# **PRELIMINARY OFFICIAL STATEMENT DATED AUGUST 11, 2020**

# <u>NEW ISSUE</u> <u>BOND RATING:</u> Moody's Investors Service: Underlying: "A1" / Enhanced "Aa3"

In the opinion of Orrick, Herrington & Sutcliffe LLP, Bond Counsel, based upon an analysis of existing laws, regulations, rulings and court decisions, and assuming among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"). In the further opinion of Bond Counsel, interest on the Bonds is not a specific preference item for purposes of the federal alternative minimum tax. Bond Counsel is also of the opinion that interest on the Bonds is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York). Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Bonds. See "TAX MATTERS" herein.

The Bonds will NOT be designated "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Code.

# **ADDISON CENTRAL SCHOOL DISTRICT**

\$5,960,000\*

# **STEUBEN COUNTY, NEW YORK**

# **GENERAL OBLIGATIONS**

# \$5,960,000<sup>†</sup> School District Refunding (Serial) Bonds, 2020

(the "Bonds")

**Dated: Date of Delivery** 

# **MATURITIES**<sup>†</sup>

<u>Year</u> 2021 2022 2023 2024	<u>Amount</u> \$ 1,490,000 1,450,000 1,480,000 1,540,000	Rate %	Yield %	<u>CUSIP</u>
2024	1,540,000			

The Bonds are general obligations of the Addison Central School District, Steuben County, New York (the "School District"), all the taxable real property within which is subject to the levy of ad valorem taxes to pay the Bonds and interest thereon, without limitation as to rate or amount. See "THE BONDS – Nature of the Obligation" and "TAX LEVY LIMITATION LAW" herein.

# The Bonds are not be subject to redemption prior to maturity.

The Bonds will be issued as registered bonds and, when issued, will be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"), which will act as securities depository for the Bonds. Individual purchases will be made in book-entry form only, in the principal amount of \$5,000 each or integral multiples thereof. Purchasers will not receive certificates representing their ownership interest in the Bonds. (See "BOOK-ENTRY-ONLY SYSTEM").

Interest on the Bonds will be payable on December 1, 2020 and semi-annually thereafter on June 1 and December 1 in each year until maturity. Principal and interest will be paid by the District to DTC, which will in turn remit such principal and interest to its participants, for subsequent distribution to the beneficial owners of the Bonds, as described herein.

The Bonds are offered when, as and if issued and received by the Underwriter and subject to the receipt of the approving legal opinion as to the validity of the Bonds by Orrick, Herrington & Sutcliffe LLP, Bond Counsel, of New York City. Certain legal matters will be passed on for the Underwriter by its counsel, Barclay Damon LLP, Bond Counsel, Albany, New York. It is anticipated that the Bonds will be available for delivery through the facilities of DTC located in Jersey City, New Jersey, on or about September 10, 2020.

This Preliminary Official Statement is in a form "deemed final" by the District for the purpose of Securities and Exchange Commission Rule 15c2-12 (the "Rule"). For a description of the District's agreement to provide continuing disclosure as described in the Rule, see "APPENDIX – C, CONTINUING DISCLOSURE UNDERTAKING" herein.

# **ROOSEVELT & CROSS INCORPORATED**

August \_\_\_\_, 2020

† Preliminary, subject to change.

SERIAL BONDS See "RATINGS" Herein

Due: June 1, 2021-2024

# ADDISON CENTRAL SCHOOL DISTRICT STEUBEN COUNTY, NEW YORK

# SCHOOL DISTRICT OFFICIALS

# 2020-2021 BOARD OF EDUCATION

MICHELLE TERWILLIGER President



JOHN STIERLY Vice President

DEB FLINT JIM MITCHELL KIM RAYESKI MIKE KNAPP ALAN SPECHT

\* \* \* \*

JOSEPH DIOGUARDI Superintendent

<u>RICH EVERLY</u> School Business Administrator

> KIM DYKES Treasurer

FISCAL ADVISORS & MARKETING, INC. Municipal Advisor

O R R I C K ORRICK, HERRINGTON & SUTCLIFFE, LLP Bond Counsel No person has been authorized by School District to give any information or to make any representations not contained in this Official Statement, and, if given or made, such information or representations must not be relied upon as having been authorized. This Official Statement does not constitute an offer to sell or solicitation of an offer to buy any of the Bonds in any jurisdiction to any person to whom it is unlawful to make such offer or solicitation in such jurisdiction. The information, estimates and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of School District.

The Underwriter has provided the following sentence for inclusion in this Official Statement. "The Underwriter has reviewed the information in this Official Statement in accordance with, and as a part of its responsibilities under the federal securities law as applied to the facts and circumstances of this transaction, but the Underwriter does not guaranty the accuracy or completeness of such information."

IN CONNECTION WITH THIS OFFERING, THE UNDERWRITER MAY OVER-ALLOT OR EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICE OF THE BONDS AT A LEVEL ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKETS. SUCH STABILIZATION, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

# **TABLE OF CONTENTS**

Page
THE BONDS
Description of the Bonds
No Optional Redemption
No Optional Redemption
BOOK-ENTRY-ONLY SYSTEM
Certificated Bonds
AUTHORIZATION AND PLAN OF REFUNDING
Authorization & Purpose5
The Refunding Financial Plan
Verification of Mathematical Computations
Sources and Uses of Bond Proceeds
THE SCHOOL DISTRICT
General Information7
District Population7
Larger Employers
Selected Wealth and Income Indicators
Unemployment Rate Statistics
Financial Organization
District Organization
Budgetary Procedures and Recent Budget Votes
Investment Policy
State Aid10
State Aid Revenues14
District Facilities14
Enrollment Trends14
Employees14
Status and Financing of Employee Pension Benefits
Other Post-Employment Benefits17
Financial Statements18
New York State Comptroller Reports of Examination18
The State Comptroller's Fiscal Stress Monitoring System
Other Information19
TAX INFORMATION
Taxable Assessed Valuations
Tax Rate Per \$1,000 (Assessed)20
Tax Collection Procedure
Tax Levy and Tax Collection Record
Real Property Tax Revenues
Additional Tax Information
Ten Largest Taxpayers - 2019 for 2019-20 Tax Roll
STAR - School Tax Exemption
TAX LEVY LIMITATION LAW
STATUS OF INDEBTEDNESS
Constitutional and Statutory Requirements
Statutory Procedure
Debt Outstanding End of Fiscal Year
Details of Outstanding Indebtedness
Bonded Debt Service

Page
STATUS OF INDEBTEDNESS (CONT.)         Capital Project Plans       26         Cash Flow Borrowings       27         Estimated Overlapping Indebtedness       27         Debt Ratios       27
SPECIAL PROVISIONS AFFECTING REMEDIES UPON DEFAULT28
MARKET AND RISK FACTORS29Cybersecurity29COVID-1930
TAX MATTERS
LEGAL MATTERS
LITIGATION
CONTINUING DISCLOSURE
MUNICIPAL ADVISOR31
UNDERWRITING
RATINGS
MISCELLANEOUS
APPENDIX - A GENERAL FUND - Balance Sheets
APPENDIX - A1 GENERAL FUND – Revenues, Expenditures and Changes in Fund Balance
APPENDIX - A2 GENERAL FUND – Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
APPENDIX – B BONDED DEBT SERVICE
APPENDIX – B1 CURRENT BONDS OUTSTANDING
APPENDIX - C CONTINUING DISCLOSURE UNDERTAKING
APPENDIX - D FORM OF BOND COUNSEL'S OPINION
APPENDIX - E AUDITED FINANCIAL STATEMENTS For the Fiscal Year Ending June 30, 2019

# PREPARED WITH THE ASSISTANCE OF



Fiscal Advisors & Marketing, Inc. 250 South Clinton Street, Suite 502 Syracuse, New York 13202 (315) 752-0051 www.fiscaladvisors.com

#### **OFFICIAL STATEMENT**

#### of the

# ADDISON CENTRAL SCHOOL DISTRICT STEUBEN COUNTY, NEW YORK

# **Relating To**

# \$5,960,000<sup>†</sup> School District Refunding (Serial) Bonds, 2020

This Official Statement, which includes the cover page and appendices, has been prepared by the Addison Central School District, Steuben County, New York (the "School District" or "District", "County", and "State", respectively) in connection with the sale by the District of \$5,960,000† principal amount of School District Refunding (Serial) Bonds, 2020 (the "Bonds").

The factors affecting the District's financial condition and the Bonds are described throughout this Official Statement. Inasmuch as many of these factors, including economic and demographic factors, are complex and may influence the District tax base, revenues, and expenditures, this Official Statement should be read in its entirety, and no one factor should be considered more or less important than any other by reason of its relative position in this Official Statement.

All quotations from and summaries and explanations of provisions of the Constitution and laws of the State and acts and proceedings of the District contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof, and all references to the Bonds and the proceedings of the District relating thereto are qualified in their entirety by reference to the definitive forms of the Bonds and such proceedings.

#### THE BONDS

#### **Description of the Bonds**

The Bonds are general obligations of the District, and will contain a pledge of its faith and credit for the payment of the principal of and interest on the Bonds as required by the Constitution and laws of the State of New York (State Constitution, Art. VIII, Section 2; Local Finance Law, Section 100.00). All the taxable real property within the District is subject to the levy of ad valorem taxes to pay the Bonds and interest thereon, without limitation as to rate or amount. (See "THE BONDS – Nature of the Obligation" and "TAX LEVY LIMITATION LAW" herein.).

The Bonds will be dated the date of delivery and will mature in the principal amounts as set forth on the cover page. The Bonds are not subject to redemption prior to maturity. The "Record Date" of the Bonds will be the fifteenth day of the calendar month preceding each such interest payment date.

The Bonds will be issued as registered bonds and, when issued, will be registered in the name of Cede & Co., as nominee of DTC, which will act as securities depository for the Bonds. Individual purchases will be made in book-entry only form, in the principal amount of \$5,000 or integral multiples thereof. Purchasers will not receive certificates representing their ownership interest in the Bonds. Interest on the Bonds will be payable on December 1, 2020 and semi-annually thereafter on June 1 and December 1 in each year until maturity. Principal and interest will be paid by the District to DTC, which will in turn remit such principal and interest to its Participants, for subsequent distribution to the Beneficial Owners of the Bonds, as described herein.

#### **No Optional Redemption**

The Bonds are not subject to redemption prior to maturity.

<sup>&</sup>lt;sup>†</sup> Preliminary, subject to change.

#### Nature of the Obligation

Each Bond when duly issued and paid for will constitute a contract between the District and the holder thereof.

Holders of any series of notes or bonds of the District may bring an action or commence a proceeding in accordance with the civil practice law and rules to enforce the rights of the holders of such series of notes or bonds.

The Bonds will be general obligations of the District and will contain a pledge of the faith and credit of the District for the payment of the principal thereof and the interest thereon as required by the Constitution and laws of the State. For the payment of such principal and interest, the District has power and statutory authorization to levy ad valorem taxes on all real property within the District subject to such taxation by the District without limitation as to rate or amount.

Although the State Legislature is restricted by Article VIII, Section 12 of the State Constitution from imposing limitations on the power to raise taxes to pay "interest on or principal of indebtedness theretofore contracted" prior to the effective date of any such legislation, the New York State Legislature may from time to time impose additional limitations or requirements on the ability to increase a real property tax levy or on the methodology, exclusions or other restrictions of various aspects of real property taxation (as well as on the ability to issue new indebtedness). Chapter 97 of the New York Laws of 2011, as amended (the "Tax Levy Limitation Law" or "Chapter 97") applies to local governments and school districts in the State (with certain exceptions) and imposes additional procedural requirements on the ability of municipalities and school districts to levy certain year-to-year increases in real property taxes.

Under the Constitution of the State, the District is required to pledge its faith and credit for the payment of the principal of and interest on the Bonds and is required to raise real estate taxes, and without specification, other revenues, if such levy is necessary to repay such indebtedness. While the Tax Levy Limitation Law imposes a statutory limitation on the District's power to increase its annual tax levy with the amount of such increase limited by the formulas set forth in the Tax Levy Limitation Law, it also provides the procedural method to surmount that limitation. See ("TAX LEVY LIMITATION LAW," herein).

The Constitutionally-mandated general obligation pledge of municipalities and school districts in New York State has been interpreted by the Court of Appeals, the State's highest court, in *Flushing National Bank v. Municipal Assistance Corporation for the City of New York*, 40 N.Y.2d 731 (1976), as follows:

"A pledge of the City's faith and credit is both a commitment to pay and a commitment of the city's revenue generating powers to produce the funds to pay. Hence, an obligation containing a pledge of the City's "faith and credit" is secured by a promise both to pay and to use in good faith the city's general revenue powers to produce sufficient funds to pay the principal and interest of the obligation as it becomes due. That is why both words, "faith" and "credit" are used and they are not tautological. That is what the words say and this is what the courts have held they mean...So, too, although the Legislature is given the duty to restrict municipalities in order to prevent abuses in taxation, assessment, and in contracting of indebtedness, it may not constrict the city's power to levy taxes on real estate for the payment of interest on or principal of indebtedness previously contracted....While phrased in permissive language, these provisions, when read together with the requirement of the pledge and faith and credit, express a constitutional imperative: debt obligations must be paid, even if tax limits be exceeded".

In addition, the Court of Appeals in the *Flushing National Bank* (1976) case has held that the payment of debt service on outstanding general obligation bonds and notes takes precedence over fiscal emergencies and the police power of political subdivisions in New York State.

The pledge has generally been understood as a promise to levy property taxes without limitation as to rate or amount to the extent necessary to cover debt service due to language in Article VIII Section 10 of the Constitution which provides an exclusion for debt service from Constitutional limitations on the amount of a real property tax levy, insuring the availability of the levy of property tax revenues to pay debt service. As the *Flushing National Bank* (1976) Court noted, the term "faith and credit" in its context is "not qualified in any way". Indeed, in *Flushing National Bank v. Municipal Assistance Corp.*, 40 N.Y.2d 1088 (1977) the Court of Appeals described the pledge as a direct constitutional mandate. In *Quirk v. Municipal Assistance Corp.*, 41 N.Y.2d 644 (1977), the Court of Appeals stated that, while holders of general obligation debt did not have a right to particular revenues such as sales tax, "with respect to traditional real estate tax levies, the bondholders are constitutionally protected against an attempt by the State to deprive the city of those revenues to meet its obligations." According to the Court in *Quirk*, the State Constitution "requires the city to raise real estate taxes, and without specification other revenues, if such a levy be necessary to repay indebtedness."

In addition, the Constitution of the State requires that every county, city, town, village, and school district in the State provide annually by appropriation for the payment of all interest and principal on its serial bonds and certain other obligations, and that, if at any time the respective appropriating authorities shall fail to make such appropriation, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. In the event that an appropriating authority were to make an appropriation for debt service and then decline to expend it for that purpose, this provision would not apply. However, the Constitution of the State does also provide that the fiscal officer of any county, city, town, village, or school district may be required to set apart and apply such first revenues at the suit of any holder of any such obligations.

In *Quirk v. Municipal Assistance Corp.*, the Court of Appeals described this as a "first lien" on revenues, but one that does not give holders a right to any particular revenues. It should thus be noted that the pledge of the faith and credit of a political subdivision in New York State is a pledge of an issuer of a general obligation bond or note to use its general revenue powers, including, but not limited to, its property tax levy to pay debt service on such obligations, but that such pledge may not be interpreted by a court of competent jurisdiction to include a constitutional or statutory lien upon any particular revenues.

While the courts in New York State have historically been protective of the rights of holders of general obligation debt of political subdivisions, it is not possible to predict what a future court might hold.

#### **BOOK-ENTRY-ONLY SYSTEM**

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered bond certificate will be issued for each maturity of the Bonds.

DTC is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Government Securities Clearing Corporation, MBS Clearing Corporation, and Emerging Markets Clearing Corporation, (NSCC, GSCC, MBSCC, and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchasers of the Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of the Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Principal and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to DTC is the responsibility of the District, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the District. Under such circumstances, in the event that a successor depository is not obtained, bond certificates are required to be printed and delivered.

The District may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, bond certificates will be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but the District takes no responsibility for the accuracy thereof.

# Source: The Depository Trust Company.

THE DISTRICT CANNOT AND DOES NOT GIVE ANY ASSURANCES THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC WILL DISTRIBUTE TO THE BENEFICIAL OWNERS OF THE BONDS (1) PAYMENTS OF PRINCIPAL OF OR INTEREST OR REDEMPTION PREMIUM ON THE BONDS (2) CONFIRMATIONS OF THEIR OWNERSHIP INTERESTS IN THE BONDS OR (3) OTHER NOTICES SENT TO DTC OR CEDE & CO., ITS PARTNERSHIP NOMINEE, AS THE REGISTERED OWNER OF THE BONDS, OR THAT THEY WILL DO SO ON A TIMELY BASIS, OR THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL SERVE AND ACT IN THE MANNER DESCRIBED IN THIS OFFICIAL STATEMENT.

THE DISTRICT WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATIONS TO DTC, THE DIRECT PARTICIPANTS, THE INDIRECT PARTICIPANTS OF DTC OR THE BENEFICIAL OWNERS WITH RESPECT TO (1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC (2) THE PAYMENT BY DTC OR ANY DIRECT PARTICIPANTS OF DTC OF ANY AMOUNT DUE TO ANY BENEFICIAL OWNER IN RESPECT OF THE PRINCIPAL AMOUNT OF OR INTEREST OR REDEMPTION PREMIUM ON THE BONDS; (3) THE DELIVERY BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY NOTICE TO ANY BENEFICIAL OWNER THAT IS REQUIRED OR PERMITTED TO BE GIVEN TO OWNERS OR (4) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS THE REGISTERED HOLDER OF THE BONDS.

THE INFORMATION CONTAINED HEREIN CONCERNING DTC AND ITS BOOK-ENTRY SYSTEM HAS BEEN OBTAINED FROM DTC AND THE DISTRICT MAKES NO REPRESENTATION AS TO THE COMPLETENESS OR THE ACCURACY OF SUCH INFORMATION OR AS TO THE ABSENCE OF MATERIAL ADVERSE CHANGES IN SUCH INFORMATION SUBSEQUENT TO THE DATE HEREOF.

#### **Certificated Bonds**

DTC may discontinue providing its services with respect to the Bonds at any time by giving notice to the District and discharging its responsibilities with respect thereto under applicable law, or the District may terminate its participation in the system of bookentry-only transfers through DTC at any time. In the event that such book-entry-only system is discontinued, the following provisions will apply: the Bonds will be issued in fully registered form in denominations of \$5,000 each or any integral multiple thereof for any single maturity. Principal of the Bonds when due will be payable upon presentation at the office of a bank or trust company located and authorized to do business in the State as a fiscal agent bank to be named by the District upon termination of the book-entry-only system. Interest on the Bonds will be payable on December 1, 2020 and semi-annually thereafter on June 1 and December 1 in each year until maturity. Such interest will be payable by check drawn on the fiscal agent and mailed to the registered owner on each interest payment date at the address as shown on the registration books of the fiscal agent as of the fifteenth day of the calendar month preceding each such interest payment date. Bonds may be transferred or exchanged at no cost to the registered owner at any time prior to maturity at the office of the fiscal agent for Bonds of the same or any other authorized denomination or denominations in the same aggregate principal amount upon the terms set forth in the Bond Determinations Certificate of the President of the Board of Education authorizing the sale of the Bonds and fixing the details thereof and in accordance with the Local Finance Law. The fiscal agent shall not be obligated to make any such transfer or exchange of Bonds between the fifteenth of the calendar month preceding an interest payment date and such interest payment date.

# AUTHORIZATION AND PLAN OF REFUNDING

#### **Authorization and Purposes**

The Bonds are being issued pursuant to the Constitution and statutes of the State, including particularly section 90.10 of the Local Finance Law, a refunding bond resolution adopted by the Board of Education on July 7, 2020 (the "Refunding Bond Resolution") and other proceedings and determinations related thereto. The Refunding Bond Resolution authorizes the refunding of all or a portion of the \$6,205,000 outstanding principal balance of the School District (Serial) Bonds, 2012, dated June 14, 2012 maturing 2021 through 2024, originally issued by the School District in the aggregate principal amount of \$17,160,000 (the "Refunded Bonds") and authorizes issuance of the Bonds to provide the funds necessary to effect the refunding of the Refunded Bonds.

The Refunded Bonds were authorized by the Board of Education pursuant to a bond resolution adopted on May 22, 2007 to finance the reconstruction and renovation, in part, and the construction of improvements to various District buildings and sites.

The proceeds of the Bonds are intended to be used to purchase a portfolio of non-callable direct obligations of the United States of America (the "Government Obligations") and pay certain costs of issuance related to the Bonds. The principal of and investment income on the portfolio of Government Obligations together with other available cash on deposit in the Escrow Deposit Fund (as hereinafter defined) are expected to be sufficient to pay the maturing principal of and interest on the Refunded Bonds.

#### The Refunding Financial Plan

The Bonds are being issued to effect the refunding of the Refunded Bonds pursuant to the District's refunding financial plan (the "Refunding Financial Plan") dated June 25, 2020. The Refunding Financial Plan provides that the proceeds of the Bonds (after payment of the underwriting fee and other costs of issuance related to the Bonds) are to be applied to the purchase of the Government Obligations. The Government Obligations are to be placed in an irrevocable trust fund (the "Escrow Deposit Fund") with Wilmington Trust, N.A., an affiliate of Manufacturers and Traders Trust Company (the "Escrow Holder"), pursuant to the terms of an escrow contract (the "Escrow Contract") by and between the District and the Escrow Holder. The Refunding Financial Plan further provides that the Government Obligations will mature in amounts and bear interest sufficient, together with any un-invested cash deposited into the Escrow Deposit Fund from proceeds of the Bonds, to meet principal and interest payments with respect to the Refunded Bonds on the dates such payments are due or, in the case of Refunded Bonds subject to redemption prior to maturity, upon their earliest redemption dates (the "Payment Dates"). The Refunding Financial Plan calls for the Escrow Holder, pursuant to the Refunding Bond Resolution and the Escrow Contract, to call for redemption all the then outstanding Refunded Bonds on their respective first permitted redemption date. The owners of the Refunded Bonds will have a first lien on all of the respective cash and securities necessary for the refunding in the Escrow Deposit Fund into which are required to be deposited all investment income on and maturing principal of the Government Obligations, together with the un-invested cash deposit, until the Refunded Bonds have been paid, whereupon the Escrow Contract, given certain conditions precedent, shall terminate.

The District is expected to realize, as a result of the issuance of the Bonds, and in accordance with the Refunding Financial Plan, cumulative dollar and present value debt service savings.

Under the Refunding Financial Plan, the Refunded Bonds will continue to be general obligations of the District and will continue to be payable from District sources legally available therefor. However, inasmuch as the Government Obligations and cash held in the Escrow Deposit Fund will have been verified to be sufficient to meet all required payments of principal and interest on the Refunded Bonds, it is not anticipated that such District sources of payment will be used.

The list of Refunded Bond maturities set forth below may be changed by the District in its sole discretion due to market or other factors considered relevant by the District at the time of pricing of the Bonds and no assurance can be given that any particular series of bonds listed or that any particular maturity thereof will be refunded.

- -

# \$17,160,000 School District (Serial) Bonds, 2012 CUSIP BASE: 006614

			Redemption	Redemption	
Due June 1 <sup>st</sup>	Principal Amount	Interest Rate	Date	Price	CSP
2021	\$ 1,490,000	5.000%	10/13/2020	100.00%	CZ2
2022	1,525,000	5.000	10/13/2020	100.00	DA6
2023	1,570,000	3.000	10/13/2020	100.00	DB4
2034	1,620,000	3.250	10/13/2020	100.00	DC2
	<u>\$ 6,205,000</u>				

The proceeds of the Refunded Bonds have been fully expended.

# **Verification of Mathematical Computations**

Causey Demgen & Moore PC, a firm of independent public accountants, will deliver to the District, on or before the date of delivery of the Bonds, its attestation report indicating that it has verified, in accordance with standards established by the American Institute of Certified Public Accountants, the information and assertions provided by the District and its representatives. Included in the scope of its engagement will be a verification of the mathematical accuracy of the mathematical computations of the adequacy of the cash and the maturing principal of and interest on, the Government Obligations used to fund the Escrow Deposit Fund to be established by the Escrow Holder to pay, when due, the maturing principal of and interest on the Refunded Bonds.

The verification performed by Causey Demgen & Moore PC will be solely based upon data, information and documents provided to Causey Demgen & Moore PC by the District and its representatives. Causey Demgen & Moore PC reports of its verification will state Causey Demgen & Moore PC has no obligations to update the report because of events occurring, or data or information coming to their attention, subsequent to the date of the report.

# **Sources and Uses of Bond Proceeds**

Proceeds of the Bonds are to be applied as follows:

Sources:	Par Amount of the Bonds Original Issue Premium (Discount) District Contribution		\$
		Total	\$
Uses:	Deposit to Escrow Fund Underwriter's Discount Costs of Issuance and Contingency		\$
	costs of issuance and contingency	Total	\$

# [REMAINDER OF THIS PAGE LEFT INTENTIONALLY BLANK]

# THE SCHOOL DISTRICT

#### **General Information**

The Addison Central School District is located in the Towns of Addison, Cameron, Canisteo, Erwin, Lindley, Rathbone, Thurston, Troupsburg, Tuscarora and Woodhull and the Village of Addison in Steuben County, NY. The District is generally residential and agricultural in nature. Employment opportunities are available within the District, and in nearby Corning, Painted Post, Hornell, and Elmira.

Major highways serving the District include State Highways 86 and 15, which connect the District with, the "Southern Tier Expressway" providing easy access to Corning and Elmira. Bus and rail service are available in Corning, while air transportation is available at the Elmira-Corning Regional Airport and the Corning-Painted Post Airport for business aircraft.

The area is noted for its outdoor recreational opportunities, including hunting, fishing, camping, and boating. There is a ninehole golf course within the District and several 18-hole golf courses nearby. Major shopping areas are within a 40-minute drive in the greater Corning-Elmira area. The District is approximately a 10-minute drive away from the one of New York State's largest tourist attractions – the Corning Museum of Glass.

The District provides public education for grades Pre-K to 12. Opportunities for higher education are available at nearby Cornell University, Ithaca College, Elmira College, SUNY Binghamton, Keuka College, SUNY Alfred, Corning Community College and Alfred University are also within close proximity.

Source: District officials.

## **District Population**

The estimated population of the School District is 6,899. (Source: U.S. Census Bureau, 2014-2018 American Community Survey data.)

NT 1

c

# Larger Employers

The larger employers located within the area in and around the District include:

		Number of
Employer Name	Type	Employees
Addison Central School District	Public Education	245
Corning, Inc.	Manufacturing	120
Two River Timber	Manufacturing	26
Acorn Markets	Retail Store	20
Armstrong Telephone	Utility	18

Note: The list of larger employers above predates the COVID-19 pandemic.

Source: District officials.

## **Selected Wealth and Income Indicators**

Per capita income statistics are not available for the District as such. The smallest areas for which such statistics are available, which includes the District, are the Towns and County listed below. The figures set below with respect to such Towns, County and State are included for information only. It should not be inferred from the inclusion of such data in the Official Statement that the Towns or the County or the State are necessarily representative of the District, or vice versa.

	Per Capita Income		ne	Median Family Income		
	<u>2000</u>	2006-2010	2014-2018	2000	2006-2010	<u>2014-2018</u>
Towns of:						
Addison	\$ 15,473	\$ 20,731	\$ 23,617	\$ 37,813	\$ 50,309	\$ 73,125
Cameron	15,455	16,043	23,286	37,411	50,625	50,250
Canisteo	15,162	21,368	29,398	41,859	46,886	70,000
Erwin	27,192	34,848	45,295	57,169	52,569	105,148
Lindley	15,625	21,054	26,535	41,250	50,000	63,482
Rathbone	13,102	16,156	21,484	35,000	52,986	49,792
Thurston	13,725	21,723	25,423	39,602	48,523	74,750
Troupsburg	11,982	14,199	20,562	17,159	56,500	52,813
Tuscarora	13,906	19,108	23,629	32,054	35,795	58,000
Woodhull	13,674	16,684	21,282	34,583	46,875	53,611
County of:						
Steuben	18,197	23,279	28,600	41,940	52,867	63,212
State of:						
New York	23,389	30,948	37,470	51,691	67,405	80,419

Note: 2015-2019 American Community Survey estimates are not available as of the date of this Official Statement.

Source: U.S. Census Bureau, 2000 census, 2006-2010 and 2014-2018 American Community Survey data.

## **Unemployment Rate Statistics**

Unemployment statistics are not available for the District as such. The smallest area for which such statistics are available (which includes the District) is the County of Steuben. The information set forth below with respect to the County and the State of New York is included for informational purposes only. It should not be implied from the inclusion of such data in this Official Statement that the County or State is necessarily representative of the District, or vice versa.

Annual Averages							
	2013	2014	2015	2016	2017	2018	2019
Steuben County	8.4%	6.9%	6.3%	5.8%	5.7%	4.9%	4.6%
New York State	7.7	6.3	5.3	4.9	4.7	4.1	4.0

			2020 N	<b>Monthly</b>	Figures		
	Jan	Feb	Mar	Apr	May	Jun	<u>Jul</u>
Steuben County	5.6%	5.5%	5.3%	15.3%	11.3%	11.1%	N/A
New York State	4.1	3.9	4.2	15.1	14.2	15.6	N/A

Note: Unemployment rates for the month of July 2020 are not available as of the date of this Official Statement. Unemployment rates for the foreseeable future are expected to increase substantially over prior periods as a result of the COVID-19 pandemic.

Source: Department of Labor, State of New York. (Note: Figures not seasonally adjusted).

# **Financial Organization**

Pursuant to the Local Finance Law, the President of the Board of Education is the chief fiscal officer of the District. However, certain of the financial functions of the District are the responsibility of the Superintendent of Schools, the School Business Administrator and the District Treasurer.

#### **District Organization**

Subject to the provisions of the State Constitution, the District operates pursuant to the Education Law, the Local Finance Law, other laws generally applicable to the District, and any special laws applicable to the District. Under such laws, there is no authority for the District to have a charter or adopt local laws.

The legislative power of the District is vested in the Board of Education (the "Board"). Under current law, an election is held within the District boundaries on the third Tuesday of May each year to elect members of the Board. Board members are generally elected for a term of five years.

In early July of each year, the Board meets for the purposes of reorganization. At that time, the Board elects a President and Vice President, and appoints the District Clerk, District Treasurer and School Business Administrator.

The major administrative officers of the District, whose duty it is to implement the policies of the Board and who are appointed by the Board, include the Superintendent of Schools, the School Business Administrator, District Clerk and the District Treasurer.

# **Budgetary Procedures and Recent Budget Votes**

Pursuant to the Education Law, the Board of Education annually prepares or causes to be prepared a tentative budget of the School District for the ensuing fiscal year. A public hearing on such budget is held not less than seven and not more than fourteen days prior to the vote. The Board of Education causes notice of such public hearing to be published four times beginning seven weeks prior to the vote.

Pursuant to Chapter 97 of the Laws of 2011 ("Chapter 97"), beginning with the 2012 - 2013 fiscal year, if the proposed budget requires a tax levy increase that does not exceed the lesser of 2% or the rate of inflation (the "Tax Cap"), then a majority vote is required for approval. If the proposed budget requires a tax levy that exceeds the Tax Cap, the budget proposition must include special language and a 60% vote is required for approval. Any separate proposition that would cause the School District to exceed the Tax Cap also must receive at least 60% voter approval.

If the proposed budget is not approved by the required margin, the Board of Education may resubmit the original budget or a revised budget to the voters on the 3<sup>rd</sup> Tuesday in June, or adopt a contingency budget (which would provide for ordinary contingent expenses, including debt service) that levies a tax levy no greater than that of the prior fiscal year (<u>i.e.</u> a 0% increase in the tax levy).

If the resubmitted and/or revised budget is not approved by the required margin, the Board of Education must adopt a budget that requires a tax levy no greater than that of the prior fiscal year (<u>i.e.</u> a 0% increase in the tax levy). Clarification may be needed to determine whether a Board of Education must adopt a budget that requires the same tax levy amount as used in the prior fiscal year, or whether changes to the levy are permitted for such purposes as the permitted school district exclusions or the tax base growth factor. For a complete discussion of Chapter 97, see "TAX LEVY LIMITATION LAW" herein.

#### Recent Budget Vote Results

The budget for the 2018-19 fiscal year was approved by the qualified voters on May 15, 2018 by a vote of 152 in favor and 75 against. The budget for the 2018-19 fiscal year was within the Tax Cap imposed by Chapter 97 of the Laws of 2011. The budget called for a total tax levy increase of 1.00%, which was below the District tax levy limit of 4.74% for the 2018-19 fiscal year.

The budget for the 2019-20 fiscal year was approved by the qualified voters on May 21, 2019 by a vote of 221 in favor and 91 against. The budget for the 2019-20 fiscal year was within the Tax Cap imposed by Chapter 97 of the Laws of 2011. The budget calls for a total tax levy increase of 1.00%, which is below the District tax levy limit of 4.33% for the 2019-20 fiscal year.

The school budget vote for the 2020-21 fiscal year was originally scheduled to be held on May 19, 2020, however, under Executive Order annual school budget votes and board of education elections across the State were postponed until June 9, 2020 and were conducted using only absentee ballots. Ballots received on June 16, 2020 by 5:00 pm were counted in the vote tally.

The budget for the 2020-21 fiscal year was approved by the qualified voters by a vote of 316 in favor and 130 against. The budget for the 2020-21 fiscal year is within the Tax Cap imposed by Chapter 97 of the Laws of 2011. The budget includes a zero percent tax levy increase, which was below the District tax levy limit for the 2020-21 fiscal year.

#### **Investment Policy**

Pursuant to State law, including Sections 10 and 11 of the General Municipal Law (the "GML"), the District is generally permitted to deposit moneys in banks and trust companies located and authorized to do business in the State. All such deposits, including special time deposit accounts and certificates of deposit, in excess of the amount insured under the Federal Deposit Insurance Act, are required to be secured in accordance with the provisions of and subject to the limitations of Section 10 of the GML.

The District may also temporarily invest moneys in: (1) obligations of the United States of America; (2) obligations guaranteed by agencies of the United States of America where the payment of principal and interest are guaranteed by the United States of America; (3) obligations of the State of New York; (4) with the approval of the New York State Comptroller, in tax anticipation notes or revenue anticipation notes issued by any municipality, school district, or district corporation, other than those issued by the District; (5) certificates of participation issued by political subdivisions of the State pursuant to Section 109-b(10) of the GML; (6) obligations of a New York public benefit corporation which are made lawful investments for municipalities pursuant to the enabling statute of such public benefit corporation; or (7) in the case of moneys held in certain reserve funds established by the District pursuant to law, in obligations of the District.

All of the foregoing instruments and investments are required to be payable or redeemable at the option of the owner within such times as the proceeds will be needed to meet expenditures for purposes for which the moneys were provided and, in the case of instruments and investments purchased with the proceeds of bonds or notes, shall be payable or redeemable in any event, at the option of the owner, within two years of the date of purchase. Unless registered or inscribed in the name of the District, such instruments and investments must be purchased through, delivered to and held in custody of a bank or trust company in the State pursuant to a written custodial agreement as provided in Section 10 of the GML.

State law and School District policy does not permit the School District to enter into reverse repurchase agreements or make other derivative type investments.

The Board of Education had adopted an investment policy and such policy conforms with applicable laws of the State governing the deposit and investment of public moneys. All deposits and investments of the District are made in accordance with such policy.

#### State Aid

The District receives financial assistance from the State. In its adopted budget for the 2020-21 fiscal year, approximately 72.6% of the revenues of the District are estimated to be received in the form of State aid. If the State should not adopt its budget in a timely manner, in any year, municipalities and school districts in the State, including the District, may be affected by a delay in the payment of State aid.

The amount of State aid to school districts is dependent in part upon the financial condition of the State. Currently, due the outbreak of COVID-19 the State has declared a state of emergency and the Governor has taken steps designed to mitigate the spread and impacts of COVID-19, including closing schools and non-essential businesses. The outbreak of COVID-19 and the dramatic steps taken by the State to address it have and are expected to continue to negatively impact the State's economy and financial condition. The full impact of COVID-19 upon the State is not expected to be known for some time; however, it is anticipated that the State will be required to take certain gap-closing actions. Such actions may include, but are not limited to: reductions in State agency operations and/or delays or reductions in payments to local governments or other recipients of State aid including school districts in the State. If this were to occur, reductions in the payment of State aid could adversely affect the financial condition of school districts in the State, including the District.

The State's 2020-2021 Enacted Budget authorizes the State's Budget Director to make periodic adjustments to nearly all State spending, including State Aid, in the event that actual State revenues come in below 99% percent of estimates or if actual disbursements exceed 101% of estimates. Specifically, the legislation provides that the State Budget Director will determine whether the State's 2020-2021 budget is balanced during three "measurement periods": April 1 to April 30, May 1 to June 30, and July 1 to Dec. 31. According to the legislation, if "a General Fund imbalance has occurred during any Measurement Period," the State's Budget Director will be empowered to "adjust or reduce any general fund and/or state special revenue fund appropriation ... and related cash disbursement by any amount needed to maintain a balanced budget," and "such adjustments or reductions shall be done uniformly across the board to the extent practicably or by specific appropriations as needed." The legislation further provides that prior to making any adjustments or reductions, the State's Budget Director must notify the Legislature in writing and the Legislature has 10 days following receipt of such notice to prepare and approve its own plan. If the Legislature fails to approve its own plan, the Budget Director's reductions take effect automatically. (See "State Aid History" herein).

It is anticipated that the State Budget Director's powers discussed herein will be activated and across-the-board and targeted reductions to local aid programs will be taken to close a substantial portion of the State fiscal year 2021 budget gap caused by the receipts shortfall. On April 25, 2020 the New York State Division of the Budget announced that the State fiscal year 2021 Enacted State Budget Financial Plan (the "Financial Plan"), projects a \$13.3 billion shortfall as a direct consequence of the COVID-19 pandemic. As a result, in the absence of Federal assistance, initial budget control actions are expected to significantly reduce State spending in several areas, including "aid-to-localities," a broad spending category that includes funding for health care, K-12 schools, and higher education as well as support for local governments, public transit systems, and not-for-profits. Reduced receipts are expected to carry through each subsequent year of the four year Financial Plan through State fiscal year 2024. Reductions or delays in the payment of State aid could adversely affect the financial condition of school districts in the State.

The availability of State aid and the timeliness of payment of State aid to school districts could be affected by a delay in the adoption of the State budget. No assurance can be given that the State will not experience delays in the adoption of the budget in future fiscal years. Significant delays in the adoption of the State budget could result in delayed payment of State aid to school districts in the State which could adversely affect the financial condition of school districts in the State.

There can be no assurance that the State appropriation for building aid and other State aid to school districts will be continued in future years, either pursuant to existing formulas or in any form whatsoever. State aid, including building aid appropriated and apportioned to the School District, can be paid only if the State has such monies available therefor. The availability of such monies and the timeliness of such payment could be affected by a delay in the adoption of the State budget or their elimination thereform.

The State is not constitutionally obligated to maintain or continue State aid to the District. No assurance can be given that present State aid levels will be maintained in the future. State budgetary restrictions which could eliminate or substantially reduce State aid could have a material adverse effect upon the District, requiring either a counterbalancing increase in revenues from other sources to the extent available, or a curtailment of expenditures (See also "MARKET AND RISK FACTORS" herein).

Should the District fail to receive State aid expected from the State in the amounts and at the times expected, occasioned by a delay in the payment of such monies, the District is authorized by the Local Finance Law to provide operating funds by borrowing in anticipation of the receipt of uncollected State aid. In the event a mid-year reduction in State aid, a deficiency note may be issued in a restricted amount.

#### Potential reductions in Federal aid received by the State.

The State receives a substantial amount of federal aid for health care, education, transportation and other governmental purposes, as well as federal funding to respond to, and recover from, severe weather events and other disasters. Many of the policies that drive this federal aid may be subject to change under the federal administration and Congress. Current federal aid projections, and the assumptions on which they rely, are subject to revision in the future as a result of changes in federal policy, the general condition of the global and national economies and other circumstances, including the diversion of federal resources to address the current COVID-19 outbreak.

Reductions in Federal funding levels could have a materially adverse impact on the State budget. In addition to the potential fiscal impact of policies that may be proposed and adopted by the new administration and Congress, the State budget may be adversely affected by other actions taken by the Federal government, including audits, disallowances, and changes to Federal participation rates or other Medicaid rules.

# Building Aid

A portion of the District's State aid consists of building aid which is related to outstanding indebtedness for capital project purposes. In order to receive building aid, the District must have building plans and specifications approved by the Facilities Planning Unit of the State Education Department. A maximum construction and incidental cost allowance is computed for each building project that takes into account a pupil construction cost allowance and assigned pupil capacity. For each project financed with debt obligations, a bond percentage is computed. The bond percentage is derived from the ratio of total approved cost allowances to the total principal borrowed. Approved cost allowances are estimated until a project final cost report is completed.

Aid on debt service is generally paid in the current fiscal year provided such debt service is reported to the Commissioner of Education by November 15 of that year. Any debt service in excess of amounts reported by November 15 will not be aided until the following fiscal year. The building aid received is equal to the approved building expense, or bond percent, times the building aid ratio that is assigned to the District. The building aid ratio is calculated based on a formula that involves the full valuation per pupil in the District compared to a State-wide average.

Pursuant to the provisions of Chapter 760 of the Laws of 1963, the District is eligible to receive a Building Aid Estimate from the New York State Department of Education. Since the gross indebtedness of the District is within the debt limit, the District is not required to apply for a Building Aid Estimate. Based on 2020-21 preliminary building aid ratios, the District expects to receive State building aid of approximately 92.2% of debt service on State Education Department approved expenditures from July 1, 2004 to the present. (See also "State Aid" herein).

The State building aid ratio is calculated each year based upon a formula which reflects Resident Weighted Average Daily Attendance (RWADA) and the full value per pupil compared with the State average. Consequently, the estimated aid will vary over the life of each issue. State building aid is further dependent upon the continued apportionment of funds by the State Legislature.

#### State aid history:

Following a State budgetary crisis in 2009, State aid to school districts in the State decreased for a number of years with increases established in more recent years. However, as discussed below the COVID-19 outbreak has affected and is expected to continue to affect State aid to the District.

School district fiscal year (2016-2017): The State 2016-17 Enacted Budget included a school aid increase of \$991 million over 2015-16, \$863 million of which consisted of traditional operating aid. In addition to full funding of expense-based aids (\$408 million), the budget also included a \$266 million increase in Foundation Aid and an \$189 million restoration to the Gap Elimination Adjustment. The bulk of the remaining increase included \$100 million in Community Schools Aid, an aid category, to support school districts that wish to create community schools. The funds may only be used for certain purposes such as providing health, mental health and nutritional services to students and their families.

School district fiscal year (2017-2018): The State 2017-18 Enacted Budget increased State aid to education by \$1.1 billion, including a \$700 million increase in Foundation Aid, bringing the total amount of State aid to education to \$25.8 billion or an increase of 4.4%. Expense-based aids to support school construction, pupil transportation, BOCES and special education were continued in full, as is the State's usual practice. Transportation aid increased by 5.5% and building aid increased by 4.8%. The State 2017-18 Enacted Budget continued to link school aid increases for 2017-18 and 2018-19 to teacher and principal evaluation plans approved by September 1 of the current year in compliance with Education Law Section 3012-d. The State 2017-18 Enacted Budget allows the Governor to reduce aid to school districts mid-year if receipts from the federal government are less than what was expected. The Legislature then will have 90 days to approve the Governor's plan.

School district fiscal year (2018-2019): The State 2018-19 Enacted Budget included nearly \$1 billion in additional education funding, representing a 3.9% increase over 2017-18. Approximately \$859 million of that increase is comprised of traditional public school aid, including increased Foundation Aid and full-funding of expense-based aids. Formula-based school aid now stands at \$26.03 billion statewide, a 3.4% increase over the last year. The State 2018-19 Enacted Budget included an increase of \$618 million in Foundation Aid for school districts. Foundation Aid totaled nearly \$17.8 billion statewide. For the seventh consecutive year, the Foundation Aid increase was distributed using a one year, off formula methodology. The State 2018-19 Enacted Budget guaranteed that all school districts received an increase in Foundation Aid over their 2017-18 levels. \$50 million of the Foundation Aid increase was "set aside" for certain school districts to fund community schools. The State 2018-19 Enacted Budget fully funded all expense-based aid for 2018-19, including building, transportation, BOCES and special education aid. These categories serve as State reimbursements for school district expenses made in the prior year, based on school district-specific aid ratios. A total of \$240 million was approved for increases in all expense-based aids in 2018-19. The State 2018-19 Enacted Budget allows the Governor to reduce aid to school districts mid-year if receipts from the federal government were less than what was expected.

School district fiscal year (2019-2020): The State 2019-2020 Enacted Budget included a total of \$27.69 billion for School Aid, a year-to-year funding increase of \$956 million or 3.6 percent and will provide additional funding for Foundation Aid of \$338.0 million and \$409.65 million in reimbursements for expense-based aids. In addition, the 2019-2020 Enacted Budget increases the Community Schools set-aside funding amount by \$49.99 million to a total of \$250.0 million. This increased funding is targeted to districts with failing schools and/or districts experiencing significant growth in English language learners. The State 2019-2020 Enacted Budget increases the minimum community schools funding amount from \$75,000 to \$100,000. This ensures all high-need districts across the State can apply the funds to a wide-range of activities.

School district fiscal year (2020-2021): Due to the anticipated impact of the COVID-19 pandemic on State revenues, State aid in the State's 2020-2021 Enacted Budget is 3.7 percent lower than in the State's 2019-2020 Enacted Budget but is offset in part with increased Federal support. This reduction in State Operating Funds support will be offset by approximately \$1.1 billion in funding provided to the State through the Federal CARES Act, including the Elementary and Secondary School Emergency Education Relief Fund and the Governor's Emergency Education Relief Fund. With these Federal funds, State aid in the school district fiscal year 2020-2021 is expected to total \$27.9 billion, an annual increase of approximately \$100 million or 0.4 percent. The State's 2020-2021 Enacted Budget continues prior year funding levels for existing programs, including Foundation Aid, Community Schools and Universal Prekindergarten. The 2020-2021 Enacted Budget also provides over \$200 million in support for competitive grant programs, including \$1 million for development of a new Civics Education curriculum and \$10 million for a Student Mental Health program. Funding for expense-based aids, such as Building Aid, Transportation Aid, and Boards of Cooperative Educational Services (BOCES) Aid is continued under existing aid formulas. Out-year growth in School Aid reflects current projections of the ten-year average growth in State personal income. The State's 2020-2021 Enacted Budget authorizes the State's Budget Director to make periodic adjustments to State Aid, in the event that actual State revenues come in below 99% percent of estimates or if actual disbursements exceed 101% of estimates. See "State Aid" herein for a discussion of this provision set forth in the State's 2020-2021 Enacted Budget and recent releases by the State regarding the projected revenue shortfalls in such budget.

#### State Aid Litigation

In January 2001, the State Supreme Court issued a decision in <u>Campaign for Fiscal Equity v. New York</u> mandating that the system of apportionment of State aid to school districts within the State be restructured by the Governor and the State Legislature. On June 25, 2002, the Appellate Division of the State Supreme Court reversed that decision. On June 26, 2003, the State Court of Appeals, the highest court in the State, reversed the Appellate Division, holding that the State must, by July 30, 2004, ascertain the actual cost of providing a sound basic education, enact reforms to the system of school funding and ensure a system of accountability for such reforms. The Court of Appeals further modified the decision of the Appellate Division by deciding against a Statewide remedy and instead limited its ruling solely to the New York City school system.

After further litigation, on appeal in 2006, the Court of Appeals held that \$1.93 billion of additional funds for the New York City schools – as initially proposed by the Governor and presented to the Legislature as an amount sufficient to provide a sound basic education – was reasonably determined. State legislative reforms in the wake of The Campaign for Fiscal Equity decision included increased accountability for expenditure of State funds and collapsing over 30 categories of school aid for school districts in the State into one classroom operating formula referred to as foundation aid. The stated purpose of foundation aid is to prioritize funding distribution based upon student need. As a result of the Court of Appeals ruling schools were to receive \$5.5 billion increase in foundation aid over a four fiscal year phase-in covering 2007 to 2011.

In school district fiscal year 2009-2010, foundation aid funding was frozen by the State Legislature to the prior fiscal year level, and in the fiscal year thereafter foundation aid funding was reduced through a "gap elimination adjustment" as described above, and other aid adjustments. The final phase-in of foundation aid as originally projected has not occurred as of this date.

A case related to the <u>Campaign for Fiscal Equity, Inc. v. State of New York</u> was heard on appeal on May 30, 2017 in New Yorkers for <u>Students' Educational Rights v. State of New York (</u>"NYSER") and a consolidated case on the right to a sound basic education. The NYSER lawsuit asserts that the State has failed to comply with the original decision in the Court of Appeals in the Campaign for Fiscal Equity case, and asks the Court of Appeals to require the State to develop new methodologies, formulas and mechanisms for determining State aid, to fully fund the foundation aid formula, to eliminate the supermajority requirement for voter approval of budgets which increase school district property tax levies above the property tax cap limitation, and related matters. On June 27, 2017, the Court of Appeals held that the plaintiffs' causes of action were properly dismissed by the earlier Appellate Division decision except insofar as two causes of action regarding accountability mechanisms and sufficient State funding for a "sound basic education" as applicable solely to the school districts in New York City and Syracuse. The Court emphasized its previous ruling in the CFE case that absent "gross education inadequacies", claims regarding State funding for a "sound basic education" must be made on a district-by-district basis based on the specific facts therein.

# **State Aid Revenues**

The following table illustrates the percentage of total revenues of the District for each of the last five completed fiscal years, projected revenue for the 2019-20 fiscal year and the current budgeted figures comprised of State aid.

<u>Fiscal Year</u>	Total Revenues	Total State Aid	Percentage of Total Revenues <u>Consisting of State Aid</u>
2014-2015	\$ 26,453,606	\$ 18,254,875	69.01%
2015-2016	28,136,786	19,239,948	68.38
2016-2017	28,735,116	20,486,640	71.29
2017-2018	29,500,219	21,058,769	71.39
2018-2019	30,144,448	21,843,015	72.46
2019-2020 (Unaudited)	32,897,155	21,882,079	66.51
2020-2021 (Budgeted)	32,377,965	23,501,024	72.58

Source: 2014-15 through and including the 2018-19 audited financial statements, unaudited results of operations for the 2019-20 fiscal year and the adopted budget of the District for the 2020-21 fiscal year.

Note: Projections for 2019-20 are based upon certain current assumptions and estimates and the audited results may vary therefrom.

# **District Facilities**

The District currently operates the following facilities:

Name	Grades	Capacity <sup>(1)</sup>	Year(s) Built
Middle School/High School	5-12	700	1927, 2016
Valley Elementary	Pre-K	120	1958, 2016
Tuscarora Elementary	K-5	600	1958, 2016

<sup>(1)</sup> The capacity figures assume that every classroom is full every period.

Source: District officials.

#### **Enrollment Trends**

	Actual		Projected
School Year	Enrollment	School Year	Enrollment
2015-2016	1,115	2020-2021	1,210
2016-2017	1,113	2021-2022	1,194
2017-2018	1,097	2022-2023	1,112
2018-2019	1,145	2023-2024	1,120
2019-2020	1,211	2024-2025	1,117

Source: District Officials.

# Employees

The District employs a total of approximately 246 employees with representation by various unions as follows:

Employees		Contract
Represented	Union Representation	Expiration Date
127	Addison Teachers' Association	June 30, 2022
4	Addison Administrative Association	June 30, 2022
105	Addison CSEA Unit of Steuben County	June 30, 2024
10	Addison Non-Union Employees	N/A

<sup>(1)</sup> Currently under negotiation.

Source: District officials.

#### **Status and Financing of Employee Pension Benefits**

Substantially all employees of the District are members of either the New York State and Local Employees' Retirement System ("ERS") (for non-teaching and non-certified administrative employees) or the New York State Teachers' Retirement System ("TRS") (for teachers and certified administrators). (Both Systems are referred to together hereinafter as the "Retirement Systems" where appropriate.) These Retirement Systems are cost-sharing multiple public employer retirement systems. The obligation of employers and employees to contribute and the benefits to employees are governed by the New York State Retirement and Social Security Law (the "Retirement System Law"). The Retirement Systems offer a wide range of plans and benefits which are related to years of service and final average salary, vesting of retirement benefits, death and disability benefits and optional methods of benefit payments. All benefits generally vest after ten years of credited service. The Retirement System Law generally provides that all participating employers in each retirement system are jointly and severally liable for any unfunded amounts. Such amounts are collected through annual billings to all participating employers. Generally, all employees, except certain part-time employees, participate in the Retirement Systems. The Retirement Systems are non-contributory with respect to members hired prior to July 27, 1976. All members working less than ten years must contribute 3% (ERS) or 3.5% (TRS) of gross annual salary towards the cost of retirement programs.

On December 12, 2009, a new Tier V was signed into law. The legislation created a new Tier V pension level, the most significant reform of the State's pension system in more than a quarter-century. Key components of Tier V include:

- Raising the minimum age at which most civilians can retire without penalty from 55 to 62 and imposing a penalty of up to 38% for any civilian who retires prior to age 62.
- Requiring ERS employees to continue contributing 3% of their salaries and TRS employees to continue contributing 3.5% toward pension costs so long as they accumulate additional pension credits.
- Increasing the minimum years of service required to draw a pension from 5 years to 10 years.
- Capping the amount of overtime that can be considered in the calculation of pension benefits for civilians at \$15,000 per year, and for police and firefighters at 15% of non-overtime wages.

On March 16, 2012, the Governor signed into law the new Tier VI pension program, effective for new ERS and TRS employees hired after April 1, 2012. The Tier VI legislation provides for increased employee contribution rates of between 3% and 6% and contributions at such rates continue so long as such employee continues to accumulate pension credits, an increase in the retirement age from 62 years to 63 years, a readjustment of the pension multiplier, and a change in the time period for the final average salary calculation from 3 years to 5 years. Tier VI employees will vest in the system after ten years of employment and will continue to make employee contribution throughout employment.

The District is required to contribute at an actuarially determined rate. The actual contributions for the last five years and budgeted figures for the 2020-21 fiscal years are as follows:

Fiscal Year	<u>ERS</u>	<u>TRS</u>
2015-2016	\$ 325,445	\$ 1,204,515
2016-2017	295,623	1,115,073
2017-2018	332,118	882,970
2018-2019	276,368	843,290
2019-2020	376,312	793,227
2020-2021 (Budgeted)	471,620	878,623

Source: District records.

The annual required pension contribution is due February 1 annually with the ability to pre-pay on December 15 at a discount. The District pre-pays this cost annually.

Pursuant to various laws enacted between 1991 and 2002, the State Legislature authorized local governments to make available certain early retirement incentive programs to its employees. The District does not currently have any early retirement incentive programs.

<u>Historical Trends and Contribution Rates</u>. Historically there has been a State mandate requiring full (100%) funding of the annual actuarially required local governmental contribution out of current budgetary appropriations. With the strong performance of the Retirement System in the 1990s, the locally required annual contribution declined to zero. However, with the subsequent decline in the equity markets, the pension system became underfunded. As a result, required contributions increased substantially to 15% to 20% of payroll for the employees' and the police and fire retirement systems, respectively. Wide swings in the contribution rate resulted in budgetary planning problems for many participating local governments.

A chart of average ERS and TRS rates as a percent of payroll (2015-16 to 2020-21) is shown below:

Fiscal Year	ERS	TRS
2015-16	18.2%	13.26%
2016-17	15.5	11.72
2017-18	15.3	9.80
2018-19	14.9	10.62
2019-20	14.6	8.86
2020-21	14.6	9.53

In 2003, Chapter 49 of the Laws of 2003 amended the Retirement and Social Security Law and the Local Finance Law. The amendments empowered the State Comptroller to implement a comprehensive structural reform program for ERS. The reform program established a minimum contribution for any local governmental employer equal to 4.5% of pensionable salaries for bills which were due December 15, 2003 and for all fiscal years thereafter, as a minimum annual contribution where the actual rate would otherwise be 4.5% or less due to the investment performance of the fund. In addition, the reform program instituted a billing system to match the budget cycle of municipalities and school districts that will advise such employers over one year in advance concerning actual pension contribution rates for the next annual billing cycle. Under the previous method, the requisite ERS contributions for a fiscal year could not be determined until after the local budget adoption process was complete. Under the new system, a contribution for a given fiscal year is based on the valuation of the pension fund on the prior April 1 of the calendar year preceding the contribution due date instead of the following April 1 in the year of contribution so that the exact amount may now be included in a budget.

Chapter 57 of the Laws of 2010 (Part TT) amended the Retirement and Social Security Law to authorize participating employers, if they so elect, to amortize an eligible portion of their annual required contributions to ERS when employer contribution rates rise above certain levels. The option to amortize the eligible portion began with the annual contribution due February 1, 2011. The amortizable portion of an annual required contributions are to be paid in equal annual installments over a ten-year period, but may be prepaid at any time. Interest is to be charged on the unpaid amortized portion at a rate to be determined by State Comptroller, which approximates a market rate of return on taxable fixed rate securities of a comparable duration issued by comparable issuers. The interest rate is established annually for that year's amortized amount and then applies to the entire ten years of the amortization cycle of that amount. When in any fiscal year, the participating employer's graded payment eliminates all balances owed on prior amortized amounts, any remaining graded payments are to be paid into an employer contribution reserve fund established by the State Comptroller for the employer, to the extent that amortizing employer has no currently unpaid prior amortized amounts, for future such use.

The District is not amortizing any pension payments, nor does it intend to do so in the foreseeable future.

<u>Stable Rate Pension Contribution Option</u>: The 2013-14 State Budget included a provision that provides local governments and school districts, including the District, with the option to "lock-in" long-term, stable rate pension contributions for a period of years determined by the State Comptroller and ERS and TRS. The stable rates would be 12% for ERS and 14% for TRS. The pension contribution rates under this program would reduce near-term payments for employers, but will require higher than normal contributions in later years.

The District is not participating in the Stable Rate Pension Contribution Option, nor does it intend to do so in the foreseeable future.

The State's 2019-2020 Enacted Budget, which was signed into law on March 31, 2019, will allow school districts in the State to establish a reserve fund for the purpose of funding/offsetting the cost of TRS contributions. School districts may pay into such fund, during any particular fiscal year, an amount not to exceed two percent of the total compensation or salaries of all district-employed teachers who are members of the TRS paid during the immediately preceding fiscal year; provided that the balance of such fund may not exceed ten percent of the total compensation or salaries of all district-employed teachers who are members of the TRS paid during the immediately preceding fiscal year. The School District has established such reserve fund and intends to begin funding it as of the June 30, 2019 fiscal year.

The investment of monies, and assumptions underlying same, of the Retirement Systems covering the District's employees is not subject to the direction of the District. Thus, it is not possible to predict, control or prepare for future unfunded accrued actuarial liabilities of the Retirement Systems ("UAALs"). The UAAL is the difference between total actuarially accrued liabilities and actuarially calculated assets available for the payment of such benefits. The UAAL is based on assumptions as to retirement age, mortality, projected salary increases attributed to inflation, across-the-board raises and merit raises, increases in retirement benefits, cost-of-living adjustments, valuation of current assets, investment return and other matters. Such UAALs could be substantial in the future, requiring significantly increased contributions from the District which could affect other budgetary matters. Concerned investors should contact the Retirement Systems administrative staff for further information on the latest actuarial valuations of the Retirement Systems.

# **Other Post-Employment Benefits**

<u>Healthcare Benefits</u>. It should also be noted that the District provides employment healthcare benefits to various categories of former employees. These costs may be expected to rise substantially in the future. There is now an accounting rule that will require governmental entities, such as the District, to account for employment healthcare benefits as it accounts for vested pension benefits. GASB Statement No. 45 ("GASB 45") of the Governmental Accounting Standards Board ("GASB"), described below, requires such accounting.

School districts and Boards of Cooperative Educational Services, unlike other municipal units of government in the State, have been prohibited from reducing health benefits received by or increasing health care contributions paid by retirees below the level of benefits or contributions afforded to or required from active employees since the implementation of Chapter 729 of the Laws of 1994. Legislative attempts to provide similar protection to retirees of other local units of government in the State have not succeeded as of this date. Nevertheless, many such retirees of all varieties of municipal units in the State do presently receive such benefits.

<u>GASB 75 and OPEB</u>. In 2015, the GASB released new accounting standards for public other postemployment benefits ("OPEB") plans and participating employers. These standards, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* ("GASB 75"), have substantially revised the valuation and accounting requirements previously mandated under GASB Statement No. 43 and 45. For the fiscal year ended June 30, 2018, the District implemented GASB 75. The implementation of this statement requires school districts to report liabilities, OPEB expenses, deferred outflow of resources and deferred inflow of resources related to OPEB. GASB Statement No. 75 replaced GASB Statement 45, which also requires school districts to calculate and report a net other postemployment benefit obligation. However, under GASB 45 districts could amortize the OPEB liability over a period of years, whereas GASB 75 requires districts to report the entire OPEB liability on the statement of net position.

Actuarial valuation will be required every 2 years for OPEB plans with more than 200 members, every 3 years if there are fewer than 200 members.

The District contracted with an actuarial firm to calculate its first actuarial valuation under GASB 75 for the fiscal years ending June 30, 2018 and 2019.

The following outlines the changes to the Total OPEB Liability during the 2018 and 2019 fiscal years, by source.

Balance beginning at:	July 1, 2018		July 1, 2019	
	\$	52,273,195	\$	49,426,761
Changes for the year:				
Service cost		2,340,108		2,034,208
Interest on total OPEB liability		1,571,276		1,803,987
Changes in Benefit Terms		-		4,268,374
Differences between expected and actual experience		-		(3,313,912)
Changes in Assumptions or other inputs		(5,152,856)		(1,470,445)
Benefit payments		(1,604,962)		(1,574,349)
Net Changes	\$	(2,846,434)	\$	1,747,863
Balance ending at:	Jun	e 30, 2018	Jı	ine 30, 2019
	\$ 4	49,426,761	\$	51,174,624

Source: Audited financial statements of the District. The above table is not audited. For additional information regarding the District's OPEB liability for fiscal year ended June 30, 2019, see "APPENDIX - E" attached hereto.

There is no authority in current State law to establish a trust account or reserve fund for this liability. The District has reserved \$0 towards its OPEB liability. The District funds this liability on a pay-as-you-go basis.

The District's unfunded actuarial accrued OPEB liability could have a material adverse impact upon the District's finances and could force the District to reduce services, raise taxes or both.

#### **Financial Statements**

The District retains independent Certified Public Accountants. The last audit report covers the period ending June 30, 2019 and may be found attached hereto as "APPENDIX - E" to this Official Statement. Certain financial information of the District can be found attached as appendices to the Official Statement.

The District complies with the Uniform System of Accounts as prescribed for school districts in New York State by the State. This system differs from generally accepted accounting principles as prescribed by the American Institute of Certified Public Accountants' Industry Audit Guide, "Audits of State and Local Governmental Units", and codified in Government Accounting, Auditing and Financial Reporting (GAAFR), published by the Governmental Accounting Standards Board (GASB).

Beginning with the fiscal year ending June 30, 2003 the District is required to issue its financial statements in accordance with GASB Statement No. 34. This statement includes reporting of all assets including infrastructure and depreciation in the Government Wide Statement of Activities, as well as the Management's Discussion and Analysis. The School District is currently in full compliance with GASB Statement No. 34.

#### New York State Comptroller Reports of Examination

The State Comptroller's office, i.e., the Department of Audit and Control, periodically performs a compliance review to ascertain whether the District has complied with the requirements of various State and Federal statutes. These audits can be found by visiting the Audits of Local Governments section of the Office of the State Comptroller website.

The State Comptroller's office released an audit report of the District on June 10, 2016. The purpose of the audit was to examine the District's financial condition for the period July 1, 2012 through December 15, 2015.

# Key Findings:

- During the three completed fiscal years reviewed, the Board and District officials overestimated general fund appropriations by 9 percent, resulting in a combined operating surplus of \$6.4 million.
- Appropriated fund balance of approximately \$570,000 was not needed to finance operations.
- Four of the District's reserves were overfunded and potentially unnecessary.
- The District's school lunch fund balance exceeded federal regulations.
- The Board and District officials had not developed a formal, written multiyear financial plan.

#### Key Recommendations:

- Adopt budgets that include the District's actual needs, based on available current information and historical data.
- Discontinue the practice of adopting budgets that result in the appropriation of fund balance and reserve funds that will not be used.
- Review all reserves and determine if the amounts reserved are necessary, reasonable and in compliance with statutory requirements.
- Develop a plan to reduce excess school lunch fund balance to adhere to federal regulations.
- Develop a multiyear financial plan

The District provided a complete response to the State Comptroller's office on April 25, 2016. A copy of the complete report and response can be found via the website of the Office of the New York State Comptroller.

There are no other State Comptrollers audits of the District that are currently in progress or pending release.

Source: Website of the Office of the New York State Comptroller. Reference to website implies no warranty of the accuracy of the information therein, nor incorporation herein by reference.

## The State Comptroller's Fiscal Stress Monitoring System

The New York State Comptroller has reported that New York State's school districts and municipalities are facing significant fiscal challenges. As a result, the Office of the State Comptroller has developed a Fiscal Stress Monitoring System ("FSMS") to provide independent, objectively measured and quantifiable information to school district and municipal officials, taxpayers and policy makers regarding the various levels of fiscal stress under which the State's school districts and municipalities are operating.

The fiscal stress scores are based on financial information submitted as part of each school district's ST-3 report filed with the State Education Department annually, and each municipality's annual report filed with the State Comptroller. Using financial indicators that include year-end fund balance, cash position and patterns of operating deficits, the system creates an overall fiscal stress score which classifies whether a school district or municipality is in "Significant Fiscal Stress", in "Moderate Fiscal Stress," as "Susceptible Fiscal Stress" or "No Designation". Entities that do not accumulate the number of points that would place them in a stress category will receive a financial score but will be classified in a category of "No Designation." This classification should not be interpreted to imply that the entity is completely free of fiscal stress conditions. Rather, the entity's financial information, when objectively scored according to the FSMS criteria, did not generate sufficient points to place them in one of the three established stress categories.

The reports of the State Comptroller for the 2015 through 2019 fiscal years of the District are as follows:

<u>Fiscal Year Ending In</u>	Stress Designation	Fiscal Score
2019	No Designation	0.0
2018	No Designation	3.3
2017	No Designation	3.3
2016	No Designation	10.0
2015	No Designation	6.7

Source: Website of the Office of the New York State Comptroller. Reference to website implies no warranty of the accuracy of the information therein, nor incorporation herein by reference.

# **Other Information**

The statutory authority for the power to spend money for the object or purpose, or to accomplish the object or purpose, for which the Bonds are to be issued is the Education Law and the Local Finance Law.

Due to an Executive Order of the Governor, the estoppel period applicable to the Bonds has been tolled and the District is unable to comply with the procedure for the publication of the estoppel notice with respect to the Bonds as provided in Title 6 of Article 2 of the Local Finance Law.

No principal or interest upon any obligation of the District is past due.

The fiscal year of the District is July 1 to June 30.

Except for as shown under "STATUS OF INDEBTEDNESS – Estimated Overlapping Indebtedness", this Official Statement does not include the financial data of any political subdivision having power to levy taxes within the District.

# TAX INFORMATION

# **Taxable Assessed Valuations**

Year of District Tax Roll	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
Towns of:					
Addison	\$ 93,889,381	\$ 94,776,229	\$ 95,418,648	\$ 104,563,080	\$ 105,158,925
Cameron	26,863,343	27,008,126	26,957,703	27,304,338	30,142,510
Canisteo	592,514	594,198	656,403	630,395	654,092
Erwin	15,471,198	15,725,273	15,967,524	21,202,734	21,344,225
Lindley	11,975	4,175	4,751	4,751	271,900 (1)
Rathbone	52,518,364	51,955,962	51,722,783	52,292,038	55,707,187
Thurston	350,694	351,276	351,508	348,262	342,557
Troupsburg	747,301	737,837	736,488	740,005	2,001,175 (1)
Tuscarora	2,655,039	2,658,252	2,819,158	2,838,171	2,859,856
Woodhull	96,781,786	97,254,110	98,217,035	99,098,701	107,056,570
Total Assessed Valuation	\$ 289,881,595	\$ 291,065,438	\$ 292,852,001	\$ 309,022,475	\$ 325,538,997
State Equalization Rates					
Towns of:					
Addison	100.00%	100.00%	98.00%	100.00%	100.00%
Cameron	100.00%	99.00%	98.00%	95.00%	100.00%
Canisteo	99.00%	99.00%	100.00%	100.00%	97.00%
Erwin	100.00%	100.00%	100.00%	100.00%	100.00%
Lindley	2.38%	2.34%	2.33%	2.33%	100.00% (1)
Rathbone	100.00%	98.00%	98.00%	98.00%	100.00%
Thurston	3.33%	3.15%	3.15%	3.15%	3.15%
Troupsburg	44.23%	41.00%	41.00%	41.00%	100.00% (1)
Tuscarora	3.13%	3.06%	3.05%	3.26%	2.98%
Woodhull	100.00%	100.00%	100.00%	98.00%	100.00%
Total Full Valuation	\$ 383,672,180	\$ 388,653,656	\$ 398,083,751	\$ 409,743,156	\$ 429,199,961

<sup>(1)</sup> Significant change from prior year due to revaluation.

# Tax Rate Per \$1,000 (Assessed)

Year of District Tax Roll	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
Towns of:					
Addison	\$18.39	\$18.15	\$18.27	\$17.57	\$16.94
Cameron	18.39	18.33	18.27	18.50	16.94
Canisteo	18.58	18.33	17.90	17.57	17.47
Erwin	18.39	18.15	17.90	17.57	16.94
Lindley	772.75	775.62	768.30	754.10	16.94 (1)
Rathbone	18.39	18.52	18.27	17.93	16.94
Thurston	552.30	576.17	568.30	557.80	537.83
Troupsburg	41.58	44.27	43.66	42.86	16.94 (1)
Tuscarora	587.59	593.12	586.93	538.98	567.51
Woodhull	18.39	18.15	17.90	17.93	16.94

<sup>(1)</sup> Significant change from prior year due to revaluation.

## **Tax Collection Procedure**

The real property taxes of the District are collected by the School Tax Collector. Such taxes are due in September. The penalty on unpaid taxes is 2% in October. Taxes paid November 1 and after bear a 2% penalty payable to the District and an additional 7% penalty payable to the County. On November 15, the District files a report of any uncollected District taxes with the County. The County thereafter on or before April pays to the District the full amount of its uncollected taxes. Thus, the full amount of the District's real property tax levy is collected by the District in the fiscal year of the levy. The County has the power to issue and sell tax anticipation notes to fund the reimbursement of uncollected taxes due to the District.

# **Tax Levy and Tax Collection Record**

Fiscal Year Ending June 30:	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
Total Taxes to be Collected	\$ 5,754,490	\$ 5,804,000	\$ 5,934,755	\$ 5,991,268	\$ 6,125,993
Amount Uncollected (1)	669,997	684,376	733,426	687,233	679,244
% Uncollected	11.64%	11.79%	12.36%	11.47%	11.09%

<sup>(1)</sup> The District receives 100% of its tax levy each year. See "Tax Collection Procedure" herein.

# **Real Property Tax Revenues**

The following table illustrates the percentage of total revenues of the District for each of the below completed fiscal years, projected revenue for the 2019-20 fiscal year and budgeted figures comprised of Real Property Taxes and other Tax Items.

			Percentage of Total Revenues Consisting
<u>Fiscal Year</u>	Total Revenues	Total Real Property <u>Taxes and Tax Items</u>	of Real Property Taxes and Tax Items
2014-2015	\$ 26,453,606	\$ 7,427,953	28.08%
2015-2016	28,136,786	7,444,215	26.46
2016-2017	28,735,116	7,447,561	25.92
2017-2018	29,500,219	7,529,340	25.52
2018-2019	30,144,448	7,528,455	24.97
2019-2020 (Unaudited)	32,897,155	7,620,325	23.16
2020-2021 (Budgeted)	32,377,995	7,601,941	23.48

Source: 2014-15 through and including the 2018-19 audited financial statements, unaudited results of operations for the 2019-20 fiscal year and the adopted budget of the District for the 2020-21 fiscal year.

Note: Projections for 2019-20 are based upon certain current assumptions and estimates and the audited results may vary therefrom.

## **Additional Tax Information**

Real property located in the School District is assessed by the Towns.

Senior citizens' and disability exemptions are offered to those who qualify.

# Ten Largest Taxpayers - 2019 Assessment Roll for 2019-20 District Tax Roll

Name	Type	Assessed Valuation
Dominion Resources	Utility	\$ 38,164,056
Pennsylvania Lines LLC	Railroad	14,539,428
NYSEG	Utility	8,034,972
Corning National Gas Corp.	Utility	7,010,287
Corning Incorporated	Manufacturing	3,559,250
Towner Living Trust	Residential	2,968,988
Steuben Gas Storage	Utility	2,924,424
Steuben Rural Electric Co.	Utility	2,381,602
National Fuel Gas Supply	Utility	792,650
Empire State Pipeline	Utility	148,206

The ten larger taxpayers listed above have a total assessed valuation of \$80,523,863, which represents 26.06% of the tax base of the District.

The School District experiences the impact of tax certiorari filings on a regular basis for which the School District has a tax certiorari reserve to cover. At this time, the level of tax certiorari filings are within acceptable norms and are not anticipated to have a material impact on the School District's finances.

Source: District tax rolls.

# STAR - School Tax Exemption

The STAR (School Tax Relief) program provides State-funded exemptions from school property taxes to homeowners for their primary residences. School Districts are reimbursed by the State for real property taxes exempted pursuant to the STAR Program.

Homeowners over 65 years of age with household adjusted gross incomes, less the taxable amount of total distributions from individual retirement accounts and undisclosed retirement annuities ("STAR Adjusted Gross Income") of \$86,300 or less for 2019 benefits and \$88,050 or less for 2020 benefits, increased annually according to a Cost-of-Living adjustment, are eligible for an "enhanced" exemption. Other homeowners with household STAR Adjusted Gross income not in excess of \$250,000 (\$500,000 in the case of a STAR credit, as discussed below) are eligible for a \$30,000 "full value" exemption on their primary residence.

Part A of Chapter 60 of the Laws of 2016 of the State of New York ("Chapter 60") gradually converts the STAR program from a real property tax exemption to a personal income tax credit. Chapter 60 prohibits new STAR exemptions from being granted unless at least one of the applicants held title to the property on the taxable status date of the assessment roll that was used to levy school district taxes for the 2015-2016 school year (generally, March 1, 2015), and the property was granted a STAR exemption on that assessment roll. A new homeowner may receive a new personal income tax credit in the form of a check. A taxpayer who is eligible for the new credit will receive a check from the State equal to the amount by which the STAR exemption would have reduced his or her school tax bill. A homeowner who owned his or her home on the taxable status date for the assessment roll used to levy taxes for the 2015-2016 school year, and who received a STAR exemption on that roll, may continue to receive a STAR exemption on that home as long as he or she still owns and primarily resides in it. No further action is required (unless the homeowner has been receiving Basic STAR and wants to apply for Enhanced STAR, which is permissible).

The 2019-20 Enacted State Budget made several changes to the STAR program, which went into effect immediately. The changes are intended to encourage homeowners to switch from the STAR exemption to the STAR credit. The income limit for the exemption has been lowered to \$250,000, compared with a \$500,000 limit for the credit. The amount received for the STAR exemption will remain the same each year, while the amount of the STAR credit can increase up to two percent annually. Homeowners with STAR Adjusted Gross Income of \$250,000 or less have the option to select the credit or the exemption.

The 2020-21 Enacted State Budget requires that STAR benefits be withheld from taxpayers who are delinquent in the payment of their school taxes and lowers the income limit for the exemption to \$200,000, compared with a \$500,000 limit for the credit.

The below table lists the basic and enhanced exemption amounts for the 2019-20 District tax roll for the municipalities applicable to the District:

Towns of:	Enhanced Exemption	<b>Basic Exemption</b>	Date Certified
Addison	\$ 69,800	\$ 30,000	4/10/2020
Cameron	69,800	30,000	4/10/2020
Canisteo	66,310	28,500	4/10/2020
Erwin	69,800	30,000	4/10/2020
Lindley	69,800	30,000	4/10/2020
Rathbone	69,800	30,000	4/10/2020
Thurston	2,200	950	4/10/2020
Troupsburg	69,800	30,260	4/10/2020
Tuscarora	2,080	890	4/10/2020
Woodhull	70,680	30,870	4/10/2020

\$1,206,466 of the District's \$7,199,451 school tax levy for the 2018-19 fiscal year was exempt by the STAR Program. The District received full reimbursement of such exempt taxes from the State in January 2019.

\$1,145,433 of the District's \$7,271,400 school tax levy for the 2019-20 fiscal year was exempt by the STAR Program. The District received full reimbursement of such exempt taxes from the State in January 2020.

#### TAX LEVY LIMITATION LAW

On June 24, 2011, Chapter 97 of the Laws of 2011 was signed into law by the Governor (as amended) ("Chapter 97" or the "Tax Levy Limitation Law"). The Tax Levy Limitation Law applies to all local governments, including school districts (with the exception of New York City, and the counties comprising New York City and school districts in New York City, Buffalo, Rochester, Syracuse, and Yonkers, the latter four of which are indirectly affected by applicability to their respective City.)

Prior to the enactment of the Tax Levy Limitation Law, there was no statutory limitation on the amount of real property taxes that a school district could levy as part of its budget if its budget had been approved by a simple majority of its voters. In the event the budget had been defeated by the voters, the school district was required to adopt a contingency budget. Under a contingency budget, school budget increases were limited to the lesser of four percent (4%) of the prior year's budget or one hundred twenty percent (120%) of the consumer price index ("CPI").

Chapter 97 requires that a school district submit its proposed tax levy to the voters each year beginning with the 2012-2013 fiscal year.

Chapter 97 restricts, among other things, the amount of real property taxes that may be levied by or on behalf of a school district in a particular year. Pursuant to the Tax Levy Limitation Law, the tax levy of a school district cannot increase by more than the lesser of (i) two percent (2%) or (ii) the annual increase in the CPI, over the amount of the prior year's tax levy. Certain adjustments are permitted for taxable real property full valuation increases due to changes in physical or quantity growth in the real property base as defined in Section 1220 of the Real Property Tax Law. A school district can exceed the tax levy limitation for the coming fiscal year only if the voters of such school district first approve a tax levy by at least 60% affirmative vote of those voting to override such limitation for such coming fiscal year only. Tax levies that do not exceed the limitation will only require approval by at least 50% of those voting. In the event that the voters reject a tax levy and the district does not go out for a second vote, or if a second vote is likewise defeated, Chapter 97 provides that the tax levy for the new fiscal year may not exceed the tax levy for the prior fiscal year.

A school district's calculation of each fiscal year's tax levy limit is subject to review by the Commissioner of Education and the Commissioner of Taxation and Finance prior to adoption of each fiscal year budget.

There are exceptions for school districts to the tax levy limitation provided in Chapter 97, including expenditures made on account of certain tort settlements and certain increases in the average actuarial contribution rates of the New York State and Local Employees' Retirement System and the Teachers' Retirement System. School districts are also permitted to carry forward a certain portion of their unused levy limitation from a prior year.

There is also an exception for school districts for "Capital Local Expenditures" subject to voter approval where required by law. This term is defined in a manner that does not include certain items for which a school district may issue debt, including the payment of judgments or settled claims, including tax certiorari payments, and cashflow borrowings, including tax anticipation notes, revenue anticipation notes, budget notes and deficiency notes. "Capital Local Expenditures", are defined as "the taxes associated with budgeted expenditures resulting from the financing, refinancing, acquisition, design, construction, reconstruction, rehabilitation, improvement, furnishing and equipping of or otherwise providing for school district capital facilities or school district capital equipment, including debt service and lease expenditures, and transportation capital debt service, subject to the approval of the qualified voters where required by law". The portion of the tax levy necessary to support "Capital Local Expenditures" is defined as the "Capital Tax Levy", and is an exclusion from the tax levy limitation, applicable to the Bonds.

On February 20, 2013, the New York State United Teachers ("NYSUT") and several individuals filed a lawsuit in State Supreme Court in Albany County seeking a declaratory judgment and a preliminary injunction that the Tax Levy Limitation Law is unconstitutional as it applies to public school districts. On September 23, 2014, a justice of the New York State Supreme Court dismissed each of NYSUT's causes of action but granted NYSUT's motion to amend the complaint. NYSUT subsequently served a second amended complaint seeking a preliminary injunction and challenging the Tax Levy Limitation Law as violative of the Education Article of the New York State Constitution and the Equal Protection and Due Process clauses and the First Amendment of the United States Constitution. On March 16, 2015 a New York State Supreme Court Justice denied NYSUT's motion for a preliminary injunction and dismissed all causes of action contained in NYSUT's second amended complaint. NYSUT appealed the decision to continue its challenge to the constitutionality of the Tax Levy Limitation Law. On May 5, 2016 the Appellate Division upheld the lower court dismissal, noting that while the State is required to provide the opportunity of a sound basic education, the Constitution "does not require that equal educational offerings be provided to every student", and further noted "the legitimate government interest of restraining crippling property tax increases". An appeal by NYSUT was dismissed on October 20, 2016 by the Court of Appeals, New York's highest court, on the ground that no substantial constitutional question was directly involved and thereafter leave to appeal was denied on January 14, 2017 by the Court of Appeals.

#### **STATUS OF INDEBTEDNESS**

## **Constitutional and Statutory Requirements**

The New York State Constitution and Local Finance Law limit the power of the District (and other municipalities and school districts of the State) to issue obligations and to contract indebtedness. Such constitutional and statutory limitations include the following, in summary form, and are generally applicable to the District and the Bonds:

<u>Purpose and Pledge</u>. The District shall not give or loan any money or property to or in aid of any individual, or private corporation or private undertaking or give or loan its credit to or in aid of any of the foregoing or any public corporation.

The District may contract indebtedness only for a District purpose and shall pledge its faith and credit for the payment of principal of and interest thereon.

<u>Payment and Maturity</u>. Except for certain short-term indebtedness contracted in anticipation of taxes or to be paid within one of the two fiscal years immediately succeeding the fiscal year in which such indebtedness is contracted, indebtedness shall be paid in annual installments commencing no later than two years after the date such indebtedness shall have been initially contracted and ending no later than the expiration of the period of probable usefulness of the object or purpose determined by statute; no installment may be more than fifty per centum in excess of the smallest prior installment, unless the District has authorized the issuance of indebtedness having substantially level or declining annual debt service. The District is required to provide an annual appropriation for the payment of interest due during the year on its indebtedness and for the amounts required in such year for amortization and redemption of its serial bonds, bond anticipation notes and capital notes.

<u>General</u>. The District is further subject to constitutional limitation by the general constitutionally imposed duty on the State Legislature to restrict the power of taxation and contracting indebtedness to prevent abuses in the exercise of such power; however, the State Legislature is prohibited by a specific constitutional provision from restricting the power of the District to levy taxes on real estate for the payment of interest on or principal of indebtedness theretofore contracted. There is no constitutional limitation on the amount that may be raised by the District by tax on real estate in any fiscal year to pay principal of and interest on all indebtedness. However, the Tax Levy Limit Law imposes a statutory limitation on the power of the District to increase its annual tax levy. The amount of such increase is limited by the formulas set forth in such law. (See "TAX LEVY LIMITATION LAW" herein).

#### **Statutory Procedure**

In general, the State Legislature has, by the enactment of the Local Finance Law, authorized the powers and procedure for the District to borrow and incur indebtedness subject, of course, to the constitutional provisions set forth above. The power to spend money, however, generally derives from other law, including the Education Law.

The District is generally required by such laws to submit propositions for the expenditure of money for capital purposes to the qualified electors of the District. Upon approval thereby, the Board of Education may adopt a bond resolution authorizing the issuance of bonds and notes in the anticipation of the bonds. No down payment is required in connection with the issuance of District obligations. With respect to certain school building construction projects, the District is not permitted to spend in excess of \$100,000 for construction costs until the plans and specifications for such project have been approved by the commissioner of Education of the State.

The Local Finance Law also provides a twenty-day statute of limitations after publication of a bond resolution, or summary thereof, together with a statutory form of notice which, in effect, estops legal challenges to the validity of obligations authorized by such bond resolution except for alleged constitutional violations. Except in certain circumstances, the District complies with such procedure. It is a procedure that is generally recommended by Bond Counsel, but it is not an absolute legal requirement.

The Board of Education, as the finance board of the District, also has the power to authorize the sale and issuance of bonds and notes, including the Bonds. However, such finance board may delegate the power to sell the Bonds to the President of the Board of Education, the chief fiscal officer of the District, pursuant to the Local Finance Law.

<u>Debt Limit</u>. Pursuant to the Local Finance Law, the District has the power to contract indebtedness for any District purpose authorized by the Legislature of the State of New York, provided the aggregate principal amount thereof shall not exceed ten per centum of the full valuation of the taxable real estate of the District and subject to certain enumerated deductions such as State aid for building purposes. The constitutional and statutory method for determining full valuation consists of taking the assessed valuation of taxable real estate for the last completed assessment roll and applying thereto the ratio (equalization rate) which such assessed valuation bears to the full valuation; such ratio is determined by the State Board of Real Property Services. The Legislature also is required to prescribe the manner by which such ratio shall be determined by such authority.

# **Debt Outstanding End of Fiscal Year**

Fiscal Years Ending June 30:	2016	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
Bonds	\$ 11,855,000	\$ 10,480,000	\$ 17,460,000	\$ 15,440,000	\$ 13,380,000
Bond Anticipation Notes	13,000,000	10,400,000	0	0	10,200,000
Other Debt	0	0	0	0	0
Total Debt Outstanding	<u>\$ 24,855,000</u>	<u>\$ 20,880,000</u>	<u>\$ 17,460,000</u>	<u>\$ 15,440,000</u>	<u>\$ 23,580,000</u>

#### **Details of Outstanding Indebtedness**

The following table sets forth the indebtedness of the District evidenced by bonds and notes as of August 11, 2020.

Type of Indebtedness	Maturity		Amount
Bonds	2021-2031		\$ 13,380,000
Bond Anticipation Notes			
Capital Project	June 29, 2021		12,899,952
		Total	<u>\$ 26,279,952</u>

#### **Debt Statement Summary**

Summary of Indebtedness, Debt Limit and Net Debt-Contractin	g Margin as of August 11, 2020:
---	---------------------------------

Full Valuation of Taxable Real Property Debt Limit 10% thereof	\$ 	429,199,961 42,919,996
Inclusions:       \$ 13,380,000         Bond Anticipation Notes       12,899,952         Principal of this Issue       5,960,000		
Total Inclusions         \$ 32,239,952		
Exclusions:		
Building Aid <sup>(1)</sup> <u>\$ 0</u>		
Total Exclusions $\$ 0$		
Total Net Indebtedness	<u>\$</u>	32,239,952
Net Debt-Contracting Margin	<u>\$</u>	10,680,044
The percent of debt contracting power exhausted is		75.12%

(1) Pursuant to the Provisions of Chapter 760 of the Laws of New York State of 1963, the School District receives aid on existing bonded debt. Since the gross indebtedness of the School District is within the debt limit, the School District is not required to apply for a Building aid Estimate. Over the years the building aid ratio has been adjusted based on State legislative changes with an effective date tied to voter authorization dates. Based on preliminary 2020-21 Building Aid Ratios, the School District anticipates State Building aid of 92.2% for debt service on SED approved expenditures from July 1, 2004 to the present. The School District has no reason to believe that it will not ultimately receive all of the Building aid it anticipates, however, no assurance can be given as to when and how much Building aid the School District will receive in relation to its capital project indebtedness. (See also "State Aid" herein).

# **Bonded Debt Service**

A schedule of bonded debt service may be found in "APPENDIX – B" to this Official Statement.

## **Capital Project Plans**

On December 8, 2016, the voters approved a \$22,970,000 capital project for additions and reconstruction of the Addison Junior-Senior High School and the Tuscarora Elementary buildings. Initial financing was provided by \$4,000,000 of voter approved Capital Reserve. The District anticipates 92.2% of the approved eligible costs, plus "presumed interest," will be covered by State Building Aid, paid over a 15-year amortization period following project completion. The ultimate serial bond schedule will be matched to the Building Aid profile, with a transition to serial bonds anticipated with project completion in June 2022. To date, the District has issued \$14,199,952 bond anticipation notes pursuant to this authorization, of which \$12,899,952 bond anticipation notes are currently outstanding and will mature on June 29, 2021.

The District is in the design phase of a \$1,754,183 Energy Performance Contract which will provide energy efficiencies through capital improvements in and for the District result in guaranteed energy cost avoidance to the District.

Other than as stated above, the District has no authorized and unissued indebtedness for capital or other purposes.

<sup>\*</sup> Preliminary, subject to change.

# **Cash Flow Borrowings**

The District last issued revenue anticipation notes ("RANs") in the amount of \$1,000,000 in the 2005-06 fiscal year. The District has not issued tax anticipation notes ("TANs") or RANs in recent years and does not anticipate issuing such, or budget notes or deficiency notes, for the current fiscal year or for the foreseeable future, barring any unforeseen impacts related to the COVID-19 pandemic. (See also "State Aid" herein).

# **Estimated Overlapping Indebtedness**

In addition to the District, the following political subdivisions have the power to issue obligations and to levy taxes or cause taxes to be levied on taxable real property in the District. Estimated bonds and bond anticipation notes are listed as of the close of the respective fiscal years of the municipalities listed below.

	Status of	Gross		Net	District	Net C	Overlapping
Municipality	<u>Debt as of</u>	Indebtedness <sup>(1)</sup>	Exclusions <sup>(2)</sup>	Indebtedness	Share	Inde	ebtedness
County of:							
Steuben	12/31/2018	\$ 5,630,000	\$ -	\$ 5,630,000	6.75%	\$	380,025
Town of:							
Addison	12/31/2018	-	-	-	97.67%		-
Cameron	12/31/2018	90,413	90,413	-	53.01%		-
Canisteo	12/31/2018	-	-	-	0.45%		-
Erwin	12/31/2018	11,799,435	5,871,006	5,928,429	2.59%		153,546
Lindley	12/31/2018	-	-	-	0.16%		-
Rathbone	12/31/2018	206,800	-	206,800	87.63%		181,219
Thurston	12/31/2018	183,572	-	183,572	13.39%		24,580
Troupsburg	12/31/2018	-	-	-	1.91%		-
Tuscarora	12/31/2018	155,165	-	155,165	100.00%		155,165
Woodhull	12/31/2018	-	-	-	80.41%		-
					Total:	\$	894,535

Notes:

<sup>(1)</sup> Outstanding bonds and bond anticipation notes. Not adjusted to include subsequent bond or note sales, if any.

<sup>(2)</sup> Water and sewer debt and / or appropriations. Pursuant to the Local Finance Law, this indebtedness is excluded from the constitutional debt limit.

Sources: Most recent available State Comptroller's Special Report for the respective fiscal year of the municipality.

# **Debt Ratios**

The following table sets forth certain ratios relating to the District's net indebtedness as of August 11, 2020:

		Per	Percentage of
	Amount	<u>Capita</u> <sup>(a)</sup>	Full Value <sup>(b)</sup>
Net Indebtedness <sup>(c)</sup>	32,239,952	\$ 4,673.13	7.51%
Net Indebtedness Plus Net Overlapping Indebtedness <sup>(d)</sup>	33,134,487	4,802.80	7.72

<sup>(a)</sup> The 2018 estimated population of the District is 6,899. (See "THE SCHOOL DISTRICT – District Population" herein.)

<sup>(b)</sup> The District's full value of taxable real estate for the 2019-20 School District tax roll is \$429,199,961. (See "TAX INFORMATION – Taxable Assessed Valuations" herein.)

<sup>(c)</sup> See "Debt Statement Summary" for the calculation of Net Direct Indebtedness, herein.

<sup>(d)</sup> The District's estimated share of net overlapping indebtedness is \$894,535. (See "Estimated Overlapping Indebtedness" herein.)

Note: The above ratios do not take into account State building aid the District will receive for past and current construction building projects.

# SPECIAL PROVISIONS AFFECTING REMEDIES UPON DEFAULT

**State Aid Intercept for School Districts.** In the event of a default in the payment of the principal of and/or interest on the Bonds, the State Comptroller is required to withhold, under certain conditions prescribed by Section 99-b of the State Finance Law, state aid and assistance to the School District and to apply the amount thereof so withheld to the payment of such defaulted principal and/or interest, which requirement constitutes a covenant by the State with the holders from time to time of the Bonds. The covenant between the State of New York and the purchasers and the holders and owners from time to time of the notes and bonds issued by the school districts in the State for school purposes provides that it will not repeal, revoke or rescind the provisions of Section 99-b, or amend or modify the same so as to limit, impair or impede the rights and remedies granted thereby.

Said section provides that in the event a holder or owner of any bond issued by a school district for school purposes shall file with the State Comptroller a verified statement describing such bond and alleging default in the payment thereof or the interest thereon or both, it shall be the duty of the State Comptroller to immediately investigate the circumstances of the alleged default and prepare and file in his office a certificate setting forth his determinations with respect thereto and to serve a copy thereof by registered mail upon the chief fiscal officer of the school district which issued the bond. Such investigation by the State Comptroller shall cover the current status with respect to the payment of principal of and interest on all outstanding bonds of such school district issued for school purposes and the statement prepared and filed by the State Comptroller shall set forth a description of all such bonds of the school district found to be in default and the amount of principal and interest thereto past due.

Upon the filing of such a certificate in the office of the State Comptroller, he shall thereafter deduct and withhold from the next succeeding allotment, apportionment or payment of such State aid or assistance due to such school district such amount thereof as may be required to pay (a) the school district's contribution to the State teachers retirement system, and (b) the principal of and interest on such bonds of such school district then in default. In the event such State aid or assistance initially so withheld shall be insufficient to pay said amounts in full, the State Comptroller shall similarly deduct and withhold from each succeeding allotment, apportionment or payment of such State aid or assistance due such school district such amount or amounts thereof as may be required to cure such default. Allotments, apportionments and payments of such State aid so deducted or withheld by the State Comptroller for the payment of principal and interest on bonds shall be forwarded promptly to the paying agent or agents for the bonds. If any of such successive allotments, apportionments or payments of such State Aid so deducted or withheld shall be less than the amount of all principal and interest on the bonds in default with respect to which the same was so deducted or withheld, then the State Comptroller shall promptly forward to each paying agent an amount in the proportion that the amount of such bonds in default payable to such paying agent bears to the total amount of the principal and interest then in default on such bonds of such school district. The State Comptroller shall promptly notify the chief fiscal officer of such school district of any payment or payments made to any paying agent or agents of defaulted bonds pursuant to said Section 99-b.

General Municipal Law Contract Creditors' Provision. Each Bond when duly issued and paid for will constitute a contract between the School District and the holder thereof. Under current law, provision is made for contract creditors of the School District to enforce payments upon such contracts, if necessary, through court action. Section 3-a of the General Municipal Law provides, subject to exceptions not pertinent, that the rate of interest to be paid by the School District upon any judgment or accrued claim against it on an amount adjudged due to a creditor shall not exceed nine per centum per annum from the date due to the date of payment. This provision might be construed to have application to the holders of the Bonds in the event of a default in the payment of the principal of and interest on the Bonds.

**Execution/Attachment of Municipal Property.** As a general rule, property and funds of a municipal corporation serving the public welfare and interest have not been judicially subjected to execution or attachment to satisfy a judgment, although judicial mandates have been issued to officials to appropriate and pay judgments out of certain funds or the proceeds of a tax levy. In accordance with the general rule with respect to municipalities, judgments against the School District may not be enforced by levy and execution against property owned by the School District.

Authority to File For Municipal Bankruptcy. The Federal Bankruptcy Code allows public bodies, such as municipalities, recourse to the protection of a Federal Court for the purpose of adjusting outstanding indebtedness. Section 85.80 of the Local Finance Law contains specific authorization for any municipality in the State or its emergency control board to file a petition under any provision of Federal bankruptcy law for the composition or adjustment of municipal indebtedness. While this Local Finance Law provision does not apply to school districts, there can be no assurance that it will not be made so applicable in the future.

**Constitutional Non-Appropriation Provision.** There is in the Constitution of the State, Article VIII, Section 2, the following provision relating to the annual appropriation of monies for the payment of due principal of and interest on indebtedness of every county, city, town, village and school district in the State: "If at any time the respective appropriating authorities shall fail to make such appropriations, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. The fiscal officer of any county, city, town, village or school district may be required to set aside and apply such revenues as aforesaid at the suit of any holder of obligations issued for any such indebtedness." This constitutes a specific non-exclusive constitutional remedy against a defaulting municipality or school district; however, it does not apply in a context in which monies have been appropriated for debt service but the appropriating authorities decline to use such monies to pay debt service. However,

Article VIII, Section 2 of the Constitution of the State also provides that the fiscal officer of any county, city, town, village or school district may be required to set apart and apply such revenues at the suit of any holder of any obligations of indebtedness issued with the pledge of the faith of the credit of such political subdivision. See "General Municipal Law Contract Creditors' Provision" herein.

The Constitutional provision providing for first revenue set asides does not apply to tax anticipation notes, revenue anticipation notes or bond anticipation notes.

**Default Litigation.** In prior years, certain events and legislation affecting a holder's remedies upon default have resulted in litigation. While courts of final jurisdiction have upheld and sustained the rights of bondholders, such courts might hold that future events including financial crises as they may occur in the State and in political subdivisions of the State require the exercise by the State or its political subdivisions of emergency and police powers to assure the continuation of essential public services prior to the payment of debt service.

**No Past Due Debt.** No principal of or interest on School District indebtedness is past due. The School District has never defaulted in the payment of the principal of and interest on any indebtedness.

# MARKET AND RISK FACTORS

There are various forms of risk associated with investing in the Bonds. The following is a discussion of certain events that could affect the risk of investing in the Bonds. In addition to the events cited herein, there are other potential risk factors that an investor must consider. In order to make an informed investment decision, an investor should be thoroughly familiar with the entire Official Statement, including its appendices, as well as all areas of potential risk.

The financial condition of the School District as well as the market for the Bonds could be affected by a variety of factors, some of which are beyond the School District's control. There can be no assurance that adverse events in the State or in other jurisdictions in the country, including, for example, the seeking by a municipality or large taxable property owner of remedies pursuant to the Federal Bankruptcy Code or otherwise, will not occur which might affect the market price of and the market for the Bonds. If a significant default or other financial crisis should occur in the affairs of the State or any of its agencies or political subdivisions thereby further impairing the acceptability of obligations issued by borrowers within the State, both the ability of the School District to arrange for additional borrowings, and the market for and market value of outstanding debt obligations, including the Bonds, could be adversely affected.

The School District is dependent in part on financial assistance from the State. However, if the State should experience difficulty in borrowing funds in anticipation of the receipt of State taxes in order to pay State aid to municipalities and school districts in the State, including the School District, in any year, the School District may be affected by a delay, until sufficient taxes have been received by the State to make State aid payments to the School District. In several recent years, the School District has received delayed payments of State aid which resulted from the State's delay in adopting its budget and appropriating State aid to municipalities and school districts, and consequent delay in State borrowing to finance such appropriations. (See also "THE SCHOOL DISTRICT - State Aid").

The enactment of the Tax Levy Limitation Law, which imposes a tax levy limitation upon municipalities, school districts and fire districts in the State, including the School District could have an impact upon the market price of the Bonds. See "TAX LEVY LIMITATION LAW" herein.

Future legislative proposals, if enacted into law, or clarification of the Code or court decisions may cause interest on the Bonds to be subject, directly or indirectly, to federal income taxation or to be subject to or exempted from state income taxation, or otherwise prevent the beneficial owners of the Bonds from realizing the full current benefit of the tax status of such interest. No assurance can be given that pending or future legislation or amendments to the Code, if enacted into law, or any proposed legislation or amendments to the Code, will not adversely affect the value of the Bonds, or the tax status of interest on the Bonds. See "TAX MATTERS" herein.

## Cybersecurity

The District, like many other public and private entities, relies on a large and complex technology environment to conduct its operations. As such, it may face multiple cybersecurity threats including, but not limited to, hacking, viruses, malware and other attacks on computer or other sensitive digital systems and networks. There can be no assurances that any security and operational control measures implemented by the District will be completely successful to guard against and prevent cyber threats and attacks. The result of any such attacks could impact business operations and/or digital networks and systems and the costs of remedying any such damage could be significant.

An outbreak of disease or similar public health threat, such as the COVID-19 outbreak, or fear of such an event, could have an adverse impact on the District's financial condition and operating results by potentially delaying the receipt of real property taxes or resulting in a delay or reduction by the State in the payment of State aid. Currently, the spread of COVID-19, a respiratory disease caused by a new strain of coronavirus, has spread globally, including to the United States, and has been declared a pandemic by the World Health Organization. The outbreak of the disease has affected travel, commerce and financial markets globally and is widely expected to affect economic growth worldwide. The current outbreak has caused the Federal government to declare a national state of emergency. The State has also declared a state of emergency and the Governor has taken steps designed to mitigate the spread and impacts of COVID-19, including closing schools and non-essential businesses. Non- essential businesses have begun to open under strict State guidelines. The outbreak of COVID-19 and the dramatic steps taken by the State to address it are expected to negatively impact the State's economy and financial condition. The full impact of COVID-19 upon the State is not expected to be known for some time. Similarly, the degree of the impact to the District's operations and finances is extremely difficult to predict due to the dynamic nature of the COVID-19 outbreak, including uncertainties relating to its (i) duration, and (ii) severity, as well as with regard to what actions may be taken by governmental and other health care authorities, including the State, to contain or mitigate its impact. The continued spread of the outbreak could have a material adverse effect on the State and municipalities and school districts located in the State, including the District. The District is monitoring the situation and will take such proactive measures as may be required to maintain its operations and meet its obligations. (See "State Aid", "State Aid History" herein).

## TAX MATTERS

In the opinion of Orrick, Herrington & Sutcliffe LLP ("Bond Counsel"), based upon an analysis of existing laws, regulations, rulings, and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code") and is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York). Bond Counsel is of the further opinion that interest on the Bonds is not a specific preference item for purposes of the federal alternative minimum tax. A complete copy of the proposed form of opinion of Bond Counsel are set forth in "APPENDIX – D".

The Code imposes various restrictions, conditions and requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Bonds. The District has covenanted to comply with certain restrictions designed to insure that interest on the Bonds will not be included in federal gross income. Inaccuracy of these representations or failure to comply with these covenants may result in interest on the Bonds. The opinion of Bond Counsel assumes compliance with these covenants. Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of issuance of the Bonds may adversely affect the value of, or the tax status of interest on, the Bonds. Further, no assurance can be given that pending or future legislation or amendments to the Code, if enacted into law, or any proposed legislation or amendments to the Code, will not adversely affect the value of, or the tax status of interest on, the Bonds.

Certain requirements and procedures contained or referred to the in the Arbitrage Certificate, and other relevant documents may be changed and certain actions (including, without limitation, economic defeasance of the Bonds) may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents. Bond Counsel expresses no opinion as to any Bonds or the interest thereon if any such change occurs or action is taken or omitted.

Although Bond Counsel is of the opinion that interest on the Bonds is excluded from gross income for federal income tax purposes and is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York), the ownership or disposition of, or the amount, accrual or receipt of interest on, the Bonds may otherwise affect an owner's federal or state tax liability. The nature and extent of these other tax consequences will depend upon the particular tax status of the owner or the owner's other items of income or deduction. Bond Counsel expresses no opinion regarding any such other tax consequences.

Future legislative proposals, if enacted into law, clarification of the Code or court decisions may cause interest on the Bonds to be subject, directly or indirectly, to federal income taxation or to be subject to or exempted from state income taxation, or otherwise prevent owners from realizing the full current benefit of the tax status of such interest. Legislative proposals have been made in recent years which would limit the exclusion from gross income of interest on obligations like the Bonds to some extent for taxpayers who are individuals and whose income is subject to higher marginal income tax rates. Other proposals have been made that could significantly reduce the benefit of, or otherwise affect, the exclusion from gross income of interest on obligations like the Bonds. The introduction or enactment of any such legislative proposals, clarification of the Code or court decisions may also affect the market price for, or marketability of, the Bonds. Prospective purchasers of the Bonds should consult their own tax advisors regarding any pending or proposed federal or state tax legislation, regulations or litigation, as to which Bond Counsel expresses no opinion

#### LEGAL MATTERS

Legal matters incident to the authorization, issuance and sale of the Bonds are subject to the approving legal opinion of Orrick, Herrington & Sutcliffe LLP, Bond Counsel. Bond Counsel's opinion will be in substantially the form attached hereto as "APPENDIX – D".

Certain legal matters will be passed upon for the Underwriter by its Counsel, Barclay Damon LLP, Albany, New York.

## LITIGATION

The School District is subject to a number of lawsuits in the ordinary conduct of its affairs. The School District does not believe, however, that such suits, individually or in the aggregate, are likely to have a material adverse effect on the financial condition of the School District.

There is no action, suit, proceedings or investigation, at law or in equity, before or by any court, public board or body pending or, to the best knowledge of the School District, threatened against or affecting the School District to restrain or enjoin the issuance, sale or delivery of the Bonds or the levy and collection of taxes or assessments to pay same, or in any way contesting or affecting the validity of the Bonds or any proceedings or authority of the School District taken with respect to the authorization, issuance or sale of the Bonds or contesting the corporate existence or boundaries of the School District.

## CONTINUING DISCLOSURE

In order to assist the purchasers in complying with Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended ("Rule 15c2-12"), the District will enter into a Continuing Disclosure Undertaking, a description of which is attached hereto as "APPENDIX – C, CONTINUING DISCLOSURE UNDERTAKING".

#### **Historical Continuing Disclosure Compliance**

The District, within the last five years, is in compliance in all material respects with all previous undertakings made pursuant to Rule 15c2-12.

However, the District failed to provide certain annual financial information in the Annual Financial Information and Operating Data ("AFIOD") for the fiscal year ending June 30, 2017 filed to the Electronic Municipal Market Access ("EMMA") website on December 18, 2017. The sections entitled "Financial Organization", "Tax Limit", and "Bond Anticipation Notes" were erroneously not included, the section entitled "Population" under the heading "THE DISTRICT" erroneously did not include the table for the County and State population trend data, and the section entitled "STAR - School Tax Exemption" under the heading "TAX INFORMATION" erroneously did not include the table showing maximum savings. Such information was provided in a supplement to the AFIOD and posted to the MSRB's EMMA website on May 25, 2018. Additionally, the District filed notification of its Failure to Provide Annual Financial Information and its subsequent failure to file notice of its failure to provide annual financial information within the timeline stated in the District's outstanding undertaking agreements to the EMMA website on May 25, 2018.

#### MUNICIPAL ADVISOR

Fiscal Advisors & Marketing, Inc. (the "Municipal Advisor") is a Municipal Advisor registered with the Securities and Exchange Commission and the Municipal Securities Rulemaking Board. The Municipal Advisor serves as independent financial advisor to the District on matters relating to debt management. The Municipal Advisor is a financial advisory and consulting organization and is not engaged in the business of underwriting, marketing, or trading municipal securities or any other negotiated instruments. The Municipal Advisor has provided advice as to the plan of financing and the structuring of the Bonds. The advice on the plan of financing and the structuring of the Bonds was based on materials provided by the District and other sources of information believed to be reliable. The Municipal Advisor has not audited, authenticated, or otherwise verified the information provided by the District or the information set forth in this Official Statement or any other information available to the District with respect to the appropriateness, accuracy, or completeness of disclosure of such information and no guarantee, warranty, or other representation is made by the Municipal Advisor respecting the accuracy and completeness of or any other matter related to such information and this Official Statement. The fees to be paid by the District to Fiscal Advisors are partially contingent on the successful closing of the Bonds.

#### UNDERWRITING

The Bonds are being purchased by Roosevelt & Cross Incorporated (the "Underwriter") for reoffering to the public. The purchase contract for the Bonds provides that the Underwriter will purchase all of the Bonds, if any are purchased, at a purchase price equal to \$\_\_\_\_\_\_ (being the par amount of the Bonds plus a net original issue premium of \$\_\_\_\_\_\_, less an underwriter's discount for the transaction of \$\_\_\_\_\_\_). The Underwriter is initially offering the Bonds to the public at the public offering yields indicated on the cover page but the Underwriter may offer and sell the Bonds to certain dealers, institutional investors and others (including sales for deposit into investment trusts, certain of which may be sponsored or managed by the Underwriter) at yields higher than the public offering yields stated on the cover page and the public offering yields may be changed from time to time by the Underwriter.

# RATINGS

Moody's Investors Service, Inc. ("Moody's") has assigned its underlying rating of "A1" and enhanced rating of "Aa3" to the Bonds. No application was made to any other rating agency for the purpose of obtaining an additional rating on the Bonds. This rating reflects only the view of Moody's and any desired explanation of the significance of such rating should be obtained from Moody's, 7 World Trade Center, 250 Greenwich St., New York, New York 10007. Phone: (212) 553-0038, Fax: (212) 553-1390.

Generally, rating agencies base their ratings on the information and materials furnished to it and on investigations, studies and assumptions by the respective rating agency. There is no assurance that a particular rating will apply for any given period of time or that it will not be lowered or withdrawn entirely if, in the judgment of the agency originally establishing the rating, circumstances so warrant. Any downward revision or withdrawal of the rating of the outstanding bonds may have an adverse effect on the market price of the outstanding bonds and the Bonds.

#### **MISCELLANEOUS**

So far as any statements made in this Official Statement involve matters of opinion or estimates whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holders of the Bonds.

Statements in this Official Statement, and the documents included by specific reference, that are not historical facts are forwardlooking statements, which are based on the District management's beliefs as well as assumptions made by, and information currently available to, the District's management and staff. Because the statements are based on expectations about future events and economic performance and are not statements of fact, actual results may differ materially from those projected. Important factors that could cause future results to differ include legislative and regulatory changes, changes in the economy, and other factors discussed in this and other documents that the District's files with the repositories. When used in District documents or oral presentation, the words "anticipate", "estimate", "expect", "objective", "projection", "forecast", "goal", or similar words are intended to identify forwardlooking statements.

To the extent any statements made in this Official Statement involve matters of opinion or estimates, whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holder of the Bonds.

Orrick, Herrington & Sutcliffe LLP, New York, New York Bond Counsel to the District, express an opinion as to the accuracy or completeness of information in any documents prepared by or on behalf of the District for use in connection with the offer and sale of the Bonds, including but not limited to, the financial or statistical information in this Official Statement.

References herein to the Constitution of the State and various State and federal laws are only brief outlines of certain provisions thereof and do not purport to summarize or describe all of such provisions.

Concurrently with the delivery of the Bonds, the District will furnish a certificate to the effect that as of the date of the Official Statement, the Official Statement did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements herein, in the light of the circumstances under which they were made, not misleading, subject to a limitation as to information in the Official Statement obtained from sources other than the District.

The Official Statement is submitted only in connection with the sale of the Bonds by the District and may not be reproduced or used in whole or in part for any other purpose.

The District hereby disclaims any obligation to update developments of the various risk factors or to announce publicly any revision to any of the forward-looking statements contained herein or to make corrections to reflect future events or developments except to the extent required by Rule 15c2-12 promulgated by the Securities and Exchange Commission.

Fiscal Advisors & Marketing, Inc. may place a copy of this Official Statement on its website at www.fiscaladvisors.com. Unless this Official Statement specifically indicates otherwise, no statement on such website is included by specific reference or constitutes a part of this Official Statement. Fiscal Advisors & Marketing, Inc. has prepared such website information for convenience, but no decisions should be made in reliance upon that information. Typographical or other errors may have occurred in converting original source documents to digital format, and neither the District nor Fiscal Advisors & Marketing, Inc. assumes any liability or responsibility for errors or omissions on such website. Further, Fiscal Advisors & Marketing, Inc. and the District disclaim any duty or obligation either to update or to maintain that information or any responsibility or liability for any damages caused by viruses in the electronic files on the website. Fiscal Advisors & Marketing, Inc. and the District also assumes no liability or responsibility for errors or omissions or for any updates to dated website information.

The District's Bond Counsel contact information is as follows: Douglas E. Goodfriend, Esq., Orrick, Herrington, & Sutcliffe LLP, 51 West 52<sup>nd</sup> Street, 15<sup>th</sup> Floor, New York, New York 10019, Phone: (212) 506-5211, Fax: (212) 506-5151, Email: <u>dgoodfriend@orrick.com</u>.

The District's contact information is as follows: Rich Everly, School Business Administrator, 7 Cleveland Drive, Suite 101, Addison, New York 14801, Phone: (607) 359-2245, Fax: (607) 359-4480, Email: <a href="mailto:reverly@addisoncsd.org">reverly@addisoncsd.org</a>.

Additional copies of the Notice of Sale and the Official Statement may be obtained upon request from the offices of Fiscal Advisors & Marketing, Inc., Phone: (315) 752-0051, or at <u>www.fiscaladvisors.com</u>.

## ADDISON CENTRAL SCHOOL DISTRICT

Dated: August \_\_, 2020

/s/ PRESIDENT OF THE BOARD OF EDUCATION AND CHIEF FISCAL OFFICER

#### GENERAL FUND

#### **Balance Sheets**

Fiscal Years Ending June 30:		<u>2015</u>		<u>2016</u>		<u>2017</u>		<u>2018</u>		<u>2019</u>
ASSETS	¢	0.040.500	¢	0 451 442	¢	5 005 555	¢	4 0 1 0 5 0 5	۴	6 202 5 62
Cash and Cash Equivalents Receivables	\$	9,268,539 1,404,664	\$	8,471,443	\$	5,007,775	\$	4,918,685 1,681,059	\$	6,382,563
Inventories		1,404,004		2,158,622		1,297,975		1,081,039		1,657,046
Due from Other Funds		347,010		336,423		461,136		404.859		370,125
Prepaid Items		76,320		61,641		69,307		139,392		112,084
		, ,		· · · ·		· · · · ·				<u> </u>
TOTAL ASSETS	\$	11,096,533	\$	11,028,129	\$	6,836,193	\$	7,143,995	\$	8,521,818
LIABILITES AND FUND EQUITY										
Accounts Payable	\$	172,999	\$	191,347	\$	224,344	\$	206,736	\$	331,255
Accrued Liabilities		80,894		62,107		77,477		35,936		431,209
Due to Other Funds		-		-		710,050		1,277,782		1,384,485
Due to Other Governments		1,200,000		754,005		38		109		-
Due to Teachers' Retirement System		-		12,673		1,115,073		969,105		1,042,067
Due to Employees' Retirement System		1,496,011		1,204,515		75,347		76,508		81,874
Compensated Absences		96,270		79,844		108,069		24,441		-
Unearned Revenues		296,599		50,927		-				
TOTAL LIABILITIES		3,342,773		2,355,418		2,310,398		2,590,617		3,270,890
FUND EQUITY										
Nonspendable	\$	76,320	\$	61,641	\$	69,307	\$	139,392	\$	112,084
Restricted		6,056,968		6,984,397		2,752,980		2,785,543		3,215,591
Assigned		480,020		474,288		526,247		434,697		707,994
Unassigned		1,140,452		1,152,385		1,177,261		1,193,746		1,215,259
TOTAL FUND EQUITY		7,753,760		8,672,711		4,525,795		4,553,378		5,250,928
IOTAL FUND EQUILI		7,755,700		0,072,711		4,323,193		4,333,378		5,250,928
TOTAL LIABILITES & FUND EQUITY	\$	11,096,533	\$	11,028,129	\$	6,836,193	\$	7,143,995	\$	8,521,818

#### GENERAL FUND

#### **Revenues, Expenditures and Changes in Fund Balance**

Fiscal Years Ending June 30:	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
<u>REVENUES</u> Real Property Taxes & Tax Items Charges for Services Use of Money & Property Sale of Property and	\$ 7,427,953 57,995 30,680	\$ 7,444,215 91,439 34,651	\$ 7,447,561 43,989 24,345	\$ 7,529,340 116,999 29,465	\$ 7,528,455 60,878 35,020
Compensation for Loss Miscellaneous Interfund Revenues Revenues from State Sources Revenues from Federal Sources	1,177 574,636 14,228 18,254,875 90,131	7,960 766,765 1,064 19,239,948 104,749	649 617,487 6,077 20,486,640 108,368	4,783 553,553 8,627 21,058,769 198,683	33,453 562,983 7,641 21,843,015 73,003
Total Revenues	\$ 26,451,675	\$ 27,690,791	\$ 28,735,116	\$ 29,500,219	\$ 30,144,448
Other Sources: Interfund Transfers	1,931	445,995			
Total Revenues and Other Sources	26,453,606	28,136,786	28,735,116	29,500,219	30,144,448
EXPENDITURES General Support Instruction Pupil Transportation Community Services Employee Benefits Debt Service	\$ 3,500,402 11,884,037 1,261,239 - 5,354,334 1,988,900	\$ 3,496,747 12,330,943 1,302,508 6,081 5,136,102 4,706,727	\$ 3,826,638 12,924,413 1,314,050 8,773 5,090,542 4,768,000	\$ 4,086,460 13,181,985 1,370,982 12,025 5,213,063 4,092,250	\$ 4,116,903 13,560,003 1,490,542 13,181 5,438,057 2,631,701
Total Expenditures	\$ 23,988,912	\$ 26,979,108	\$ 27,932,416	\$ 27,956,765	\$ 27,250,387
Other Uses: Interfund Transfers	1,419,701	238,727	4,949,616 (1	) 1,515,871	2,196,511
Total Expenditures and Other Uses	25,408,613	27,217,835	32,882,032	29,472,636	29,446,898
Excess (Deficit) Revenues Over Expenditures	1,044,993	918,951	(4,146,916)	27,583	697,550
<u>FUND BALANCE</u> Fund Balance - Beginning of Year Prior Period Adjustments (net)	6,708,767	7,753,760	8,672,711	4,525,795	4,553,378
Fund Balance - End of Year	\$ 7,753,760	\$ 8,672,711	\$ 4,525,795	\$ 4,553,378	\$ 5,250,928

<sup>(1)</sup> The District transferred \$4,813,271 of fund balance into the capital projects fund as part of the \$22.9 million capital project authorization.

#### GENERAL FUND

#### Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

Fiscal Years Ending June 30:		2019		2020	2021
	Adopted	Revised		Adopted	Adopted
	<u>Budget</u>	<u>Budget</u>	Actual	<u>Budget</u>	<u>Budget</u>
<u>REVENUES</u> Real Property Taxes & Tax Items	\$ 7,199,451	\$ 7,526,365	\$ 7,528,455	\$ 7,601,745	\$ 7,601,941
Charges for Services	φ 7,177, <del>4</del> 51 -	φ <i>1,52</i> 0,505 -	¢ 7,520,455 60,878	φ 7,001,7 <del>4</del> 5 -	φ 7,001,741 -
Use of Money & Property	-	20,000	35,020	30,000	30,000
Sale of Property and					
Compensation for Loss	-	23,515	33,453	-	-
Miscellaneous	746,915	400,000	562,983	400,000	400,000
Interfund Revenues Revenues from State Sources	- 21,246,992	- 21,246,992	7,641 21,843,015	- 21,882,079	- 23,501,024
Revenues from Federal Sources	21,240,992	- 21,240,992	73,003		- 23,301,024
	¢ 00.102.259	¢ 20.216.872		¢ 20.012.924	¢ 21.520.075
Total Revenues	\$ 29,193,358	\$ 29,216,872	\$ 30,144,448	\$ 29,913,824	\$ 31,532,965
Other Sources:					
Appropriated Reserves	-	365,292	-	182,646	175,000
Appropriated Fund Balance	650,292	734,000	-	285,000	285,000
Prior Year Encumbrances	-	149,697	-	-	-
Interfund Transfers					385,000
Total Revenues and Other Sources	29,843,650	30,465,861	30,144,448	30,381,470	32,377,965
<u>EXPENDITURES</u>					
General Support	\$ 4,029,907	\$ 4,523,878	\$ 4,116,903	\$ 4,138,781	\$ 4,281,395
Instruction	14,307,507	13,915,869	13,560,003	14,822,542	15,131,001
Pupil Transportation	1,523,847	1,629,586	1,490,542	1,531,802	1,605,817
Community Services	-	13,185	13,181	-	-
Employee Benefits Debt Service	7,167,888 2,814,500	5,472,329 2,714,500	5,438,057 2,631,701	7,195,820 2,692,525	7,331,930 4,027,822
Total Expenditures	\$ 29,843,649	\$ 28,269,347	\$ 27,250,387	\$ 30,381,470	\$ 32,377,965
Other Uses:					
Interfund Transfers		2,196,514	2,196,511		
Total Expenditures and Other Uses	29,843,649	30,465,861	29,446,898	30,381,470	32,377,965
Excess (Deficit) Revenues Over					
Expenditures			697,550		
FUND BALANCE					
Fund Balance - Beginning of Year	-	-	4,553,378	-	-
Prior Period Adjustments (net)					
Fund Balance - End of Year	\$ -	\$ -	\$ 5,250,928	\$ -	\$ -

Source: Audited financial report and budgets of the School District. This Appendix is not itself audited.

#### **BONDED INDEBTEDNESS**

Fiscal Year Ending		PRIO	R TO REFUNDI	NG		Refunded Bonds Debt			REFUND	DING BONE	S			tal New Debt
June 30th	 Principal		Interest		Total	 Service	Prir	ncipal	Int	erest	То	tal	5	Service
2021	\$ 2,110,000	\$	445,406.25	\$	2,555,406.25	\$ 1,740,500.00	\$	-	\$	-	\$	-	\$	-
2022	2,160,000		356,181.25		2,516,181.25	1,701,000.00		-		-		-		-
2023	2,220,000		264,850.00		2,484,850.00	1,669,750.00		-		-		-		-
2024	2,285,000		202,312.50		2,487,312.50	1,672,650.00		-		-		-		-
2025	685,000		133,868.75		818,868.75	-		-		-		-		-
2026	700,000		117,600.00		817,600.00	-		-		-		-		-
2027	720,000		96,600.00		816,600.00	-		-		-		-		-
2028	740,000		75,000.00		815,000.00	-		-		-		-		-
2029	765,000		52,800.00		817,800.00	-		-		-		-		-
2030	785,000		29,850.00		814,850.00	-		-		-		-		-
2031	 210,000		6,300.00		216,300.00	 -		-		-		-		
TOTALS	\$ 13,380,000	\$	1,780,768.75	\$	15,160,768.75	\$ 6,783,900.00	\$	-	\$	-	\$	-	\$	-

#### **CURRENT BONDS OUTSTANDING**

Fiscal Year Ending		Caj	2012 Dital Project			Ca	2018 pital Project	
June 30th	Principal	]	Interest	Total	 Principal		Interest	Total
2021 2022	\$ 1,490,00 1,525,00		250,500 176,000	\$ 1,740,500 1,701,000	\$ 620,000 635,000	\$	194,906 180,181	\$ 814,906 815,181
2023	1,570,00		99,750	1,669,750	650,000		165,100	815,100
2024	1,620,00	00	52,650	1,672,650	665,000		149,663	814,663
2025		-	-	-	685,000		133,869	818,869
2026		-	-	-	700,000		117,600	817,600
2027		-	-	-	720,000		96,600	816,600
2028		-	-	-	740,000		75,000	815,000
2029		-	-	-	765,000		52,800	817,800
2030		-	-	-	785,000		29,850	814,850
2031		-	-		 210,000		6,300	216,300
TOTALS	\$ 6,205,00	00 \$	578,900	\$ 6,783,900	\$ 7,175,000	\$	1,201,869	\$ 8,376,869

#### CONTINUING DISCLOSURE UNDERTAKING

In accordance with the requirements of Rule 15c2-12 as the same may be amended or officially interpreted from time to time (the "Rule"), promulgated by the Securities and Exchange Commission (the "Commission"), the District has agreed to provide, or cause to be provided,

- In accordance with the requirements of Rule 15c2-12, as the same may be amended or officially interpreted (i) from time to time (the "Rule"), promulgated by the Securities and Exchange Commission (the "Commission"), the District has agreed to provide, or cause to be provided, to the Electronic Municipal Market Access ("EMMA") system of the Municipal Securities Rulemaking Board ("MSRB") or any other entity designated or authorized by the Commission to receive reports pursuant to the Rule, during each fiscal year in which the Bonds are outstanding, (i) certain annual financial information and operating data for the preceding fiscal year in a form generally consistent with the information contained or cross-referenced in the Official Statement dated August 19, 2020 of the District relating to the Bonds under the headings "THE SCHOOL DISTRICT", "TAX INFORMATION", "STATUS OF INDEBTEDNESS", "LITIGATION" and all Appendices (other than Appendix C & D and other than any Appendix related to bond insurance), and (ii) a copy of the audited financial statements, if any, (prepared in accordance with accounting principles generally accepted in the United States of America in effect at the time of the audit) for the preceding fiscal year, commencing with the fiscal year ending June 30, 2020; such information, data, and audit will be so provided on or prior to the later of either the end of the sixth month of each such succeeding fiscal year or, if the audited financial statements are not available at that time, within sixty days following receipt by the District of its audited financial statements for the preceding fiscal year, but, in any event, not later than the last business day of each such succeeding fiscal year;
- (ii) in a timely manner not in excess of ten (10) business days after the occurrence of the event, notice of the occurrence of any of the following events with respect to the Bonds, to EMMA or any other entity designated or authorized by the Commission to receive reports pursuant to the Rule:
  - (a) principal and interest payment delinquencies
  - (b) non-payment related defaults, if material
  - (c) unscheduled draws on debt service reserves reflecting financial difficulties
  - (d) in the case of credit enhancement, if any, provided in connection with the issuance of the Bonds, unscheduled draws on credit enhancements reflecting financial difficulties
  - (e) substitution of credit or liquidity providers, or their failure to perform
  - (f) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701 TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds
  - (g) modifications to rights of bondholders, if material
  - (h) Bond calls, if material and tender offers
  - (i) defeasances
  - (j) release, substitution, or sale of property securing repayment of the Bonds
  - (k) rating changes
  - (l) bankruptcy, insolvency, receivership or similar event of the District
  - (m) the consummation of a merger, consolidation, or acquisition involving the District or the sale of all or substantially all of the assets of the District, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material

- (n) appointment of a successor or additional trustee or the change of name of a trustee, if material
- (o) incurrence of a "financial obligation" of the District, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the District, any of which affect Bond holders, if material; and
- (p) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the District, any of which reflect financial difficulties.

Event (c) is included pursuant to a letter from the SEC staff to the National Association of Bond Lawyers dated September 19, 1995. However, event (c) is not applicable, since no "debt service reserves" will be established for the Bonds.

With respect to event (d) the District does not undertake to provide any notice with respect to credit enhancement added after the primary offering of the Bonds.

For the purposes of the event identified in (l) of this section, the event is considered to occur when any of the following occur: The appointment of a receiver, fiscal agent or similar officer for an obligated person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business.

With respect to events (o) and (p), the term "financial obligation" means a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term "financial obligation" shall not include municipal securities as to which a final official statement has been provided to the Municipal Securities Rulemaking Board consistent with the Rule.

The District may from time to time choose to provide notice of the occurrence of certain other events in addition to those listed above, if the District determines that any such other event is material with respect to the Bonds; but the District does not undertake to commit to provide any such notice of the occurrence of any material event except those events listed above.

(iii) in a timely manner to EMMA or any other entity designated or authorized by the Commission to receive reports pursuant to the Rule, notice of its failure to provide the aforedescribed annual financial information and operating data and such audited financial statement, if any, on or before the date specified.

The District reserves the right to terminate its obligations to provide the aforedescribed annual financial information and operating data and such audited financial statement, if any, and notices of material events, as set forth above, if and when the District no longer remains an obligated person with respect to the Bonds within the meaning of the Rule. The District acknowledges that its undertaking pursuant to the Rule described under this heading is intended to be for the benefit of the holders of the Bonds (including holders of beneficial interests in the Bonds). The right of holders of the Bonds to enforce the provisions of the undertaking will be limited to a right to obtain specific enforcement of the District's obligations under its continuing disclosure undertaking and any failure by the District to comply with the provisions of the undertaking will neither be a default with respect to the Bonds nor entitle any holder of the Bonds to recover monetary damages.

The District reserves the right to modify from time to time the specific types of information provided or the format of the presentation of such information, to the extent necessary or appropriate in the judgment of the District, provided that, the District agrees that any such modification will be done in a manner consistent with the Rule, in consultation with nationally recognized bond counsel.

A Continuing Disclosure Undertaking Certificate to this effect shall be provided to the purchaser at closing.

#### FORM OF BOND COUNSEL'S OPINION

September 10, 2020

Addison Central School District County of Steuben State of New York

#### Re: Addison Central School District, Steuben County, New York \$5,960,000 School District Refunding (Serial) Bonds, 2020

Ladies and Gentlemen:

We have been requested to render our opinion as to the validity of an issue of \$5,960,000 School District Refunding (Serial) Bonds, 2020 (the "Obligations"), of the Addison Central School District, County of Steuben, State of New York (the "Obligor"), dated September 10, 2020, initially issued in registered form in denominations such that one bond shall be issued for each maturity of bonds, in such amounts as hereinafter set forth, bearing interest at the rate of \_\_\_\_\_\_ per centum (\_\_\_\_\_\_%) per annum, payable on December 1, 2020 and semi-annually thereafter on June 1 and December 1, and maturing in the amount of \$\_\_\_\_\_\_ on June 15, 2021, \$\_\_\_\_\_\_ on June 15, 2022, \$\_\_\_\_\_\_ on June 15, 2023 and \$\_\_\_\_\_\_ on June 15, 2024.

The Obligations are not be subject to redemption prior to maturity.

We have examined:

(1) the Constitution and statutes of the State of New York;

(2) the Internal Revenue Code of 1986, including particularly Sections 103 and 141 through 150 thereof, and the applicable regulations of the United States Treasury Department promulgated thereunder (collectively, the "Code");

(3) an arbitrage certificate executed on behalf of the Obligor which includes, among other things, covenants, relating to compliance with the Code, with the owners of the Obligations that the Obligor will, among other things, (i) take all actions on its part necessary to cause interest on the Obligations not to be includable in the gross income of the owners thereof for Federal income tax purposes, including, without limitation, restricting, to the extent necessary, the yield on investments made with the proceeds of the Obligations and investment earnings thereon, making required payments to the Federal government, if any, and maintaining books and records in a specified manner, where appropriate, and (ii) refrain from taking any action which would cause interest on the Obligations to be includable in the gross income of the owners thereof for Federal income tax purposes, including, without limitation, refraining from spending the proceeds of the Obligations and investment earnings thereon on certain specified purposes (the "Arbitrage Certificate"); and

(4) a certificate executed on behalf of the Obligor which includes, among other things, a statement that compliance with such covenants is not prohibited by, or violative of, any provision of local or special law, regulation or resolution applicable to the Obligor.

We also have examined a certified copy of proceedings of the finance board of the Obligor and other proofs authorizing and relating to the issuance of the Obligations, including the form of the Obligations. In rendering the opinions expressed herein we have assumed (i) the accuracy and truthfulness of all public records, documents and proceedings, including factual information, expectations and statements contained therein, examined by us which have been executed or certified by public officials acting within the scope of their official capacities, and have not verified the accuracy or truthfulness thereof, and (ii) compliance by the Obligor with the covenants contained in the Arbitrage Certificate. We also have assumed the genuineness of the signatures appearing upon such public records, documents and proceedings and the certifications thereof. In our opinion:

- (a) The Obligations have been authorized and issued in accordance with the Constitution and statutes of the State of New York and constitute valid and legally binding general obligations of the Obligor, all the taxable real property within which is subject to the levy of ad valorem taxes to pay the Obligations and interest thereon, without limitation as to rate or amount; provided, however, that the enforceability (but not the validity) of the Obligations: (i) may be limited by any applicable bankruptcy, insolvency or other law now existing or hereafter enacted by said State or the Federal government affecting the enforcement of creditors' rights, and (ii) may be subject to the exercise of judicial discretion in appropriate cases.
- (b) The Obligor has the power to comply with its covenants with respect to compliance with the Code as such covenants relate to the Obligations; provided, however, that the enforceability (but not the validity) of such covenants may be limited by any applicable bankruptcy, insolvency or other law now existing or hereafter enacted by said State or the Federal government affecting the enforcement of creditors' rights.
- (c) Interest on the Obligations is excluded from gross income for federal income tax purposes under Section 103 of the Code, and is exempt from personal income taxes imposed by the State of New York and any political subdivision thereof (including The City of New York). Interest on the Obligations is not a specific preference item for purposes of the federal alternative minimum tax. We express no opinion regarding other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Obligations.

Certain agreements, requirements and procedures contained or referred to in the Arbitrage Certificate and other relevant documents may be changed and certain actions (including, without limitation, economic defeasance of the Obligations) may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents.

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. Accordingly, this opinion is not intended to, and may not, be relied upon in connection with any such actions, events or matters. Our engagement with respect to the Obligations has concluded with their issuance, and we disclaim any obligation to update this opinion. We have assumed, without undertaking to verify, the accuracy of the factual matters represented, warranted or certified in the documents. Furthermore, we have assumed compliance with all covenants and agreements contained in the Arbitrage Certificate, including without limitation covenants and agreements compliance with which is necessary to assure that future actions, omissions or events will not cause interest on the Obligations under the Obligations and the Arbitrage Certificate and their enforceability may be subject to bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium or other laws relating to or affecting creditors' rights, to the application of equitable principles, to the exercise of judicial discretion in appropriate cases and to the limitations on legal remedies against municipal corporations such as the Obligor in the State of New York. We express no opinion with respect to any indemnification, contribution, penalty, choice of law, choice of forum, choice of venue, or waiver provisions contained in the foregoing documents.

The scope of our engagement in relation to the issuance of the Obligations has extended solely to the examination of the facts and law incident to rendering the opinions expressed herein. Such opinions are not intended and should not be construed to express or imply any conclusion that the amount of real property subject to taxation within the boundaries of the Obligor, together with other legally available sources of revenue, if any, will be sufficient to enable the Obligor to pay the principal of or interest on the Obligations as the same respectively become due and payable. Reference should be made to the Official Statement prepared by the Obligor in relation to the Obligations for factual information which, in the judgment of the Obligor, could materially affect the ability of the Obligor to pay such principal and interest. While we have participated in the preparation of such Official Statement, we have not verified the accuracy, completeness or fairness of the factual information contained therein and, accordingly, we express no opinion as to whether the Obligor, in connection with the sale of the Obligations, has made any untrue statement of a material fact or omitted to state a material fact necessary in order to make any statements made, in the light of the circumstances under which they were made, not misleading.

Very truly yours,

/s/ Orrick, Herrington & Sutcliffe LLP

# ADDISON CENTRAL SCHOOL DISTRICT STEUBEN COUNTY, NEW YORK

# AUDITED FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Such Financial Report and opinions were prepared as of date thereof and have not been reviewed and/or updated in connection with the preparation and dissemination of this Official Statement.

Mengel Metzger Barr & Co. LLP, the District's independent auditor, has not been engaged to perform, and has not performed, since the date of its report included herein, any procedures on the financial statements addressed in that report. Mengel Metzger Barr & Co. LLP also has not performed any procedures relating to this Official Statement.

# ADDISON CENTRAL SCHOOL DISTRICT

# **BASIC FINANCIAL STATEMENTS**

For Year Ended June 30, 2019

MENGEL METZGER BARR & CO. LLP Raymond F. Wager, CPA, P.C. division

# TABLE OF CONTENTS

Pages

Independent Auditors' Report	1 - 3
Management's Discussion and Analysis (Unaudited)	4 - 13
Basic Financial Statements:	
Statement of Net Position	14
Statement of Activities and Changes in Net Position	15
Balance Sheet - Governmental Funds	16
Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds	17
Reconciliation of Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to Statement of Activities	18
Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position	19
Notes to the Basic Financial Statements:	20 - 47
Required Supplementary Information:	
Schedule of Changes in District's Total OPEB Liability and Related Ratio (Unaudited)	48
Schedule of the District's Proportionate Share of the Net Pension Liability (Unaudited)	49
Schedule of District Contributions (Unaudited)	50
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual - General Fund (Unaudited)	51 - 52
Supplementary Information:	
Schedule of Change from Adopted Budget to Final Budget and Real Property Tax Limit - General Fund	53
Schedule of Capital Projects Fund - Project Expenditures and Financing Resources	54
Combining Balance Sheet - Nonmajor Governmental Funds	55
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds	56
Net Investment in Capital Assets	57
Schedule of Expenditures of Federal Awards	58
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on	

# MENGEL METZGER BARR & CO. LLP

Raymond F. Wager, CPA, P.C. division

#### **INDEPENDENT AUDITORS' REPORT**

To the Board of Education Addison Central School District, New York

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Addison Central School District, New York, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Addison Central School District, New York, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of funding progress postemployment benefit plan, schedule of the District's proportionate share of the net pension liability, schedule of District contributions, and budgetary comparison information on pages 4–13 and 48–52 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Addison Central School District, New York's basic financial statements. The accompanying supplemental information as listed in the table of contents and schedule of expenditures of federal awards, as required by the Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The accompanying supplemental information as listed in the table of contents and schedule of expenditures of federal awards, as required by the Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplemental information as listed in the table of contents and schedule of expenditures of federal awards, as required by the Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 8, 2019 on our consideration of the Addison Central School District, New York's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Addison Central School District, New York's internal control over financial reporting and compliance.

Rochester, New York October 8, 2019

Raymond 7 Wager Con. PC.

#### **Addison Central School District**

#### **Management's Discussion and Analysis**

#### For the Fiscal Year Ended June 30, 2019

The following is a discussion and analysis of the School District's financial performance for the fiscal year ended June 30, 2019. This section is a summary of the School District's financial activities based on currently known facts, decisions, and/or conditions. It is also based on both the government-wide and fund-based financial statements. The results of the current year are discussed in comparison with the prior year, with an emphasis placed on the current year. This section is only an introduction and should be read in conjunction with the School District's financial statements, which immediately follow this section.

#### **Financial Highlights**

At the close of the fiscal year, the total assets plus deferred outflows (what the district owns) exceeded its total liabilities plus deferred inflows (what the district owes) by \$2,297,516 (net position), a decrease of \$6,556,050 from the prior year. This increase is primarily the result of a lower OPEB liability and the reduction of debt.

As of the close of the fiscal year, the School District's governmental funds reported combined fund balances of \$14,362,619, an increase of \$960,053 in comparison with the prior year. This increase is the result of moving debt from bond anticipation notes to serial bonds.

General revenues, which include Federal and State Aid and Real Property Taxes, accounted for \$30,131,516, or 91% of all revenues. Program specific revenues in the form of Charges for services, Operating Grants and Contributions, and Capital Grants and Contributions accounted for \$2,808,958, or 9% of total revenues.

#### **Overview of the Financial Statements**

This management's discussion and analysis is intended to serve as an introduction to the School District's basic financial statements. The School District's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements and (3) notes to the financial statements. This report also contains individual fund statements and schedules in addition to the basic financial statements.

#### Government-Wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the School District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the School District's assets plus deferred outflow of resources and liabilities plus deferred inflow of resources, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the School District is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

The *governmental* activities of the School District include instruction, pupil transportation, cost of food sales, general administrative support, community service, and interest on long-term debt.

The government-wide financial statements can be found on the pages immediately following this section as the first two pages of the basic financial statements.

#### Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the funds of the School District can be divided into two categories: governmental funds and fiduciary funds.

*Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating the School District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The School District maintains five individual governmental funds; General Fund, Special Aid Fund, School Lunch Fund, Debt Service Fund, and Capital Projects Fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund, the debt service fund, and the capital projects fund, which are reported as major funds. Data for the special aid fund and the school lunch fund are aggregated into a single column and reported as non-major funds.

The School District adopts and voters approve an annual budget for its General Fund. A budgetary comparison statement has been provided for the General Fund within the basic financial statements to demonstrate compliance with the budget.

The *Fiduciary Funds* are used to account for assets held by the School District in an agency capacity which accounts for assets held by the School District on behalf of others. Fiduciary funds are not reflected in the government-wide financial statement because the resources of these funds are *not* available to support the School District's programs.

The financial statements for the governmental and fiduciary funds can be found in the basic financial statement section of this report.

Major Feature of the District-Wide and Fund Financial Statements							
	Government-Wide	Fund Fina	incial Statements				
	Statements	Governmental Funds	Fiduciary Funds				
Scope	Entire District	The activities of the School	Instances in which the School				
	(except fiduciary funds)	District that are not proprietary	District administers resources on				
		or fiduciary, such as special	behalf of someone else, such as				
		education and building	scholarship programs and student				
		maintenance	activities monies				
Required	Statement of net position	Balance sheet	Statement of fiduciary net position				
financial	Statement of activities	Statement of revenues,	statement of changes in fiduciary net				
statements		expenditures, and changes in	position				
		fund balance					
Accounting basis	Accrual accounting and	Modified accrual accounting	Accrual accounting and economic				
and measurement	economic resources focus	and current financial focus	resources focus				
focus							
Type of	All assets and liabilities, both	Generally, assets expected to	All assets and liabilities, both short-				
asset/liability	financial and capital, short-	be used up and liabilities that	term and long-term; funds do not				
information	term and long-term	come due during the year or	currently contain capital assets,				
		soon thereafter; no capital	although they can				
		assets or long-term liabilities					
T C	A 11 1	included Revenues for which cash is					
Type of inflow/outflow	All revenues and expenses		All additions and deductions during				
initio in o defito ii	during year, regardless of	received during or soon after	the year, regardless of when cash is				
information	when cash is received or paid	the end of the year; expenditures when goods or	received or paid				
		services have been received					
		and the related liability is due					
		and payable					

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found following the basic financial statement section of this report.

#### **Government-Wide Statements**

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all the School District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how they have changed. Net position, the difference between the District's assets plus deferred outflow of resources and liabilities plus deferred inflow of resources, is one way to measure the District's financial health or position. Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively. Additional non-financial factors such as changes in the District's property tax base and the condition of the school buildings and facilities must also be considered to assess the District's overall health.

All of the District's services are reported in the government-wide financial statements as governmental activities. Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property taxes, federal and state aid, and investment earnings finance most of these activities.

#### Financial Analysis of the School District as a Whole

#### **Net Position**

The District's combined net position was larger on June 30, 2019, than the year before, decreasing to \$2,297,516 as shown in the table below.

			Total
	Governmen	tal Activities	<u>Variance</u>
ASSETS:	<u>2019</u>	<u>2018</u>	
Current and Other Assets	\$ 18,105,028	\$ 15,263,165	\$ 2,841,863
Capital Assets	57,232,692	57,089,511	 143,181
Total Assets	\$ 75,337,720	\$ 72,352,676	\$ 2,985,044
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>			
Deferred Outflows of Resources	\$ 7,045,758	\$ 7,786,693	\$ (740,935)
LIABILITIES:			
Long-Term Debt Obligations	\$ 67,885,983	\$ 67,790,158	\$ 95,825
Other Liabilities	2,782,811	1,455,517	1,327,294
Total Liabilities	\$ 70,668,794	\$ 69,245,675	\$ 1,423,119
<b>DEFERRED INFLOWS OF RESOURCES:</b>			
Deferred Inflows of Resources	\$ 9,417,168	\$ 2,040,128	\$ 7,377,040
NET POSITION:			
Net Investment in Capital Assets	\$ 41,792,692	\$ 39,629,511	\$ 2,163,181
Restricted For,			
Capital Projects	4,976,762	4,701,866	274,896
Debt Service Reserve	3,626,257	3,614,376	11,881
Reserve for ERS	1,014,565	1,036,615	(22,050)
Workers' Compensation Reserve	600,312	-	600,312
Other Purposes	1,600,714	1,748,928	(148,214)
Unrestricted	(51,313,786)	(41,877,730)	 (9,436,056)
Total Net Position	\$ 2,297,516	\$ 8,853,566	\$ (6,556,050)

The District's financial position is the product of many factors.

By far, the largest component of the School District's net position reflects its investment in capital assets, less any related debt used to acquire those assets that is still outstanding. The School District uses these capital assets to provide services to the students and consequently, these assets are not available for future spending. Although the School District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

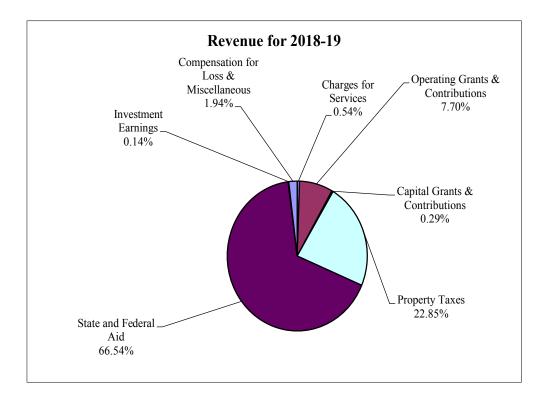
There are five restricted net asset balances; Capital Project, Debt Service, Reserve for ERS, Workers' Compensation Reserve and Other Purposes. The remaining balance is unrestricted net position, with a deficit of \$51,313,786.

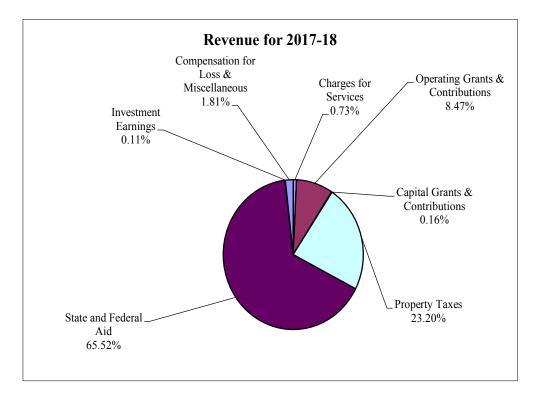
#### **Changes in Net position**

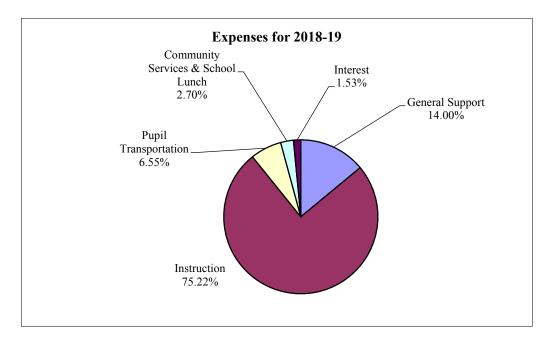
The District's total revenue increased 2% to \$32,940,474. State and federal aid, 66% and property taxes, 23% accounted for most of the District's revenue. The remaining 11% of the revenue comes from operating grants, capital grants, charges for services, investment earnings, compensation for loss, and miscellaneous revenues.

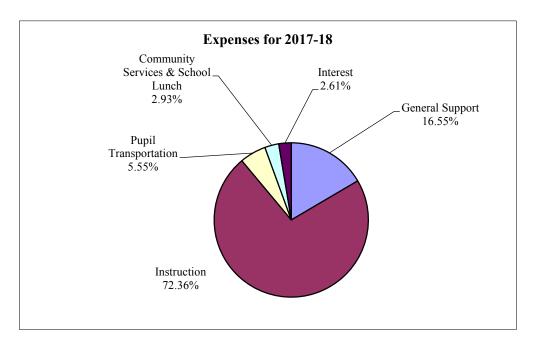
The total cost of all the programs and services increased 53% to \$39,496,524. The District's expenses are predominately related to education and caring for the students (Instruction), 75%. General support, which included expenses associated with the operation, maintenance and administration of the District, accounted for 14% of the total costs. See the table below:

	Governmen	tal Activities	Total <u>Variance</u>
	<u>2019</u>	<u>2018</u>	
<u>REVENUES:</u>			
<u>Program -</u>			
Charges for Service	\$ 178,492	\$ 238,054	\$ (59,562)
Operating Grants & Contributions	2,534,901	2,747,023	(212,122)
Capital Grants & Contributions	95,565	53,074	42,491
Total Program	\$ 2,808,958	\$ 3,038,151	\$ (229,193)
<u>General -</u>			
Property Taxes	\$ 7,528,455	\$ 7,529,340	\$ (885)
State and Federal Aid	21,916,018	21,257,452	658,566
Investment Earnings	47,428	34,535	12,893
Compensation for Loss	33,453	4,783	28,670
Miscellaneous	606,162	583,767	22,395
Total General	\$ 30,131,516	\$ 29,409,877	\$ 721,639
TOTAL REVENUES	\$ 32,940,474	\$ 32,448,028	\$ 492,446
EXPENSES:			
General Support	\$ 5,528,464	\$ 4,263,752	\$ 1,264,712
Instruction	\$ 29,708,069	18,640,801	11,067,268
Pupil Transportation	2,585,822	1,429,409	1,156,413
Community Services	61,350	13,386	47,964
School Lunch	1,006,928	741,015	265,913
Interest	605,891	673,111	(67,220)
TOTAL EXPENSES	\$ 39,496,524	\$ 25,761,474	\$ 13,735,050
<b>INCREASE IN NET POSITION</b>	\$ (6,556,050)	\$ 6,686,554	
NET POSITION, BEGINNING OF YEAR	8,853,566	2,167,012	
NET POSITION, END OF YEAR	\$ 2,297,516	\$ 8,853,566	









#### Financial Analysis of the School District's Funds

The financial performance of the District as a whole is reflected in its governmental funds. As the District completed the year, its governmental funds reported combined fund balances of \$14,362,619, which is more than last year's ending fund balance of \$13,402,566.

The General Fund is the chief operating fund of the District. At the end of the current year, the total fund balance of the General Fund was \$5,250,928. Fund balance for the General Fund increased by \$697,550 compared with the prior year. See the table below:

				Total
<u>2019</u>		<u>2018</u>	V	ariance
\$ 112,084	\$	139,392	\$	(27,308)
3,215,591		2,785,543		430,048
707,994		434,697		273,297
 1,215,259		1,193,746		21,513
\$ 5,250,928	\$	4,553,378	\$	697,550
\$ \$	\$ 112,084 3,215,591 707,994 1,215,259	\$ 112,084 \$ 3,215,591 707,994 1,215,259	\$       112,084       \$       139,392         3,215,591       2,785,543         707,994       434,697         1,215,259       1,193,746	\$ 112,084       \$ 139,392       \$         3,215,591       2,785,543       \$         707,994       434,697       \$         1,215,259       1,193,746       \$

The District appropriated funds from the following reserves for the 2019-20 budget:

	<u>Total</u>
Workers' Compensation	\$ 100,000
Retirement Contribution (ERS)	 82,646
Total	\$ 182,646

#### **General Fund Budgetary Highlights**

The difference between the original budget and the final amended budget was \$622,212. This change is attributable to \$149,697 of carryover encumbrances from the 2017-18 school year, \$449,000 for tennis courts, and \$23,515 for insurance recoveries.

The key factors for budget variances in the general fund are listed below along with explanations for each.

	Budget Variance Original	
Expenditure Items:	Vs. Amended	Explanation for Budget Variance
•		The District engaged in several small projects that were not
Central Services	\$241,712	planned in the original budget.
Programs for children with		There was a significant decrease of high cost students with
handicapping conditions	(\$403,982)	disabilities.
		Health care benefits were budgeted with larger increases
Employee Benefits	(\$1,695,559)	than were realized for fiscal 2019.

	Budget Variance Amended Vs.	
<b>Revenue Items:</b>	Actual	Explanation for Budget Variance
		The District adopts its budget in March. When the state
		adopted its budget in April, the district received an
Basic Formula	\$422,055	increased in basic formula aid.

#### **Capital Asset and Debt Administration**

#### **Capital Assets**

By the end of the 2018-19 fiscal year, the District had invested \$57,232,692 in a broad range of capital assets, including land, buildings and improvements, and machinery and equipment. The change in capital assets, net of accumulated depreciation, is reflected below:

	<u>2019</u>	<u>2018</u>
Land	\$ 782,190	\$ 782,190
Work in Progress	2,630,697	1,386,918
Buildings and Improvements	51,533,446	52,733,594
Machinery and Equipment	 2,286,359	 2,186,809
<b>Total Capital Assets</b>	\$ 57,232,692	\$ 57,089,511

More detailed information can be found in the notes to the financial statements.

#### Long-Term Debt

At year end, the District had \$67,885,983 in general obligation bonds and other long-term debt outstanding as follows:

Туре	<u>2019</u>	<u>2018</u>
Serial Bonds	\$ 15,440,000	\$ 17,460,000
OPEB	51,174,624	49,426,761
Net Pension Liability	569,392	243,277
Compensated Absences	701,967	660,120
<b>Total Long-Term Obligations</b>	\$ 67,885,983	\$ 67,790,158

More detailed information can be found in the notes to the financial statements.

#### Factors Bearing on the District's Future

New York State minimum wage will increase by \$.70 per hour on December 31, 2019 and again on December 31, 2020. This will increase minimum wage from \$11.10 to \$12.50 per hour. A 11.97% increase. This increase in wages will also affect all costs tied to wages such as FICA, Workers Compensation premiums, retirement expense and unemployment. Moreover, the increase in minimum wage may cause wage inflation throughout public education.

During 2011 the Governor signed Chapter 97 of the Laws of 2011, Part A – Property Tax Cap, affecting all local governments and establishing a property tax cap. The tax cap went into effect for the District's 2012-13 budget and under this law the growth in the property tax levy, the total amount to be raised through property taxes charged on the District's taxable assessed value of property, is capped at two percent or the rate of inflation, whichever is less, with some exceptions. The exclusions provided in the formula (pension costs and debt service) are difficult to forecast and thus, have a dramatic impact on the tax cap limit.

#### **Contacting the School District's Financial Management**

This financial report is designed to provide the District's citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the following:

Addison Central School District 1 Colwell Street Addison, New York 14801

## Statement of Net Position

June 30, 2019

ASSETS Cash and cash equivalents Capital Asset: Land Capital Assets: Land Capital Assets Land Capital Assets Cap		G	Governmental <u>Activities</u>				
Accounts receivable2,251,853Inventories27,405Prepaid items112,084Net pension asset994,358Capital Assets:782,190Work in progress2,630,697Other capital assets (net of depreciation)53,819,805TOTAL ASSETS\$ 75,337,720DEFERRED OUTFLOWS OF RESOURCES\$ 7,045,758Deferred outflows of resources\$ 1,173,147Accounts payable\$ 1,173,147Accounts payable\$ 1,173,147Accounts payable\$ 1,220Due to teachers' retirement system1,042,067Due to other governments370Due to teachers' retirement system1,042,067Due in one year2,235,492Due in one year65,650,491TOTAL LLABILITIES\$ 70,668,794DEFERRED INFLOWS OF RESOURCES\$ 9,417,168DEFERRED INFLOWS OF RESOURCES\$ 9,417,168NET POSITION\$ 4,976,762Net investment in capital assets\$ 4,976,762Defited For:3,620,257Capital projects4,976,762Deht service3,620,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	ASSETS						
Inventories27,405Prepaid items112,084Net pension asset94,358Capital Assets:782,190Work in progress2,630,697Other capital assets (net of depreciation)53,819,805TOTAL ASSETS\$ 75,337,720DEFERRED OUTFLOWS OF RESOURCESDeferred outflows of resources\$ 7,045,758LIABILITIES\$ 7,045,758LIABILITIES11,73,147Accounts payable\$ 1,173,147Accounts payable\$ 1,173,147Accounts payable\$ 1,173,147Accounts payable\$ 1,172,200Due to other governments3700Due to teachers' retirement system11,042,067Due to employees' retirement system8 1,874Long-Term Obligations:\$ 70,668,794DEFERRED INFLOWS OF RESOURCES\$ 70,668,794DEFERRED INFLOWS OF RESOURCES\$ 9,417,168NET POSITION\$ 41,792,692Restricted For:\$ 3,626,257Capital projects\$ 4,976,762Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Cash and cash equivalents	\$	14,719,328				
Prepaid items112,084Net pension asset994,358Capital Assets:782,190Work in progress2,630,697Other capital assets (net of depreciation)53,819,805TOTAL ASSETS\$ 75,337,720DEFERRED OUTFLOWS OF RESOURCESDeferred outflows of resources\$ 7,045,758LABILITIESAccounts payable\$ 1,173,147Accrued liabilities468,133Unearned revenues17,220Due to other governments370Due to eachers' retirement system1,042,067Due in one year2,235,492Due in more than one year65,650,491TOTAL LIABILITIES\$ 70,668,794DEFERRED INFLOWS OF RESOURCESDeferred inflows of resources\$ 9,417,168NET POSITION\$ 3,626,257Restricted For:3,626,257Capital projects4,976,762Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,000,714Unrestricted(51,313,786)	Accounts receivable		2,251,853				
Net pension asset994,358Capital Assets:782,190Work in progress2,630,697Other capital assets (net of depreciation)53,819,805TOTAL ASSETS\$ 75,337,720DEFERRED OUTFLOWS OF RESOURCESDeferred outflows of resources\$ 7,045,758LIABILITIES\$ 1,173,147Accrued liabilities468,133Unearned revenues17,220Due to other governments370Due to other governments370Due to employees' retirement system1,042,067Due to employees' retirement system2,235,492Due in more than one year65,650,491TOTAL LABILITIES\$ 70,668,794DEFERRED INFLOWS OF RESOURCESDeferred inflows of resources\$ 41,792,692Restricted For:3,626,257Restricted For:3,626,257Restricted For:3,626,257Restricted For:3,626,257Restricted For:600,312Other purposes1,041,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Inventories		27,405				
Capital Assets:Land782,190Work in progress2,630,697Other capital assets (net of depreciation)53,819,805TOTAL ASSETS\$75,337,720DEFERRED OUTFLOWS OF RESOURCESDeferred outflows of resources\$7,045,758LIABILITIES\$7,045,758Accounts payable\$1,173,147Accrued liabilities468,133Unearned revenues17,220Due to other governments370Due to other governments ystem1,042,067Due to employees' retirement system81,874Long-Term Obligations:9Due in one year2,235,492Due in one year65,650,491TOTAL LIABILITIES\$70,668,794DEFERRED INFLOWS OF RESOURCES\$9,417,168Net investment in capital assets\$ 41,792,692Restricted For:3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Prepaid items		112,084				
Land782,190Work in progress2,630,697Other capital assets (net of depreciation)53,819,805TOTAL ASSETS\$ 75,337,720DEFERRED OUTFLOWS OF RESOURCESDeferred outflows of resources\$ 7,045,758LIABILITIES468,133Unearned revenues17,220Due to other governments370Due to teachers' retirement system1,042,067Due to other governments370Due to employees' retirement system81,874Long-Term Obligations:5Deferred inflows of resources\$ 70,668,794DEFERRED INFLOWS OF RESOURCES\$ 70,668,794DEFERRED INFLOWS OF RESOURCES\$ 41,792,692Restricted For:3,626,257Restricted For:3,626,257Restricted For:3,626,257Restricted For:600,312Other purposes1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Net pension asset		994,358				
Work in progress2,630,697Other capital assets (net of depreciation)53,819,805TOTAL ASSETS\$ 75,337,720DEFERRED OUTFLOWS OF RESOURCESDeferred outflows of resources\$ 7,045,758LIABILITIESAccounts payable\$ 1,173,147Accrued liabilities468,133Unearned revenues17,220Due to other governments370Due to teachers' retirement system1,042,067Due to employees' retirement system81,874Long-Term Obligations:2,235,492Due in more than one year65,650,491TOTAL LIABILITIES\$ 70,668,794DEFERRED INFLOWS OF RESOURCES\$ 41,792,692Restricted For:3,626,257Reserve for employee retirement system3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Capital Assets:						
Other capital assets (net of depreciation)53,819,805TOTAL ASSETS\$75,337,720DEFERRED OUTFLOWS OF RESOURCESDeferred outflows of resources\$7,045,758LIABILITIESAccounts payable\$1,173,147Accrued liabilities468,13310Unearned revenues17,220Due to other governments370Due to other governments370Due to teachers' retirement system1,042,067Due to employees' retirement system81,874Long-Term Obligations:2,235,492Due in more than one year65,650,491TOTAL LIABILITIES\$Deferred inflows of resources\$99,417,168NET POSITION\$Net investment in capital assets\$Active for:3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,007,114Unrestricted(51,313,786)	Land		782,190				
TOTAL ASSETS\$ 75,337,720DEFERRED OUTFLOWS OF RESOURCES Deferred outflows of resourcesLIABILITIES Accounts payable\$ 1,173,147Accrued liabilities468,133Unearned revenues17,220Due to other governments370Due to teachers' retirement system1,042,067Due to employees' retirement system81,874Long-Term Obligations:2,235,492Due in more than one year65,650,491TOTAL LIABILITIES\$ 70,668,794DEFERRED INFLOWS OF RESOURCES Deferred inflows of resources\$ 9,417,168NET POSITION 	Work in progress		2,630,697				
DEFERRED OUTFLOWS OF RESOURCES Deferred outflows of resourcesLIABILITIES Accounts payable\$ 1,173,147 468,133 Unearned revenuesLinearned revenues17,220 17,220Due to other governments370 370 Due to teachers' retirement systemDue to other governments370 370 Due to employees' retirement systemDue in one year2,235,492 65,650,491 TOTAL LIABILITIESDue in one year2,235,492 65,650,491 TOTAL LIABILITIESDeferred inflows of resources\$ 9,417,168NET POSITION Restricted For: Capital projects\$ 41,792,692 3,626,257 Reserve for employee retirement systemNet investment in capital assets\$ 41,792,692 3,626,257 Reserve for employee retirement systemOut investment in capital assets\$ 41,792,692 3,626,257 Reserve for employee retirement systemNet investment in capital assets\$ 41,792,692 3,626,257 Reserve for employee retirement systemUnrestricted1,014,565 (50,312 (51,313,786)	Other capital assets (net of depreciation)		53,819,805				
DEFERRED OUTFLOWS OF RESOURCES Deferred outflows of resources\$ 7,045,758LIABILITIES Accounts payable Accrued liabilities Unearned revenues\$ 1,173,147Accrued liabilities Unearned revenues468,133Unearned revenues17,220Due to other governments Due to teachers' retirement system370Due to teachers' retirement system1,042,067Due to employees' retirement system81,874Long-Term Obligations: Due in one year2,235,492Due in one year TOTAL LIABILITIES\$ 70,668,794DEFERRED INFLOWS OF RESOURCES Deferred inflows of resources\$ 9,417,168NET POSITION Reservice\$ 41,792,692Restricted For: Capital projects4,976,762Capital projects Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve Other purposes600,312Other purposes1,600,714Unrestricted(51,313,786)		\$					
Deferred outflows of resources\$ 7,045,758LIABILITIES							
LIABILITIESAccounts payable\$ 1,173,147Accrued liabilities468,133Unearned revenues17,220Due to other governments370Due to other governments370Due to teachers' retirement system1,042,067Due to employees' retirement system81,874Long-Term Obligations:2,235,492Due in one year2,235,492Due in more than one year65,650,491TOTAL LIABILITIES\$ 70,668,794DEFERRED INFLOWS OF RESOURCES\$ 9,417,168NET POSITION\$ 41,792,692Restricted For:3,626,257Capital projects4,976,762Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	DEFERRED OUTFLOWS OF RESOURCES						
Accounts payable\$1,173,147Accrued liabilities468,133Unearned revenues17,220Due to other governments370Due to teachers' retirement system1,042,067Due to employees' retirement system81,874Long-Term Obligations:81,874Due in one year2,235,492Due in more than one year65,650,491TOTAL LIABILITIES\$Peferred inflows of resources\$9.417,168NET POSITIONNet investment in capital assets\$4.976,762Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Deferred outflows of resources	\$	7,045,758				
Accounts payable\$1,173,147Accrued liabilities468,133Unearned revenues17,220Due to other governments370Due to teachers' retirement system1,042,067Due to employees' retirement system81,874Long-Term Obligations:81,874Due in one year2,235,492Due in more than one year65,650,491TOTAL LIABILITIES\$Peferred inflows of resources\$9.417,168NET POSITIONNet investment in capital assets\$4.976,762Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)							
Accrued liabilities468,133Unearned revenues17,220Due to other governments370Due to teachers' retirement system1,042,067Due to employees' retirement system81,874Long-Term Obligations:81,874Due in one year2,235,492Due in more than one year65,650,491TOTAL LIABILITIES\$ 70,668,794DEFERRED INFLOWS OF RESOURCES\$ 9,417,168Deferred inflows of resources\$ 9,417,168NET POSITION\$ 41,792,692Restricted For:3,626,257Capital projects4,976,762Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	LIABILITIES						
Unearned revenues17,220Due to other governments370Due to teachers' retirement system1,042,067Due to employees' retirement system81,874Long-Term Obligations:2,235,492Due in one year65,650,491TOTAL LIABILITIES\$ 70,668,794DEFERRED INFLOWS OF RESOURCES\$ 9,417,168Deferred inflows of resources\$ 9,417,168NET POSITION\$ 41,792,692Restricted For:3,626,257Capital projects4,976,762Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Accounts payable	\$	1,173,147				
Due to other governments370Due to teachers' retirement system1,042,067Due to employees' retirement system81,874Long-Term Obligations:2,235,492Due in one year65,650,491TOTAL LIABILITIES\$ 70,668,794DEFERRED INFLOWS OF RESOURCES\$ 9,417,168Deferred inflows of resources\$ 9,417,168NET POSITION\$ 41,792,692Restricted For:3,626,257Capital projects3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Accrued liabilities		468,133				
Due to teachers' retirement system1,042,067Due to employees' retirement system81,874Long-Term Obligations:2,235,492Due in one year65,650,491TOTAL LIABILITIES\$ 70,668,794DEFERRED INFLOWS OF RESOURCES\$ 9,417,168Deferred inflows of resources\$ 9,417,168NET POSITION\$ 41,792,692Restricted For:3,626,257Capital projects3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Unearned revenues		17,220				
Due to employees' retirement system81,874Long-Term Obligations:Due in one year2,235,492Due in more than one year65,650,491TOTAL LIABILITIES\$ 70,668,794DEFERRED INFLOWS OF RESOURCESDeferred inflows of resources\$ 9,417,168NET POSITIONNet investment in capital assets\$ 41,792,692Restricted For:3,626,257Capital projects3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Due to other governments		370				
Long-Term Obligations:Due in one year2,235,492Due in more than one year65,650,491TOTAL LIABILITIES\$ 70,668,794DEFERRED INFLOWS OF RESOURCES\$ 9,417,168Deferred inflows of resources\$ 9,417,168NET POSITION\$ 41,792,692Restricted For:\$ 4,976,762Capital projects3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Due to teachers' retirement system		1,042,067				
Due in one year2,235,492Due in more than one year65,650,491TOTAL LIABILITIES\$ 70,668,794DEFERRED INFLOWS OF RESOURCESDeferred inflows of resources\$ 9,417,168NET POSITIONNet investment in capital assets\$ 41,792,692Restricted For:3,626,257Capital projects3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Due to employees' retirement system		81,874				
Due in more than one year TOTAL LIABILITIES65,650,491DEFERRED INFLOWS OF RESOURCES Deferred inflows of resources9,417,168NET POSITION Net investment in capital assets\$ 41,792,692Restricted For: Capital projects4,976,762Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Long-Term Obligations:						
TOTAL LIABILITIES\$ 70,668,794DEFERRED INFLOWS OF RESOURCES Deferred inflows of resources\$ 9,417,168NET POSITION Net investment in capital assets\$ 41,792,692Restricted For: Capital projects4,976,762Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Due in one year		2,235,492				
TOTAL LIABILITIES\$ 70,668,794DEFERRED INFLOWS OF RESOURCES Deferred inflows of resources\$ 9,417,168NET POSITION Net investment in capital assets\$ 41,792,692Restricted For: Capital projects4,976,762Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Due in more than one year		65,650,491				
Deferred inflows of resources\$9,417,168NET POSITIONNet investment in capital assets\$41,792,692Restricted For:Capital projects4,976,762Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)		\$	70,668,794				
Deferred inflows of resources\$9,417,168NET POSITIONNet investment in capital assets\$41,792,692Restricted For:Capital projects4,976,762Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)							
NET POSITIONNet investment in capital assets\$ 41,792,692Restricted For:4,976,762Capital projects4,976,762Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	DEFERRED INFLOWS OF RESOURCES						
Net investment in capital assets\$ 41,792,692Restricted For:4,976,762Capital projects4,976,762Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Deferred inflows of resources	\$	9,417,168				
Net investment in capital assets\$ 41,792,692Restricted For:4,976,762Capital projects4,976,762Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)							
Restricted For:4,976,762Capital projects4,976,762Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	NET POSITION						
Capital projects4,976,762Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Net investment in capital assets	\$	41,792,692				
Debt service3,626,257Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Restricted For:						
Reserve for employee retirement system1,014,565Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Capital projects		4,976,762				
Worker's compensation reserve600,312Other purposes1,600,714Unrestricted(51,313,786)	Debt service		3,626,257				
Other purposes         1,600,714           Unrestricted         (51,313,786)	Reserve for employee retirement system		1,014,565				
Other purposes         1,600,714           Unrestricted         (51,313,786)			600,312				
Unrestricted (51,313,786)	-						
	TOTAL NET POSITION	\$	2,297,516				

(See accompanying notes to financial statements)

# Statement of Activities

### For Year Ended June 30, 2019

				]	Prog	ram Revenue	s		ŀ	let (Expense) Revenue and Changes in Net Position
Functions/Programs		<u>Expenses</u>		narges for Services	0	Operating Frants and Intributions	Gı	Capital cants and atributions	G	overnmental <u>Activities</u>
Primary Government -										
General support	\$	5,528,464	\$	-	\$	-	\$	-	\$	(5,528,464)
Instruction		29,708,069		60,878		2,035,376		95,565		(27,516,250)
Pupil transportation		2,585,822		-		-		-		(2,585,822)
Community services		61,350		-		-		-		(61,350)
School lunch		1,006,928		117,614		499,525		-		(389,789)
Interest		605,891		-		-		-		(605,891)
<b>Total Primary Government</b>	\$	39,496,524	\$	178,492	\$	2,534,901	\$	95,565	\$	(36,687,566)
	Gene	ral Revenues:								
	Pro	perty taxes							\$	7,528,455
	Sta	te and federal a	id							21,916,018
	Inv	estment earning	<u></u> s							47,428
	Coi	mpensation for	loss							33,453
	Mis	scellaneous								606,162
	Т	otal General R	leven	ies					\$	30,131,516
	Cha	anges in Net Po	sition						\$	(6,556,050)
	Net	t Position, Begi	nning	g of Year						8,853,566
	Net	t Position, End	of Ye	ar					\$	2,297,516

#### **Balance Sheet**

**Governmental Funds** 

June 30, 2019

ASSETS Cash and cash equivalents Receivables Inventories Due from other funds	\$	<b>General</b> <u>Fund</u> 6,382,563 1,657,046 - 370,125 112,084		Debt Service <u>Fund</u> 3,625,542 - - 715		Capital Projects <u>Fund</u> 4,251,888 148,639 - 1,384,485		<b>Sonmajor</b> vernmental <u>Funds</u> 459,335 446,168 27,405	Go \$	<b>Total</b> <b><u>Funds</u></b> 14,719,328 2,251,853 27,405 1,755,325 112,084
Prepaid items TOTAL ASSETS	¢	112,084 <b>8,521,818</b>	¢	3,626,257	¢	5,785,012	\$	932,908	\$	112,084 18,865,995
IUTAL ASSETS	Þ	8,521,818	\$	3,020,257	\$	5,785,012	Þ	952,908	Ф	18,805,995
LIABILITIES AND FUND BALAN Liabilities -	CES									
Accounts payable	\$	331,255	\$	-	\$	807,535	\$	34,357	\$	1,173,147
Accrued liabilities		431,209		-		-		2,164		433,373
Due to other funds		1,384,485		-		715		370,125		1,755,325
Due to other governments		-		-		-		370		370
Due to TRS		1,042,067		-		-		-		1,042,067
Due to ERS		81,874		-		-		-		81,874
Unearned revenue		-		-		-		17,220		17,220
TOTAL LIABILITIES	\$	3,270,890	\$	-	\$	808,250	\$	424,236	\$	4,503,376
Fund Balances -										
Nonspendable	\$	112,084	\$	-	\$	-	\$	27,405	\$	139,489
Restricted		3,215,591		3,626,257		4,976,762		-		11,818,610
Assigned		707,994		-		-		481,267		1,189,261
Unassigned		1,215,259		-		-		-		1,215,259
TOTAL FUND BALANCE	\$	5,250,928	\$	3,626,257	\$	4,976,762	\$	508,672	\$	14,362,619
TOTAL LIABILITIES AND										
FUND BALANCES	\$	8,521,818	\$	3,626,257	\$	5,785,012	\$	932,908		
	Staten Capita and the Interes	erefore are not	n gov repo	on are different vernmental accorted in the fu	e <b>nt be</b> tivitie nds.					57,232,692 (34,760)
	curren Seria	t period and th al bonds payab	eref	-		due and payabl in the governm				(15,440,000)
	OPE									(51,174,624)
		pensated abse	ences							(701,967)
		pension asset								994,358 5 584 002
		erred outflow -								5,584,992
		erred outflow -		СĎ						1,460,766
		pension liabili	-	0 <b>n</b>						(569,392)
		erred inflow - perred inflow - 0								(1,519,154) (7,898,014)
		osition of Gov			ties				\$	(7,898,014) <b>2,297,516</b>
	110110								ψ	<b>10</b> و 1 م لكوك

#### Statement of Revenues, Expenditures and Changes in Fund Balances

#### **Governmental Funds**

For Year Ended June 30, 2019

				Debt		Capital		Nonmajor		Total
		General		Service		Projects	Go	vernmental	Go	overnmental
REVENUES		<b>Fund</b>		<u>Fund</u>		<b>Fund</b>		Funds		Funds
Real property taxes and tax items	\$	7,528,455	\$		\$		\$		\$	7,528,455
Charges for services	φ	60,878	φ	-	φ	-	ψ	-	φ	60,878
Use of money and property		35,020		11,881		_		527		47,428
Sale of property and compensation for loss		33,453		-		-		-		33,453
Miscellaneous		562,983		-		-		197,749		760,732
Interfund revenues		7,641		-		-		-		7,641
State sources		21,843,015		-		95,565		736,188		22,674,768
Federal sources		73,003		-		-		1,644,143		1,717,146
Sales		-		-		-		117,614		117,614
TOTAL REVENUES	\$	30,144,448	\$	11,881	\$	95,565	\$	2,696,221	\$	32,948,115
EXPENDITURES										
General support	\$	4,116,903	\$	-	\$	-	\$	-	\$	4,116,903
Instruction		13,560,003		-		-		1,698,473	·	15,258,476
Pupil transportation		1,490,542		-		-		33,276		1,523,818
Community services		13,181		-		-		29,353		42,534
Employee benefits		5,438,057		-		-		580,171		6,018,228
Debt service - principal		2,020,000		-		-		-		2,020,000
Debt service - interest		611,701		-		-		-		611,701
Cost of sales		-		-		-		373,269		373,269
Other expenses		-		-		-		273,979		273,979
Capital outlay		-		-		1,749,154		-		1,749,154
TOTAL EXPENDITURES	\$	27,250,387	\$	-	\$	1,749,154	\$	2,988,521	\$	31,988,062
EXCESS (DEFICIENCY) OF REVENUES										
OVER EXPENDITURES	\$	2,894,061	\$	11,881	\$	(1,653,589)	\$	(292,300)	\$	960,053
OTHER FINANCING SOURCES (USES)										
Transfers - in	\$	-	\$	-	\$	1,928,485	\$	268,026	\$	2,196,511
Transfers - out		(2,196,511)		-		-		-		(2,196,511)
TOTAL OTHER FINANCING										
SOURCES (USES)	\$	(2,196,511)	\$	-	\$	1,928,485	\$	268,026	\$	-
NET CHANGE IN FUND BALANCE	\$	697,550	\$	11,881	\$	274,896	\$	(24,274)	\$	960,053
FUND BALANCE, BEGINNING OF YEAR		4,553,378		3,614,376		4,701,866		532,946		13,402,566
FUND BALANCE, END OF YEAR	\$	5,250,928	\$	3,626,257	\$	4,976,762	\$	508,672	\$	14,362,619

(See accompanying notes to financial statements)

# ADDISON CENTRAL SCHOOL DISTRICT, NEW YORK Reconciliation of Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to Statement of Activities For Year Ended June 30, 2019

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS	\$	960,053
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The following are the amounts by which capital outlays and additions of assets in excess depreciation in the current period:		
Capital Outlay \$ 1,749,154		
Additions to Assets, Net 495,766		
Depreciation (2,101,739)		143,181
		145,101
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term obligations in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term obligations in the Statement of Net Position. The following details these items as they effect the governmental activities:		
Debt Repayments		2,020,000
In the Statement of Activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.		5,810
The net OPEB liability does not require the use of current financial resources and, therefore, is not reported as an expenditure in the governmental funds.		(9,759,460)
(Increase) decrease in proportionate share of net pension asset/liability reported in the Statement of Activiti do not provide for or require the use of current financial resources and therefore are not reported as revenues or expenditures in the governmental funds	es	
Teachers' Retirement System		203,739
Employees' Retirement System		(63,085)
In the Statement of Activities, vacation pay, teachers' retirement incentive and judgments and claims are measured by the amount accrued during the year. In the governmental funds, expenditures for these items are measured by the amount actually paid. The following provides the differences of these items as presented in the governmental activities:		
Compensated Absences		(66,288)
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$	(6,556,050)

#### Statement of Fiduciary Net Position

June 30, 2019

	]			
	I	Agency		
		Trust		Funds
ASSETS				
Cash and cash equivalents	\$	158,299	\$	164,734
Receivable from general fund		-		69,367
TOTAL ASSETS	\$	158,299	\$	234,101
LIABILITIES				
Accounts payable	\$	-	\$	4
Extraclassroom activity balances		-		99,342
Other liabilities		-		134,755
TOTAL LIABILITIES	\$	-	\$	234,101
NET POSITION				
Restricted for scholarships	\$	158,299		
TOTAL NET POSITION	\$	158,299		

# Statement of Changes in Fiduciary Net Position For Year Ended June 30, 2019

	]	Private
	I	Purpose
		Trust
ADDITIONS		
Contributions	\$	11,670
Investment earnings		243
TOTAL ADDITIONS	\$	11,913
DEDUCTIONS		
Other expenses	\$	11,600
TOTAL DEDUCTIONS	\$	11,600
CHANGE IN NET POSITION	\$	313
NET POSITION, BEGINNING OF YEAR		157,986
NET POSITION, END OF YEAR	\$	158,299

(See accompanying notes to financial statements)

#### Notes To The Basic Financial Statements

#### June 30, 2019

#### I. <u>Summary of Significant Accounting Policies</u>

The financial statements of the Addison Central School District, New York (the District) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

#### A. <u>Reporting Entity</u>

The Addison Central School District is governed by the laws of New York State. The District is an independent entity governed by an elected Board of Education consisting of eight members. The President of the Board serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for, and controls all activities related to public school education within the District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The reporting entity of the District is based upon criteria set forth by GASB Statement 14, *The Financial Reporting Entity*, as amended by GASB Statement 39, *Component Units* and GASB Statement No. 61, *The Financial Reporting Entity*. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The District is not a component unit of another reporting entity. The decision to include a potential component unit in the District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is a brief review of certain entities included in the District's reporting entity.

#### 1. <u>Extraclassroom Activity Funds</u>

The extraclassroom activity funds of the District represent funds of the students of the District. The Board of Education exercises general oversight of these funds. The extraclassroom activity funds are independent of the District with respect to its financial transactions, and the designation of student management. Separate audited financial statements (cash basis) of the extraclassroom activity funds can be found at the District's business office. The District accounts for assets held as an agency for various student organizations in an agency fund.

#### B. Joint Venture

The District is a component of the Greater Southern Tier Board of Cooperative Educational Services (BOCES). The BOCES is a voluntary, cooperative association of school districts in a geographic area that shares planning, services, and programs which provide educational and support activities. There is no authority or process by which a school district can terminate its status as a BOCES component.

#### (I.) (Continued)

BOCES are organized under §1950 of the New York State Education Law. A BOCES Board is considered a corporate body. Members of a BOCES Board are nominated and elected by their component member boards in accordance with provisions of §1950 of the New York State Education Law. All BOCES property is held by the BOCES Board as a corporation (§1950(6)). In addition, BOCES Boards also are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under §119-n(a) of the New York State General Municipal Law.

A BOCES' budget is comprised of separate budgets for administrative, program, and capital costs. Each component school district's share of administrative and capital cost is determined by resident public school district enrollment as defined in Education Law, Section 1950(4)(b)(7). In addition, component districts pay tuition or a service fee for programs in which its students participate.

During the year, the District was billed \$5,896,094 for BOCES administrative and program costs.

The District's share of BOCES aid amounted to \$2,304,097.

Financial statements for the BOCES are available from the BOCES administrative office.

#### C. <u>Basis of Presentation</u>

#### 1. <u>Districtwide Statements</u>

The Statement of Net Position and the Statement of Activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, state aid, intergovernmental revenues, and other exchange and nonexchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital specific grants.

The Statement of Activities presents a comparison between program expenses and revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Indirect expenses, principally employee benefits, are allocated to functional areas in proportion to the payroll expended for those areas. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### 2. <u>Fund Statements</u>

The fund statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

#### (I.) (Continued)

The District reports the following governmental funds:

#### a. <u>Major Governmental Funds</u>

<u>**General Fund</u></u> - This is the District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.</u>** 

**<u>Debt Service Fund</u>** - This fund accounts for the accumulation of resources and the payment of principal and interest on long-term obligations for governmental activities.

<u>**Capital Projects Fund</u>** - Used to account for the financial resources used for acquisition, construction, or major repair of capital facilities.</u>

**b.** <u>Nonmajor Governmental</u> - The other funds which are not considered major are aggregated and reported as nonmajor governmental funds as follows:

<u>School Lunch Fund</u> - Used to account for transactions of the District's lunch, breakfast and milk programs.

**Special Aid Fund** - This fund accounts for the proceeds of specific revenue sources, such as federal and state grants, that are legally restricted to expenditures for specified purposes. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties.

**c.** <u>Fiduciary</u> - Fiduciary activities are those in which the District acts as trustee or agent for resources that belong to others. These activities are not included in the District-wide financial statements, because their resources do not belong to the District, and are not available to be used. There are two classes of fiduciary funds:

<u>**Private Purpose Trust Funds</u></u> - These funds are used to account for trust arrangements in which principal and income benefit annual third party awards and scholarships for students. Established criteria govern the use of the funds and members of the District or representatives of the donors may serve on committees to determine who benefits.</u>** 

<u>Agency Funds</u> - These funds are strictly custodial in nature and do not involve the measurement of results of operations. Assets are held by the District as agent for various student groups or extraclassroom activity funds and for payroll or employee withholding.

#### D. <u>Measurement Focus and Basis of Accounting</u>

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

#### (I.) (Continued)

The District-Wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants and donations. On an accrual basis revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measureable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within one year after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

#### E. <u>Property Taxes</u>

Real property taxes are levied annually by the Board of Education no later than September 1, and become a lien on August 16, 2018. Taxes are collected during the period September 1, 2018 to October 31, 2018.

Uncollected real property taxes are subsequently enforced by the County of Steuben, in which the District is located. An amount representing uncollected real property taxes transmitted to the County for enforcement is paid by the County to the District no later than the forthcoming April 1.

#### F. <u>Restricted Resources</u>

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the District's policy concerning which to apply first varies with the intended use, and with associated legal requirements, many of which are described elsewhere in these notes.

#### G. Interfund Transactions

The operations of the District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowing. The District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditures and revenues to provide financing or other services.

In the District-wide statements, the amounts reported on the Statement of Net Position for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between the funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the District's practice to settle these amounts at a net balance based upon the right of legal offset.

Refer to Note V for a detailed disclosure by individual fund for interfund receivables, payables, expenditures, and revenues activity.

#### H. <u>Estimates</u>

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, potential contingent liabilities and useful lives of long-lived assets.

#### I. Cash and Cash Equivalents

The District's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

New York State Law governs the District's investment policies. Resources must be deposited in FDIC-insured commercial banks or trust companies located within the State. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and Districts.

#### J. <u>Receivables</u>

Receivables are shown gross, with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

## K. Inventory and Prepaid Items

Inventories of food and/or supplies for school lunch are recorded at cost on a first-in, first-out basis or, in the case of surplus food, at stated value which approximates market. Purchases of inventoriable items in other funds are recorded as expenditures at the time of purchase, and are considered immaterial in amount.

Prepaid items represent payments made by the District for which benefits extend beyond year end. These payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the District-wide and fund financial statements. These items are reported as assets on the statement of net position or balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of purchase and an expense/expenditure is reported in the year the goods or services are consumed.

#### L. <u>Capital Assets</u>

In the District-wide financial statements, capital assets are accounted for at historical cost or estimated historical cost if actual is unavailable, except for donated capital assets which are recorded at their acquisition value at the date of donation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. A capitalization threshold of \$5,000 is used to report capital assets. The range of estimated useful lives by type of assets is as follows:

	Capitalization <u>Threshold</u>		Depreciation	Estimated
<u>Class</u>			<b>Method</b>	<u>Useful Life</u>
Buildings	\$	50,000	SL	15-50 Years
Machinery and Equipment	\$	5,000	SL	5-25 Years

The investment in infrastructure type assets have not been segregated for reporting purposes since all costs associated with capital projects are consolidated and reported as additions to buildings and improvements.

#### M. <u>Unearned Revenue</u>

The District reports unearned revenues on its Statement of Net Position and its Balance Sheet. On the Statement of Net Position, unearned revenue arises when resources are received by the District before it has legal claim to them, as when grant monies are received prior to incurrence of qualifying expenditures. In subsequent periods, when the District has legal claim to resources, the liability for unearned revenue is removed and revenue is recognized.

## N. Deferred Outflows and Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expenses/expenditure) until then. The District has two items that qualify for reporting in this category. The first item is related to pensions reported in the district-wide Statement of Net Position. This represents the effect of the net change in the District's proportion of the collective net pension asset or liability and difference during the measurement period between the District's contributions and its proportion share of total contributions to the pension systems not included in pension expense. Lastly is the District's contributions to the pension systems (TRS and ERS Systems) subsequent to the measurement date.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has one item that is related to pensions reported in the district-wide Statement of Net Position. This represents the effect of the net change in the District's proportion of the collective net pension liability (ERS System) and difference during the measurement periods between the District's contributions and its proportion share of total contributions to the pension systems not included in pension expense.

## O. Vested Employee Benefits

#### 1. <u>Compensated Absences</u>

Compensated absences consist of unpaid accumulated annual sick leave, vacation, and sabbatical time.

Sick leave eligibility and accumulation is specified in negotiated labor contracts, and in individual employment contracts. Upon retirement, resignation or death, employees may contractually receive a payment based on unused accumulated sick leave.

Certain District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

Consistent with GASB Statement 16, Accounting for Compensated Absences, the liability has been calculated using the vesting/termination method and an accrual for that liability is included in the District-wide financial statements. The compensated absences liability is calculated based on the pay rates in effect at year end.

In the funds statements only the amount of matured liabilities is accrued within the General Fund based upon expendable and available financial resources. These amounts are expensed on a pay-as-you-go basis.

## P. Other Benefits

District employees participate in the New York State Employees' Retirement System and the New York State Teachers' Retirement System.

In addition to providing pension benefits, the District provides post-employment health coverage to retired employees in accordance with the provision of various employment contracts in effect at the time of retirement. Substantially all of the District's employees may become eligible for these benefits if they reach normal retirement age while working for the District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing post-retirement benefits may be shared between the District and the retired employee. The District recognizes the cost of providing health insurance by recording its share of insurance premiums as an expenditure.

## Q. Short-Term Debt

The District may issue Bond Anticipation Notes (BAN), in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of bonds. State law requires that a BAN issued for capital purposes be converted to long-term financing within five years after the original issue date.

#### R. Accrued Liabilities and Long-Term Obligations

Payables, accrued liabilities, and long-term obligations are reported in the district-wide financial statements. In the governmental funds, payables and accrued liabilities are paid in a timely manner and in full from current financial resources. Claims and judgments, other postemployment benefits payable and compensated absences that will be paid from governmental funds are reported as a liability in the funds financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

## S. <u>Equity Classifications</u>

## 1. <u>District-Wide Statements</u>

In the District-wide statements there are three classes of net position:

**a.** <u>Net Investment in Capital Assets</u> - consists of net capital assets (cost less accumulated depreciation) reduced by outstanding balances of related debt obligations from the acquisition, constructions or improvements of those assets.

**b.** <u>**Restricted Net Position**</u> - reports net position when constraints placed on the assets or deferred outflows of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

On the Statement of Net Position the following balances represent the restricted for other purposes:

	<u>Total</u>
Teachers' Retirement Contribution	\$ 150,000
Unemployment Insurance	251,301
Repair	434,376
Liability	440,928
Employee Benefit Accrued Liability	324,109
<b>Total Net Position - Restricted for</b>	
Other Purposes	\$ 1,600,714

**c.** <u>Unrestricted Net Position</u> - reports the balance of net position that does not meet the definition of the above two classifications. The reported deficit of (\$51,313,786) at year end is the result of full implementation of GASB #75 regarding retiree health obligations.

#### 2. <u>Fund Statements</u>

In the fund basis statements there are five classifications of fund balance:

**a.** <u>Nonspendable Fund Balance</u> – Includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Nonspendable fund balance includes:

	lotal
Inventory in School Lunch	\$ 27,405
Prepaid Items	112,084
Total Nonspendable Fund Balance	\$ 139,489

**T** ( 1

**b.** <u>Restricted Fund Balances</u> – Includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. All encumbrances of funds other than the general fund are classified as restricted fund balance. The District has established the following restricted fund balances:

**<u>Reserve for Debt Service</u>** - According to General Municipal Law §6-1, the Reserve for Debt Service must be established for the purpose of retiring the outstanding obligations upon the sale of District property or capital improvement that was financed by obligations that remain outstanding at the time of the sale. Also, earnings on project monies invested together with unused proceeds are reported here.

**Employee Benefit Accrued Liability Reserve** - According to General Municipal Law §6-p, must be used for the payment of accrued employee benefits due to an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated.

**Liability Reserve** - According to General Municipal Law §1709(8)(c), must be used to pay for property loss and liability claims incurred. Separate funds for property loss and liability claims are required, and this reserve may not in total exceed 3% of the annual budget or \$15,000, whichever is greater.

**<u>Repair Reserve</u>** - According to General Municipal Law §6-d, must be used to pay the cost of repairs to capital improvements or equipment, which repairs are of a type not recurring annually. The Board of Education, without voter approval, may establish a repair reserve fund by a majority vote of its members. Voter approval is required to fund this reserve (Opinion of the New York State Comptroller 81-401). Expenditures from this reserve may be made only after a public hearing has been held, except in emergency situations. If no hearing is held, the amount expended must be repaid to the reserve fund over the next two subsequent fiscal years.

**<u>Retirement Contribution Reserve</u>** - According to General Municipal Law §6-r, must be used financing retirement contributions. The reserve must be accounted for separate and apart from all other funds and a detailed report of the operation and condition of the fund must be provided to the Board.

<u>**Teachers' Retirement Reserve**</u> – General Municipal Law §6r was amended to include a Teachers' Retirement Reserve (TRS) sub-fund. The reserve has an annual funding limit of 2% of the prior year TRS salaries and a maximum cumulative total balance of 10% of the previous years TRS salary.

**Workers' Compensation Reserve** - According to General Municipal Law §6-j, must be used to pay for compensation benefits and other expenses authorized by Article 2 of the Workers' Compensation Law, and for payment of expenses of administering this self-insurance program. The reserve may be established by Board action, and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget.

**Unemployment Insurance Reserve** - According to General Municipal Law §6m, must be used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund.

**Encumbrances** - Encumbrance accounting, under which purchase orders, contracts and other commitments of expenditures are recorded for budgetary control purposes in order to reserve applicable appropriations, is employed as a control in preventing over-expenditure of established appropriations. Open encumbrances are reported as restricted fund balance in all funds other than the General Fund and School Lunch Fund, since they do not constitute expenditures or liabilities and will be honored through budget appropriations in the subsequent year.

Restricted fund balances include the following:

	Total
<u>General Fund -</u>	
Workers' Compensation	\$ 600,312
Unemployment Costs	251,301
Retirement Contribution (ERS)	1,014,565
Retirement Contribution (TRS)	150,000
Repair	434,376
Liability	440,928
Employee Benefit Accrued Liability	324,109
<u>Capital Fund -</u>	
Capital Projects	4,976,762
<u>Debt Service Fund -</u>	
Debt Service	3,626,257
<b>Total Restricted Fund Balance</b>	\$ 11,818,610

Total

Total

The District appropriated and/or budgeted funds from the following reserves for the 2019-20 budget.

	TUtal
Workers' Compensation	\$ 100,000
Retirement Contribution (ERS)	82,646
Total	\$ 182,646

**c.** <u>**Committed</u>** - Includes amounts that can only be used for the specific purposes pursuant to constraints imposed by formal action of the school districts highest level of decision making authority, i.e., the Board of Education. The District has no committed fund balances as of June 30, 2019.</u>

**d.** <u>Assigned Fund Balance</u> – Includes amounts that are constrained by the District's intent to be used for specific purposes, but are neither restricted nor committed. All encumbrances of the General Fund are classified as assigned fund balance. Encumbrances represent purchase commitments made by the District's purchasing agent through their authorization of a purchase order prior to year-end. The District assignment is based on the functional level of expenditures.

Management has determined significant encumbrances for the General Fund to be \$176,000, Capital Fund to be \$19,000, and School Lunch Fund to be \$11,000. The District reports the following significant encumbrances.

<u>General Fund -</u>	
General Support	\$ 310,686
<u>Capital Projects Fund -</u>	
Capital Outlay	\$ 21,096,745
<u>School Lunch Fund -</u>	
School Lunch Equipment	\$ 335,000
Assigned fund balances include the following:	
	<u>Total</u>
General Fund - Encumbrances	\$ 422,994
General Fund - Appropriated for Taxes	285,000
School Lunch Fund - Year End Equity	481,267
Total Assigned Fund Balance	\$ 1,189,261

e. <u>Unassigned Fund Balance</u> –Includes all other general fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the school district.

#### 3. Order of Use of Fund Balance

The District's policy is to apply expenditures against nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance at the end of the fiscal year. For all funds, nonspendable fund balances are determined first and then restricted fund balances for specific purposes are determined. Any remaining fund balance amounts for funds other than the general fund are classified as restricted fund balance. In the general fund, the remaining amounts are reported as unassigned. Assignments of fund balance cannot cause a negative unassigned fund balance.

## T. <u>New Accounting Standards</u>

The District has adopted all current Statements of the Governmental Accounting Standards Board (GASB) that are applicable. At June 30, 2019, the District implemented the following new standards issued by GASB:

GASB has issued Statement 83, *Certain Asset Retirement Obligations*, which will be effective for reporting periods beginning after June 15, 2018.

GASB has issued Statement 88, *Certain Disclosures Related to Debt, including Direct Borrowing and Direct Placements*, which will be effective for reporting periods beginning after June 15, 2018.

#### U. <u>Future Changes in Accounting Standards</u>

GASB has issued Statement 84, *Fiduciary Activities*, which will effective for the periods beginning after December 15, 2018.

GASB has issued Statement 87, *Leases*, which will be effective for the periods beginning after December 15, 2019.

GASB has issued Statement 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, which will be effective for reporting periods beginning after December 15, 2019

GASB has issued Statement No. 90, Majority equity Interests – an amendment of GASB statements No. 14 and No. 61, which will be effective for reporting periods beginning after December 15, 2018.

GASB has issued statement No. 91, *Conduit Debt Obligations*, which will be effective for reporting periods beginning after December 15, 2020.

The District will evaluate the impact each of these pronouncements may have on its financial statements and will implement them as applicable and when material.

## II. <u>Stewardship, Compliance and Accountability</u>

By its nature as a local government unit, the District is subject to various federal, state and local laws and contractual regulations. An analysis of the District's compliance with significant laws and regulations and demonstration of its stewardship over District resources follows.

## A. <u>Budgets</u>

The District administration prepares a proposed budget for approval by the Board of Education for the General Fund.

The voters of the District approved the proposed appropriation budget.

Appropriations established by adoption of the budget constitute a limitation on expenditures (and encumbrances) which may be incurred. Appropriations lapse at the end of the fiscal year unless expended or encumbrances will lapse if not expended in the subsequent year. Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved by the Board of Education as a result of selected new revenue sources not included in the original budget (when permitted by law). These Supplemental appropriations may occur subject to legal restriction, if the Board approves them because of a need which exists which was not determined at the time the budget was adopted. During 2018-19 the budgetary appropriations were increased \$149,697 for prior year encumbrances, \$23,515 for insurance proceeds, and \$449,000 to fund capital projects.

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

Budgets are established and used for individual capital projects fund expenditures as approved by a special referendum of the District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

#### B. <u>Encumbrances</u>

Encumbrance accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts, and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of year-end are presented as reservations of fund balance and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time, as the liability is incurred or the commitment is paid.

#### III. Cash and Cash Equivalents

**Credit risk:** In compliance with the State Law, District investments are limited to obligations of the United States of America, obligations guaranteed by agencies of the Unites States of America where the payment of principal and interest are guaranteed by the United States of America, obligations of the State, time deposit accounts and certificates of deposit issued by a bank or trust company located in, and authorized to do business in, the State, and obligations issued by other municipalities and authorities within the State.

**Concentration of Credit risk:** To promote competition in rates and service cost, and to limit the risk of institutional failure, District deposits and investments are placed with multiple institutions. The District's investment policy limits the amounts that may be deposited with any one financial institution.

**Interest rate risk:** The District has an investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from rising interest rates

The District's aggregate bank balances, included balances not covered by depository insurance at year end, collateralized as follows:

Uncollateralized	\$ -
Collateralized with Securities held by the Pledging	
Financial Institution	 14,807,860
Total	\$ 14,807,860

Restricted cash represents cash where use is limited by legal requirements. These assets represent amounts required by statute to be reserved for various purposes. Restricted cash as of year-end includes \$11,818,610 within the governmental funds and \$158,299 in the fiduciary funds.

## IV. <u>Receivables</u>

Receivables at June 30, 2019 for individual major funds and nonmajor funds, including the applicable allowances for uncollectible accounts, are as follows:

		Governmental Activities							
	(	General	Sp	ecial Aid	Capi	tal Projects	Sch	ool Lunch	
<b>Description</b>		<u>Fund</u>		Fund		<u>Fund</u>		Fund	<u>Total</u>
Accounts Receivable	\$	88,714	\$	19,669	\$	-	\$	7,011	\$ 115,394
Due From State and Federal		346,466		383,757		148,639		35,731	914,593
Due From Other Governments		1,221,866		-		-		-	1,221,866
<b>Total Receivables</b>	\$	1,657,046	\$	403,426	\$	148,639	\$	42,742	\$ 2,251,853

District management has deemed the amounts to be fully collectible.

#### V. Interfund Receivables, Payables, Revenues and Expenditures

Interfund Receivables, Payables, Revenues and Expenditures at June 30, 2019 were as follows:

	Interfund						
	<b>Receivables</b>	<u>Payables</u>	<b>Revenues</b>	<b>Expenditures</b>			
General Fund	\$ 370,125	\$ 1,384,485	\$ -	\$ 2,196,511			
Special Aid Fund	-	370,125	201,929	-			
School Lunch Fund	-	-	66,097	-			
Debt Service Fund	715	-	-	-			
Capital Projects Fund	1,384,485	715	1,928,485				
Total	\$ 1,755,325	\$ 1,755,325	\$ 2,196,511	\$ 2,196,511			

Interfund receivables and payables between governmental activities are eliminated on the Statement of Net Position. The District typically loans resources between funds for the purpose of mitigating the effects of transient cash flow issues. All interfund payables are not necessarily expected to be repaid within one year.

Transfers are used to finance certain special aid programs and support capital project expenditures.

## VI. <u>Capital Assets</u>

Capital asset balances and activity were as follows:

	Balance			Balance	
<u>Type</u>	<u>7/1/2018</u>	<b>Additions</b>	<b>Deletions</b>	<u>6/30/2019</u>	
Governmental Activities:					
Capital Assets that are not Depreciated -					
Land	\$ 782,190	\$ -	\$ -	\$ 782,190	
Work in progress	1,386,918	1,802,228	558,449	2,630,697	
Total Nondepreciable	\$ 2,169,108	\$ 1,802,228	\$ 558,449	\$ 3,412,887	
Capital Assets that are Depreciated -					
Buildings and Improvements	\$ 68,142,340	\$ 558,449	\$ -	\$ 68,700,789	
Machinery and equipment	4,704,654	456,927	220,667	4,940,914	
Total Depreciated Assets	\$ 72,846,994	\$ 1,015,376	\$ 220,667	\$ 73,641,703	
Less Accumulated Depreciation -					
Buildings and Improvements	\$ 15,408,746	\$ 1,758,597	\$ -	\$ 17,167,343	
Machinery and equipment	2,517,845	343,142	206,432	2,654,555	
Total Accumulated Depreciation	\$ 17,926,591	\$ 2,101,739	\$ 206,432	\$ 19,821,898	
Total Capital Assets Depreciated, Net					
of Accumulated Depreciation	\$ 54,920,403	\$ (1,086,363)	\$ 14,235	\$ 53,819,805	
Total Capital Assets	\$ 57,089,511	\$ 715,865	\$ 572,684	\$ 57,232,692	

Depreciation expense for the period was charged to functions/programs as follows:

<b>Governmental Activities:</b>	
General Government Support	\$ (47,420)
Instruction	(1,681,786)
Pupil Transportation	(291,357)
School Lunch	 (81,176)
<b>Total Depreciation Expense</b>	\$ (2,101,739)

## VII. Long-Term Debt Obligations

Long-term liability balances and activity for the year are summarized below:

	Balance <u>7/1/2018</u>	Additions	<b>Deletions</b>	Balance <u>6/30/2019</u>	Due Within <u>One Year</u>
<b>Governmental Activities:</b>					
<b>Bonds and Notes Payable -</b>					
Serial Bonds	\$ 17,460,000	\$ -	\$ 2,020,000	\$ 15,440,000	\$ 2,060,000
<u>Other Liabilities -</u>					
Net Pension Liability	\$ 243,277	\$ 326,115	\$ -	\$ 569,392	\$ -
OPEB	49,426,761	1,747,863	-	51,174,624	-
Compensated Absences	660,120	41,847		701,967	175,492
<b>Total Other Liabilities</b>	\$ 50,330,158	\$ 2,115,825	\$ -	\$ 52,445,983	\$ 175,492
<b>Total Long-Term Obligations</b>	\$ 67,790,158	\$ 2,115,825	\$ 2,020,000	\$ 67,885,983	\$ 2,235,492

The General Fund has typically been used to liquidate long-term liabilities such as compensated absences.

Existing serial and statutory bond obligations:

	Original	Issue	Final	Interest	C	Amount Outstanding
<b>Description</b>	Amount	<b>Date</b>	<u>Maturity</u>	<u>Rate</u>		<u>6/30/2019</u>
Construction	\$ 17,160,000	2012	2024	2%-5%	\$	7,660,000
Reconstruction	\$ 8,375,000	2018	2031	2.375%-3.000%		7,780,000
<b>Total Serial Bonds</b>					\$	15,440,000

The following is a summary of debt service requirements:

	Serial Bonds					
Year	<b>Principal</b>	<u>Interest</u>				
2020	\$ 2,060,000	\$ 532,525				
2021	2,110,000	445,406				
2022	2,160,000	356,181				
2023	2,220,000	264,850				
2024	2,285,000	202,313				
2025-29	3,610,000	475,869				
2030-31	995,000	36,150				
Total	\$ 15,440,000	\$ 2,313,294				

Interest on long-term debt for June 30, 2019 was composed of:

Interest Paid	\$ 611,701
Less: Interest Accrued in the Prior Year	(40,570)
Plus: Interest Accrued in the Current Year	 34,760
Total Long-Term Interest Expense	\$ 605,891

#### VIII. Deferred Inflows/Outflows of Resources

The following is a summary of the deferred inflows/outflows of resources:

	Deferred	Deferred	
	<b>Outflows</b>	<b>Inflows</b>	
Pension	\$ 5,584,992	\$ 1,519,154	
OPEB	1,460,766	7,898,014	
Total	\$ 7,045,758	\$ 9,417,168	

#### IX. Pension Plans

#### A. <u>General Information</u>

The District participates in the New York State Teachers' Retirement System (TRS) and the New York State and Local Employees' Retirement System (ERS). These are cost-sharing multiple employer public employee retirement systems. The Systems offer a wide range of plans and benefits, which are related to years of service and final average salary, vesting of retirement benefits, death, and disability.

#### B. <u>Provisions and Administration</u>

A 10 member Board of Trustees of the New York State Teachers' Retirement Board administers TRS. TRS provides benefits to plan members and beneficiaries as authorized by the Education Law and the New York State Retirement and Social Security Law (NYSRSSL). Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York Public Schools and BOCES who elected to participate in TRS. Once a public employer elects to participate in the system, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. TRS issues a publicly available financial report that contains financial statements and required supplementary information. The report may be obtained by writing to NYRS, 10 Corporate Woods Drive, Albany, New York 12211-2395 or by referring to the TRS Comprehensive Annual Financial report, which can be found on the System's website at <u>www.nystrs.org</u>.

ERS provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. NYSRSSL govern obligations of employers and employees to contribute, and benefits to employees. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. ERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to NYSERS, Office of the State Comptroller, 110 State Street, Albany, New York 12244 or by referring to the ERS Comprehensive Annual Report, which can be found at <u>www.osc.state.ny.us/retire/publications/index.php</u>.

## C. Funding Policies

The Systems are noncontributory except for employees who joined after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3.0 to 3.5 percent of their salary for their entire length of service. In addition, employee contribution rates under ERS tier VI vary based on a sliding salary scale. For TRS, contribution rates are established annually by the New York State Teachers' Retirement Board pursuant to Article 11 of the Education Law. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions for the ERS' fiscal year ended March 31. The District paid 100% of the required contributions as billed by the TRS and ERS for the current year.

The District's share of the required contributions, based on covered payroll paid for the District's year ended June 30, 2019:

<b>Contributions</b>	ERS		<u>TRS</u>
2019	\$	306,034	\$ 1,042,067

## D. <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred</u> <u>Inflows of Resources related to Pensions</u>

At June 30, 2019, the District reported the following asset/(liability) for its proportionate share of the net pension asset/(liability) for each of the Systems. The net pension asset/(liability) was measured as of March 31, 2019 for ERS and June 30, 2018 for TRS. The total pension asset/(liability) used to calculate the net pension asset/(liability) was determined by an actuarial valuation. The District's proportion of the net pension asset/(liability) was based on a projection of the District's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the TRS and ERS Systems in reports provided to the District.

		<u>ERS</u>		<u>TRS</u>
Measurement date	Maı	rch 31, 2019	Jun	ie 30, 2018
Net pension assets/(liability)	\$	(569,392)	\$	994,358
District's portion of the Plan's total				
net pension asset/(liability)		0.0080362%		0.054990%

For the year ended June 30, 2019, the District recognized pension expenses of \$374,484 for ERS and \$759,505 for TRS. At June 30, 2019 the District's reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 Deferred of Res		 Deferred of Res	
	 ERS	<u>TRS</u>	 <u>ERS</u>	<u>TRS</u>
Differences between expended and				
actual experience	\$ 112,125	\$ 743,075	\$ 38,222	\$ 134,600
Changes of assumptions	143,122	3,475,932	-	-
Net difference between projected and				
actual earnings on pension plan				
investments	-	-	146,137	1,103,813
Changes in proportion and differences				
between the District's contributions and				
proportionate share of contributions	28,663	37,413	13,884	82,498
Subtotal	\$ 283,910	\$ 4,256,420	\$ 198,243	\$ 1,320,911
District's contributions subsequent to the				
measurement date	 81,874	 962,788	-	-
Grand Total	\$ 365,784	\$ 5,219,208	\$ 198,243	\$ 1,320,911

District contributions subsequent to the measurement date which will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

ERS		<u>TRS</u>
\$ -	\$	984,466
121,944		664,474
(108,845)		59,151
(7,862)		662,131
80,430		453,094
-		112,193
\$ 85,667	\$	2,935,509
	\$ - 121,944 (108,845) (7,862) 80,430 -	\$ - \$ 121,944 (108,845) (7,862) 80,430 -

## E. <u>Actuarial Assumptions</u>

The total pension liability as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liability to the measurement date. The actuarial valuations used the following actuarial assumptions:

	ERS	TRS
Measurement date	March 31, 2019	June 30, 2018
Actuarial valuation date	April 1, 2018	June 30, 2017
Interest rate	7.00%	7.25%
Salary scale	4.20%	4.72%-1.90%
Decrement tables	April 1, 2010- March 31, 2015 System's Experience	July 1, 2009- June 30, 2014 System's Experience
Inflation rate	2.50%	2.25%
COLA's	1.30%	1.50%

For ERS, annuitant mortality rates are based on April 1, 2010 – March 31, 2015 System experience with adjustments for mortality improvements based on the Society of Actuaries' Scale MP-2014. For TRS, annuitant mortality rates are based on plan member experience adjustments for mortality improvements based on Society of Actuaries Scale AA.

The long term rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by each the target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are summarized as follows:

Long Term Expected Rate of Return				
	ERS	TRS		
Measurement date	March 31, 2019	June 30, 2018		
<u>Asset Type -</u>				
Domestic equity	4.55%	5.80%		
International equity	6.35%	7.30%		
Global equity	0.00%	6.70%		
Private equity	7.50%	8.90%		
Real estate	5.55%	4.90%		
Absolute return strategies *	3.75%	0.00%		
Opportunistic portfolios	5.68%	0.00%		
Real assets	5.29%	0.00%		
Bonds and mortgages	1.31%	0.00%		
Cash	-0.25%	0.00%		
Inflation-indexed bonds	1.25%	0.00%		
Private debt	0.00%	6.80%		
Real estate debt	0.00%	2.80%		
High-yield fixed income securities	0.00%	3.50%		
Domestic fixed income securities	0.00%	1.30%		
Global fixed income securities	0.00%	0.90%		
Short-term	0.00%	0.30%		

The real rate of return is net of the long-term inflation assumption of 2.5% for ERS and 2.3% for TRS.

\* Excludes equity-oriented long-only funds. For investment management purposes, these funds are included in domestic equity and internal equity.

## F. Discount Rate

The discount rate used to calculate the total pension liability was 7% for ERS and 7.25% for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## G. <u>Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate</u> <u>Assumption</u>

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7% for ERS and 7.25% for TRS, as well as what the District's proportionate share of the net pension asset/(liability) would be if it were calculated using a discount rate that is 1-percentagepoint lower (6% for ERS and 6.25% for TRS) or 1-percentagepoint higher (8% for ERS and 8.25% for TRS) than the current rate :

ERS Employer's proportionate share of the net pension	1% Decrease <u>(6%)</u>	Current Assumption <u>(7%)</u>	1% Increase <u>(8%)</u>
asset (liability)	\$ (2,489,472)	\$ (569,392)	\$ 1,043,612
<u>TRS</u> Employer's proportionate	1% Decrease <u>(6.25%)</u>	Current Assumption <u>(7.25%)</u>	1% Increase <u>(8.25%)</u>
share of the net pension asset (liability)	\$ (6,831,399)	\$ 994,358	\$ 7,550,167

#### H. <u>Pension Plan Fiduciary Net Position</u>

The components of the current year net pension asset/(liability) of the employers as of the respective valuation dates, were as follows:

	(In Thousands)		
	ERS	TRS	
Measurement date	March 31, 2019	June 30, 2018	
Employers' total pension liability	\$ 189,803,429	\$ 118,107,253	
Plan net position	182,718,124	119,915,517	
Employers' net pension asset/(liability)	\$ (7,085,305)	\$ 1,808,264	
Ratio of plan net position to the employers' total pension asset/(liability)	96.27%	101.53%	

## I. Payables to the Pension Plan

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31<sup>st</sup>. Accrued retirement contributions as of June 30, 2019 represent the projected employer contribution for the period of April 1, 2019 through June 30, 2019 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2019 amounted to \$81,874.

For TRS, employer and employee contributions for the fiscal year ended June 30, 2019 are paid to the System in September, October and November 2019 through a state aid intercept. Accrued retirement contributions as of June 30, 2019 represent employee and employer contributions for the fiscal year ended June 30, 2019 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2019 amounted to \$1,042,067.

#### X. <u>Postemployment Benefits</u>

## A. <u>General Information About the OPEB Plan</u>

*Plan Description* – The District's defined benefit OPEB plan, provides OPEB for all permanent full-time general and public safety employees of the District. The plan is a single-employer defined benefit OPEB plan administered by the District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the District Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

*Benefits Provided* – The District provides healthcare and life insurance benefits for retirees and their dependents. The benefit terms are dependent on which contract each employee falls under. The specifics of each contract are on file at the District offices and are available upon request.

*Employees Covered by Benefit Terms* – At June 30, 2019, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	245
Active Employees	236
Total	481

## B. <u>Total OPEB Liability</u>

The District's total OPEB liability of \$51,174,624 was measured as of June 30, 2018 and was determined by an actuarial valuation as of that date.

Actuarial Assumptions and Other Inputs – The total OPEB liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.25 percent
Salary Increases	3.00 percent, average, including inflation
Discount Rate	3.62 percent
Healthcare Cost Trend Rates	7.0% for pre-65 medical decreasing down to 3.886% in 2075 and 5.0% for Post-65 Medical decreasing down to 3.886% in 2075
Retirees' Share of Benefit-Related Costs	0-20 percent of projected health insurance premiums for retirees

The discount rate was based on the Bond Buyer General Obligation 20-year Municipal Bond index.

Mortality rates were based on the sex-distinct RP-2014 Mortality Tables, adjusted backward to 2006 with Scale MP-2014, and then adjusted for mortality improvements with Scale MP-2017.

### C. Changes in the Total OPEB Liability

Balance at June 30, 2018	\$ 49,426,761
Changes for the Year -	
Service cost	\$ 2,034,208
Interest	1,803,987
Changes of benefit terms	4,268,374
Differences between expected and actual experience	(3,313,912)
Changes in assumptions or other inputs	(1,470,445)
Benefit payments	 (1,574,349)
Net Changes	\$ 1,747,863
Balance at June 30, 2019	\$ 51,174,624

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate – The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.62 percent) or 1-percentage-point higher (4.62 percent) than the current discount rate:

	Discount						
	1% Decrease	Rate	1% Increase				
	<u>(2.62%)</u>	<u>(3.62%)</u>	<u>(4.62%)</u>				
Total OPEB Liability	\$ 60,399,779	\$ 51,174,624	\$ 43,836,220				

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rate:

		Healthcare				
	1% Decrease	<b>Cost Trend Rates</b>	1% Increase			
	(6.00%	(7.00%	(8.00%			
	Decreasing	Decreasing	Decreasing			
	<u>to 2.886%)</u>	<u>to 3.886%)</u>	<u>to 4.886%)</u>			
Total OPEB Liability	\$ 42,054,635	\$ 51,174,624	\$ 63,767,103			

## D. <u>OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources</u> Related to OPEB

For the year ended June 30, 2019, the District recognized OPEB expense of \$4,606,604. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	rred Outflows Resources	Deferred Inflows of Resources			
Differences between expended and					
actual experience	\$ -	\$	2,866,086		
Changes of assumptions	-		5,031,928		
Contributions after measurement date	 1,460,766		-		
Total	\$ 1,460,766	\$	7,898,014		

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year</u>	
2019	\$ 1,342,867
2020	1,342,867
2021	1,342,867
2022	1,342,867
2023	1,342,867
Thereafter	 1,183,679
Total	\$ 7,898,014

#### XI. <u>Risk Management</u>

## A. <u>General Information</u>

The District is exposed to various risks of loss related to injuries to employees, theft, damages, natural disasters, etc. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past two years.

## B. <u>Health Plan</u>

The District incurs costs related to the Genesee Valley Area Health Care Plan (Plan) sponsored by the Genesee Valley Board of Cooperative Educational Services (BOCES) and its component districts. The Plan's objectives are to formulate, develop, and administer a program of insurance to obtain lower costs for that coverage, and to develop a comprehensive loss control program. Membership in the Plan may be offered to any component district of the BOCES with the unanimous approval of the Board of Directors. Voluntary withdrawal from the Plan may be effective only once annually on the last day of the Plan year as may be established by the Board of Directors. Notice of Intention to Withdraw must be given in writing to the Chairman of the Board of Directors and the Treasurer not less than 60 days prior to the end of the Plan year. Plan members include twenty-four districts with the Addison Central School District bearing an equal proportionate share of the Plan's assets and claim liabilities. Pursuant to the Municipal Cooperative Agreement, signed by all participants, all monies paid to the Treasurer shall be pooled and administered as a common fund. No refunds shall be made to a participant and no assessments are charged to a participant other than the annual premium equivalent. If surplus funds exist at the end of any fiscal year, the distribution of such funds shall be determined by the Board of Directors.

The Plan purchases, on an annual basis, stop-loss insurance policies to limit its exposure for claims paid within any one fiscal year.

The Plan establishes a liability for both reported and unreported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses. However, because actual claims costs depend on complex factors, the process used in computing claims liabilities does not necessarily result in an exact amount. Such claims are based on the ultimate cost of claims (including future claim adjustment expenses) that have been reported but not settled, and claims that have been incurred but not reported. Adjustments to claims liabilities are charged or credited to expenses in the periods in which they are made. During the year ended June 30, 2019, the District incurred premiums or contribution expenditures totaling \$3,680,190.

The Plan is audited on an annual basis and is available at the BOCES administrative offices. The most recent audit available for the year ended June 30, 2018, revealed that the Plan is fully funded.

#### C. <u>Workers' Compensation</u>

The District incurs costs related to the Genesee Valley Workers' Compensation Plan (Plan) sponsored by the Genesee Valley Board of Cooperative Educational Services and its component districts. The Plan's objectives are to furnish workers' compensation benefits to participating districts at a significant cost savings. Membership in the Plan may be offered to any component district of the Genesee Valley BOCES with the approval of the Board of Directors. Voluntary withdrawal from the Plan may be effective only once annually on the last day of the Plan year as may be established by the Board of Directors. Notice of the Intention to Withdraw must be given in writing to the Chairman of the Board of Directors and the Treasurer not less than one year prior to the end of the Plan year.

Plan membership is currently comprised of twelve districts. If a surplus of participants' assessments exists after the close of a Plan year, the Board may retain from such surplus an amount sufficient to establish and maintain a claim contingency fund. Surplus funds in excess of the amount transferred to or included in such contingency fund shall be applied in reduction of the next annual assessment or to the billing of Plan participants. All monies paid to the Treasurer by participants shall be commingled and administered as a common fund. No refunds shall be made to a participant and no assessments shall be charged to a participant other than the annual assessment. However, if it appears to the Board of Directors that the liabilities of the Plan will exceed its cash assets, after taking into account any "excess insurance", the Board shall determine the amount needed to meet such deficiency and shall assess such amount against all participants pro-rata per enrollee.

The Plan purchases, on an annual basis, stop-loss insurance to limit exposure for claims paid.

The Plan establishes a liability for both reported and unreported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses. However, because actual claims costs depend on complex factors, the process used in computing claims liabilities does not necessarily result in an exact amount. Such claims are based on the ultimate cost of claims (including future claim adjustment expenses) that have been reported but not settled, and claims that have been incurred but not reported. Adjustments to claims liabilities are charged or credited to expenses in the period in which they are made. During the year ended June 30, 2019, the District incurred premiums or contribution expenditures totaling \$112,776.

The Plan is audited on an annual basis and is available at the BOCES administrative offices. The most recent audit available for the year ended June 30, 2018, revealed that the Plan is fully funded.

#### D. <u>Unemployment</u>

District employees are entitled to coverage under the New York State Unemployment Insurance Law. The District has elected to discharge its liability to the New York State Unemployment Insurance Fund (the Fund) by the benefit reimbursement method, a dollar-for-dollar reimbursement to the fund for benefits paid from the fund to former employees. The District has established a self-insurance fund to pay these claims. The claim and judgment expenditures of this program for the 2018-19 fiscal year totaled \$7,142. The balance of the fund at June 30, 2019 was \$251,301 and is recorded in the General Fund as an Unemployment Insurance Reserve. In addition, as of June 30, 2019, no loss contingencies existed or were considered probable or estimable for incurred but not reported claims payable.

#### XII. Commitments and Contingencies

## A. Litigation

There is no litigation pending against the District as of the date of this report.

## B. <u>Grants</u>

The District has received grants, which are subject to audit by agencies of the State and Federal Governments. Such audits may result in disallowances and a request for a return of funds. Based on prior years' experience, the District's administration believes disallowances, if any, will be immaterial.

## XIII. <u>Rental of Facilities</u>

The District has entered into various operating lease agreements with BOCES and the Proaction Head Start program which has generated \$10,461 in rental income during the year.

## XIV. Lease Commitments and Leased Assets

The District leases certain computer equipment under the terms of various non-cancelable leases. Payments for rental expense are scheduled to begin during 2019-20 fiscal year.

## XV. <u>Tax Abatement</u>

The County Steuben IDA, and the District enter into various property tax abatement programs for the purpose of Economic Development. As a result the District property tax revenue was reduced \$628,378 The District received payment in lieu of tax (PILOT) payment totaling \$310,619 to help offset the property tax reduction.

## Required Supplementary Information ADDISON CENTRAL SCHOOL DISTRICT, NEW YORK Schedule of Changes in District's Total OPEB Liability and Related Ratio (Unaudited) For Year Ended June 30, 2019

TOTAL OPEB LIABILITY									
		<u>2019</u>		<u>2018</u>					
Service cost	\$	2,034,208	\$	2,340,108					
Interest		1,803,987		1,571,276					
Changes in benefit terms		4,268,374		-					
Differences between expected and actual experiences		(3,313,912)		-					
Changes of assumptions or other inputs		(1,470,445)		(5,152,856)					
Benefit payments		(1,574,349)		(1,604,962)					
Net Change in Total OPEB Liability	\$	1,747,863	\$	(2,846,434)					
Total OPEB Liability - Beginning	\$	49,426,761	\$	52,273,195					
Total OPEB Liability - Ending	\$	51,174,624	\$	49,426,761					
Covered Employee Payroll	\$	11,910,138	\$	11,863,605					
Total OPEB Liability as a Percentage of Covered									
Employee Payroll		429.67%		416.63%					

10 years of historical information is not available, and will be added each year subsequent to the year of implementation until 10 years of historical data is present.

## Required Supplementary Information ADDISON CENTRAL SCHOOL DISTRICT, NEW YORK Schedule of the District's Proportionate Share of the Net Pension Liability (Unaudited) For Year Ended June 30, 2019

NYSERS Pension Plan										
		<u>2019</u>		<u>2018</u>		<u>2017</u>		<u>2016</u>		<u>2015</u>
Proportion of the net pension liability (assets)		0.0080%		0.0075%		0.0077%		0.0074%		0.0074%
Proportionate share of the net pension liability (assets)	\$	569,392	\$	243,277	\$	723,228	\$	1,194,333	\$	250,275
Covered-employee payroll	\$	2,291,681	\$	2,214,059	\$	2,134,219	\$	1,994,615	\$	2,012,169
Proportionate share of the net pension liability (assets) as a percentage of its covered-employee payroll		24.846%		10.988%		33.887%		59.878%		12.438%
Plan fiduciary net position as a percentage of the total pension liability		96.27%		98.24%		94.70%		90.70%		97.90%
		N	YST	<b>TRS Pension</b>	Plar	1				
		<u>2019</u>		<u>2018</u>		<u>2017</u>		<u>2016</u>		<u>2015</u>
Proportion of the net pension liability (assets)		0.0550%		0.0554%		0.0545%		0.0537%		0.0542%
Proportionate share of the net pension liability (assets)	\$	(994,358)	\$	(421,211)	\$	583,638	\$	(5,573,585)	\$	(6,042,287)
Covered-employee payroll	\$	9,067,763	\$	8,957,195	\$	8,781,491	\$	8,519,691	\$	8,164,090
Proportionate share of the net pension liability (assets) as a percentage of its covered-employee payroll		-10.966%		-4.702%		6.646%		-65.420%		-74.011%
Plan fiduciary net position as a percentage of the total pension liability		101.53%		100.66%		99.01%		110.46%		111.48%

10 years of historical information is not available, and will be added each year subsequent to the year of implementation until 10 years of historical data is present.

## Required Supplementary Information ADDISON CENTRAL SCHOOL DISTRICT, NEW YORK Schedule of District Contributions (Unaudited) For Year Ended June 30, 2019

NYSERS Pension Plan										
		<u>2019</u>		<u>2018</u>		<u>2017</u>		<u>2016</u>		<u>2015</u>
Contractually required contributions	\$	306,034	\$	301,386	\$	295,623	\$	325,445	\$	349,926
Contributions in relation to the contractually required contribution		(306,034)		(301,386)		(295,623)		(325,445)		(349,926)
Contribution deficiency (excess)	\$	-	\$	-	\$	-	\$	-	\$	-
Covered-employee payroll	\$	2,291,681	\$	2,214,059	\$	1,994,615	\$	1,994,615	\$	2,012,169
Contributions as a percentage of covered-employee payroll		13.35%		13.61%		14.82%		16.32%		17.39%

NYSTRS Pension Plan									
	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>				
Contractually required contributions	\$ 1,042,067	\$ 969,105	\$ 1,115,073	\$ 1,204,515	\$ 1,302,027				
Contributions in relation to the contractually required contribution	(1,042,067)	(969,105)	(1,115,073)	(1,204,515)	(1,302,027)				
Contribution deficiency (excess)	\$-	\$-	\$-	\$-	\$-				
Covered-employee payroll	\$ 9,067,763	\$ 8,957,195	\$ 8,781,491	\$ 8,519,691	\$ 8,164,090				
Contributions as a percentage of covered-employee payroll	11.49%	10.82%	12.70%	14.14%	15.95%				

10 years of historical information is not available, and will be added each year subsequent to the year of implementation until 10 years of historical data is present.

## Required Supplementary Information ADDISON CENTRAL SCHOOL DISTRICT, NEW YORK Schedule of Revenues, Expenditures and Changes in Fund Balance -Budget (Non-GAAP Basis) and Actual - General Fund (Unaudited)

## For Year Ended June 30, 2019

REVENUES	Original <u>Budget</u>	Amended <u>Budget</u>	Current Year's <u>Revenues</u>	er (Under) Revised <u>Budget</u>
Local Sources -				
Real property taxes	\$ 5,975,544	\$ 5,975,544	\$ 5,991,284	\$ 15,740
Real property tax items	1,550,821	1,550,821	1,537,171	(13,650)
Charges for services	-	-	60,878	60,878
Use of money and property	20,000	20,000	35,020	15,020
Sale of property and compensation for loss	-	23,515	33,453	9,938
Miscellaneous	400,000	400,000	562,983	162,983
Interfund revenues	-	-	7,641	7,641
State Sources -				
Basic formula	16,768,590	16,768,590	17,190,645	422,055
Lottery aid	2,300,000	2,300,000	2,246,206	(53,794)
BOCES	2,075,000	2,075,000	2,304,097	229,097
Textbooks	61,163	61,163	59,471	(1,692)
All Other Aid -				
Computer software	35,676	35,676	35,946	270
Library loan	6,563	6,563	6,650	87
Federal Sources	 -	-	 73,003	 73,003
TOTAL REVENUES	\$ 29,193,357	\$ 29,216,872	\$ 30,144,448	\$ 927,576
Appropriated reserves	\$ 365,292	\$ 365,292		
Appropriated fund balance	\$ 285,000	\$ 734,000		
Prior year encumbrances	\$ 149,697	\$ 149,697		
TOTAL REVENUES AND				
<b>APPROPRIATED RESERVES/</b>				
FUND BALANCE	\$ 29,993,346	\$ 30,465,861		

## Required Supplementary Information ADDISON CENTRAL SCHOOL DISTRICT, NEW YORK Schedule of Revenues, Expenditures and Changes in Fund Balance -Budget (Non-GAAP Basis) and Actual - General Fund (Unaudited) For Year Ended June 30, 2019

	Original <u>Budget</u>	Amended <u>Budget</u>	E	Current Year's xpenditures	Enc	umbrances	Un	encumbered <u>Balances</u>
EXPENDITURES								
General Support -								
Board of education	\$ 26,367	\$ 39,434	\$	38,896	\$	-	\$	538
Central administration	231,637	240,837		236,952		-		3,885
Finance	488,894	613,357		600,225		4,313		8,819
Staff	207,123	248,951		234,308		-		14,643
Central services	2,600,817	2,842,529		2,472,695		306,373		63,461
Special items	553,947	538,770		533,827		-		4,943
Instructional -								
Instruction, administration and improvement	1,060,630	1,072,067		1,043,657		1,657		26,753
Teaching - regular school	6,922,495	6,816,061		6,649,145		28,993		137,923
Programs for children with								
handicapping conditions	3,669,559	3,265,577		3,214,484		20		51,073
Occupational education	1,044,473	1,047,370		1,046,717		-		653
Teaching - special schools	23,000	22,000		17,980		-		4,020
Instructional media	556,184	660,170		589,587		3,844		66,739
Pupil services	909,455	1,032,624		998,433		657		33,534
Pupil Transportation	1,574,377	1,629,586		1,490,542		77,137		61,907
Community Services	7,000	13,185		13,181		-		4
Employee Benefits	7,167,888	5,472,329		5,438,057		-		34,272
Debt service - principal	1,925,000	2,020,000		2,020,000		-		-
Debt service - interest	 789,500	 694,500		611,701		-		82,799
TOTAL EXPENDITURES	\$ 29,758,346	\$ 28,269,347	\$	27,250,387	\$	422,994	\$	595,966
Other Uses -								
Transfers - out	\$ 235,000	\$ 2,196,514	\$	2,196,511	\$	-	\$	3
TOTAL EXPENDITURES AND								
OTHER USES	\$ 29,993,346	\$ 30,465,861	\$	29,446,898	\$	422,994	\$	595,969
NET CHANGE IN FUND BALANCE	\$ -	\$ -	\$	697,550				
FUND BALANCE, BEGINNING OF YEAR	 4,553,378	 4,553,378		4,553,378				
FUND BALANCE, END OF YEAR	\$ 4,553,378	\$ 4,553,378	\$	5,250,928				

Note to Required Supplementary Information:

A reconciliation is not necessary since encumbrances are presented in a separate column on this schedule.

## Supplementary Information ADDISON CENTRAL SCHOOL DISTRICT, NEW YORK Schedule of Change From Adopted Budget To Final Budget And The Real Property Tax Limit For Year Ended June 30, 2019

## CHANGE FROM ADOPTED BUDGET TO FINAL BUDGET:

Adopted budget	\$ 29,843,649
Prior year's encumbrances	149,697
Original Budget	\$ 29,993,346
Budget revisions -	
Tennis Courts	449,000
Insurance Recoveries	23,515
FINAL BUDGET	\$ 30,465,861

## SECTION 1318 OF REAL PROPERTY TAX LAW LIMIT CALCULATION:

2019-20 voter approved expenditure budget		\$ 30,381,470
Unrestricted fund balance:		
Assigned fund balance	\$ 707,994	
Unassigned fund balance	1,215,259	
Total Unrestricted fund balance	\$ 1,923,253	
Less adjustments:		
Appropriated fund balance	\$ 285,000	
Encumbrances included in assigned fund balance	422,994	
Total adjustments	\$ 707,994	
General fund fund balance subject to Section 1318 of		
Real Property Tax Law		1,215,259
ACTUAL PERCENTAGE		4.00%

## Supplementary Information ADDISON CENTRAL SCHOOL DISTRICT, NEW YORK CAPITAL PROJECTS FUND Schedule of Project Expenditures For Year Ended June 30, 2019

			Expenditures					Methods of Financing			
	Original	Revised	Prior	Current		Unexpended	Local	State		Fund	
<b>Project Title</b>	<b>Appropriation</b>	<u>Appropriation</u>	<u>Years</u>	<u>Year</u>	<u>Total</u>	<b>Balance</b>	Sources	<u>Sources</u>	<u>Total</u>	<b>Balance</b>	
2017-18 project	\$ 100,000	\$ 100,000	\$-	\$ 100,000	\$ 100,000	\$ -	\$ 100,000	\$ -	\$ 100,000	\$ -	
Phase III project	22,970,000	22,970,000	1,386,918	1,553,589	2,940,507	20,029,493	7,368,269	-	7,368,269	4,427,762	
2018-19 project	100,000	100,000	-	-	-	100,000	100,000	-	100,000	100,000	
Tennis Court project	449,000	449,000	-	-	-	449,000	449,000	-	449,000	449,000	
Smart Schools Bond Act	1,654,167	1,654,167	53,074	95,565	148,639	1,505,528		148,639	148,639		
TOTAL	\$ 25,273,167	\$ 25,273,167	<u>\$ 1,439,992</u>	<u>\$ 1,749,154</u>	\$ 3,189,146	\$ 22,084,021	\$ 8,017,269	\$ 148,639	\$ 8,165,908	\$ 4,976,762	

## Supplementary Information ADDISON CENTRAL SCHOOL DISTRICT, NEW YORK Combining Balance Sheet - Nonmajor Governmental Funds June 30, 2019

	Special							
	<b>Revenue Funds</b>					Total		
	:	Special		School	Nonmajor			
	Aid Lunch <u>Fund Fund</u>			Lunch		vernmental		
			Funds					
ASSETS								
Cash and cash equivalents	\$	3,367	\$	455,968	\$	459,335		
Receivables		403,426		42,742		446,168		
Inventories		-		27,405		27,405		
TOTAL ASSETS	\$	406,793	\$ 526,115		\$	932,908		
LIABILITIES AND FUND BALANCES								
Liabilities -								
Accounts payable	\$	23,098	\$	11,259	\$	34,357		
Accrued liabilities		1,540		624		2,164		
Due to other funds		370,125		-		370,125		
Due to other governments		-		370		370		
Unearned revenue		12,030	1	5,190		17,220		
TOTAL LIABILITIES	\$	406,793	\$	17,443	\$	424,236		
Fund Balances -								
Nonspendable	\$	-	\$	27,405	\$	27,405		
Assigned		-		481,267		481,267		
TOTAL FUND BALANCE	\$		\$	508,672	\$	508,672		
TOTAL LIABILITIES AND								
FUND BALANCES	\$	406,793	\$	526,115	\$	932,908		

## Supplementary Information ADDISON CENTRAL SCHOOL DISTRICT, NEW YORK Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For Year Ended June 30, 2019

		Sp	Total					
	Revenue FundsSpecialSchool				_			
		Aid		Lunch		Nonmajor Governmental		
		Fund		Fund	90	Funds		
REVENUES		<u>1 unu</u>		<u>i unu</u>		<u>r unus</u>		
Use of money and property	\$	-	\$	527	\$	527		
Miscellaneous		154,570		43,179		197,749		
State sources		722,377		13,811		736,188		
Federal sources		1,158,429		485,714		1,644,143		
Sales		-		117,614		117,614		
TOTAL REVENUES	\$	2,035,376	\$	660,845	\$	2,696,221		
EXPENDITURES								
Instruction	\$	1,698,473	\$	-	\$	1,698,473		
Pupil transportation		33,276		-		33,276		
Community services		29,353		-		29,353		
Employee benefits		476,203		103,968		580,171		
Cost of sales		-		373,269		373,269		
Other expenses		-		273,979		273,979		
TOTAL EXPENDITURES	\$	2,237,305	\$	751,216	\$	2,988,521		
EXCESS (DEFICIENCY) OF REVENUES								
OVER EXPENDITURES	\$	(201,929)	\$	(90,371)	\$	(292,300)		
<b>OTHER FINANCING SOURCES (USES)</b>								
Transfers - in	\$	201,929	\$	66,097	\$	268,026		
TOTAL OTHER FINANCING								
SOURCES (USES)	\$	201,929	\$	66,097	\$	268,026		
NET CHANGE IN FUND BALANCE	\$	-	\$	(24,274)	\$	(24,274)		
FUND BALANCE, BEGINNING OF YEAR				532,946		532,946		
FUND BALANCE, END OF YEAR	\$	-	\$	508,672	\$	508,672		

## Supplementary Information ADDISON CENTRAL SCHOOL DISTRICT, NEW YORK Net Investment in Capital Assets For Year Ended June 30, 2019

Capital assets, net		\$ 57,232,692
Deduct:		
Short-term portion of bonds payable	\$ 2,060,000	
Long-term portion of bonds payable	13,380,000	
		 15,440,000
Net Investment in Capital Assets		\$ 41,792,692

## Supplementary Information ADDISON CENTRAL SCHOOL DISTRICT, NEW YORK SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

## For Year Ended June 30, 2019

<u>Grantor / Pass - Through Agency</u> Federal Award Cluster / Program	CFDA Number	Grantor Number	Pass-Through Agency Number	Ex	Total penditures
U.S. Department of Education:			<u></u>		
Direct Programs:					
Literacy Grant	84.215G	N/A	N/A	\$	100,551
Total Direct Programs	04.2150	N/A	11/74	\$	100,551
Indirect Programs:				Ψ	100,551
Passed Through NYS Education Department -					
Special Education Cluster IDEA -					
Special Education - Grants to States (IDEA, Part B)	84.027	N/A	0032-19-0853	\$	302,669
Special Education - Preschool Grants (IDEA Preschool)	84.173	N/A	0033-19-0853		9,165
Total Special Education Cluster IDEA				\$	311,834
Title IV - Student Support and Academic Enrichment Program	84.424	N/A	0204-19-2835		42,874
Title IIA - Supporting Effective Instruction State Grant	84.367	N/A	0147-19-2835		72,700
Title V - Rural and Low Income	84.358	N/A	0006-19-2835		17,022
Title I - Grants to Local Educational Agencies	84.010	N/A	0021-19-2835		613,449
Total Indirect Programs				\$	1,057,879
<b>Total U.S. Department of Education</b>				\$	1,158,430
U.S. Department of Agriculture:					
<u>Indirect Programs:</u> Passed Through NYS Education Department -					
Child Nutrition Cluster -					
National School Lunch Program	10.555	N/A	010100	\$	315,739
National School Lunch Program-Non-Cash	10.355	$\mathbf{N}/\mathbf{A}$	010100	φ	515,759
Assistance (Commodities)	10.555	N/A	010100		49,016
National School Snack Program	10.555	N/A	010100		5,350
National Summer Food Service program	10.559	N/A	005502		9,351
National School Breakfast Program	10.553	N/A	010100		106,258
Total Child Nutrition Cluster	10.555	14/24	010100	\$	485,714
Total U.S. Department of Agriculture				\$	485,714
Tome On Department of Agriculture				Ψ	-1009/14
TOTAL EXPENDITURES OF FEDERAL AWARDS				\$	1,644,144

# Mengel Metzger Barr & Co. 11P

Raymond F. Wager, CPA, P.C. division

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards* 

#### **Independent Auditors' Report**

To the Board of Education Addison Central School District, New York

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Addison Central School District, New York, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Addison Central School District, New York's basic financial statements, and have issued our report thereon dated October 8, 2019.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Addison Central School District, New York's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Addison Central School District, New York's internal control. Accordingly, we do not express an opinion on the effectiveness of the Addison Central School District, New York's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

59

100 Chestnut StreetSuite 1200Rochester, NY 14604P 585.423.1860F 585.423.5966mengelmetzgerbarr.comAdditional Offices: Elmira, NY • Canandaigua, NY • Hornell, NY

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Addison Central School District, New York's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

October 8, 2019

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Raymond 7 Wager Con. PC.

Rochester, New York