

## OFFICIAL STATEMENT

### NEW ISSUE

### SERIAL BONDS

*In the opinion of Bond, Schoeneck & King, PLLC, Syracuse, New York, Bond Counsel, assuming continuing compliance by the School District with its covenants relating to certain requirements contained in the Internal Revenue Code of 1986, as amended (the "Code"), interest on the Bonds is not includable in the gross income of the owners therefore for Federal income tax purposes under existing statutes and court decisions. Moreover, interest on the Bonds is not an "item of tax preference" for purposes of the individual alternative minimum tax imposed by the Code. Interest on the Bonds is exempt from personal income taxes imposed by the State of New York or any political subdivision therein (including The City of New York). See "TAX MATTERS" herein for discussion of certain Federal taxes applicable to corporate owners of the Bonds.*

*The Bonds will be designated as "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Code.*

# \$577,000

## CITY SCHOOL DISTRICT OF THE CITY OF OSWEGO OSWEGO AND CAYUGA COUNTIES, NEW YORK



GENERAL OBLIGATIONS  
CUSIP BASE #:688715

### \$577,000 School District (Serial) Bonds, 2018 (referred to herein as the "Bonds")

Dated and Delivered: October 11, 2018

Due: October 1, 2019-2023

#### MATURITIES\*

| <u>Year</u> | <u>Amount</u> | <u>Rate</u> | <u>Yield</u> | <u>CUSIP</u> | <u>Year</u> | <u>Amount</u> | <u>Rate</u> | <u>Yield</u> | <u>CUSIP</u> |
|-------------|---------------|-------------|--------------|--------------|-------------|---------------|-------------|--------------|--------------|
| 2019        | \$ 107,000    | %           | %            |              | 2022        | \$ 120,000    | %           | %            |              |
| 2020        | 115,000       |             |              |              | 2023        | 120,000       |             |              |              |
| 2021        | 115,000       |             |              |              |             |               |             |              |              |

\* Subject to change pursuant to the accompanying Notice of Competitive Bond Sale in order to achieve substantially level or declining annual debt service.

The Bonds will be general obligations of the Oswego City School District, Oswego and Cayuga Counties, New York (the "School District" or the "District") and will contain a pledge of the faith and credit of the District for the payment of the principal thereof and the interest thereon as required by the Constitution and laws of the State. For the payment of such principal and interest, the District has power and statutory authorization to levy ad valorem taxes on all real property within the District subject to such taxation by the District without limitation as to rate or amount. See "TAX INFORMATION – Tax Cap Law" herein.

The Bonds will be issued as registered bonds and, at the option of the purchaser, will be registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"), New York, New York, which will act as securities depository for the Bonds. Individual purchases will be made in book-entry form only, in the principal amount of \$5,000 or integral multiples thereof. Purchasers will not receive certificates representing their ownership interest in the Bonds. Interest on the Bonds will be payable on October 1, 2019 and semi-annually thereafter on April 1 and October 1 in each year until maturity. Principal and interest will be paid by the School District to DTC, which will in turn remit such principal and interest to its participants, for subsequent distribution to the beneficial owners of the Bonds, as described herein. The Bonds may not be converted into coupon Bonds or be registered to bearer. At the option of the purchaser the Bonds may be registered in the name of the purchaser with the School District acting as paying agent for the Bonds. If the purchaser elects to have the Bonds issued in registered form with the School District acting as paying agent, one fully registered Bond certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity and will be registered in the name of the purchaser. Principal and interest payments on the Bonds will be paid by the School District to the registered owner of the Bonds.

Proposals for the Bonds shall not be for less than \$577,000 and accrued interest, if any, on the total principal amount of the Bonds. A good faith deposit will not be required.

The Bonds are offered when, as and if issued and received by the purchaser and subject to the receipt of the approving legal opinion as to the validity of the Bonds of Bond, Schoeneck & King, PLLC, Bond Counsel, Syracuse, New York. It is anticipated that the Bonds will be available for delivery through the facilities of DTC in Jersey City, New Jersey or as may be agreed upon with the Purchaser on or about October 11, 2018.

**ELECTRONIC BIDS for the Bonds must be submitted on Fiscal Advisors Auction website ("Fiscal Advisors Auction") accessible via [www.FiscalAdvisorsAuction.com](http://www.FiscalAdvisorsAuction.com), on September 27, 2018 by no later than 10:30 A.M. ET. Bids may also be submitted by facsimile at (315) 930-2354. No other form of electronic bidding services will be accepted. No phone bids will be accepted. Once the bids are communicated electronically via Fiscal Advisors Auction or via facsimile to the District, each bid will constitute an irrevocable offer to purchase the Bonds pursuant to the terms provided in the Notice of Sale for the Bonds.**

September 21, 2018

THE DISTRICT DEEMS THIS OFFICIAL STATEMENT TO BE FINAL FOR PURPOSES OF SECURITIES AND EXCHANGE COMMISSION RULE 15c2-12 (THE "RULE"), EXCEPT FOR CERTAIN INFORMATION THAT HAS BEEN OMITTED HEREFROM IN ACCORDANCE WITH SAID RULE AND THAT WILL BE SUPPLIED WHEN THIS OFFICIAL STATEMENT IS UPDATED FOLLOWING THE SALE OF THE OBLIGATIONS HEREIN DESCRIBED. THIS OFFICIAL STATEMENT WILL BE SO UPDATED UPON REQUEST OF THE SUCCESSFUL BIDDER, AS MORE FULLY DESCRIBED IN THE NOTICE OF SALE WITH RESPECT TO THE OBLIGATIONS HEREIN DESCRIBED. THE SCHOOL DISTRICT WILL COVENANT IN AN UNDERTAKING TO PROVIDE CONTINUING DISCLOSURE WITH RESPECT TO THE BONDS. SEE "CONTINUING DISCLOSURE UNDERTAKING" HEREIN.

# CITY SCHOOL DISTRICT OF THE CITY OF OSWEGO OSWEGO AND CAYUGA COUNTIES, NEW YORK



## 2018-2019 BOARD OF EDUCATION

AIMEE CALLEN  
President

BRANDON LAGOE  
Vice President

KATHLEEN ALLEN  
JAMES BELL  
TOM CIAPPA  
BRIAN CHETNEY  
SAMUEL J. TRIPP

\* \* \* \* \*

DR. DEAN F. GOEWY  
Superintendent of Schools

DR. HEIDI SWEENEY  
Executive Director of Education & Personnel

NANCY M. SQUAIRS  
Executive Director of Business and Finance

KAREN K. CANALE  
School District Clerk

JOHN C. EDWARDS  
School District Treasurer



FISCAL ADVISORS & MARKETING, INC.  
Municipal Advisor

**BOND** SCHOENECK  
& KING  
Bond Counsel

No person has been authorized by City School District of the City of Oswego to give any information or to make any representations not contained in this Official Statement, and, if given or made, such information or representations must not be relied upon as having been authorized. This Official Statement does not constitute an offer to sell or solicitation of an offer to buy any of the Bonds in any jurisdiction to any person to whom it is unlawful to make such offer or solicitation in such jurisdiction. The information, estimates and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of City School District of the City of Oswego.

## TABLE OF CONTENTS

|   | <u>Page</u> |  | <u>Page</u> |
|---|-------------|--|-------------|
| <b>DESCRIPTION OF THE BONDS.....</b>                        | <b>1</b>    | <b>STATUS OF INDEBTEDNESS (cont.)</b>              |             |
| No Optional Redemption.....                                 | 1           | Capital Project Plans .....                        | 23          |
| <b>BOOK-ENTRY-ONLY SYSTEM .....</b>                         | <b>2</b>    | Capital Lease Obligations .....                    | 23          |
| Certificated Bonds .....                                    | 3           | Cash Flow Borrowing .....                          | 24          |
| <b>PURPOSE OF ISSUE.....</b>                                | <b>4</b>    | Estimated Overlapping Indebtedness .....           | 24          |
| <b>THE SCHOOL DISTRICT .....</b>                            | <b>4</b>    | Debt Ratios .....                                  | 24          |
| General Information .....                                   | 4           | <b>SPECIAL PROVISIONS AFFECTING</b>                |             |
| Population .....  | 5           | <b>REMEDIES UPON DEFAULT .....</b>                 | <b>25</b>   |
| Major Employers .....                                       | 5           | <b>MARKET AND RISK FACTORS .....</b>               | <b>26</b>   |
| Selected Wealth and Income Indicators .....                 | 5           | <b>CONTINUING DISCLOSURE UNDERTAKING.....</b>      | <b>26</b>   |
| Unemployment Rate Statistics .....                          | 6           | <b>DISCLOSURE COMPLIANCE HISTORY .....</b>         | <b>28</b>   |
| Financial Organization .....                                | 6           | <b>TAX MATTERS .....</b>                           | <b>28</b>   |
| Form of School Government.....                              | 6           | <b>LEGAL MATTERS .....</b>                         | <b>28</b>   |
| Budgetary Procedures.....                                   | 6           | <b>LITIGATION.....</b>                             | <b>29</b>   |
| Investment Policy .....                                     | 7           | <b>MUNICIPAL ADVISOR.....</b>                      | <b>29</b>   |
| State Aid .....   | 8           | <b>CUSIP IDENTIFICATION NUMBERS.....</b>           | <b>29</b>   |
| State Aid Revenues.....                                     | 10          | <b>RATING .....</b>                                | <b>29</b>   |
| District Facilities.....                                    | 10          | <b>MISCELLANEOUS.....</b>                          | <b>30</b>   |
| Enrollment Trends .....                                     | 11          | <b>APPENDIX - A</b>                                |             |
| District Employees .....                                    | 11          | <b>GENERAL FUND - Balance Sheets</b>               |             |
| Status and Financing of Employee Pension Benefits .....     | 11          | <b>APPENDIX - A1</b>                               |             |
| Other Post-Employment Benefits.....                         | 13          | <b>GENERAL FUND – Revenues, Expenditures and</b>   |             |
| Other Information .....                                     | 15          | <b>Changes in Fund Balance</b>                     |             |
| The State Comptroller’s Fiscal Stress Monitoring System.... | 16          | <b>APPENDIX - A2</b>                               |             |
| New York State Comptroller Report of Examination .....      | 16          | <b>GENERAL FUND – Revenues, Expenditures and</b>   |             |
| Financial Statements .....                                  | 17          | <b>Changes in Fund Balance - Budget and Actual</b> |             |
| <b>TAX INFORMATION .....</b>                                | <b>17</b>   | <b>APPENDIX – B</b>                                |             |
| Taxable Valuations.....                                     | 17          | <b>BONDED DEBT SERVICE</b>                         |             |
| Tax Rate Per \$1,000 (Assessed).....                        | 17          | <b>APPENDIX – B1 – B3</b>                          |             |
| Tax Collection Procedure .....                              | 18          | <b>CURRENT BONDS OUTSTANDING</b>                   |             |
| Tax Levy and Tax Collection Record .....                    | 18          | <b>APPENDIX – C</b>                                |             |
| Real Property Tax Revenues .....                            | 19          | <b>COMPUTATION OF FULL VALUATION</b>               |             |
| Larger Taxpayers 2017 for 2017-2018 Tax Roll.....           | 19          | <b>APPENDIX - D</b>                                |             |
| STAR - School Tax Exemption .....                           | 19          | <b>AUDITED FINANCIAL STATEMENTS AND</b>            |             |
| Additional Tax Information .....                            | 20          | <b>SUPPLEMENTARY INFORMATION- JUNE 30, 2017</b>    |             |
| Tax Cap Law.....  | 20          |  |             |
| <b>STATUS OF INDEBTEDNESS .....</b>                         | <b>21</b>   |  |             |
| Constitutional Requirements .....                           | 21          |  |             |
| Statutory Procedure .....                                   | 21          |  |             |
| Debt Outstanding End of Fiscal Year .....                   | 22          |  |             |
| Details of Outstanding Indebtedness .....                   | 22          |  |             |
| Debt Statement Summary .....                                | 23          |  |             |
| Bonded Debt Service .....                                   | 23          |  |             |

PREPARED WITH THE ASSISTANCE OF



Fiscal Advisors & Marketing, Inc.  
120 Walton Street, Suite 600  
Syracuse, New York 13202  
(315) 752-0051  
<http://www.fiscaladvisors.com>

**OFFICIAL STATEMENT**  
**of the**  
**CITY SCHOOL DISTRICT OF THE CITY OF OSWEGO**  
**OSWEGO AND CAYUGA COUNTIES, NEW YORK**

**Relating To**  
**\$577,000 School District (Serial) Bonds, 2018**

This Official Statement, which includes the cover page and appendices, has been prepared by the City School District of the City of Oswego, Oswego and Cayuga Counties, New York (the "School District" or "District", "Counties", and "State", respectively) in connection with the sale by the School District of \$577,000 principal amount of School District (Serial) Bonds, 2018 (referred to herein as the "Bonds").

The factors affecting the District's financial condition and the Bonds are described throughout this Official Statement. Inasmuch as many of these factors, including economic and demographic factors, are complex and may influence the District tax base, revenues, and expenditures, this Official Statement should be read in its entirety, and no one factor should be considered more or less important than any other by reason of its relative position in this Official Statement.

All quotations from and summaries and explanations of provisions of the Constitution and laws of the State and acts and proceedings of the District contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof, and all references to the Bonds and the proceedings of the District relating thereto are qualified in their entirety by reference to the definitive forms of the Bonds and such proceedings.

**DESCRIPTION OF THE BONDS**

The Bonds are general obligations of the School District, and will contain a pledge of its faith and credit for the payment of the principal of and interest on the Bonds as required by the Constitution and laws of the State (State Constitution, Art. VIII, Section 2; Local Finance Law, Section 100.00). All the taxable real property within the School District is subject to the levy of ad valorem taxes to pay the Bonds and interest thereon, without limitation as to rate or amount. See "TAX INFORMATION – Tax Cap Law" herein.

The Bonds will be dated October 11, 2018 and will mature in the principal amounts as set forth on the cover page. The "Record Date" of the Bonds will be the fifteenth day of the calendar month preceding each such interest payment date.

The Bonds will be issued as registered bonds and, at the option of the purchaser, will be registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"), New York, New York, which will act as securities depository for the Bonds. Individual purchases will be made in book-entry form only, in the principal amount of \$5,000 or integral multiples thereof, except for a necessary odd denomination maturing in 2019. Purchasers will not receive certificates representing their ownership interest in the Bonds. Interest on the Bonds will be payable on October 1, 2019 and semi-annually thereafter on April 1 and October 1 in each year until maturity. Principal and interest will be paid by the School District to DTC, which will in turn remit such principal and interest to its participants, for subsequent distribution to the beneficial owners of the Bonds, as described herein. The Bonds may not be converted into coupon Bonds or be registered to bearer. At the option of the purchaser the Bonds may be registered in the name of the purchaser with the School District acting as paying agent for the Bonds. If the purchaser elects to have the Bonds issued in registered form with the School District acting as paying agent, one fully registered Bond certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity and will be registered in the name of the purchaser. Principal and interest payments on the Bonds will be paid by the School District to the registered owner of the Bonds.

**No Optional Redemption**

The Bonds are not subject to redemption prior to maturity.

## BOOK-ENTRY-ONLY SYSTEM

If requested, the Depository Trust Company (“DTC”), New York, NY, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds in the aggregate principal amount of such issue, and will be deposited with DTC.

DTC, the world’s largest depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Government Securities Clearing Corporation, MBS Clearing Corporation, and Emerging Markets Clearing Corporation, (NSCC, GSCC, MBSCC, and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC’s records. The ownership interest of each actual purchaser of each Bond (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC’s records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption proceeds, distributions, and dividend payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC’s practice is to credit Direct Participants’ accounts upon DTC’s receipt of funds and corresponding detail information from Issuer or Agent, on payable date in accordance with their respective holdings shown on DTC’s records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in “street name,” and will be the responsibility of such Participant and not of DTC nor its nominee, Agent, or Issuer, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the School District, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the School District. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered.

The School District may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered, as applicable.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that School District believes to be reliable, but School District takes no responsibility for the accuracy thereof.

Source: The Depository Trust Company.

THE SCHOOL DISTRICT CANNOT AND DOES NOT GIVE ANY ASSURANCES THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC WILL DISTRIBUTE TO THE BENEFICIAL OWNERS OF THE BONDS (1) PAYMENTS OF PRINCIPAL OF OR INTEREST OR REDEMPTION PREMIUM ON THE BONDS (2) CONFIRMATIONS OF THEIR OWNERSHIP INTERESTS IN THE BONDS OR (3) OTHER NOTICES SENT TO DTC OR CEDE & CO., ITS PARTNERSHIP NOMINEE, AS THE REGISTERED OWNER OF THE BONDS, OR THAT THEY WILL DO SO ON A TIMELY BASIS, OR THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL SERVE AND ACT IN THE MANNER DESCRIBED IN THIS OFFICIAL STATEMENT.

THE SCHOOL DISTRICT WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATIONS TO DTC, THE DIRECT PARTICIPANTS, THE INDIRECT PARTICIPANTS OF DTC OR THE BENEFICIAL OWNERS WITH RESPECT TO (1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC; (2) THE PAYMENT BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY AMOUNT DUE TO ANY BENEFICIAL OWNER IN RESPECT OF THE PRINCIPAL AMOUNT OF OR INTEREST OR REDEMPTION PREMIUM ON THE BONDS; (3) THE DELIVERY BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY NOTICE TO ANY BENEFICIAL OWNER THAT IS REQUIRED OR PERMITTED TO BE GIVEN TO OWNERS OR (4) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS THE REGISTERED HOLDER OF THE BONDS.

THE INFORMATION CONTAINED HEREIN CONCERNING DTC AND ITS BOOK-ENTRY SYSTEM HAS BEEN OBTAINED FROM DTC AND THE SCHOOL DISTRICT MAKES NO REPRESENTATION AS TO THE COMPLETENESS OR THE ACCURACY OF SUCH INFORMATION OR AS TO THE ABSENCE OF MATERIAL ADVERSE CHANGES IN SUCH INFORMATION SUBSEQUENT TO THE DATE HEREOF.

### **Certificated Bonds**

DTC may discontinue providing its services with respect to the Bonds at any time by giving notice to the School District and discharging its responsibilities with respect thereto under applicable law, or the School District may terminate its participation in the system of book-entry-only transfers through DTC at any time. In the event that such book-entry-only system is discontinued, the following provisions will apply: the Bonds will be issued in fully registered form in denominations of \$5,000 each or any integral multiple thereof, except for a necessary odd denomination maturing in 2019. Principal of the Bonds when due will be payable upon presentation at the office of a bank or trust company located and authorized to do business in the State as a fiscal agent bank to be named by the School District upon termination of the book-entry-only system. Interest on the Bonds will be payable on October 1, 2019 and semi-annually thereafter on April 1 and October 1 in each year until maturity. Such interest will be payable by check drawn on the fiscal agent and mailed to the registered owner on each interest payment date at the address as shown on the registration books of the fiscal agent as of the fifteenth day of the calendar month preceding each such interest payment date. Bonds may be transferred or exchanged at no cost to the registered owner at any time prior to maturity at the office of the fiscal agent for Bonds of the same or any other authorized denomination or denominations in the same aggregate principal amount upon the terms set forth in the Certificate of Determination of the President of the Board of Education authorizing the sale of the Bonds and fixing the details thereof and in accordance with the Local Finance Law. The fiscal agent shall not be obligated to make any such transfer or exchange of Bonds between the fifteenth day of the calendar month preceding an interest payment date and such interest payment date.

## **PURPOSE OF ISSUE**

The Bonds are being issued pursuant to the Constitution and statutes of the State of New York, including among others, the Education Law and the Local Finance Law and a bond resolution of the School District dated March 20, 2018 authorizing the issuance of \$681,106 serial bonds of the School District to finance the acquisition of school buses.

The proceeds of the Bonds will provide new monies for the aforementioned purpose.

## **THE SCHOOL DISTRICT**

### **General Information**

The District was established on July 1, 1951 and has a land area of approximately 65 square miles. The District includes all of the City of Oswego as well as portions of the Towns of Minetto, Oswego, Scriba and Volney in Oswego County and the Town of Sterling in Cayuga County.

The City of Syracuse is located 35 miles southeast, the City of Rochester, 70 miles west and the City of Watertown, 45 miles northeast. The District is situated on the southern shore of Lake Ontario at the mouth of the Oswego River and at the northern terminus of the New York State Barge Canal.

In 1955, the New York State Legislature created the Port of Oswego Authority for the purpose of developing, operating and promoting port facilities in the Port District, which includes the City of Oswego and part of the Town of Scriba. Today, the harbor at Oswego is a modern port containing all the facilities and personnel necessary to handle bulk commodities and general cargo. Imports include grain, cement, wood pulp, petroleum and general cargo. An 850-acre industrial site is located at the Port with all facilities and utilities provided.

As the easternmost port on Lake Ontario, the Port of Oswego is the first Great Lakes port within the United States for inbound overseas shipments. It is the Lake Ontario terminus of the New York State Barge Canal System which provides a controlling depth of 12 feet to inland ports such as Buffalo, Syracuse, Ithaca, Watkins Glen and Whitehall. It is also the Great Lakes terminus of the Great Lakes-Hudson River Waterway, which provides a controlling depth of 13 feet to the Cities of Utica, Schenectady, Albany, New York City and all ports along the Eastern Seaboard and the Intercoastal Waterway.

The County of Oswego is served by one private hospital: Oswego Hospital, with approximately 132 beds. There are also six private nursing homes. Mental health facilities are provided by the Oswego and Cayuga Counties Mental Health Services and various smaller, part-time clinics located throughout the County of Oswego.

The State University of New York at Oswego, with an enrollment of approximately 8,000, offers undergraduate and graduate programs leading to B.A., B.S., M.A. and M.S. degrees; Certificates of Advanced Study are also awarded. The 1,000-acre campus includes one mile of shoreline on Lake Ontario. The College, organized in 1861, became a charter member of the State University system in 1948.

Banking services are available within the District at JPMorgan Chase Bank, N.A., First Niagara, N.A., KeyBank, N.A., Pathfinder Bank, and NBT Bank, N.A.

In October 2013, Novelis Inc. completed a \$200 million expansion project which has added more than 100 jobs to its aluminum manufacturing plant in Oswego. The expansion added 182,000 sq. ft. to the 1.4 million sq. ft. plant and is the largest Novelis factory in North America.

On November 2, 2015, Entergy Corp. announced plans to close the FitzPatrick Nuclear Plant in Oswego County. Barring any unexpected intervention by State officials, the 850-megawatt facility will shut down in late 2016 or early 2017 and will begin the process of laying off its 615 employees. About half of the 615 workers at FitzPatrick Plant will be laid off when the plant shuts down in late 2016 or early 2017. The work force will be reduced further in subsequent few years as the reactor's spent nuclear fuel is transferred to on-site storage and the site is prepared for final decommissioning.

In August 2016, Gov. Andrew Cuomo announced the transition of the Fitzpatrick Nuclear plant to Exelon Generation saving hundreds of jobs. On April 1, 2017, Exelon assumed ownership and operation of the plant.

Source: District Officials.

## Population

The current estimated population of the District is 32,241. (Source: 2016 U.S. Census Bureau estimate)

## Major Employers

The following are the larger employers within or in close proximity to the District.

| <u>Name of Employer</u>                    | <u>Type of Business</u> | <u>Employees</u> |
|--|-------------------------|------------------|
| Oswego State University                    | University              | 1,730            |
| Oswego Health                              | Hospital/Human Services | 1,177            |
| County of Oswego                           | Government              | 1,100            |
| Exelon                                     | Utility                 | 1,025            |
| Novelis Corporation                        | Aluminum Products       | 928              |
| City School District of the City of Oswego | Education               | 697              |
| Walmart                                    | Retail                  | 482              |
| St. Luke Health Services                   | Human Services          | 308              |
| City of Oswego                             | Government              | 280              |
| Arise                                      | Human Services          | 152              |

Source: District Officials.

## Selected Wealth and Income Indicators

Per capita income statistics are not available for the District as such. The smallest areas for which such statistics are available, which includes the District, are the below listed Towns, City, and Counties. The figures set below with respect to such Towns, City and Counties are included for information only. It should not be inferred from the inclusion of such data in the Official Statement that the Towns, City and Counties are necessarily representative of the District, or vice versa.

|              | <u>Per Capita Income</u> |                  |                  | <u>Median Family Income</u> |                  |                  |
|--------------|--------------------------|------------------|------------------|-----------------------------|------------------|------------------|
|              | <u>2000</u>              | <u>2006-2010</u> | <u>2012-2016</u> | <u>2000</u>                 | <u>2006-2010</u> | <u>2012-2016</u> |
| City of:     |                          |                  |                  |                             |                  |                  |
| Oswego       | \$ 16,558                | \$ 20,621        | \$ 23,666        | \$ 41,613                   | \$ 56,636        | \$ 53,449        |
| Towns of:    |                          |                  |                  |                             |                  |                  |
| Minetto      | 23,404                   | 34,893           | 34,071           | 61,094                      | 74,107           | 85,795           |
| Oswego       | 14,835                   | 14,609           | 23,666           | 61,648                      | 71,818           | 53,449           |
| Scriba       | 17,939                   | 47,475           | 29,508           | 44,304                      | 67,824           | 70,263           |
| Sterling     | 15,912                   | 19,569           | 26,401           | 38,125                      | 47,448           | 64,500           |
| Volney       | 19,029                   | 23,546           | 25,112           | 46,408                      | 56,989           | 64,500           |
| Counties of: |                          |                  |                  |                             |                  |                  |
| Oswego       | 16,853                   | 21,604           | 24,284           | 43,821                      | 56,364           | 60,689           |
| Cayuga       | 18,003                   | 22,959           | 26,596           | 44,973                      | 58,761           | 65,261           |
| State of:    |                          |                  |                  |                             |                  |                  |
| New York     | 23,389                   | 30,948           | 34,212           | 51,691                      | 67,405           | 74,036           |

Source: U.S. Census Bureau, 2000 census, 2006-2010 and 2012-2016 American Community Survey data.

Note: 2013-2017 American Community Survey estimates are not available as of the date of this Official Statement.



## Unemployment Rate Statistics

Unemployment statistics are not available for the District as such. The smallest area for which such statistics are available (which includes the District) are the Counties of Oswego and Cayuga. The information set forth below with respect to the Counties is included for informational purposes only. It should not be implied from the inclusion of such data in this Official Statement that the Counties are necessarily representative of the District, or vice versa.

|                | <u>Annual Average</u> |             |             |             |             |             |             |
|----------------|-----------------------|-------------|-------------|-------------|-------------|-------------|-------------|
|                | <u>2011</u>           | <u>2012</u> | <u>2013</u> | <u>2014</u> | <u>2015</u> | <u>2016</u> | <u>2017</u> |
| Oswego County  | 10.8%                 | 11.0%       | 9.9%        | 8.1%        | 7.2%        | 6.5%        | 6.5%        |
| Cayuga County  | 8.1%                  | 8.3%        | 7.4%        | 6.0%        | 5.3%        | 5.1%        | 5.1%        |
| New York State | 8.3%                  | 8.5%        | 7.7%        | 6.3%        | 5.3%        | 4.8%        | 4.7%        |

|                | <u>2018 Monthly Figures</u> |            |            |            |            |            |            |            |             |
|----------------|-----------------------------|------------|------------|------------|------------|------------|------------|------------|-------------|
|                | <u>Jan</u>                  | <u>Feb</u> | <u>Mar</u> | <u>Apr</u> | <u>May</u> | <u>Jun</u> | <u>Jul</u> | <u>Aug</u> | <u>Sept</u> |
| Oswego County  | 8.1%                        | 8.2%       | 7.4%       | 6.1%       | 5.0%       | 5.4%       | 5.3%       | N/A        | N/A         |
| Cayuga County  | 6.4%                        | 6.5%       | 6.1%       | 5.2%       | 4.3%       | 4.4%       | 4.5%       | N/A        | N/A         |
| New York State | 5.1%                        | 5.1%       | 4.8%       | 4.3%       | 3.7%       | 4.2%       | 4.2%       | N/A        | N/A         |

Source: Department of Labor, State of New York. (Note: Figures not seasonally adjusted).

Note: Unemployment rates for August and September 2018 are unavailable as of the date of this Official Statement.

## Financial Organization

Pursuant to the Local Finance Law, the President of the Board is the chief fiscal officer of the District. However, certain financial management functions of the District are the responsibility of the Superintendent of Schools.

## Form of School Government

Subject to the provisions of the State Constitution, the District operates pursuant to the Education Law, the Local Finance Law, other laws generally applicable to the School District, and any special laws applicable to the District. Under such laws, there is no authority for the School District to have a charter or adopt local laws.

The legislative power of the District is vested in the Board of Education of the School District (the "Board" or the "Board of Education"). Each year an election is held within the District to elect one or more members to the Board. The Board consists of seven members with overlapping three-year terms. Therefore, as nearly as practicable, an equal number of members are elected to the Board each year.

During the first week in July of each year the Board meets for the purpose of reorganization. At that time an election is held by the Board to elect a President and Vice President and to appoint other School District officials including the Superintendent of Schools and the School District Clerk, if necessary.

## Budgetary Procedures

Pursuant to the Education Law, the Board annually prepares or causes to be prepared a tentative budget of the District for the ensuing fiscal year. The Board causes to be printed or otherwise reproduced at least one hundred copies of the tentative budget. The tentative budget, together with copies thereof, is filed with the Clerk of the Board at least thirty days prior to the beginning of the ensuing fiscal year.

The Education Law requires certain city school districts, including the District, to submit the proposed annual budget for each school year for approval by the voters of the District at the annual District meeting. The Education Law precludes the District from incurring any liability in excess of the amount approved by the voters at such District meeting unless otherwise authorized to do so by law. The Education Law authorizes boards of education of certain school districts including the School District, to levy and collect a bond, and to expend same, for ordinary and contingent expenses of such school districts and for teachers' salaries, if the voters fail to vote a sum for same.

Pursuant to the Tax Cap Law (as defined herein), beginning with the 2012 – 2013 fiscal year, a simple majority vote is needed to approve the proposed budget that does not exceed the tax levy limit. The maximum allowable tax levy is a multi-step formula that each school district must use to calculate its individual “tax levy limit.” In particular, the calculation adjusts a school district’s tax levy to reflect growth in the local tax base (if any) and the rate of inflation or 2 percent (whichever is lower). If the Board of Education adopts a proposed budget which requires a tax levy that is higher than the tax levy limit, then a supermajority (60 percent or more) of the votes will be necessary to pass the budget.

If the proposed budget is not approved by the required margin, the Board of Education may resubmit the original budget or a revised budget to the voters on the 3<sup>rd</sup> Tuesday in June, or adopt a contingency budget (which would provide for ordinary contingent expenses, including debt service) that levies a tax levy no greater than that of the prior fiscal year (i.e. a 0% increase in the tax levy).

If the resubmitted and/or revised budget is not approved by the required margin, the Board of Education must adopt a budget that requires a tax levy no greater than that of the prior fiscal year (i.e. a 0% increase in the tax levy). For a complete discussion of the Tax Cap Law, see “TAX INFORMATION –Tax Cap Law” herein.

#### *Recent Budget Votes*

The budget for the 2017-2018 fiscal year was adopted by the qualified voters of the District on May 16, 2017 by a vote of 1,503 to 700. The District’s adopted budget for 2017-2018 remains within the tax cap imposed by the Tax Cap Law.

The budget for the 2018-2019 fiscal year was adopted by the qualified voters of the District on May 15, 2018 by a vote of 1,391 to 900. The District’s adopted budget for 2018-2019 remains within the tax cap imposed by the Tax Cap Law.

#### **Investment Policy**

Pursuant to the statutes of the State of New York, the District is permitted to invest only in the following investments: (1) Special time deposits or certificates of deposits in a bank or trust company located and authorized to do business in the State of New York; (2) Obligations of the United States of America; (3) Obligations guaranteed by agencies of the United States of America where the payment of principal and interest is guaranteed by the United States of America; (4) Obligations of the State of New York; (5) With the approval of the New York State Comptroller, bond anticipation notes and revenue anticipation notes issued by any New York municipality or district corporation, other than the District; (6) Obligations of a New York public corporation which are made lawful investments by the District pursuant to another provision of law; (7) Certain certificates of participation issued on behalf of political subdivisions of the State of New York; and, (8) In the case of District moneys held in certain reserve funds established pursuant to law, obligations issued by the District. These statutes further require that all bank deposits, in excess of the amount insured under the Federal Deposit Insurance Act, be secured by either a pledge of eligible securities, an eligible surety bond or an eligible letter of credit, as those terms are defined in the law.

Consistent with the above statutory limitations, it is the District’s current policy to invest in: (1) obligations of the State of New York; (2) obligations of the United States Government, or any obligations for which principle and interest are fully guaranteed by the United States Government; (3) time deposits placed in a commercial bank authorized to do business in the State of New York, providing the account is collateralized as required by law (Banking Law section 237(2) prohibits a savings bank from accepting a deposit from a local government. This also applies to savings and loan associations); (4) transaction accounts (demand deposits) both interest bearing and non-interest bearing that do not require notice of withdrawal placed in a commercial bank authorized to do business in the State of New York, providing the account is collateralized as required by law; (5) certificates of deposits placed in a commercial bank authorized to do business in the State of New York providing the certificates are collateralized as required by law; (6) securities purchased pursuant to a repurchase agreement whereby one party purchases securities from a second party and the second party agrees to repurchase those same securities on a specific future date at an agreed rate of return (the interest rate).

The District is not authorized to invest in repurchase agreements or similar derivative type commitments.

## State Aid

The District receives financial assistance from the State. In its adopted budget for the 2018-2019 fiscal year, approximately 36.5% of the revenues of the District are estimated to be received in the form of State aid. If the State should not adopt its budget in a timely manner, in any year, municipalities and school districts in the State, including the District, may be affected by a delay in the payment of State aid.

The State is not constitutionally obligated to maintain or continue State aid to the District. No assurance can be given that present State aid levels will be maintained in the future. State budgetary restrictions, which could eliminate or substantially reduce State aid, could have a material adverse effect upon the District, requiring either a counterbalancing increase in revenues from other sources to the extent available, or a curtailment of expenditures (See also “MARKET AND RISK FACTORS”).

### *Building Aid*

A portion of the District’s State aid consists of building aid which is related to outstanding indebtedness for capital project purposes. In order to receive building aid, the District must have building plans and specifications approved by the Facilities Planning Unit of the State Education Department. A maximum construction and incidental cost allowance is computed for each building project that takes into account a pupil construction cost allowance and assigned pupil capacity. For each project financed with debt obligations, a bond percentage is computed. The bond percentage is derived from the ratio of total approved cost allowances to the total principal borrowed. Approved cost allowances are estimated until a project final cost report is completed.

Aid on debt service is generally paid in the current fiscal year provided such debt service is reported to the Commissioner of Education by November 15 of that year. Any debt service in excess of amounts reported by November 15 will not be aided until the following fiscal year. The building aid received is equal to the approved building expense, or bond percent, times the building aid ratio that is assigned to the District. The building aid ratio is calculated based on a formula that involves the full valuation per pupil in the District compared to a State-wide average.

Pursuant to the provisions of Chapter 760 of the Laws of 1963, the District is eligible to receive a Building Aid Estimate from the New York State Department of Education. Since the gross indebtedness of the District is within the debt limit, the District is not required to apply for a Building Aid Estimate. Based on 2018-2019 preliminary building aid ratios, the District State Building aid of approximately 86.8% for debt service on State Education Department approved expenditures from July 1, 2004 to the present.

The State building aid ratio is calculated each year based upon a formula which reflects Resident Weighted Average Daily Attendance (RWADA) and the full value per pupil compared with the State average. Consequently, the estimated aid will vary over the life of each issue. State building aid is further dependent upon the continued apportionment of funds by the State Legislature.

State aid to school districts within the State has declined in some recent years before increasing again in more recent years.

*School district fiscal year (2012-2013):* The State Legislature adopted the State budget on March 30, 2012. The budget included an increase of \$751 million in State aid for school districts.

The 2012-2013 State budget linked additional school aid to compliance with a new teacher evaluation process. A school district would not be eligible for an aid increase in 2012-2013 unless it had its teacher evaluation process reviewed and approved by the New York State Education Department by January 17, 2013. The New York State Education Department approved the District’s initial Annual Professional Performance Review Plan (APPR) on January 9, 2013. The most current APPR was approved on February 23, 2017.

*School district fiscal year (2013-2014):* The State Legislature adopted the State budget on March 29, 2013. The budget included an increase of \$1.0 billion in State aid for school districts.

*School district fiscal year (2014-2015):* The 2014-2015 State budget included a \$1.1 billion or 5.3% increase in State aid to school districts for the 2014-2015 school year. High-need school districts would receive 70% of the school aid increase. The 2014-2015 State budget restored \$602 million of Gap Elimination Adjustment (“GEA”) reductions that had been imposed on school districts from 2010-2011 to 2012-2013. The 2014-2015 State budget invested \$1.5 billion over five years to support the phase-in of a statewide universal full-day pre-kindergarten program.

The Smart Schools Bond Act was proposed as part of the 2014-2015 State budget and was subsequently approved by the voters of the State. The Smart Schools Bond Act authorizes the issuance of \$2 billion of general obligation bonds to finance improved educational technology and infrastructure to improve learning and opportunity for students throughout the State. The

District's estimated allocation of funds thereunder is \$1,789,840.

*School district fiscal year (2015-2016):* The 2015-2016 State budget included a partial reduction in the GEA with \$603 million in GEA cuts being restored, and provided an additional \$428 million in foundation aid and \$268 million in expense base aids which reimbursed school districts for prior year expenses in school construction, transportation, BOCES and special education services.

*School district fiscal year (2016-2017):* The 2016-17 State budget included a school aid increase of \$991 million over 2015-16, \$863 million of which consists of traditional operating aid. In addition to full-funding of expense based aids (\$408 million), the budget also includes a \$266 million increase in Foundation Aid and a \$189 million restoration to the Gap Elimination Adjustment. The bulk of the remaining increase included \$100 million in Community Schools Aid, an aid category, to support school districts that wish to create community schools. The funds may only be used for certain purposes such as providing health, mental health and nutritional services to students and their families. The District has not been allocated funds through the Community Schools Grant Initiative (CSGI).

Gap Elimination Adjustment (GEA). The GEA law was first introduced for the 2010-2011 fiscal year (although it existed in 2009-10 and was called "Deficit Reduction Assessment") as a way to help close the State's then \$10 billion budget deficit. Under the legislation, a portion of the funding shortfall at the State level is divided among all school districts throughout the State and reflected as a reduction in school district State aid. The GEA is a negative number, money that is deducted from the aid originally due to the District. The total GEA and Deficit Reduction Assessment reduction in school aid for the District amounted to approximately \$12.7 million. The District did not lose any additional State aid as a result of the GEA in 2016-2017 fiscal year as the Gap Elimination Adjustment was completely eliminated in the 2016-2017 Enacted State Budget.

*School district fiscal year (2017-2018):* The State 2017-18 Enacted Budget increased State aid to education by \$1.1 billion, including a \$700 million increase in Foundation Aid, bringing the total amount of State aid to education to \$25.8 billion or an increase of 4.4%. Expense-based aids to support school construction, pupil transportation, BOCES and special education were continued in full, as is the State's usual practice. Transportation aid increased by 5.5% and building aid increased by 4.8%. The State 2017-18 Enacted Budget continued to link school aid increases for 2017-18 and 2018-19 to teacher and principal evaluation plans approved by September 1 of the current year in compliance with Education Law Section 3012-d. The State 2017-18 Enacted Budget allows the Governor to reduce aid to school districts mid-year if receipts from the federal government are less than what was expected. The Legislature then will have 90 days to approve the Governor's plan.

*School district fiscal year (2018-2019):* The State's 2018-19 Enacted Budget includes nearly \$1 billion in additional education funding, representing a 3.9% increase over 2017-18. Approximately \$859 million of that increase is comprised of traditional public school aid, including increased Foundation Aid and full-funding of expense-based aids. Formula-based school aid now stands at \$26.03 billion statewide, a 3.4% increase over the last year. The State's 2018-19 Enacted Budget includes an increase of \$618 million in Foundation Aid for school districts. Foundation Aid now totals nearly \$17.8 billion statewide. For the seventh consecutive year, the Foundation Aid increase will be distributed using a one year, off formula methodology. The State's 2018-19 Enacted Budget guarantees that all school districts receive an increase in Foundation Aid over their 2017-18 levels. \$50 million of the Foundation Aid increase will be "set aside" for certain school districts to fund community schools. The State's 2018-19 Enacted Budget fully funds all expense-based aid for 2018-19, including building, transportation, BOCES and special education aid. These categories serve as State reimbursements for school district expenses made in the prior year, based on school district-specific aid ratios. A total of \$240 million was approved for increases in all expense-based aids in 2018-19.

#### *State Aid Litigation*

In January 2001, the State Supreme Court issued a decision in *Campaign for Fiscal Equity v. New York* mandating that the system of apportionment of State aid to school districts within the State be restructured by the Governor and the State Legislature. On June 25, 2002, the Appellate Division of the State Supreme Court reversed that decision. On June 26, 2003, the State Court of Appeals, the highest court in the State, reversed the Appellate Division, holding that the State must, by July 30, 2004, ascertain the actual cost of providing a sound basic education, enact reforms to the system of school funding and ensure a system of accountability for such reforms. The Court of Appeals further modified the decision of the Appellate Division by deciding against a Statewide remedy and instead limited its ruling solely to the New York City school system.

After further litigation, on appeal in 2006, the Court of Appeals held that \$1.93 billion of additional funds for the New York City schools – as initially proposed by the Governor and presented to the Legislature as an amount sufficient to provide a sound basic education – was reasonably determined. State legislative reforms in the wake of The Campaign for Fiscal Equity decision included increased accountability for expenditure of State funds and collapsing over 30 categories of school aid for school districts in the State into one classroom operating formula referred to as foundation aid. The stated purpose of foundation aid is to prioritize funding distribution based upon student need. As a result of the Court of Appeals ruling schools were to receive \$5.5 billion increase in foundation aid over a four fiscal year phase-in covering 2007 to 2011.

In school district fiscal year 2009-2010, foundation aid funding was frozen by the State Legislature to the prior fiscal year level, and in the fiscal year thereafter foundation aid funding was reduced through a “gap elimination adjustment” as described above, and other aid adjustments. The final phase-in of foundation aid as originally projected has not occurred as of this date.

A case related to the Campaign for Fiscal Equity, Inc. v. State of New York was heard on appeal on May 30, 2017 in New Yorkers for Students’ Educational Rights v. State of New York (“NYSER”) and a consolidated case on the right to a sound basic education. The NYSER lawsuit asserts that the State has failed to comply with the original decision in the Court of Appeals in the Campaign for Fiscal Equity case, and asks the Court of Appeals to require the State to develop new methodologies, formulas and mechanisms for determining State aid, to fully fund the foundation aid formula, to eliminate the supermajority requirement for voter approval of budgets which increase school district property tax levies above the property tax cap limitation, and related matters. On June 27, 2017, the Court of Appeals held that the plaintiffs causes of action were properly dismissed by the earlier Appellate Division decision except insofar as two causes of action regarding accountability mechanisms and sufficient State funding for a “sound basic education” as applicable solely to the school districts in New York City and Syracuse. The Court emphasized its previous ruling in the CFE case that absent “gross education inadequacies”, claims regarding state funding for a “sound basic education” must be made on a district-by-district basis based on the specific facts therein.

There can be no assurance that the State appropriation for building aid and other State aid to school districts will be continued in future years, either pursuant to existing formulas or in any form whatsoever. State aid, including building aid appropriated and apportioned to the District, can be paid only if the State has such monies available therefor. The availability of such monies and the timeliness of such payment could be affected by a delay in the adoption of the State budget or their elimination therefrom.

### State Aid Revenues

The following table illustrates the percentage of total revenues of the District for each of the below completed fiscal years and budgeted new figures comprised of State aid.

| <u>Fiscal Year</u>    | <u>Total Revenues</u> <sup>(1)</sup> | <u>Total State Aid</u> <sup>(1)</sup> | <u>Percentage of<br/>Total Revenues<br/>Consisting of State Aid</u> |
|-----------------------|--------------------------------------|---------------------------------------|---|
| 2013-2014             | \$ 75,373,354                        | \$ 19,080,748                         | 25.31%  |
| 2014-2015             | 77,922,272                           | 20,008,783                            | 25.68%  |
| 2015-2016             | 80,131,544                           | 20,726,632                            | 25.87%  |
| 2016-2017             | 81,418,458                           | 23,732,700                            | 29.15%  |
| 2017-2018 (Unaudited) | 79,051,110                           | 24,837,163                            | 31.42%  |
| 2018-2019 (Budgeted)  | 84,115,075 <sup>(2)</sup>            | 30,665,836                            | 36.46%  |

<sup>(1)</sup> General Fund only.

<sup>(2)</sup> Includes interfund transfers and appropriated fund balance.

Source: Audited financial statements for the 2013-2014 fiscal year through and including the 2016-2017, unaudited financial statements for the 2017-2018 fiscal year and budget of the District for the 2018-2019 fiscal year. This table is not audited.

### District Facilities

| <u>Name</u>                         | <u>Grades</u> | <u>Capacity</u> |
|-------------------------------------|---------------|-----------------|
| Charles E. Riley Elementary School  | K-6           | 700             |
| Fitzhugh Park Elementary School     | K-6           | 640             |
| Fredrick Leighton Elementary School | K-6           | 500             |
| Kingsford Park Elementary School    | K-6           | 640             |
| Minetto Elementary School           | K-6           | 600             |
| Oswego Middle School                | 7-8           | 900             |
| Oswego High School                  | 9-12          | 1,433           |
| Education Center (District Office)  | ---           | ---             |

Source: District officials.

## Enrollment Trends

| <u>School Year</u> | <u>Actual Enrollment</u> | <u>School Year</u> | <u>Projected Enrollment</u> |
|--------------------|--------------------------|--------------------|-----------------------------|
| 2014-15            | 3,857                    | 2019-20            | 3,734                       |
| 2015-16            | 3,790                    | 2020-21            | 3,710                       |
| 2016-17            | 3,713                    | 2021-22            | 3,692                       |
| 2017-18            | 3,686                    | 2022-23            | 3,670                       |
| 2018-19            | 3,754                    | 2023-24            | 3,655                       |

Source: District officials.

## District Employees

The number of persons employed by the District, the collective bargaining agents, if any, which represent them and the dates of expiration of the various collective bargaining agreements are presented in the table below.

| <u>Number of Employees</u> | <u>Bargaining Unit</u>                                | <u>Contract Expiration Date</u> <sup>(1)</sup> |
|----------------------------|---|--|
| 433                        | Oswego Classroom Teachers' Association (OCTA)         | June 30, 2020                                  |
| 15                         | Association of Administrative Personnel (AAP)         | June 30, 2016                                  |
| 148                        | Civil Service Employees' Association (CSEA)           | June 30, 2021                                  |
| 253                        | Oswego Per Diem Substitute Teachers (OCTA II)         | June 30, 2016                                  |
| 3                          | Central Office Administrators/Supervisors Association | June 30, 2016                                  |

Source: District officials.

<sup>(1)</sup> Negotiations for the 2017-2018 fiscal year for AAP, Per Diem Substitute Teachers and Central Office Administrators, Supervisors are still in progress.

## Status and Financing of Employee Pension Benefits

Substantially all employees of the District are members of either the New York State and Local Employees' Retirement System ("ERS") (for non-teaching and non-certified administrative employees) or the New York State Teachers' Retirement System ("TRS") (for teachers and certified administrators). (Both Systems are referred to together hereinafter as the "Retirement Systems" where appropriate.) These Retirement Systems are cost-sharing multiple public employer retirement systems. The obligation of employers and employees to contribute and the benefits to employees are governed by the New York State Retirement and Social Security Law (the "Retirement System Law"). The Retirement Systems offer a wide range of plans and benefits which are related to years of service and final average salary, vesting of retirement benefits, death and disability benefits and optional methods of benefit payments. All benefits generally vest after ten years of credited service. The Retirement System Law generally provides that all participating employers in each retirement system are jointly and severally liable for any unfunded amounts. Such amounts are collected through annual billings to all participating employers. Generally, all employees, except certain part-time employees, participate in the Retirement Systems. The Retirement Systems are non-contributory with respect to members hired prior to July 27, 1976. All members working less than ten years must contribute 3% of gross annual salary towards the cost of retirement programs.

On December 12, 2009, a new Tier V was signed into law. The legislation created a new Tier V pension level, the most significant reform of the State's pension system in more than a quarter-century. Key components of Tier V include:

- Raising the minimum age at which most civilians can retire without penalty from 55 to 62 and imposing a penalty of up to 38% for any civilian who retires prior to age 62.
- Requiring ERS employees to continue contributing 3% of their salaries and TRS employees to continue contributing 3.5% toward pension costs so long as they accumulate additional pension credits.
- Increasing the minimum years of service required to draw a pension from 5 years to 10 years.
- Capping the amount of overtime that can be considered in the calculation of pension benefits for civilians at \$15,000 per year, and for police and firefighters at 15% of non-overtime wages.

On March 16, 2012, the Governor signed into law the Tier VI pension program, effective for new ERS and TRS employees hired after April 1, 2012. The Tier VI legislation provides for increased employee contribution rates of between 3% and 6%, an increase in the retirement age from 62 years to 63 years, a readjustment of the pension multiplier, and a change in the time period for the final average salary calculation from 3 years to 5 years. Tier VI employees will vest in the system after ten years of employment and will continue to make employee contribution throughout employment.

The District is required to contribute at an actuarially determined rate. The actual and budgeted contributions are as follows:

| <u>Year</u>           | <u>ERS</u>   | <u>TRS</u>   |
|-----------------------|--------------|--------------|
| 2012-2013             | \$ 1,513,695 | \$ 3,306,002 |
| 2013-2014             | 1,598,780    | 3,635,641    |
| 2014-2015             | 1,607,339    | 4,836,915    |
| 2015-2016             | 1,134,243    | 3,582,170    |
| 2016-2017             | 1,050,891    | 2,916,679    |
| 2017-2018 (Unaudited) | 1,117,639    | 3,343,060    |
| 2018-2019 (Budgeted)  | 1,238,544    | 3,095,677    |

Source: District officials.

Pursuant to various laws enacted between 1991 and 2002, the State Legislature authorized local governments to make available certain early retirement incentive programs to its employees. The District does not currently have any early retirement incentive programs.

Historical Trends and Contribution Rates. Historically there has been a State mandate requiring full (100%) funding of the annual actuarially required local governmental contribution out of current budgetary appropriations. With the strong performance of the Retirement System in the 1990s, the locally required annual contribution declined to zero. However, with the subsequent decline in the equity markets, the pension system became underfunded. As a result, required contributions increased substantially to 15% to 20% of payroll for the employees' and the police and fire retirement systems, respectively. Wide swings in the contribution rate resulted in budgetary planning problems for many participating local governments.

In 2003, Chapter 49 of the Laws of 2003 amended the Retirement and Social Security Law and the Local Finance Law. The amendments empowered the State Comptroller to implement a comprehensive structural reform program for ERS. The reform program established a minimum contribution for any local governmental employer equal to 4.5% of pensionable salaries for bills which were due December 15, 2003 and for all fiscal years thereafter, as a minimum annual contribution where the actual rate would otherwise be 4.5% or less due to the investment performance of the fund. In addition, the reform program instituted a billing system to match the budget cycle of municipalities and school districts that will advise such employers over one year in advance concerning actual pension contribution rates for the next annual billing cycle. Under the previous method, the requisite ERS contributions for a fiscal year could not be determined until after the local budget adoption process was complete. Under the new system, a contribution for a given fiscal year is based on the valuation of the pension fund on the prior April 1 of the calendar year preceding the contribution due date instead of the following April 1 in the year of contribution so that the exact amount may now be included in a budget.

Chapter 57 of the Laws of 2010 (Part TT) amended the Retirement and Social Security Law to authorize participating employers, if they so elect, to amortize an eligible portion of their annual required contributions to ERS when employer contribution rates rise above certain levels. The option to amortize the eligible portion began with the annual contribution due February 1, 2011. The amortizable portion of an annual required contribution is based on a "graded" rate by the State Comptroller in accordance with formulas provided in Chapter 57. Amortized contributions are to be paid in equal annual installments over a ten-year period, but may be prepaid at any time. Interest is to be charged on the unpaid amortized portion at a rate to be determined by State Comptroller, which approximates a market rate of return on taxable fixed rate securities of a comparable duration issued by comparable issuers. The interest rate is established annually for that year's amortized amount and then applies to the entire ten years of the amortization cycle of that amount. When in any fiscal year, the participating employer's graded payment eliminates all balances owed on prior amortized amounts, any remaining graded payments are to be paid into an employer contribution reserve fund established by the State Comptroller for the employer, to the extent that amortizing employer has no currently unpaid prior amortized amounts, for future such use.

The District is not amortizing any pension payments nor has the intent to do so in the foreseeable future.

Stable Rate Pension Contribution Option: The Enacted 2013-14 State Budget includes a provision that would provide local governments and school districts, including the District, with the option to "lock-in" long-term, stable rate pension contributions for a period of years determined by the State Comptroller and ERS and TRS. The stable rates would be 12% for ERS and 14% for TRS. The pension contribution rates under this program would reduce near-term payments for employers, but will require higher than normal contributions in later years. The District did not participate in the Stable Rate Pension Contribution Option nor does it intend to do so in the foreseeable future.

A chart of average ERS and TRS rates as a percent of payroll (2014 to 2019) is shown below:

| <u>Year</u> | <u>ERS</u> | <u>TRS</u> |
|-------------|------------|------------|
| 2013-14     | 20.9%      | 16.25%     |
| 2014-15     | 20.1       | 17.53      |
| 2015-16     | 18.2       | 13.26      |
| 2016-17     | 15.5       | 11.72      |
| 2017-18     | 15.3       | 9.80       |
| 2018-19     | 14.9       | 10.62      |

The investment of monies, and assumptions underlying same, of the Retirement Systems covering the District's employees is not subject to the direction of the District. Thus, it is not possible to predict, control or prepare for future unfunded accrued actuarial liabilities of the Retirement Systems ("UAALs"). The UAAL is the difference between total actuarially accrued liabilities and actuarially calculated assets available for the payment of such benefits. The UAAL is based on assumptions as to retirement age, mortality, projected salary increases attributed to inflation, across-the-board raises and merit raises, increases in retirement benefits, cost-of-living adjustments, valuation of current assets, investment return and other matters. Such UAALs could be substantial in the future, requiring significantly increased contributions from the District which could affect other budgetary matters. Concerned investors should contact the Retirement Systems administrative staff for further information on the latest actuarial valuations of the Retirement Systems.

### **Other Post-Employment Benefits**

Healthcare Benefits. It should also be noted that the District provides employment healthcare benefits to various categories of former employees. These costs may be expected to rise substantially in the future. There is now an accounting rule that requires governmental entities, such as the District, to account for employment healthcare benefits as it accounts for vested pension benefits. GASB Statement No. 45 ("GASB 45") of the Governmental Accounting Standards Board ("GASB"), described below, requires such accounting.

School districts and Boards of Cooperative Educational Services, unlike other municipal units of government in the State, have been prohibited from reducing health benefits received by or increasing health care contributions paid by retirees below the level of benefits or contributions afforded to or required from active employees since the implementation of Chapter 729 of the Laws of 1994. Legislative attempts to provide similar protection to retirees of other local units of government in the State have not succeeded as of this date. Nevertheless, many such retirees of all varieties of municipal units in the State do presently receive such benefits.

GASB 45 and OPEB. OPEB refers to "other post-employment benefits," meaning other than pension benefits, disability benefits and OPEB consist primarily of health care benefits, and may include other benefits such as disability benefits and life insurance. Until now, these benefits have generally been administered on a pay-as-you-go basis and have not been reported as a liability on governmental financial statements.

GASB 45 requires municipalities and school districts to account for OPEB liabilities much like they already account for pension liabilities, generally adopting the actuarial methodologies used for pensions, with adjustments for the different characteristics of OPEB and the fact that most municipalities and school districts have not set aside any funds against this liability. Unlike GASB 27, which covers accounting for pensions, GASB 45 does not require municipalities or school districts to report a net OPEB obligation at the start.

Under GASB 45, based on actuarial valuation, an annual required contribution ("ARC") will be determined for each municipality or school district. The ARC is the sum of (a) the normal cost for the year (the present value of future benefits being earned by current employees) plus (b) amortization of the unfunded accrued liability (benefits already earned by current and former employees but not yet provided for), using an amortization period of not more than 30 years. If a municipality or school district contributes an amount less than the ARC, a net OPEB obligation will result, which is required to be recorded as a liability on its financial statements.

GASB 45 does not require that the unfunded liability actually be amortized nor that it be advance funded, only that the municipality or school district account for its unfunded accrued liability and compliance in meeting its ARC.



The District contracted with Armory Associates, LLC, to calculate its OPEB in accordance with GASB 45. Based on the most recent actuarial valuation, the following tables show the components of the District's annual OPEB cost, the amount actuarially contributed to the plan, changes in the District's net OPEB obligation and funding status for the fiscal years ending June 30, 2016 and 2017:

| <b><i>Annual OPEB Cost and Net OPEB Obligation:</i></b> | <b><u>2016</u></b>    | <b><u>2017</u></b>    |
|---|-----------------------|-----------------------|
| Annual required contribution (ARC)                      | \$ 31,896,623         | \$ 34,048,746         |
| Interest on net OPEB obligation                         | 4,423,076             | 5,291,913             |
| Adjustment to ARC                                       | <u>(7,156,564)</u>    | <u>(8,802,743)</u>    |
| Annual OPEB cost (expense)                              | 29,163,135            | 30,537,916            |
| Contributions made                                      | <u>(7,442,201)</u>    | <u>(8,150,661)</u>    |
| Increase in net OPEB obligation                         | 21,720,934            | 22,387,255            |
| Net OPEB obligation - beginning of year                 | <u>110,576,897</u>    | <u>132,297,831</u>    |
| Net OPEB obligation - end of year                       | <u>\$ 132,297,831</u> | <u>\$ 154,685,086</u> |
| Percentage of annual OPEB cost contributed              | 25.52%                | 26.69%                |

|  |                       |                       |
|--|-----------------------|-----------------------|
| <b><i>Funding Status:</i></b>                |                       |                       |
| Actuarial Accrued Liability (AAL)            | \$ 303,064,434        | \$ 319,242,452        |
| Actuarial Value of Assets                    | <u>0</u>              | <u>0</u>              |
| Unfunded Actuarial Accrued Liability (UAAL)  | <u>\$ 303,064,434</u> | <u>\$ 319,242,452</u> |
| Funded Ratio (Assets as a Percentage of AAL) | 0.0%                  | 0.0%                  |

| <u>Fiscal<br/>Year Ended</u> | <u>Annual<br/>OPEB Cost</u> | <u>Percentage of<br/>Annual OPEB<br/>Cost Contributed</u> | <u>Net OPEB<br/>Obligation</u> |
|------------------------------|-----------------------------|---|--------------------------------|
| 2017                         | \$ 30,537,916               | 26.69%  | \$ 154,685,086                 |
| 2016                         | 29,163,135                  | 25.52   | 132,297,831                    |
| 2015                         | 24,759,437                  | 26.33   | 110,576,897                    |
| 2014                         | 24,759,437                  | 26.33   | 92,337,202                     |
| 2013                         | 24,078,712                  | 25.51   | 74,097,507                     |

The aforementioned liability and ARC are recognized and will be disclosed in accordance with GASB 45 standards in the District's audited financial statements.

**Summary of Changes from the Last Valuation.**

In June 2015, the Governmental Accounting Standards Board issued GASB Statement 75 ("GASB 75"), which when implemented will supersede and eliminate GASB 45. GASB 75 establishes new standards for recognizing and measuring OPEB liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. Municipalities and school districts are required to account for OPEB within the financial statements rather than only noted in the footnotes as previously required by GASB 45. GASB 75 is required to be implemented for all municipalities and school districts in the fiscal year beginning after June 2017. Actuarial valuation will be required every two years for GASB 75.

The first actuarial valuation under GASB 75 was completed for the fiscal year ending June 30, 2018. The following outlines the changes to the Total OPEB Liability during the 2018 fiscal year, by source.

|  |                        |
|--|------------------------|
| Balance at July 1, 2017                            | <u>\$ 322,896,597</u>  |
| Changes for the year:                              |                        |
| Service cost                                       | \$ 11,038,711          |
| Interest   | 9,425,013              |
| Changes of Benefit Terms                           | (15,098,360)           |
| Differences between expected and actual experience | 9,233,530              |
| Changes in assumptions or other inputs             | (76,175,877)           |
| Benefit payments                                   | <u>(6,466,146)</u>     |
| Net Changes  | <u>\$ (68,043,129)</u> |
| Balance at June 30, 2018                           | <u>\$ 254,853,468</u>  |

Note: The above tables are not audited.

Legislation has been introduced in the State Legislature (A.3636, S.4279) to authorize local governments and other public entities to establish trusts to accumulate and disburse funds through governing board appropriation for payment of OPEB liabilities. This legislation would authorize the establishment of a trust by resolution of the local government's governing body which would serve as the trustee (unless trustee authority is delegated to the local government's chief fiscal officer). Trust investments would be held by the State Comptroller as sole custodian for investment in accordance with the written investment policy developed by the trustee and the written agreement between the trust and the State Comptroller. Trust funds would not be subject to local government creditor claims, and local government officers would not be subject to liability for loss on investments in the trust.

There is no authority in current State law to establish a trust account or reserve fund for this liability. The District has reserved \$0 towards its OPEB liability. The District funds this liability on a pay-as-you-go basis.

The District's unfunded actuarial accrued OPEB liability could have a material adverse impact upon the District's finances and could force the District to reduce services, raise taxes or both.

Actuarial valuation will be required every 2 years for OPEB plans with more than 200 members, every 3 years if there are fewer than 200 members.

In April 2015, the State Comptroller announced legislation to create an optional investment pool to help the State and local governments fund retiree health insurance and other post-employment benefits. The proposed legislation would allow the following:

- Authorize the creation of irrevocable OPEB trusts, not part of the New York State Common Retirement Fund, so that New York state and its local governments can, at their option, help fund their OPEB liabilities;
- Establish an OPEB investment fund in the sole custody of the State Comptroller for the investment of OPEB assets of the state and participating eligible local governments;
- Designate the president of the Civil Service Commission as the trustee of the state's OPEB trust and the governing boards as trustee for local governments; and
- Allow school districts to transfer certain excess reserve balances to an OPEB trust once it is established.

Under the State Comptroller's proposal, there are no restrictions on the amount a government can deposit into the trust. It is not possible to predict whether the Comptroller's proposed legislation will be enacted into law.

## **Other Information**

The statutory authority for the power to spend money for the objects or purposes, or to accomplish the objects or purposes, for which the Bonds are to be issued is the Education Law and the Local Finance Law.

The District is in compliance with the procedure for the publication of the estoppel notice with respect to the Bonds as provided in Title 6 of Article 2 of the Local Finance Law.

No principal or interest upon any obligation of the District is past due.

The fiscal year of the District is July 1 to June 30.

This Official Statement does not include the financial data of any political subdivision having power to levy taxes within the School District, except as set forth under the heading "Estimated Overlapping Indebtedness" herein.

**THE REMAINDER OF THIS PAGE IS LEFT INTENTIONALLY BLANK**

## The State Comptroller's Fiscal Stress Monitoring System

The New York State Comptroller has reported that New York State's school districts and municipalities are facing significant fiscal challenges. As a result, the Office of the State Comptroller has developed a Fiscal Stress Monitoring System ("FSMS") to provide independent, objectively measured and quantifiable information to school district and municipal officials, taxpayers and policy makers regarding the various levels of fiscal stress under which the State's school districts and municipalities are operating.

The fiscal stress scores are based on financial information submitted as part of each school district's ST-3 report filed with the State Education Department annually, and each municipality's annual report filed with the State Comptroller. Using financial indicators that include year-end fund balance, cash position and patterns of operating deficits, the system creates an overall fiscal stress score which classifies whether a school district or municipality is in "significant fiscal stress", in "moderate fiscal stress," as "susceptible to fiscal stress" or "no designation". Entities that do not accumulate the number of points that would place them in a stress category will receive a financial score but will be classified in a category of "no designation." This classification should not be interpreted to imply that the entity is completely free of fiscal stress conditions. Rather, the entity's financial information, when objectively scored according to the FSMS criteria, did not generate sufficient points to place them in one of the three established stress categories.

The reports of the State Comptroller for the past five fiscal years of the District are as follows:

| <u>Fiscal Year Ending In</u> | <u>Stress Designation</u>    | <u>Fiscal Score</u> |
|------------------------------|------------------------------|---------------------|
| 2017                         | No Designation               | 13.3%               |
| 2016                         | No Designation               | 20.0%               |
| 2015                         | Susceptible to Fiscal Stress | 26.7%               |
| 2014                         | No Designation               | 13.3%               |
| 2013                         | Susceptible to Fiscal Stress | 40.0%               |

Source: Website of the Office of the New York State Comptroller.

Note: Reference to website implies no warranty of accuracy of information therein.

## New York State Comptroller Report of Examination

The State Comptroller's office, i.e., the Department of Audit and Control, periodically performs a compliance review to ascertain whether the District has complied with the requirements of various State and Federal statutes. These audits can be found by visiting the Audits of Local Governments section of the Office of the State Comptroller website.

The most recent such audit report dated September 16, 2016 reviewed the District's financial condition and nonresident tuition for foster students for the period July 1, 2014 through December 31, 2015.

### Key Findings

- The Board does not have a multiyear financial plan.
- The District does not have an effective process to identify all nonresident foster students receiving educational services and bill their school districts for those services.
- The District did not bill and collect about \$237,000 in reimbursement for students.

### Key Recommendations

- Develop and adopt a multiyear financial operating plan to provide a framework for future budgets and to facilitate the District's management of financial operations.
- Develop and communicate procedures to ensure that nonresident foster students are properly identified and that accurate bills are prepared and submitted to school districts of origin in a timely manner.
- Bill or rebill the appropriate school districts for services provided in past years to nonresident foster students. District officials should contact the State Education Department to determine if there is any limitation on previous years that can be billed.

A copy of the complete report and response can be found via the website of the Office of the New York State Comptroller.

There are no State Comptrollers audits of the District that are currently in progress or pending release.

Note: Reference to website implies no warranty of accuracy of information therein.

## Financial Statements

The District retains independent certified public accountants. The last audit report covers the period ending June 30, 2017 and is attached hereto as "APPENDIX – D". In addition, the State Comptroller's office, i.e., the Department of Audit and Control, periodically performs a compliance review to ascertain whether the District has complied with the requirements of various State and Federal statutes. Certain financial information of the District can be found attached as Appendices to the Official Statement. The District's audited report for the fiscal year ending June 30, 2018 is expected to be available by October 2018.

The District complies with the Uniform System of Accounts as prescribed for Districts in New York State by the State. This system differs from generally accepted accounting principles as prescribed by the American Institute of Certified Public Accountants' Industry Audit Guide, "Audits of State and Local Governmental Units", and codified in Government Accounting, Auditing and Financial Reporting (GAAFR), published by the Governmental Accounting Standards Board (GASB).

Beginning with the fiscal year ending June 30, 2003, the District issues its financial statements in accordance with GASB Statement No. 34. This statement includes reporting of all assets including infrastructure and depreciation in the Government Wide Statement of Activities, as well as the Management's Discussion and Analysis.

Note: Reference to website implies no warranty of accuracy of information therein.

## TAX INFORMATION

### Taxable Valuations

| <u>Fiscal Year Ending June 30:</u>    | <u>2015</u>     | <u>2016</u>                    | <u>2017</u>     | <u>2018</u>     | <u>2019</u>     |
|---------------------------------------|-----------------|--------------------------------|-----------------|-----------------|-----------------|
| Taxable Assessed Value                | \$2,586,588,066 | \$1,134,829,991 <sup>(1)</sup> | \$1,385,685,171 | \$1,394,504,630 | \$1,421,125,851 |
| Taxable Full Valuation <sup>(2)</sup> | 2,586,588,066   | 1,334,829,991                  | 1,385,685,171   | 1,446,081,969   | 1,429,792,503   |
| Taxable Full Valuation <sup>(3)</sup> | 2,616,634,468   | 1,433,327,179                  | 1,433,658,541   | 1,428,267,129   | N/A             |

(1) Change in assessment due to Nine Mile I and II on "PILOT" agreement.

(2) Full Valuation computed using regular State Equalization Rates.

(3) Full Valuation computed using regular Special State Equalization Rates. Special State Equalization Ratios are used solely for purposes of computing the District's constitutional debt limit. See "APPENDIX - C" for the computation of full valuation using regular and special State equalization ratios, respectively.

Note: See "TAX INFORMATION - Tax Levy and Tax Collection Record" herein for additional information regarding the PILOT agreement.

### Tax Rates Per \$1,000 (Assessed)

| <u>Fiscal Year Ending June 30:</u> | <u>2015</u> | <u>2016</u> | <u>2017</u> | <u>2018</u> | <u>2019</u> |
|------------------------------------|-------------|-------------|-------------|-------------|-------------|
| City of: Oswego                    | \$ 19.72    | \$ 21.19    | \$ 20.83    | \$ 20.45    | \$ 20.46    |
| Towns of: Minetto                  | 19.72       | 21.19       | 20.83       | 20.45       | 20.46       |
| Oswego                             | 19.72       | 21.19       | 20.83       | 21.30       | 21.31       |
| Scriba                             | 19.72       | 21.19       | 20.83       | 23.72       | 20.46       |
| Sterling                           | 19.72       | 21.19       | 20.83       | 20.45       | 20.46       |
| Volney                             | 19.72       | 21.19       | 20.83       | 20.45       | 20.46       |

## Tax Collection Procedure

The District's taxes are payable in two equal installments to an appointed tax collector for the District. School taxes levied are collected by the District. Also, the District has a tax "Lock Box" arrangement with JPMorgan Chase Bank for mail payments. The first tax installment is payable during the month of October without penalty. If paid after October 31, a penalty of 2% is imposed from October 1, increasing by 1% each month and capped at 5% through the end of February. The second tax installment is payable during the month of February without penalty. If paid after February 28, a penalty of 1% is imposed from February 1. All unpaid taxes and penalties are turned over to the City and Oswego and Cayuga Counties and additional penalties are added.

Uncollected District taxes in the towns are returned to the respective Counties who reimburse the District in full in the same fiscal year in which the taxes were levied. Uncollected School taxes in the City are returned to the City for collection under Section 1332 of the Real Property Tax Law. The District also includes a tax overlay in its budget.

## Tax Levy and Tax Collection Record

| <u>Fiscal Year Ending June 30:</u> | <u>2015</u>   | <u>2016</u>   | <u>2017</u>   | <u>2018</u>   | <u>2019</u>   |
|------------------------------------|---------------|---------------|---------------|---------------|---------------|
| Total Tax Levy                     | \$ 51,018,038 | \$ 28,169,825 | \$ 28,874,071 | \$ 29,590,912 | \$ 29,253,414 |
| Amount Uncollected <sup>(1)</sup>  | 1,665,522     | 1,747,878     | 1,739,652     | 1,713,768     | N/A           |
| % Uncollected                      | 3.26%         | 6.20%         | 6.02%         | 5.79%         | N/A           |

<sup>(1)</sup> See "Tax Collection Procedure."

In November of 2015, the Board of Education approved a six year Payment In Lieu of Tax "PILOT" agreement with Constellation Energy Nuclear Group, LLC for the two nuclear power plants located within District boundaries. This agreement was made in concert with the District, Town of Scriba and County.

The affected municipalities, including the District, agreed to a schedule of payments in lieu of taxes from Constellation Energy Nuclear Group, LLC. The schedule of payments for the district is as follows:

|       |           |                   |
|-------|-----------|-------------------|
| Yr 1  | 2014-2015 | \$ 25,534,686     |
| Yr 2  | 2015-2016 | 23,000,000        |
| Yr 3  | 2016-2017 | 21,000,000        |
| Yr 4  | 2017-2018 | 17,000,000        |
| Yr 5  | 2018-2019 | 16,605,857        |
| Yr 6  | 2019-2020 | <u>16,605,857</u> |
| Total |           | \$119,746,400     |

This PILOT as covered under Real Property Tax Law (RPTL) 485 effect of the aforementioned Constellation Energy Nuclear Group, LLC transactions on the District's tax levy will not affect the amount of the District's State aid. In the event Constellation Energy Nuclear Group shall work to put in place an RPTL 412-a exemption to replace RPTL 485, the District will appear less wealthy which in turn will increase their state aid allocation. While a change in the PILOT exemption decreases a school district's State aid, the effect of assessment changes is not immediate but lags three years.

**THE REMAINDER OF THIS PAGE IS LEFT INTENTIONALLY BLANK**

## Real Property Tax Revenues

The following table illustrates the percentage of total revenues of the District for each of the below completed fiscal years and budgeted figures comprised of real property taxes and PILOT payments:

| <u>Fiscal Year</u>    | <u>Total Revenues</u>     | <u>Total Property<br/>Tax &amp; PILOT</u> | <u>Percentage of<br/>Total Revenues<br/>Consisting of<br/>Property Tax &amp; PILOT</u> |
|-----------------------|---------------------------|---|--|
| 2013-2014             | \$ 75,373,354             | \$ 54,693,420                             | 72.56%   |
| 2014-2015             | 77,922,272                | 50,069,611                                | 64.26%   |
| 2015-2016             | 80,131,544                | 56,170,361                                | 70.10%   |
| 2016-2017             | 81,418,458                | 54,337,129                                | 66.74%   |
| 2017-2018 (Unaudited) | 79,051,110                | 50,708,457                                | 64.15%   |
| 2018-2019 (Budgeted)  | 84,115,075 <sup>(2)</sup> | 49,257,372                                | 58.59%   |

<sup>(1)</sup> Includes interfund transfers and appropriated fund balance.

Source: Audited financial statements for the 2013-2014 fiscal year through and including the 2016-2017, unaudited financial statements for the 2017-2018 fiscal year and budget of the District for the 2018-2019 fiscal year. This table is not audited.

## Larger Taxpayers 2017 for 2017-2018 Tax Roll

| <u>Name</u>             | <u>Type</u>             | <u>Estimated Taxable<br/>Full Valuation</u> |
|-------------------------|-------------------------|---|
| Oswego Harbor Power     | Utility                 | \$ 119,700,987                              |
| Niagara Mohawk          | Utility                 | 92,145,955                                  |
| Novelis Corp            | Manufacturing           | 14,625,600                                  |
| Oswego Development      | Real Estate             | 11,485,000                                  |
| Erie Blvd Hydropower    | Utility                 | 10,629,000                                  |
| Wal Mart                | Retail                  | 8,800,000                                   |
| DKR Oswego              | Commercial              | 6,500,000                                   |
| GEO Hotel Corp          | Hotel                   | 5,800,000                                   |
| Lowe's Home Improvement | Retail                  | 5,675,000                                   |
| Bishop's Commons        | Assisted Living Housing | 5,200,000                                   |

The ten largest taxpayers listed above have a total full valuation of \$280,561,542, which represents 19.4% of the 2017-2018 tax base of the School District.

The District has pending tax certioraris with a total potential liability of \$198,638 (excluding interest). The District has a \$1,034,491 reserve established for Tax Certioraris.

Note: Information for the 2018-2019 Tax Roll is not available as of the date of this Official Statement.

Source: District Tax Rolls.

## STAR – School Tax Exemption

The STAR (School Tax Relief) program provides State-funded exemptions from school property taxes to homeowners for their primary residences. School districts are reimbursed by the State for real property taxes exempted pursuant to the STAR Program.

Homeowners over 65 years of age with household adjusted gross incomes, less the taxable amount of total distributions from individual retirement accounts and undisclosed retirement annuities ("STAR Adjusted Gross Income") of \$86,000 and \$86,300 for 2018 and 2019, respectively or less, increased annually according to a Cost-of-Living adjustment, are eligible for an "enhanced" exemption. Other homeowners with household STAR Adjusted Gross Income not in excess of \$500,000 are eligible for a "basic" exemption on their primary residence.

The below table lists the basic and enhanced exemption amounts for the municipalities applicable to the District for the 2017-2018 fiscal year:

| <u><b>Municipality</b></u> | <u><b>Enhanced Exemption</b></u> | <u><b>Basic Exemption</b></u> | <u><b>Date Certified</b></u> |
|----------------------------|----------------------------------|-------------------------------|------------------------------|
| City of:                   |                                  |                               |                              |
| Oswego                     | \$ 66,800                        | \$ 30,000                     | 4/9/2018                     |
| Towns of:                  |                                  |                               |                              |
| Minetto                    | 66,800                           | 30,000                        | 4/9/2018                     |
| Oswego                     | 64,130                           | 28,800                        | 4/9/2018                     |
| Scriba                     | 66,800                           | 30,000                        | 4/9/2018                     |
| Sterling                   | 66,800                           | 30,000                        | 4/9/2018                     |
| Volney                     | 66,800                           | 30,000                        | 4/9/2018                     |

\$4,620,282 of the District's \$29,590,912 school tax levy for the 2017-2018 fiscal year was exempted by the STAR Program. The District received such exempt taxes from the State in January 2018.

\$4,736,128 of the District's \$ 29,253,417 school tax levy for the 2018-2019 fiscal year is expected to be exempted by the STAR Program. The District expects to receive full reimbursement of such exempt taxes from the State in January 2019.

Source: State of New York Department of Taxation and Finance website and District records.

Note: Reference to website implies no warranty of accuracy of information therein.

### **Additional Tax Information**

Real property located in the District is assessed by the City and Towns.

Senior citizens' exemptions are offered to those who qualify.

Total assessed valuation of the District is estimated to be categorized as follows: Residential-65%; Commercial-25%; Utilities-5%; and Manufacturing-5%.

The estimated total annual property tax bill of an \$80,000 market value residential property located in the District is approximately \$3,576 including City, Counties and School District taxes.

### **Tax Cap Law**

On June 24, 2011, Chapter 97 of the Laws of 2011 of New York State was signed into law by the Governor (the "Tax Cap Law"). The Tax Cap Law applies to virtually all local governments, including school districts (with the exception of New York City and the counties comprising New York City, and the District in New York City, Buffalo, Rochester, Syracuse and Yonkers).

Prior to the enactment of the Tax Cap Law, there was no statutory limitation on the amount of real property taxes that a school district could levy as part of its budget if its budget had been approved by a simple majority of its voters. In the event the budget had been defeated by the voters, the school district was required to adopt a contingency budget. Under a contingency budget, school budget increases were limited to the lesser of four percent (4%) of the prior year's budget or one hundred twenty percent (120%) of the consumer price index ("CPI").

The Tax Cap Law restricts, among other things, the amount of real property taxes (including assessments of certain special improvement districts) that may be levied by or on behalf of a municipality in a particular year, beginning with fiscal years commencing on or after January 1, 2012. The Tax Cap Law expires on June 15, 2020 unless extended. Pursuant to the Tax Cap Law, the tax levy of a municipality cannot increase by more than the lesser of (i) two percent (2%) or (ii) the annual increase in the CPI, over the amount of the prior year's tax levy. Certain adjustments would be permitted for taxable real property full valuation increases due to changes in physical or quantity growth in the real property base as defined in Section 1220 of the Real Property Tax Law. A municipality may exceed the tax levy limitation for the coming fiscal year only if the governing body of such municipality first enacts, by at least a sixty percent vote of the total voting strength of the board, a local law (resolution in the case of fire districts and certain special districts) to override such limitation for such coming fiscal year only. There are permissible exceptions to the tax levy limitation provided in the Tax Cap Law, including expenditures made on account of certain tort settlements and certain increases in the average actuarial contribution rates of the New York State and Local Employees' Retirement System, the Police and Fire Retirement System, and the Teachers' Retirement System. Municipalities are also permitted to carry forward a certain portion of their unused levy limitation from a prior year. Each municipality prior to adoption

of its fiscal year budget must submit for review to the State Comptroller any information that is necessary in the calculation of its tax levy for such fiscal year.

A school district's calculation of each fiscal year's tax levy limit is subject to review by the Commissioner of Education and the Commissioner of Taxation and Finance prior to adoption of each fiscal year budget.

There are exceptions for school districts to the tax levy limitation provided in the Tax Cap Law, including expenditures made on account of certain tort settlements and certain increases in the average actuarial contribution rates of the New York State and Local Employees' Retirement System, and the Teachers' Retirement System. School districts are also permitted to carry forward a certain portion of their unused levy limitation from a prior year.

There is also an exception in the Tax Cap Law for school districts for "Capital Local Expenditures" subject to voter approval where required by law. This term is defined in a manner that does not include certain items for which a school district may issue debt, including the payment of judgments or settled claims, including tax certiorari payments, and cash flow borrowings including tax anticipation notes, revenue anticipation notes, budget notes and deficiency notes. "Capital Local Expenditures" are defined as "the taxes associated with budgeted expenditures resulting from the financing, refinancing, acquisition, design, construction, reconstruction, rehabilitation, improvement, furnishing and equipping of or otherwise providing for school district capital facilities or school district capital equipment, including debt service and lease expenditures, and transportation capital debt service, subject to the approval of the qualified voters where required by law". The portion of the tax levy necessary to support "Capital Local Expenditures" is defined as the "Capital Tax Levy" and under the Tax Cap Law is an exclusion from the tax levy limitation.

## **STATUS OF INDEBTEDNESS**

### **Constitutional Requirements**

The New York State Constitution limits the power of the District (and other municipalities and certain school districts of the State) to issue obligations and to contract indebtedness. Such constitutional limitations in summary form and as generally applicable to the District include the following:

**Purpose and Pledge.** The District shall not give or loan any money or property to or in aid of any individual or private undertaking or give or loan its credit to or in aid of any of the foregoing or any public corporation.

The District may contract indebtedness only for a District purpose and shall pledge its faith and credit for the payment of principal of and interest thereon.

**Payment and Maturity.** Except for certain short-term indebtedness contracted in anticipation of taxes or to be paid within three fiscal year periods, indebtedness shall be paid in annual installments commencing no later than two years after the date such indebtedness shall have been contracted and ending no later than the expiration of the period of probable usefulness of the object or purpose as determined by statute; unless substantially level or declining annual debt service is authorized and utilized, no installment may be more than fifty percent in excess of the smallest prior installment. The District is required to provide an annual appropriation for the payment of interest due during the year on its indebtedness and for the amounts required in such year for amortization and redemption of its serial bonds and such required annual installments on its notes.

### **Statutory Procedure**

In general, the State Legislature has, by the enactment of the Local Finance Law, authorized the powers and procedure for the District to borrow and incur indebtedness subject, of course, to the constitutional provisions set forth above. The power to spend money, however, generally derives from other law, including the Education Law.

Bond resolutions adopted by the Board of Education, authorizing the issuance of bonds, and notes in anticipation of the bonds, must be submitted for approval by the qualified electors of the District. No down payment is required in connection with the issuance of District obligations.

**Debt Limit.** The District has the power to contract indebtedness for any District purpose authorized by the Legislature of the State of New York provided the aggregate principal amount thereof shall not exceed five per centum of the average full valuation of the taxable real estate of the School District as required by the Local Finance Law and subject to certain enumerated deductions such as State aid for building purposes. The statutory method for determining average full valuation is by dividing the assessed valuation of taxable real estate for the last completed and the four preceding assessment rolls by the equalization rates established by the State Office of Real Property Services in accordance with applicable State law.

The Local Finance Law also provides that where a bond resolution is published with a statutory form of notice, the validity of the bonds authorized thereby, including bond anticipation notes issued in anticipation of the sale thereof, may be contested only if:



- (1) Such obligations are authorized for a purpose for which the District is not authorized to expend money, or
- (2) There has not been substantial compliance with the provisions of law which should have been complied within the authorization of such obligations and an action contesting such validity, is commenced within twenty days after the date of such publication or,
- (3) Such obligations are authorized in violation of the provisions of the Constitution.

The District has complied with this estoppel procedure in connection with the Bonds.

The Board of Education, as the finance board of the District, has the power to enact bond resolutions, subject to approval by the qualified electors of the District. In addition, such finance board has the power to authorize the sale and issuance of obligations. However, such finance board may delegate the power to sell the obligations to the President of the Board of Education, the chief fiscal officer of the District, pursuant to the Local Finance Law.

The District is further subject to constitutional limitation by the general constitutionally imposed duty on the State Legislature to restrict the power of taxation and contracting indebtedness; however, the State Legislature is prohibited by a specific constitutional provision from restricting the power of the District to levy taxes on real estate for the payment of interest on or principal of indebtedness theretofore contracted.

#### **Debt Outstanding End of Fiscal Year**

| <u>Fiscal Year Ending June 30<sup>th</sup>:</u> | <u>2014</u>          | <u>2015</u>          | <u>2016</u>          | <u>2017</u>          | <u>2018</u>          |
|---|----------------------|----------------------|----------------------|----------------------|----------------------|
| Bonds   | \$ 50,078,391        | \$ 45,370,000        | \$ 53,564,500        | \$ 48,940,000        | \$ 43,230,000        |
| Bond Anticipation Notes                         | 3,000,000            | 14,950,000           | 14,260,000           | 0                    | 0                    |
| Energy Performance Contract <sup>(1)</sup>      | <u>2,388,308</u>     | <u>1,955,942</u>     | <u>1,502,029</u>     | <u>1,025,495</u>     | <u>500,282</u>       |
| Total Debt Outstanding                          | <u>\$ 55,466,699</u> | <u>\$ 62,275,942</u> | <u>\$ 69,326,529</u> | <u>\$ 49,965,495</u> | <u>\$ 43,730,285</u> |

- <sup>(1)</sup> In 2005, the District issued an Energy Performance Contract to finance energy improvements in the amount of \$5,463,738. Annual payments of \$541,373 including principal and interest are scheduled to be made through 2019.

#### **Details of Outstanding Indebtedness**

The following table sets forth the indebtedness of the District as of September 21, 2018.

| <u>Type of Indebtedness</u> | <u>Maturity</u>    | <u>Amount</u>                       |
|-----------------------------|--------------------|-------------------------------------|
| Bonds                       | 2018-2030          | <u>\$ 42,265,000</u> <sup>(1)</sup> |
|                             | Total Indebtedness | <u>\$ 42,265,000</u>                |

- <sup>(1)</sup> Does not include Energy Performance Contract.

**THE REMAINDER OF THIS PAGE IS LEFT INTENTIONALLY BLANK**

## Debt Statement Summary

Summary of Indebtedness, Debt Limit and Net Debt-Contracting Margin as of September 21, 2018:

|   | Computed Using Regular<br>State Equalization Rates | Computed Using Special<br>State Equalization Ratios |
|---|--|---|
| Five-year Average Full Valuation of Taxable Real Property.... | \$ 1,636,595,540                                   | \$ 1,641,270,165                                    |
| Debt Limit 5% thereof .....                                   | 81,829,777   | 82,063,508  |
| <u>Inclusions:</u>  |  |   |
| Bonds .....   | \$ 42,265,000                                      | \$ 42,265,000                                       |
| Bond Anticipation Notes .....                                 | -  | -   |
| Total Inclusions .....  | \$ 42,265,000                                      | \$ 42,265,000                                       |
| <u>Exclusions:</u>  |  |   |
| Appropriations .....  | \$ 4,345,000                                       | \$ 4,345,000  |
| Total Exclusions .....  | \$ 4,345,000                                       | \$ 4,345,000  |
| Total Net Indebtedness <sup>(1)(2)</sup> .....                | \$ 37,920,000                                      | \$ 37,920,000                                       |
| Net Debt-Contracting Margin <sup>(3)</sup> .....              | \$ 43,909,777                                      | \$ 44,143,508                                       |
| The percent of debt contracting power exhausted is .....      | 46.34%   | 46.21%  |

- (1) The District's constitutional debt limit has been computed using special equalization ratios established by the State Office of Real Property Tax Services pursuant to Article 12-B of the Real Property Tax Law. "Conventional" State equalization rates are also established by the State Board, and are used for all other purposes.
- (2) Based on preliminary 2018-2019 building aid ratios, the District anticipates State building aid of approximately 86.8% for debt service on State Education Department approved expenditures from July 1, 2004 to the present. The District has no reason to believe that it will not ultimately receive all of the building aid it anticipates, however, no assurance can be given as to when and how much building aid the District will receive in relation to the outstanding serial bonds. However, due to the current calculated Debt Limit, the District will not exceed its Debt Limit with this authorization and existing applicable debt.
- (3) Tax anticipation notes and revenue anticipation notes are not included in the computation of the constitutional debt limit of the District.

Note: The State Constitution does not provide for the inclusion of tax anticipation or revenue anticipation notes in the computation of the net indebtedness of the District.

## Bonded Debt Service

A schedule of bonded debt service, including the principal of the Bonds, may be found in "APPENDIX – B" to this Official Statement.

## Capital Project Plans

The District anticipates presenting a capital project to voters in the amount of approximately \$58-\$63 million in December 2018.

There are no other capital projects authorized or contemplated by the District.

## Capital Lease Obligations

In 2004, the District entered into a \$5,730,395 energy performance contract for improvements to implement energy cost-saving techniques. The lease is for a 15 year term and requires annual principal and interest payments. At June 30, 2017, \$1,082,744 (principal and interest) of the energy performance contract obligation remained to be paid.

At June 30, 2018, \$541,373 (unaudited principal and interest) of the energy performance contract obligation remained to be paid.

The following is a summary of obligations of government activities under capital lease payments:

| <u>Fiscal Year ended June 30<sup>th</sup>:</u> | <u>Total</u> |
|--|--------------|
| 2019   | \$ 541,372   |
| Total  | \$ 541,372   |

Source: 2018 Unaudited Financial Statements.

### Cash Flow Borrowing

The District has not issued tax anticipation notes since the 2007-2008 fiscal year and does not expect to issue such notes in the current fiscal year. The District, historically, does not issue revenue anticipation notes and does not expect to issue such notes in the current fiscal year.

### Estimated Overlapping Indebtedness

In addition to the District, the following political subdivisions have the power to issue obligations and to levy taxes or cause taxes to be levied on taxable real property in the District. Estimated bonds and bond anticipation notes are listed as of the close of the 2016 fiscal year of the respective municipalities.

| <u>Municipality</u> | <u>Status of Debt as of</u> | <u>Gross Indebtedness</u> <sup>(1)</sup> | <u>Exclusions</u> <sup>(2)</sup> | <u>Net Indebtedness</u> | <u>District Share</u> | <u>Applicable Indebtedness</u> |
|---------------------|-----------------------------|--|----------------------------------|-------------------------|-----------------------|--------------------------------|
| County of:          |                             |  |                                  |                         |                       |                                |
| Cayuga              | 12/31/2016                  | \$ 63,420,243                            | \$ 31,448,481                    | \$ 31,971,762           | 0.07%                 | \$ 22,380                      |
| Oswego              | 12/31/2016                  | 11,643,491                               | 1,393,491                        | 10,250,000              | 25.73%                | 2,637,120                      |
| City of:            |                             |  |                                  |                         |                       |                                |
| Oswego              | 12/31/2016                  | 51,928,800                               | 44,693,750                       | 7,235,050               | 100.00%               | 7,235,050                      |
| Town of:            |                             |  |                                  |                         |                       |                                |
| Minetto             | 12/31/2016                  | 497,648                                  | 417,648                          | 80,000                  | 95.74%                | 76,592                         |
| Oswego              | 12/31/2016                  | 871,969                                  | 61,969                           | 810,000                 | 85.26%                | 690,606                        |
| Scriba              | 12/31/2016                  | 12,394,833                               | 12,394,833                       | -                       | 82.05%                | -                              |
| Sterling            | 12/31/2016                  | 1,233,000                                | -                                | 1,233,000               | 1.43%                 | 17,632                         |
| Volney              | 12/31/2016                  | 12,626,392                               | 11,380,392                       | 1,246,000               | 4.27%                 | 53,204                         |
| Total:              |                             |  |                                  |                         |                       | <u>\$ 10,732,584</u>           |

Notes:

<sup>(1)</sup> Outstanding bonds and bond anticipation notes. Not adjusted to include subsequent bond or note sales, if any.

<sup>(2)</sup> Water and sewer debt and appropriations.

Note: The 2017 Comptroller's Special Report is currently unavailable as of the date of this Official Statement.

Source: Comptroller's Special Report on Municipal Affairs for Local Finance Years Ended in 2016.

## Debt Ratios

The following table sets forth certain ratios relating to the District's indebtedness as of September 21, 2018.

|   | <u>Amount</u> | <u>Per<br/>Capita</u> <sup>(a)</sup> | <u>Percentage of<br/>Full Value</u> <sup>(b)</sup> |
|---|---------------|--------------------------------------|--|
| Net Indebtedness <sup>(c)</sup> .....                                   | \$ 37,920,000 | \$ 1,176.14                          | 2.65%  |
| Net Indebtedness Plus Net Overlapping Indebtedness <sup>(d)</sup> ..... | 48,652,584    | 1,509.03                             | 3.41%  |

(a) The current estimated population of the District is 32,241. (See "THE SCHOOL DISTRICT - Population" herein.)

(b) The District's full value of taxable real estate for 2017-2018 using special equalization rates is \$1,428,267,129. (See "TAX INFORMATION" herein.)

(c) See "Debt Statement Summary" herein.

(d) Estimated net overlapping indebtedness is \$10,732,584. (See "Estimated Overlapping Indebtedness" herein.)

Note: The above ratios do not take into account State building aid the District will receive for past and current construction building projects.

## SPECIAL PROVISIONS AFFECTING REMEDIES UPON DEFAULT

In the event of a default in the payment of the principal of and/or interest on the Bonds, the State Comptroller is required to withhold, under certain conditions prescribed by Section 99-b of the State Finance Law, state aid and assistance to the District and to apply the amount thereof so withheld to the payment of such defaulted principal and/or interest, which requirement constitutes a covenant by the State with the holders from time to time of the Bonds.

Section 3-a of the General Municipal Law provides, subject to exceptions not pertinent, that the rate of interest to be paid by the District upon any judgment or accrued claim against it shall not exceed nine per centum per annum. This provision might be construed to have application to the holders of the Bonds in the event of a default in the payment of the principal of or interest on the Bonds.

In accordance with the general rule with respect to municipalities, judgments against the District may not be enforced by levy and execution against property owned by the District.

The Federal Bankruptcy Code allows public bodies recourse to the protection of a Federal Court for the purpose of adjusting outstanding indebtedness. Section 85.80 of the Local Finance Law contains specific authorization for any municipality in the State to file a petition under any provision of Federal bankruptcy law for the composition or adjustment of municipal indebtedness. While these provisions do not apply to Districts, there can be no assurance that they will not be made so applicable in the future.

At the Extraordinary Session of the State Legislature held in November, 1975, legislation was enacted which purported to suspend the right to commence or continue an action in any court to collect or enforce certain short-term obligations of The City of New York. The effect of such act was to create a three-year moratorium on actions to enforce the payment of such obligations. On November 19, 1976, the Court of Appeals, the State's highest court, declared such act to be invalid on the ground that it violates the provisions of the State Constitution requiring a pledge by such City of its faith and credit for the payment of such obligations.

As a result of the Court of Appeals decision, the constitutionality of that portion of Title 6-A of Article 2 of the Local Finance Law enacted at the 1975 Extraordinary Session of the State legislature authorizing any county, city, town or village with respect to which the State has declared a financial emergency to petition the State Supreme Court to stay the enforcement against such municipality of any claim for payment relating to any contract, debt or obligation of the municipality during the emergency period, is subject to doubt. In any event, no such emergency has been declared with respect to the District.

There is in the Constitution of the State, Article VIII, Section 2, the following provision relating to the annual appropriation of monies for the payment of due principal of and interest on indebtedness of every county, city, town, village and school district in the State: "If at any time the respective appropriating authorities shall fail to make such appropriations, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. The fiscal officer of any county, city, town, village or school district may be required to set aside and apply such revenues as aforesaid at the suit of any holder of obligations issued for any such indebtedness."

The Constitutional provision providing for first revenue set asides does not apply to tax anticipation notes, revenue anticipation notes or bond anticipation notes.

## MARKET AND RISK FACTORS

The financial condition of the District as well as the market for the Bonds could be affected by a variety of factors, some of which are beyond the District's control. There can be no assurance that adverse events in the State and in other jurisdictions in the country, including, for example, the seeking by a municipality or large taxable property owner of remedies pursuant to the Federal Bankruptcy Code or otherwise, will not occur which might affect the market price of and the market for the Bonds. If a significant default or other financial crisis should occur in the affairs of the State or another jurisdiction in the country or any of its agencies or political subdivisions thereby further impairing the acceptability of obligations issued by borrowers within the State, both the ability of the District to arrange for additional borrowings, and the market for and market value of outstanding debt obligations, including the Bonds, could be adversely affected.

The District is dependent in part on financial assistance from the State. However, if the State should experience difficulty in borrowing funds in anticipation of the receipt of State taxes and revenues in order to pay State aid to municipalities and school districts in the State, including the District, in any year, the District may be affected by a delay, until sufficient taxes have been received by the State to make State aid payments to the District. In several recent years, the District has received delayed payments of State aid which resulted from the State's delay in adopting its budget and appropriating State aid to municipalities and school districts, and consequent delay in State borrowing to finance such appropriations. (See also "THE SCHOOL DISTRICT - State Aid").

### **CONTINUING DISCLOSURE UNDERTAKING**

In accordance with the requirements of Rule 15c2-12 as the same may be amended or officially interpreted from time to time (the "Rule"), promulgated by the United States Securities and Exchange Commission (the "SEC"), the District has agreed to provide, or cause to be provided,

- (i) To the Electronic Municipal Market Access ("EMMA") system of the Municipal Securities Rulemaking Board ("MSRB") or any other entity designated or authorized by the Commission to receive reports pursuant to the Rule, during each fiscal year in which the Bonds are outstanding, (i) certain annual financial information and operating data for the preceding fiscal year in a form generally consistent with the information contained or cross-referenced in the final Official Statement dated August 1, 2017 of the District relating to the Bonds under the headings "THE SCHOOL DISTRICT", "TAX INFORMATION", "STATUS OF INDEBTEDNESS", "LITIGATION" and all Appendices (other than any related to bond insurance) by the end of the sixth month following the end of each succeeding fiscal year, commencing with the fiscal year ending June 30, 2018, and (ii) a copy of the audited financial statement, if any, (prepared in accordance with accounting principles generally accepted in the United States of America in effect at the time of the audit) for the preceding fiscal year, commencing with the fiscal year ending June 30, 2018; such audit, if any, will be so provided on or prior to the later of either the end of the sixth month of each such succeeding fiscal year or, if an audited financial statement is not available at that time, within sixty days following receipt by the District of its audited financial statement for the preceding fiscal year, but, in any event, not later than the last business day of each such succeeding fiscal year; and provided further, in the event that the audited financial statement for any fiscal year is not available by the end of the sixth month following the end of any such succeeding fiscal year, unaudited financial statements in the form provided to the State, if available, will be provided no later than said date; provided however, that provision of unaudited financial statements in any year shall be further conditioned upon a determination by the District of whether such provision is compliant with the requirements of federal securities laws including Rule 10b-5 of the Securities Exchange Act of 1934 and Rule 17(a)(2) of the Securities Act of 1933;
- (ii) in a timely manner not in excess of ten (10) business days after the occurrence of the event, notice of the occurrence of any of the following events with respect to the Bonds, to EMMA or any other entity designated or authorized by the SEC to receive reports pursuant to the Rule:
  - (a) principal and interest payment delinquencies
  - (b) non-payment related defaults, if material
  - (c) unscheduled draws on debt service reserves reflecting financial difficulties
  - (d) in the case of credit enhancement, if any, provided in connection with the issuance of the securities, unscheduled draws on credit enhancements reflecting financial difficulties
  - (e) substitution of credit or liquidity providers, or their failure to perform
  - (f) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701 TEB) or other material notices or

determinations with respect to the tax status of the securities, or other material events affecting the tax status of the securities

- (g) modifications to rights of securityholders, if material
- (h) Bond calls, if material and tender offers
- (i) defeasances
- (j) release, substitution, or sale of property securing repayment of the securities
- (k) rating changes
- (l) bankruptcy, insolvency, receivership or similar event of the District
- (m) the consummation of a merger, consolidation, or acquisition involving the District or the sale of all or substantially all of the assets of the District, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material
- (n) appointment of a successor or additional trustee or the change of name of a trustee, if material

Event (c) is included pursuant to a letter from the SEC staff to the National Association of Bond Lawyers dated September 19, 1995. However, event (c) is not applicable, since no "debt service reserves" will be established for the Bonds.

With respect to event (d) the District does not undertake to provide any notice with respect to credit enhancement added after the primary offering of the Bonds.

For the purposes of the event identified in (l) of this section, the event is considered to occur when any of the following occur: The appointment of a receiver, fiscal agent or similar officer for an obligated person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the obligated person.

The District may from time to time choose to provide notice of the occurrence of certain other events in addition to those listed above, if the District determines that any such other event is material with respect to the Bonds; but the District does not undertake to commit to provide any such notice of the occurrence of any material event except those events listed above.

- (iii) in a timely manner to EMMA or any other entity designated or authorized by the SEC to receive reports pursuant to the Rule, notice of its failure to provide the aforescribed annual financial information and operating data and such audited financial statement, if any, on or before the date specified.

The District reserves the right to terminate its obligations to provide the aforescribed annual financial information and operating data and such audited financial statement, if any, and notices of material events, as set forth above, if and when the District no longer remains an obligated person with respect to the Bonds within the meaning of the Rule. The District acknowledges that its undertaking pursuant to the Rule described under this heading is intended to be for the benefit of the holders of the Bonds (including holders of beneficial interests in the Bonds). The right of holders of the Bonds to enforce the provisions of the undertaking will be limited to a right to obtain specific enforcement of the District's obligations under its continuing disclosure undertaking and any failure by the District to comply with the provisions of the undertaking will neither be a default with respect to the Bonds nor entitle any holder of the Bonds to recover monetary damages.

The District reserves the right to modify from time to time the specific types of information provided or the format of the presentation of such information, to the extent necessary or appropriate in the judgment of the District, provided that, the District agrees that any such modification will be done in a manner consistent with the Rule.

A Continuing Disclosure Undertaking Certificate to this effect shall be provided to the purchaser at closing.

See "DISCLOSURE COMPLIANCE HISTORY" within the Official Statement for an overview of the District's past disclosure compliance.

## **DISCLOSURE COMPLIANCE HISTORY**

The District is in compliance in all material respects within the last five years with all previous undertakings made pursuant to the Rule.

## **TAX MATTERS**

The Internal Revenue Code of 1986, as amended (the "Code") establishes certain requirements that must be met subsequent to the issuance and delivery of the Bonds in order that interest on the Bonds be and remain excludable from gross income for federal income tax purposes. These requirements include provisions which prescribe yield and other limits relative to the investment and expenditures of the proceeds of the Bonds and other amounts and require that certain earnings be rebated to the federal government. The District will agree to comply with certain provisions and procedures, pursuant to which such requirements can be satisfied. Non-compliance with such requirements may cause interest on the Bonds to become included in gross income for federal income tax purposes retroactive to the date of issuance thereof, irrespective of the date on which non-compliance is ascertained.

The Code imposes a 30% branch profits tax on the earnings and profits of a United States branch of certain foreign corporations attributable to its income effectively connected (or treated as effectively connected) with a United States trade or business. Included in the earnings and profits of the United States branch of a foreign corporation is income that would be effectively connected with the United States trade or business if such income were taxable, such as the interest on the Bonds. Existing United States income tax treaties may modify, reduce, or eliminate the branch profits tax, except in cases of treaty shopping.

The Code further provides that interest on the Bonds is included in the calculation of modified adjusted gross income in determining whether a portion of Social Security or railroad retirement benefits is to be included in taxable income of individuals. In addition, certain S Corporations may have a tax imposed on passive income, including tax-exempt interest, such as interest on the Bonds.

Prospective purchasers should consult their tax advisors with respect to the calculations of the alternative minimum tax or foreign branch profits tax liability, and the tax on passive income of S Corporations or the inclusion of Social Security or other retirement payments in taxable income.

In the opinion of Bond Counsel, assuming compliance with certain requirements of the Code, under existing laws, interest on the Bonds is not included in gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals. Bond Counsel expresses no opinion regarding other federal tax consequences arising with respect to the Bonds.

The opinion of Bond Counsel described herein with respect to the federal income tax treatment of interest paid on the Bonds is based upon the current provisions of the Code. There can be no assurance that the Code will not be amended in the future so as to reduce or eliminate such favorable federal income tax treatment on the Bonds. Any such future legislation would have an adverse effect on the market value of the Bonds.

In addition, in the opinion of Bond Counsel, under existing laws, interest on the Bonds is exempt from personal income taxes imposed by the State or any political subdivision thereof, including the City of New York.

## **LEGAL MATTERS**

The legality of the authorization and issuance of the Bonds will be covered by the unqualified legal opinion of Bond, Schoeneck & King, PLLC, Bond Counsel, Syracuse, New York. Such legal opinion will state that in the opinion of Bond Counsel (i) the Bonds have been authorized and issued in accordance with the Constitution and statutes of the State of New York and constitute valid and legally binding general obligations of the District, all the taxable property within which is subject to the levy of ad valorem taxes to pay the Bonds and interest thereon, without limitation as to rate or amounts (ii) interest on the Bonds is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof, including the City of New York; and (iii) interest on the Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals. The opinions of Bond Counsel set forth in (iii) above are subject to the condition that the District comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, or continue to be, excluded from gross income for federal income tax purposes. The District has covenanted to comply with each such requirement. Failure to comply with certain of such requirements may cause the inclusion of interest on the Bonds in gross income for federal income tax purposes to be retroactive to the date of issuance of the Bonds. Bond Counsel expresses no opinion regarding other federal tax consequences arising with respect to the Bonds. It is to be understood that the rights of the holders of the Bonds and the enforceability thereof may be subject to

bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable and that their enforcement may be also subject to exercise of judicial discretion in appropriate cases.

Bond Counsel has not been engaged or undertaken to review the accuracy, completeness or sufficiency of the Official Statement (except to the extent, if any, stated in the Official Statement) or any other offering material relating to the Bonds, and Bond Counsel expresses no opinion relating thereto (excepting only matters set forth as Bond Counsel's opinion in the Official Statement).

## **LITIGATION**

The District is subject to a number of lawsuits in the ordinary conduct of its affairs. The District does not believe, however, that such suits, individually or in the aggregate, are likely to have a material adverse effect on the financial condition of the District.

There are currently tax certiorari claims requesting reduction of assessments pending. The outcome of the tax certiorari claims is undeterminable at this time.

There is no action, suit, proceedings or investigation, at law or in equity, before or by any court, public board or body pending or, to the best knowledge of the District, threatened against or affecting the District to restrain or enjoin the issuance, sale or delivery of the Bonds or the levy and collection of taxes or assessments to pay same, or in any way contesting or affecting the validity of the Bonds or any proceedings or authority of the District taken with respect to the authorization, issuance or sale of the Bonds or contesting the corporate existence or boundaries of the District

## **MUNICIPAL ADVISOR**

Fiscal Advisors & Marketing, Inc. (the "Municipal Advisor") is a Municipal Advisor registered with the Securities and Exchange Commission and the Municipal Securities Rulemaking Board. The Municipal Advisor serves as independent financial advisor to the District on matters relating to debt management. The Municipal Advisor is a financial advisory and consulting organization and is not engaged in the business of underwriting, marketing, or trading municipal securities or any other negotiated instruments. The Municipal Advisor has provided advice as to the plan of financing and the structuring of the Bonds. The advice on the plan of financing and the structuring of the Bonds was based on materials provided by the District and other sources of information believed to be reliable. The Municipal Advisor has not audited, authenticated, or otherwise verified the information provided by the District or the information set forth in this Official Statement or any other information available to the District with respect to the appropriateness, accuracy, or completeness of disclosure of such information and no guarantee, warranty, or other representation is made by the Municipal Advisor respecting the accuracy and completeness of or any other matter related to such information and this Official Statement. The fees to be paid by the District to Fiscal Advisors are partially contingent on the successful closing of the Bonds.

## **CUSIP IDENTIFICATION NUMBERS**

It is anticipated that CUSIP (an acronym that refers to Committee on Uniform Security Identification Procedures) identification numbers will be printed on the Bonds. All expenses in relation to the printing of CUSIP numbers on the Bonds will be paid for by the District provided, however; the District assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers.

## **RATING**

The Bonds are not rated.

Moody's Investors Service ("Moody's") has assigned their rating of "Aa3" Enhanced and "A1" Underlying to the District's outstanding bonds. A rating reflects only the view of the rating agency assigning such rating and an explanation of the significance of such rating may be obtained from such rating agency. Any desired explanation of the significance of such rating should be obtained from Moody's Investors Service, 99 Church Street - 9th Floor, New York, New York 10007, Phone: (212) 553-0038, Fax: (212) 553-1390.

Generally, rating agencies base their ratings on the information and materials furnished to it and on investigations, studies and assumptions by the respective rating agency. There is no assurance that a particular rating will apply for any given period of time or that it will not be lowered or withdrawn entirely if, in the judgment of the agency originally establishing the rating,



circumstances so warrant. Any downward revision or withdrawal of the rating of the outstanding bonds may have an adverse effect on the market price of the outstanding bonds.

## MISCELLANEOUS

So far as any statements made in this Official Statement involve matters of opinion or estimates whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement that may have been made verbally or in writing is to be construed as a contract with the holders of the Bonds.

Statements in this official statement, and the documents included by specific reference, that are not historical facts are forward-looking statements, which are based on the District management's beliefs as well as assumptions made by, and information currently available to, the District's management and staff. Because the statements are based on expectations about future events and economic performance and are not statements of fact, actual results may differ materially from those projected. Important factors that could cause future results to differ include legislative and regulatory changes, changes in the economy, and other factors discussed in this and other documents that the District's files with the repositories. When used in District documents or oral presentation, the words "anticipate", "estimate", "expect", "objective", "projection", "forecast", "goal", or similar words are intended to identify forward-looking statements.

To the extent any statements made in this Official Statement involve matters of opinion or estimates, whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holder of the Bonds.

Bond, Schoeneck & King, PLLC, Syracuse, New York, Bond Counsel to the District, expresses no opinions as to the accuracy or completeness of information in any documents prepared by or on behalf of the District for use in connection with the offer and sale of the Bonds, including but not limited to, the financial or statistical information in this Official Statement.

References herein to the Constitution of the State and various State and federal laws are only brief outlines of certain provisions thereof and do not purport to summarize or describe all of such provisions.

Concurrently with the delivery of the Bonds, the District will furnish a certificate to the effect that as of the date of the Official Statement, the Official Statement did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements herein, in the light of the circumstances under which they were made, not misleading, subject to a limitation as to information in the Official Statement obtained from sources other than the District.

The Official Statement is submitted only in connection with the sale of the Bonds by the District and may not be reproduced or used in whole or in part for any other purpose.

The District hereby disclaims any obligation to update developments of the various risk factors or to announce publicly any revision to any of the forward-looking statements contained herein or to make corrections to reflect future events or developments except to the extent required by the Rule.

Fiscal Advisors & Marketing, Inc. may place a copy of this Official Statement on its website at [www.fiscaladvisors.com](http://www.fiscaladvisors.com). Unless this Official Statement specifically indicates otherwise, no statement on such website is included by specific reference or constitutes a part of this Official Statement. Fiscal Advisors & Marketing, Inc. has prepared such website information for convenience, but no decisions should be made in reliance upon that information. Typographical or other errors may have occurred in converting original source documents to digital format, and neither the District nor Fiscal Advisors & Marketing, Inc. assume any liability or responsibility for errors or omissions on such website. Further, Fiscal Advisors & Marketing, Inc. and the District disclaim any duty or obligation either to update or to maintain that information or any responsibility or liability for any damages caused by viruses in the electronic files on the website. Fiscal Advisors & Marketing, Inc. and the District also assume no liability or responsibility for any errors or omissions or for any updates to dated website information.

The District contact information is as follows: Ms. Nancy M. Squairs, Executive Director of Business and Finance, City School District of the City of Oswego, 120 East First Street, Oswego, New York 13126, phone: (315) 341-2006, telefax: (315) 341-2912, email address: [nsquairs@oswego.org](mailto:nsquairs@oswego.org)

This Official Statement has been duly executed and delivered by the President of the Board of Education.

**CITY SCHOOL DISTRICT OF THE CITY OF OSWEGO**

**Dated: September 21, 2018**

**AIMEE CALLEN  
PRESIDENT OF THE BOARD OF EDUCATION AND  
CHIEF FISCAL OFFICER**

**GENERAL FUND**

**Balance Sheets**

Fiscal Years Ending June 30:

|  | <u><b>2013</b></u>          | <u><b>2014</b></u>          | <u><b>2015</b></u>          | <u><b>2016</b></u>          | <u><b>2017</b></u>          |
|--|-----------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|
| <u><b>ASSETS</b></u>                     |                             |                             |                             |                             |                             |
| Cash and cash equivalents                | \$ 17,479,751               | \$ 17,645,141               | \$ 14,165,365               | \$ 13,926,435               | \$ 16,992,412               |
| Restricted Cash                          | -                           | -                           | -                           | -                           | -                           |
| Accounts Receivable                      | 4,102,978                   | 4,219,565                   | 4,804,757                   | 4,838,585                   | 4,440,403                   |
| Due from other funds                     | 3,894,485                   | 2,573,720                   | 2,751,052                   | 2,228,475                   | 2,931,054                   |
| Prepaid expense-health                   | -                           | -                           | -                           | -                           | -                           |
| <b>TOTAL ASSETS</b>                      | <u><u>\$ 25,477,214</u></u> | <u><u>\$ 24,438,426</u></u> | <u><u>\$ 21,721,174</u></u> | <u><u>\$ 20,993,495</u></u> | <u><u>\$ 24,363,869</u></u> |
| <u><b>LIABILITES AND FUND EQUITY</b></u> |                             |                             |                             |                             |                             |
| Accounts Payable                         | \$ 313,734                  | \$ 327,526                  | \$ 942,460                  | \$ 491,732                  | \$ 379,472                  |
| Accrued Liabilities                      | 1,660,727                   | 2,769,353                   | 1,405,347                   | 1,525,483                   | 1,351,398                   |
| Due to Other Funds                       | 1,414,049                   | 102,415                     | 102,415                     | 126,084                     | 240,341                     |
| Due to Other Governments                 | -                           | -                           | -                           | -                           | -                           |
| Due to Teachers' Retirement System       | 3,704,623                   | 4,939,928                   | 5,545,606                   | 4,099,961                   | 3,343,060                   |
| Due to Employees' Retirement System      | 423,552                     | 394,633                     | 339,596                     | 272,175                     | 262,218                     |
| Compensated Absences                     | 527,036                     | 545,592                     | 108,887                     | 84,444                      | 84,444                      |
| Deferred Revenues                        | 975,145                     | 845,888                     | 1,204,755                   | 1,200,022                   | 914,152                     |
| <b>TOTAL LIABILITIES</b>                 | <u><u>\$ 9,018,866</u></u>  | <u><u>\$ 9,925,335</u></u>  | <u><u>\$ 9,649,066</u></u>  | <u><u>\$ 7,799,901</u></u>  | <u><u>\$ 6,575,085</u></u>  |
| <u><b>FUND EQUITY</b></u>                |                             |                             |                             |                             |                             |
| Nonspendable                             | \$ 729,433                  | \$ 681,803                  | \$ 659,981                  | \$ 584,152                  | \$ 505,690                  |
| Restricted                               | 11,357,237                  | 7,959,735                   | 7,959,735                   | 7,887,326                   | 12,517,924                  |
| Assigned                                 | 3,078,181                   | 2,675,553                   | 151,578                     | 57,299                      | 1,451,606                   |
| Unassigned                               | 1,293,497                   | 3,196,000                   | 3,300,814                   | 4,664,817                   | 3,313,564                   |
| <b>TOTAL FUND EQUITY</b>                 | <u><u>\$ 16,458,348</u></u> | <u><u>\$ 14,513,091</u></u> | <u><u>\$ 12,072,108</u></u> | <u><u>\$ 13,193,594</u></u> | <u><u>\$ 17,788,784</u></u> |
| <b>TOTAL LIABILITES and FUND EQUITY</b>  | <u><u>\$ 25,477,214</u></u> | <u><u>\$ 24,438,426</u></u> | <u><u>\$ 21,721,174</u></u> | <u><u>\$ 20,993,495</u></u> | <u><u>\$ 24,363,869</u></u> |

Source: Audited financial reports of the School District. This Appendix is not itself audited.

GENERAL FUND

Revenues, Expenditures and Changes in Fund Balance

| Fiscal Years Ending June 30:                   | <u>2012</u>          | <u>2013</u>          | <u>2014</u>          | <u>2015</u>                  | <u>2016</u>                  |
|--|----------------------|----------------------|----------------------|------------------------------|------------------------------|
| <b>REVENUES</b>                                |                      |                      |                      |                              |                              |
| Real Property Taxes                            | \$ 21,428,072        | \$ 19,837,058        | \$ 20,364,508        | \$ 45,977,296 <sup>(1)</sup> | \$ 23,352,908 <sup>(2)</sup> |
| Real Property Tax Items                        | 32,487,825           | 33,261,271           | 34,328,912           | 8,895,206 <sup>(1)</sup>     | 32,817,453 <sup>(2)</sup>    |
| Charges for Services                           | 15,775               | 6,136                | 15,780               | 37,562                       | 151,906                      |
| Use of Money & Property                        | 124,516              | 90,737               | 116,119              | 108,069                      | 125,025                      |
| Sale of Property and<br>Compensation for Loss  | 39,791               | 40,230               | 29,984               | 48,116                       | 103,875                      |
| Miscellaneous                                  | 1,324,904            | 1,544,341            | 1,290,148            | 2,613,567                    | 1,974,997                    |
| Interfund Revenues                             | 44,875               | 77,564               | 40,199               | 32,032                       | 55,965                       |
| Revenues from State Sources                    | 20,630,790           | 18,293,364           | 19,080,748           | 20,008,783                   | 20,726,632                   |
| Revenues from Federal Sources                  | 49,728               | 213,100              | 106,956              | 101,641                      | 322,783                      |
| Total Revenues                                 | <u>\$ 76,146,276</u> | <u>\$ 73,363,801</u> | <u>\$ 75,373,354</u> | <u>\$ 77,822,272</u>         | <u>\$ 79,631,544</u>         |
| Other Sources:                                 |                      |                      |                      |                              |                              |
| Interfund Transfers                            | <u>-</u>             | <u>-</u>             | <u>-</u>             | <u>100,000</u>               | <u>500,000</u>               |
| Total Revenues and Other Sources               | <u>\$ 76,146,276</u> | <u>\$ 73,363,801</u> | <u>\$ 75,373,354</u> | <u>\$ 77,922,272</u>         | <u>\$ 80,131,544</u>         |
| <b>EXPENDITURES</b>                            |                      |                      |                      |                              |                              |
| General Support                                | \$ 8,830,493         | \$ 9,178,762         | \$ 8,807,930         | \$ 8,510,401                 | \$ 8,722,715                 |
| Instruction                                    | 33,917,156           | 36,061,053           | 37,339,310           | 36,239,010                   | 34,752,240                   |
| Pupil Transportation                           | 2,717,641            | 2,891,517            | 2,972,404            | 2,700,251                    | 5,441,173                    |
| Employee Benefits                              | 20,737,191           | 21,699,311           | 21,776,245           | 25,341,991                   | 21,785,635                   |
| Debt Service                                   | 6,066,503            | 6,434,568            | -                    | 7,471,602                    | 8,200,354                    |
| Total Expenditures                             | <u>\$ 72,268,984</u> | <u>\$ 76,265,211</u> | <u>\$ 70,895,889</u> | <u>\$ 80,263,255</u>         | <u>\$ 78,902,117</u>         |
| Other Uses:                                    |                      |                      |                      |                              |                              |
| Interfund Transfers                            | <u>358,000</u>       | <u>100,000</u>       | <u>6,422,722</u>     | <u>100,000</u>               | <u>107,941</u>               |
| Total Expenditures and Other Uses              | <u>\$ 72,626,984</u> | <u>\$ 76,365,211</u> | <u>\$ 77,318,611</u> | <u>\$ 80,363,255</u>         | <u>\$ 79,010,058</u>         |
| Excess (Deficit) Revenues Over<br>Expenditures | <u>3,519,292</u>     | <u>(3,001,410)</u>   | <u>(1,945,257)</u>   | <u>(2,440,983)</u>           | <u>1,121,486</u>             |
| <b>FUND BALANCE</b>                            |                      |                      |                      |                              |                              |
| Fund Balance - Beginning of Year               | 15,940,466           | 19,459,758           | 16,458,348           | 14,513,091                   | 12,072,108                   |
| Prior Period Adjustments (net)                 | <u>-</u>             | <u>-</u>             | <u>-</u>             | <u>-</u>                     | <u>-</u>                     |
| Fund Balance - End of Year                     | <u>\$ 19,459,758</u> | <u>\$ 16,458,348</u> | <u>\$ 14,513,091</u> | <u>\$ 12,072,108</u>         | <u>\$ 13,193,594</u>         |

<sup>(1)</sup> Significant change from prior year due to the expiration of the PILOT agreement with Constellation Energy Nuclear Group, LLC on June 30, 2014. The property was added to the tax rolls as of May 1, 2014.

<sup>(2)</sup> Significant change from prior year due to PILOT agreement with Constellation Energy Nuclear Group, LLC.

Source: Audited financial reports of the School District. This Appendix is not itself audited.

GENERAL FUND

Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

Fiscal Years Ending June 30:

|   | 2017          |               |               | 2018          | 2019          |
|---|---------------|---------------|---------------|---------------|---------------|
|   | Adopted       | Amended       |               | Adopted       | Adopted       |
|   | Budget        | Budget        | Actual        | Budget        | Budget        |
| <b>REVENUES</b>                             |               |               |               |               |               |
| Real Property Taxes                         | \$ 28,874,071 | \$ 24,151,520 | \$ 24,428,272 | \$ 29,590,912 | \$ 28,534,801 |
| Real Property Tax items                     | 25,311,929    | 30,034,480    | 29,908,857    | 21,885,180    | 20,847,571    |
| Charges for Services                        | 9,500         | 9,500         | 196,762       | 81,250        | 83,750        |
| Use of Money & Property                     | 107,000       | 107,000       | 150,478       | 60,500        | 47,500        |
| Sale of Property and                        |               |               |               |               |               |
| Compensation for Loss                       | 27,500        | 27,500        | 83,975        | 44,000        | 57,000        |
| Miscellaneous                               | 1,830,000     | 1,830,000     | 2,504,921     | 1,960,500     | 1,770,000     |
| Interfund Revenues                          | -             | -             | 55,602        | -             | 40,000        |
| Revenues from State Sources                 | 23,200,611    | 23,200,611    | 23,732,700    | 24,516,759    | 30,665,837    |
| Revenues from Federal Sources               | 150,000       | 150,000       | 356,891       | 300,000       | 250,000       |
| Total Revenues                              | \$ 79,510,611 | \$ 79,510,611 | \$ 81,418,458 | \$ 78,439,101 | \$ 82,296,459 |
| Other Sources:                              |               |               |               |               |               |
| Appropriated Reserves                       | \$ -          | \$ 1,094,444  | \$ -          | \$ 2,900,000  | \$ -          |
| Appropriated Fund Balance                   | -             | -             | -             | 1,400,000     | 1,718,616     |
| Prior Year Encumbrances                     | 57,299        | 57,299        | -             | -             | -             |
| Interfund Transfers                         | -             | -             | -             | 100,000       | 100,000       |
| Total Revenues and Other Sources            | \$ 79,567,910 | \$ 80,662,354 | \$ 81,418,458 | \$ 82,839,101 | \$ 84,115,075 |
| <b>EXPENDITURES</b>                         |               |               |               |               |               |
| General Support                             | \$ 9,030,510  | \$ 9,069,627  | \$ 8,259,424  | \$ 9,388,619  | \$ 9,434,503  |
| Instruction                                 | 33,909,633    | 35,913,812    | 34,430,249    | 37,713,180    | 40,258,586    |
| Pupil Transportation                        | 2,815,632     | 2,935,149     | 2,617,395     | 3,082,251     | 2,966,476     |
| Employee Benefits                           | 24,452,438    | 22,936,074    | 21,966,303    | 23,778,292    | 23,455,868    |
| Debt Service                                | 9,259,697     | 8,923,419     | 8,670,312     | 8,776,759     | 7,899,641     |
| Total Expenditures                          | \$ 79,467,910 | \$ 79,778,081 | \$ 75,943,683 | \$ 82,739,101 | \$ 84,015,075 |
| Other Uses:                                 |               |               |               |               |               |
| Interfund Transfers                         | 100,000       | 884,273       | 879,585       | 100,000       | 100,000       |
| Total Expenditures and Other Uses           | \$ 79,567,910 | \$ 80,662,354 | \$ 76,823,268 | \$ 82,839,101 | \$ 84,115,075 |
| Excess (Deficit) Revenues Over Expenditures | -             | -             | 4,595,190     | -             | \$ -          |
| <b>FUND BALANCE</b>                         |               |               |               |               |               |
| Fund Balance - Beginning of Year            | -             | -             | 13,193,594    | -             | -             |
| Prior Period Adjustments (net)              | -             | -             | -             | -             | -             |
| Fund Balance - End of Year                  | \$ -          | \$ -          | \$ 17,788,784 | \$ -          | \$ -          |

Source: 2017 Audited financial report, 2018 and 2019 budgets of the School District. This Appendix is not itself audited.

**BONDED DEBT SERVICE**

| Fiscal Year<br>Ending<br>June 30th | Exlcuding the Bonds to be Issued |                 |                 | Principal of<br>the Bonds | Total Principal<br>All Bonds |
|------------------------------------|----------------------------------|-----------------|-----------------|---------------------------|------------------------------|
|                                    | Principal                        | Interest        | Total           |                           |                              |
| 2019                               | \$5,310,000                      | \$1,895,521.13  | \$7,205,521.13  | \$0                       | \$5,310,000                  |
| 2020                               | 5,330,000                        | 1,668,705.00    | 6,998,705.00    | 107,000                   | 5,437,000                    |
| 2021                               | 5,230,000                        | 1,442,850.63    | 6,672,850.63    | 115,000                   | 5,345,000                    |
| 2022                               | 5,160,000                        | 1,215,541.88    | 6,375,541.88    | 115,000                   | 5,275,000                    |
| 2023                               | 5,175,000                        | 1,002,512.50    | 6,177,512.50    | 120,000                   | 5,295,000                    |
| 2024                               | 5,290,000                        | 764,787.50      | 6,054,787.50    | 120,000                   | 5,410,000                    |
| 2025                               | 4,115,000                        | 526,375.00      | 4,641,375.00    |                           | 4,115,000                    |
| 2026                               | 1,540,000                        | 330,325.00      | 1,870,325.00    |                           | 1,540,000                    |
| 2027                               | 1,600,000                        | 273,325.00      | 1,873,325.00    |                           | 1,600,000                    |
| 2028                               | 1,670,000                        | 203,625.00      | 1,873,625.00    |                           | 1,670,000                    |
| 2029                               | 1,650,000                        | 130,962.50      | 1,780,962.50    |                           | 1,650,000                    |
| 2030                               | 1,160,000                        | 58,000.00       | 1,218,000.00    |                           | 1,160,000                    |
| TOTALS                             | \$43,230,000                     | \$ 9,512,531.14 | \$52,742,531.14 | \$577,000                 | \$43,807,000                 |

**CURRENT BONDS OUTSTANDING**

| Fiscal Year<br>Ending<br>June 30th | 2005 A<br>Reconstruction |           |            |
|------------------------------------|--------------------------|-----------|------------|
|                                    | Principal                | Interest  | Total      |
|                                    |                          |           |            |
| 2019                               | \$ 190,000               | \$ 12,856 | \$ 202,856 |
| 2020                               | 200,000                  | 4,356     | 204,356    |
| TOTALS                             | \$ 390,000               | \$ 17,212 | \$ 407,212 |

| Fiscal Year<br>Ending<br>June 30th | 2005<br>Energy Performance Contract * |           |            |
|------------------------------------|---------------------------------------|-----------|------------|
|                                    | Principal                             | Interest  | Total      |
|                                    |                                       |           |            |
| 2019                               | \$ 525,213                            | \$ 16,160 | \$ 541,373 |
| 2020                               | -                                     | -         | -          |
| TOTALS                             | \$ 525,213                            | \$ 16,160 | \$ 541,373 |

|  | 2008<br>Bus |           |            |
|--|-------------|-----------|------------|
|  | Principal   | Interest  | Total      |
|  |             |           |            |
|  | \$ 120,000  | \$ 10,938 | \$ 130,938 |
|  | 130,000     | 5,688     | 135,688    |
|  | \$ 250,000  | \$ 16,625 | \$ 266,625 |

\* The State Constitution does not provide for the inclusion of leases in the computation of the net indebtedness of the School District. This Energy Performance Contract (EPC) has been included in this appendix for informational purposes.

| Fiscal Year<br>Ending<br>June 30th | 2011<br>Capital Project |            |              |
|------------------------------------|-------------------------|------------|--------------|
|                                    | Principal               | Interest   | Total        |
|                                    |                         |            |              |
| 2019                               | \$ 2,655,000            | \$ 418,750 | \$ 3,073,750 |
| 2020                               | 2,790,000               | 286,000    | 3,076,000    |
| 2021                               | 2,930,000               | 146,500    | 3,076,500    |
| 2022                               |                         |            |              |
| 2023                               |                         |            |              |
| 2024                               |                         |            |              |
| TOTALS                             | \$ 8,375,000            | \$ 851,250 | \$ 9,226,250 |

|  | 2012<br>Capital Project |            |              |
|--|-------------------------|------------|--------------|
|  | Principal               | Interest   | Total        |
|  |                         |            |              |
|  | \$ 460,000              | \$ 131,150 | \$ 591,150   |
|  | 480,000                 | 112,350    | 592,350      |
|  | 500,000                 | 92,750     | 592,750      |
|  | 525,000                 | 69,625     | 594,625      |
|  | 550,000                 | 42,750     | 592,750      |
|  | 580,000                 | 14,500     | 594,500      |
|  | \$ 3,095,000            | \$ 463,125 | \$ 3,558,125 |

**CURRENT BONDS OUTSTANDING**

| Fiscal Year<br>Ending<br>June 30th | 2013<br>Capital Project |            |            | 2013<br>Bus |          |            |
|------------------------------------|-------------------------|------------|------------|-------------|----------|------------|
|                                    | Principal               | Interest   | Total      | Principal   | Interest | Total      |
| 2019                               | \$ 60,000               | \$ 35,600  | \$ 95,600  | \$ 210,000  | \$ 1,706 | \$ 211,706 |
| 2020                               | 60,000                  | 32,600     | 92,600     | -           | -        | -          |
| 2021                               | 65,000                  | 29,600     | 94,600     | -           | -        | -          |
| 2022                               | 65,000                  | 26,350     | 91,350     | -           | -        | -          |
| 2023                               | 70,000                  | 23,100     | 93,100     | -           | -        | -          |
| 2024                               | 75,000                  | 19,600     | 94,600     | -           | -        | -          |
| 2025                               | 80,000                  | 15,850     | 95,850     | -           | -        | -          |
| 2026                               | 80,000                  | 11,850     | 91,850     | -           | -        | -          |
| 2027                               | 85,000                  | 7,850      | 92,850     | -           | -        | -          |
| 2028                               | 90,000                  | 3,600      | 93,600     | -           | -        | -          |
| TOTALS                             | \$ 730,000              | \$ 206,000 | \$ 936,000 | \$ 210,000  | \$ 1,706 | \$ 211,706 |

| Fiscal Year<br>Ending<br>June 30th | 2014<br>BOCES Capital Project |            |              | 2016<br>Capital Project - DASNY |              |               |
|------------------------------------|-------------------------------|------------|--------------|---------------------------------|--------------|---------------|
|                                    | Principal                     | Interest   | Total        | Principal                       | Interest     | Total         |
| 2019                               | \$ 420,000                    | \$ 140,938 | \$ 560,938   | \$ 685,000                      | \$ 532,250   | \$ 1,217,250  |
| 2020                               | 430,000                       | 132,013    | 562,013      | 720,000                         | 498,000      | 1,218,000     |
| 2021                               | 440,000                       | 122,875    | 562,875      | 755,000                         | 462,000      | 1,217,000     |
| 2022                               | 450,000                       | 113,525    | 563,525      | 790,000                         | 424,250      | 1,214,250     |
| 2023                               | 465,000                       | 103,963    | 568,963      | 830,000                         | 384,750      | 1,214,750     |
| 2024                               | 475,000                       | 92,338     | 567,338      | 875,000                         | 343,250      | 1,218,250     |
| 2025                               | 485,000                       | 79,275     | 564,275      | 915,000                         | 299,500      | 1,214,500     |
| 2026                               | 500,000                       | 64,725     | 564,725      | 960,000                         | 253,750      | 1,213,750     |
| 2027                               | 515,000                       | 49,725     | 564,725      | 1,000,000                       | 215,750      | 1,215,750     |
| 2028                               | 530,000                       | 34,275     | 564,275      | 1,050,000                       | 165,750      | 1,215,750     |
| 2029                               | 545,000                       | 17,713     | 562,713      | 1,105,000                       | 113,250      | 1,218,250     |
| 2030                               |                               |            |              | 1,160,000                       | 58,000       | 1,218,000     |
| TOTALS                             | \$ 5,255,000                  | \$ 951,363 | \$ 6,206,363 | \$ 10,845,000                   | \$ 3,750,500 | \$ 14,595,500 |

| Fiscal Year<br>Ending<br>June 30th | 2015<br>Bus |           |            | 2016<br>Bus |           |            |
|------------------------------------|-------------|-----------|------------|-------------|-----------|------------|
|                                    | Principal   | Interest  | Total      | Principal   | Interest  | Total      |
| 2019                               | \$ 205,000  | \$ 8,106  | \$ 213,106 | \$ 190,000  | \$ 10,412 | \$ 200,412 |
| 2020                               | 205,000     | 5,031     | 210,031    | 190,000     | 7,524     | 197,524    |
| 2021                               | 215,000     | 1,747     | 216,747    | 200,000     | 4,560     | 204,560    |
| 2022                               |             |           |            | 200,000     | 1,520     | 201,520    |
| TOTALS                             | \$ 625,000  | \$ 14,884 | \$ 639,884 | \$ 780,000  | \$ 24,016 | \$ 804,016 |



**APPENDIX - B3**  
**Oswego City SD**

**CURRENT BONDS OUTSTANDING**

| Fiscal Year<br>Ending<br>June 30th | 2017<br>Buses     |                  |                   | 2017<br>DASNY Refunding |                     |                      |
|------------------------------------|-------------------|------------------|-------------------|-------------------------|---------------------|----------------------|
|                                    | Principal         | Interest         | Total             | Principal               | Interest            | Total                |
| 2019                               | \$ 110,000        | \$ 15,716        | \$ 125,716        | \$ 5,000                | \$ 577,100          | \$ 582,100           |
| 2020                               | 120,000           | 8,144            | 128,144           | 5,000                   | 577,000             | 582,000              |
| 2021                               | 120,000           | 5,969            | 125,969           | 5,000                   | 576,850             | 581,850              |
| 2022                               | 125,000           | 3,672            | 128,672           | 3,005,000               | 576,600             | 3,581,600            |
| 2023                               | 125,000           | 1,250            | 126,250           | 3,135,000               | 446,700             | 3,581,700            |
| 2024                               |                   |                  |                   | 3,285,000               | 295,100             | 3,580,100            |
| 2025                               |                   |                  |                   | 2,635,000               | 131,750             | 2,766,750            |
| 2026                               |                   |                  |                   |                         |                     |                      |
| 2027                               |                   |                  |                   |                         |                     |                      |
| 2028                               |                   |                  |                   |                         |                     |                      |
| 2029                               |                   |                  |                   |                         |                     |                      |
| 2030                               |                   |                  |                   |                         |                     |                      |
| <b>TOTALS</b>                      | <b>\$ 600,000</b> | <b>\$ 34,750</b> | <b>\$ 634,750</b> | <b>\$ 12,075,000</b>    | <b>\$ 3,181,100</b> | <b>\$ 15,256,100</b> |

COMPUTATION OF FULL VALUATION

Using Regular State Equalization Rates

| For Fiscal Year Ending June 30:   | 2015                    | 2016                                   | 2017                    | 2018                    | 2019                    |
|-----------------------------------|-------------------------|--|-------------------------|-------------------------|-------------------------|
| <b>Taxable Assessed Valuation</b> |                         |  |                         |                         |                         |
| City of: Oswego                   | \$ 754,270,002          | \$ 762,947,877                         | \$ 804,298,657          | \$ 807,017,869          | \$ 812,725,666          |
| Towns of: Minetto                 | 92,718,524              | 92,812,883                             | 96,041,628              | 96,490,002              | 97,230,871              |
| Oswego                            | 203,970,259             | 204,936,704                            | 207,056,824             | 206,938,878             | 207,999,652             |
| Scriba                            | 1,521,103,013           | 259,421,231                            | 263,183,957             | 268,312,405             | 287,349,873             |
| Sterling                          | 2,734,043               | 2,962,850                              | 3,264,762               | 3,265,752               | 3,265,160               |
| Volney                            | 11,792,225              | 11,748,446                             | 11,839,343              | 12,479,724              | 12,554,629              |
| <b>Total Assessed Valuation</b>   | <b>\$ 2,586,588,066</b> | <b>\$ 1,334,829,991 <sup>(1)</sup></b> | <b>\$ 1,385,685,171</b> | <b>\$ 1,394,504,630</b> | <b>\$ 1,421,125,851</b> |
| <b>State Equalization Rates</b>   |                         |  |                         |                         |                         |
| City of: Oswego                   | 100.00%                 | 100.00%                                | 100.00%                 | 100.00%                 | 100.00%                 |
| Towns of: Minetto                 | 100.00%                 | 100.00%                                | 100.00%                 | 100.00%                 | 100.00%                 |
| Oswego                            | 100.00%                 | 100.00%                                | 100.00%                 | 96.00%                  | 96.00%                  |
| Scriba                            | 100.00%                 | 100.00%                                | 100.00%                 | 86.20%                  | 100.00%                 |
| Sterling                          | 100.00%                 | 100.00%                                | 100.00%                 | 100.00%                 | 100.00%                 |
| Volney                            | 100.00%                 | 100.00%                                | 100.00%                 | 100.00%                 | 100.00%                 |
| <b>Taxable Full Valuation</b>     |                         |  |                         |                         |                         |
| City of: Oswego                   | \$ 754,270,002          | \$ 762,947,877                         | \$ 804,298,657          | \$ 807,017,869          | \$ 812,725,666          |
| Towns of: Minetto                 | 92,718,524              | 92,812,883                             | 96,041,628              | 96,490,002              | 97,230,871              |
| Oswego                            | 203,970,259             | 204,936,704                            | 207,056,824             | 215,561,331             | 216,666,304             |
| Scriba                            | 1,521,103,013           | 259,421,231                            | 263,183,957             | 311,267,291             | 287,349,873             |
| Sterling                          | 2,734,043               | 2,962,850                              | 3,264,762               | 3,265,752               | 3,265,160               |
| Volney                            | 11,792,225              | 11,748,446                             | 11,839,343              | 12,479,724              | 12,554,629              |
| <b>Total Full Valuation</b>       | <b>\$ 2,586,588,066</b> | <b>\$ 1,334,829,991</b>                | <b>\$ 1,385,685,171</b> | <b>\$ 1,446,081,969</b> | <b>\$ 1,429,792,503</b> |

Using Special State Equalization Ratios

|                                    |                         |                         |                         |                         |             |
|------------------------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------|
| Year of Assessment Roll            | 2014                    | 2015                    | 2016                    | 2017                    | 2018        |
| For Fiscal Year Ending June 30:    | 2015                    | 2016                    | 2017                    | 2018                    | 2019        |
| <b>Special Equalization Ratios</b> |                         |                         |                         |                         |             |
| City of: Oswego                    | 96.38%                  | 94.96%                  | 100.63%                 | 101.46%                 | N/A         |
| Towns of: Minetto                  | 97.86%                  | 97.59%                  | 98.92%                  | 98.20%                  | N/A         |
| Oswego                             | 100.01%                 | 96.18%                  | 95.93%                  | 95.60%                  | N/A         |
| Scriba                             | 100.03%                 | 84.66%                  | 86.04%                  | 88.81%                  | N/A         |
| Sterling                           | 93.69%                  | 93.59%                  | 97.76%                  | 95.74%                  | N/A         |
| Volney                             | 100.16%                 | 97.00%                  | 96.74%                  | 98.97%                  | N/A         |
| <b>Taxable Full Valuation</b>      |                         |                         |                         |                         |             |
| City of: Oswego                    | \$ 782,600,127          | \$ 803,441,320          | \$ 799,263,298          | \$ 795,404,957          | N/A         |
| Towns of: Minetto                  | 94,746,090              | 95,104,911              | 97,090,202              | 98,258,658              | N/A         |
| Oswego                             | 203,949,864             | 213,076,215             | 215,841,576             | 216,463,262             | N/A         |
| Scriba                             | 1,520,646,819           | 306,427,157             | 305,885,585             | 302,119,587             | N/A         |
| Sterling                           | 2,918,180               | 3,165,776               | 3,339,568               | 3,411,063               | N/A         |
| Volney                             | 11,773,388              | 12,111,800              | 12,238,312              | 12,609,603              | N/A         |
| <b>Total Full Valuation</b>        | <b>\$ 2,616,634,468</b> | <b>\$ 1,433,327,179</b> | <b>\$ 1,433,658,541</b> | <b>\$ 1,428,267,129</b> | <b>\$ -</b> |

<sup>(1)</sup> Change in assessment due to Nine Mile I and II currently on PILOT agreement.

Note: The District's constitutional debt limit has been computed using special equalization ratios established by the Office of Real Property Services pursuant to Art-12-B of the Real Property Tax Law. "Conventional" State equalization rates are also established by said State Board, and are used for all other purposes.

Special Equalization Ratios for the 2018 Assessment Roll (2018-2019 School District Tax Roll) are not available as of the date of this Official Statement.

# **CITY SCHOOL DISTRICT OF THE CITY OF OSWEGO**

## **AUDITED FINANCIAL STATEMENTS**

**JUNE 30, 2017**

Such Audited Financial Statement and opinion were prepared as of date thereof and have not been reviewed and/or updated in connection with the preparation and dissemination of this Official Statement.

# T A B L E   O F   C O N T E N T S

|   | <b>Pages</b> |
|---|--------------|
| Independent Auditors' Report  | 1 - 3        |
| Management's Discussion and Analysis (Unaudited)  | 4 - 14       |
| <br><b>Basic Financial Statements:</b>  |              |
| Statement of Net Position   | 15           |
| Statement of Activities and Changes in Net Position   | 16           |
| Balance Sheet - Governmental Funds  | 17           |
| Statement of Revenues, Expenditures, and Changes in Fund Balances -<br>Governmental Funds   | 18           |
| Reconciliation of Governmental Funds Statement of Revenues, Expenditures,<br>and Changes in Fund Balances to Statement of Activities  | 19           |
| Statement of Fiduciary Net Position and Statement of Changes<br>in Fiduciary Net Position   | 20           |
| <b>Notes to the Basic Financial Statements:</b>   | 21 - 46      |
| <br><b>Required Supplementary Information:</b>  |              |
| Schedule of Funding Progress of Postemployment Benefit Plan (Unaudited)   | 47           |
| Schedule of the District's Proportionate Share of the Net Pension Liability (Unaudited)   | 48           |
| Schedule of District Contributions (Unaudited)  | 49           |
| Schedule of Revenues, Expenditures and Changes in Fund Balance -<br>Budget (Non-GAAP Basis) and Actual - General Fund (Unaudited)   | 50 - 51      |
| <br><b>Supplementary Information:</b>   |              |
| Schedule of Change from Adopted Budget to Final Budget and Real Property<br>Tax Limit - General Fund  | 52           |
| Schedule of Capital Projects Fund - Project Expenditures and Financing Resources  | 53           |
| Combined Balance Sheet - Nonmajor Governmental Funds  | 54           |
| Combined Revenues, Expenditures and Changes in Fund Balances -<br>Nonmajor Governmental Funds   | 55           |
| Net Investment in Capital Assets  | 56           |
| Schedule of Expenditures of Federal Awards  | 57           |
| <br>Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on<br>an Audit of Financial Statements Performed in Accordance with Government Auditing Standards | <br>58 - 59  |

**Raymond F. Wager, CPA, P.C.**  
**Certified Public Accountants**

**Shareholders:**

**Raymond F. Wager, CPA**  
**Thomas J. Lauffer, CPA**  
**Thomas C. Zuber, CPA**

Members of  
American Institute of  
Certified Public Accountants  
and  
New York State Society of  
Certified Public Accountants

**INDEPENDENT AUDITORS' REPORT**

To the Board of Education  
Oswego City School District, New York

***Report on the Financial Statements***

We have audited the accompanying financial statements of the Oswego City School District, New York, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Oswego City School District, New York, as of June 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of funding progress postemployment benefit plan, schedule of the District's proportionate share of the net pension liability, schedule of District contributions, and budgetary comparison information on pages 4–14 and 47–51 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Oswego City School District, New York's basic financial statements. The accompanying supplemental information as listed in the table of contents and schedule of expenditures of federal awards, as required by the Uniform Guidance are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The accompanying supplemental information as listed in the table of contents and schedule of expenditures of federal awards, as required by the Uniform Guidance are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplemental information as listed in the table of contents and schedule of expenditures of federal awards, as required by the Uniform Guidance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated September 27, 2017 on our consideration of the Oswego City School District, New York's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Oswego City School District, New York's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Raymond F. Wager, CPA, P.C." The signature is written in a cursive, flowing style.

September 27, 2017

## **Oswego City School District**

### **Management's Discussion and Analysis**

#### **For the Fiscal Year Ended June 30, 2017**

The following is a discussion and analysis of the School District's financial performance for the fiscal year ended June 30, 2017. This section is a summary of the School District's financial activities based on currently known facts, decisions, and/or conditions. It is also based on both the government-wide and fund-based financial statements. The results of the current year are discussed in comparison with the prior year, with an emphasis placed on the current year. This section is only an introduction and should be read in conjunction with the School District's financial statements, which immediately follow this section.

#### **Financial Highlights**

At the close of the fiscal year, the total liabilities (what the district owes) exceeded its total assets (what the district owns) by (\$86,412,419) (net position) an increase of \$14,007,323 from the prior year.

As of the close of the fiscal year, the School District's governmental funds reported combined fund balances of \$20,119,832, an increase of \$5,012,490 in comparison with the prior year.

General revenues which include Federal and State Aid and Real Property Taxes accounted for \$80,894,970 or 94% of all revenues. Program specific revenues in the form of Charges for services and Operating Grants and Contributions accounted for \$5,079,280 or 6% of total revenues.

#### **Overview of the Financial Statements**

This management's discussion and analysis is intended to serve as an introduction to the School District's basic financial statements. The School District's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements and (3) notes to the financial statements. This report also contains individual fund statements and schedules in addition to the basic financial statements.

##### *Government-Wide Financial Statements*

The *government-wide financial statements* are designed to provide readers with a broad overview of the School District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the School District's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the School District is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.



The *governmental* activities of the School District include instruction, pupil transportation, cost of food sales, general administrative support, community service, and interest on long-term debt.

The government-wide financial statements can be found on the pages immediately following this section as the first two pages of the basic financial statements.

### *Fund Financial Statements*

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the funds of the School District can be divided into two categories: governmental funds and fiduciary funds.

*Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating the School District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The School District maintains five individual governmental funds; General Fund, Special Aid Fund, School Lunch Fund, Debt Service Fund, and Capital Projects Fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund, the special aid fund, and the school lunch fund, which are reported as major funds. Data for the debt service fund and the capital projects fund are aggregated into a single column and reported as non-major funds.

The School District adopts and voters approve an annual budget for its General Fund. A budgetary comparison statement has been provided for the General Fund within the basic financial statements to demonstrate compliance with the budget.

The *Fiduciary Funds* are used to account for assets held by the School District in an agency capacity which accounts for assets held by the School District on behalf of others. Fiduciary funds are not reflected in the government-wide financial statement because the resources of these funds are *not* available to support the School District's programs.

The financial statements for the governmental and fiduciary funds can be found in the basic financial statement section of this report.

| <b><u>Major Feature of the District-Wide and Fund Financial Statements</u></b> |  |   |  |
|--|--|---|--|
|  | <b>Government-Wide Statements</b>  | <b>Fund Financial Statements</b>  |  |
|  |  | <b>Governmental Funds</b>   | <b>Fiduciary Funds</b>   |
| Scope  | Entire District (except fiduciary funds)   | The activities of the School District that are not proprietary or fiduciary, such as special education and building maintenance   | Instances in which the School District administers resources on behalf of someone else, such as scholarship programs and student activities monies |
| Required financial statements  | Statement of net position<br>Statement of activities                               | Balance sheet<br>Statement of revenues, expenditures, and changes in fund balance   | Statement of fiduciary net position statement of changes in fiduciary net position   |
| Accounting basis and measurement focus   | Accrual accounting and economic resources focus                                    | Modified accrual accounting and current financial focus   | Accrual accounting and economic resources focus  |
| Type of asset/liability information  | All assets and liabilities, both financial and capital, short-term and long-term   | Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included                    | All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can                        |
| Type of inflow/outflow information   | All revenues and expenses during year, regardless of when cash is received or paid | Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable | All additions and deductions during the year, regardless of when cash is received or paid  |

### *Notes to the Financial Statements*

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found following the basic financial statement section of this report.

### **Government-Wide Statements**

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all the School District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how they have changed. Net position, the difference between the District's assets and liabilities, is one way to measure the District's financial health or position. Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively. Additional non-financial factors such as changes in the District's property tax base and the condition of the school buildings and facilities must also be considered to assess the District's overall health.

All of the District's services are reported in the government-wide financial statements as governmental activities. Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property taxes, federal and state aid, and investment earnings finance most of these activities.

### **Financial Analysis of the School District As A Whole**

#### **Net Position**

The District's combined net position on June 30, 2017 totaled (\$86,412,419) which is \$14,007,323 lower than the prior year.

|  | <b><u>Governmental Activities</u></b> |                        | <b><u>Total</u></b>    |
|--|---------------------------------------|------------------------|------------------------|
|  | <b><u>2017</u></b>                    | <b><u>2016</u></b>     | <b><u>Variance</u></b> |
| <b><u>ASSETS:</u></b>                        |                                       |                        |                        |
| Current and Other Assets                     | \$ 26,584,865                         | \$ 57,740,351          | \$ (31,155,486)        |
| Capital Assets                               | 83,869,432                            | 84,315,084             | (445,652)              |
| <b>Total Assets</b>                          | <b>\$ 110,454,297</b>                 | <b>\$ 142,055,435</b>  | <b>\$ (31,601,138)</b> |
| <b><u>DEFERRED OUTFLOW OF RESOURCES:</u></b> |                                       |                        |                        |
| Deferred Outflow of Resources                | \$ 21,606,574                         | \$ 8,151,519           | \$ 13,455,055          |
| <b><u>LIABILITIES:</u></b>                   |                                       |                        |                        |
| Long-Term Debt Obligations                   | \$ 211,467,446                        | \$ 193,827,256         | \$ 17,640,190          |
| Other Liabilities                            | 5,754,338                             | 21,002,204             | (15,247,866)           |
| <b>Total Liabilities</b>                     | <b>\$ 217,221,784</b>                 | <b>\$ 214,829,460</b>  | <b>\$ 2,392,324</b>    |
| <b><u>DEFERRED INFLOW OF RESOURCES:</u></b>  |                                       |                        |                        |
| Deferred Inflow of Resources                 | \$ 1,251,506                          | \$ 7,782,590           | \$ (6,531,084)         |
| <b><u>NET POSITION:</u></b>                  |                                       |                        |                        |
| Net Investment in Capital Assets             | \$ 40,610,292                         | \$ 28,762,794          | \$ 11,847,498          |
| <b><u>Restricted For,</u></b>                |                                       |                        |                        |
| Reserve for ERS                              | 2,067,466                             | 1,167,466              | 900,000                |
| Tax Certiorari Reserve                       | 3,134,491                             | 3,134,491              | -                      |
| Capital Reserve                              | 4,475,042                             | -                      | 4,475,042              |
| Other Purposes                               | 4,299,845                             | 6,522,774              | (2,222,929)            |
| Unrestricted                                 | (140,999,555)                         | (111,992,621)          | (29,006,934)           |
| <b>Total Net Position</b>                    | <b>\$ (86,412,419)</b>                | <b>\$ (72,405,096)</b> | <b>\$ (14,007,323)</b> |

By far, the largest component of the School District's net position reflects its investment in capital assets, less any related debt used to acquire those assets that is still outstanding. The School District uses these capital assets to provide services to the students and consequently, these assets are not available for future spending. Although the School District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The District reports deficit unrestricted net position and total net position as a result of the recognition of the OPEB obligation which increased \$22,387,255 in the current year and included in long-term debt obligations. Current and Other Assets decreased as a result of reductions to cash and state and federal aid receivables.

## Changes in Net Position

The District's total revenue decreased 1% to \$85,974,250. State and federal aid 28% and property taxes 63% accounted for most of the District's revenue. The remaining 9% of the revenue comes from charges for services, operating grants, investment earnings, compensation for loss, and miscellaneous revenues.

The total cost of all the programs and services increased 4% to \$99,981,573. The District's expenses are predominately related to education and caring for the students (Instruction) 77%. General support which included expenses associated with the operation, maintenance and administration of the District accounted for 13% of the total costs. See table below:

|                                  | <u>Governmental Activities</u> |                              | <u>Total</u>                 |
|----------------------------------|--------------------------------|------------------------------|------------------------------|
|                                  | <u>2017</u>                    | <u>2016</u>                  | <u>Variance</u>              |
| <b><u>REVENUES:</u></b>          |                                |                              |                              |
| <b><u>Program -</u></b>          |                                |                              |                              |
| Charges for Services             | \$ 532,211                     | \$ 507,526                   | \$ 24,685                    |
| Operating Grants & Contributions | 4,547,069                      | 4,250,340                    | 296,729                      |
| Total Program                    | <u>\$ 5,079,280</u>            | <u>\$ 4,757,866</u>          | <u>\$ 321,414</u>            |
| <b><u>General -</u></b>          |                                |                              |                              |
| Property Taxes                   | \$ 54,051,259                  | \$ 56,165,628                | \$ (2,114,369)               |
| State and Federal Aid            | 24,089,591                     | 21,049,415                   | 3,040,176                    |
| Investment Earnings              | 150,478                        | 125,026                      | 25,452                       |
| Compensation for Loss            | 83,975                         | 103,875                      | (19,900)                     |
| Miscellaneous                    | 2,519,667                      | 4,545,192                    | (2,025,525)                  |
| Total General                    | <u>\$ 80,894,970</u>           | <u>\$ 81,989,136</u>         | <u>\$ (1,094,166)</u>        |
| <b>TOTAL REVENUES</b>            | <b><u>\$ 85,974,250</u></b>    | <b><u>\$ 86,747,002</u></b>  | <b><u>\$ (772,752)</u></b>   |
| <b><u>EXPENSES:</u></b>          |                                |                              |                              |
| General Support                  | \$ 13,049,308                  | \$ 13,516,927                | \$ (467,619)                 |
| Instruction                      | 77,185,182                     | 73,049,509                   | 4,135,673                    |
| Pupil Transportation             | 5,306,518                      | 5,843,848                    | (537,330)                    |
| School Lunch                     | 1,744,803                      | 1,816,109                    | (71,306)                     |
| Interest                         | 2,695,762                      | 2,223,240                    | 472,522                      |
| <b>TOTAL EXPENSES</b>            | <b><u>\$ 99,981,573</u></b>    | <b><u>\$ 96,449,633</u></b>  | <b><u>\$ 3,531,940</u></b>   |
| <b>CHANGE IN NET POSITION</b>    | <b><u>\$ (14,007,323)</u></b>  | <b><u>\$ (9,702,631)</u></b> | <b><u>\$ (4,304,692)</u></b> |

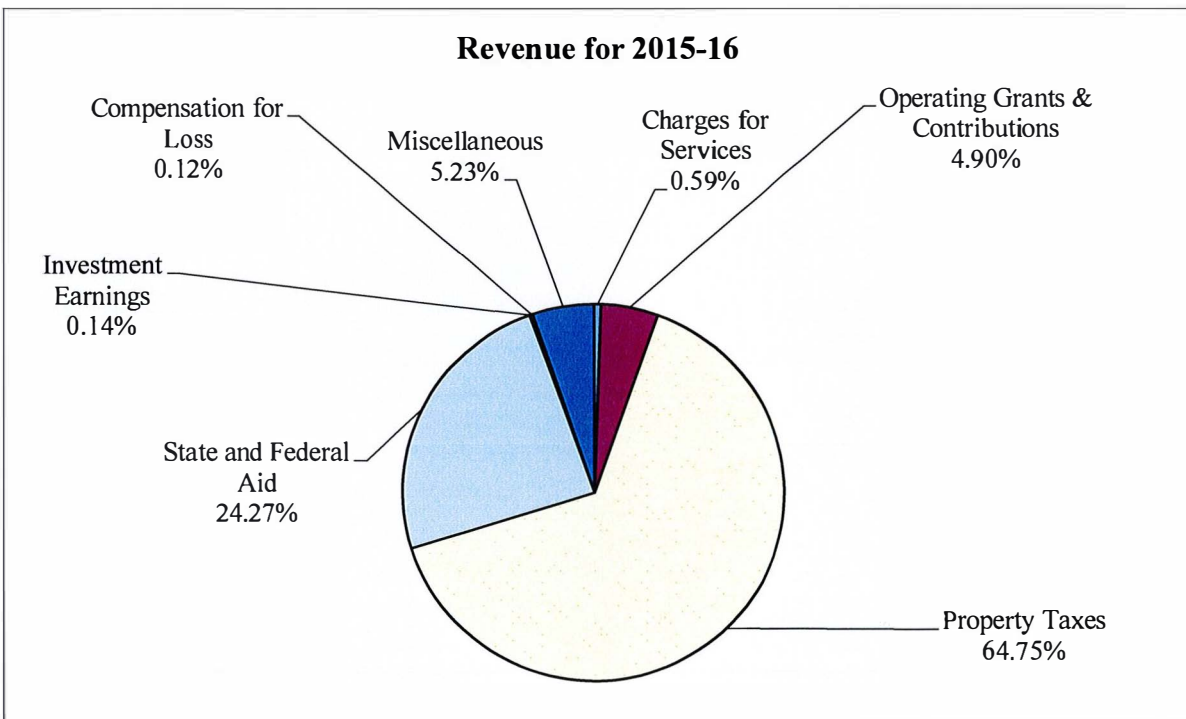
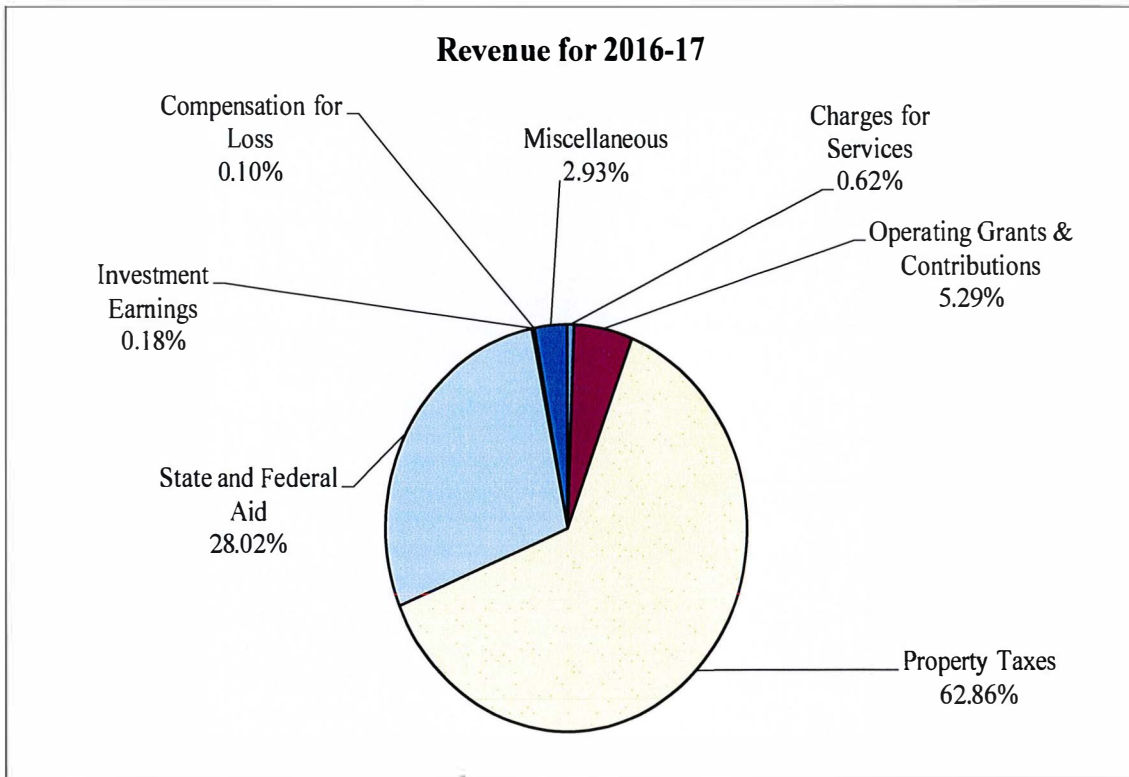
## Key Changes:

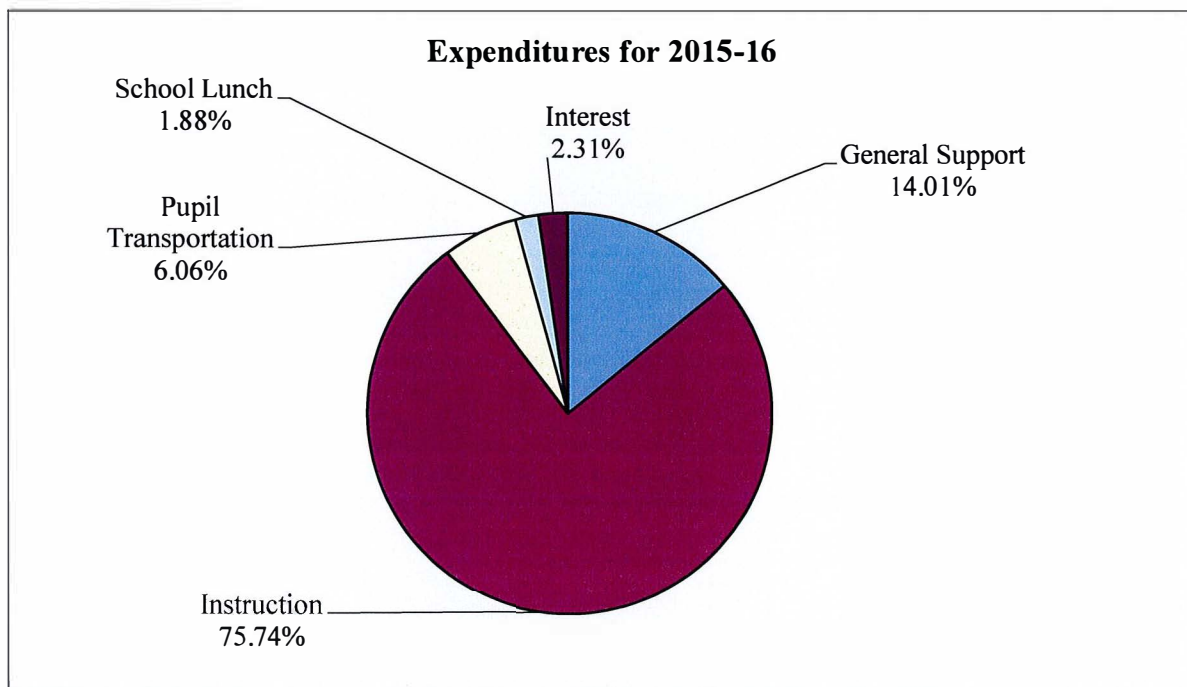
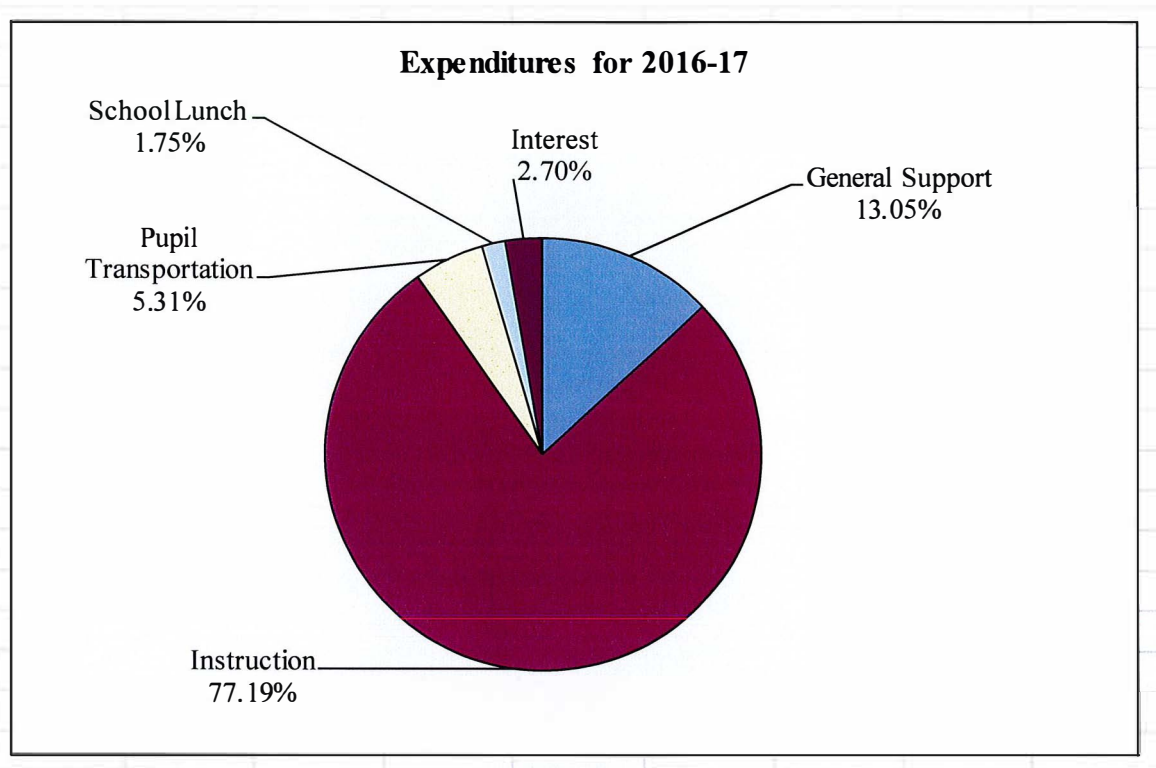
### **Revenue –**

- Increased State Aid
- Property taxes reduced due to lower budget.
- Large premium received in 2016.

### **Expenses –**

- Teachers and support staff were added increasing Instruction.
- Pupil transportation decreased due to lower fuel costs.
- General support decreased due to salary savings.





### **Financial Analysis of the School District's Funds**

The financial performance of the District as a whole is reflected in its governmental funds. As the District completed the year, its governmental funds reported combined fund balances of \$20,119,832 which is more than last year's ending fund balance of \$15,107,342.

The General Fund is the chief operating fund of the District. At the end of the current year, the total fund balance of the General Fund was \$17,788,784. Fund balance for the General Fund increased by \$4,595,190 compared with the prior year. See table below:

| <b><u>General Fund Balances:</u></b> | <b><u>2017</u></b>          | <b><u>2016</u></b>          | <b><u>Variance</u></b>     |
|--------------------------------------|-----------------------------|-----------------------------|----------------------------|
| Nonspendable                         | \$ 505,690                  | \$ 584,152                  | \$ (78,462)                |
| Restricted                           | 12,517,924                  | 7,887,326                   | 4,630,598                  |
| Assigned                             | 1,451,606                   | 57,299                      | 1,394,307                  |
| Unassigned                           | 3,313,564                   | 4,664,817                   | (1,351,253)                |
| <b>Total General Fund Balances</b>   | <b><u>\$ 17,788,784</u></b> | <b><u>\$ 13,193,594</u></b> | <b><u>\$ 4,595,190</u></b> |

### **General Fund Budgetary Highlights**

The difference between the original budget and the final amended budget was \$1,151,743 which is attributable to \$57,299 of carryover encumbrances from the 2015-16 school year, \$750,000 for voter authorized use of capital reserve, and \$344,444 for Board authorized appropriation from liability reserve.

The key factors for budget variances in the general fund are listed below along with explanations for each.

| <b>Expenditure Items:</b>                          | <b>Budget<br/>Variance<br/>Original<br/>Vs.<br/>Amended</b> | <b>Explanation for Budget Variance</b>                              |
|--|---|---|
| Teaching-Regular School                            | \$383,226   | Hired back teachers.  |
| Programs for Children with Handicapping Conditions | \$1,037,287   | Additional Boces services, Increases for OT/PT services, staff      |
| Pupil Services                                     | \$380,994   | Added guidance counsellor and coaching stipends sports.             |
| Employee Benefits                                  | (\$1,516,364)   | Low claim year in health insurance                                  |
| Debt Service - Principal                           | (\$336,278)   | Reduction in BAN principal  |
| Transfers-Out                                      | \$784,273   | Voter approved Capital reserve transfer for relocation of ED Center |

| <b>Revenue Items:</b>     | <b>Budget<br/>Variance<br/>Amended<br/>Vs.<br/>Actual</b> | <b>Explanation for Budget Variance</b>   |
|---------------------------|---|--|
| Real Property Tax         | \$276,752   | Deferred tax revenue recognized.   |
| Miscellaneous             | \$674,921   | Change in recording of prescription rebates, Foster student tuition, sale of equipment, Medicaid revenues higher than planned. |
| State Sources             | \$532,089   | State aid higher than anticipated due to tuition aid and bullet aid for sports.  |
| <b>Expenditure Items:</b> | <b>Budget<br/>Variance<br/>Amended<br/>Vs.<br/>Actual</b> | <b>Explanation for Budget Variance</b>   |
| Central Services          | \$455,483   | Salaries & Boces services lower than planned.  |
| Teaching-Regular School   | \$916,519   | Salaries lower than planned.   |
| Pupil Transportation      | \$317,754   | Lower fuel costs and lower salaries.   |
| Employee benefits         | \$969,771   | Lower health care costs, and lower ERS and TRS payments than planned.  |

## **Capital Asset and Debt Administration**

### **Capital Assets**

By the end of the 2016-17 fiscal year, the District had invested \$83,869,432 in a broad range of capital assets, including land, work in progress, buildings and improvements, and machinery and equipment. The change in capital assets, net of accumulated depreciation, is reflected below:

|                            | <b><u>2017</u></b>          | <b><u>2016</u></b>          |
|----------------------------|-----------------------------|-----------------------------|
| Land                       | \$ 1,188,361                | \$ 1,188,361                |
| Work in Progress           | 414,160                     | 61,823,867                  |
| Buildings and Improvements | 77,431,568                  | 18,025,359                  |
| Machinery and Equipment    | 4,835,343                   | 3,277,497                   |
| <b>Total</b>               | <b><u>\$ 83,869,432</u></b> | <b><u>\$ 84,315,084</u></b> |

### **Long-Term Debt**

At year end, the District had \$211,467,446 in general obligation bonds and other long-term debt outstanding as follows:

| <b><u>Type</u></b>                 | <b><u>2017</u></b>           | <b><u>2016</u></b>           |
|------------------------------------|------------------------------|------------------------------|
| Serial Bonds                       | \$ 48,940,000                | \$ 53,564,500                |
| Installment Purchase Debt          | 1,025,494                    | 1,502,027                    |
| Workers' Comp Claims               | 133,730                      | 143,702                      |
| Net Pension Liability              | 4,367,622                    | 4,361,882                    |
| BOCES Obligation                   | 337,128                      | 337,128                      |
| OPEB                               | 154,685,086                  | 132,297,831                  |
| Compensated Absences               | 1,978,386                    | 1,620,186                    |
| <b>Total Long-Term Obligations</b> | <b><u>\$ 211,467,446</u></b> | <b><u>\$ 193,827,256</u></b> |

## **Factors Bearing on the District's Future**

### **Property Tax Cap:**

During 2011 the Governor signed Chapter 97 of the Laws of 2011, Part A- Property Tax Cap, affecting all local governments and establishing a property tax cap. The tax cap went into effect for the District's 2012-13 budget and under this law the growth in the property tax levy, the total amount to be raised through property taxes charged on the District's taxable assessed value of property, is capped at two percent or the rate of inflation, whichever is less, with some exceptions. Given that State mandated pension costs and health insurance are rising at a much higher rate than two percent the District anticipates budget constraints for the foreseeable future, unless significant mandate relief is provided by the State. Additionally, it is expected that the tax cap will be near two percent (2%) for 2018.

### **Tax Freeze Legislation:**

Chapter 59 of the Laws of 2014 (Part FF) established a property tax freeze. This legislation generally provides that certain taxpayers who reside within a freeze compliant taxing jurisdiction will receive a credit. To be considered freeze compliant, a taxing jurisdiction must certify to the State Comptroller, the Commissioner of Taxation and Finance and the Commissioner of the State Education Department that the adopted budget is within the State Property Tax Cap. For school districts, this credit is for 2014 and 2015 only, as long as the district develops a Government Efficiency Plan. The district did a collective Government Efficiency Plan with all but one of the school districts in Oswego County. For 2016, the last year of this program, the credit will apply to increases in municipal taxes, including counties, cities, towns, villages, and special districts, not school districts.



**PILOT Agreements:**

The District's revenues will be reduced by a six-year PILOT agreement that was executed with the Nine Mile Point nuclear power plant (Constellation Nuclear) in 2015-16. Under the agreement, the PILOTs will continually decrease, totaling about \$8.9 million over five years. The District's Payment share of the PILOT is as follows:

| Fiscal Year | Payment       | Decrease    |
|-------------|---------------|-------------|
| 2014-15     | \$25,534,686  |             |
| 2015-16     | \$23,000,000  | \$2,534,686 |
| 2016-17     | \$21,000,000  | \$2,000,000 |
| 2017-18     | \$17,000,000  | \$4,000,000 |
| 2018-19     | \$16,605,857  | \$394,143   |
| 2019-20     | \$16,605,857  | \$0         |
| Total       | \$119,746,400 | \$8,928,829 |

**Post-Employment Health Benefits:**

In fiscal year 2009, the District was required to report more accurately post-employment benefit costs. An actuarial study to calculate the total post-employment benefit liability was performed. The District has elected to recognize these costs of \$303 million over thirty years.

**Retirement System Contributions:**

The Districts' pension contribution for the Employees' Retirement System is tiered. The District is anticipating the ERS rate will remain stable for 17-1. The District used a blended rate for Budget purposes to 15.3% for the 2017-18 school year.

The District is also anticipating that the Teachers' Retirement System pension contribution rate will significantly decrease from 11.72% to 9.8% for the 2017-18 year.

**Employee Contract Negotiations:**

All four of the District's collective bargaining agreements expired on June 30, 2016. A one year MOA with each collective bargaining unit outlines a salary freeze for each. The district settled the CSEA contract in September 17-18 and expect the other units to settle as well.

**Annual Professional Performance Review (APPR):**

APPR regulations from the NY State Department of Education require school districts and BOCES to annually evaluate the performance of probationary and tenured teachers providing instructional and pupil personnel services. The procedures for evaluating teachers are a mandatory subject of collective bargaining and have resulted in additional mandated costs for the District.

**Common Core Learning Standards:**

As part of the Regents Reform Agenda, New York State has embarked on a comprehensive reform initiative to ensure that schools prepare students with the knowledge and skills they need to succeed in college and in their careers. The Board of Regents adopted the Common Core State Standards for English Language Arts & Literacy and Mathematics creating Common Core Learning Standards (CCLS) in 2011.

The NYS Board of Regents adopted the newly revised ELA and Mathematics Learning Standards on September 11, 2017. The implementation timeline projected over the coming years includes awareness during the 2017-2018 school year and capacity building for the school years of 2018-2019 and 2019-2020 with the full implementation to take place September of 2020. This will have a direct impact on the professional development required during the next several years as well as additional costs.

### **Contacting the School District's Financial Management**

This financial report is designed to provide the District's citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the following:

Oswego City School District  
Education Center  
120 East First Street  
Oswego, New York 13126

**OSWEGO CITY SCHOOL DISTRICT, NEW YORK**

**Statement of Net Position**

**June 30, 2017**

|  | <b><u>Governmental<br/>Activities</u></b> |
|--|---|
| <b>ASSETS</b>                              |   |
| Cash and cash equivalents                  | \$ 20,223,281                             |
| Accounts receivable                        | 6,287,168                                 |
| Inventories                                | 74,416                                    |
| <b>Capital Assets:</b>                     |   |
| Land                                       | 1,188,361                                 |
| Work in progress                           | 414,160                                   |
| Other capital assets (net of depreciation) | 82,266,911                                |
| <b>TOTAL ASSETS</b>                        | <b><u>\$ 110,454,297</u></b>              |
| <br><b>DEFERRED OUTFLOWS OF RESOURCES</b>  |   |
| Deferred outflows of resources             | <b><u>\$ 21,606,574</u></b>               |
| <br><b>LIABILITIES</b>                     |   |
| Accounts payable                           | \$ 461,619                                |
| Accrued liabilities                        | 1,640,009                                 |
| Unearned revenues                          | 47,432                                    |
| Due to teachers' retirement system         | 3,343,060                                 |
| Due to employees' retirement system        | 262,218                                   |
| <b>Long-Term Obligations:</b>              |   |
| Due in one year                            | 6,515,338                                 |
| Due in more than one year                  | 204,952,108                               |
| <b>TOTAL LIABILITIES</b>                   | <b><u>\$ 217,221,784</u></b>              |
| <br><b>DEFERRED INFLOWS OF RESOURCES</b>   |   |
| Deferred inflows of resources              | <b><u>\$ 1,251,506</u></b>                |
| <br><b>NET POSITION</b>                    |   |
| Net investment in capital assets           | \$ 40,610,292                             |
| <b>Restricted For:</b>                     |   |
| Reserve for employee retirement system     | 2,067,466                                 |
| Reserve for tax certiorari                 | 3,134,491                                 |
| Capital reserves                           | 4,475,042                                 |
| Other purposes                             | 4,299,845                                 |
| Unrestricted                               | (140,999,555)                             |
| <b>TOTAL NET POSITION</b>                  | <b><u>\$ (86,412,419)</u></b>             |

**OSWEGO CITY SCHOOL DISTRICT, NEW YORK**  
**Statement of Activities and Changes in Net Position**  
**For Year Ended June 30, 2017**

| <u>Functions/Programs</u>              | <u>Expenses</u>             | <u>Program Revenues</u>  |                            | <u>Net (Expense)</u>          |
|--|-----------------------------|--------------------------|----------------------------|-------------------------------|
|  |                             | <u>Charges for</u>       | <u>Operating</u>           | <u>Revenue and</u>            |
|  |                             | <u>Services</u>          | <u>Grants and</u>          | <u>Changes in</u>             |
|  |                             |                          | <u>Contributions</u>       | <u>Net Position</u>           |
|  |                             |                          |                            | <u>Governmental</u>           |
|  |                             |                          |                            | <u>Activities</u>             |
| <b><u>Primary Government -</u></b>     |                             |                          |                            |                               |
| General support                        | \$ 13,049,308               | \$ -                     | \$ -                       | \$ (13,049,308)               |
| Instruction                            | 77,185,182                  | 196,762                  | 3,423,592                  | (73,564,828)                  |
| Pupil transportation                   | 5,306,518                   | -                        | -                          | (5,306,518)                   |
| School lunch                           | 1,744,803                   | 335,449                  | 1,123,477                  | (285,877)                     |
| Interest                               | 2,695,762                   | -                        | -                          | (2,695,762)                   |
| <b>Total Primary Government</b>        | <b><u>\$ 99,981,573</u></b> | <b><u>\$ 532,211</u></b> | <b><u>\$ 4,547,069</u></b> | <b><u>\$ (94,902,293)</u></b> |
| <b>General Revenues:</b>               |                             |                          |                            |                               |
| Property taxes                         |                             |                          |                            | \$ 54,051,259                 |
| State and federal aid                  |                             |                          |                            | 24,089,591                    |
| Investment earnings                    |                             |                          |                            | 150,478                       |
| Compensation for loss                  |                             |                          |                            | 83,975                        |
| Miscellaneous                          |                             |                          |                            | 2,519,667                     |
| <b>Total General Revenues</b>          |                             |                          |                            | <b><u>\$ 80,894,970</u></b>   |
| Changes in Net Position                |                             |                          |                            | \$ (14,007,323)               |
| <b>Net Position, Beginning of Year</b> |                             |                          |                            | <b><u>(72,405,096)</u></b>    |
| <b>Net Position, End of Year</b>       |                             |                          |                            | <b><u>\$ (86,412,419)</u></b> |

**OSWEGO CITY SCHOOL DISTRICT, NEW YORK**

**Balance Sheet**

**Governmental Funds**

**June 30, 2017**

|  | <b>General<br/>Fund</b> | <b>Special<br/>Aid<br/>Fund</b> | <b>School<br/>Lunch<br/>Fund</b> | <b>Nonmajor<br/>Governmental<br/>Funds</b> | <b>Total<br/>Governmental<br/>Funds</b> |
|--|-------------------------|---------------------------------|----------------------------------|--|---|
| <b>ASSETS</b>                                  |                         |                                 |                                  |  |   |
| Cash and cash equivalents                      | \$ 16,992,412           | \$ 234,794                      | \$ 158,266                       | \$ 2,837,809                               | \$ 20,223,281                           |
| Receivables                                    | 4,440,403               | 1,643,147                       | 203,618                          | -  | 6,287,168                               |
| Inventories                                    | -                       | -                               | 74,416                           | -  | 74,416                                  |
| Due from other funds                           | 2,931,054               | 247,093                         | -                                | 275,000                                    | 3,453,147                               |
| <b>TOTAL ASSETS</b>                            | <b>\$ 24,363,869</b>    | <b>\$ 2,125,034</b>             | <b>\$ 436,300</b>                | <b>\$ 3,112,809</b>                        | <b>\$ 30,038,012</b>                    |
| <b>LIABILITIES AND FUND BALANCES</b>           |                         |                                 |                                  |  |   |
| <b><u>Liabilities</u> -</b>                    |                         |                                 |                                  |  |   |
| Accounts payable                               | \$ 379,472              | \$ 30,471                       | \$ 51,269                        | \$ 407                                     | \$ 461,619                              |
| Accrued liabilities                            | 1,351,398               | -                               | 97                               | -  | 1,351,495                               |
| Due to other funds                             | 240,341                 | 2,066,217                       | 871,589                          | 275,000                                    | 3,453,147                               |
| Due to TRS                                     | 3,343,060               | -                               | -                                | -  | 3,343,060                               |
| Due to ERS                                     | 262,218                 | -                               | -                                | -  | 262,218                                 |
| Compensated absences                           | 84,444                  | -                               | 613                              | -  | 85,057                                  |
| Unearned revenue                               | -                       | 29,010                          | 18,422                           | -  | 47,432                                  |
| <b>TOTAL LIABILITIES</b>                       | <b>\$ 5,660,933</b>     | <b>\$ 2,125,698</b>             | <b>\$ 941,990</b>                | <b>\$ 275,407</b>                          | <b>\$ 9,004,028</b>                     |
| <b><u>Deferred Inflows</u> -</b>               |                         |                                 |                                  |  |   |
| Deferred inflows of resources                  | \$ 914,152              | \$ -                            | \$ -                             | \$ -                                       | \$ 914,152                              |
| <b><u>Fund Balances</u> -</b>                  |                         |                                 |                                  |  |   |
| Nonspendable                                   | \$ 505,690              | \$ -                            | \$ 74,416                        | \$ -                                       | \$ 580,106                              |
| Restricted                                     | 12,517,924              | -                               | -                                | 2,871,966                                  | 15,389,890                              |
| Assigned                                       | 1,451,606               | -                               | -                                | -  | 1,451,606                               |
| Unassigned                                     | 3,313,564               | (664)                           | (580,106)                        | (34,564)                                   | 2,698,230                               |
| <b>TOTAL FUND BALANCE</b>                      | <b>\$ 17,788,784</b>    | <b>\$ (664)</b>                 | <b>\$ (505,690)</b>              | <b>\$ 2,837,402</b>                        | <b>\$ 20,119,832</b>                    |
| <b>TOTAL LIABILITIES AND<br/>FUND BALANCES</b> | <b>\$ 24,363,869</b>    | <b>\$ 2,125,034</b>             | <b>\$ 436,300</b>                | <b>\$ 3,112,809</b>                        |   |

**Amounts reported for governmental activities in the**

**Statement of Net Position are different because:**

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.

83,869,432

Taxes receivable is deferred for those amounts collected after ninety (90) days on fund basis, while those amounts are recorded as revenue on the full accrual basis.

914,152

Interest is accrued on outstanding bonds in the statement of net position but not in the funds.

(288,514)

The following long-term obligations are not due and payable in the current period and therefore are not reported in the governmental funds:

|                              |               |
|------------------------------|---------------|
| Serial bonds payable         | (48,940,000)  |
| OPEB                         | (154,685,086) |
| Compensated absences         | (1,893,329)   |
| Installment purchase debt    | (1,025,494)   |
| Workers' compensation claims | (133,730)     |
| BOCES obligations            | (337,128)     |
| Deferred outflow - pension   | 21,606,574    |
| Net pension liability        | (4,367,622)   |
| Deferred inflow - pension    | (1,251,506)   |

**Net Position of Governmental Activities**

**\$ (86,412,419)**

**OSWEGO CITY SCHOOL DISTRICT, NEW YORK**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For Year Ended June 30, 2017**

|   | <b>General<br/>Fund</b> | <b>Special<br/>Aid<br/>Fund</b> | <b>School<br/>Lunch<br/>Fund</b> | <b>Nonmajor<br/>Governmental<br/>Funds</b> | <b>Total<br/>Governmental<br/>Funds</b> |
|---|-------------------------|---------------------------------|----------------------------------|--|---|
| <b>REVENUES</b>   |                         |                                 |                                  |  |   |
| Real property taxes and tax items   | \$ 54,337,129           | \$ -                            | \$ -                             | \$ -                                       | \$ 54,337,129                           |
| Charges for services  | 196,762                 | -                               | -                                | -  | 196,762                                 |
| Use of money and property   | 150,478                 | -                               | -                                | -  | 150,478                                 |
| Sale of property and compensation for loss  | 83,975                  | -                               | -                                | -  | 83,975                                  |
| Miscellaneous   | 2,504,921               | 43,956                          | 14,746                           | -  | 2,563,623                               |
| Interfund revenues  | 55,602                  | -                               | -                                | -  | 55,602                                  |
| State sources   | 23,732,700              | 885,823                         | 33,601                           | -  | 24,652,124                              |
| Federal sources   | 356,891                 | 2,493,813                       | 1,089,876                        | -  | 3,940,580                               |
| Sales   | -                       | -                               | 335,449                          | -  | 335,449                                 |
| <b>TOTAL REVENUES</b>   | <b>\$ 81,418,458</b>    | <b>\$ 3,423,592</b>             | <b>\$ 1,473,672</b>              | <b>\$ -</b>                                | <b>\$ 86,315,722</b>                    |
| <b>EXPENDITURES</b>   |                         |                                 |                                  |  |   |
| General support   | \$ 8,259,424            | \$ -                            | \$ -                             | \$ -                                       | \$ 8,259,424                            |
| Instruction   | 34,430,249              | 2,807,444                       | -                                | -  | 37,237,693                              |
| Pupil transportation  | 2,617,395               | 191,927                         | -                                | 947,002                                    | 3,756,324                               |
| Employee benefits   | 21,966,303              | 553,806                         | 264,656                          | -  | 22,784,765                              |
| Debt service - principal  | 6,051,033               | -                               | -                                | 2,275,000                                  | 8,326,033                               |
| Debt service - interest   | 2,619,279               | -                               | -                                | -  | 2,619,279                               |
| Cost of sales   | -                       | -                               | 501,608                          | -  | 501,608                                 |
| Other expenses  | -                       | -                               | 628,946                          | -  | 628,946                                 |
| Capital outlay  | -                       | -                               | -                                | 414,160                                    | 414,160                                 |
| <b>TOTAL EXPENDITURES</b>   | <b>\$ 75,943,683</b>    | <b>\$ 3,553,177</b>             | <b>\$ 1,395,210</b>              | <b>\$ 3,636,162</b>                        | <b>\$ 84,528,232</b>                    |
| <b>EXCESS (DEFICIENCY) OF REVENUES<br/>OVER EXPENDITURES</b>  | <b>\$ 5,474,775</b>     | <b>\$ (129,585)</b>             | <b>\$ 78,462</b>                 | <b>\$ (3,636,162)</b>                      | <b>\$ 1,787,490</b>                     |
| <b>OTHER FINANCING SOURCES (USES)</b>   |                         |                                 |                                  |  |   |
| Transfers - in  | \$ -                    | \$ 129,585                      | \$ -                             | \$ 750,000                                 | \$ 879,585                              |
| Transfers - out   | (879,585)               | -                               | -                                | -  | (879,585)                               |
| Proceeds from obligations   | -                       | -                               | -                                | 950,000                                    | 950,000                                 |
| BAN's redeemed from appropriations  | -                       | -                               | -                                | 2,275,000                                  | 2,275,000                               |
| <b>TOTAL OTHER FINANCING<br/>SOURCES (USES)</b>   | <b>\$ (879,585)</b>     | <b>\$ 129,585</b>               | <b>\$ -</b>                      | <b>\$ 3,975,000</b>                        | <b>\$ 3,225,000</b>                     |
| <b>EXCESS (DEFICIENCY) OF REVENUES<br/>AND OTHER FINANCING SOURCES<br/>OVER EXPENDITURES AND OTHER<br/>FINANCING USES</b> | <b>\$ 4,595,190</b>     | <b>\$ -</b>                     | <b>\$ 78,462</b>                 | <b>\$ 338,838</b>                          | <b>\$ 5,012,490</b>                     |
| <b>FUND BALANCE, BEGINNING OF YEAR</b>  | <b>13,193,594</b>       | <b>(664)</b>                    | <b>(584,152)</b>                 | <b>2,498,564</b>                           | <b>15,107,342</b>                       |
| <b>FUND BALANCE, END OF YEAR</b>  | <b>\$ 17,788,784</b>    | <b>\$ (664)</b>                 | <b>\$ (505,690)</b>              | <b>\$ 2,837,402</b>                        | <b>\$ 20,119,832</b>                    |

**OSWEGO CITY SCHOOL DISTRICT, NEW YORK**  
**Reconciliation of Governmental Funds Statement of Revenues, Expenditures, and Changes in**  
**Fund Balances of Governmental Funds to Statement of Activities**  
**For Year Ended June 30, 2017**

**NET CHANGE IN FUND BALANCES -**

**TOTAL GOVERNMENTAL FUNDS** **\$ 5,012,490**

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The following are the amounts by which capital outlays and additions of assets exceeded depreciation in the current period:

|                          |    |                    |           |
|--------------------------|----|--------------------|-----------|
| Capital Outlay           | \$ | 414,160            |           |
| Additions to Assets, Net |    | 1,712,207          |           |
| Depreciation             |    | <u>(2,572,019)</u> |           |
|                          |    |                    | (445,652) |

Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term obligations in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term obligations in the Statement of Net Position. The following details these items as they effect the governmental activities:

|                              |    |                    |           |
|------------------------------|----|--------------------|-----------|
| Debt Repayments              | \$ | 8,326,033          |           |
| Proceeds from Bond Issuance  |    | (950,000)          |           |
| Proceeds from BAN Redemption |    | <u>(2,275,000)</u> |           |
|                              |    |                    | 5,101,033 |

In the Statement of Activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. (76,483)

In the statement of activities, outstanding taxes are included in revenue, whereas in the governmental fund, outstanding taxes are recorded as revenue only to the extent collected within 90 days of the end of the fiscal year. (285,870)

The net OPEB liability does not require the use of current financial resources and, therefore, is not reported as an expenditure in the governmental funds. (22,387,255)

(Increase) decrease in proportionate share of net pension asset/liability reported in the Statement of Activities do not provide for or require the use of current financial resources and therefore are not reported as revenues or expenditures in the governmental funds

|                              |  |           |  |
|------------------------------|--|-----------|--|
| Teachers' Retirement System  |  | (287,459) |  |
| Employees' Retirement System |  | (289,899) |  |

In the Statement of Activities, vacation pay, teachers' retirement incentive and judgments and claims are measured by the amount accrued during the year. In the governmental funds, expenditures for these items are measured by the amount actually paid. The following provides the differences of these items as presented in the governmental activities:

|                              |    |              |                  |
|------------------------------|----|--------------|------------------|
| Compensated Absences         | \$ | (358,200)    |                  |
| Workers' Compensation Claims |    | <u>9,972</u> |                  |
|                              |    |              | <u>(348,228)</u> |

**CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES**

**\$ (14,007,323)**

**OSWEGO CITY SCHOOL DISTRICT, NEW YORK**

**Statement of Fiduciary Net Position**

**June 30, 2017**

|                                  | <b>Private<br/>Purpose<br/>Trust</b> | <b>Agency<br/>Funds</b> |
|----------------------------------|--------------------------------------|-------------------------|
| <b>ASSETS</b>                    |                                      |                         |
| Cash and cash equivalents        | \$ 401,812                           | \$ 1,433,875            |
| <b>TOTAL ASSETS</b>              | <b>\$ 401,812</b>                    | <b>\$ 1,433,875</b>     |
| <b>LIABILITIES</b>               |                                      |                         |
| Accounts payable to general fund | \$ -                                 | \$ 1,124,873            |
| Extraclassroom activity balances | -                                    | 142,759                 |
| Other liabilities                | -                                    | 166,243                 |
| <b>TOTAL LIABILITIES</b>         | <b>\$ -</b>                          | <b>\$ 1,433,875</b>     |
| <b>NET POSITION</b>              |                                      |                         |
| Restricted for scholarships      | \$ 401,812                           |                         |
| <b>TOTAL NET POSITION</b>        | <b>\$ 401,812</b>                    |                         |

**Statement of Changes in Fiduciary Net Position**

**For the Year Ended June 30, 2017**

|  | <b>Private<br/>Purpose<br/>Trust</b> |
|--|--------------------------------------|
| <b>ADDITIONS</b>                       |                                      |
| Contributions                          | \$ 18,247                            |
| Investment earnings                    | 289                                  |
| <b>TOTAL ADDITIONS</b>                 | <b>\$ 18,536</b>                     |
| <b>DEDUCTIONS</b>                      |                                      |
| Other expenses                         | \$ 29,032                            |
| <b>TOTAL DEDUCTIONS</b>                | <b>\$ 29,032</b>                     |
| <b>CHANGE IN NET POSITION</b>          | <b>\$ (10,496)</b>                   |
| <b>NET POSITION, BEGINNING OF YEAR</b> | <b>412,308</b>                       |
| <b>NET POSITION, END OF YEAR</b>       | <b>\$ 401,812</b>                    |



# OSWEGO CITY SCHOOL DISTRICT, NEW YORK

## Notes To The Basic Financial Statements

June 30, 2017

### I. Summary of Significant Accounting Policies

The financial statements of the Oswego City School District, New York (the District) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

#### A. Reporting Entity

The Oswego City School District is governed by the laws of New York State. The District is an independent entity governed by an elected Board of Education consisting of eight members. The President of the Board serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for, and controls all activities related to public school education within the District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The reporting entity of the District is based upon criteria set forth by GASB Statement 14, *The Financial Reporting Entity*, as amended by GASB Statement 39, *Component Units*. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The District is not a component unit of another reporting entity. The decision to include a potential component unit in the District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is a brief review of certain entities included in the District's reporting entity.

##### 1. Extraclassroom Activity Funds

The extraclassroom activity funds of the District represent funds of the students of the District. The Board of Education exercises general oversight of these funds. The extraclassroom activity funds are independent of the District with respect to its financial transactions, and the designation of student management. Separate audited financial statements (cash basis) of the extraclassroom activity funds can be found at the District's business office. The District accounts for assets held as an agency for various student organizations in an agency fund.

#### B. Joint Venture

The District is a component of the Oswego County Board of Cooperative Educational Services (BOCES). The BOCES is a voluntary, cooperative association of school districts in a geographic area that shares planning, services, and programs which provide educational and support activities. There is no authority or process by which a school district can terminate its status as a BOCES component.

**( I. ) (Continued)**

BOCES are organized under §1950 of the New York State Education Law. A BOCES Board is considered a corporate body. Members of a BOCES Board are nominated and elected by their component member boards in accordance with provisions of §1950 of the New York State Education Law. All BOCES property is held by the BOCES Board as a corporation (§1950(6)). In addition, BOCES Boards also are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under §119-n(a) of the New York State General Municipal Law.

A BOCES' budget is comprised of separate budgets for administrative, program, and capital costs. Each component school district's share of administrative and capital cost is determined by resident public school district enrollment as defined in Education Law, Section 1950(4)(b)(7). In addition, component districts pay tuition or a service fee for programs in which its students participate.

During the year, the District was billed \$7,110,092 for BOCES administrative and program costs.

The District's share of BOCES aid amounted to \$2,171,939.

Financial statements for the BOCES are available from the BOCES administrative office.

**C. Basis of Presentation**

**1. Districtwide Statements**

The Statement of Net Position and the Statement of Activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, state aid, intergovernmental revenues, and other exchange and non-exchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital specific grants.

The Statement of Activities presents a comparison between program expenses and revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Indirect expenses, principally employee benefits, are allocated to functional areas in proportion to the payroll expended for those areas. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

**2. Fund Statements**

The fund statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following governmental funds:

( I. ) (Continued)

a. **Major Governmental Funds**

**General Fund** - This is the District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.

**Special Aid Fund** - This fund accounts for the proceeds of specific revenue sources, such as federal and state grants, that are legally restricted to expenditures for specified purposes. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties.

**School Lunch Fund** - Used to account for transactions of the District's lunch, breakfast and milk programs.

b. **Nonmajor Governmental** - The other funds which are not considered major are aggregated and reported as nonmajor governmental funds as follows:

**Capital Projects Fund** - Used to account for the acquisition construction or major repair of capital facilities and bus purchases.

**Debt Service Fund** - This fund accounts for the accumulation of resources and the payment of principal and interest on long-term obligations for governmental activities.

c. **Fiduciary** - Fiduciary activities are those in which the District acts as trustee or agent for resources that belong to others. These activities are not included in the District-wide financial statements, because their resources do not belong to the District, and are not available to be used. There are two classes of fiduciary funds:

**Private Purpose Trust Funds** - These funds are used to account for trust arrangements in which principal and income benefit annual third party awards and scholarships for students. Established criteria govern the use of the funds and members of the District or representatives of the donors may serve on committees to determine who benefits.

**Agency Funds** - These funds are strictly custodial in nature and do not involve the measurement of results of operations. Assets are held by the District as agent for various student groups or extraclassroom activity funds and for payroll or employee withholding.

D. **Measurement Focus and Basis of Accounting**

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The District-Wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants and donations. On an accrual basis revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

**( I. ) (Continued)**

The fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within one year after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

**E. Property Taxes**

Real property taxes are levied annually by the Board of Education no later than September 1, and become a lien on September 6, 2016. Taxes are collected during the period October 1, 2016 to February 28, 2017.

The City and Counties in which the District is located enforce uncollected real property taxes. An amount representing all uncollected real property taxes must be transmitted by the City to the District within two years from the return of unpaid taxes to the City. Real property taxes receivable expected to be collected within 60 days of year-end, less similar amounts collected during this period in the preceding year are recognized as revenues. Otherwise, deferred revenues offset real property taxes receivable.

**F. Restricted Resources**

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the District's policy concerning which to apply first varies with the intended use, and with associated legal requirements, many of which are described elsewhere in these notes.

**G. Interfund Transactions**

The operations of the District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowing. The District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditures and revenues to provide financing or other services.

In the District-wide statements, the amounts reported on the Statement of Net Position for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between the funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the District's practice to settle these amounts at a net balance based upon the right of legal offset.

Refer to Note V for a detailed disclosure by individual fund for interfund receivables, payables, expenditures, and revenues activity.

**( I. ) (Continued)**

**H. Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, potential contingent liabilities and useful lives of long-lived assets.

**I. Cash and Cash Equivalents**

The District's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

New York State Law governs the District's investment policies. Resources must be deposited in FDIC-insured commercial banks or trust companies located within the State. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and Districts.

**J. Receivables**

Receivables are shown net of an allowance for uncollectible accounts, when applicable.

No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

**K. Inventory and Prepaid Items**

Inventories of food and/or supplies for school lunch are recorded at cost on a first-in, first-out basis or, in the case of surplus food, at stated value which approximates market. Purchases of inventoriable items in other funds are recorded as expenditures at the time of purchase, and are considered immaterial in amount.

Prepaid items represent payments made by the District for which benefits extend beyond year end. These payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the District-wide and fund financial statements. These items are reported as assets on the statement of net position or balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of purchase and an expense/expenditure is reported in the year the goods or services are consumed.

A non-spendable fund balance for these non-liquid assets (inventories and prepaid items) has been recognized to signify that a portion of fund balance is not available for other subsequent expenditures.

( I. ) (Continued)

**L.      Capital Assets**

In the District-wide financial statements, capital assets are accounted for at historical cost or estimated historical cost if actual is unavailable, except for donated capital assets which are recorded at their estimated fair value at the date of donation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. A capitalization threshold of \$5,000 is used to report capital assets. The range of estimated useful lives by type of assets is as follows:

| <u>Class</u>            | <u>Capitalization<br/>Threshold</u> | <u>Depreciation<br/>Method</u> | <u>Estimated<br/>Useful Life</u> |
|-------------------------|-------------------------------------|--------------------------------|----------------------------------|
| Buildings               | \$ 50,000                           | SL                             | 25-50 Years                      |
| Machinery and Equipment | \$ 5,000                            | SL                             | 5-20 Years                       |

The investment in infrastructure type assets have not been segregated for reporting purposes since all costs associated with capital projects are consolidated and reported as additions to buildings and improvements.

**M.      Unearned Revenue**

The District reports unearned revenues on its Statement of Net Position and its Balance Sheet. On the Statement of Net Position, unearned revenue arises when resources are received by the District before it has legal claim to them, as when grant monies are received prior to incurrence of qualifying expenditures. In subsequent periods, when the District has legal claim to resources, the liability for unearned revenue is removed and revenue is recognized.

**N.      Deferred Outflows and Inflows of Resources**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expenses/expenditure) until then. The District may have three items that qualify for reporting in this category. First is the deferred charge on refunding reported in the government-wide Statement of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The second item is related to pensions reported in the district-wide Statement of Net Position. This represents the effect of the net change in the District's proportion of the collective net pension asset or liability and difference during the measurement period between the District's contributions and its proportion share of total contributions to the pension systems not included in pension expense. Lastly is the District contributions to the pension systems (TRS and ERS Systems) subsequent to the measurement date.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District may have two items that qualify for reporting in this category. First arises only under a modified accrual basis of accounting and is reported as unavailable revenue-property taxes. The second item is related to pensions reported in the district-wide Statement of Net Position. This represents the effect of the net change in the District's proportion of the collective net pension liability (ERS System) and difference during the measurement periods between the District's contributions and its proportion share of total contributions to the pension systems not included in pension expense.

( I. ) (Continued)

**O. Vested Employee Benefits**

**1. Compensated Absences**

Compensated absences consist of unpaid accumulated annual sick leave, vacation, and sabbatical time.

Sick leave eligibility and accumulation is specified in negotiated labor contracts, and in individual employment contracts. Upon retirement, resignation or death, employees may contractually receive a payment based on unused accumulated sick leave.

The District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

Consistent with GASB Statement 16, Accounting for Compensated Absences, the liability has been calculated using the vesting/termination method and an accrual for that liability is included in the District-wide financial statements. The compensated absences liability is calculated based on the pay rates in effect at year end.

In the funds statements only the amount of matured liabilities is accrued within the General Fund based upon expendable and available financial resources. These amounts are expensed on a pay-as-you-go basis.

**P. Other Benefits**

District employees participate in the New York State Employees' Retirement System and the New York State Teachers' Retirement System.

District employees may choose to participate in the District's elective deferred compensation plans established under Internal Revenue Code Sections 403(b) and 457.

In addition to providing pension benefits, the District provides post-employment health coverage to retired employees in accordance with the provision of various employment contracts in effect at the time of retirement. Substantially all of the District's employees may become eligible for these benefits if they reach normal retirement age while working for the District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing post-retirement benefits may be shared between the District and the retired employee. The District recognizes the cost of providing health insurance by recording its share of insurance premiums as an expenditure.

**Q. Short-Term Debt**

The District may issue Bond Anticipation Notes (BAN), in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of bonds. State law requires that a BAN issued for capital purposes be converted to long-term financing within five years after the original issue date.

( I. ) (Continued)

**R. Accrued Liabilities and Long-Term Obligations**

Payables, accrued liabilities, and long-term obligations are reported in the district-wide financial statements. In the governmental funds, payables and accrued liabilities are paid in a timely manner and in full from current financial resources. Claims and judgments, other postemployment benefits payable and compensated absences that will be paid from governmental funds are reported as a liability in the funds financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

**S. Equity Classifications**

**1. District-Wide Statements**

In the District-wide statements there are three classes of net position:

- a. **Net Investment in Capital Assets** - consists of net capital assets (cost less accumulated depreciation) reduced by outstanding balances of related debt obligations from the acquisition, constructions or improvements of those assets.
- b. **Restricted Net Position** - reports net position when constraints placed on the assets or deferred outflows of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

On the Statement of Net Position the following balances represent the restricted for other purposes:

|   | <b><u>Total</u></b>        |
|---|----------------------------|
| Workers' Compensation   | \$ 311,028                 |
| Unemployment Costs  | 463,819                    |
| Capital Projects  | 796,515                    |
| Debt  | 662,405                    |
| Liability   | 1,570,838                  |
| Employee Benefits Accrued Liability                           | <u>495,240</u>             |
| <b>Total Net Position - Restricted for<br/>Other Purposes</b> | <b><u>\$ 4,299,845</u></b> |

- c. **Unrestricted Net Position** - reports the balance of net position that does not meet the definition of the above two classifications and is deemed to be available for general use by the District.

**2. Fund Statements**

In the fund basis statements there are five classifications of fund balance:

- a. **Nonspendable Fund Balance** – Includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Nonspendable fund balance includes:



|  |                          |
|--|--------------------------|
|  | <b><u>Total</u></b>      |
| Inventory in school lunch              | \$ 74,416                |
| Noncurrent receivables                 | 505,690                  |
| <b>Total Nonspendable Fund Balance</b> | <b><u>\$ 580,106</u></b> |

b. **Restricted Fund Balances** – Includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. All encumbrances of funds other than the general fund are classified as restricted fund balance. The District has established the following restricted fund balances:

**Capital Reserve** - According to Education Law §3651, must be used to pay the cost of any object or purpose for which bonds may be issued. The creation of a capital reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve; the ultimate amount, its probable term and the source of the funds. Expenditures may be made from the reserve only for a specific purpose further authorized by the voters. The form for required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot are set forth in §3651 of the Education Law. The Reserve is accounted for in the General Fund under restricted fund balance. Year end balances are as follows:

| <b><u>Name<br/>of Reserve</u></b> | <b><u>Maximum<br/>Funding</u></b> | <b><u>Total Funding<br/>Provided</u></b> | <b><u>Total<br/>Year to Date<br/>Balance</u></b> |
|-----------------------------------|-----------------------------------|--|--|
| Capital Reserve                   | \$ 7,000,000                      | \$ 5,225,042                             | \$ 4,475,042                                     |

**Reserve for Debt Service** - According to General Municipal Law §6-1, the Reserve for Debt Service must be established for the purpose of retiring the outstanding obligations upon the sale of District property or capital improvement that was financed by obligations that remain outstanding at the time of the sale. Also, earnings on project monies invested together with unused proceeds are reported here.

**Employee Benefit Accrued Liability Reserve** - According to General Municipal Law §6-p, must be used for the payment of accrued employee benefits due to an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated.

**Liability Reserve** - According to General Municipal Law §1709(8)(c), must be used to pay for property loss and liability claims incurred. Separate funds for property loss and liability claims are required, and this reserve may not in total exceed 3% of the annual budget or \$15,000, whichever is greater.

**Retirement Contribution Reserve** - According to General Municipal Law §6-r, must be used financing retirement contributions. The reserve must be accounted for separate and apart from all other funds and a detailed report of the operation and condition of the fund must be provided to the Board.

**Tax Certiorari Reserve** - According to General Municipal Law §3651.1-a, must be used to establish a reserve fund for tax certiorari claims and to expend from the fund without voter approval. The monies held in the reserve shall not exceed the amount which might reasonably be deemed necessary to meet anticipated judgments and claims arising out of tax certiorari proceedings. Any resources deposited to the reserve which are not expended for tax certiorari proceeding in the year such monies are deposited must be returned to the General Fund on or before the first day of the fourth fiscal year after deposit of these monies.

**Unemployment Insurance Reserve** - According to General Municipal Law §6-m, must be used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund.

**Workers' Compensation Reserve** - According to General Municipal Law §6-j, must be used to pay for compensation benefits and other expenses authorized by Article 2 of the Workers' Compensation Law, and for payment of expenses of administering this self-insurance program. The reserve may be established by Board action, and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget.

**Nuclear Facility Stabilization Fund** - Chapter 202 of the New York State Laws of 2001 authorizes the establishment of a nuclear facility stabilization fund by school districts in which a nuclear-powered electric generating facility is located. The Board of Education created this reserve fund on October 25, 2014, however, no funding has been set aside.

**Encumbrances** - Encumbrance accounting, under which purchase orders, contracts and other commitments of expenditures are recorded for budgetary control purposes in order to reserve applicable appropriations, is employed as a control in preventing over-expenditure of established appropriations. Open encumbrances are reported as restricted fund balance in all funds other than the General Fund and the School Lunch Fund, since they do not constitute expenditures or liabilities and will be honored through budget appropriations in the subsequent year.

( I. ) (Continued)

Restricted fund balances include the following:

**General Fund -**

|                                    |              |
|------------------------------------|--------------|
| Capital                            | \$ 4,475,042 |
| Employee Benefit Accrued Liability | 495,240      |
| Liability                          | 1,570,838    |
| Retirement Contribution            | 2,067,466    |
| Tax Certiorari                     | 3,134,491    |
| Unemployment Insurance             | 463,819      |
| Workers' Compensation              | 311,028      |

**Capital Fund -**

|                  |           |
|------------------|-----------|
| Capital Projects | 2,209,561 |
|------------------|-----------|

**Debt Service Fund -**

|                               |                                    |
|-------------------------------|------------------------------------|
| Debt Service                  | 662,405                            |
| <b>Total Restricted Funds</b> | <b><u><u>\$ 15,389,890</u></u></b> |

The District appropriated and/or budgeted funds from the following reserves for the 2017-18 budget:

|                           |                                   |
|---------------------------|-----------------------------------|
| Retirement Contribution   | \$ 800,000                        |
| Tax Certiorari            | 2,100,000                         |
| <b>Total General Fund</b> | <b><u><u>\$ 2,900,000</u></u></b> |
| Debt Service Fund         | <b><u><u>\$ 100,000</u></u></b>   |

c. **Committed** - Includes amounts that can only be used for the specific purposes pursuant to constraints imposed by formal action of the school districts highest level of decision making authority, i.e., the Board of Education. The District has no committed fund balances as of June 30, 2017.

d. **Assigned Fund Balance** – Includes amounts that are constrained by the District's intent to be used for specific purposes, but are neither restricted nor committed. All encumbrances of the General Fund are classified as assigned fund balance. Encumbrances represent purchase commitments made by the District's purchasing agent through their authorization of a purchase order prior to year end. The District assignment is based on the functional level of expenditures.

There are no significant encumbrances for the general fund, management has determined that amounts in excess of \$106,000 are considered significant. The District did not have any significant encumbrances at June 30, 2017.

Assigned fund balances include the following:

|                                     |                                   |
|-------------------------------------|-----------------------------------|
| General Fund-Encumbrances           | \$ 51,606                         |
| General Fund-Appropriated for Taxes | 1,400,000                         |
| <b>Total Assigned Fund Balance</b>  | <b><u><u>\$ 1,451,606</u></u></b> |

( I. ) (Continued)

e. **Unassigned Fund Balance** –Includes all other general fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the school district and could report a surplus or deficit. In funds other than the general fund, the unassigned classification is used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted or assigned.

NYS Real Property Tax Law 1318 limits the amount of unexpended surplus funds a school district can retain to no more than 4% of the District's budget for the general fund for the ensuing fiscal year. Nonspendable and restricted fund balance of the general fund are excluded from the 4% limitation. Amounts appropriated for the subsequent year and encumbrances are also excluded from the 4% limitation.

3. **Order of Use of Fund Balance**

The District's policy is to apply expenditures against nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance at the end of the fiscal year. For all funds, nonspendable fund balances are determined first and then restricted fund balances for specific purposes are determined. Any remaining fund balance amounts for funds other than the general fund are classified as restricted fund balance. In the general fund, the remaining amounts are reported as unassigned. Assignments of fund balance cannot cause a negative unassigned fund balance.

T. **New Accounting Standards**

The District has adopted all current Statements of the Governmental Accounting Standards Board (GASB) that are applicable. At June 30, 2017, the District implemented the following new standards issued by GASB:

The GASB has issued Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 57, and Amendments to Certain Provisions of GASB Statements 67 and 68*, effective for the year ended June 30, 2017.

The GASB has issued Statement No. 77, *Tax Abatement Disclosures*, effective for the year ended June 30, 2017.

The GASB has issued Statement No. 80, *Blending Requirements for Certain Component Units-an amendment of GASB Statement No. 14*, effective for the year ended June 30, 2017.

The GASB has issued Statement No. 82, *Pension Issues-an amendment of GASB No. 67, No. 68, and No. 73*, effective for the year ended June 30, 2017.

U. **Future Changes in Accounting Standards**

GASB has issued Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, effective for the year ending June 30, 2018. This Statement replaces the requirements of Statements No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended, and Statement No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, for OPEB. Statement No. 74, *Financial reporting for Postemployment Benefit Plans Other Than Pension Plans*, establishes new accounting and financial reporting requirements for OPEB plans.

**( I. ) (Continued)**

GASB has issued Statement 84, *Fiduciary Activities*, which will be effective for the periods beginning after December 15, 2018.

GASB has issued Statement 85, *Omnibus 2017*, which will be effective for the periods beginning after June 15, 2017.

GASB has issued Statement 86, *Certain Debt Extinguishment Issues*, which will be effective for the periods beginning after June 15, 2017.

GASB has issued Statement 87, *Leases*, which will be effective for the periods beginning after December 15, 2019.

The District will evaluate the impact each of these pronouncements may have on its financial statements and will implement them as applicable and when material.

**II. Stewardship, Compliance and Accountability**

By its nature as a local government unit, the District is subject to various federal, state and local laws and contractual regulations. An analysis of the District's compliance with significant laws and regulations and demonstration of its stewardship over District resources follows.

**A. Budgets**

The District administration prepares a proposed budget for approval by the Board of Education for the General Fund.

The voters of the District approved the proposed appropriation budget.

Appropriations established by adoption of the budget constitute a limitation on expenditures (and encumbrances) which may be incurred. Appropriations lapse at the end of the fiscal year unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved by the Board of Education as a result of selected new revenue sources not included in the original budget (when permitted by law). These supplemental appropriations may occur subject to legal restriction, if the Board approves them because of a need which exists which was not determined at the time the budget was adopted. The following supplemental appropriations occurred during the year, \$750,000 for voter authorized use of the capital reserve and \$344,444 appropriation from the liability reserve.

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

Budgets are established and used for individual capital projects fund expenditures as approved by a special referendum of the District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

( I. ) (Continued)

**B. Encumbrances**

Encumbrance accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts, and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of year end are presented as reservations of fund balance and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time, as the liability is incurred or the commitment is paid.

**C. Deficit Net Position – School Lunch Fund**

As indicated in the financial statements, the District's School Lunch program had a net operating gain of \$78,462, which reduced the deficit fund balance to \$505,690 at June 30, 2017. This deficit is a result of prior year expenditures increasing at a higher rate than revenues.

**III. Cash and Cash Equivalents**

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. While the District does not have a specific policy for custodial credit risk, New York State statutes govern the District's investment policies, as discussed previously in these notes.

The District's aggregate bank balances (disclosed in the financial statements), included balances not covered by depository insurance at year end, collateralized as follows:

|   |                      |
|---|----------------------|
| Uncollateralized                                | \$ -                 |
| Collateralized within Trust department or agent | 22,913,916           |
| <b>Total</b>                                    | <b>\$ 22,913,916</b> |

Restricted cash represents cash where use is limited by legal requirements. These assets represent amounts required by statute to be reserved for various purposes. Restricted cash as of year end includes \$15,389,891 within the governmental funds and \$401,812 in the fiduciary funds.

**IV. Receivables**

Receivables at June 30, 2017 for individual major funds and nonmajor funds, including the applicable allowances for uncollectible accounts, are as follows:

| <u>Description</u>         | <u>Governmental Activities</u> |                         |                          | <u>Total</u>        |
|----------------------------|--------------------------------|-------------------------|--------------------------|---------------------|
|                            | <u>General Fund</u>            | <u>Special Aid Fund</u> | <u>School Lunch Fund</u> |                     |
| Accounts Receivable        | \$ 188,735                     | \$ -                    | \$ 336                   | \$ 189,071          |
| Taxes Receivable           | 1,336,550                      | -                       | -                        | 1,336,550           |
| Due From State and Federal | 805,608                        | 1,643,147               | 203,282                  | 2,652,037           |
| Due From Other Governments | 984,637                        | -                       | -                        | 984,637             |
| Due From Trust and Agency  | 1,124,873                      | -                       | -                        | 1,124,873           |
| <b>Total</b>               | <b>\$ 4,440,403</b>            | <b>\$ 1,643,147</b>     | <b>\$ 203,618</b>        | <b>\$ 6,287,168</b> |

District management has deemed the amounts to be fully collectible.

## V. Interfund Receivables, Payables, Revenues and Expenditures

Interfund Receivables, Payables, Revenues and Expenditures at June 30, 2017 were as follows:

|                                    | <u>Interfund</u>    |                     | <u>Interfund</u>  |                     |
|------------------------------------|---------------------|---------------------|-------------------|---------------------|
|                                    | <u>Receivables</u>  | <u>Payables</u>     | <u>Revenues</u>   | <u>Expenditures</u> |
| General Fund                       | \$ 2,931,054        | \$ 240,341          | \$ -              | \$ 879,585          |
| Special Aid Fund                   | 247,093             | 2,066,217           | 129,585           | -                   |
| School Lunch Fund                  | -                   | 871,589             | -                 | -                   |
| Debt Service Fund                  | 275,000             | -                   | -                 | -                   |
| Capital Projects Fund              | -                   | 275,000             | 750,000           | -                   |
| <b>Total government activities</b> | <b>\$ 3,453,147</b> | <b>\$ 3,453,147</b> | <b>\$ 879,585</b> | <b>\$ 879,585</b>   |

Interfund receivables and payables between governmental activities are eliminated on the Statement of Net Position. The District typically loans resources between funds for the purpose of mitigating the effects of transient cash flow issues. All interfund payables are not necessarily expected to be repaid within one year.

Transfers are used to finance certain special aid programs, support capital project expenditures and debt service expenditures.

## VI. Capital Assets

Capital asset balances and activity were as follows:

| <u>Type</u>   | <u>Balance<br/>7/1/2016</u> | <u>Additions</u>            | <u>Deletions</u>              | <u>Balance<br/>6/30/2017</u> |
|---|-----------------------------|-----------------------------|-------------------------------|------------------------------|
| <b>Governmental Activities:</b>   |                             |                             |                               |                              |
| <b><u>Capital assets that are not depreciated -</u></b>                             |                             |                             |                               |                              |
| Land  | \$ 1,188,361                | \$ -                        | \$ -                          | \$ 1,188,361                 |
| Work in progress  | 61,823,867                  | 414,160                     | (61,823,867)                  | 414,160                      |
| <i>Total Nondepreciable</i>   | <u>\$ 63,012,228</u>        | <u>\$ 414,160</u>           | <u>\$ (61,823,867)</u>        | <u>\$ 1,602,521</u>          |
| <b><u>Capital assets that are depreciated -</u></b>                                 |                             |                             |                               |                              |
| Buildings and improvements  | \$ 79,965,320               | \$ 61,736,984               | \$ (7,397,448)                | \$ 134,304,856               |
| Machinery and equipment   | 9,450,311                   | 947,145                     | (60,536)                      | 10,336,920                   |
| <i>Total Depreciated Assets</i>   | <u>\$ 89,415,631</u>        | <u>\$ 62,684,129</u>        | <u>\$ (7,457,984)</u>         | <u>\$ 144,641,776</u>        |
| <b><u>Less accumulated depreciation -</u></b>                                       |                             |                             |                               |                              |
| Buildings and improvements  | \$ 61,939,961               | \$ 1,604,641                | \$ (6,671,314)                | \$ 56,873,288                |
| Machinery and equipment   | 6,172,814                   | 967,378                     | (1,638,615)                   | 5,501,577                    |
| <i>Total accumulated depreciation</i>   | <u>\$ 68,112,775</u>        | <u>\$ 2,572,019</u>         | <u>\$ (8,309,929)</u>         | <u>\$ 62,374,865</u>         |
| <b><i>Total capital assets depreciated, net<br/>of accumulated depreciation</i></b> | <u>\$ 21,302,856</u>        | <u>\$ 60,112,110</u>        | <u>\$ 851,945</u>             | <u>\$ 82,266,911</u>         |
| <b>Total Capital Assets</b>   | <b><u>\$ 84,315,084</u></b> | <b><u>\$ 60,526,270</u></b> | <b><u>\$ (60,971,922)</u></b> | <b><u>\$ 83,869,432</u></b>  |

Depreciation expense for the period was charged to functions/programs as follows:

|                                   |                            |
|-----------------------------------|----------------------------|
| <b>Governmental Activities:</b>   |                            |
| General government support        | \$ 154,818                 |
| Instruction                       | 1,569,517                  |
| Pupil transportation              | 87,134                     |
| School lunch                      | 760,550                    |
| <b>Total Depreciation Expense</b> | <b><u>\$ 2,572,019</u></b> |

## VII. Short-Term Debt

Transactions in short-term debt for the year are summarized below:

| <u>Type</u>                  | <u>Purpose</u> | <u>Maturity</u> | <u>Interest Rate</u> | <u>Balance 7/1/2016</u> | <u>Issued</u> | <u>Redeemed</u>      | <u>Balance 6/30/2017</u> |
|------------------------------|----------------|-----------------|----------------------|-------------------------|---------------|----------------------|--------------------------|
| BAN                          | Building       | 2017            | 1.00%                | \$ 14,260,000           | \$ -          | \$ 14,260,000        | \$ -                     |
| <b>Total Short-Term Debt</b> |                |                 |                      | <b>\$ 14,260,000</b>    | <b>\$ -</b>   | <b>\$ 14,260,000</b> | <b>\$ -</b>              |

A summary of the short-term interest expense for the year is as follows:

|   |                  |
|---|------------------|
| Interest paid                                   | \$ 36,046        |
| <u>Less: interest accrued in the prior year</u> | <u>(13,864)</u>  |
| <b>Total interest expense</b>                   | <b>\$ 22,182</b> |

## VIII. Long-Term Debt Obligations

Long-term liability balances and activity for the year are summarized below:

|   | <u>Balance 7/1/2016</u> | <u>Additions</u>     | <u>Deletions</u>    | <u>Balance 6/30/2017</u> | <u>Due Within One Year</u> |
|---|-------------------------|----------------------|---------------------|--------------------------|----------------------------|
| <b>Governmental Activities:</b>         |                         |                      |                     |                          |                            |
| <b><u>Bonds and Notes Payable -</u></b> |                         |                      |                     |                          |                            |
| Serial Bonds                            | \$ 53,564,500           | \$ 950,000           | \$ 5,574,500        | \$ 48,940,000            | \$ 5,930,000               |
| Installment Purchase Debt               | 1,502,027               | -                    | 476,533             | 1,025,494                | 500,281                    |
| <b>Total Bonds and Notes Payable</b>    | <b>\$ 55,066,527</b>    | <b>\$ 950,000</b>    | <b>\$ 6,051,033</b> | <b>\$ 49,965,494</b>     | <b>\$ 6,430,281</b>        |
| <b><u>Other Liabilities -</u></b>       |                         |                      |                     |                          |                            |
| Net Pension Liability                   | \$ 4,361,882            | \$ 5,740             | \$ -                | \$ 4,367,622             | \$ -                       |
| BOCES Obligations                       | 337,128                 | -                    | -                   | 337,128                  | -                          |
| OPEB                                    | 132,297,831             | 22,387,255           | -                   | 154,685,086              | -                          |
| Workers' Compensation Claims            | 143,702                 | -                    | 9,972               | 133,730                  | -                          |
| Compensated Absences                    | 1,620,186               | 358,200              | -                   | 1,978,386                | 85,057                     |
| <b>Total Other Liabilities</b>          | <b>\$ 138,760,729</b>   | <b>\$ 22,751,195</b> | <b>\$ 9,972</b>     | <b>\$ 161,501,952</b>    | <b>\$ 85,057</b>           |
| <b>Total Long-Term Obligations</b>      | <b>\$ 193,827,256</b>   | <b>\$ 23,701,195</b> | <b>\$ 6,061,005</b> | <b>\$ 211,467,446</b>    | <b>\$ 6,515,338</b>        |

The General Fund has typically been used to liquidate long-term liabilities such as compensated absences.



( VIII. ) (Continued)

Existing serial and statutory bond obligations:

| <u>Description</u>                        | <u>Issue Date</u> | <u>Final Maturity</u> | <u>Interest Rate</u> | <u>Amount Outstanding 6/30/2017</u> |
|---|-------------------|-----------------------|----------------------|-------------------------------------|
| <b><u>Serial Bonds -</u></b>              |                   |                       |                      |                                     |
| Reconstruction                            | 2005              | 2020                  | 3.75%-4.00%          | \$ 575,000                          |
| Reconstruction                            | 2006              | 2018                  | 3.625%-4.000%        | 735,000                             |
| Construction                              | 2007              | 2020                  | 4.30%-4.375%         | 370,000                             |
| Buses                                     | 2013              | 2017                  | 1.25%                | 215,000                             |
| Buses                                     | 2014              | 2018                  | 1.625%               | 415,000                             |
| Reconstruction                            | 2011              | 2025                  | 3.00%-5.00%          | 23,365,000                          |
| Reconstruction                            | 2012              | 2024                  | 2.00%-5.00%          | 3,540,000                           |
| Reconstruction                            | 2013              | 2028                  | 2.00%-5.00%          | 785,000                             |
| BOCES Capital Project                     | 2014              | 2029                  | 2.00%-3.25%          | 5,665,000                           |
| Buses                                     | 2016              | 2021                  | 1.500%-1.625%        | 820,000                             |
| DASNY                                     | 2016              | 2030                  | 2.00%-5.00%          | 11,505,000                          |
| Buses                                     | 2017              | 2022                  | 1.520%               | 950,000                             |
| <b>Total Serial Bonds</b>                 |                   |                       |                      | <b><u>\$ 48,940,000</u></b>         |
| <b><u>Installment Purchase Debt -</u></b> |                   |                       |                      |                                     |
| Installment Purchase Debt                 | 2005              | 2019                  | 4.89%                | <b><u>\$ 1,025,494</u></b>          |

The following is a summary of debt service requirements:

| <u>Year</u>  | <u>Serial Bonds</u>         |                             | <u>Installment Purchase Debt</u> |                         |
|--------------|-----------------------------|-----------------------------|----------------------------------|-------------------------|
|              | <u>Principal</u>            | <u>Interest</u>             | <u>Principal</u>                 | <u>Interest</u>         |
| 2018         | \$ 5,930,000                | \$ 2,155,384                | \$ 500,281                       | \$ 41,091               |
| 2019         | 5,195,000                   | 1,928,200                   | 525,213                          | 16,159                  |
| 2020         | 5,205,000                   | 1,709,956                   | -                                | -                       |
| 2021         | 5,105,000                   | 1,482,782                   | -                                | -                       |
| 2022         | 5,110,000                   | 1,258,020                   | -                                | -                       |
| 2023-27      | 17,915,000                  | 2,936,026                   | -                                | -                       |
| 2027-30      | 4,480,000                   | 334,587                     | -                                | -                       |
| <b>Total</b> | <b><u>\$ 48,940,000</u></b> | <b><u>\$ 11,804,955</u></b> | <b><u>\$ 1,025,494</u></b>       | <b><u>\$ 57,250</u></b> |

Interest on long-term debt for June 30, 2017 was composed of:

|   |                            |
|---|----------------------------|
| Interest paid                                     | \$ 2,583,233               |
| <u>Less:</u> interest accrued in the prior year   | (198,167)                  |
| <u>Plus:</u> interest accrued in the current year | 288,514                    |
| <b>Total interest expense</b>                     | <b><u>\$ 2,673,580</u></b> |

**IX. Pension Plans**

**A. General Information**

The District participates in the New York State Teacher's Retirement System (TRS) and the New York State and Local Employee's Retirement System (ERS). These are cost-sharing multiple employer public employee retirement systems. The Systems offer a wide range of plans and benefits, which are related to years of service and final average salary, vesting of retirement benefits, death, and disability.

( IX. ) (Continued)

**B. Provisions and Administration**

A 10 member Board of Trustees of the New York State Teachers' Retirement Board administers TRS. TRS provides benefits to plan members and beneficiaries as authorized by the Education Law and the New York State Retirement and Social Security Law (NYSRSSL). Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York Public Schools and BOCES who elected to participate in TRS. Once a public employer elects to participate in the system, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. TRS issues a publicly available financial report that contains financial statements and required supplementary information. The report may be obtained by writing to NYRS, 10 Corporate Woods Drive, Albany, New York 12211-2395 or by referring to the TRS Comprehensive Annual Financial report, which can be found on the System's website at [www.nystrs.org](http://www.nystrs.org).

ERS provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. NYSRSSL govern obligations of employers and employees to contribute, and benefits to employees. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. ERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to NYSERS, Office of the State Comptroller, 110 State Street, Albany, New York 12244 or by referring to the ERS Comprehensive Annual Report, which can be found at [www.osc.state.ny.us/retire/publications/index.php](http://www.osc.state.ny.us/retire/publications/index.php).

**C. Funding Policies**

The Systems are noncontributory except for employees who joined after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3.0 to 3.5 percent of their salary for their entire length of service. In addition, employee contribution rates under ERS tier VI vary based on a sliding salary scale. For TRS, contribution rates are established annually by the New York State Teachers' Retirement Board pursuant to Article 11 of the Education Law. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions for the ERS' fiscal year ended March 31. The District paid 100% of the required contributions as billed by the TRS and ERS for the current year.

Contributions for the current year were equal to 100 percent of the contributions required, and were as follows:

| <u>Contributions</u> | <u>ERS</u>   | <u>TRS</u>   |
|----------------------|--------------|--------------|
| 2017                 | \$ 1,157,543 | \$ 3,343,060 |

( IX. ) (Continued)

**D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources related to Pensions**

At June 30, 2017, the District reported the following asset/(liability) for its proportionate share of the net pension asset /(liability) for each of the Systems. The net pension asset/(liability) was measured as of March 31, 2017 for ERS and June 30, 2016 for TRS. The total pension asset/(liability) used to calculate the net pension asset/(liability) was determined by an actuarial valuation. The District's proportion of the net pension asset/(liability) was based on a projection of the District's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the TRS and ERS Systems in reports provided to the District.

|  | <u>ERS</u>     | <u>TRS</u>     |
|--|----------------|----------------|
| Measurement date   | March 31, 2017 | June 30, 2016  |
| Net pension assets/(liability)                                       | \$ (2,357,408) | \$ (2,010,214) |
| District's portion of the Plan's total net pension asset/(liability) | 0.025089%      | 0.187688%      |

For the year ended June 30, 2017, the District recognized pension expenses of \$1,437,483 for ERS and \$3,402,470 for TRS. At June 30, 2017 the District's reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   | <u>Deferred Outflows<br/>of Resources</u> |                      | <u>Deferred Inflows<br/>of Resources</u> |                   |
|---|---|----------------------|--|-------------------|
|   | <u>ERS</u>                                | <u>TRS</u>           | <u>ERS</u>                               | <u>TRS</u>        |
| Differences between expended and actual experience  | \$ 59,074                                 | \$ -                 | \$ 357,986                               | \$ 653,030        |
| Changes of assumptions  | 805,377                                   | 11,451,456           | -  | -                 |
| Net difference between projected and actual earnings on pension plan investments                                    | 470,870                                   | 4,520,017            | -  | -                 |
| Changes in proportion and differences between the District's contributions and proportionate share of contributions | 303,931                                   | 619,391              | 75,845                                   | 164,645           |
| Subtotal  | \$ 1,639,252                              | \$ 16,590,864        | \$ 433,831                               | \$ 817,675        |
| District's contributions subsequent to the measurement date   | 262,218                                   | 3,114,240            | -  | -                 |
| <b>Grand Total</b>  | <b>\$ 1,901,470</b>                       | <b>\$ 19,705,104</b> | <b>\$ 433,831</b>                        | <b>\$ 817,675</b> |

( IX. ) (Continued)

District contributions subsequent to the measurement date which will be recognized as a reduction of the net pension liability in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| <u>Year</u>  | <u>ERS</u>          | <u>TRS</u>           |
|--------------|---------------------|----------------------|
| 2017         | \$ -                | \$ 1,475,532         |
| 2018         | 533,315             | 1,475,532            |
| 2019         | 533,315             | 4,985,902            |
| 2020         | 438,993             | 3,893,723            |
| 2021         | (300,202)           | 1,827,668            |
| Thereafter   | -                   | 2,114,832            |
| <b>Total</b> | <b>\$ 1,205,421</b> | <b>\$ 15,773,189</b> |

**E. Actuarial Assumptions**

The total pension liability as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liability to the measurement date. The actuarial valuations used the following actuarial assumptions:

|                          | <u>ERS</u>                       | <u>TRS</u>                     |
|--------------------------|----------------------------------|--------------------------------|
| Measurement date         | March 31, 2017                   | June 30, 2016                  |
| Actuarial valuation date | April 1, 2016                    | June 30, 2015                  |
| Interest rate            | 7.00%                            | 7.50%                          |
| Salary scale             | 3.80%                            | 4.01% - 10.91%                 |
| Decrement tables         | April 1, 2010-<br>March 31, 2015 | July 1, 2009-<br>June 30, 2014 |
|                          | System's Experience              | System's Experience            |
| Inflation rate           | 2.50%                            | 2.50%                          |
| COLA's                   | 1.30%                            | 1.50%                          |

For ERS, annuitant mortality rates are based on Society of Actuaries Scale MP-2014 System's experience with adjustments for mortality improvements based on MP-2017. For TRS, annuitant mortality rates are based on plan member experience adjustments for mortality improvements based on Society of Actuaries Scale AA.

The long term rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by each the target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are summarized as follows:

( IX. ) (Continued)

| Long Term Expected Rate of Return |                |               |
|-----------------------------------|----------------|---------------|
|                                   | <u>ERS</u>     | <u>TRS</u>    |
| Measurement date                  | March 31, 2017 | June 30, 2016 |
| <u>Asset Type -</u>               |                |               |
| Cash                              | -0.25%         | -             |
| Inflation-index bonds             | 1.50%          | -             |
| Domestic equity                   | 4.55%          | 6.10%         |
| International equity              | 6.35%          | 7.30%         |
| Real estate                       | 5.80%          | 5.40%         |
| Alternative investments           | 0.00%          | 9.20%         |
| Domestic fixed income securities  | 0.00%          | 1.00%         |
| Global fixed income securities    | 0.00%          | 0.80%         |
| Bonds/mortgages                   | 1.31%          | 3.10%         |
| Short-term                        | 0.00%          | 0.01%         |
| Private equity                    | 7.75%          | -             |
| Absolute return strategies        | 4.00%          | -             |
| Opportunistic portfolios          | 5.89%          | -             |
| Real assets                       | 5.54%          | -             |

**F. Discount Rate**

The discount rate used to calculate the total pension liability was 7% for ERS and 7.5% for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**G. Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption**

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7% for ERS and 7.5% for TRS, as well as what the District's proportionate share of the net pension asset/(liability) would be if it were calculated using a discount rate that is 1-percentagepoint lower (6% for ERS and 6.5% for TRS ) or 1-percentagepoint higher (8% for ERS and 8.5% for TRS) than the current rate :

| <u>ERS</u>  | 1% Decrease<br><u>(6%)</u>   | Current<br>Assumption<br><u>(7%)</u>   | 1% Increase<br><u>(8%)</u>   |
|---|------------------------------|--|------------------------------|
| Employer's proportionate<br>share of the net pension<br>asset (liability) | \$ (7,529,093)               | \$ (2,357,408)                         | \$ 2,015,242                 |
| <u>TRS</u>  | 1% Decrease<br><u>(6.5%)</u> | Current<br>Assumption<br><u>(7.5%)</u> | 1% Increase<br><u>(8.5%)</u> |
| Employer's proportionate<br>share of the net pension<br>asset (liability) | \$ (26,227,805)              | \$ (2,010,214)                         | \$ 18,302,233                |

( IX. ) (Continued)

**H. Pension Plan Fiduciary Net Position**

The components of the current year net pension asset/(liability) of the employers as of the respective valuation dates, were as follows:

|  | (In Thousands)        |                       |
|--|-----------------------|-----------------------|
|  | <u>ERS</u>            | <u>TRS</u>            |
| Measurement date   | March 31, 2017        | June 30, 2016         |
| Employers' total pension liability   | \$ 177,400,586        | \$ 108,577,184        |
| Plan net position  | 168,004,363           | 107,506,142           |
| Employers' net pension asset/(liability)   | <u>\$ (9,396,223)</u> | <u>\$ (1,071,042)</u> |
| Ration of plan net position to the<br>employers' total pension asset/(liability) | 94.70%                | 99.01%                |

**I. Payables to the Pension Plan**

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31<sup>st</sup>. Accrued retirement contributions as of June 30, 2017 represent the projected employer contribution for the period of April 1, 2017 through June 30, 2017 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2017 amounted to \$262,218.

For TRS, employer and employee contributions for the fiscal year ended June 30, 2017 are paid to the System in September, October and November 2017 through a state aid intercept. Accrued retirement contributions as of June 30, 2017 represent employee and employer contributions for the fiscal year ended June 30, 2017 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2017 amounted to \$3,343,060.

**X. Other Postemployment Benefits – District-Wide**

*Plan Description*-In addition to providing pension benefits described in Note IX, the District provides post-employment medical and prescription drug benefits (OPEB) for retirees, spouses, and their covered dependents through the District's Postemployment Health Care Benefits Program (Plan). The benefits, benefit levels, employee contributions and employer contributions are governed by the District and can be amended by the District through its union contracts. The Plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the plan.

*Funding Policy*- The District currently pays for health care benefits on a pay-as-you-go basis. Once New York State Law allows for the establishment of a trust to fund and invest assets necessary to pay for the accumulated liability, the District will study the establishment of such a trust. These financial statements assume that pay-as-you-go funding will continue.

*Annual OPEB Cost and Net OPEB Obligation* - The District's annual other postemployment (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), and amount actuarially determined in accordance with the parameters of GASB Statement #45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the Plan, and changes in the District's net OPEB obligation by governmental activities:

( X. ) (Continued)

|  |                              |
|--|------------------------------|
| Annual required contribution               | \$ 34,048,746                |
| Interest on net OPEB obligation            | 5,291,913                    |
| Adjustment to annual required contribution | (8,802,743)                  |
| Annual OPEB cost (expense)                 | <u>\$ 30,537,916</u>         |
| Contributions made                         | 8,150,661                    |
| Increase in net OPEB obligation            | <u>\$ 22,387,255</u>         |
| Net OPEB obligation - beginning of year    | 132,297,831                  |
| <b>Net OPEB obligation - end of year</b>   | <b><u>\$ 154,685,086</u></b> |

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the fiscal year end 2017 and the two preceding years were as follows:

| <b>Fiscal<br/>Year<br/>Ended</b> | <b>Annual<br/>OPEB Cost</b> | <b>Percentage of<br/>Annual<br/>OPEB Cost<br/>Contributed</b> | <b>Net<br/>OPEB<br/>Obligation</b> |
|----------------------------------|-----------------------------|---|------------------------------------|
| 6/30/2017                        | \$ 30,537,916               | 26.70%  | \$ 154,685,086                     |
| 6/30/2016                        | \$ 29,163,135               | 25.52%  | \$ 132,297,831                     |
| 6/30/2015                        | \$ 24,759,437               | 26.33%  | \$ 110,576,897                     |

*Funded Status and Funding Progress* - As of June 30, 2017, the most recent actuarial valuation date, the plan was unfunded. The actuarial accrued liability for benefits was \$319,242,452, and the actuarial value of assets was \$0 resulting in an unfunded actuarial accrued liability of \$319,242,452. The covered payroll (annual payroll of active employees covered by the plan) was \$32,947,562, and the ratio of the UAAL to the covered payroll was 968.94%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of the occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplemental information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

*Actuarial Methods and Assumptions* - Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and includes the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the June 30, 2017 actuarial valuation, the projected unit credit method was used. The actuarial assumptions included a 4% investment rate of return (net of administrative expenses), which is a blended rate of the expected long-term investment returns on plan assets and on the employer's own investments calculated based on the funded level of the plan at the valuation date, and an annual healthcare cost trend rate of 11% initially, reduced by decrements to an ultimate rate of 5% after thirteen years. Both rates included a 2.2% inflation assumption. The actuarial value of assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a 4-year period. The UAAL is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2017, was twenty-one years.

## **XI. Risk Management**

### **A. General Information**

The District is exposed to various risks of loss related to injuries to employees, theft, damages, natural disasters, etc. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past two years.

### **B. Self-Funded Medical Plan**

The District participates in a self-funded medical plan administered by POMCO. The Plan is referred to as a premium credit plan. The District pays actual claim expenses and administrative charges. The District also, has stop-loss insurance coverage on specific claims in excess of \$250,000.

Liabilities are recorded when it is probable that an asset has been impaired or a liability has been incurred and the amount of loss can be reasonably estimated.

The incurred but not reported claims (IBNR's) are fully funded and reported in the General Fund as part of the accrued liabilities balances at June 30, 2017.

A reconciliation of the claims recorded for 2017 and 2016 are as follows:

|                           | <u>2017</u>                | <u>2016</u>                |
|---------------------------|----------------------------|----------------------------|
| Beginning liabilities     | \$ 1,168,350               | \$ 1,311,280               |
| Incurred claims           | 9,109,728                  | 9,112,055                  |
| Claims payments           | (9,153,356)                | (9,254,985)                |
| <b>Ending liabilities</b> | <b><u>\$ 1,124,722</u></b> | <b><u>\$ 1,168,350</u></b> |

The following statistical information is presented:

|             | <u>Contribution</u> | <u>Incurred Claim</u> |
|-------------|---------------------|-----------------------|
| <u>Year</u> | <u>Revenue</u>      | <u>Expense</u>        |
| 2017        | \$ 9,109,728        | \$ 9,153,356          |
| 2016        | \$ 9,112,055        | \$ 9,254,985          |
| 2015        | \$ 10,332,190       | \$ 10,072,620         |
| 2014        | \$ 11,971,396       | \$ 12,182,636         |
| 2013        | \$ 9,655,171        | \$ 9,668,411          |

Contribution revenues consist of the expenditures charged to the funds plus the employee's payroll withholding plus the retiree's contribution. There are additional revenues which offset the claim expense such as rebates and refunds which are not included in contribution revenues.

The Plan has funded the incurred but not yet reported claims liability. The funding of this liability indicates that the plan's self funded insurance program is fully funded.

### **C. Workers' Compensation**

The District has elected to self-fund for workers' compensation claims in the 2016-17 fiscal year. As of June 30, 2017 there are no open claims. In addition, the District purchases stop-loss insurance to cover individual claims over \$500,000.



( XI. ) (Continued)

Liabilities of the Plan are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for considering the effects of inflation, recent claim settlement trends including frequency and amount of payout, and other economic and social factors. Changes in the balances of claims liabilities related to workers' compensation for the current and prior fiscal years are as follows:

|                           | <u>2017</u>              | <u>2016</u>              |
|---------------------------|--------------------------|--------------------------|
| Beginning Liabilities     | \$ 143,702               | \$ 7,569                 |
| Plus: Incurred Claims     | 167,572                  | 383,957                  |
| Less: Claims Paid         | <u>(177,544)</u>         | <u>(247,824)</u>         |
| <b>Ending Liabilities</b> | <b><u>\$ 133,730</u></b> | <b><u>\$ 143,702</u></b> |

The following statistical information is presented:

|             | <u>Contribution</u> | <u>Incurred Claim</u> |
|-------------|---------------------|-----------------------|
| <u>Year</u> | <u>Revenue</u>      | <u>Expense</u>        |
| 2017        | \$ 167,572          | \$ 177,544            |
| 2016        | \$ 383,957          | \$ 247,824            |

At the end of the year there are no open claims which are self-funded. All claims incurred prior to the District becoming self-funded will be paid by the BOCES plan.

**D. Dental Coverage**

The District self insures for dental coverage for its non-instructional employees. The District uses a third party administrator who is responsible for processing claims and estimating liabilities. The District does not carry excess insurance coverage relative to this Plan. The District records expenditures as claims are presented for payment with a cap of \$450 per employee or employee dependent. Liabilities are reported when it is probable that a loss has occurred and the amount of loss can be reasonably estimated. The expenditures of this program totaled \$37,536 for the 2016-17 fiscal year. At year end the District is not aware of any loss contingencies or incurred but not reported claims.

**E. Unemployment**

District employees are entitled to coverage under the New York State Unemployment Insurance Law. The District has elected to discharge its liability to the New York State Unemployment Insurance Fund (the Fund) by the benefit reimbursement method, a dollar-for-dollar reimbursement to the fund for benefits paid from the fund to former employees. The District has established a self insurance fund to pay these claims. The claim and judgment expenditures of this program for the 2016-17 fiscal year totaled \$40,552. The balance of the fund at June 30, 2017 was \$163,819 and is recorded in the General Fund as an Unemployment Insurance Reserve. In addition, as of June 30, 2017, no loss contingencies existed or were considered probable or estimable for incurred but not reported claims payable.

## **XII. Commitments and Contingencies**

### **A. Litigation**

There are tax certiorari claims requesting reduction of assessments pending. The outcome of the tax certiorari claims are undeterminable at this time.

### **B. Grants**

The District has received grants, which are subject to audit by agencies of the State and Federal Governments. Such audits may result in disallowances and a request for a return of funds. Based on prior years' experience, the District's administration believes disallowances, if any, will be immaterial.

## **XIII. Rental of District Property**

The District rents space on an annual basis with rental income totaling \$134,404 for the 2016-17 fiscal year.

## **XIV. Tax Abatement**

The County of Oswego IDA, and the District enter into various property tax abatement programs for the purpose of Economic Development. As a result the district property tax revenue was reduced \$29,626,210. The District received payment in lieu of tax (PILOT) payment totaling \$25,040,623 to help offset the property tax reduction.

**Required Supplementary Information**  
**OSWEGO CITY SCHOOL DISTRICT, NEW YORK**  
**Schedule of Funding Progress**  
**of Post Employment Benefit Plan**  
**(Unaudited)**  
**For Year Ended June 30, 2017**

| Actuarial | (1)       | (2)            | (3)     | (4)            | (5)           | (6)        |
|-----------|-----------|----------------|---------|----------------|---------------|------------|
| Valuation | Actuarial | Actuarial      | Funded  | Unfunded       | Active        | UAAL       |
| Date      | Value of  | Accrued        | Ratio   | Accrued        | Members       | As a       |
| June 30,  | Assets    | Liability      | (1)/(2) | Liability      | Covered       | Percentage |
|           |           | (AAL)          |         | (UAAL)         | Payroll       | of Covered |
|           |           |                |         | (2) - (1)      |               | (4) / (5)  |
| 2010      | \$ -      | \$ 202,028,643 | 0.00%   | \$ 202,028,643 | \$ 38,822,591 | 520.39%    |
| 2011      | \$ -      | \$ 213,235,464 | 0.00%   | \$ 213,235,464 | \$ 38,344,638 | 556.10%    |
| 2012      | \$ -      | \$ 224,078,661 | 0.00%   | \$ 224,078,661 | \$ 37,801,968 | 592.77%    |
| 2013      | \$ -      | \$ 239,787,070 | 0.00%   | \$ 239,787,070 | \$ 38,397,133 | 624.49%    |
| 2014      | \$ -      | \$ 253,005,219 | 0.00%   | \$ 253,005,219 | \$ 37,258,179 | 679.06%    |
| 2015      | \$ -      | \$ 253,005,219 | 0.00%   | \$ 253,005,219 | \$ 38,449,931 | 658.01%    |
| 2016      | \$ -      | \$ 303,064,434 | 0.00%   | \$ 303,064,434 | \$ 38,685,137 | 783.41%    |
| 2017      | \$ -      | \$ 319,242,452 | 0.00%   | \$ 319,242,452 | \$ 32,947,562 | 968.94%    |

**Required Supplementary Information**  
**OSWEGO CITY SCHOOL DISTRICT, NEW YORK**  
**Schedule of the District's Proportionate Share of the Net Pension Liability**  
**(Unaudited)**  
**For Year Ended June 30, 2017**

| <b>NYSERS Pension Plan</b>  |                    |                    |                    |
|---|--------------------|--------------------|--------------------|
|   | <b><u>2017</u></b> | <b><u>2016</u></b> | <b><u>2015</u></b> |
| Proportion of the net pension liability (assets)  | 0.025089%          | 0.027176%          | 0.027666%          |
| Proportionate share of the net pension liability (assets)   | \$ (2,357,408)     | \$ (4,361,882)     | \$ (934,624)       |
| Covered-employee payroll  | \$ 7,576,412       | \$ 7,591,556       | \$ 7,966,217       |
| Proportionate share of the net pension liability (assets) as a percentage of its covered-employee payroll | 31.115%            | 57.457%            | 11.732%            |
| Plan fiduciary net position as a percentage of the total pension liability                                | 94.90%             | 90.70%             | 97.90%             |
| <b>NYSTRS Pension Plan</b>  |                    |                    |                    |
|   | <b><u>2017</u></b> | <b><u>2016</u></b> | <b><u>2015</u></b> |
| Proportion of the net pension liability (assets)  | 0.187688%          | 0.197922%          | 0.191938%          |
| Proportionate share of the net pension liability (assets)   | \$ (2,010,214)     | \$ (20,557,757)    | \$ (21,380,687)    |
| Covered-employee payroll  | \$ 27,050,459      | \$ 28,962,100      | \$ 30,217,447      |
| Proportionate share of the net pension liability (assets) as a percentage of its covered-employee payroll | 7.431%             | 70.982%            | 70.756%            |
| Plan fiduciary net position as a percentage of the total pension liability                                | 99.01%             | 110.46%            | 111.48%            |

**Required Supplementary Information**  
**OSWEGO CITY SCHOOL DISTRICT, NEW YORK**  
**Schedule of District Contributions**  
**(Unaudited)**  
**For Year Ended June 30, 2017**

| <b>NYSERS Pension Plan</b>   |                    |                    |                    |
|--|--------------------|--------------------|--------------------|
|  | <b><u>2017</u></b> | <b><u>2016</u></b> | <b><u>2015</u></b> |
| Contractually required contributions                                 | \$ 1,157,543       | \$ 1,296,816       | \$ 1,607,339       |
| Contributions in relation to the contractually required contribution | <u>(1,157,543)</u> | <u>(1,296,816)</u> | <u>(1,607,339)</u> |
| Contribution deficiency (excess)                                     | <u>\$ -</u>        | <u>\$ -</u>        | <u>\$ -</u>        |
| Covered-employee payroll   | \$ 7,576,412       | \$ 7,591,556       | \$ 7,966,217       |
| Contributions as a percentage of covered-employee payroll            | 15.28%             | 17.08%             | 20.18%             |

| <b>NYSTRS Pension Plan</b>   |                    |                    |                    |
|--|--------------------|--------------------|--------------------|
|  | <b><u>2017</u></b> | <b><u>2016</u></b> | <b><u>2015</u></b> |
| Contractually required contributions                                 | \$ 3,343,060       | \$ 4,099,961       | \$ 5,545,606       |
| Contributions in relation to the contractually required contribution | <u>(3,343,060)</u> | <u>(4,099,961)</u> | <u>(5,545,606)</u> |
| Contribution deficiency (excess)                                     | <u>\$ -</u>        | <u>\$ -</u>        | <u>\$ -</u>        |
| Covered-employee payroll   | \$ 27,050,459      | \$ 28,962,100      | \$ 30,217,447      |
| Contributions as a percentage of covered-employee payroll            | 12.36%             | 14.16%             | 18.35%             |

**Required Supplementary Information**  
**OSWEGO CITY SCHOOL DISTRICT, NEW YORK**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance -**  
**Budget (Non-GAAP Basis) and Actual - General Fund**  
**(Unaudited)**  
**For Year Ended June 30, 2017**

|   | <b>Original</b>      | <b>Amended</b>       | <b>Current</b>         | <b>Over (Under)</b>   |
|---|----------------------|----------------------|------------------------|-----------------------|
|   | <b><u>Budget</u></b> | <b><u>Budget</u></b> | <b><u>Year's</u></b>   | <b><u>Revised</u></b> |
|   |                      |                      | <b><u>Revenues</u></b> | <b><u>Budget</u></b>  |
| <b>REVENUES</b>                               |                      |                      |                        |                       |
| <b>Local Sources -</b>                        |                      |                      |                        |                       |
| Real property taxes                           | \$ 28,874,071        | \$ 24,151,520        | \$ 24,428,272          | \$ 276,752            |
| Real property tax items                       | 25,311,929           | 30,034,480           | 29,908,857             | (125,623)             |
| Charges for services                          | 9,500                | 9,500                | 196,762                | 187,262               |
| Use of money and property                     | 107,000              | 107,000              | 150,478                | 43,478                |
| Sale of property and<br>compensation for loss | 27,500               | 27,500               | 83,975                 | 56,475                |
| Miscellaneous                                 | 1,830,000            | 1,830,000            | 2,504,921              | 674,921               |
| Interfund revenues                            | -                    | -                    | 55,602                 | 55,602                |
| <b>State Sources -</b>                        |                      |                      |                        |                       |
| Basic formula                                 | 20,495,839           | 20,495,839           | 16,783,731             | (3,712,108)           |
| Lottery aid                                   | -                    | -                    | 3,887,492              | 3,887,492             |
| BOCES   | 2,160,650            | 2,160,650            | 2,171,939              | 11,289                |
| Textbooks                                     | 235,563              | 235,563              | 232,767                | (2,796)               |
| <b>All Other Aid -</b>                        |                      |                      |                        |                       |
| Computer software                             | 113,022              | 113,022              | 111,419                | (1,603)               |
| Library loan                                  | 25,537               | 25,537               | 24,351                 | (1,186)               |
| Handicapped students                          | 50,000               | 50,000               | 51,898                 | 1,898                 |
| Other aid                                     | 120,000              | 120,000              | 469,103                | 349,103               |
| <b>Federal Sources</b>                        | <b>150,000</b>       | <b>150,000</b>       | <b>356,891</b>         | <b>206,891</b>        |
| <b>TOTAL REVENUES</b>                         | <b>\$ 79,510,611</b> | <b>\$ 79,510,611</b> | <b>\$ 81,418,458</b>   | <b>\$ 1,907,847</b>   |
| Appropriated reserves                         | \$ -                 | \$ 1,094,444         |                        |                       |
| Prior year encumbrances                       | \$ 57,299            | \$ 57,299            |                        |                       |
| <b>TOTAL REVENUES AND</b>                     |                      |                      |                        |                       |
| <b>APPROPRIATED RESERVES/</b>                 |                      |                      |                        |                       |
| <b>FUND BALANCE</b>                           | <b>\$ 79,567,910</b> | <b>\$ 80,662,354</b> |                        |                       |

**Required Supplementary Information**  
**OSWEGO CITY SCHOOL DISTRICT, NEW YORK**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance -**  
**Budget (Non-GAAP Basis) and Actual - General Fund**  
**(Unaudited)**  
**For Year Ended June 30, 2017**

|   | <b>Original</b>      | <b>Amended</b>       | <b>Current</b>       |                            | <b>Unencumbered</b>    |
|---|----------------------|----------------------|----------------------|----------------------------|------------------------|
|   | <b><u>Budget</u></b> | <b><u>Budget</u></b> | <b><u>Year's</u></b> | <b><u>Encumbrances</u></b> | <b><u>Balances</u></b> |
| <b>EXPENDITURES</b>                         |                      |                      |                      |                            |                        |
| <b>General Support -</b>                    |                      |                      |                      |                            |                        |
| Board of education                          | \$ 18,210            | \$ 26,422            | \$ 22,397            | \$ -                       | \$ 4,025               |
| Central administration                      | 294,594              | 298,001              | 290,866              | -                          | 7,135                  |
| Finance                                     | 587,705              | 645,669              | 621,459              | 1,287                      | 22,923                 |
| Staff                                       | 397,081              | 469,836              | 378,099              | 405                        | 91,332                 |
| Central services                            | 5,897,370            | 5,774,839            | 5,275,629            | 43,727                     | 455,483                |
| Special items                               | 1,835,550            | 1,854,860            | 1,670,974            | -                          | 183,886                |
| <b>Instructional -</b>                      |                      |                      |                      |                            |                        |
| Instruction, administration and improvement | 2,396,409            | 2,513,469            | 2,286,910            | 3,901                      | 222,658                |
| Teaching - regular school                   | 18,814,402           | 19,197,628           | 18,279,288           | 1,821                      | 916,519                |
| Programs for children with                  |                      |                      |                      |                            |                        |
| handicapping conditions                     | 6,739,994            | 7,777,281            | 7,771,917            | -                          | 5,364                  |
| Occupational education                      | 974,140              | 974,140              | 974,140              | -                          | -                      |
| Teaching - special schools                  | 906,947              | 904,447              | 788,894              | -                          | 115,553                |
| Instructional media                         | 1,527,114            | 1,615,226            | 1,563,027            | 465                        | 51,734                 |
| Pupil services                              | 2,550,627            | 2,931,621            | 2,766,073            | -                          | 165,548                |
| <b>Pupil Transportation</b>                 | 2,815,632            | 2,935,149            | 2,617,395            | -                          | 317,754                |
| <b>Employee Benefits</b>                    | 24,452,438           | 22,936,074           | 21,966,303           | -                          | 969,771                |
| <b>Debt service - principal</b>             | 6,470,319            | 6,134,041            | 6,051,033            | -                          | 83,008                 |
| <b>Debt service - interest</b>              | 2,789,378            | 2,789,378            | 2,619,279            | -                          | 170,099                |
| <b>TOTAL EXPENDITURES</b>                   | <u>\$ 79,467,910</u> | <u>\$ 79,778,081</u> | <u>\$ 75,943,683</u> | <u>\$ 51,606</u>           | <u>\$ 3,782,792</u>    |
| <b>Other Uses -</b>                         |                      |                      |                      |                            |                        |
| Transfers - out                             | \$ 100,000           | \$ 884,273           | \$ 879,585           | \$ -                       | \$ 4,688               |
| <b>TOTAL EXPENDITURES AND</b>               |                      |                      |                      |                            |                        |
| <b>OTHER USES</b>                           | <u>\$ 79,567,910</u> | <u>\$ 80,662,354</u> | <u>\$ 76,823,268</u> | <u>\$ 51,606</u>           | <u>\$ 3,787,480</u>    |
| <b>EXCESS (DEFICIENCY) OF REVENUE</b>       |                      |                      |                      |                            |                        |
| <b>AND OTHER FINANCING SOURCES</b>          |                      |                      |                      |                            |                        |
| <b>OVER EXPENDITURES AND OTHER</b>          |                      |                      |                      |                            |                        |
| <b>FINANCING USES</b>                       | \$ -                 | \$ -                 | \$ 4,595,190         |                            |                        |
| <b>FUND BALANCE, BEGINNING OF YEAR</b>      | <u>13,193,594</u>    | <u>13,193,594</u>    | <u>13,193,594</u>    |                            |                        |
| <b>FUND BALANCE, END OF YEAR</b>            | <u>\$ 13,193,594</u> | <u>\$ 13,193,594</u> | <u>\$ 17,788,784</u> |                            |                        |

**Note to Required Supplementary Information:**

A reconciliation is not necessary since encumbrances are presented in a separate column on this schedule.

Supplementary Information  
**OSWEGO CITY SCHOOL DISTRICT, NEW YORK**  
**Schedule of Change From Adopted Budget To Final Budget**  
**And The Real Property Tax Limit**  
**For Year Ended June 30, 2017**

**CHANGE FROM ADOPTED BUDGET TO FINAL BUDGET:**

|   |                             |
|---|-----------------------------|
| Adopted budget  | \$ 79,510,611               |
| Prior year's encumbrances                             | <u>57,299</u>               |
| <b>Original Budget</b>                                | <b>\$ 79,567,910</b>        |
| Budget revisions -                                    |                             |
| Voter authorized use of capital reserve               | 750,000                     |
| Board authorized appropriation from liability reserve | <u>344,444</u>              |
| <b>FINAL BUDGET</b>                                   | <b><u>\$ 80,662,354</u></b> |

**SECTION 1318 OF REAL PROPERTY TAX LAW LIMIT CALCULATION:**

|  |                     |
|--|---------------------|
| 2017-18 voter approved expenditure budget            | \$ 82,839,101       |
| <u>Unrestricted fund balance:</u>                    |                     |
| Assigned fund balance                                | \$ 1,451,606        |
| Unassigned fund balance                              | <u>3,313,564</u>    |
| Total Unrestricted fund balance                      | <u>\$ 4,765,170</u> |
| <u>Less adjustments:</u>                             |                     |
| Appropriated fund balance                            | \$ 1,400,000        |
| Encumbrances included in assigned fund balance       | <u>51,606</u>       |
| Total adjustments                                    | <u>\$ 1,451,606</u> |
| General fund fund balance subject to Section 1318 of |                     |
| Real Property Tax Law                                | <u>3,313,564</u>    |
| <b>ACTUAL PERCENTAGE</b>                             | <b><u>4.00%</u></b> |



Supplementary Information  
**OSWEGO CITY SCHOOL DISTRICT, NEW YORK**  
**CAPITAL PROJECTS FUND**  
**Schedule of Project Expenditures**  
**June 30, 2017**

| <u>Project Title</u>     | <u>Original<br/>Appropriation</u> | <u>Revised<br/>Appropriation</u> | <u>Expenditures</u>    |                         |                      | <u>Unexpended<br/>Balance</u> | <u>Methods of Financing</u> |                          |                          |                     |                      | <u>Fund<br/>Balance</u> |
|--------------------------|-----------------------------------|----------------------------------|------------------------|-------------------------|----------------------|-------------------------------|-----------------------------|--------------------------|--------------------------|---------------------|----------------------|-------------------------|
|                          |                                   |                                  | <u>Prior<br/>Years</u> | <u>Current<br/>Year</u> | <u>Total</u>         |                               | <u>Obligations</u>          | <u>Local<br/>Sources</u> | <u>State<br/>Sources</u> | <u>Transfers</u>    | <u>Total</u>         |                         |
| Rescue funds             | \$ 305,900                        | \$ 322,000                       | \$ 303,154             | \$ -                    | \$ 303,154           | \$ 18,846                     | \$ -                        | \$ -                     | \$ 346,392               | \$ -                | \$ 346,392           | \$ 43,238               |
| Reconstruction 2002-03   | 7,561,824                         | 7,561,824                        | 7,040,872              | -                       | 7,040,872            | 520,952                       | 7,528,307                   | -                        | -                        | (522,000)           | 7,006,307            | (34,565)                |
| Vehicles 2004-05         | 66,200                            | 66,200                           | 64,630                 | -                       | 64,630               | 1,570                         | -                           | 66,200                   | -                        | -                   | 66,200               | 1,570                   |
| Capital outlay 2004-05   | 100,000                           | 100,000                          | 97,886                 | -                       | 97,886               | 2,114                         | -                           | 100,000                  | -                        | -                   | 100,000              | 2,114                   |
| Capital outlay 2005-06   | 100,000                           | 100,000                          | 63,589                 | -                       | 63,589               | 36,411                        | 100,000                     | -                        | -                        | -                   | 100,000              | 36,411                  |
| 2013 School Improvements | 15,000,000                        | 15,000,000                       | 13,955,980             | 413,753                 | 14,369,733           | 630,267                       | 12,675,000                  | 2,325,000                | -                        | -                   | 15,000,000           | 630,267                 |
| 2015-16 Bus purchases    | 999,500                           | 999,500                          | 989,422                | -                       | 989,422              | 10,078                        | 999,500                     | -                        | -                        | -                   | 999,500              | 10,078                  |
| Excel project            | 48,263,000                        | 48,263,000                       | 47,594,153             | -                       | 47,594,153           | 668,847                       | 47,062,282                  | -                        | 1,475,718                | (275,000)           | 48,263,000           | 668,847                 |
| Reconstruction 2003-04   | 2,200,000                         | 2,200,000                        | 2,135,554              | -                       | 2,135,554            | 64,446                        | 2,200,000                   | -                        | -                        | -                   | 2,200,000            | 64,446                  |
| 2016-17 Bus purchases    | 950,000                           | 950,000                          | -                      | 947,002                 | 947,002              | 2,998                         | 950,000                     | -                        | -                        | -                   | 950,000              | 2,998                   |
| 2016-17 Renovations      | 750,000                           | 750,000                          | -                      | 407                     | 407                  | 749,593                       | -                           | 750,000                  | -                        | -                   | 750,000              | 749,593                 |
| <b>TOTAL</b>             | <b>\$ 76,296,424</b>              | <b>\$ 76,312,524</b>             | <b>\$ 72,245,240</b>   | <b>\$ 1,361,162</b>     | <b>\$ 73,606,402</b> | <b>\$ 2,706,122</b>           | <b>\$ 71,515,089</b>        | <b>\$ 3,241,200</b>      | <b>\$ 1,822,110</b>      | <b>\$ (797,000)</b> | <b>\$ 75,781,399</b> | <b>\$ 2,174,997</b>     |

**Supplementary Information**  
**OSWEGO CITY SCHOOL DISTRICT, NEW YORK**  
**Combined Balance Sheet - Nonmajor Governmental Funds**  
**June 30, 2017**

|  | <b>Debt<br/>Service<br/><u>Fund</u></b> | <b>Capital<br/>Projects<br/><u>Fund</u></b> | <b>Total<br/>Nonmajor<br/>Governmental<br/><u>Funds</u></b> |
|--|---|---|---|
| <b>ASSETS</b>                                  |   |   |   |
| Cash and cash equivalents                      | \$ 387,405                              | \$ 2,450,404                                | \$ 2,837,809  |
| Due from other funds                           | 275,000                                 | -   | 275,000   |
| <b>TOTAL ASSETS</b>                            | <b><u>\$ 662,405</u></b>                | <b><u>\$ 2,450,404</u></b>                  | <b><u>\$ 3,112,809</u></b>                                  |
| <b>LIABILITIES AND FUND BALANCES</b>           |   |   |   |
| <b><u>Liabilities</u> -</b>                    |   |   |   |
| Accounts payable                               | \$ -                                    | \$ 407                                      | \$ 407  |
| Due to other funds                             | -                                       | 275,000                                     | 275,000   |
| <b>TOTAL LIABILITIES</b>                       | <b><u>\$ -</u></b>                      | <b><u>\$ 275,407</u></b>                    | <b><u>\$ 275,407</u></b>                                    |
| <b><u>Fund Balances</u> -</b>                  |   |   |   |
| Restricted                                     | \$ 662,405                              | \$ 2,209,561                                | \$ 2,871,966  |
| Unassigned                                     | -                                       | (34,564)                                    | (34,564)  |
| <b>TOTAL FUND BALANCE</b>                      | <b><u>\$ 662,405</u></b>                | <b><u>\$ 2,174,997</u></b>                  | <b><u>\$ 2,837,402</u></b>                                  |
| <b>TOTAL LIABILITIES AND<br/>FUND BALANCES</b> | <b><u>\$ 662,405</u></b>                | <b><u>\$ 2,450,404</u></b>                  | <b><u>\$ 3,112,809</u></b>                                  |

**Supplementary Information**  
**OSWEGO CITY SCHOOL DISTRICT, NEW YORK**  
**Combined Revenues, Expenditures and Changes in Fund Balances**  
**Nonmajor Governmental Funds**  
**For Year Ended June 30, 2017**

|   | <b>Debt<br/>Service<br/><u>Fund</u></b> | <b>Capital<br/>Projects<br/><u>Fund</u></b> | <b>Total<br/>Nonmajor<br/>Governmental<br/><u>Funds</u></b> |
|---|---|---|---|
| <b>EXPENDITURES</b>   |   |   |   |
| Pupil transportation  | \$ -                                    | \$ 947,002                                  | \$ 947,002  |
| Debt service - principal  | 2,275,000                               | -   | 2,275,000   |
| Capital outlay  | -                                       | 414,160                                     | 414,160   |
| <b>TOTAL EXPENDITURES</b>   | <b><u>\$ 2,275,000</u></b>              | <b><u>\$ 1,361,162</u></b>                  | <b><u>\$ 3,636,162</u></b>                                  |
| <b>EXCESS (DEFICIENCY) OF REVENUES<br/>OVER EXPENDITURES</b>  | <b><u>\$ (2,275,000)</u></b>            | <b><u>\$ (1,361,162)</u></b>                | <b><u>\$ (3,636,162)</u></b>                                |
| <b>OTHER FINANCING SOURCES (USES)</b>   |   |   |   |
| Transfers - in  | \$ -                                    | \$ 750,000                                  | \$ 750,000  |
| Proceeds from obligations   | -                                       | 950,000                                     | 950,000   |
| BAN's redeemed from appropriations  | -                                       | 2,275,000                                   | 2,275,000   |
| <b>TOTAL OTHER FINANCING<br/>SOURCES (USES)</b>   | <b><u>\$ -</u></b>                      | <b><u>\$ 3,975,000</u></b>                  | <b><u>\$ 3,975,000</u></b>                                  |
| <b>EXCESS (DEFICIENCY) OF REVENUES<br/>AND OTHER FINANCING SOURCES<br/>OVER EXPENDITURES AND OTHER<br/>FINANCING USES</b> | <b><u>\$ (2,275,000)</u></b>            | <b><u>\$ 2,613,838</u></b>                  | <b><u>\$ 338,838</u></b>                                    |
| <b>FUND BALANCE, BEGINNING OF YEAR</b>  | <b><u>2,937,405</u></b>                 | <b><u>(438,841)</u></b>                     | <b><u>2,498,564</u></b>                                     |
| <b>FUND BALANCE, END OF YEAR</b>  | <b><u><u>\$ 662,405</u></u></b>         | <b><u><u>\$ 2,174,997</u></u></b>           | <b><u><u>\$ 2,837,402</u></u></b>                           |

**Supplementary Information**  
**OSWEGO CITY SCHOOL DISTRICT, NEW YORK**  
**Net Investment in Capital Assets**  
**For Year Ended June 30, 2017**

|   |                  |                             |
|---|------------------|-----------------------------|
| <b>Capital assets, net</b>                              |                  | <b>\$ 83,869,432</b>        |
| <b>Add:</b>   |                  |                             |
| Unspent bond proceeds                                   | \$ 1,413,047     |                             |
| BOCES debt  | <u>5,665,000</u> |                             |
|   |                  | 7,078,047                   |
| <b>Deduct:</b>  |                  |                             |
| Short-term portion of bonds payable                     | \$ 5,930,000     |                             |
| Long-term portion of bonds payable                      | 43,010,000       |                             |
| Assets purchased with short-term financing              | 34,565           |                             |
| Short-term portion of installment purchase debt         | 500,281          |                             |
| Long-term portion of installment purchase debt          | 525,213          |                             |
| Other short or long-term debt related to capital assets | <u>337,128</u>   |                             |
|   |                  | <u>50,337,187</u>           |
| <b>Net Investment in Capital Assets</b>                 |                  | <b><u>\$ 40,610,292</u></b> |

**Supplementary Information**  
**OSWEGO CITY SCHOOL DISTRICT, NEW YORK**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**For Year Ended June 30, 2017**

| <u>Grantor / Pass - Through Agency</u><br><u>Federal Award Cluster / Program</u> | <u>CFDA</u><br><u>Number</u> | <u>Grantor</u><br><u>Number</u> | <u>Pass-Through</u><br><u>Agency</u><br><u>Number</u> | <u>Total</u><br><u>Expenditures</u> |
|--|------------------------------|---------------------------------|---|-------------------------------------|
| <b><u>U.S. Department of Education:</u></b>                                      |                              |                                 |   |                                     |
| <b><u>Indirect Programs:</u></b>   |                              |                                 |   |                                     |
| <b><u>Passed Through NYS Education Department -</u></b>                          |                              |                                 |   |                                     |
| <b><u>Special Education Cluster IDEA -</u></b>                                   |                              |                                 |   |                                     |
| Special Education - Grants to States (IDEA, Part B)                              | 84.027                       | N/A                             | 0032-17-0715  | \$ 835,964                          |
| Special Education - Preschool Grants (IDEA Preschool)                            | 84.173                       | N/A                             | 0033-17-0715  | 38,991                              |
| <b>Total Special Education Cluster IDEA</b>                                      |                              |                                 |   | <b>\$ 874,955</b>                   |
| Title IIA - Teacher Training   | 84.367                       | N/A                             | 0147-16-2355  | 12,623                              |
| Title IIA - Teacher Training   | 84.367                       | N/A                             | 0147-17-2355  | 245,972                             |
| Title I - School Improvement   | 84.010                       | N/A                             | 0011-16-2102  | 23,062                              |
| Title I - School Improvement   | 84.010                       | N/A                             | 0011-17-2246  | 88,019                              |
| Title I - Grants to Local Educational Agencies                                   | 84.010                       | N/A                             | 0021-16-2355  | 76,289                              |
| Title I - Grants to Local Educational Agencies                                   | 84.010                       | N/A                             | 0021-17-2355  | 1,138,003                           |
| Education of Homeless Children & Youth   | 84.196                       | N/A                             | 0212-17-3020  | 34,890                              |
| <b>Total U.S. Department of Education</b>  |                              |                                 |   | <b>\$ 2,493,813</b>                 |
| <b><u>U.S. Department of Agriculture:</u></b>                                    |                              |                                 |   |                                     |
| <b><u>Indirect Programs:</u></b>   |                              |                                 |   |                                     |
| <b><u>Passed Through NYS Education Department -</u></b>                          |                              |                                 |   |                                     |
| <b><u>Child Nutrition Cluster -</u></b>  |                              |                                 |   |                                     |
| National School Lunch Program  | 10.555                       | N/A                             | N/A   | \$ 744,184                          |
| National School Lunch Program-Non-Cash Assistance (Commodities)                  | 10.555                       | N/A                             | N/A   | 120,118                             |
| National Summer Food Service program   | 10.559                       | N/A                             | N/A   | 30,263                              |
| National School Breakfast Program  | 10.553                       | N/A                             | N/A   | 195,311                             |
| <b>Total Child Nutrition Cluster</b>   |                              |                                 |   | <b>\$ 1,089,876</b>                 |
| <b>Total U.S. Department of Agriculture</b>                                      |                              |                                 |   | <b>\$ 1,089,876</b>                 |
| <b>TOTAL EXPENDITURES OF FEDERAL AWARDS</b>                                      |                              |                                 |   | <b>\$ 3,583,689</b>                 |

**Raymond F. Wager, CPA, P.C.**  
**Certified Public Accountants**

**Shareholders:**

**Raymond F. Wager, CPA**  
**Thomas J. Lauffer, CPA**  
**Thomas C. Zuber, CPA**

Members of  
American Institute of  
Certified Public Accountants  
and  
New York State Society of  
Certified Public Accountants

**Report on Internal Control Over Financial Reporting  
and on Compliance and Other Matters Based on an Audit  
of Financial Statements Performed in Accordance With  
*Government Auditing Standards***

**Independent Auditors' Report**

To the Board of Education  
Oswego City School District, New York

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Oswego City School District, New York, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Oswego City School District, New York's basic financial statements, and have issued our report thereon dated September 27, 2017.

***Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the Oswego City School District, New York's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Oswego City School District, New York's internal control. Accordingly, we do not express an opinion on the effectiveness of the Oswego City School District, New York's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

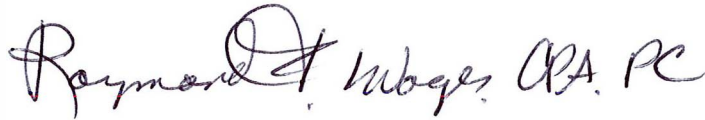
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Oswego City School District, New York's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in dark ink, reading "Raymond F. Wager, CPA, PC". The signature is written in a cursive, flowing style.

September 27, 2017