these funds. The Extra Classroom Activity Funds are independent of the District with respect to its financial transactions and the designation of student management with the District having administrative involvement. Separate audited financial statements (cash basis) of the Extra Classroom Activity Funds can be found at the District's business office. The District accounts for assets held as an agent for various student organizations in a miscellaneous special revenue fund.

**Joint Venture**

The District is one of 18 component school districts in the Jefferson-Lewis-Hamilton-Herkimer-Oneida Counties Board of Cooperative Educational Services (BOCES). A BOCES is a voluntary, cooperative association of school districts in a geographic area that shares planning, services, and programs that provide educational and support activities. There is no authority or process by which a school district can terminate its status as a BOCES component.

BOCES are organized under §1950 of the New York State Education Law. A BOCES Board is considered a corporate body. Members of a BOCES Board are nominated and elected by their component member boards in accordance with provisions of §1950 of the New York State Education Law. All BOCES property is held by the BOCES Board as a corporation (§1950(6)). In addition, BOCES Boards also are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under §119-n (a) of the New York State General Municipal Law.

A BOCES' budget is comprised of separate budgets for administrative, program and capital costs. Each component district's share of administrative and capital cost is determined by resident public school district enrollment, as defined in the New York State Education Law §1950(4)(b)(7). In addition, component districts pay tuition or a service fee for programs in which its students participate.

During the year, the District was billed \$3,537,036 for BOCES administrative and program costs.

The District's share of BOCES aid amounted to \$1,496,286. This represents state aid distributions of \$1,388,004 and 2023 fund balance returned to schools of \$108,282.

Financial statements for the BOCES are available from the BOCES administrative office.

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## LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2024

#### NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – Continued

##### **Basis of Presentation**

###### District-Wide Statements

The *Statement of Net Position* and the *Statement of Activities* present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, state and federal aid, intergovernmental revenues, and other exchange and non-exchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants.

The Statement of Net Position presents the annual position of the District at fiscal year-end. The Statement of Activities presents a comparison between direct program expenses and revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Indirect expenses, principally employee benefits, are allocated to functional areas in proportion to the payroll expended for those areas. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

###### Fund Statements

The fund statements provide information about the District's funds, including each type of fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as non-major funds.

The District reports the following governmental funds:

General Fund: This is the District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.

Special Revenue Funds: These funds account for the proceeds of specific revenue sources, such as federal and state grants, that are legally restricted to expenditures for specified purposes, child nutrition, extra classroom activity funds which the District has administrative involvement or other activities whose funds are restricted as to use. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties.

Special Aid Fund: Used to account for proceeds received from state and federal grants that are restricted for specific educational programs.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

**Basis of Presentation – Continued**

School Food Service Fund: Used to account for child nutrition activities whose funds are restricted as to use.

Extra Classroom Activity Funds: Used to account for funds operated by and for the students of the District. The Board exercises general oversight of these funds. The extra classroom activity funds are independent of the District with respect to its financial transactions and the designation of student management.

Scholarships and Awards Fund: Used to account for proceeds received from various individuals and organizations that are restricted for specific scholarship and award programs not under specific trust arrangements.

Capital Projects Funds: These funds are used to account for the financial resources used for acquisition, construction, or major repair of capital facilities. For these funds, each capital project is assessed to determine whether it is a major or non-major fund. Those capital projects that are determined to be major are reported in separate columns in the financial statements. Those that are determined to be non-major are reported in the supplemental schedules either separately or in the aggregate.

Debt Service Fund: This fund accounts for the accumulation of resources and the payment of principal and interest on long-term general obligation debt of governmental activities. When a capital asset is sold and all or a portion of the bonds used to finance the capital asset are outstanding, this fund is used to account for the proceeds from the sale of capital assets up to the balance of the related bonds outstanding.

The District reports the following fiduciary funds:

Fiduciary Funds: Fiduciary activities are those in which the District acts as trustee or agent for resources that belong to others. These activities are not included in the District-wide financial statements, because their resources do not belong to the District, and are not available to be used.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

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**Basis of Presentation – Continued**

There is one class of fiduciary funds:

Custodial Funds: These funds are limited to assets that are being held for individuals, private organizations, or other governments that are not held in a trust. Assets are held by the District as agent for property taxes collected on behalf of other governments.

**Measurement Focus and Basis of Accounting**

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The District-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, State Aid, grants and donations.

On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from State Aid is recognized in the fiscal year it is appropriated by the State. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collectible within 60 days after the end of the fiscal year as it matches the liquidation of related obligations.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, pensions, and other post-employment benefits which are recognized as expenditures to the extent they have matured. General capital asset, intangible lease asset, and intangible subscription asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions of leases and subscriptions with terms greater than one year are reported as other financing sources.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

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**Property Taxes**

Real property taxes are levied annually by the Board of Education no later than September 1, 2023 and became a lien on August 14, 2023. Taxes are collected during the period September 1, 2023 to October 31, 2023.

Uncollected real property taxes are subsequently enforced by the County of Lewis, in which the District is located. The County pays an amount representing uncollected real property taxes transmitted to the County for enforcement to the District no later than the following April 1.

**Restricted Resources**

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the District's policy concerning which to apply first varies with the intended use, and with the associated legal requirements, many of which are described elsewhere in these Notes.

**Interfund Transactions**

The operations of the District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowings. The District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditures and revenues to provide financing or other services.

In the District-wide statements, the amounts reported on the Statement of Net Position for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between the funds, with the exception of those due from or to the fiduciary fund.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the District's practice to settle these amounts at a net balance based upon the right of legal offset.

Refer to Note 9 for a detailed disclosure by individual fund for interfund receivables, payables, expenditures, and revenues activity.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

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**Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets, deferred outflows of resources, liabilities and deferred inflows of resources, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenues and expenses during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, potential contingent liabilities, useful lives of capital assets, intangible lease assets, and intangible subscription assets.

**Cash and Cash Equivalents**

The District's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from date of acquisition.

New York State law governs the District's investment policies. Resources must be deposited in FDIC-insured commercial banks or trust companies located within the State. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and Districts.

**Receivables**

Receivables are shown gross, with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

**Inventories and Prepaid Items**

Inventories of food in the School Food Service Fund are recorded at cost on a first-in, first-out basis, or in the case of surplus food, at stated value, which approximates market. Purchases of inventory items in other funds are recorded as expenditures at the time of purchase and are considered immaterial in amount.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

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**Inventories and Prepaid Items - Continued**

Prepaid items represent payments made by the District for which benefits extend beyond year-end. These payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the district-wide and fund financial statements. These items are reported as assets on the Statement of Net Position or Balance Sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of purchase and an expense/expenditure is reported in the year the goods or services are consumed.

A portion of the fund balance in the amount of these non-liquid assets (inventories and prepaid items) has been identified as not available for other subsequent expenditures.

**Other Assets**

In the district-wide financial statements, bond discounts and premiums, and any prepaid bond insurance costs are deferred and amortized over the life of the debt issue. Bond issuance costs are recognized as an expense in the period incurred.

**Capital Assets and Intangible Lease Assets**

Capital assets are reported at actual cost or estimated historical cost. Donated assets are reported at estimated fair market value at the time received. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	<b>Capitalization Threshold</b>	<b>Depreciation Method</b>	<b>Estimated Useful Life</b>
Buildings and Improvements	\$ 5,000	SL	10-40 Years
Site Improvements	5,000	SL	10-20 Years
Furniture and Equipment	5,000	SL	4-20 Years

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

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**Capital Assets and Intangible Lease Assets – Continued**

Intangible lease assets are initially measured at an amount equal to the initial measurement of the related lease liability plus any lease payments made prior to the lease term, less lease incentives, plus ancillary charges necessary to place the lease into service. Intangible lease assets are amortized over the shorter of the lease term or the useful life of the underlying assets.

The District does not possess any infrastructure.

**Deferred Outflows and Inflows of Resources**

In addition to assets, the *Statement of Net Position* will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has three items that qualify for reporting in this category. The first item is related to pensions reported in the district-wide Statement of Net Position. This represents the effect of the net change in the District's proportion of the collective net pension asset or liability and difference during the measurement period between the District's contributions and its proportionate share of total contributions to the pension systems not included in pension expense. The second item is related to OPEB reported in the district-wide Statement of Net Position. This represents the effect of the net change in actual and expected expenses and the changes of assumptions and other inputs. The third item is the District contributions to the New York State Teachers' and Employees' pension systems and to Other Postemployment Benefit (OPEB) plan subsequent to the measurement date.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

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**Deferred Outflows and Inflows of Resources - Continued**

In addition to liabilities, the *Statement of Net Position* or Balance Sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category. The first item is related to pensions reported in the district-wide Statement of Net Position. This represents the effect of the net change in the District's proportion of the collective net pension liability (TRS and ERS System) and difference during the measurement periods between the District's contributions and its proportionate share of total contributions to the pension systems not included in pension expense. The second item is related to OPEB reported in the district-wide Statement of Net Position. This represents the effect of the net changes of assumptions or other inputs.

**Unearned Revenue**

The District reports unearned revenues on its Statement of Net Position and its Balance Sheet. On the Statement of Net Position, unearned revenue arises when resources are received by the District before it has legal claim to them, as when grant monies are received prior to incurrence of qualifying expenditures. In subsequent periods, when the District has legal claim to resources, the liability for unearned revenue is removed and revenue is recognized.

**Vested Employee Benefits**

Compensated Absences

Compensated absences consist of unpaid accumulated annual sick leave and vacation time.

Sick leave eligibility and accumulation is specified in negotiated labor contracts and in individual employment contracts. Upon retirement, resignation or death, employees may contractually receive a payment based on unused accumulated sick leave.

District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

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**Vested Employee Benefits - Continued**

Consistent with GASB Statement 16, *Accounting for Compensated Absences*, the liability has been calculated using the vesting/termination method and an accrual for that liability is included in the district-wide financial statements. The compensated absences liability is calculated based on the pay rates in effect at year-end.

In the fund statements only the amount of matured liabilities is accrued within the General Fund based upon expendable and available financial resources. These amounts are expensed on a pay-as-you-go basis.

**Other Benefits**

District employees participate in the New York State Employees' Retirement System and the New York State Teacher's Retirement System.

District employees may choose to participate in the District's elective deferred compensation plans established under Internal Revenue Code Section 403(b) and 457.

In addition to providing pension benefits, the District provides postemployment health insurance coverage and survivor benefits to retired employees and their survivors in accordance with the provision of various employment contracts in effect at the time of retirement. Substantially all of the District's employees may become eligible for these benefits if they reach normal retirement age while working for the District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing post-retirement benefits is shared between the District and the retired employee. The District recognizes the cost of providing health insurance by recording its share of insurance premiums as an expenditure.

**Short-Term Debt**

The District may issue Revenue Anticipation Notes (RAN) and Tax Anticipation Notes (TAN), in anticipation of the receipt of revenues. These notes are recorded as a liability of the fund that will actually receive the proceeds from the issuance of the notes. The RANs and TANs represent a liability that will be extinguished by the use of expendable, available resources of the fund.

The District may issue budget notes up to an amount not to exceed 5% of the amount of the annual budget during any fiscal year for expenditures for which there is an insufficient or no provision made in the annual budget. The budget note must be repaid no later than the close of the second fiscal year succeeding the year in which the note was issued.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

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**Short-Term Debt - Continued**

The District may issue Bond Anticipation Notes (BAN), in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of bonds. State law requires that BANs issued for capital purposes be converted to long-term financing within five years after the original issue date.

**Accrued Liabilities and Long-Term Obligations**

Payables, accrued liabilities, and long-term obligations are reported in the district-wide financial statements. In the governmental funds, payables and accrued liabilities are paid in full, in a timely manner, from current financial resources. Claims and judgments, other postemployment benefits payable, and compensated absences that will be paid from governmental funds, are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

**Equity Classifications**

District-Wide Statements

In the district-wide statements there are three classes of net position:

**Net Investment in Capital Assets** – consists of net capital assets (cost less accumulated depreciation) and intangible lease assets (present value of future payments remaining on the term less accumulated amortization) reduced by outstanding balances of related debt obligations from the acquisition, construction or improvements of those assets.

**Restricted Net Position** – reports net position when constraints placed on the assets or deferred outflows of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

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**Equity Classifications – Continued**

**Unrestricted Net Position** – reports the balance of net position that does not meet the definition of the above two classifications and are deemed to be available for general use by the District.

Fund Statements

In the fund basis statements, there are five classifications of fund balance:

**Nonspendable** - Includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Nonspendable fund balance includes the inventory recorded in the School Food Service Fund of \$57,993 and prepaid items in the General Fund of \$58,198.

**Restricted** - Includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. All encumbrances of funds other than the General Fund are classified as restricted fund balance. The District has established the following restricted fund balances:

**Capital Reserve**

According to Education Law §3651, expenditures from the capital reserve fund must be used to pay the cost of any object or purpose for which bonds may be issued. The creation of a capital reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve, the ultimate amount, its probable term and the source of the funds. Expenditure may be made from the reserve only for a specific purpose further authorized by the voters. The form for the required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot are set for in §3651 of the Education Law. This reserve is accounted for in the General Fund.

**Employee Benefit Accrued Liability**

According to General Municipal Law §6-p, expenditures from the employee benefit accrued liability fund must be used for the payment of accrued employee benefit due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. This reserve is accounted for in the General Fund.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

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**Equity Classifications - Continued**

**Unemployment Insurance**

According to General Municipal Law §6-m, expenditures from the unemployment insurance fund must be used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund. This reserve is accounted for in the General Fund.

**Scholarships and Awards Fund**

According to constraints placed on the use of resources established by various scholarship and award programs, must be used for the specific purpose outlined in the program. These monies are accounted for in the Scholarships and Awards Fund.

**Extra Classroom Activity Funds**

According to the regulations of the Commissioner of Education (8 NYCRR Part 172), the Board of Education of the District is required to make the rules and regulations for the establishment, conduct, operation, and maintenance of extra classroom activities and for the safeguarding, accounting and audit of all moneys received. According to the regulations of the Board of Education, the monies represent the funds of the students of the District and must be used by the student organizations of the District. These monies are accounted for the Extra Classroom Activity Funds.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

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**Equity Classifications - Continued**

**Insurance**

According to General Municipal Law §6-n, expenditures made from the insurance reserve must be used to pay liabilities, casualty, and other types of losses, except losses incurred for which the following types of insurance may be purchased: life, accident, health, annuities, fidelity and surety, credit, title residual value and mortgage guarantee. In addition, this reserve may not be used for any purpose for which a special reserve may be established pursuant to law (for example, for unemployment compensation insurance). The reserve may be established by Board action and funded by budgetary appropriations, or such other funds as may be legally appropriated. There is no limit on the amount that may be accumulated in the Insurance Reserve; however, the annual contribution to this reserve may not exceed the greater of \$33,000 or 5% of the budget. Settled or comprised claims up to \$25,000 may be paid from the reserve without judicial approval. This reserve is accounted for in the General Fund.

**Retirement Contributions**

According to General Municipal Law §6-r, all expenditures made from the retirement contributions reserve fund must be used for financing retirement contributions to the New York State and Local Employees' Retirement System. This reserve is established by Board resolution and is funded by budgetary appropriation and such other reserves and funds that may be legally appropriated. This reserve must be accounted for separate and apart from all other funds and a detailed report of the operation and condition of the fund must be provided to the Board. This reserve is accounted for in the General Fund.

Effective April 1, 2019, a Board may adopt a resolution establishing a sub-fund for contributions to New York State Teachers' Retirement System. During a fiscal year, the Board may authorize payment into the sub-fund of up to 2% of the total covered salaries paid during the preceding fiscal year, with the total amount funded not to exceed 10% of the total covered salaries during the preceding fiscal year. The sub-fund is separately administered, but must comply with all the existing provisions of General Municipal Law §6-r. This reserve is accounted for in the General Fund.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

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**Equity Classifications - Continued**

**Energy System Tax Stabilization Reserve**

In September 2016, a bill was signed into law by the Governor of New York State authorizing Lowville Academy and Central School District to establish a tax stabilization reserve. The creation of the reserve required authorization by a majority of the voters establishing the purpose and maximum allowable balance to be held. The voters approved the creation of the reserve on May 16, 2017. The purpose of the reserve is to lessen or prevent increases in the District's real property tax levy resulting from decreases in revenue due to changes in or termination of the payments in lieu of taxes receivable by the District. This reserve is accounted for in the General Fund.

**Debt Service**

According to General Municipal Law §6-1, the Mandatory Reserve for Debt Service must be established for the purpose of retiring the outstanding obligations upon the sale of District property or capital improvement that was financed by obligations that remain outstanding at the time of sale. The funding of the reserve is from the proceeds of the sale of District property or capital improvement. This reserve is accounted for in the Debt Service Fund.

**Capital Project Funds**

According to constraints placed on the use of resources established by approved capital projects, must be used for the specific purpose outlined in the approved proposition. These monies are accounted for in the Capital Projects Fund.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

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**Equity Classifications - Continued**

Restricted fund balance includes the following at June 30, 2024:

General Fund	
Capital	\$ 20,422
Reserve for Employee Benefits and Accrued Liabilities	548,838
Unemployment Insurance Reserve	118,903
Reserve for State and Local Retirement System Contributions	187,121
Reserve for Teachers' Retirement System Contributions	421,831
Energy System Tax Stabilization Reserve	12,203,145
Capital Projects Fund -Buses	425,275
Debt Service Fund	99,835
Extra Classroom Activity Funds	128,810
Scholarships and Awards Fund	314,109
Total Restricted Funds	<u>\$ 14,468,289</u>

**Committed** - Includes amounts that can only be used for the specific purposes pursuant to constraints imposed by formal action of the District's highest level of decision-making authority, i.e., the Board of Education. The District has no committed fund balances as of June 30, 2024.

**Assigned** - Includes amounts that are constrained by the District's intent to be used for specific purposes but are neither restricted nor committed. The purpose of the constraint must be narrower than the purpose of the General Fund, and in funds other than the General Fund. Assigned fund balance represents the residual amount of fund balance. Assigned fund balance also includes an amount appropriated to partially fund the subsequent year's budget, as well as encumbrances not classified as restricted at the end of the fiscal year. All encumbrances of the General Fund are classified as Assigned Fund Balance in the General Fund. Encumbrances reported in the General Fund amounted to \$631,908. Appropriated fund balance in the General Fund amounted to \$700,000. Any remaining fund balance in other funds is considered assigned. The School Food Service Fund also reported assigned fund balance of \$401,142.

**Unassigned** - Includes all other General Fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the District and could report a surplus or deficit. In funds other than the General Fund, the unassigned classification is used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted or assigned.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

**Equity Classifications - Continued**

NYS Real Property Tax Law §1318 limits the amount of unexpended surplus funds, excluding the reserve for tax reduction, a school district can retain to no more than 4% of the District's budget for the General Fund for the ensuing fiscal year. Nonspendable and restricted fund balance of the General Fund are excluded from the 4% limitation. Amounts appropriated for the subsequent year, encumbrances and amounts reserved for insurance recoveries are also excluded from the 4% limitation.

**Order of Use of Fund Balance**

In circumstances where an expenditure is incurred for a purpose for which amounts are available in multiple fund balance classifications (e.g., expenditures related to reserves) the expenditure is to be spent first from the restricted fund balance to the extent appropriated by either budget vote or board approved budget revision and then from the unrestricted fund balance. Expenditures incurred in the unrestricted fund balances shall be applied first to the assigned fund balance to the extent that there is an assignment and then to the unassigned fund balance.

**New Accounting Standards**

The District has adopted all current Statements of the Governmental Accounting Standards Board (GASB) that are applicable. At June 30, 2024, the District implemented the following new statement issued by GASB:

GASB has issued Statement No. 100, *Accounting Changes and Error Corrections—an amendment of GASB Statement No. 62*, effective for the year ended June 30, 2024.

**Future Changes in Accounting Standards**

GASB has issued Statement No. 101, *Compensated Absences*, effective for the year ended June 30, 2025.

GASB has issued Statement No. 102, *Certain Risk Disclosures*, effective for the year ended June 30, 2025.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – Continued**

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**Future Changes in Accounting Standards - Continued**

GASB has issued Statement No. 103, *Financial Reporting Model Improvements*, effective for the year ended June 30, 2026.

The District will evaluate the impact each of these pronouncements may have on its financial statements and will implement them as applicable and when material.

**NOTE 2 - EXPLANATION OF CERTAIN DIFFERENCES  
BETWEEN FUND STATEMENTS AND DISTRICT-WIDE  
STATEMENTS**

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Due to the differences in the measurement focus and basis of accounting used in the governmental fund statements and the District-wide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic focus of the District-wide statements, compared with the current financial resources focus of the governmental funds.

**Total Fund Balances of Governmental Funds vs. Net Position of Governmental Activities**

Total fund balances of the District’s governmental funds differ from “net position” of governmental activities reported in the Statement of Net Position. This difference primarily results from the long-term economic focus of the Statement of Net Position versus the solely current financial resources focus of the governmental fund Balance Sheets, as applied to the reporting of long-term assets and long-term liabilities.

**Statement of Revenues, Expenditures and Changes in Fund Balances vs. Statement of Activities**

Differences between the funds Statement of Revenues, Expenditures and Changes in Fund Balances and the Statement of Activities fall into one of five broad categories. The amounts shown below represent:

1. Long-Term Revenue and Expense Differences:

Long-term revenue differences arise because governmental funds report revenues only when they are considered “available”, whereas the Statement of Activities reports revenues when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis, whereas the accrual basis of accounting is used on the Statement of Activities.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**Statement of Revenues, Expenditures and Changes in Fund Balances vs. Statement of Activities**  
- Continued

2. Capital Related Differences:

Capital related differences include the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the Statement of Activities, and the difference between recording an expenditure for the purchase of capital items or financing of intangible lease assets in the governmental fund statements and depreciation or amortization expense on those items as recorded in the Statement of Activities.

3. Long-Term Debt Transaction Differences:

Long-term debt transaction differences occur because both interest and principal payments are recorded as expenditures in the fund statements, whereas interest payments are recorded in the Statement of Activities as incurred, and principal payments are recorded as a reduction of liabilities in the Statement of Net Position.

4. Pension Differences:

Pension differences occur as a result of changes in the District's proportion of the collective net pension asset (liability) and differences between the District's contributions and its proportionate share of the total contributions to the pension systems.

5. OPEB Differences:

OPEB differences occur as a result of changes in the District's total OPEB liability and differences between the District's contributions and OPEB expense.

**NOTE 3 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

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**Budgets**

The District administration prepares a proposed budget for approval by the Board of Education for the following governmental fund for which legal (appropriated) budgets are adopted:

The voters of the District approved the proposed appropriation budget for the General Fund.

Appropriations are adopted at the program line item level.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 3 - STEWARDSHIP, COMPLIANCE AND  
ACCOUNTABILITY - Continued**

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**Budgets - Continued**

Appropriations established by the adoption of the budget constitute a limitation on expenditures (and encumbrances) that may be incurred. Appropriations lapse at the end of the fiscal year unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved by the Board of Education as a result of selected new revenue sources not included in the original budget (when permitted by law). These supplemental appropriations may occur subject to legal restrictions, if the Board approves them because of a need that exists which was not determined at the time the budget was adopted. The original budget was increased by \$563,113. The increase reflects adjustments for the transfer of reserve funds for litigation claims settlement and employee benefits of \$504,380 and adjustments for donations received of \$58,733.

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

Budgets are established and used for individual capital project fund expenditures as approved by a special referendum of the District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

Special Revenue Funds have not been included in the comparison because they do not have a legally authorized (appropriated) budget.

**Encumbrances**

Encumbrance accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of year-end are presented as restrictions or assignments of fund balance and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time, as the liability is incurred, or the commitment is paid.

**Other**

The portion of the School Food Service did not comply with federal regulations 7CFR Part 210.14 (b) which requires the fund balance not to exceed three months' worth of expenses. The District has excess fund balance of \$75,063 as of June 30, 2024.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 3 - STEWARDSHIP, COMPLIANCE AND  
ACCOUNTABILITY - Continued**

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**Other - Continued**

The Capital Project Fund – District Wide had a deficit fund balance of \$3,080,059. This will be funded when the District obtains permanent financing for its current construction project.

**NOTE 4 - CASH AND CASH EQUIVALENTS - CUSTODIAL  
CREDIT, CONCENTRATION OF CREDIT, INTEREST RATE,  
AND FOREIGN CURRENCY RISKS**

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**Cash**

Custodial credit risk is the risk that in the event of a bank failure, the District’s deposits may not be returned to it. While the District does not have a specific policy for custodial credit risk, New York State statutes govern the District’s investment policies, as discussed previously in these notes.

The District’s aggregate bank balances (disclosed in the financial statements), included balances not covered by depository insurance at year-end, collateralized as follows:

Uncollateralized	<u><u>\$ -</u></u>
Collateralized with securities held by the pledging financial institution, or its trust department or agent, but not in the District's name	<u><u>\$ 13,446,375</u></u>

Restricted cash represents cash and cash equivalents where use is limited by legal requirements. These assets represent amounts required by statute to be reserved for various purposes. Restricted cash as of year-end includes \$13,500,260 restricted for various fund balance reserves in the General Fund, \$444,684 restricted for Capital Projects-Buses, \$128,810 restricted in the Extra Classroom Activity Funds, \$314,109 restricted in the Scholarships and Awards Fund, and \$532 restricted in the Capital Project – District Wide Fund.

Deposits are valued at cost or cost plus interest and are categorized as either (1) insured, or for which the securities are held by the District’s agent in the District’s name, (2) collateralized, and for which the securities are held by the pledging financial institution’s trust department or agent in the District’s name, or (3) uncollateralized. At June 30, 2024 all deposits were fully insured and collateralized by the District’s agent, but not in the District’s name.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 4 - CASH AND CASH EQUIVALENTS - CUSTODIAL  
CREDIT, CONCENTRATION OF CREDIT, INTEREST RATE,  
AND FOREIGN CURRENCY RISKS - Continued**

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**Cash - Continued**

The District follows an investment and deposit policy, the overall objective of which is to adequately safeguard the principal amount of funds invested or deposited; conformance with Federal, State and other legal requirements; and provide sufficient liquidity of invested funds in order to meet obligations as they become due. Oversight of investment activity is the responsibility of the Business Administrator of the District.

The District does not typically purchase investments for a long enough duration to cause it to believe that it is exposed to any material interest rate risk.

The District does not typically purchase investments denominated in a foreign currency and is not exposed to foreign currency risk.

**Investment Pool**

The District participates in a multi-municipal cooperative investment pool agreement pursuant to New York State General Municipal Law Article 5-G, §119-O, whereby it holds a portion of the investments in cooperation with other participants. The investments are highly liquid and are considered to be cash equivalents. The investment pool is categorically exempt from the New York State collateral requirements. At June 30, 2024, the District held \$2,726,564 in the General Fund, \$145,499 in the School Food Service Fund, and \$444,684 in the Capital Fund – Buses, through the cooperative as unrestricted and restricted cash and cash equivalents. Amounts represent the cost of the investment pool shares and are considered to approximate net asset value. Additional information concerning the cooperative is presented in the annual report of NY Class.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 5 - CAPITAL ASSETS AND INTANGIBLE LEASE ASSETS**

In accordance with the provisions of GASB Statement No 87, *Leases*, the District has recognized an intangible lease asset for agreements whereby the District obtains the right to the present service capacity of an underlying asset and the right to determine the nature and manner of an underlying asset's use for a period of one year or greater. The District has entered into such lease agreements for various items and other equipment.

Capital asset balances and activity were as follows:

Governmental Activities	Beginning Balance	Additions	Retirements / Reclassifications	Ending Balance
Capital Assets That Are Not Depreciated:				
Land	\$ 1,161,955	\$ -	\$ -	\$ 1,161,955
Construction-in-Progress	663,596	4,559,029	(95,907)	5,126,718
Total Nondepreciable Assets	1,825,551	4,559,029	(95,907)	6,288,673
Other Capital Assets:				
Buildings and Improvements	60,472,167	-	95,907	60,568,074
Site Improvements	8,490,025	-	-	8,490,025
Furniture and Equipment	9,097,886	699,266	(95,348)	9,701,804
Intangible Lease Assets	209,047	-	-	209,047
Total Other Capital Assets	78,269,125	699,266	559	78,968,950
Less: Accumulated Depreciation				
Buildings and Improvements	27,585,827	1,496,316	-	29,082,143
Site Improvements	5,648,764	353,559	-	6,002,323
Furniture and Equipment	5,716,229	779,120	(76,674)	6,418,675
Less: Accumulated Amortization				
Intangible Lease Assets	71,014	53,356	-	124,370
Total Accumulated Depreciation and Amortization	39,021,834	2,682,351	(76,674)	41,627,511
Total Other Capital Assets, Net	39,247,291	(1,983,085)	77,233	37,341,439
Capital Assets, Net	\$ 41,072,842	\$ 2,575,944	\$ (18,674)	\$ 43,630,112

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 5 - CAPITAL ASSETS AND INTANGIBLE LEASE ASSETS**

- Continued

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Depreciation and Amortization expense was charged to governmental functions as follows:

General Support	\$ 2,004,135
Instruction	326,119
Pupil Transportation	333,225
School Food Service Program	<u>18,872</u>
Total Depreciation and Amortization Expense	<u>\$ 2,682,351</u>

**NOTE 6 - SHORT-TERM DEBT**

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There were no short-term debt financing transactions during the year ended June 30, 2024.

**NOTE 7 - LONG-TERM DEBT OBLIGATIONS**

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In the fund financial statements, governmental funds recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Further, the unmatured principal of general long-term debt does not require current appropriation and expenditure of governmental fund financial resources.

**Serial Bonds**

The School District borrows money in order to acquire land or equipment, construct buildings, or make improvements. This enables the cost of these capital assets to be borne by the present and future taxpayers receiving the benefit of the capital assets. These long-term liabilities are full faith and credit debt of the local government. The provisions will be in the General Fund's future budgets for capital indebtedness.

**Lease Liabilities**

The District enters into agreements to lease information technology equipment and Fair Grounds property. Leases with a lease term greater than twelve months are recorded at the present value of the future minimum lease payments as of the date of their inception.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 7 - LONG-TERM DEBT OBLIGATIONS – Continued**

Long-term liability balances and activity for the year are summarized below:

Governmental Activities	Beginning Balance	Additions	Reductions	Ending Balance	Amount Due Within One Year
Bonds and Notes Payable					
General Obligation Debt					
Serial Bonds	\$ 10,855,000	\$ 432,000	\$ 3,005,000	\$ 8,282,000	\$ 2,867,000
Premium on Bonds	1,290,576	-	284,530	1,006,046	284,530
<b>Total Bonds &amp; Notes Payable</b>	<b>12,145,576</b>	<b>432,000</b>	<b>3,289,530</b>	<b>9,288,046</b>	<b>3,151,530</b>
Other Liabilities					
Compensated Absences Payable	620,535	-	13,213	607,322	-
Other Postemployment Benefits Payable	55,336,242	-	297,385	55,038,857	-
Net Pension Liability - Proportionate Share	3,251,313	-	1,187,281	2,064,032	-
Lease Liability	112,699	-	38,023	74,676	30,340
<b>Total Other Liabilities</b>	<b>59,320,789</b>	<b>-</b>	<b>1,535,902</b>	<b>57,784,887</b>	<b>30,340</b>
<b>Total Governmental Activities</b>	<b>\$ 71,466,365</b>	<b>\$ 432,000</b>	<b>\$ 4,825,432</b>	<b>\$ 67,072,933</b>	<b>\$ 3,181,870</b>

The General Fund has typically been used to liquidate long-term liabilities such as compensated absences and postemployment benefits.

Existing serial and statutory bond obligations as of June 30, 2024 are as follows:

Description	Issue Date	Final Maturity	Interest Rate (%)	Balance
2017 Serial Bonds	06/08/17	06/15/32	3.00 - 5.00%	\$ 5,130,000
Refunding Bond	11/09/17	06/15/25	2.00-5.00%	2,025,000
2020 Serial Bonds	08/25/20	08/15/25	1.19%	150,000
2022 Serial Bonds	08/18/21	08/15/26	1-1.125%	240,000
2023 Serial Bonds	09/01/22	08/15/27	2.25-3.67%	305,000
2024 Serial Bonds	08/15/23	08/15/28	4.17%	432,000
				<u>\$ 8,282,000</u>

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 7 - LONG-TERM DEBT OBLIGATIONS – Continued**

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The following is a summary of debt service requirements for the year-end June 30:

	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$ 2,867,000	\$ 395,989	\$ 3,262,989
2026	880,000	251,260	1,131,260
2027	835,000	215,502	1,050,502
2028	790,000	179,056	969,056
2029	750,000	142,731	892,731
Thereafter	<u>2,160,000</u>	<u>219,500</u>	<u>2,379,500</u>
Total	<u>\$ 8,282,000</u>	<u>\$ 1,404,038</u>	<u>\$ 9,686,038</u>

Existing lease obligations:

<b>Description</b>	<b>Issue Date</b>	<b>Final Maturity</b>	<b>Interest Rate (%)</b>	<b>Balance</b>
Computer Equipment - RIC	5/1/2022	12/1/2024	3.59%	\$ 29,485
Fairgrounds Property - Fair Board	7/1/2000	10/31/2063	2.00%	<u>45,191</u>
				<u>\$ 74,676</u>

The following is a summary of debt service requirements for lease liabilities at year-end June 30:

	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$ 30,340	\$ 1,076	\$ 31,416
2026	868	882	1,750
2027	881	869	1,750
2028	901	849	1,750
2029	887	863	1,750
Thereafter	<u>40,799</u>	<u>16,923</u>	<u>57,722</u>
Total	<u>\$ 74,676</u>	<u>\$ 21,462</u>	<u>\$ 96,138</u>

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 7 - LONG-TERM DEBT OBLIGATIONS – Continued**

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**Advanced Refunding**

In prior years, the District defeased certain general obligation bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the District's financial statements. At June 30, 2024, the amount of outstanding defeased bonds totaled approximately \$2,120,000.

Interest on long-term debt for the year was composed of:

Interest Paid	\$ 521,204
Less: Interest Accrued in the Prior Year	(29,432)
Plus: Interest Accrued in the Current Year	34,590
Less: Amortization of Bond Premium	<u>(284,530)</u>
Total Interest on Long-Term Debt	<u>\$ 241,832</u>

**NOTE 8 - PENSION PLANS**

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**General Information**

The District participates in the New York State Employees' Retirement System (NYSERS) and the New York State Teachers' Retirement System (NYSTRS). These are cost-sharing multiple employer public employee defined benefit retirement systems. The Systems offer a wide range of plans and benefits, which are related to years of service and final average salary, vesting of retirement benefits, death, and disability.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 8 - PENSION PLANS - Continued**

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**Teachers' Retirement System (TRS) Plan Description**

The District participates in the New York State Teachers' Retirement System (TRS). This is a cost-sharing multiple-employer retirement system. The System provides retirement benefits as well as, death and disability benefits to plan members and beneficiaries as authorized by the Education Law and the Retirement and Social Security Law of the State of New York. The System is governed by a 10-member Board of Trustees. System benefits are established under New York State Law. Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York Public Schools and BOCES who elected to participate in TRS. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. Additional information regarding the System, may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, NY 12211-2395 or by referring to the NYSTRS Annual Comprehensive Financial report which can be found on the System's website at [www.nystrs.org](http://www.nystrs.org).

**Employees' Retirement System (ERS) Plan Description**

The District participates in the New York State and Local Employees' Retirement System (ERS). This is a cost-sharing multiple-employer retirement system. The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. System benefits are established under the provisions of the New York State Retirement and Social Security Law (RSSL). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at [www.osc.state.ny.us/retire/publications/index.php](http://www.osc.state.ny.us/retire/publications/index.php) or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 8 - PENSION PLANS - Continued**

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**TRS Benefits Provided**

Benefits

The benefits provided to members of the System are established by New York State law and may be amended only by the Legislature with the Governor's approval. Benefit provisions vary depending on date of membership and are subdivided into the following six classes:

*Tier 1*

Members who last joined prior to July 1, 1973 are covered by the provisions of Article 11 of the Education Law.

*Tier 2*

Members who last joined on or after July 1, 1973 and prior to July 27, 1976 are covered by the provisions of Article 11 of the Education Law and Article 11 of the Retirement and Social Security Law (RSSL).

*Tier 3*

Members who last joined on or after July 27, 1976 and prior to September 1, 1983 are covered by the provisions of Article 14 and Article 15 of the RSSL.

*Tier 4*

Members who last joined on or after September 1, 1983 and prior to January 1, 2010 are covered by the provisions of Article 15 of the RSSL.

*Tier 5*

Members who joined on or after January 1, 2010 and prior to April 1, 2012 are covered by the provisions of Article 15 of the RSSL.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 8 - PENSION PLANS - Continued**

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**TRS Benefits Provided - Continued**

*Tier 6*

Members who joined on or after April 1, 2012 are covered by the provisions of Article 15 of the RSSL.

Service Retirements

Tier 1 members are eligible, beginning at age 55, for a service retirement allowance of approximately 2% per year of credited service times final average salary.

Under Article 19 of the RSSL, eligible Tier 1 and 2 members can receive additional service credit of one-twelfth of a year for each year of retirement credit as of the date of retirement or death up to a maximum of 2 additional years.

Tiers 2 through 5 are eligible for the same but with the following limitations: (1) Tiers 2 through 4 members receive an unreduced benefit for retirement at age 62 or retirement at ages 55 through 61 with 30 years of service or reduced benefit for retirement at ages 55 through 61 with less than 30 years of service. (2) Tier 5 members receive an unreduced benefit for retirement at age 62 or retirement at ages 57 through 61 with 30 years of service. They receive a reduced benefit for retirement at age 55 and 56 regardless of service credit, or ages 57 through 61 with less than 30 years of service.

Tier 6 members are eligible for a service retirement allowance of 1.75% per year of credited service for the first 20 years of service plus 2% per year for years of service in excess of 20 years times final average salary. Tier 6 members receive an unreduced benefit for retirement at age 63. They receive a reduced benefit at ages 55-62 regardless of service credit.

Vested Benefits

Retirement benefits for Tiers 1-6 are now vested after 5 years of credited service. Prior to April 9, 2022, Tier 5 and 6 members had to attain 10 years of state service credit to be vested. Benefits are payable at age 55 or greater with the limitations previously noted for service retirements.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 8 - PENSION PLANS - Continued**

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**TRS Benefits Provided - Continued**

Disability Retirement

Members are eligible for disability retirement benefits after 10 years of credited New York State service except for Tier 3 where disability retirement is permissible after 5 years of credited New York State service pursuant to the provisions of Article 14 of the RSSL. The Tier 3 benefit is integrated with Social Security.

Death Benefits

Death benefits are paid to the beneficiary of active members who die in service and certain retirees. For active members, the benefit is based on final salary, age and the number of years of credited service. For retired members, it is also based on the number of years in retirement.

Prior and Military Service

After 2 years of membership, members of all tiers may claim and receive credit for prior New York State public or teaching service. Only Tier 1 and 2 members may, under certain conditions, claim out-of-state service. Certain members may also claim military service credit prior to or interrupting membership.

Tier Reinstatement

In accordance with Chapter 640 of the Laws of 1998, any active member who had a prior membership may elect to be reinstated to their original date and Tier of membership.

Permanent Cost-of-Living Adjustment (COLA)

Section 532-a of the Education Law provides a permanent cost-of-living benefit to both current and future retired members. This benefit will be paid commencing September of each year to retired members who have attained age 62 and have been retired for 5 years or attained age 55 and have been retired for 10 years. Disability retirees must have been retired for 5 years, regardless of age, to be eligible. The annual COLA percentage is equal to 50% of the increase in the consumer price index, not to exceed 3% nor be lower than 1%. It is applied to the first eighteen thousand dollars of maximum annual benefit. The applicable percentage payable beginning September 2022 and 2021 is 3.0% and 1.4%, respectively. Members who retired prior to July 1, 1970 are eligible for a minimum benefit of seventeen thousand five hundred dollars for 35 years of credited full-time New York State service. Certain members who retire pursuant to the provisions of Article 14 of the RSSL are eligible for automatic cost-of-living supplementation based on the increase in the consumer price index with a maximum per annum increase of 3%.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 8 - PENSION PLANS - Continued**

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**ERS Benefits Provided**

Benefits

The System provides retirement benefits as well as death and disability benefits.

*Tiers 1 and 2*

Eligibility: Tier 1 members, with the exception of those retiring under special retirement plans, must be at least age 55 to be eligible to collect a retirement benefit. There is no minimum service requirement for Tier 1 members. Tier 2 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. The age at which full benefits may be collected for Tier 1 is 55, and the full benefit age for Tier 2 is 62.

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If the member retires with 20 or more years of service, the benefit is 2 percent of final average salary for each year of service. Tier 2 members with five or more years of service can retire as early as age 55 with reduced benefits. Tier 2 members age 55 or older with 30 or more years of service can retire with no reduction in benefits. As a result of Article 19 of the RSSL, Tier 1 and Tier 2 members who worked continuously from April 1, 1999 through October 1, 2000 received an additional month of service credit for each year of credited service they have at retirement, up to a maximum of 24 additional months.

Final average salary is the average of the wages earned in the 3 highest consecutive years of employment. For Tier 1 members who joined on or after June 17, 1971, each year's compensation used in the final average salary calculation is limited to no more than 20 percent greater than the previous year. For Tier 2 members, each year of final average salary is limited to no more than 20 percent of the average of the previous 2 years.

*Tiers 3, 4, and 5*

Eligibility: Tier 3, 4 and 5 members, with the exception of those retiring under special retirement plans, must have 5 years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tier 3, 4 and 5 is 62.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 8 - PENSION PLANS - Continued**

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**ERS Benefits Provided - Continued**

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If a member retires with between 20 and 30 years of service, the benefit is 2 percent of final average salary for each year of service. If a member retires with more than 30 years of service, an additional benefit of 1.5 percent of final average salary is applied for each year of service over 30 years. Tier 3 and 4 members with five or more years of service and Tier 5 members with 5 or more years of service can retire as early as age 55 with reduced benefits. Tier 3 and 4 members age 55 or older with 30 or more years of service can retire with no reduction in benefits.

Final average salary is the average of the wages earned in the 3 highest consecutive years of employment. For Tier 3, 4 and 5 members, each year's compensation used in the final average salary calculation is limited to no more than 10 percent greater than the average of the previous two years.

*Tier 6*

Eligibility: Tier 6 members, with the exception of those retiring under special retirement plans, must have 5 years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tier 6 is 63 for ERS members.

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If a member retires with 20 years of service, the benefit is 1.75 percent of final average salary for each year of service. If a member retires with more than 20 years of service, an additional benefit of 2 percent of final average salary is applied for each year of service over 20 years. Tier 6 members with 10 or more years of service can retire as early as age 55 with reduced benefits.

Final average salary is the average of the wages earned in the 5 highest consecutive years of employment. For Tier 6 members, each year's compensation used in the final average salary calculation is limited to no more than 10 percent greater than the average of the previous 4 years.

NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2024

NOTE 8 - PENSION PLANS - Continued

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**ERS Benefits Provided - Continued**

Vested Benefits

Members who joined the System prior to January 1, 2010 need five years of service to be 100 percent vested. Members who joined on or after January 1, 2010 require ten years of service credit to be 100 percent vested. As of April 9, 2022, legislation was passed that reduced the number of years of service credit from 10 years to 5 years. Therefore, all Members are vested when they reach 5 years of service credit.

Disability Retirement Benefits

Disability retirement benefits are available to ERS members unable to perform their job duties because of permanent physical or mental incapacity. There are three general types of disability benefits: ordinary, performance of duty, and accidental disability benefits. Eligibility, benefit amounts, and other rules such as any offset of other benefits depend on a member's tier, years of service, and plan.

Ordinary Death Benefits

Death benefits are payable upon the death, before retirement, of a member who meets eligibility requirements as set forth by law. The first \$50,000 of an ordinary death benefit is paid in the form of group term life insurance. The benefit is generally three times the member's annual salary. For most members, there is also a reduced post-retirement ordinary death benefit available.

Post-Retirement Benefit Increases

A cost-of-living adjustment is provided annually to: (i) all retirees who have attained age 62 and have been retired for five years; (ii) all retirees who have attained age 55 and have been retired for 10 years; (iii) all disability retirees, regard less of age, who have been retired for five years; (iv) ERS recipients of an accidental death benefit, regardless of age, who have been receiving such benefit for five years and (v) the spouse of a deceased retiree receiving a lifetime benefit under an option elected by the retiree at retirement. An eligible spouse is entitled to one- half the cost-of-living adjustment amount that would have been paid to the retiree when the retiree would have met the eligibility criteria. This cost-of-living adjustment is a percentage of the annual retirement benefit of the eligible retiree as computed on a base benefit amount not to exceed \$18,000 of the annual retirement benefit. The cost-of-living percentage shall be 50 percent of the annual Consumer Price Index as published by the U.S. Bureau of Labor but cannot be less than 1 percent or exceed 3 percent.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 8 - PENSION PLANS - Continued**

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**Funding Policies**

The Systems are noncontributory except for employees who joined after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3.0% to 3.5% of their salary for their entire length of service. In addition, employee contribution rates under ERS tier VI vary based on a sliding salary scale. For TRS, contribution rates are established annually by the New York State Teachers' Retirement Board pursuant to Article 11 of the Education Law. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions for the ERS' fiscal year ended March 31. The District paid 100% of the required contributions as billed by the TRS and ERS for the current year and each of the two preceding years. The District chose to prepay the required contributions by December 15, 2023 and received an overall discount of \$3,109.

The District's share of the required contributions, based on covered payroll paid for the current and two preceding years were as follows:

	<b>NYSTRS</b>	<b>NYSERS</b>
2023 - 2024	\$ 1,082,202	\$ 432,323
2022 - 2023	1,033,047	381,570
2021 - 2022	982,644	480,334

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 8 - PENSION PLANS - Continued**

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**Pension Assets, Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2024, the District reported the following asset (liability) for its proportionate share of the net pension asset (liability) for each of the Systems. The net pension asset (liability) was measured as of March 31, 2024 for ERS and June 30, 2023 for TRS. The total pension asset (liability) used to calculate the net pension asset (liability) was determined by an actuarial valuation. The District's proportion of the net pension asset (liability) was based on a projection of the District's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the ERS and TRS Systems in reports provided to the District.

	<b>ERS</b>	<b>TRS</b>
Measurement Date	March 31, 2024	June 30, 2023
District's Proportionate Share of the Net Pension Asset (Liability)	\$ (1,412,831)	\$ (651,201)
District's Portion (%) of the Plan's Total Net Pension Asset (Liability)	0.0095954%	0.056944%
Change in Proportion (%) Since the Prior Measurement Date	-0.0002418%	-0.002560%

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 8 - PENSION PLANS - Continued**

**Pension Assets, Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - Continued**

For the year ended June 30, 2024, the District's recognized pension expense of \$865,895 for TRS and \$223,633 for ERS. At June 30, 2024, the District's reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>		<u>Deferred Inflows of Resources</u>	
	<u>ERS</u>	<u>TRS</u>	<u>ERS</u>	<u>TRS</u>
Differences Between Expected and Actual Experience	\$ 455,072	\$ 1,578,989	\$ 38,524	\$ 3,902
Changes of Assumptions	534,160	1,402,017	-	305,562
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	-	332,881	690,160	-
Changes in Proportion and Differences Between the District's Contributions and Proportionate Share of Contributions	161,139	211,185	35,434	20,361
District's Contributions Subsequent to the Measurement Date	133,688	1,021,264	-	-
Total	<u>\$ 1,284,059</u>	<u>\$ 4,546,336</u>	<u>\$ 764,118</u>	<u>\$ 329,825</u>

District contributions subsequent to the measurement date which will be recognized as a reduction of the net pension asset (liability) in the year ended June 30, 2025, if applicable. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense for the year ended as follows:

	<b>ERS</b>	<b>TRS</b>
2025	\$ (215,285)	\$ 309,787
2026	310,265	(290,711)
2027	436,843	2,649,804
2028	(145,570)	230,744
2029	-	183,633
Thereafter	-	111,990

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 8 - PENSION PLANS - Continued**

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**Actuarial Assumptions**

The total pension asset (liability) as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension asset (liability) to the measurement date.

Significant actuarial assumptions used in the valuations were as follows:

	<b>ERS</b>	<b>TRS</b>
Measurement Date	March 31, 2024	June 30, 2023
Actuarial Valuation Date	April 1, 2023	June 30, 2022
Interest Rate	5.9%	6.95%
Salary Scale	4.4%	1.3%
Decrement Tables	April 1, 2015 - March 31, 2020 System's Experience	July 1, 2015 - June 30, 2020 System's Experience
Inflation Rate	2.9%	2.4%

For ERS, annuitant mortality rates are based on April 1, 2015 – March 31, 2020 System's experience with adjustments for mortality improvements based on Society of Actuaries' Scale MP-2021. For TRS, annuitant mortality rates are based on July 1, 2015 – June 30, 2020 System's experience with adjustments for mortality improvements based on Society of Actuaries' Scale MP-2021.

For ERS, the actuarial assumptions used in the April 1, 2023 valuation are based on the results of an actuarial experience study for the period April 1, 2015 – March 31, 2020. For TRS, the actuarial assumptions used in the June 30, 2022 valuation are based on the results of an actuarial experience study for the period July 1, 2015 – June 30, 2020.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 8 - PENSION PLANS - Continued**

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**Actuarial Assumptions - Continued**

The long-term rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by each target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are summarized as follows:

	<b>ERS</b>	<b>TRS</b>
Measurement Date	March 31, 2024	June 30, 2023
Asset Type		
Domestic Equity	4.00%	6.80%
International Equity	6.65%	7.60%
Private Equity	7.25%	10.10%
Global Equity		7.20%
Real Estate	4.60%	6.30%
Opportunistic/Absolute Return Strategies Portfolio	5.25%	
Credit	5.40%	
Real Assets	5.79%	
Fixed Income	1.50%	
Cash	0.25%	0.30%
Private Debt		6.00%
Real Estate Debt		3.20%
Domestic Fixes Income Securities		2.20%
Global Bonds		1.60%
High-Yield Bonds		4.40%

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 8 - PENSION PLANS - Continued**

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**Discount Rate**

The discount rate used to calculate the total pension asset (liability) was 5.9% for ERS and 6.95% for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset (liability).

**Sensitivity of the Proportionate Share of the Net Pension Asset (Liability) to the Discount Rate Assumption**

The following presents the District's proportionate share of the net pension asset (liability) calculated using the discount rate of 5.9% for ERS and 6.95% for TRS, as well as what the District's proportionate share of the net pension asset (liability) would be if it were calculated using a discount rate that is 1-percentage point lower (4.9% for ERS and 5.95% for TRS) or 1-percentage point higher (6.9% for ERS and 7.95% for TRS) than the current rate:

<b>ERS</b>	<b>1% Decrease (4.90%)</b>	<b>Current Assumption (5.90%)</b>	<b>1% Increase (6.90%)</b>
Employer's Proportionate Share of the Net Pension Asset (Liability)	\$ (4,442,085)	\$ (1,412,831)	\$ 1,117,225
<b>TRS</b>	<b>1% Decrease (5.95%)</b>	<b>Current Assumption (6.95%)</b>	<b>1% Increase (7.95%)</b>
Employer's Proportionate Share of the Net Pension Asset (Liability)	\$ (9,918,122)	\$ (651,201)	\$ 7,142,680

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 8 - PENSION PLANS - Continued**

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**Pension Plan Fiduciary Net Position**

The components of the current-year net pension asset (liability) of the employers as of the respective measurement dates, were as follows:

	(In Thousands)		<b>Total</b>
	<b>ERS</b>	<b>TRS</b>	
Measurement Date	March 31, 2024	June 30, 2023	
Employer's Total Pension Asset (Liability)	\$ (240,696,851)	\$ (138,365,122)	\$ (379,061,973)
Plan Net Position	<u>225,972,801</u>	<u>137,221,537</u>	<u>363,194,338</u>
Employer's Net Pension Asset (Liability)	<u>\$ (14,724,050)</u>	<u>\$ (1,143,585)</u>	<u>\$ (15,867,635)</u>
Ratio of Plan Net Position to the			
Employer's Total Pension Asset (Liability)	93.88%	99.17%	

**Payables to the Pension Plan**

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31. Accrued retirement contributions as of June 30, 2024 represent the projected employer contribution for the period of April 1, 2024 through June 30, 2024 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2024 amounted to \$133,688. Employee contributions are remitted monthly.

For TRS, employer and employee contributions for the fiscal year ended June 30, 2024 are paid to the System in September, October and November 2024 through a state aid intercept. Accrued retirement contributions as of June 30, 2024 represent employee and employer contributions for the fiscal year ended June 30, 2024 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2024 amounted to \$1,134,706.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 9 - INTERFUND TRANSACTIONS - GOVERNMENTAL FUNDS**

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Interfund balances at June 30, 2024 are as follows:

	<b>Interfund</b>		<b>Interfund</b>	
	<b>Receivables</b>	<b>Payables</b>	<b>Revenues</b>	<b>Expenditures</b>
General	\$ 1,979,843	\$ -	\$ -	\$ 131,990
Special Aid	-	589,493	36,083	-
School Food Service	-	38,350	-	-
Capital Projects Fund - District-Wide	-	1,432,426	-	-
Capital Project Fund - Buses	-	19,409	-	3,390
Capital Project Fund - Mini-Renovation	-	-	95,907	-
Debt Service	99,835	-	3,390	-
Total Governmental Funds	<u>\$ 2,079,678</u>	<u>\$ 2,079,678</u>	<u>\$ 135,380</u>	<u>\$ 135,380</u>

The District typically loans resources between funds for the purpose of mitigating the effects of cash flow issues. The General Fund advanced funds to the Special Aid Fund to provide temporary cash until New York State has reimbursed the grant programs. Unexpended funds from a capital project are transferred to the debt service fund upon completion.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 10 – FUND BALANCE EQUITY**

The following is a summary of the Governmental Funds fund balances (deficits) of the District at year ended June 30, 2024:

Fund Balances (Deficits)	General	Capital Project District-Wide	Total Non-Major Funds	Total Governmental Funds
Nonspendable				
Prepaid Expenditures	\$ 58,198	\$ -	\$ -	\$ 58,198
Inventory	-	-	57,993	57,993
Restricted				
Capital Reserve	20,422	-	-	20,422
Reserve for Employee Benefits and Accrued Liabilities	548,838	-	-	548,838
Unemployment Insurance Reserve	118,903	-	-	118,903
Reserve for State and Local Retirement System Contributions	187,121	-	-	187,121
Reserve for Teachers' Retirement System Contributions	421,831	-	-	421,831
Energy System Tax Stabilization	12,203,145	-	-	12,203,145
Debt Service	-	-	99,835	99,835
Extra Classroom Activity	-	-	128,810	128,810
Scholarships and Awards	-	-	314,109	314,109
Capital - Buses	-	-	425,275	425,275
Assigned				
Designated for Next Fiscal Year	700,000	-	-	700,000
School Food Service	-	-	401,142	401,142
General Support	190,195	-	-	190,195
Instruction	294,074	-	-	294,074
Pupil Transportation	147,639	-	-	147,639
Unassigned				
General Fund	1,163,972	-	-	1,163,972
Capital Projects - District Wide	-	(3,080,059)	-	(3,080,059)
Total Governmental Fund Balances (Deficits)	<u>\$ 16,054,338</u>	<u>\$ (3,080,059)</u>	<u>\$ 1,427,164</u>	<u>\$ 14,401,443</u>

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 11 - POSTEMPLOYMENT (HEALTH INSURANCE) BENEFITS**

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**General Information about the OPEB Plan**

*Plan Description* – The District’s defined benefit OPEB plan, provides OPEB for all permanent full-time employees of the District. The plan is a single-employer defined benefit OPEB plan administered by the District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the District’s Board, subject to applicable collective bargaining and employment agreements, and Board of Education policy. The plan does not issue a separate financial report since there are no assets legally segregated for the sole purpose of paying benefits under the Plan. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

*Benefits Provided* – The District provides healthcare benefits for retirees and their dependents. The benefit terms are dependent on which contract each employee falls under. The specifics of each contract are on file at the District offices and are available upon request.

*Employees Covered by Benefit Terms* – At June 30, 2023, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	141
Inactive employees entitled to but not yet receiving benefit payments	-
Active employees	<u>230</u>
Total Covered Employees	<u><u>371</u></u>

The District participates in the Jefferson-Lewis Et. Al. Employees’ Healthcare Insurance Plan (the Plan). The Plan allows eligible District employees and spouses to continue health coverage upon retirement. The Plan does issue a publicly available financial report.

**Plan Eligibility:**

- Administrators must be at least age 55 with 6 years of service.
- Teachers hired before January 1, 2012 must be age 55 with 10 years of service and those hired after January 1, 2012 must be age 55 with 15 years of service.
- Non-instructional employees hired before July 1, 2006 must be age 55 with 5 years of service and those hired after July 1, 2006 must be age 55 with 15 years of service.
- Confidential/Management employees must be age 55 with 10 years of service.
- Superintendent must be age 55 with 20 years of service.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 11 - POSTEMPLOYMENT (HEALTH INSURANCE)  
BENEFITS - Continued**

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**General Information about the OPEB Plan – Continued**

**Plan Eligibility:**

- Administrative service credit may include up to 5 years of full-time service at the District or elsewhere. Administrators and teachers must also be eligible to retire under New York State Retirement System (TRS).

**Duration of Coverage:**

- Retiree benefits continues for the life of the retiree. Spousal benefits continue for the life of the spouse.

**Surviving Spouse Coverage:**

- Surviving spouses are permitted to continue coverage after the death of the retiree but are responsible for paying 65% of the plan premium.

**Retiree Contributions:**

- Teachers, Confidential/Management, and Support Staff retired after July 1, 2008 with single contracts pay 35% of the plan premium. These retirees with dual or family contracts pay 65% of the plan premium less single premium.
- Superintendents with single contracts pay 10% of the plan premium. Superintendents with dual or family contracts pay 50% of the plan premium less single premium.
- Administrators and Business Managers contributions vary based on years of service as follows:
  - 6 years of service: 50% of single premium; 65% of family premium less single premium.
  - 7-14 years of service: 30% of single premium; 50% of family premium less single premium.
  - 15-19 years of service: 20% of single premium; 50% of family premium less single premium.
  - 20 or more years of service: 15% of single premium; 50% of family premium less single premium.
  - 25 or more years of service: 5% or 10% of single premium; 50% of family premium less single premium.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 11 - POSTEMPLOYMENT (HEALTH INSURANCE)  
BENEFITS - Continued**

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**General Information about the OPEB Plan – Continued**

**Retiree Contributions:**

- Administrators and Business Managers with 25+ years of service will be required to contribute 5% of the single premium if they were hired prior to July 1, 2011 or 10% of the single premium if they were hired on or after July 1, 2011. In addition, the 5 years of service of full-time teaching service that may be applied toward service must have been completed only at the District.
- All other retirees with single contracts pay 45% of the plan premium. These retirees with dual or family contracts pay 65% of the plan premium less single premium.

**Medicare Part B Premiums:**

- Medicare Part B premiums are reimbursed by the District for both retirees and spouses at 100% for Administrators, Confidential/Management, Superintendent, Support Staff (retired before 7/1/15), and Teachers (for spouses of Teachers, must have been retired before 7/1/2012 or else spouses pay 5% of premiums). Support staff retired on or after 7/1/15 are required to pay 5% of Medicare Part B premiums. Surviving spouses are required to pay 100% of premiums.

**Medical Benefits:**

- Retiree healthcare benefits are provided through the Provider Choice POS Plan and the Traditional Plan.
  - The Traditional Plan is a self-insured indemnity plan offered through Jefferson-Lewis-Hamilton-Herkimer-Oneida BOCES with benefits administered by UMR and Express Scripts.
  - The Provider Choice POS Plan is a self-insured POS plan offered through Jefferson-Lewis-Hamilton-Herkimer-Oneida BOCES with benefits administered by UMR and Express Scripts.

The District recognizes the cost of providing health insurance annually as expenditures in the General Fund of the funds financial statements as payments are made. For the year ended June 30, 2024, the District recognized \$1,226,552 for its share of insurance premiums for currently enrolled retirees.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 11 - POSTEMPLOYMENT (HEALTH INSURANCE)  
BENEFITS - Continued**

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**Total OPEB Liability**

The District has obtained an actuarial valuation report as of June 30, 2024 which indicates that the total liability for other postemployment benefits is \$55,038,857 which is reflected in the Statement of Net Position. The OPEB liability was measured as of June 30, 2023 and was determined by an actuarial valuation as of July 1, 2022.

*Actuarial Assumptions and Other Inputs* – The total OPEB liability in the July 1, 2022 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

**Actuarial Methods and Assumptions**

Measurement Date	06/30/23
Rate of Compensation Increase	3.00%
Discount Rate	4.00%
Health Care Cost Trend Rate Assumed for Next Fiscal Year	7.00%
Rate to Which the Cost Trend Rate is Assumed to Decline (the Ultimate Trend Rate)	4.50%
Actuarial Cost Methods	Entry Age Normal
Amortization Method	Level Percentage
Amortized Period (in Years)	7.78

The discount rate was based on using an average of three 20-year bond indices (e.g. Bond Buyer-20 Bond GO, S&P Municipal Bond 20 Year High Grade Rate Index, and Fidelity GA AA 20 Years) as of June 30, 2023.

Mortality rates were based on the Society of Actuaries Pub-2010 Public Retirement Plans Healthy Male and Female Total Dataset Headcount-Weighted Mortality tables based on Employee and Healthy Annuitant Tables for both pre and post retirement projected with mortality improvement using the most current Society of Actuaries Mortality Improvement Scale MP-2021.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 11 - POSTEMPLOYMENT (HEALTH INSURANCE)  
BENEFITS - Continued**

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**Total OPEB Liability - Continued**

The actuarial assumptions used in the July 1, 2022 valuation were based on the results of an actuarial experience study for the period July 1, 2021 – June 30, 2022. Benefit obligations are projected to the measurement date using roll forward techniques by assuming no actuarial gains or losses in the interim, except for those assumption changes necessary to reflect the assumptions as of the measurement date.

**Changes in the Total OPEB Liability**

Balance at June 30, 2023	\$ 55,336,242
Changes for the Year	
Service Cost	1,220,297
Interest	2,186,716
Changes of Assumptions or Other Inputs	(2,367,698)
Contributions from Employer	<u>(1,336,700)</u>
Net Changes	<u>(297,385)</u>
Balance at June 30, 2024	<u>\$ 55,038,857</u>

Changes of assumption and other inputs reflect a change in the discount rate from 3.77 percent as of June 30, 2023 to 4.00 percent as of June 30, 2024.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 11 - POSTEMPLOYMENT (HEALTH INSURANCE) BENEFITS - Continued**

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**Changes in the Total OPEB Liability - Continued**

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate* – The following presents the total OPEB liability of the District, as well as what the District’s total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.00 percent) or 1 percentage point higher (5.00 percent) than the current discount rate:

	1% Decrease <u>3.00%</u>	Discount Rate <u>4.00%</u>	1% Increase <u>5.00%</u>
Total OPEB Liability	<u>\$ 66,339,426</u>	<u>\$ 55,038,857</u>	<u>\$ 46,371,297</u>

*Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates* – The following presents the total OPEB liability of the District, as well as what the District’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (trend decreasing to 3.5 percent) or 1 percentage point higher (trend decreasing to 5.5 percent) than the current healthcare cost trend rate:

	1% Decrease (Trend Less 1% Decreasing to <u>3.50%</u> )	Healthcare Cost Trend Rates (Trend Decreasing to <u>4.50%</u> )	1% Increase (Trend Plus 1% Decreasing to <u>5.50%</u> )
Total OPEB Liability	<u>\$ 45,271,528</u>	<u>\$ 55,038,857</u>	<u>\$ 68,059,536</u>

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 11 - POSTEMPLOYMENT (HEALTH INSURANCE)  
BENEFITS - Continued**

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**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources  
Related to OPEB**

For the year ended June 30, 2024, the District recognized OPEB expense of \$2,322,462. At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between Expected and Actual Experience	\$ 2,115,085	\$ -
Changes of Assumptions or Other Inputs	8,785,755	18,300,115
Benefit Payments Subsequent to the Measurement Date	1,423,388	-
	\$ 12,324,228	\$ 18,300,115

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30,

2025	\$ 571,062
2026	435,073
2027	(571,560)
2028	(2,185,822)
2029	(2,976,070)
Thereafter	(2,671,958)
	\$ (7,399,275)

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 12 - RISK MANAGEMENT**

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**General**

The District is exposed to various risks of loss related to torts, theft, damage, injuries, errors and omissions, natural disasters, and other risks. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the year ended June 30, 2023. The District settled a claim pursuant to the NYS Child Victims Act (CVA) of \$500,000 which was paid from the Insurance Reserve during the year ended June 30, 2024.

**Pooled Non-Risk-Retained**

The District participates in the Jefferson-Lewis Et. Al. School Employees' Healthcare Plan, a non-risk-retained public entity risk pool for its employee health and accident insurance coverage. The pool is operated for the benefit of sixteen individual governmental units located within the pool's geographic area and is considered a self-sustaining risk pool that will provide coverage for its members up to \$750,000 per insured event. The pool obtains independent coverage for insured events in excess of the \$750,000 limit and the District has essentially transferred all related risk to the pool.

The District participates in the Black River Valley School Workers' Compensation Plan, a risk-sharing pool, to insure Workers' Compensation claims. This is a public entity risk pool created under Article 5 of the Workers' Compensation Law to finance liability and risks related to Workers' Compensation claims. The District's share of the liability for unbilled and open claims is \$0.

**NOTE 13 - CONTINGENCIES AND COMMITMENTS**

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The District has received grants, which are subject to audit by agencies of the state and federal governments. Such audits may result in disallowances and a request for a return of funds. Based on prior years' experience, the District's administration believes disallowances, if any, will be immaterial.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 14 – DONOR-RESTRICTED ENDOWMENTS**

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The District administers endowment funds, which are restricted by the donor for various scholarships.

Donor-restricted endowments are reported at fair value.

The District authorizes expenditures from donor-restricted endowments in compliance with the wishes expressed by the donor, which varies among the unique endowments administered by the District.

**NOTE 15 – TAX ABATEMENTS**

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The District receives revenue through a number of Payment in Lieu of Taxes (PILOT) agreements with various local businesses, housing developments and a large windmill farm. The PILOT agreements were granted by either the Lewis County Industrial Development Agency or approved directly by the municipalities where the properties are located. The purpose of the agreements is to provide real property tax abatement for value added by construction or renovations. In most cases, unless otherwise agreed to by the local taxing jurisdictions, the period of exemption will not exceed ten (10) years. The largest PILOT, a 15-year agreement with Flat Rock Windpower LLC began in 2006. The agreement stated Maple Ridge would operate 195 wind turbines and receive Empire Zone tax credits to assist in paying a PILOT to the local governments. However, in December of 2018 this PILOT Agreement was renegotiated and replaced by a new 14-year Agreement to continue and extend the period of transition payments to help create a more gradual shift to a lower level of payment more closely reflecting reduced Project value. Due to the renegotiated PILOT agreement, Flat Rock Windpower LLC is currently paying more than they would be in taxes based upon their assessed value. As the agreement progresses, the payments will level off and the abatement will resume. For the fiscal year ended June 30, 2024, the District's portion of pilot payments was \$1,454,570.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 15 – TAX ABATEMENTS - Continued**

For the fiscal year ended June 30, 2024, the District abated the following taxes:

Owner	End Date	Total Value of		2023		Appr. Tax Rate	Appr. Taxes Foregone
		Project w/o PILOT	Amt of Project Taxed	Abated %	Abated Total		
Victorian Lake (IDA)	2024	\$ 1,336,000	\$ 956,364	28%	\$ 379,636	6.713543	\$ 2,549
Brookside Redevelopment	2027	9,900,000	5,095,278	49%	4,804,722	6.713543	32,257
The Nature Conservancy- Martinsburg	2024	214,600	0	100%	214,600	8.607255	1,847
The Nature Conservancy- Montague	2024	1,996,576	0	100%	1,996,576	8.498062	16,967
The Nature Conservancy- West Turin	2024	154,700	0	100%	154,700	8.780283	1,358
Lowville Heights Association	2036	800,000	340,010	57%	459,990	6.713543	3,088
Castorland Housing	Indefinite	1,116,900	260,692	74%	826,208	7.806673	6,450
Flat Rock Windpower- Harrisburg	2031	27,934,400	37,381,951	-34%	(9,477,551)	8.498147	(80,287)
Flat Rock Windpower- Lowville	2031	8,789,400	14,888,615	-69%	(6,099,215)	6.713543	(40,947)
Flat Rock Windpower- Martinsburg	2031	46,087,548	60,892,779	-32%	(14,805,231)	8.607255	(127,432)
Flat Rock Windpower- Watson	2031	715,068	981,134	-37%	(266,066)	8.288309	(2,205)
Copenhagen Wind Farm	2039	17,400,000	4,998,339	71%	12,401,661	7.806673	96,816
Roaring Brook Wind Farm	2051	48,738,640	27,417,103	44%	21,321,537	8.607255	183,520
Waters Rd N, LLC	2048	2,741,400	1,534,854	44%	1,206,546	6.713543	8,100
Waters Rd S, LLC	2048	1,046,601	604,422	42%	442,179	6.713543	2,969
Number Three Wind Farm- Harrisburg	2052	2,039,800	3,117,480	-53%	(1,077,680)	8.498147	(9,158)
Number Three Wind Farm- Lowville	2052	9,847,477	19,050,811	-93%	(9,203,334)	6.713543	(61,787)
GSPP 9557 E Rd S, LLC	2052	500,000	316,317	37%	183,683	7.806673	1,434
GSPP 9557 E Rd S, LLC	2052	500,000	316,317	37%	183,683	7.806673	1,434
Flat Rock Solar Fund	2048	3,260,200	1,255,643	61%	2,004,557	8.607255	17,254
Total Taxes Foregone							\$ 54,228

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2024

**NOTE 16 – SUBSEQUENT EVENT**

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As a result of hurricane Beryl, the District experienced a major flash flood on July 10, 2024 which filled the first floor of the elementary school, main gymnasium, connector wing including the kitchen and cafeterias, partial first floor hallway of the middle school, and the high school art and band rooms with several inches of standing storm water. In addition, there were damages to the turf field and playground areas which required repairs and significant clean-up efforts for the entire outside campus. The cost for the cleanup, mitigation and repairs is estimated to be approximately \$6 million. The state and federal governments declared this disaster eligible for FEMA funding. While it is not clear at this point exactly how much FEMA funding will be allocated specifically for Lowville Academy, we estimate that 75% of our costs will be funded from this source. In addition, the district had approximately \$1 million of flood insurance. The remaining balance of this emergency project is anticipated to be eligible for state building aid. The District will be borrowing \$6 million on a Revenue Anticipation note in early October for cash flow purposes related to this disaster.

As a result of hurricane Debby, the District experienced a second major flash flood on August 19, 2024 which was similar to the first one but not quite as extensive, mostly affecting the first floor of the elementary and half of the connector wing. Since many of the repairs to the inside of the building were not yet completed, the damage was much less than the first flood. However, there were damages again to the turf field and playground areas which required repairs and significant clean-up efforts for the entire outside campus. The cost for the cleanup, mitigation and repairs is estimated to be nearly \$1 million for this second flood. It looks like the State will declare this event a disaster and will submit it to the federal government requesting FEMA funding. The District is still working with representatives from the NYS Division of Homeland Security and Emergency Services to determine eligible funding for Lowville Academy. Regardless of other funding, the District anticipates that state building aid will be available for this emergency project.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

**REQUIRED SUPPLEMENTARY INFORMATION**

**SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL OPEB LIABILITY AND RELATED RATIOS  
LAST SEVEN FISCAL YEARS**

Ended June 30, 2024

<b>Total OPEB Liability</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Service Cost	\$ 1,220,297	\$ 1,275,300	\$ 2,417,812	\$ 2,070,571	\$ 1,410,906	\$ 1,279,220	\$ 1,510,693
Interest	2,186,716	2,760,749	1,367,768	1,309,213	1,479,283	1,317,607	1,157,599
Difference between Expected and Actual Experience	-	-	-	-	-	10,012,111	-
Changes in Assumptions or Other Inputs	(2,367,698)	(21,247,848)	5,252,010	9,538,963	4,696,243	(437,367)	(4,494,975)
Benefit Payments	-	-	-	-	-	(626,233)	(522,169)
Contributions from Employer	<u>(1,336,700)</u>	<u>(1,362,770)</u>	<u>(1,140,480)</u>	<u>(1,122,625)</u>	<u>(959,530)</u>	<u>-</u>	<u>-</u>
<b>Net Change in Total OPEB Liability</b>	<b>(297,385)</b>	<b>(18,574,569)</b>	<b>7,897,110</b>	<b>11,796,122</b>	<b>6,626,902</b>	<b>11,545,338</b>	<b>(2,348,852)</b>
<b>Total OPEB Liability - Beginning</b>	<u>55,336,242</u>	<u>73,910,811</u>	<u>66,013,701</u>	<u>54,217,579</u>	<u>47,590,677</u>	<u>36,045,339</u>	<u>38,394,191</u>
<b>Total OPEB Liability - Ending</b>	<u><u>\$ 55,038,857</u></u>	<u><u>\$ 55,336,242</u></u>	<u><u>\$ 73,910,811</u></u>	<u><u>\$ 66,013,701</u></u>	<u><u>\$ 54,217,579</u></u>	<u><u>\$ 47,590,677</u></u>	<u><u>\$ 36,045,339</u></u>
<b>Covered Payroll</b>	\$ 13,111,830	\$ 13,111,830	\$ 12,673,464	\$ 12,673,464	\$ 13,383,410	\$ 13,383,410	\$ 12,946,813
<b>Total OPEB Liability as a Percentage of Covered Payroll</b>	419.76%	422.03%	583.19%	520.88%	405.11%	355.59%	278.41%

10 years of historical information will not be available upon implementation. An additional year of historical information will be added each year subsequent to the year of implementation until 10 years of historical data is available.

See paragraph on supplementary schedules included in independent auditor's report.

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**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -  
BUDGET (NON-GAAP BASIS) AND ACTUAL - GENERAL FUND**

Year Ended June 30, 2024

	<b>Original Budget</b>	<b>Final Budget</b>
<b>REVENUES</b>		
Local Sources		
Real Property Taxes	\$ 4,867,876	\$ 4,460,570
Other Tax Items	1,460,947	1,868,253
Charges for Services	47,500	47,500
Use of Money and Property	58,650	58,650
Sale of Property and Compensation for Loss	-	-
Miscellaneous	65,000	123,733
Total Local Sources	<u>6,499,973</u>	<u>6,558,706</u>
State Sources	22,637,819	22,637,819
Medicaid Reimbursement	10,000	10,000
Total Revenues	<u>29,147,792</u>	<u>29,206,525</u>
<b>OTHER FINANCING SOURCES</b>		
Appropriated Reserves	-	504,380
Total Revenues and Other Financing Sources	<u>29,147,792</u>	<u>29,710,905</u>
<b>EXPENDITURES</b>		
General Support		
Board of Education	24,510	49,040
Central Administration	231,525	234,805
Finance	413,329	413,329
Staff	95,049	101,582
Central Services	2,383,268	2,498,546
Special Items	439,002	950,355
Total General Support	<u>3,586,683</u>	<u>4,247,657</u>
Instruction		
Instruction, Administration and Improvement	1,043,444	1,109,055
Teaching - Regular School	7,382,162	7,583,218
Programs for Children with Handicapping Conditions	3,248,048	2,816,756
Occupational Education	1,093,454	1,094,653
Teaching - Special School	283,675	284,628
Instructional Media	899,016	913,706
Pupil Services	1,246,979	1,454,074
Total Instruction	<u>15,196,778</u>	<u>15,256,090</u>
Pupil Transportation	1,268,478	1,260,353
Community Service	9,000	9,000
Employee Benefits	6,465,522	6,275,636
Debt Service	3,523,390	3,564,228
Total Expenditures	<u>30,049,851</u>	<u>30,612,964</u>
<b>OTHER FINANCING USES</b>		
Operating Transfers to Other Funds	310,000	310,000
Total Expenditures and Other Financing Uses	<u>30,359,851</u>	<u>30,922,964</u>
Net Change in Fund Balance	(1,212,059)	(1,212,059)
Fund Balances - Beginning of Year	14,333,945	14,333,945
Fund Balances - End of Year	<u>\$ 13,121,886</u>	<u>\$ 13,121,886</u>

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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<b>Actual</b>		<b>Final Budget</b>	<b>Variance With Actual</b>
\$ 4,459,955		\$	(615)
1,871,724			3,471
124,929			77,429
863,932			805,282
26,907			26,907
293,050			169,317
7,640,497			1,081,791
22,729,390			91,571
11,733			1,733
30,381,620			1,175,095
-			(504,380)
30,381,620			670,715

	<b>Year-End</b>	<b>Final Budget</b>	<b>Variance With</b>
	<b>Encumbrances</b>	<b>Actual and Encumbrances</b>	<b>Actual and Encumbrances</b>
21,911	\$ 23,650		3,479
232,793	-		2,012
396,411	38		16,880
83,062	-		18,520
2,035,378	166,507		296,661
945,377	-		4,978
3,714,932	190,195		342,530
1,071,126	20,000		17,929
7,268,866	65,473		248,879
2,636,531	5,256		174,969
1,092,092	-		2,561
120,546	-		164,082
836,103	42,433		35,170
1,225,484	160,912		67,678
14,250,748	294,074		711,268
985,543	147,639		127,171
-	-		9,000
6,013,787	-		261,849
3,564,227	-		1
28,529,237	631,908		1,451,819
131,990	-		178,010
28,661,227	\$ 631,908		\$ 1,629,829
1,720,393			
14,333,945			
\$ 16,054,338			

**Note to Required Supplementary Information Budget Basis of Accounting:** Budgets are adopted on the modified accrual basis of accounting consistent with accounting principles generally accepted in the United States of America.

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See paragraph on supplementary schedules included in independent auditor's report.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

**SCHEDULE OF DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION ASSET (LIABILITY) - NYSLRS PENSION PLAN  
LAST TEN FISCAL YEARS**

Ended June 30, 2024

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
<b>Teachers' Retirement System (TRS)</b>										
District's Proportion of the Net Pension Asset (Liability)	0.056944%	0.059504%	0.060749%	0.060808%	0.060114%	0.061737%	0.061944%	0.061536%	0.061856%	0.060251%
District's Proportionate Share of the Net Pension Asset (Liability)	\$ (651,201)	\$ (1,141,818)	\$ 10,527,229	\$ (1,680,293)	\$ 1,561,757	\$ 1,116,371	\$ 470,833	\$ (659,080)	\$ 6,424,915	\$ 6,711,585
District's Covered Payroll	\$ 10,518,826	\$ 10,567,765	\$ 10,316,144	\$ 10,326,167	\$ 10,035,982	\$ 10,089,141	\$ 9,865,787	\$ 9,498,279	\$ 9,299,714	\$ 8,900,731
District's Proportionate Share of the Net Pension Asset (Liability) as a Percentage of its Covered Payroll	6.19%	10.80%	102.05%	16.27%	15.56%	11.07%	4.77%	6.94%	69.09%	75.40%
Plan Fiduciary Net Position as a Percentage of the Total Pension Asset (Liability)	99.17%	98.57%	113.25%	97.76%	102.17%	101.53%	100.66%	99.01%	110.46%	111.48%
<b>Employees' Retirement System (ERS)</b>										
District's Proportion of the Net Pension Asset (Liability)	0.0095954%	0.0098372%	0.0087926%	0.0089638%	0.0094234%	0.0094541%	0.0090474%	0.0091450%	0.0092815%	0.0095701%
District's Proportionate Share of the Net Pension Asset (Liability)	\$ (1,412,831)	\$ (2,109,495)	\$ 718,759	\$ (8,926)	\$ (2,495,369)	\$ (669,850)	\$ (291,999)	\$ (859,287)	\$ (1,489,700)	\$ (323,300)
District's Covered Payroll	\$ 3,348,437	\$ 3,298,098	\$ 2,980,150	\$ 3,044,846	\$ 2,968,994	\$ 2,880,439	\$ 2,802,483	\$ 2,783,825	\$ 2,708,050	\$ 2,661,523
District's Proportionate Share of the Net Pension Asset (Liability) as a Percentage of its Covered Payroll	42.19%	63.96%	24.12%	0.29%	84.05%	23.26%	10.42%	30.87%	55.01%	12.15%
Plan Fiduciary Net Position as a Percentage of the Total Pension Asset (Liability)	93.88%	90.78%	103.65%	99.95%	86.39%	96.27%	98.24%	94.70%	90.68%	97.95%

See paragraph on supplementary schedules included in independent auditor's report.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

**SCHEDULE OF DISTRICT'S CONTRIBUTIONS - NYSLRS PENSION PLAN**

**LAST TEN FISCAL YEARS**

Ended June 30, 2024

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
<b>Teachers' Retirement System (TRS)</b>										
Contractually Required Contribution	\$ 1,082,202	\$ 1,033,047	\$ 982,644	\$ 914,447	\$ 1,065,605	\$ 985,517	\$ 1,150,438	\$ 1,259,127	\$ 1,628,831	\$ 1,446,252
Contributions in Relation to the Contractually Required Contribution	1,082,202	1,033,047	982,644	914,447	1,065,605	985,517	1,150,438	1,259,127	1,628,831	1,446,252
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's Covered Payroll	\$ 10,518,826	\$ 10,567,765	\$ 10,316,144	\$ 10,326,167	\$ 10,035,982	\$ 10,089,141	\$ 9,865,787	\$ 9,498,279	\$ 9,299,714	\$ 8,900,731
Contributions as a Percentage of Covered Payroll	10.29%	9.78%	9.53%	8.86%	10.62%	9.77%	11.66%	13.26%	17.51%	16.25%
<b>Employees' Retirement System (ERS)</b>										
Contractually Required Contribution	\$ 432,323	\$ 381,570	\$ 480,334	\$ 436,659	\$ 423,007	\$ 415,651	\$ 420,775	\$ 426,588	\$ 495,663	\$ 539,526
Contributions in Relation to the Contractually Required Contribution	432,323	381,570	480,334	436,659	423,007	415,651	420,775	426,588	495,663	539,526
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's Covered Payroll	\$ 3,348,437	\$ 3,298,098	\$ 2,980,150	\$ 3,044,846	\$ 2,968,994	\$ 2,880,439	\$ 2,802,483	\$ 2,783,825	\$ 2,708,050	\$ 2,661,523
Contributions as a Percentage of Covered Payroll	12.91%	11.57%	16.12%	14.34%	14.25%	14.43%	15.01%	15.32%	18.30%	20.27%

See paragraph on supplementary schedules included in independent auditor's report.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**  
**SUPPLEMENTARY INFORMATION**

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**SCHEDULE OF CHANGE FROM ADOPTED BUDGET TO FINAL BUDGET AND  
THE REAL PROPERTY TAX LIMIT – GENERAL FUND**

June 30, 2024

**CHANGE FROM ADOPTED BUDGET TO FINAL BUDGET**

Adopted Budget	\$ 30,147,792
Add: Prior Year's Encumbrances	212,059
	30,359,851
Original Budget	30,359,851
Budget Revisions	563,113
	\$ 30,922,964

**SECTION 1318 OF REAL PROPERTY TAX LAW CALCULATION**

2024-2025 Voter Approved Expenditure Budget	\$ 30,718,485
Maximum Allowed 4% of 2024-2025 Budget	\$ 1,228,739
	\$ 30,718,485
General Fund Balance Subject to Section 1318 of Real Property Tax Law	
Unrestricted Fund Balance:	
Assigned Fund Balance	\$ 1,331,908
Unassigned Fund Balance	1,163,972
Total Unrestricted Fund Balance	2,495,880
Less:	
Appropriated Fund Balance	700,000
Encumbrances Included in Assigned Fund Balance	631,908
Total Adjustments	1,331,908
General Fund Balance Subject to Section 1318 of Real Property Tax Law	\$ 1,163,972
Actual Percentage	3.79%

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See paragraph on supplementary schedules included in independent auditor's report.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

**SCHEDULE OF CAPITAL PROJECTS FUND - PROJECT EXPENDITURES AND FINANCING RESOURCES**

Year Ended June 30, 2024

Project Title	Expenditures					Methods of Financing					Fund Balance (Deficits) 6/30/2024
	Original Appropriation	Revised Appropriation	Prior Year	Current Year	Total	Unexpended Balance	Proceeds Of Obligations	State Aid	Local Sources	Total	
District-Wide Project	\$ 14,900,000	\$ 14,900,000	\$ 870,274	\$ 4,459,785	\$ 5,330,059	\$ 9,569,941	\$ -	\$ -	\$ 2,250,000	\$ 2,250,000	\$ (3,080,059)
Mini-Renovation Project	100,000	100,000	-	95,907	95,907	4,093	-	-	95,907	95,907	-
Buses 23-24	432,000	432,000	-	3,335	3,335	428,665	432,000	-	(3,390)	428,610	425,275
<b>Totals</b>	<b>\$ 14,900,000</b>	<b>\$ 14,900,000</b>	<b>\$ 870,274</b>	<b>\$ 4,559,027</b>	<b>\$ 5,429,301</b>	<b>\$ 9,569,941</b>	<b>\$ 432,000</b>	<b>\$ -</b>	<b>\$ 2,250,000</b>	<b>\$ 2,774,517</b>	<b>\$ (2,654,784)</b>

See paragraph on supplementary schedules included in independent auditor's report.

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**COMBINED BALANCE SHEET – NON-MAJOR GOVERNMENTAL FUNDS**

June 30, 2024

	<u>School Food Service</u>	<u>Debt Service</u>	<u>Extra Classroom Activity</u>	<u>Scholarships and Awards</u>
<b>ASSETS</b>				
Cash and Cash Equivalents				
Unrestricted	\$ 270,802	\$ -	\$ -	\$ -
Restricted	-	-	128,810	314,109
Receivables				
Due From Other Funds	-	99,835	-	-
State and Federal Aid	187,007	-	-	-
Other	6,969	-	-	-
Inventories	57,993	-	-	-
<b>TOTAL ASSETS</b>	<u>\$ 522,771</u>	<u>\$ 99,835</u>	<u>\$ 128,810</u>	<u>\$ 314,109</u>
<b>LIABILITIES</b>				
Payables				
Due to Other Funds	\$ 38,350	\$ -	\$ -	\$ -
Due to Other Governments	183	-	-	-
Due to Employees' Retirement System	14,180	-	-	-
Unearned Revenues	10,923	-	-	-
Total Liabilities	<u>63,636</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCES</b>				
Nonspendable	57,993	-	-	-
Restricted	-	99,835	128,810	314,109
Assigned	401,142	-	-	-
Total Fund Balances	<u>459,135</u>	<u>99,835</u>	<u>128,810</u>	<u>314,109</u>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<u>\$ 522,771</u>	<u>\$ 99,835</u>	<u>\$ 128,810</u>	<u>\$ 314,109</u>

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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<u>Capital - Mini-Renovation</u>	<u>Capital - Buses</u>	<u>Total Non-Major Funds</u>
\$ -	\$ -	\$ 270,802
-	444,684	887,603
-	-	99,835
-	-	187,007
-	-	6,969
-	-	57,993
<u>\$ -</u>	<u>\$ 444,684</u>	<u>\$ 1,510,209</u>
\$ -	\$ 19,409	\$ 57,759
-	-	183
-	-	14,180
-	-	10,923
<u>-</u>	<u>19,409</u>	<u>83,045</u>
-	-	57,993
-	425,275	968,029
-	-	401,142
<u>-</u>	<u>425,275</u>	<u>1,427,164</u>
<u>\$ -</u>	<u>\$ 444,684</u>	<u>\$ 1,510,209</u>

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See paragraph on supplementary schedules included in independent auditor's report.

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**COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES – NON-MAJOR GOVERNMENTAL FUNDS**

Year Ended June 30, 2024

	<b>School Food Service</b>	<b>Debt Service</b>	<b>Extra Classroom Activity</b>	<b>Scholarships and Awards</b>
<b>REVENUES</b>				
Use of Money and Property	\$ 16,076	\$ 74,841	\$ -	\$ 15,258
State Sources	292,950	-	-	-
Federal Sources	626,662	-	-	-
Surplus Food	68,472	-	-	-
Sales - School Food Service	171,932	-	-	-
Miscellaneous	-	-	258,918	272,862
Total Revenues	1,176,092	74,841	258,918	288,120
<b>EXPENDITURES</b>				
Employee Benefits	123,196	-	-	-
Food Service Program:				
General Support	424,823	-	-	-
Cost of Sales	538,911	-	-	-
Other Expenditures	-	-	232,258	253,008
Capital Outlay	-	-	-	-
Total Expenditures	1,086,930	-	232,258	253,008
Excess (Deficiency) of Revenues Over Expenditures	89,162	74,841	26,660	35,112
<b>OTHER FINANCING SOURCES AND (USES)</b>				
Proceeds from Debt	-	-	-	-
Operating Transfers In	-	3,390	-	-
Operating Transfers (Out)	-	-	-	-
Total Other Financing Sources And (Uses)	-	3,390	-	-
Net Change in Fund Balances	89,162	78,231	26,660	35,112
Fund Balances - Beginning of Year	369,973	21,604	102,150	278,997
Fund Balances - End of Year	\$ 459,135	\$ 99,835	\$ 128,810	\$ 314,109

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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<b>Capital - Mini - Renovation</b>	<b>Capital - Buses</b>	<b>Total Non-Major Funds</b>
\$ -	\$ -	\$ 106,175
-	-	292,950
-	-	626,662
-	-	68,472
-	-	171,932
-	-	531,780
<u>-</u>	<u>-</u>	<u>1,797,971</u>
-	-	123,196
-	-	424,823
-	-	538,911
-	-	485,266
95,907	3,335	99,242
<u>95,907</u>	<u>3,335</u>	<u>1,671,438</u>
<u>(95,907)</u>	<u>(3,335)</u>	<u>126,533</u>
-	432,000	432,000
95,907	-	99,297
-	(3,390)	(3,390)
<u>95,907</u>	<u>428,610</u>	<u>527,907</u>
-	425,275	654,440
-	-	772,724
<u>\$ -</u>	<u>\$ 425,275</u>	<u>\$ 1,427,164</u>

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See paragraph on supplementary schedules included in independent auditor's report.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NET INVESTMENT IN CAPITAL ASSETS**

Year Ended June 30, 2024

Capital Assets, Net		\$ 43,630,112
Add:		
Unspent Bond Proceeds		<u>425,275</u>
Deduct:		
Premium on Bonds Payable	\$ 1,006,046	
Short-Term Portion of Bonds Payable	2,867,000	
Long-Term Portion of Bonds Payable	5,415,000	
Short-Term Portion of Lease Liability	30,340	
Long-Term Portion of Lease Liability	<u>44,336</u>	<u>9,362,722</u>
Net Investment in Capital Assets		<u><u>\$ 34,692,665</u></u>

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See paragraph on supplementary schedules included in independent auditor's report.

**FEDERAL AWARD PROGRAM INFORMATION**

**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED  
ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH *GOVERNMENT AUDITING STANDARDS***

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**BOARD OF EDUCATION  
LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Lowville Academy and Central School District, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Lowville Academy and Central School District’s basic financial statements, and have issued our report thereon dated on September 23, 2024.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Lowville Academy and Central School District’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Lowville Academy and Central School District’s internal control. Accordingly, we do not express an opinion of the effectiveness of Lowville Academy and Central School District’s internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

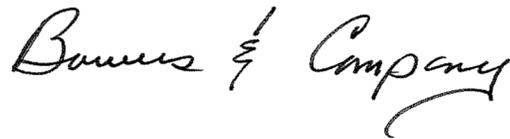
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Lowville Academy and Central School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Banner & Company". The signature is written in black ink and is positioned to the right of the main text block.

Watertown, New York  
September 23, 2024

**INDEPENDENT AUDITOR’S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

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**BOARD OF EDUCATION  
LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

**Report on Compliance for Each Major Federal Program**

**Opinion on Each Major Federal Program**

We have audited Lowville Academy and Central School District’s compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Lowville Academy and Central School District’s major federal programs for the year ended June 30, 2024. Lowville Academy and Central School District’s major federal programs are identified in the summary of auditor’s results section of the accompanying schedule of findings and questioned costs.

In our opinion, Lowville Academy and Central School District, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2024.

**Basis for Opinion on Each Major Federal Program**

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor’s Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Lowville Academy and Central School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Lowville Academy and Central School District’s compliance with the compliance requirements referred to above.

## **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Lowville Academy and Central School District's federal programs.

## **Auditor's Responsibilities for the Audit of Compliance**

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Lowville Academy and Central School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Lowville Academy and Central School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Lowville Academy and Central School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Lowville Academy and Central School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Lowville Academy and Central School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

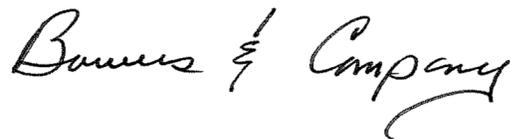
## Report on Internal Control Over Compliance

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Banner & Company". The signature is written in black ink and is positioned to the right of the main text block.

Watertown, New York  
September 23 2024

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

Year Ended June 30, 2024

<b>FEDERAL GRANTOR/PASS-THROUGH GRANTOR PROGRAM TITLE</b>	<b>Assistance Listing Number</b>	<b>Agency or Pass-through Number</b>	<b>Total Federal Expenditures</b>
<b><u>U. S. Department of Education</u></b>			
<b>Passed-Through NYS Education Department:</b>			
Special Education Cluster:			
Special Education - Grants to States (IDEA, Part B)	84.027A	0032-24-0329	\$ 388,590
Special Education - Preschool Grants (IDEA Preschool)	84.173A	0033-24-0329	18,913
Total Special Education Cluster			<u>407,503</u>
Education Stabilization Fund:			
COVID-19: American Rescue Plan -Elementary and Secondary	84.425U	5880-21-1225	652,757
COVID-19: American Rescue Plan -Elementary and Secondary Full Day UPK	84.425U	5870-24-9172	93,308
COVID-19: American Rescue Plan -Elementary and Secondary Homeless II	84.425U	5218-21-1225	3,589
COVID-19: American Rescue Plan -Elementary and Secondary Summer Enrichment	84.425U	5882-21-1225	42,866
COVID-19: American Rescue Plan -Elementary and Secondary Learning Loss	84.425U	5884-21-1225	255,025
COVID-19: American Rescue Plan -Elementary and Secondary Comprehensive After School	84.425U	5883-21-1225	65,958
Total Education Stabilization Fund			<u>1,113,503</u>
 Title I Grants to Local Education Agencies	 84.010A	 0021-24-1225	 473,451
Student Support and Academic Enrichment Program	84.424A	0204-24-1225	32,472
Supporting Effective Instruction State Grants	84.367A	0147-23-1225	3,600
Supporting Effective Instruction State Grants	84.367A	0147-24-1225	42,371
Total Passed Through NYS Education Department			<u>2,072,900</u>
Total U.S. Department of Education			<u>2,072,900</u>
 Subtotal to Next Page			 <u>\$ 2,072,900</u>

See paragraph on supplementary schedules included in independent auditor's report and accompanying notes to schedule of expenditures of federal awards.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS - CONTINUED**

Year Ended June 30, 2024

Subtotal from Previous Page \$ 2,072,900

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**U. S. Department of Agriculture**

**Passed-Through NYS Education Department:**

Child Nutrition Cluster:

Non-Cash Assistance (Food Distribution)

National School Lunch Program 10.555 42,549

Fresh Fruit and Vegetable Program 10.582 25,923

Non-Cash Assistance Subtotal 68,472

Cash Assistance

School Breakfast Program 10.553 172,155

COVID-19: Supply Chain Assistance Grant 10.555 41,672

National School Lunch Program 10.555 412,835

Cash Assistance Subtotal 626,662

Total Child Nutrition Cluster 695,134

Total Passed Through NYS Education Department 695,134

Total U.S. Department of Agriculture 695,134

Total Federal Assistance \$ 2,768,034

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See paragraph on supplementary schedules included in independent auditor's report and accompanying notes to schedule of expenditures of federal awards.

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**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

June 30, 2024

**NOTE 1 – BASIS OF PRESENTATION**

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The accompanying Schedule of Expenditures of Federal Awards (the “Schedule”) presents the activity of federal award programs administered by the District, which is described in Note 1 to the District’s accompanying financial statements, using the modified accrual basis of accounting. Therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in the preparation of, the District’s financial statements. Federal awards that are included in the Schedule may be received directly from federal agencies, as well as federal awards that are passed through from other government agencies.

The information presented in the Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance).

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

---

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. The amounts reported as federal expenditures were obtained from the federal financial reports for the applicable program and periods. The amounts reported in these reports are prepared from records maintained for each program, which are reconciled with the District’s financial reporting system.

The federal expenditures are recognized under the Uniform Guidance.

Indirect costs may be included in the reported expenditures, to the extent that they are included in the federal financial reports used as the source of the data presented. The District has elected to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

Matching costs (the District’s share of certain program costs) are not included in the reported expenditures.

**NOTE 3 – OTHER DISCLOSURES**

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No insurance is carried specifically to cover equipment purchased with federal funds. Any equipment purchased with federal funds is covered by the District’s casualty insurance policies.

There were no loans or loan guarantees outstanding at year-end.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

June 30, 2024

**NOTE 4 – NON-MONETARY FEDERAL PROGRAM**

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The District is the recipient of federal award programs that do not result in cash receipts or disbursements. The District was granted \$25,923 of commodities under the Fresh Fruit and Vegetable Program (Assistance Listing 10.582) and \$42,549 of commodities under the National School Lunch Program (Assistance Listing 10.555).

**NOTE 5 - SUBRECIPIENTS**

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No amounts were provided to subrecipients.

**NOTE 6 – SCOPE OF AUDIT**

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The District is an independent municipal corporation. All federal grant operations of the District are included in the scope of the single audit.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

June 30, 2024

**NOTE A - SUMMARY OF AUDITOR'S RESULTS**

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1. The auditor's report expresses an unmodified opinion on the basic financial statements of Lowville Academy and Central School District.
2. No significant deficiencies or material weaknesses were disclosed during the audit of the basic financial statements of Lowville Academy and Central School District.
3. No instances of noncompliance material to the financial statements of Lowville Academy and Central School District, which would be required to be reported in accordance with *Government Auditing Standards*, were disclosed during the audit.
4. No significant deficiencies or material weaknesses in internal control over major programs were disclosed during the audit of the major federal award program of Lowville Academy and Central School District.
5. The auditor's report on compliance for the major federal award program for Lowville Academy and Central School District expresses an unmodified opinion on the major federal program.
6. There were no audit findings required to be reported in accordance with 2 CFR section 200.516(a) related to the major federal award program for Lowville Academy and Central School District.
7. The Programs tested as a major program includes:

U.S. Department of Education

Passed-Through NYS Education Department

Education Stabilization Fund:

COVID-19: American Rescue Plan - Elementary and Secondary School

Emergency Relief Fund

84.425U

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

June 30, 2024

**NOTE A - SUMMARY OF AUDITOR'S RESULTS - Continued**

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8. The threshold for distinguishing between Types A and B programs was \$750,000.
9. Lowville Academy and Central School District was determined to be a low-risk auditee.

**NOTE B - FINDINGS - FINANCIAL STATEMENT AUDIT**

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There were no findings to report.

**NOTE C – FINDINGS AND QUESTIONED COSTS - MAJOR  
FEDERAL AWARD PROGRAMS AUDIT**

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There were no findings to report.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**

June 30, 2024

**NOTE A - FINDINGS - FINANCIAL STATEMENT AUDIT**

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There were no prior year audit findings.

**NOTE B - FINDINGS - MAJOR FEDERAL AWARD PROGRAMS  
AUDIT**

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There were no prior year audit findings.

**EXTRA CLASSROOM ACTIVITY FUNDS**

## **INDEPENDENT AUDITOR’S REPORT ON EXTRA CLASSROOM ACTIVITY FUNDS**

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### **BOARD OF EDUCATION LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

#### **Opinion**

We have audited the accompanying statement of cash receipts and disbursements of the Extra Classroom Activity Funds of Lowville Academy and Central School District for the year ended June 30, 2024, and the related note to the financial statement.

In our opinion, the financial statement referred to in the first paragraph presents fairly, in all material respects, the statement of cash receipts and disbursements of the Extra Classroom Activity Funds of Lowville Academy and Central School District for the year ended June 30, 2024, in accordance with the cash basis of accounting described in Note 1.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor’s Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Lowville Academy and Central School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Emphasis of Matter – Basis of Accounting**

We draw attention to Note 1 of the financial statement, which describes the basis of accounting. This financial statement is prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to that matter.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the cash basis of accounting described in Note 1; this includes determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

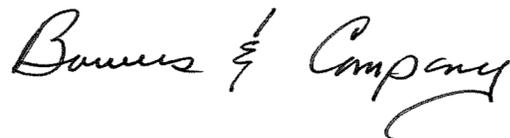
## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance auditing standards generally accepted in the United States of America and Appendix E of the Minimum Program for Audit of Financial Records of New York State School Districts, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Lowville Academy and Central School District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Lowville Academy and Central School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

A handwritten signature in cursive script that reads "Bowers & Company". The signature is written in dark ink and is positioned to the right of the main text block.

Watertown, New York  
September 23, 2024

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

**EXTRA CLASSROOM ACTIVITY FUNDS – STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS**

Year Ended June 30, 2024

	<b>Cash Balances 7/1/2023</b>	<b>Cash Receipts</b>	<b>Cash Disbursements</b>	<b>Cash Balances 6/30/2024</b>
Class of:				
2023	\$ 976	\$ 36	\$ 13	\$ 999
2024	6,528	21,306	19,184	8,650
2025	6,173	4,697	3,628	7,242
2026	2,524	10,589	6,123	6,990
2027	-	5,128	39	5,089
Art Club	2,409	9,465	9,482	2,392
Band	3,153	1,100	88	4,165
Business Club	2,056	3,173	3,235	1,994
Drama Club	2,787	2,435	2,559	2,663
Elementary Student Council	747	560	317	990
Elementary Yearbook	6,048	1,345	672	6,721
Family, Career and Community Leaders of America	2,703	1,697	1,056	3,344
Fit 4 Fun	567	-	1	566
FFA - National Convention	9,167	46,467	48,365	7,269
French Club	3,467	9,676	6,018	7,125
Future Farmers of America	2,945	54,786	50,868	6,863
Future Teachers of America	598	551	140	1,009
Grade 6 Activity Funds	332	-	80	252
High School Media & Prod. Club	485	-	-	485
High School Musical	12,269	15,062	18,142	9,189
LACS Backpack Club	1,624	5,831	6,306	1,149
Library Club	1,835	-	1	1,834
Lowacadian	2,554	6,398	5,694	3,258
Middle School Musical	9,601	5,823	6,114	9,310
Sub-Total	<u>\$ 81,548</u>	<u>\$ 206,125</u>	<u>\$ 188,125</u>	<u>\$ 99,548</u>

See note to financial statement.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

**EXTRA CLASSROOM ACTIVITY FUNDS – STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS - CONTINUED**

Year Ended June 30, 2024

	<b>Cash Balances 7/1/2023</b>	<b>Cash Receipts</b>	<b>Cash Disbursements</b>	<b>Cash Balances 6/30/2024</b>
Balance Forward	\$ 81,548	\$ 206,125	\$ 188,125	\$ 99,548
Middle School Student Council	7,259	6,344	4,110	9,493
Middle School Yearbook	3	1,639	1,470	172
Mobile Maple Lab	300	955	892	363
National Honor Society	1,165	2,552	2,588	1,129
Red Raider & Co.	389	152	34	507
Schoolwide Enrichment	2,471	-	1	2,470
Select Chorus	847	5,353	4,267	1,933
Spanish Club	2,889	7,276	7,483	2,682
Sr. High School Student Council	2,276	3,883	3,947	2,212
Super Stage	-	3,405	741	2,664
Technology Club	220	160	203	177
The Book Brigade	-	14,013	12,078	1,935
Trap Shooting	1,885	-	1,362	523
Whiz Quiz	-	1,000	200	800
Youth Activity Club	461	2,539	1,316	1,684
New York Sales Tax	437	3,522	3,441	518
<b>Total</b>	<u>\$ 102,150</u>	<u>\$ 258,918</u>	<u>\$ 232,258</u>	<u>\$ 128,810</u>

See note to financial statement.

**LOWVILLE ACADEMY AND CENTRAL SCHOOL DISTRICT**

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**EXTRA CLASSROOM ACTIVITY FUNDS – NOTE TO FINANCIAL STATEMENT**

June 30, 2024

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES**

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The Extra Classroom Activity Funds of Lowville Academy and Central School District represent funds of the students of the School District. The Board of Education exercises general oversight of these funds. The Extra Classroom Activity Funds are independent of the School District with respect to its financial transactions and the designation of student management.

The accounts of the Extra Classroom Activity Funds of Lowville Academy and Central School District are maintained on a cash basis and the statement of cash receipts and disbursements reflects only cash received and disbursed. Therefore, receivables and payables, inventories, long-lived assets and accrued income and expenses, which would be recognized under generally accepted accounting principles and, which may be material in amount, are not recognized in the accompanying financial statement.

September 23, 2024

To the President and Members of the  
Board of Education of the  
Lowville Academy and Central School District

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Lowville Academy and Central School District for the year ended June 30, 2024. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, *Government Auditing Standards* and the Uniform Guidance, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated May 30, 2024. Professional standards also require that we communicate to you the following information related to our audit.

### Significant Audit Matters

#### *Qualitative Aspects of Accounting Practices*

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by Lowville Academy and Central School District are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the fiscal year ended June 30, 2024. We noted no transactions entered into by Lowville Academy and Central School District during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were:

Management's estimate of the depreciation amortization is based on economic useful lives of capital asset classes.

To the President and Members of the  
Board of Education  
September 23, 2024  
Page 2

Management's estimate of present value of right to use leased assets, and lease liability is based on the discount rate or implicit interest rate within the agreements in accordance with GASB Statement No. 87, *Leases*.

Management estimates actuarial assumptions that are used to determine pension asset (liabilities) and annual pension cost for the year in accordance with GASB Statement No. 68

Management estimates actuarial assumptions that are used to determine annual postretirement cost for the year in accordance with GASB Statement No. 75.

We have evaluated the key factors and assumptions used to develop the estimates in determining that they are reasonable in relation to the financial statements taken as a whole.

The financial statement disclosures are neutral, consistent, and clear.

#### *Difficulties Encountered in Performing the Audit*

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### *Corrected and Uncorrected Misstatements*

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. The attached material misstatements detected as a result of audit procedures were corrected by management. Also, the attached schedule summarizes uncorrected misstatements of the financial statements. Management has determined their effects are immaterial, both individually and in the aggregate, to the financial statements taken as a whole. The uncorrected misstatements or the matters underlying them could potentially cause future period financial statements to be materially misstated, even though, in our judgment, such uncorrected misstatements are immaterial to the financial statements under audit.

#### *Disagreements with Management*

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

### *Management Representations*

We have requested certain representations from management that are included in the management representation letter dated September 23, 2024.

### *Management Consultations with Other Independent Accountants*

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a “second opinion” on certain situations. If a consultation involves application of an accounting principle to Lowville Academy and Central School District’s financial statements or a determination of the type of auditor’s opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### *Other Audit Findings or Issues*

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as Lowville Academy and Central School District’s auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

### Other Matters

We applied certain limited procedures to *Management’s Discussion and Analysis, Schedule of Changes in the District’s Total OPEB Liability and Related Ratios , Schedule of Revenues, Expenditures, and Change in Fund Balance- Budget (Non-GAAP Basis) and Actual- General Fund, Schedule of the District’s Proportionate Share of the Net Pension Asset (Liability) – NYSLRS Pension Plan*, and the *Schedule of District’s Contributions- NYSLRS Pension Plan*, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management’s responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report *Schedule of Change from Adopted Budget to Final Budget and the Real Property Tax Limit – General Fund, Schedule of Capital Projects Fund- Project Expenditures and Financing Resources, Combined Balance Sheet – Non-Major Governmental Funds, Combined Statement of Revenues, Expenditures and Changes in Fund Balances- Non-Major Governmental Fund, and Net Investment in Capital Assets*, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

To the President and Members of the  
Board of Education  
September 23, 2024  
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Restriction on Use

This information is intended solely for the information and use of Board of Education and management of Lowville Academy and Central School District and is not intended to be, and should not be, used by anyone other than these specified parties.

Very truly yours,

*Bowers & Company*

**Material Misstatements Corrected by Management**

**Government-Wide**

*Non-Current Governmental Assets*

**Adjusting Journal Entries JE # 1**  
 To record deferred outflow of resources related to ERS, TRS and OPEB (note: Not reported on ST-3)

K00159	Total Non-Current Governmental Assets	5,751,720.00	
K00496	Deferred Outflow of Resources - ERS		270,027.00
K00496.0	Deferred Outflow of Resources - TRS		1,545,732.00
K00496.1	Deferred Outflow of Resources - OPEB		3,935,961.00
<b>Total</b>		<b>5,751,720.00</b>	<b>5,751,720.00</b>

**Adjusting Journal Entries JE # 2**  
 To record changes to fixed assets and accumulated depreciation

K00102	Buildings	95,907.00	
K00104	Equipment	603,918.00	
K00105	Construction in Progress	4,459,787.00	
K00112	Accumulated Depreciation - Buildings		1,496,316.00
K00113	Accumulated Depreciation - Improvements Other Than Buildings		353,559.00
K00114	Accumulated Depreciation - Equipment		702,446.00
K00159	Total Non-Current Governmental Assets		2,607,291.00
<b>Total</b>		<b>5,159,612.00</b>	<b>5,159,612.00</b>

*Non-Current Governmental Liabilities*

**Adjusting Journal Entries JE # 6**  
 To adjust deferred inflow for OPEB

W00697.1	Deferred Inflow of Resources - OPEB	1,316,114.00	
W00129	Total Non-Current Governmental Liabilities		1,316,114.00
<b>Total</b>		<b>1,316,114.00</b>	<b>1,316,114.00</b>

**Adjusting Journal Entries JE # 8**  
 to reclassify

W00129	Total Non-Current Governmental Liabilities	2,087,891.00	
W00120	Available in Debt Service		2,087,891.00
<b>Total</b>		<b>2,087,891.00</b>	<b>2,087,891.00</b>

To the President and Members  
Of the Board of Education  
September 23, 2024  
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**Passed Journal Entries**

**Government-Wide**

**Passed Journal Entries JE # 1**

To post Retainage Payable at year end June 30, 2024

H2110.24 CONTRACTUAL AND OTHER	164,675.00	
H00605 RETAINAGE PAYABLE		164,675.00
<b>Total</b>	<b><u>164,675.00</u></b>	<b><u>164,675.00</u></b>

## FORM OF BOND COUNSEL'S OPINION

July 9, 2025

Lowville Central School District  
Lewis County  
State of New York

Re: Lowville Central School District, Lewis County, New York  
\$12,650,000 Bond Anticipation Notes, 2025 (Renewals)

Ladies and Gentlemen:

We have been requested to render our opinion as to the validity of a \$12,650,000 Bond Anticipation Notes, 2025 (Renewals) (the "Obligation"), of the Lowville Central School District, Lewis County, New York (the "Obligor"), dated July 9, 2025, numbered 1, of the denomination of \$12,650,000, bearing interest at the rate of \_\_\_% per annum, payable at maturity, and maturing June 26, 2026.

We have examined:

- (1) the Constitution and statutes of the State of New York;
- (2) the Internal Revenue Code of 1986, including particularly Sections 103 and 141 through 150 thereof, and the applicable regulations of the United States Treasury Department promulgated thereunder (collectively, the "Code");
- (3) an arbitrage certificate executed on behalf of the Obligor which includes, among other things, covenants, relating to compliance with the Code, with the owners of the Obligation that the Obligor will, among other things, (i) take all actions on its part necessary to cause interest on the Obligation not to be includable in the gross income of the owners thereof for Federal income tax purposes, including, without limitation, restricting, to the extent necessary, the yield on investments made with the proceeds of the Obligation and investment earnings thereon, making required payments to the Federal government, if any, and maintaining books and records in a specified manner, where appropriate, and (ii) refrain from taking any action which would cause interest on the Obligation to be includable in the gross income of the owners thereof for Federal income tax purposes, including, without limitation, refraining from spending the proceeds of the Obligation and investment earnings thereon on certain specified purposes (the "Arbitrage Certificate"); and
- (4) a certificate executed on behalf of the Obligor which includes, among other things, a statement that compliance with such covenants is not prohibited by, or violative of, any provision of local or special law, regulation or resolution applicable to the Obligor.

We also have examined a certified copy of proceedings of the finance board of the Obligor and other proofs authorizing and relating to the issuance of the Obligation, including the form of the Obligation. In rendering the opinions expressed herein we have assumed (i) the accuracy and truthfulness of all public records, documents and proceedings, including factual information, expectations and statements contained therein, examined by us which have been executed or certified by public officials acting within the scope of their official capacities, and have not verified the accuracy or truthfulness thereof, and (ii) compliance by the Obligor with the covenants contained in the Arbitrage Certificate. We also have assumed the genuineness of the signatures appearing upon such public records, documents and proceedings and the certifications thereof.

In our opinion:

- (a) The Obligation has been authorized and issued in accordance with the Constitution and statutes of the State of New York and constitutes a valid and legally binding general obligation of the Obligor, all the taxable real property within which is subject to the levy of ad valorem taxes to pay the Obligation and interest thereon, without limitation as to rate or amount; provided, however, that the enforceability (but not the validity) of the Obligation: (i) may be limited by any applicable bankruptcy, insolvency or other law now existing or hereafter enacted by said State or the Federal government affecting the enforcement of creditors' rights, and (ii) may be subject to the exercise of judicial discretion in appropriate cases.
- (b) The Obligor has the power to comply with its covenants with respect to compliance with the Code as such covenants relate to the Obligation; provided, however, that the enforceability (but not the validity) of such covenants may be limited by any applicable bankruptcy, insolvency or other law now existing or hereafter enacted by said State or the Federal government affecting the enforcement of creditors' rights.
- (c) Interest on the Obligation is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, and is exempt from personal income taxes imposed by the State of New York and any political subdivision thereof (including The City of New York). Interest on the Obligation is not a specific preference item for purposes of the federal individual alternative minimum tax. We observe that interest on the Obligation included in adjusted financial statement income of certain corporations is not excluded from the federal corporate alternative minimum tax. We express no opinion regarding other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Obligation.

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. Accordingly, this opinion is not intended to, and may not, be relied upon in connection with any such actions, events or matters. Our engagement with respect to the Obligation has concluded with their issuance, and we disclaim any obligation to update this opinion. We have assumed, without undertaking to verify, the accuracy of the factual matters represented, warranted or certified in the documents. Furthermore, we have assumed compliance with all covenants and agreements contained in the Arbitrage Certificate, including without limitation covenants and agreements compliance with which is necessary to assure that future actions, omissions or events will not cause interest on the Obligation to be included in gross income for federal income tax purposes. We call attention to the fact that the rights and obligations under the Obligation and the Arbitrage Certificate and their enforceability may be subject to bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium or other laws relating to or affecting creditors' rights, to the application of equitable principles, to the exercise of judicial discretion in appropriate cases and to the limitations on legal remedies against municipal corporations such as the Obligor in the State of New York. We express no opinion with respect to any indemnification, contribution, penalty, choice of law, choice of forum, choice of venue, or waiver provisions contained in the foregoing documents.

The scope of our engagement in relation to the issuance of the Obligation has extended solely to the examination of the facts and law incident to rendering the opinions expressed herein. Such opinions are not intended and should not be construed to express or imply any conclusion that the amount of real property subject to taxation within the boundaries of the Obligor, together with other legally available sources of revenue, if any, will be sufficient to enable the Obligor to pay the principal of or interest on the Obligation as the same respectively become due and payable. Reference should be made to the Official Statement prepared by the Obligor in relation to the Obligation for factual information which, in the judgment of the Obligor, could materially affect the ability of the Obligor to pay such principal and interest. While we have participated in the preparation of such Official Statement, we have not verified the accuracy, completeness or fairness of the factual information contained therein and, accordingly, we express no opinion as to whether the Obligor, in connection with the sale of the Obligation, has made any untrue statement of a material fact or omitted to state a material fact necessary in order to make any statements made, in the light of the circumstances under which they were made, not misleading.

Very truly yours,

/s/ ORRICK, HERRINGTON & SUTCLIFFE LLP