#### **PRELIMINARY OFFICIAL STATEMENT DATED APRIL 7, 2020**

### RENEWAL ISSUE

#### BOND ANTICIPATION NOTES

In the opinion of Barclay Damon LLP, Albany, New York, Bond Counsel, under existing law (1) interest on the Notes is excluded from the gross income of the owners thereof for federal income tax purposes and is not an "item of tax preference" for purposes of the individual alternative minimum tax imposed by the Internal Revenue Code of 1986, as amended (the "Code"), except that the School District, by failing to comply with certain restrictions contained in the Code, may cause interest on the Notes to become subject to federal income taxation from the date of issuance thereof, and (2) interest on the Notes is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York). See the caption "TAX MATTERS" herein.

The Notes will be designated as or deemed designated as "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Code.

# \$8,173,406

# HADLEY-LUZERNE CENTRAL SCHOOL DISTRICT SARATOGA AND WARREN COUNTIES, NEW YORK

GENERAL OBLIGATIONS

### \$8,173,406 Bond Anticipation Notes, 2020 (Renewals)

(the "Notes")

Due: April 30, 2021

Dated: April 30, 2020

The Notes are general obligations of the Hadley-Luzerne Central School District (the "District" or "School District"), Saratoga and Warren Counties, New York, all the taxable real property within which is subject to the levy of ad valorem taxes to pay the Notes and interest thereon, without limitation as to rate or amount. See "THE NOTES – Nature of Obligation" and "TAX LEVY LIMITATION LAW" herein. The Notes are not subject to redemption prior to maturity.

At the option of the purchaser(s), the Notes will be issued as registered notes registered in the name of the purchaser or in book-entry-only form. If such Notes are issued as registered in the name of the purchaser, principal of and interest on the Notes will be payable in Federal Funds at the offices of the School District. The purchaser(s) shall have the right to designate a bank or banks located and authorized to do business in the State of New York as the place or places for the payment of the principal and interest on the Notes. Any related bank fees, if any, are to be paid by the purchaser(s). A single note certificate will be issued for those Notes bearing the same rate of interest in the aggregate principal amount awarded to such purchaser(s) at such interest rate.

If the purchaser(s) notifies Bond Counsel by 3:00 P.M., prevailing time on the date of sale, such Notes may be issued in the form of bookentry-only notes, in denominations corresponding to the aggregate principal amount for each Note bearing the same rate of interest and CUSIP number. In the event that the purchaser(s) choose book-entry-only notes, as a condition to delivery of the Notes, the successful bidder(s) will be required to cause such note certificates to be (i) registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"), and (ii) deposited with DTC to be held in trust until maturity. DTC is an automated depository for securities and clearinghouse for securities transactions, and will be responsible for establishing and maintaining a book-entry system for recording the ownership interests of its participants, which include certain banks, trust companies and securities dealers, and the transfers of the interests among its participants. The DTC participants will be responsible for establishing and maintaining records with respect to the Notes. Individual purchases of beneficial ownership interests in the Notes may only be made through book entries (without certificates issued by the School District) made on the books and records of DTC (or a successor depository) and its participants, in denominations of \$5,000 or integral multiples thereof, except for a necessary odd denomination which is or includes \$8,406. Principal of and interest on the Notes will be payable by the School District by wire transfer or in clearinghouse funds to DTC or its nominee as registered owner of the Notes. Transfer of principal and interest payments to participants of DTC will be the responsibility of DTC; transfer of principal and interest payments to beneficial owners by participants of DTC will be the responsibility of such participants and other nominees of beneficial owners. The School District will not be responsible or liable for payments by DTC to its participants or by DTC participants to beneficial owners or for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants. See "BOOK-ENTRY-ONLY SYSTEM" herein.

The Notes are offered when, as and if issued and received by the purchaser(s) and subject to the receipt of the approving legal opinion as to the validity of the Notes of Barclay Damon LLP, Bond Counsel, Albany, New York. It is anticipated that the Notes will be available for delivery through the facilities of DTC located in Jersey City, New Jersey, or as may be agreed upon with the purchaser, on or about April 30, 2020.

ELECTRONIC BIDS for the Notes must be submitted via Fiscal Advisors Auction website ("Fiscal Advisors Auction") accessible via <u>www.fiscaladvisorsauction.com</u> on April 14, 2020 until 10:30 A.M., Prevailing Time, pursuant to the Notice of Sale. No other form of electronic bidding services will be accepted. No bid will be received after the time for receiving bids specified above. Bids may also be submitted by facsimile at (315) 930-2354. Once the bids are communicated electronically via Fiscal Advisors Auction or facsimile to the District, each bid will constitute an irrevocable offer to purchase the Notes pursuant to the terms provided in the Notice of Sale.

### April 7, 2020

THE DISTRICT DEEMS THIS OFFICIAL STATEMENT TO BE FINAL FOR PURPOSES OF SECURITIES AND EXCHANGE COMMISSION RULE 15c2-12 (THE "RULE"), EXCEPT FOR CERTAIN INFORMATION THAT HAS BEEN OMITTED HEREFROM IN ACCORDANCE WITH SAID RULE AND THAT WILL BE SUPPLIED WHEN THIS OFFICIAL STATEMENT IS UPDATED FOLLOWING THE SALE OF THE OBLIGATIONS HEREIN DESCRIBED. THIS OFFICIAL STATEMENT WILL BE SO UPDATED UPON REQUEST OF THE SUCCESSFUL BIDDER(S), AS MORE FULLY DESCRIBED IN THE NOTICE OF SALE WITH RESPECT TO THE OBLIGATIONS HEREIN DESCRIBED. THE DISTRICT WILL COVENANT IN AN UNDERTAKING TO PROVIDE NOTICE OF CERTAIN MATERIAL EVENTS AS DEFINED IN THE RULE. SEE "MATERIAL EVENT NOTICES" HEREIN.

# HADLEY-LUZERNE CENTRAL SCHOOL DISTRICT

## SCHOOL DISTRICT OFFICIALS

### 2019-2020 BOARD OF EDUCATION

EDDIE JOE MOULTON President



LIA BRAICO GREG NOVOTARSKI MARY VISSCHER SUSAN HOFFMAN Vice President

\* \* \* \* \* \* \*

### **ADMINISTRATION**

BEECHER BAKER Superintendent of Schools

MICHELLE TAYLOR Business Manager

KATHYRN BAILEY-BREWER District Treasurer

> REGINA YORK District Clerk

DARCEY HASTINGS Accounts Payable Clerk

FISCAL ADVISORS & MARKETING, INC. Municipal Advisor



No person has been authorized by the Hadley-Luzerne Central School District to give any information or to make any representations not contained in this Official Statement, and, if given or made, such information or representations must not be relied upon as having been authorized. This Official Statement does not constitute an offer to sell or solicitation of an offer to buy any of the Notes in any jurisdiction to any person to whom it is unlawful to make such offer or solicitation in such jurisdiction. The information, estimates, and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs Hadley-Luzerne Central School District.

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### PREPARED WITH THE ASSISTANCE OF



### OFFICIAL STATEMENT

### of the

# HADLEY-LUZERNE CENTRAL SCHOOL DISTRICT SARATOGA AND WARREN COUNTIES, NEW YORK

**Relating To** 

### \$8,173,406 Bond Anticipation Notes, 2020 (Renewals)

This Official Statement, which includes the cover page, has been prepared by the Hadley-Luzerne Central School District, Saratoga and Warren Counties, New York (the "School District" or "District", "Counties", and "State", respectively) in connection with the sale by the District of \$8,173,406 principal amount of Bond Anticipation Notes, 2020 (Renewals) (the "Notes").

The factors affecting the District's financial condition and the Notes are described throughout this Official Statement. Inasmuch as many of these factors, including economic and demographic factors, are complex and may influence the District tax base, revenues, and expenditures, this Official Statement should be read in its entirety, and no one factor should be considered more or less important than any other by reason of its relative position in this Official Statement.

All quotations from and summaries and explanations of provisions of the Constitution and laws of the State and acts and proceedings of the District contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof, and all references to the Notes and the proceedings of the District relating thereto are qualified in their entirety by reference to the definitive forms of the Notes and such proceedings.

### THE NOTES

### **Description of the Notes**

The Notes will be general obligations of the School District, and will contain a pledge of its faith and credit for the payment of the principal thereof and interest thereon as required by the Constitution and laws of the State of New York (State Constitution, Art. VIII, Section 2: Local Finance Law, Section 100.00). All the taxable real property within the School District is subject to the levy of ad valorem taxes to pay the Notes and interest thereon, without limitation as to rate or amount. See "Nature of the Obligation" and "TAX LEVY LIMITATION LAW" herein.

The Notes will be dated April 30, 2020 and mature, without option of prior redemption, on April 30, 2021. Interest will be calculated on a 30-day month and 360-day year basis, payable at maturity.

If the Notes are issued registered in the name of the purchaser, principal of and interest on the Notes will be payable in Federal Funds at the office of the School District. In such case, the Notes will be registered in the name of the purchaser(s) and a single note certificate will be issued for those Notes bearing the same rate of interest in the aggregate principal amount awarded to such purchaser(s) at such interest rate.

If the purchaser(s) notifies Bond Counsel by 3:00 P.M., prevailing time on the date of sale, such Notes may be issued in the form of book-entry-only notes, in denominations corresponding to the aggregate principal amount for each Note bearing the same rate of interest and CUSIP number. In the event that the purchaser(s) choose book-entry-only notes, as a condition to delivery of the Notes, the successful bidder(s) will be required to cause such note certificates to be (i) registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"), and (ii) deposited with DTC to be held in trust until maturity. DTC is an automated depository for securities and clearinghouse for securities transactions, and will be responsible for establishing and maintaining a book-entry system for recording the ownership interests of its participants, which include certain banks, trust companies and securities dealers, and the transfers of the interests among its participants. The DTC participants will be responsible for establishing and maintaining records with respect to the Notes. Individual purchases of beneficial ownership interests in the Notes may only be made through book entries (without certificates issued by the School District) made on the books and records of DTC (or a successor depository) and its participants, in denominations of \$5,000 or integral multiples thereof, except for a necessary odd denomination which is or includes \$8,406. Principal of and interest on the Notes will be payable by the School District by wire transfer or in clearinghouse funds to DTC or its nominee as registered owner of the Notes. Transfer of principal and interest payments to participants of DTC will be the responsibility of DTC; transfer of principal and interest payments to beneficial owners by participants of DTC will be the responsibility of such participants and other nominees of beneficial owners. The School District will not be responsible or liable for payments by DTC to its participants or by DTC participants to beneficial owners or for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants. (See "BOOK-ENTRY-ONLY SYSTEM" herein).

### **No Optional Redemption**

The Notes are not subject to redemption prior to maturity.

### **Purpose of Issue**

The Notes are issued pursuant to the Constitution and statutes of the State of New York, including among other things, the Education Law and the Local Finance Law, and a bond resolution adopted by the Board of Education on January 23, 2017 authorizing the issuance of \$8,423,406 general obligation serial bonds to finance the reconstruction of various District buildings, the construction of ancillary buildings, and the construction and reconstruction of athletic fields, including site work thereat.

The proceeds of the Notes will renew \$8,173,406 bond anticipation notes outstanding and maturing May 1, 2020 and issued for the aforementioned purpose.

### Nature of Obligation

Each Note when duly issued and paid for will constitute a contract between the District and the holder thereof.

Holders of any series of notes or bonds of the District may bring an action or commence a proceeding in accordance with the civil practice law and rules to enforce the rights of the holders of such series of notes or bonds.

The Notes will be general obligations of the District and will contain a pledge of the faith and credit of the District for the payment of the principal thereof and the interest thereon as required by the Constitution and laws of the State. For the payment of such principal and interest, the District has power and statutory authorization to levy ad valorem taxes on all real property within the District subject to such taxation by the District, without limitation as to rate or amount.

Although the State Legislature is restricted by Article VIII, Section 12 of the State Constitution from imposing limitations on the power to raise taxes to pay "interest on or principal of indebtedness theretofore contracted" prior to the effective date of any such legislation, the New York State Legislature may from time to time impose additional limitations or requirements on the ability to increase a real property tax levy or on the methodology, exclusions or other restrictions of various aspects of real property taxation (as well as on the ability to issue new indebtedness). On June 24, 2011, Chapter 97 of the Laws of 2011 was signed into law by the Governor (the "Tax Levy Limitation Law" or "Chapter 97"). The Tax Levy Limitation Law applies to local governments and school districts in the State (with certain exceptions) and imposes additional procedural requirements on the ability of municipalities and school districts to levy certain year-to-year increases in real property taxes.

Under the Constitution of the State, the District is required to pledge its faith and credit for the payment of the principal of and interest on the Notes and is required to raise real estate taxes, and without specification, other revenues, if such levy is necessary to repay such indebtedness. While the Tax Levy Limitation Law imposes a statutory limitation on the District's power to increase its annual tax levy, with the amount of such increase limited by the formulas set forth in the Tax Levy Limitation Law, it also provides the procedural method to surmount that limitation. See "TAX LEVY LIMITATION LAW" herein.

The Constitutionally-mandated general obligation pledge of municipalities and school districts in New York State has been interpreted by the Court of Appeals, the State's highest court, in *Flushing National Bank v. Municipal Assistance Corporation for the City of New York*, 40 N.Y.2d 731 (1976), as follows:

"A pledge of the city's faith and credit is both a commitment to pay and a commitment of the city's revenue generating powers to produce the funds to pay. Hence, an obligation containing a pledge of the City's "faith and credit" is secured by a promise both to pay and to use in good faith the city's general revenue powers to produce sufficient funds to pay the principal and interest of the obligation as it becomes due. That is why both words, "faith" and "credit" are used and they are not tautological. That is what the words say and this is what the courts have held they mean... So, too, although the Legislature is given the duty to restrict municipalities in order to prevent abuses in taxation, assessment, and in contracting of indebtedness, it may not constrict the City's power to levy taxes on real estate for the payment of interest on or principal of indebtedness previously contracted.... While phrased in permissive language, these provisions, when read together with the requirement of the pledge and faith and credit, express a constitutional imperative: debt obligations must be paid, even if tax limits be exceeded".

In addition, the Court of Appeals in the *Flushing National Bank* (1976) case has held that the payment of debt service on outstanding general obligation bonds and notes takes precedence over fiscal emergencies and the police power of political subdivisions in New York State.

The pledge has generally been understood as a promise to levy property taxes without limitation as to rate or amount to the extent necessary to cover debt service due to language in Article VIII Section 10 of the Constitution, which provides an exclusion for debt service from Constitutional limitations on the amount of a real property tax levy, insuring the availability of the levy of property tax revenues to pay debt service. As the *Flushing National Bank* (1976) Court noted, the term "faith and credit" in its context is "not qualified in any way". Indeed, in *Flushing National Bank v. Municipal Assistance Corp.*, 40 N.Y.2d 1088 (1977) the Court of Appeals described the pledge as a direct constitutional mandate. In *Quirk v. Municipal Assistance Corp.*, 41 N.Y.2d 644 (1977), the Court of Appeals stated that, while holders of general obligation debt did not have a right to particular revenues such as sales tax, "with respect to traditional real estate tax levies, the bondholders are constitutionally protected against an attempt by the State to deprive the city of those revenues to meet its obligations." According to the Court in *Quirk*, the State Constitution "requires the city to raise real estate taxes, and without specification other revenues, if such a levy be necessary to repay indebtedness."

In addition, the Constitution of the State requires that every county, city, town, village, and school district in the State provide annually by appropriation for the payment of all interest and principal on its serial bonds and certain other obligations, and that, if at any time the respective appropriating authorities shall fail to make such appropriation, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. In the event that an appropriating authority were to make an appropriation for debt service and then decline to expend it for that purpose, this provision would not apply. However, the Constitution of the State does also provide that the fiscal officer of any county, city, town, village, or school district may be required to set apart and apply such first revenues at the suit of any holder of any such obligations.

In *Quirk v. Municipal Assistance Corp.*, the Court of Appeals described this as a "first lien" on revenues, but one that does not give holders a right to any particular revenues. It should thus be noted that the pledge of the faith and credit of a political subdivision in New York State is a pledge of an issuer of a general obligation bond or note to use its general revenue powers, including, but not limited to, its property tax levy to pay debt service on such obligations, but that such pledge may not be interpreted by a court of competent jurisdiction to include a constitutional or statutory lien upon any particular revenues.

While the courts in New York State have historically been protective of the rights of holders of general obligation debt of political subdivisions, it is not possible to predict what a future court might hold.

### **BOOK-ENTRY-ONLY SYSTEM**

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Notes, if so requested. The Notes will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered note certificate will be issued for each note bearing the same rate of interest and CUSIP number and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchases of Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Notes on DTC's records. The ownership interest of each actual purchaser of each Note ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Notes, except in the event that use of the book-entry system for the Notes is discontinued.

To facilitate subsequent transfers, all Notes deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Notes with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Notes; DTC's records reflect only the identity of the Direct Participants to whose accounts such Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Notes may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Notes, such as redemptions, tenders, defaults, and proposed amendments to the Note documents. For example, Beneficial Owners of Notes may wish to ascertain that the nominee holding the Notes for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption proceeds, distributions, and dividend payments on the Notes will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the District on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC nor its nominee or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the District, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Notes at any time by giving reasonable notice to the District. Under such circumstances, in the event that a successor depository is not obtained, note certificates are required to be printed and delivered.

The District may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, note certificates will be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but the District takes no responsibility for the accuracy thereof.

### Source: The Depository Trust Company.

THE DISTRICT CANNOT AND DOES NOT GIVE ANY ASSURANCES THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC WILL DISTRIBUTE TO THE BENEFICIAL OWNERS OF THE NOTES (1) PAYMENTS OF PRINCIPAL OF OR INTEREST OR REDEMPTION PREMIUM ON THE NOTES; (2) CONFIRMATIONS OF THEIR OWNERSHIP INTERESTS IN THE NOTES; OR (3) OTHER NOTICES SENT TO DTC OR CEDE & CO., ITS PARTNERSHIP NOMINEE, AS THE REGISTERED OWNER OF THE NOTES, OR THAT THEY WILL DO SO ON A TIMELY BASIS, OR THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL SERVE AND ACT IN THE MANNER DESCRIBED IN THIS OFFICIAL STATEMENT.

THE DISTRICT WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATIONS TO DTC, THE DIRECT PARTICIPANTS, THE INDIRECT PARTICIPANTS OF DTC OR THE BENEFICIAL OWNERS WITH RESPECT TO (1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC; (2) THE PAYMENT BY DTC OR ANY DIRECT PARTICIPANTS OF DTC OF ANY AMOUNT DUE TO ANY BENEFICIAL OWNER IN RESPECT OF THE PRINCIPAL AMOUNT OF OR INTEREST OR REDEMPTION PREMIUM ON THE NOTES; (3) THE DELIVERY BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY NOTICE TO ANY BENEFICIAL OWNER; OR (4) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS THE REGISTERED HOLDER OF THE NOTES.

THE INFORMATION CONTAINED HEREIN CONCERNING DTC AND ITS BOOK-ENTRY SYSTEM HAS BEEN OBTAINED FROM DTC AND THE DISTRICT MAKES NO REPRESENTATION AS TO THE COMPLETENESS OR THE ACCURACY OF SUCH INFORMATION OR AS TO THE ABSENCE OF MATERIAL ADVERSE CHANGES IN SUCH INFORMATION SUBSEQUENT TO THE DATE HEREOF.

#### **Certificated Notes**

If the book-entry form is initially chosen by the purchaser(s) of the Notes, DTC may discontinue providing its services with respect to the Notes at any time by giving notice to the District and discharging its responsibilities with respect thereto under applicable law, or the District may terminate its participation in the system of book-entry-only system transfers through DTC at any time. In the event that such book-entry-only system is utilized by a purchaser(s) of the Notes upon issuance and later discontinued, the following provisions will apply:

The Notes will be issued in registered form in denominations of \$5,000 or integral multiples thereof, except for one necessary odd denomination which is or includes \$8,406. Principal of and interest on the Notes will be payable at the option of the District at the office of the District or at a principal corporate trust office of a bank or trust company located and authorized to do business in the State of New York to be named as fiscal agent by the District. The Notes will remain not subject to redemption prior to their stated final maturity date.

#### THE SCHOOL DISTRICT

### **General Information**

The District is located in upstate New York within the Counties of Warren and Saratoga. It is approximately 50 miles north of the City of Albany, the State Capital, and approximately 10 miles northwest of the City of Glens Falls. It is located in the valley of the upper Hudson River and is the gateway to the Eastern Adirondack – Lake Champlain Region. The resort area of Lake George is approximately 15 miles northeast of the District.

It is west of Interstate Highway #87 (Northway). Other major highways serving the District include U.S. Route # 9, New York State Route #9N and County Route # 4. Both I-87 and U.S. #9 connect the District with Albany, where access to the New York State Thruway is available. Air transportation is provided by the Glens Falls and Albany International Airports. Passenger rail service is available on the Amtrak New York-Montreal line and freight service is provided by the Delaware and Hudson Railroad.

With a land area of approximately 246 square miles, the District is primarily rural in nature. Employment opportunities are available within, and in close proximity to, the District with the major concentrations in manufacturing and agriculture, and a developing nanotechnology industry. Its close proximity to several Adirondack Mountain ski areas and resorts contributes to the District's economy and tax base by providing seasonal employment and vacation homes.

Several higher educational facilities are located nearby. The State University of New York ("SUNY") at Albany has a degree enrollment of over 15,000 students in a wide variety of disciplines. Union University includes Union College in Schenectady, among the oldest liberal arts and engineering colleges in the country, and colleges of medicine, law and pharmacy in Albany, as well as the Dudley Observatory. Troy is the home of Rensselaer Polytechnic Institute (RPI). Empire State College & SUNY Plattsburgh offer bachelors and masters programs at satellite branches located on the campus of Adirondack Community College. Other colleges in the Capital District include Siena, Skidmore, Russell Sage and St. Rose. Supplementing these schools are several two-year colleges which offer technical, agricultural and business courses.

Source: District officials.

#### **District Population**

The District has an estimated 2018 population of 6,065. (Source: U.S. Census Bureau, 2013-2017 American Community Survey 5-Year Estimates.)

### Selected Wealth and Income Indicators

Per capita income statistics are not available for the District as such. The smallest areas for which such statistics are available, which include the District, are the Towns and Counties listed below. The figures set below with respect to such Towns and Counties is included for information only. It should not be inferred from the inclusion of such data in the Official Statement that the Towns or the Counties are necessarily representative of the District, or vice versa.

		Per Capita Incom	e	Me	edian Family Inco	ome
	<u>2000</u>	2006-2010	<u>2014-2018</u>	<u>2000</u>	2006-2010	<u>2014-2018</u>
Towns of:						
Day	\$ 17,949	\$ 24,128	\$ 30,902	\$ 38,281	\$ 54,286	\$ 60,855
Edinburg	20,371	25,192	34,475	43,317	56,081	59,950
Hadley	17,560	25,896	29,232	42,438	68,462	64,375
Lake Luzerne	16,246	25,720	29,618	40,104	63,690	63,309
Stony Creek	14,654	23,663	25,502	36,111	55,096	68,750
Warrensburg	15,343	23,376	24,135	34,890	50,195	63,194
Counties of:						
Saratoga	23,945	32,186	41,709	58,213	81,251	97,668
Warren	20,727	27,744	33,605	46,793	64,195	76,293
State of:						
New York	23,389	30,948	37,470	51,691	67,405	80,419

Note: 2015-2019 American Community Survey estimates are not available as of the date of this Official Statement.

Source: U.S. Census Bureau 2000 Census Report, and 2006-2010 and 2014-2018 American Community Survey data.

### Larger Employers

The following are the larger employers located within or in close proximity to the District.

Name	Type	Employees
Hadley-Luzerne CSD	Education	191
Town of Lake Luzerne	Municipality	39
Town of Hadley	Municipality	36
Town of Stony Creek	Municipality	33
Town of Day	Municipality	30
Stewart's	Retail	18
Upriver Café	Restaurant	16
Cumberland Farms	Retail	15
Luzerne Market	Retail	12
Waterhouse	Restaurant	12

Source: District officials.

#### **Unemployment Rate Statistics**

Unemployment statistics are not available for the District as such. The smallest areas for which such statistics are available (which include the District) are the Counties of Saratoga and Warren. The information set forth below with respect to the Counties and State of New York is included for informational purposes only. It should not be implied from the inclusion of such data in this Official Statement that the Counties or State are necessarily representative of the District, or vice versa.

Annual Averages												
	201	3	2014		2015	20	16	2017		2018	2	019
Saratoga County	5.89	%	4.7%		4.1%	3.8	3%	4.0%	)	3.5%	3	.4%
Warren County	8.2		6.6	:	5.5	5.3	3	5.3		4.6	4	.6
New York State	7.7		6.3	:	5.3	4.9	)	4.7		4.1	4	.0
Monthly Figures												
	<u>2018</u>									<u>2019</u>		
	Apr	May	Jun	<u>Jul</u>	Aug	Sept	Oct	Nov	Dec	Jan	Feb	Mar
Saratoga County	3.1%	3.0%	3.2%	3.3%	3.3%	3.1%	3.2%	3.1%	3.5%	3.8%	3.6%	N/A
Warren County	4.8	3.9	3.7	3.6	3.7	3.6	3.8	4.6	5.7	5.9	5.3	N/A
New York State	3.6	3.6	3.8	4.2	4.1	3.6	3.7	3.6	3.7	4.1	3.9	N/A

Source: Department of Labor, State of New York. (Note: Figures not seasonally adjusted).

### Form of School Government

The Board of Education, which is the policy-making body of the District, consists of five members with overlapping three-year terms so that, as nearly as possible, an equal number is elected to the Board each year. Each Board member must be a qualified voter of the District and no Board member may hold certain other District offices or positions while serving on the Board of Education. The President and the Vice President are elected by the Board members.

### **Budgetary Procedures and Recent Budget Votes**

Pursuant to the Education Law, the Board of Education annually prepares or causes to be prepared, a budget for the ensuing fiscal year. A public hearing on such budget is held not less than seven days and not more than fourteen days prior to the vote. The Board of Education causes notice of such public hearing to be published four times beginning seven weeks prior to the vote. After the public hearing, but not less than six days prior to the budget vote, the District must mail a school budget notice to all qualified voters which contains the total budget amount, the dollar and percentage increase or decrease in the proposed budget (or contingency budget) as compared to the current budget, the percentage increase or decrease in the consumer price index, the estimated property tax levy, the basic STAR exemption impact and the date, time and place of the vote.

After the budget hearing and subsequent notice, a referendum upon the question of the adoption of the budget is held on the third Tuesday in May each year. All qualified District residents are eligible to participate.

Pursuant to Chapter 97 of the Laws of 2011 ("Chapter 97"), beginning with the 2012 - 2013 fiscal year, if the proposed budget requires a tax levy increase that does not exceed the lesser of 2% or the rate of inflation (the "School District Tax Cap"), then a majority vote is required for approval. If the proposed budget requires a tax levy that exceeds the School District Tax Cap, the budget proposition must include special language and a 60% vote is required for approval. Any separate proposition that would cause the School District to exceed the School District Tax Cap must receive at least 60% voter approval.

If the proposed budget is not approved by the required margin, the Board of Education may resubmit the original budget or a revised budget to the voters on the third Tuesday in June, or adopt a contingency budget (which would provide for ordinary contingent expenses, including debt service) that levies a tax levy no greater than that of the prior fiscal year (i.e. a 0% increase in the tax levy).

If the resubmitted and/or revised budget is not approved by the required margin, the Board of Education must adopt a budget that requires a tax levy no greater than that of the prior fiscal year (i.e. a 0% increase in the tax levy). For a complete discussion of Chapter 97, see "TAX LEVY LIMITATION LAW" herein.

### Recent Budget Vote Results

The budget for the 2017-18 fiscal year was approved by the qualified voters on May 16, 2017 with a vote of 215 to 72. The budget included a total tax levy increase/decrease of 1.65% which was below the District's Tax Cap of 1.71%.

The budget for the 2018-19 fiscal year was approved by the qualified voters on May 15, 2018 with a vote of 259 to 77. The adopted budget included a total tax levy increase of 0.90%, which was below the District's Tax Cap of 1.97%.

The budget for the 2019-20 fiscal year was approved by the qualified voters on May 21, 2019 with a vote of 173 to 63. The adopted budget included a total tax levy increase of 0.90%, which was below the District's Tax Cap of 1.00%.

The school budget vote for the 2020-21 fiscal year was originally scheduled to be held on May 19, 2020, however, under Executive Order 202.13 annual school budget votes and board of education elections across the State are postponed until at least June 1, 2020 and subject to further directive as to the timing, location or manner of voting for such election.

#### **Investment Policy**

Pursuant to the statutes of the State, the School District is permitted to temporarily invest moneys which are not required for immediate expenditures with the exception of moneys the investment of which is otherwise provided for by law, only in the following investments: (1) special time deposits or certificates of deposits in a bank or trust company located and authorized to do business in the State; (2) obligations of the United States of America; (3) obligations guaranteed by agencies of the United States of America where the payment of principal and interest is guaranteed by the United States of America; (4) obligations of the State; (5) with the approval of the State Comptroller, tax anticipation notes and revenue anticipation notes issued by any State municipality, school district or district corporation, other than the School District; (6) obligations of a State public benefit corporation which are made lawful investments for the School District pursuant to another provision of law; (7) certain certificates of participation issued on behalf of political subdivisions of the State; and, (8) in the case of School District moneys held in certain reserve funds established pursuant to law, obligations issued by the School District. These statutes further require that all bank deposits, in excess of the amount insured under the Federal Deposit Insurance Act, be secured by either a pledge of eligible securities, an eligible surety bond or an eligible letter of credit, as those terms are defined in the law.

Consistent with the above statutory limitations, it is the School District's current policy to invest in: (1) certificates of deposit or time deposit accounts that are fully secured as required by statute, (2) obligations of the United States of America or (3) obligations guaranteed by agencies of the United States of America where the payment of principal and interest is guaranteed by the United States of America. In the case of obligations of the United States government, the School District may purchase such obligations pursuant to a written repurchase agreement that requires the purchased securities to be delivered to a third-party custodian.

### State Aid

The District receives financial assistance from the State. In its adopted budget for the 2019-20 fiscal year, approximately 39.2% of the revenues of the District are estimated to be received in the form of State aid. If the State should not adopt its budget in a timely manner, in any year, municipalities and school districts in the State, including the District, may be affected by a delay in the payment of State aid.

The State is not constitutionally obligated to maintain or continue State aid to the District. No assurance can be given that present State aid levels will be maintained in the future. State budgetary restrictions which could eliminate or substantially reduce State aid could have a material adverse effect upon the District, requiring either a counterbalancing increase in revenues from other sources to the extent available, or a curtailment of expenditures (See also "MARKET AND RISK FACTORS").

There can be no assurance that the State appropriation for building aid and other State aid to school districts will be continued in future years, either pursuant to existing formulas or in any form whatsoever. State aid, including building aid appropriated and apportioned to the School District, can be paid only if the State has such monies available therefor. The availability of such monies and the timeliness of such payment could be affected by a delay in the adoption of the State budget or their elimination thereform.

There can be no assurance that the State's financial position will not change materially and adversely from current projections. If this were to occur, the State would be required to take additional gap-closing actions. Such actions may include, but are not limited to: reductions in State agency operations; delays or reductions in payments to local governments or other recipients of State aid including school districts in the State. Reductions in the payment of State aid could adversely affect the financial condition of school districts in the State.

Should the District fail to receive State aid expected from the State in the amounts and at the times expected, occasioned by a delay in the payment of such monies or by a mid-year reduction in State aid, the District is authorized by the Local Finance Law to provide operating funds by borrowing in anticipation of the receipt of uncollected State aid.

In addition, the availability of State aid and the timeliness of payment of State aid to school districts could be affected by a delay in the adoption of the State budget. No assurance can be given that the State will not experience delays in the adoption of the budget in future fiscal years. Significant delays in the adoption of the State budget could result in delayed payment of State aid to school districts in the State which could adversely affect the financial condition of school districts in the State.

### Potential reductions in Federal aid received by the State.

The State receives a substantial amount of Federal aid for education. Many of the policies that drive this Federal aid are subject to change under the current presidential administration and Congress. However, the State's current financial projections concerning Federal aid, and the assumptions on which they are based, are subject to revision as more information becomes available about the proposals for Federal tax policy and legislation, health care, including amendments to the Affordable Care Act, infrastructure, taxation, the Budget Control Act of 2011 (as amended), Federal regulatory reform, and other issues that may arise such as the general condition of the global and national economies and other circumstances, including the diversion of federal resources to address the current COVID-19 outbreak.

Reductions in Federal funding levels could have a materially adverse impact on the State budget. In addition to the potential fiscal impact of policies that may be proposed and adopted by the new administration and Congress, the State budget may be adversely affected by other actions taken by the Federal government, including audits, disallowances, and changes to Federal participation rates or other Medicaid rules.

The State Executive 2019-2020 Budget would continue to allow the Governor to reduce aid to school districts mid-year if receipts from the Federal government are less than what was expected. If federal support is reduced by \$850 million or more, the New York State Director of the Budget will develop a plan to make uniform spending reductions by the State. Such plan would take effect automatically unless the State Legislature passes its own plan within 90 days.

#### COVID-19

The amount of State aid to school districts is dependent in part upon the financial condition of the State. Currently, due the outbreak of COVID-19 the State has declared a state of emergency and the Governor has taken steps designed to mitigate the spread and impacts of COVID-19, including closing schools and non-essential businesses. The outbreak of COVID-19 and the dramatic steps taken by the State to address it are expected to negatively impact the State's economy and financial condition. The full impact of COVID-19 upon the State is not expected to be known for some time; however, it is anticipated that the State will experience budgetary restrictions which will require certain gap-closing actions. Such actions may include, but are not limited to: reductions in State agency operations and/or delays or reductions in payments to local governments or other recipients of State aid including school districts in the State. If this were to occur, reductions in the payment of State aid could adversely affect the financial condition of school districts in the State, including the District.

### Building Aid

A portion of the District's State aid consists of building aid which is related to outstanding indebtedness for capital project purposes. In order to receive building aid, the District must have building plans and specifications approved by the Facilities Planning Unit of the State Education Department. A maximum construction and incidental cost allowance is computed for each building project that takes into account a pupil construction cost allowance and assigned pupil capacity. For each project financed with debt obligations, a bond percentage is computed. The bond percentage is derived from the ratio of total approved cost allowances to the total principal borrowed. Approved cost allowances are estimated until a project final cost report is completed.

Aid on debt service is generally paid in the current fiscal year provided such debt service is reported to the Commissioner of Education by November 15 of that year. Any debt service in excess of amounts reported by November 15 will not be aided until the following fiscal year. The building aid received is equal to the approved building expense, or bond percent, times the building aid ratio that is assigned to the District. The building aid ratio is calculated based on a formula that involves the full valuation per pupil in the District compared to a State-wide average.

Pursuant to the provisions of Chapter 760 of the Laws of 1963, the District is eligible to receive a Building Aid Estimate from the New York State Department of Education. Since the gross indebtedness of the District is within the debt limit, the District is not required to apply for a Building Aid Estimate. Based on 2019-20 preliminary building aid ratios, the District expects to receive State building aid of approximately 58.0% of debt service on State Education Department approved expenditures from July 1, 2004 to the present.

The State building aid ratio is calculated each year based upon a formula which reflects Resident Weighted Average Daily Attendance (RWADA) and the full value per pupil compared with the State average. Consequently, the estimated aid will vary over the life of each issue. State building aid is further dependent upon the continued apportionment of funds by the State Legislature.

### State aid history:

State aid to school districts within the State has declined in some recent years before increasing again in more recent years.

School district fiscal year (2016-2017): The State 2016-17 Enacted Budget included a school aid increase of \$991 million over 2015-16, \$863 million of which consisted of traditional operating aid. In addition to full funding of expense based aids (\$408 million), the budget also included a \$266 million increase in Foundation Aid and an \$189 million restoration to the Gap Elimination Adjustment. The bulk of the remaining increase included \$100 million in Community Schools Aid, an aid category, to support school districts that wish to create community schools. The funds may only be used for certain purposes such as providing health, mental health and nutritional services to students and their families.

School district fiscal year (2017-2018): The State 2017-18 Enacted Budget increased State aid to education by \$1.1 billion, including a \$700 million increase in Foundation Aid, bringing the total amount of State aid to education to \$25.8 billion or an increase of 4.4%. Expense-based aids to support school construction, pupil transportation, BOCES and special education were continued in full, as is the State's usual practice. Transportation aid increased by 5.5% and building aid increased by 4.8%. The State 2017-18 Enacted Budget continued to link school aid increases for 2017-18 and 2018-19 to teacher and principal evaluation plans approved by September 1 of the current year in compliance with Education Law Section 3012-d. The State 2017-18 Enacted Budget allows the Governor to reduce aid to school districts mid-year if receipts from the federal government are less than what was expected. The Legislature then will have 90 days to approve the Governor's plan.

School district fiscal year (2018-2019): The State 2018-19 Enacted Budget included nearly \$1 billion in additional education funding, representing a 3.9% increase over 2017-18. Approximately \$859 million of that increase is comprised of traditional public school aid, including increased Foundation Aid and full-funding of expense-based aids. Formula-based school aid now stands at \$26.03 billion statewide, a 3.4% increase over the last year. The State 2018-19 Enacted Budget included an increase of \$618 million in Foundation Aid for school districts. Foundation Aid totaled nearly \$17.8 billion statewide. For the seventh consecutive year, the Foundation Aid increase was distributed using a one year, off formula methodology. The State 2018-19 Enacted Budget guaranteed that all school districts received an increase in Foundation Aid over their 2017-18 levels. \$50 million of the Foundation Aid increase was "set aside" for certain school districts to fund community schools. The State 2018-19 Enacted Budget fully funded all expense-based aid for 2018-19, including building, transportation, BOCES and special education aid. These categories serve as State reimbursements for school district expenses made in the prior year, based on school district-specific aid ratios. A total of \$240 million was approved for increases in all expense-based aids in 2018-19. The State 2018-19 Enacted Budget allows the Governor to reduce aid to school districts mid-year if receipts from the federal government were less than what was expected.

School district fiscal year (2019-2020): The State 2019-2020 Enacted Budget included a total of \$27.69 billion for School Aid, a year-to-year funding increase of \$956 million or 3.6 percent and will provide additional funding for Foundation Aid of \$338.0 million and \$409.65 million in reimbursements for expense-based aids. In addition, the 2019-2020 Enacted Budget increases the Community Schools set-aside funding amount by \$49.99 million to a total of \$250.0 million. This increased funding is targeted to districts with failing schools and/or districts experiencing significant growth in English language learners. The State 2019-2020 Enacted Budget increases the minimum community schools funding amount from \$75,000 to \$100,000. This ensures all high-need districts across the State can apply the funds to a wide-range of activities.

School District Fiscal Year 2020-21: Due to the extraordinary challenges from the COVID-19 health crisis creating a \$10 billion loss in revenue to the State, the State's Enacted 2020-2021 Budget includes a total of \$27.9 billion State aid, which is essentially the same amount of State aid to school districts included in the State's 2019-2020 Enacted Budget. The State's Enacted 2020-2021 Budget includes a "pandemic adjustment" for each school district, a reduction in State funding that will match how much school districts expect to receive from the federal CARES stimulus program. In addition, the State's Enacted 2020-2021 Budget authorizes the State Budget Director to make uniform reductions to appropriations (including the appropriations for State aid to school districts) if the State's Enacted 2020-2021 Budget becomes unbalanced because revenues fall below projections or expenditures rise above projections during a given period. The proposed reductions would be shared with the Legislature which would then have 10 days to prepare and adopt their own plan. If the Legislature does not do so, the Budget Director's proposed reductions would go into effect automatically.

### State Aid Litigation

In January 2001, the State Supreme Court issued a decision in <u>Campaign for Fiscal Equity v. New York</u> mandating that the system of apportionment of State aid to school districts within the State be restructured by the Governor and the State Legislature. On June 25, 2002, the Appellate Division of the State Supreme Court reversed that decision. On June 26, 2003, the State Court of Appeals, the highest court in the State, reversed the Appellate Division, holding that the State must, by July 30, 2004, ascertain the actual cost of providing a sound basic education, enact reforms to the system of school funding and ensure a system of accountability for such reforms. The Court of Appeals further modified the decision of the Appellate Division by deciding against a Statewide remedy and instead limited its ruling solely to the New York City school system.

After further litigation, on appeal in 2006, the Court of Appeals held that \$1.93 billion of additional funds for the New York City schools – as initially proposed by the Governor and presented to the Legislature as an amount sufficient to provide a sound basic education – was reasonably determined. State legislative reforms in the wake of The Campaign for Fiscal Equity decision included increased accountability for expenditure of State funds and collapsing over 30 categories of school aid for school districts in the State into one classroom operating formula referred to as foundation aid. The stated purpose of foundation aid is to prioritize funding distribution based upon student need. As a result of the Court of Appeals ruling schools were to receive \$5.5 billion increase in foundation aid over a four fiscal year phase-in covering 2007 to 2011.

In school district fiscal year 2009-2010, foundation aid funding was frozen by the State Legislature to the prior fiscal year level, and in the fiscal year thereafter foundation aid funding was reduced through a "gap elimination adjustment" as described above, and other aid adjustments. The final phase-in of foundation aid as originally projected has not occurred as of this date.

A case related to the <u>Campaign for Fiscal Equity, Inc. v. State of New York</u> was heard on appeal on May 30, 2017 in New Yorkers for <u>Students' Educational Rights v. State of New York (</u>"NYSER") and a consolidated case on the right to a sound basic education. The NYSER lawsuit asserts that the State has failed to comply with the original decision in the Court of Appeals in the Campaign for Fiscal Equity case, and asks the Court of Appeals to require the State to develop new methodologies, formulas and mechanisms for determining State aid, to fully fund the foundation aid formula, to eliminate the supermajority requirement for voter approval of budgets which increase school district property tax levies above the property tax cap limitation, and related matters. On June 27, 2017, the Court of Appeals held that the plaintiffs' causes of action were properly dismissed by the earlier Appellate Division decision except insofar as two causes of action regarding accountability mechanisms and sufficient State funding for a "sound basic education" as applicable solely to the school districts in New York City and Syracuse. The Court emphasized its previous ruling in the CFE case that absent "gross education inadequacies", claims regarding State funding for a "sound basic education" must be made on a district-by-district basis based on the specific facts therein.

### **State Aid Revenues**

The following table illustrates the percentage of total revenues of the District for each of the below fiscal years comprised of State aid.

			Percentage of
			Total Revenues
Fiscal Year	Total Revenues	Total State Aid	Consisting of State Aid
2014-2015	\$ 18,530,086	\$ 7,586,440	40.94%
2015-2016	19,234,804	7,904,772	41.10
2016-2017	19,704,782	8,199,795	41.61
2017-2018	20,160,526	8,605,647	42.69
2018-2019	20,541,644	8,652,759	42.12
2019-2020 (Budgeted)	21,346,689 (1)	8,371,345	39.22

<sup>(1)</sup> Includes \$1,216,332 of appropriated reserve funds.

Source: 2015 through 2019 audited financial statements and 2019-20 adopted budget of the District. This table is not audited.

### **District Facilities**

Name	Grades	Capacity	Year(s) Built/Additions
Stuart M. Townsend Elementary School	РК-6	600	1971
Middle School Intermediate Wing	PK-2	200	2001
Main Building			
Original Section	7-12	800	1953
Addition #1	7-8	100	1953
Addition #2 (Alice Harris Auditorium)		480	1958
Addition #3		100	1962
Addition #4 (George Doherty Gymnasium)		532	1992
Addition #5 (Cafeteria, Small Gym)	7-12		2001

Source: District records.

### **Enrollment Trends**

School Year	Actual <u>Enrollment</u>	School Year	Projected <u>Enrollment</u>
2015-16	777	2020-21	662
2016-17	747	2021-22	642
2017-18	717	2022-23	623
2018-19	679	2023-24	604
2019-20	682	2024-25	586

Source: District officials.

### Employees

The District employs a total of 124 full-time and 65 part-time employees with representation by the various bargaining units listed below:

Number of		Contract
Employees	Bargaining Unit	Expiration Date
88	Hadley-Luzerne Teachers' Union	June 30, 2020 <sup>(1)</sup>
102	CSEA for Support Personnel	June 30, 2020 <sup>(1)</sup>
60	SASTA for Substitute Teachers	June 30, 2019 <sup>(1)</sup>

<sup>(1)</sup> Currently under negotiations.

Source: District officials.

### **Status and Financing of Employee Pension Benefits**

Substantially all employees of the District are members of either the New York State and Local Employees' Retirement System ("ERS") (for non-teaching and non-certified administrative employees) or the New York State Teachers' Retirement System ("TRS") (for teachers and certified administrators). (Both Systems are referred to together hereinafter as the "Retirement Systems" where appropriate.) These Retirement Systems are cost-sharing multiple public employer retirement systems. The obligation of employers and employees to contribute and the benefits to employees are governed by the New York State Retirement and Social Security Law (the "Retirement System Law"). The Retirement Systems offer a wide range of plans and benefits which are related to years of service and final average salary, vesting of retirement benefits, death and disability benefits and optional methods of benefit payments. All benefits generally vest after ten years of credited service. The Retirement System Law generally provides that all participating employers in each retirement system are jointly and severally liable for any unfunded amounts. Such amounts are collected through annual billings to all participating employers. Generally, all employees, except certain part-time employees, participate in the Retirement Systems. The Retirement Systems are non-contributory with respect to members hired prior to July 27, 1976. All members working less than ten years must contribute 3% (ERS) or 3.5% (TRS) of gross annual salary towards the cost of retirement programs.

On December 12, 2009, a new Tier V was signed into law. The legislation created a new Tier V pension level, the most significant reform of the State's pension system in more than a quarter-century. Key components of Tier V include:

- Raising the minimum age at which most civilians can retire without penalty from 55 to 62 and imposing a penalty of up to 38% for any civilian who retires prior to age 62.
- Requiring ERS employees to continue contributing 3% of their salaries and TRS employees to continue contributing 3.5% toward pension costs so long as they accumulate additional pension credits.
- Increasing the minimum years of service required to draw a pension from 5 years to 10 years.
- Capping the amount of overtime that can be considered in the calculation of pension benefits for civilians at \$15,000 per year, and for police and firefighters at 15% of non-overtime wages.

On March 16, 2012, the Governor signed into law the new Tier VI pension program, effective for new ERS and TRS employees hired after April 1, 2012. The Tier VI legislation provides for increased employee contribution rates of between 3% and 6% and contributions at such rates continue so long as such employee continues to accumulate pension credits, an increase in the retirement age from 62 years to 63 years, a readjustment of the pension multiplier, and a change in the time period for the final average salary calculation from 3 years to 5 years. Tier VI employees will vest in the system after ten years of employment and will continue to make employee contribution throughout employment.

The District is required to contribute at an actuarially determined rate. The actual contributions for the last five years and budgeted figures for the 2019-20 fiscal years are as follows:

Fiscal Year	ERS	TRS
2014-2015	\$ 246,675	\$ 1,137,891
2015-2016	212,273	869,901
2016-2017	220,550	750,402
2017-2018	237,482	728,088
2018-2019	245,556	757,211
2019-2020 (Budgeted)	253,904	787,499

Source: District records.

Pursuant to various laws enacted between 1991 and 2002, the State Legislature authorized local governments to make available certain early retirement incentive programs to its employees. For 2018 through 2020, the District has offered an any early retirement incentive program to its employees participating in 2018, 1 participating in 2019, and 4 participating in 2020.

<u>Historical Trends and Contribution Rates</u>. Historically there has been a State mandate requiring full (100%) funding of the annual actuarially required local governmental contribution out of current budgetary appropriations. With the strong performance of the Retirement System in the 1990s, the locally required annual contribution declined to zero. However, with the subsequent decline in the equity markets, the pension system became underfunded. As a result, required contributions increased substantially to 15% to 20% of payroll for the employees' and the police and fire retirement systems, respectively. Wide swings in the contribution rate resulted in budgetary planning problems for many participating local governments.

A chart of average ERS and TRS rates as a percent of payroll (2015-16 to 2020-21) is shown below:

ERS	TRS
18.2%	13.26%
15.5	11.72
15.3	9.80
14.9	10.62
14.6	8.86
14.6	9.53*
	18.2% 15.5 15.3 14.9 14.6

\* Estimated. The final rate is expected to be adopted by the New York State Teachers' Retirement System Board at its July 29, 2020 meeting.

In 2003, Chapter 49 of the Laws of 2003 amended the Retirement and Social Security Law and the Local Finance Law. The amendments empowered the State Comptroller to implement a comprehensive structural reform program for ERS. The reform program established a minimum contribution for any local governmental employer equal to 4.5% of pensionable salaries for bills which were due December 15, 2003 and for all fiscal years thereafter, as a minimum annual contribution where the actual rate would otherwise be 4.5% or less due to the investment performance of the fund. In addition, the reform program instituted a billing system to match the budget cycle of municipalities and school districts that will advise such employers over one year in advance concerning actual pension contribution rates for the next annual billing cycle. Under the previous method, the requisite ERS contributions for a fiscal year could not be determined until after the local budget adoption process was complete. Under the new system, a contribution for a given fiscal year is based on the valuation of the pension fund on the prior April 1 of the calendar year preceding the contribution due date instead of the following April 1 in the year of contribution so that the exact amount may now be included in a budget.

Chapter 57 of the Laws of 2010 (Part TT) amended the Retirement and Social Security Law to authorize participating employers, if they so elect, to amortize an eligible portion of their annual required contributions to ERS when employer contribution rates rise above certain levels. The option to amortize the eligible portion began with the annual contribution due February 1, 2011. The amortizable portion of an annual required contribution is based on a "graded" rate by the State Comptroller in accordance with formulas provided in Chapter 57. Amortized contributions are to be paid in equal annual installments over a ten-year period, but may be prepaid at any time. Interest is to be charged on the unpaid amortized portion at a rate to be determined by State Comptroller,

which approximates a market rate of return on taxable fixed rate securities of a comparable duration issued by comparable issuers. The interest rate is established annually for that year's amortized amount and then applies to the entire ten years of the amortization cycle of that amount. When in any fiscal year, the participating employer's graded payment eliminates all balances owed on prior amortized amounts, any remaining graded payments are to be paid into an employer contribution reserve fund established by the State Comptroller for the employer, to the extent that amortizing employer has no currently unpaid prior amortized amounts, for future such use.

The District is not amortizing any pension payments nor does it intend to do so in the foreseeable future.

<u>Stable Rate Pension Contribution Option</u>: The 2013-14 State Budget included a provision that authorized local governments, including the District, with the option to "lock-in" long-term, stable rate pension contributions for a period of years determined by the State Comptroller and ERS and TRS (the "Stable Rate Pension Contribution Option"). The pension contribution rates under this program would reduce near-term payments for employers, but require higher than normal contributions in later years.

The District did not participate in the Stable Rate Pension Contribution Option nor does it intend to do so in the foreseeable future.

The State's 2019-2020 Enacted Budget will allow school districts in the State to establish a reserve fund for the purpose of funding/offsetting the cost of TRS contributions. School districts may pay into such fund, during any particular fiscal year, an amount not to exceed two percent of the total compensation or salaries of all district-employed teachers who are members of the TRS paid during the immediately preceding fiscal year; provided that the balance of such fund may not exceed ten percent of the total compensation or salaries of the TRS paid during the immediately preceding fiscal year; provided that the balance of such fund may not exceed ten percent of the total compensation or salaries of all district-employed teachers who are members of the TRS paid during the immediately preceding fiscal year. As of the date of this Official Statement, the District has not yet determined whether it will establish such a fund.

The investment of monies, and assumptions underlying same, of the Retirement Systems covering the District's employees is not subject to the direction of the District. Thus, it is not possible to predict, control or prepare for future unfunded accrued actuarial liabilities of the Retirement Systems ("UAALs"). The UAAL is the difference between total actuarially accrued liabilities and actuarially calculated assets available for the payment of such benefits. The UAAL is based on assumptions as to retirement age, mortality, projected salary increases attributed to inflation, across-the-board raises and merit raises, increases in retirement benefits, cost-of-living adjustments, valuation of current assets, investment return and other matters. Such UAALs could be substantial in the future, requiring significantly increased contributions from the District which could affect other budgetary matters. Concerned investors should contact the Retirement Systems administrative staff for further information on the latest actuarial valuations of the Retirement Systems.

### **Other Post-Employment Benefits**

<u>Healthcare Benefits</u>. It should also be noted that the District provides employment healthcare benefits to various categories of former employees. These costs may be expected to rise substantially in the future. There is now an accounting rule that requires governmental entities, such as the District, to account for employment healthcare benefits as it accounts for vested pension benefits.

School districts and Boards of Cooperative Educational Services, unlike other municipal units of government in the State, have been prohibited from reducing health benefits received by or increasing health care contributions paid by retirees below the level of benefits or contributions afforded to or required from active employees since the implementation of Chapter 729 of the Laws of 1994. Legislative attempts to provide similar protection to retirees of other local units of government in the State have not succeeded as of this date. Nevertheless, many such retirees of all varieties of municipal units in the State do presently receive such benefits.

<u>OPEB</u>. OPEB refers to "other post-employment benefits," meaning other than pension benefits, disability benefits and OPEB consist primarily of health care benefits, and may include other benefits such as disability benefits and life insurance. Until now, these benefits have generally been administered on a pay-as-you-go basis and have not been reported as a liability on governmental financial statements.

<u>GASB 75</u>. In 2015, the Governmental Accounting Standards Board ("GASB") released new accounting standards for public Other Post-Employment Benefits ("OPEB") plans and participating employers. These standards, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* ("GASB 75"), have substantially revised the valuation and accounting requirements previously mandated under GASB Statements No. 43 and 45. For the fiscal year ended June 30, 2018, the District implemented GASB 75. The implementation of this statement requires District's to report OPEB liabilities, OPEB expenses, deferred outflow of resources and deferred inflow of resources related to OPEB. GASB Statement No. 75 replaced GASB Statement 45, which also required the District to calculate and report a net OPEB obligation. However, under GASB 45 districts could amortize the OPEB liability over a period of years, whereas GASB 75 requires districts to report the entire OPEB liability on the statement of net position. The District contracted with an actuarial firm to calculate its actuarial valuation under GASB 75 for the fiscal years ending June 30, 2018 and 2019.

The following table outlines the changes to the Total OPEB Liability during the 2018 and 2019 fiscal years, by source.

Balance beginning at:	June 30, 2017		June 30, 2017 June 3	
	\$	38,112,791	\$	33,922,257
Changes for the year:				
Service cost		972,525		972,525
Interest on total OPEB liability		1,118,054		1,212,815
Changes in Benefit Terms		-		(5,346,392)
Differences between expected and actual experience		-		15,548,548
Changes in Assumptions or other inputs		(5,019,313)		(1,202,812)
Benefit payments		(1,261,800)		(1,438,451)
Net Changes	\$	(4,190,534)	\$	9,746,233
Balance ending at:	Ju	ne 30, 2018	Jı	une 30, 2019
	\$	33,922,257	\$	43,668,490

Source: Audited Financial Statement of the District. The above table is not audited. For additional information see "APPENDIX – D" attached hereto.

There is no authority in current State law to establish a trust account or reserve fund for this liability. The District has reserved \$0 towards its OPEB liability. The District funds this liability on a pay-as-you-go basis.

The District's unfunded actuarial accrued OPEB liability could have a material adverse impact upon the District's finances and could force the District to reduce services, raise taxes or both.

Actuarial valuation will be required every 2 years for OPEB plans with more than 200 members, every 3 years if there are fewer than 200 members.

In April 2015, the State Comptroller announced legislation to create an optional investment pool to help the State and local governments fund retiree health insurance and other post-employment benefits. The proposed legislation would allow the following:

- Authorize the creation of irrevocable OPEB trusts, not part of the New York State Common Retirement Fund, so that New York state and its local governments can, at their option, help fund their OPEB liabilities;
- Establish an OPEB investment fund in the sole custody of the State Comptroller for the investment of OPEB assets of the state and participating eligible local governments;
- Designate the president of the Civil Service Commission as the trustee of the state's OPEB trust and the governing boards as trustee for local governments; and
- Allow school districts to transfer certain excess reserve balances to an OPEB trust once it is established.

Under the State Comptroller's proposal, there are no restrictions on the amount a government can deposit into the trust. The proposed legislation was not enacted into law in the last two legislative sessions. It is not possible to predict whether the Comptroller's proposed legislation will be reintroduced or enacted if introduced.

### **Financial Statements**

The District retains independent Certified Public Accountants. The last audit report covers the period ending June 30, 2019 and is attached hereto as "APPENDIX – D". In addition, the State Comptroller's office, i.e., the Department of Audit and Control, periodically performs a compliance review to ascertain whether the District has complied with the requirements of various State and Federal statutes. Certain financial information of the District can be found attached as Appendices to this Official Statement.

The District complies with the Uniform System of Accounts as prescribed for school districts in New York State by the State. This system differs from generally accepted accounting principles as prescribed by the American Institute of Certified Public Accountants' Industry Audit Guide, "Audits of State and Local Governmental Units", and codified in Government Accounting, Auditing and Financial Reporting (GAAFR), published by the Governmental Accounting Standards Board (GASB).

Beginning with the fiscal year ending June 30, 2003, the District issues its financial statements in accordance with GASB Statement No. 34. This statement includes reporting of all assets including infrastructure and depreciation in the Government Wide Statement of Activities, as well as the Management's Discussion and Analysis.

Source: District officials.

### New York State Comptroller Reports of Examination

The State Comptroller's office, i.e., the Department of Audit and Control, periodically performs a compliance review to ascertain whether the District has complied with the requirements of various State and Federal statutes. These audits can be found by visiting the Audits of Local Governments section of the Office of the State Comptroller website.

The State Comptroller's office released its most recent audit report of the District on October 26, 2018. The purpose of the audit was to determine whether the Board of Education properly managed District finances by adopting realistic budgets and developing long-term financial plans for reserve funds for the period July 1, 2014 through February 28, 2018. Key findings and recommendations of the audit report are summarized below:

### Key Findings:

- The Board of Education overestimated appropriations by an average of approximately \$1.9 million annually from 2014-15 to 2016-17, which resulted in accumulation of excess unrestricted fund balance.
- The unrestricted fund balance exceeded statutory limitations.
- District officials did not prepare and submit a plan for reserves annually and reserves were overfunded.

### Key Recommendations:

- Adopt budgets that include realistic expenditure estimates.
- Develop a plan for the use of excess unrestricted fund balance in the general fund.
- Review reserves to determine if amounts are necessary and reasonable and ensure a plan for reserves is prepared and submitted in accordance with District policy.

A copy of the complete reports can be found by visiting the Audits of Local Governments section of the Office of the State Comptroller website.

There are no State Comptrollers audits of the District currently in progress or pending release at this time.

Source: Website of the Office of the New York State Comptroller. Reference to website implies no warranty of accuracy of information therein.

### The State Comptroller's Fiscal Stress Monitoring System

The New York State Comptroller has reported that New York State's school districts and municipalities are facing significant fiscal challenges. As a result, the Office of the State Comptroller has developed a Fiscal Stress Monitoring System ("FSMS") to provide independent, objectively measured and quantifiable information to school district and municipal officials, taxpayers and policy makers regarding the various levels of fiscal stress under which the State's school districts and municipalities are operating.

The fiscal stress scores are based on financial information submitted as part of each school district's ST-3 report filed with the State Education Department annually, and each municipality's annual report filed with the State Comptroller. Using financial indicators that include year-end fund balance, cash position and patterns of operating deficits, the system creates an overall fiscal stress score which classifies whether a school district or municipality is in "Significant Fiscal Stress", in "Moderate Fiscal Stress," as "Susceptible to Fiscal Stress" or "No Designation". Entities that do not accumulate the number of points that would place them in a stress category will receive a financial score but will be classified in a category of "No Designation." This classification should not be interpreted to imply that the entity is completely free of fiscal stress conditions. Rather, the entity's financial information, when objectively scored according to the FSMS criteria, did not generate sufficient points to place them in one of the three established stress categories.

The reports of the State Comptroller for the 2015 through 2019 fiscal years of the District are as follows:

Fiscal Year Ending In	Stress Designation	Fiscal Score
2019	No Designation	0.0%
2018	No Designation	0.0%
2017	No Designation	0.0%
2016	No Designation	0.0%
2015	No Designation	0.0%

Source: Website of the Office of the New York State Comptroller. Reference to website implies no warranty of accuracy of information therein.

### **COVID** – 19

The outbreak of COVID-19, a respiratory disease caused by a new strain of coronavirus, which was first detected in China and has since spread to other countries, including the United States, has been declared a pandemic by the World Health Organization on March 11, 2020. The outbreak of the disease has affected education, travel, commerce and financial markets globally and is widely expected to affect economic growth worldwide. The School District has been communicating with the New York State Education Department and with local and State level department of health agencies. The School District has been following all relevant guidance as it has been released by State and federal agencies. The School District annual board of education elections and budget vote originally scheduled for May 19, 2020 has been postponed until at least June 2, 2020. The degree of the impact of COVID-19 on the School District's operations and finances is extremely difficult to predict due to the dynamic nature of the COVID-19 outbreak, including uncertainties relating to its (i) duration, (ii) severity and (iii) ultimate geographic spread, as well as with regard to what actions may be taken by governmental authorities to contain or mitigate its impact. The State has publicly announced that COVID-19 will have a significant negative impact on the State's revenues and 2020-21 budget. There can be no assurances that the spread of COVID-19 will not result in a delay and/or reduction in State aid paid to school districts, including the School District. Any delay or reduction in State aid payment to the School District would have a negative impact on the School District's finances and operations.

### **Other Information**

The statutory authority for the power to spend money for the object or purpose, or to accomplish the object or purpose, for which the Notes are to be issued is the Education Law and the Local Finance Law.

The District is in compliance with the procedure for the publication of the estoppel notice with respect to the Notes as provided in Title 6 of Article 2 of the Local Finance Law.

No principal or interest upon any obligation of the District is past due.

The fiscal year of the District is July 1 to June 30.

Except for as shown under "STATUS OF INDEBTEDNESS – Estimated Overlapping Indebtedness", this Official Statement does not include the financial data of any political subdivision having power to levy taxes within the District.

### TAX INFORMATION

### **Taxable Assessed Valuations**

Fiscal Year Ending June 30:		<u>2016</u>		<u>2017</u>		<u>2018</u>		<u>2019</u>	<u>2020</u>
Towns of:									
Day	\$	176,232,219	\$	177,023,472	\$	177,661,262	\$	180,500,814	\$ 181,800,572
Edingburg		693,882		693,882		693,882		693,882	693,882
Hadley		183,462,516		183,620,933		184,175,101		184,516,473	185,693,411
Lake Luzerne		332,305,293		389,886,537		391,673,488		395,583,501	399,040,391
Stony Creek		1,317,988		1,296,864		1,280,999		1,253,076	1,226,939
Warrensburg		3,476,950		3,478,158		3,478,197		3,478,197	 3,468,600
Total Assessed Values	\$	697,488,848	\$	755,999,846	\$	758,962,929	\$	766,025,943	\$ 771,923,795
State Equalization Rates									
Towns of:									
Day		69.90%		70.00%		68.00%		66.00%	63.00%
Edingburg		56.00%		56.00%		54.00%		51.00%	48.50%
Hadley		84.50%		86.00%		86.00%		82.26%	80.00%
Lake Luzerne		93.50%		106.87%		100.00%		100.00%	100.00%
Stony Creek		1.07%		1.07%		1.00%		1.00%	1.00%
Warrensburg		100.00%		100.00%		100.00%		100.00%	100.00%
Total Taxable Full Valuation	\$	952,535,093	\$	957,146,047	\$	999,960,208	\$	1,023,524,799	\$ 1,047,322,676
Tax Rate Per \$1,000 (Assessed)									
<u>Fiscal Year Ending June 30:</u> Towns of:		<u>2016</u>		<u>2017</u>		<u>2018</u>		<u>2019</u>	<u>2020</u>
_									*

lowns of:					
Day	\$ 15.85	\$ 15.85	\$ 16.16	\$ 16.24	\$ 16.78
Edingburg	19.79	19.79	19.95	21.02	21.79
Hadley	13.11	13.11	12.99	13.03	13.21
Lake Luzerne	11.86	10.46	10.88	10.72	10.57
Stony Creek	1,036.28	1,044.99	1,087.91	1,071.79	1,056.46
Warrensburg	11.08	11.18	10.88	10.72	10.57

### **Tax Collection Procedure**

District taxes are collected by the School Tax Collector and are payable during the month of September without penalty. Taxes paid in October are subject to a 2% penalty. On or about November  $3^{rd}$  is the last day to pay the taxes to the District Tax Collector, after which taxes are re-levied on County/Town tax rolls. The County Treasurers reimburse the District in full in April of each year and the District is thus assured of 100% collection of its annual levy.

### **Tax Levy and Tax Collection Record**

Fiscal Year Ending June 30:	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
Total Tax Levy	\$ 10,555,431	\$ 10,695,703	\$ 10,872,182	\$ 10,976,532	\$ 11,068,762
Amount Uncollected <sup>(1)</sup>	1,973,178	1,636,905	1,601,906	1,616,241	1,571,593
% Uncollected	18.69%	15.30%	14.73%	14.72%	14.20%

<sup>(1)</sup> The District receives 100% of its tax levy each year. See "Tax Collection Procedure" herein.

### **Real Property Tax Revenues**

The following table illustrates the percentage of total revenues of the District for each of the below fiscal years comprised of Real Property Taxes.

			Percentage of
			Total Revenues
		Total	Consisting of
Fiscal Year	Total Revenues	Property Tax Levy	Real Property Tax
2014-2015	\$ 18,530,086	\$ 10,373,052	55.98%
2015-2016	19,234,804	10,555,287	54.88
2016-2017	19,704,782	10,695,716	54.28
2017-2018	20,160,526	10,872,183	53.93
2018-2019	20,541,644	10,967,055	53.39
2019-2020 (Budgeted)	21,346,689 (1)	11,068,762	51.85

<sup>(1)</sup> Includes \$1,216,332 of appropriated reserve funds.

Source: 2015 through 2019 audited financial statements and 2019-20 adopted budget of the District. This table is not audited.

#### Ten Largest Taxpayers - 2019 Assessment Roll for 2019-20 District Tax Roll

Name	Type	Taxable Full Valuation
Erie Boulevard Hydropower	Utility	\$ 75,522,125
State of NY	State Land	71,375,118
Hudson River Black River	State Organization	32,317,493
Curtis Palmer Hydro Co.	Utility	11,115,000
National Grid (Niagara Mohawk)	Utility	8,284,448
National Grid (Niagara Mohawk)	Utility	5,056,400
Hudson River Regulating	Utility	3,913,524
National Grid (Niagara Mohawk)	Utility	3,805,200
National Grid (Niagara Mohawk)	Utility	2,303,100
Bell Brook Club	Private/Private Business	1,469,500

The ten larger taxpayers listed above have a total taxable full valuation of \$215,161,908 which represents 4.6% of the tax base of the District.

The District experiences the impact of tax certiorari filings on a regular basis for which the District has a tax certiorari reserve to cover. At this time, the level of tax certiorari filings are within acceptable norms and are not anticipated or believed to have a material impact on the District's finances.

Source: District Tax Rolls.

### STAR – School Tax Exemption

The STAR (School Tax Relief) program provides State-funded exemptions from school property taxes to homeowners for their primary residences. School Districts are reimbursed by the State for real property taxes exempted pursuant to the STAR Program.

Homeowners over 65 years of age with household adjusted gross incomes, less the taxable amount of total distributions from individual retirement accounts and undisclosed retirement annuities ("STAR Adjusted Gross Income") of \$86,300 or less for 2019 benefits and \$88,050 or less for 2020 benefits, increased annually according to a Cost-of-Living adjustment, are eligible for an "enhanced" exemption. Other homeowners with household STAR Adjusted Gross income not in excess of \$250,000 (\$500,000 in the case of a STAR credit, as discussed below) are eligible for a \$30,000 "full value" exemption on their primary residence.

Part A of Chapter 60 of the Laws of 2016 of the State of New York ("Chapter 60") gradually converts the STAR program from a real property tax exemption to a personal income tax credit. Chapter 60 prohibits new STAR exemptions from being granted unless at least one of the applicants held title to the property on the taxable status date of the assessment roll that was used to levy school district taxes for the 2015-2016 school year (generally, March 1, 2015), and the property was granted a STAR exemption on that assessment roll. A new homeowner may receive a new personal income tax credit in the form of a check. A taxpayer who is eligible for the new credit will receive a check from the State equal to the amount by which the STAR exemption would have reduced

his or her school tax bill. A homeowner who owned his or her home on the taxable status date for the assessment roll used to levy taxes for the 2015-2016 school year, and who received a STAR exemption on that roll, may continue to receive a STAR exemption on that home as long as he or she still owns and primarily resides in it. No further action is required (unless the homeowner has been receiving Basic STAR and wants to apply for Enhanced STAR, which is permissible).

The 2019-20 Enacted State Budget makes several changes to the STAR program, which went into effect immediately. The changes are intended to encourage homeowners to switch from the STAR exemption to the STAR credit. The income limit for the exemption has been lowered to \$250,000, compared with a \$500,000 limit for the credit. The amount received for the STAR exemption will remain the same each year, while the amount of the STAR credit can increase up to two percent annually. Homeowners with STAR Adjusted Gross Income of \$250,000 or less have the option to select the credit or the exemption.

The 2020-21 Enacted State Budget requires that STAR benefits be withheld from taxpayers who are delinquent in the payment of their school taxes and lowers the income limit for the exemption to \$200,000, compared with a \$500,000 limit for the credit.

The below table lists the basic and enhanced exemption amounts for the 2019-20 District tax roll for the municipalities applicable to the District:

Towns of:	Enhanced Exemption	Basic Exemption	Date Certified
Day	\$ 54,980	\$ 24,010	4/9/2019
Edingburg	42,480	18,550	4/9/2019
Hadley	68,520	29,920	4/9/2019
Lake Luzerne	68,700	30,000	4/9/2019
Stony Creek	690	300	4/9/2019
Warrensburg	68,700	30,000	4/9/2019

\$745,071 of the District's \$10,970,032 school tax levy for 2018-19 was exempted by the STAR Program. The District received full reimbursement of such exempt taxes from the State by January, 2019.

\$709,226 of the District's \$11,068,269 school tax levy for 2019-20 was exempted by the STAR Program. The District expects to receive full reimbursement of such exempt taxes from the State by January, 2020.

### **Additional Tax Information**

Real property located in the District is assessed by the Towns.

Senior Citizens' exemptions are offered to those who qualify.

Total assessed valuation of the District is estimated to be categorized as follows: Residential-60%; Commercial-20%; and Agricultural-20%.

### TAX LEVY LIMITATION LAW

On June 24, 2011, Chapter 97 of the Laws of 2011 was signed into law by the Governor ("Chapter 97" or the "Tax Levy Limitation Law"). The Tax Levy Limitation Law applies to all local governments, including school districts (with the exception of New York City, and the counties comprising New York City and school districts in New York City, Buffalo, Rochester, Syracuse, and Yonkers, the latter four of which are indirectly affected by applicability to their respective City.)

Prior to the enactment of the Tax Levy Limitation Law, there was no statutory limitation on the amount of real property taxes that a school district could levy as part of its budget if its budget had been approved by a simple majority of its voters. In the event the budget had been defeated by the voters, the school district was required to adopt a contingency budget. Under a contingency budget, school budget increases were limited to the lesser of four percent (4%) of the prior year's budget or one hundred twenty percent (120%) of the consumer price index ("CPI").

Chapter 97 requires that a school district submit its proposed tax levy to the voters each year beginning with the 2012-2013 fiscal year.

Chapter 97 restricts, among other things, the amount of real property taxes that may be levied by or on behalf of a school district in a particular year. It was set to expire on June 15, 2020; however, recent legislation has made it permanent. Pursuant to the Tax Levy Limitation Law, the tax levy of a school district cannot increase by more than the lesser of (i) two percent (2%) or (ii) the annual increase in the CPI, over the amount of the prior year's tax levy. Certain adjustments are permitted for taxable real property full valuation increases due to changes in physical or quantity growth in the real property base as defined in Section 1220 of the Real Property Tax Law. A school district can exceed the tax levy limitation for the coming fiscal year only if the voters of such school district first approve a tax levy by at least 60% affirmative vote of those voting to override such limitation for such coming fiscal year only. Tax levies that do not exceed the limitation will only require approval by at least 50% of those voting. In the event that the voters reject a tax levy and the district does not go out for a second vote, or if a second vote is likewise defeated, Chapter 97 provides that the tax levy for the new fiscal year may not exceed the tax levy for the prior fiscal year.

A school district's calculation of each fiscal year's tax levy limit is subject to review by the Commissioner of Education and the Commissioner of Taxation and Finance prior to adoption of each fiscal year budget.

There are exceptions for school districts to the tax levy limitation provided in Chapter 97, including expenditures made on account of certain tort settlements and certain increases in the average actuarial contribution rates of the New York State and Local Employees' Retirement System and the Teachers' Retirement System. School districts are also permitted to carry forward a certain portion of their unused levy limitation from a prior year.

There is also an exception for school districts for "Capital Local Expenditures" subject to voter approval where required by law. This term is defined in a manner that does not include certain items for which a school district may issue debt, including the payment of judgments or settled claims, including tax certiorari payments, and cashflow borrowings, including tax anticipation notes, revenue anticipation notes, budget notes and deficiency notes. "Capital Local Expenditures", are defined as "the taxes associated with budgeted expenditures resulting from the financing, refinancing, acquisition, design, construction, reconstruction, rehabilitation, improvement, furnishing and equipping of or otherwise providing for school district capital facilities or school district capital equipment, including debt service and lease expenditures, and transportation capital debt service, subject to the approval of the qualified voters where required by law". The portion of the tax levy necessary to support "Capital Local Expenditures" is defined as the "Capital Tax Levy", and is an exclusion from the tax levy limitation, applicable to the Notes.

See "State Aid" for a discussion of the New Yorkers for Students' Educational Rights v. State of New York case which includes a challenge to the supermajority requirements regarding school district property tax increases.

Reductions in federal funding levels could have a materially adverse impact on the State budget. In addition to the potential fiscal impact of policies that may be proposed and adopted by the federal administration and Congress, the State budget may be adversely affected by other actions taken by the federal government, including audits, disallowances, and changes to federal participation rates or other Medicaid rules.

### STATUS OF INDEBTEDNESS

### **Constitutional Requirements**

The New York State Constitution and Local Finance Law limit the power of the District (and other municipalities and certain school districts of the State) to issue obligations and to otherwise contract indebtedness. Such constitutional and statutory limitations in summary form, and as generally applicable to the District and the Notes, include the following:

<u>Purpose and Pledge</u>. The District shall not give or loan any money or property to or in aid of any individual or private corporation or private undertaking or give or loan its credit to or in aid of any of the foregoing or any public corporation.

The District may contract indebtedness only for a school district purpose and shall pledge its faith and credit for the payment of the principal of and interest thereon.

<u>Payment and Maturity.</u> Except for certain short-term indebtedness contracted in anticipation of taxes or to be paid within three fiscal year periods, indebtedness shall be paid in annual installments commencing no later than two years after the date such indebtedness shall have been contracted and ending no later than the expiration of the period of probable usefulness of the object or purpose as determined by statute. The District is required to provide an annual appropriation for the payment of interest due during the year on its indebtedness and for the amounts required in such year for amortization and redemption of its serial bonds and such required annual installments on its Notes.

### **Statutory Procedure**

In general, the State Legislature has, by the enactment of the Local Finance Law, authorized the powers and procedure for the School District to borrow and incur indebtedness subject, of course, to the constitutional provisions set forth above. The power to spend money, however, generally derives from other law, including the Education Law.

The District has the power to contract indebtedness for any District purpose provided that the aggregate principal amount thereof shall not exceed five per centum of the average full valuation of the taxable real estate of the District as required by the Local Finance Law and subject to certain enumerated deductions such as State aid for building purposes. The statutory method for determining average full valuation is by dividing the assessed valuation of taxable real estate for the last completed and the four preceding assessment rolls by the equalization rates established by the State Office of Real Property Services in accordance with applicable State law.

The District is generally required by such laws to submit propositions for the expenditure of money for capital purposes to the qualified electors of the District. Upon approval thereby, the Board of Education may adopt a bond resolution authorizing the issuance of bonds, and notes in anticipation of the bonds. No down payment is required in connection with the issuance of District obligations.

Each bond resolution usually authorizes the construction, acquisition or installation of the object or purpose to be financed, sets forth the plan of financing and specifies the maximum maturity of the bonds subject to the legal (Constitution, Local Finance Law and case law) restrictions relating to the period of probable usefulness with respect thereto.

The Local Finance Law also provides that where a bond resolution is published with a statutory form of notice, the validity of the bonds authorized thereby, including bond anticipation notes issued in anticipation of the sale thereof, may be contested only if:

- (1) Such obligations are authorized for a purpose for which the District is not authorized to expend money, or
- (2) There has not been substantial compliance with the provisions of law which should have been complied within the authorization of such obligations and an action contesting such validity, is commenced within twenty days after the date of such publication or,
- (3) Such obligations are authorized in violation of the provisions of the Constitution.

As of the dare of the issuance of the Notes, the School District will have complied with this estoppel procedure in connection with the Notes.

The Board of Education, as the finance board of the District, has the power to enact bond resolutions. In addition, such finance board has the power to authorize the sale and issuance of obligations. However, such finance board may delegate the power to sell the obligations to the President of the Board of Education, the chief fiscal officer of the School District, pursuant to the Local Finance Law.

The District is further subject to constitutional limitation by the general constitutionally imposed duty on the State Legislature to restrict the power of taxation and contracting indebtedness; however, the State Legislature is prohibited by a specific constitutional provision from restricting the power of the School District to levy taxes on real estate for the payment of interest on or principal of indebtedness theretofore contracted.

### **Debt Outstanding End of Fiscal Year**

Fiscal Years Ending June 30:	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
Bonds	\$ 6,885,000	\$ 5,665,000	\$ 4,420,000	\$ 3,160,000	\$ 1,860,000
Bond Anticipation Notes	686,340	753,670	739,000	750,000	8,982,411
Energy Performance Contract	964,978	907,714	845,083	778,675	708,781
Total Debt Outstanding	<u>\$ 8,536,318</u>	<u>\$ 7,326,384</u>	<u>\$ 6,004,083</u>	<u>\$ 4,688,675</u>	<u>\$ 11,551,192</u>

### **Details of Outstanding Indebtedness**

The following table sets forth the indebtedness of the District evidenced by bonds and notes as of April 7, 2020.

Type of Indebtedness	<u>Maturity</u>		Amount
Bonds	2020-2029		\$ 1,830,000
Bond Anticipation Notes Purchase of Buses Capital Project	July 15, 2020 May 1, 2020		872,000 <u>8,173,406</u> <sup>(1)</sup>
		Fotal Indebtedness	<u>\$ 10,875,406</u>

<sup>(1)</sup> To be renewed at maturity with proceeds of the Notes.

### **Debt Statement Summary**

Summary of Indebtedness, Debt Limit and Net Debt-Contracting Margin as of April 7, 2020:

Full Valuation of Taxable Real Property Debt Limit 10% thereof		. \$ 1,047,322,676 . 104,732,267
Inclusions:\$ 1,830,000Bonds\$ 1,830,000Bond Anticipation Notes872,000Principal of the Notes8,173,406Total Inclusions5,173,406	\$ 10,875,406	
Exclusions: State Building Aid <sup>(1)</sup> <u>\$0</u> Total Exclusions	<u>\$0</u>	
Total Net Indebtedness		. <u>\$ 10,875,406</u>
Net Debt-Contracting Margin		. <u>\$ 93,856,861</u>
The percent of debt contracting power exhausted is		. 10.38%

- (1) Pursuant to the Provisions of Chapter 760 of the Laws of New York State of 1963, the School District receives aid on existing bonded debt. Since the gross indebtedness of the School District is within the debt limit, the School District is not required to apply for a Building Aid Estimate. Over the years the building aid ratio has been adjusted based on State legislative changes with an effective date tied to voter authorization dates. Based on preliminary 2019-20 Building Aid Ratios, the School District anticipates State building aid of 58.0% for debt service on SED approved expenditures from July 1, 2004 to the present. The School District has no reason to believe that it will not ultimately receive all of the building aid it anticipates, however, no assurance can be given as to when and how much building aid the School District will receive in relation to its capital project indebtedness.
- Note: The State Constitution does not provide for the inclusion of tax anticipation or revenue anticipation notes in the computation of the net indebtedness of the District.

### **Bonded Debt Service**

A schedule of bonded debt service may be found in "APPENDIX – B" to this Official Statement.

### **Cash Flow Borrowings**

The District historically does not issue revenue anticipation notes or tax anticipation notes, and does reasonably expect to issue such notes in the foreseeable future.

### **Capital Project Plans**

On December 13, 2016, qualified voters of the District approved a Capital Improvement Project for infrastructure, safety, accessibility improvements, and energy saving measures for various District buildings at a cost not to exceed \$8,976,606. The District plans to use approximately \$553,200 of available funds and expects to receive 58.0% State building aid on qualified expenses. Construction is planned to begin in Fall 2019. On May 1, 2019, the District issued \$8,173,406 bond anticipation notes pursuant to this authorization. The current issuance of the Notes will renew these outstanding bond anticipation notes at maturity.

The District has no other capital projects authorized or contemplated at this time.

### **Estimated Overlapping Indebtedness**

In addition to the District, the following political subdivisions have the power to issue obligations and to levy taxes or cause taxes to be levied on taxable real property in the District. Estimated bonds and bond anticipation notes are as of the close of the respective fiscal years of the below municipalities.

	Status of		Gross				Net	District	А	pplicable
Municipality	Debt as of	Ind	ebtedness <sup>(1)</sup>	Ex	clusions <sup>(2)</sup>	In	<u>debtedness</u>	Share	Inc	lebtedness
County of:										
Saratoga	12/31/2017	\$	54,975,000	\$	-	\$	54,975,000	1.94%	\$	1,066,515
Warren	12/31/2017		46,750,175		1,331,410		45,418,765	4.51%		2,048,386
Town of:										
Day	12/31/2017		-		-		-	83.59%		-
Edinburg	12/31/2017		-		-		-	0.34%		-
Hadley	12/31/2017		-		-		-	92.94%		-
Lake Luzerne	12/31/2017		1,640,600		-		1,640,600	93.01%		1,525,922
Stony Creek	12/31/2017		216,012		-		216,012	90.70%		195,923
Warrensburg	12/31/2017		635,683		-		635,683	1.00%		6,357
								Total:	\$	4,843,103

<sup>(1)</sup> Bonds and bond anticipation notes. Not adjusted to include subsequent bond sales, if any.

<sup>(2)</sup> Water and sewer debt and appropriations. Pursuant to the Local Finance Law, this indebtedness is excluded from the constitutional debt limit.

Source: State Comptroller's reports for fiscal year ending 2017 for counties and towns. Figures for 2018 are not available at this time.

### **Debt Ratios**

The following table sets forth certain ratios relating to the District's indebtedness as of April 7, 2020:

		Per	Percentage of
	Amount	Capita <sup>(a)</sup>	Full Value <sup>(b)</sup>
Net Indebtedness <sup>(c)</sup> \$	10,875,406	\$ 1,793.14	1.04%
Net Indebtedness Plus Net Overlapping Indebtedness (d)	15,718,509	2,591.67	1.50

<sup>(a)</sup> The 2018 estimated population of the District is 6,065. (See "THE SCHOOL DISTRICT – District Population" herein.)

<sup>(b)</sup> The District's full value of taxable real estate for 2019-20 is \$1,047,322,676. (See "TAX INFORMATION – Taxable Assessed Valuations" herein.)

<sup>(c)</sup> See "Debt Statement Summary" herein.

<sup>(d)</sup> Estimated net overlapping indebtedness is \$4,843,103. (See "Estimated Overlapping Indebtedness" herein.)

Note: The above ratios do not take into account State building aid the District will receive for past and current construction building projects.

### SPECIAL PROVISIONS AFFECTING REMEDIES UPON DEFAULT

**State Aid Intercept for School Districts.** In the event of a default in the payment of the principal of and/or interest on the Notes, the State Comptroller is required to withhold, under certain conditions prescribed by Section 99-b of the State Finance Law, state aid and assistance to the School District and to apply the amount thereof so withheld to the payment of such defaulted principal and/or interest, which requirement constitutes a covenant by the State with the holders from time to time of the Notes. The covenant between the State of New York and the purchasers and the holders and owners from time to time of the notes and bonds issued by the school districts in the State for school purposes provides that it will not repeal, revoke or rescind the provisions of Section 99-b, or amend or modify the same so as to limit, impair or impede the rights and remedies granted thereby.

Said section provides that in the event a holder or owner of any bond issued by a school district for school purposes shall file with the State Comptroller a verified statement describing such bond and alleging default in the payment thereof or the interest thereon or both, it shall be the duty of the State Comptroller to immediately investigate the circumstances of the alleged default and prepare and file in his office a certificate setting forth his determinations with respect thereto and to serve a copy thereof by registered mail upon the chief fiscal officer of the school district which issued the bond. Such investigation by the State Comptroller shall cover the current status with respect to the payment of principal of and interest on all outstanding bonds of such school district issued for school purposes and the statement prepared and filed by the State Comptroller shall set forth a description of all such bonds of the school district found to be in default and the amount of principal and interest thereto past due.

Upon the filing of such a certificate in the office of the State Comptroller, he shall thereafter deduct and withhold from the next succeeding allotment, apportionment or payment of such State aid or assistance due to such school district such amount thereof as may be required to pay (a) the school district's contribution to the State teachers retirement system, and (b) the principal of and interest on such bonds of such school district then in default. In the event such State aid or assistance initially so withheld shall be insufficient to pay said amounts in full, the State Comptroller shall similarly deduct and withhold from each succeeding allotment, apportionment or payment of such State aid or assistance due such school district such amount or amounts thereof as may be required to cure such default. Allotments, apportionments and payments of such State aid so deducted or withheld by the State Comptroller for the payment of principal and interest on bonds shall be forwarded promptly to the paying agent or agents for the bonds. If any of such successive allotments, apportionments or payments of such State Aid so deducted or withheld shall be less than the amount of all principal and interest on the bonds in default with respect to which the same was so deducted or withheld, then the State Comptroller shall promptly forward to each paying agent an amount in the proportion that the amount of such bonds in default payable to such paying agent bears to the total amount of the principal and interest then in default on such bonds of such school district. The State Comptroller shall promptly notify the chief fiscal officer of such school district of any payment or payments made to any paying agent or agents of defaulted bonds pursuant to said Section 99-b.

General Municipal Law Contract Creditors' Provision. The Notes when duly issued and paid for will constitute a contract between the School District and the holder thereof. Under current law, provision is made for contract creditors of the School District to enforce payments upon such contracts, if necessary, through court action. Section 3-a of the General Municipal Law provides, subject to exceptions not pertinent, that the rate of interest to be paid by the School District upon any judgment or accrued claim against it on an amount adjudged due to a creditor shall not exceed nine per centum per annum from the date due to the date of payment. This provision might be construed to have application to the holders of the Notes in the event of a default in the payment of the principal of and interest on the Notes.

**Execution/Attachment of Municipal Property.** As a general rule, property and funds of a municipal corporation serving the public welfare and interest have not been judicially subjected to execution or attachment to satisfy a judgment, although judicial mandates have been issued to officials to appropriate and pay judgments out of certain funds or the proceeds of a tax levy. In accordance with the general rule with respect to municipalities, judgments against the School District may not be enforced by levy and execution against property owned by the School District.

Authority to File For Municipal Bankruptcy. The Federal Bankruptcy Code allows public bodies, such as municipalities, recourse to the protection of a Federal Court for the purpose of adjusting outstanding indebtedness. Section 85.80 of the Local Finance Law contains specific authorization for any municipality in the State or its emergency control board to file a petition under any provision of Federal bankruptcy law for the composition or adjustment of municipal indebtedness. While this Local Finance Law provision does not apply to school districts, there can be no assurance that it will not be made so applicable in the future.

**Constitutional Non-Appropriation Provision.** There is in the Constitution of the State, Article VIII, Section 2, the following provision relating to the annual appropriation of monies for the payment of due principal of and interest on indebtedness of every county, city, town, village and school district in the State: "If at any time the respective appropriating authorities shall fail to make such appropriations, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. The fiscal officer of any county, city, town, village or school district may be required to set aside and apply such revenues as aforesaid at the suit of any holder of obligations issued for any such indebtedness." This constitutes a specific non-exclusive constitutional remedy against a defaulting municipality or school district; however, it does not apply in a context in which monies

have been appropriated for debt service but the appropriating authorities decline to use such monies to pay debt service. However, Article VIII, Section 2 of the Constitution of the State also provides that the fiscal officer of any county, city, town, village or school district may be required to set apart and apply such revenues at the suit of any holder of any obligations of indebtedness issued with the pledge of the faith of the credit of such political subdivision. See "General Municipal Law Contract Creditors' Provision" herein.

The Constitutional provision providing for first revenue set asides does not apply to tax anticipation notes, revenue anticipation notes or bond anticipation notes.

**Default Litigation.** In prior years, certain events and legislation affecting a holder's remedies upon default have resulted in litigation. While courts of final jurisdiction have upheld and sustained the rights of bondholders, such courts might hold that future events including financial crises as they may occur in the State and in political subdivisions of the State require the exercise by the State or its political subdivisions of emergency and police powers to assure the continuation of essential public services prior to the payment of debt service.

No Past Due Debt. No principal of or interest on School District indebtedness is past due. The School District has never defaulted in the payment of the principal of and interest on any indebtedness.

### MARKET AND RISK FACTORS

There are various forms of risk associated with investing in the Notes. The following is a discussion of certain events that could affect the risk of investing in the Notes. In addition to the events cited herein, there are other potential risk factors that an investor must consider. In order to make an informed investment decision, an investor should be thoroughly familiar with the entire Official Statement, including its appendices, as well as all areas of potential risk.

The financial condition of the School District as well as the market for the Notes could be affected by a variety of factors, some of which are beyond the School District's control. There can be no assurance that adverse events in the State or in other jurisdictions in the country, including, for example, the seeking by a municipality or large taxable property owner of remedies pursuant to the Federal Bankruptcy Code or otherwise, will not occur which might affect the market price of and the market for the Notes. If a significant default or other financial crisis should occur in the affairs of the State or any of its agencies or political subdivisions thereby further impairing the acceptability of obligations issued by borrowers within the State, both the ability of the School District to arrange for additional borrowings, and the market for and market value of outstanding debt obligations, including the Notes, could be adversely affected.

The District relies in part on State aid to fund its operations. There can be no assurance that the State appropriation for State aid to school districts will be continued in future years, either pursuant to existing formulas or in any form whatsoever. State aid appropriated and apportioned to the District can be paid only if the State has such monies available therefore. The availability of such monies and the timeliness of such payment may also be affected by a delay in the adoption of the State budget, the State's ability to borrow funds in anticipation of the receipt of State taxes in order to pay State aid to municipalities and school districts in the State, including the District, in any year, the impact to the State's economy and financial condition due to the novel coronavirus ("COVID-19") outbreak and other circumstances, including State fiscal stress. In several recent years, the District has received delayed payments of State aid which resulted from the State's delay in adopting its budget and appropriating State aid to municipalities and school districts, and consequent delay in State borrowing to finance such appropriations. In any event, State aid appropriated and apportioned to the District can be paid only if the State has such monies available therefore. Should the District fail to receive State aid expected from the State in the amounts or at the times expected, occasioned by a delay in the payment of such monies or by a reduction in State aid, the District is authorized by the Local Finance Law to provide operating funds by borrowing on account of the uncollected State aid. (See also "THE SCHOOL DISTRICT - State Aid").

The enactment of the Tax Levy Limitation Law, which imposes a tax levy limitation upon municipalities, school districts and fire districts in the State, including the School District, could have an impact upon the market price of the Notes. See "TAX LEVY LIMITATION LAW" herein.

Current and future legislative proposals, if enacted into law, or clarification of the Code or court decisions may cause interest on the Notes to be subject, directly or indirectly, to federal income taxation or to be subject to or exempted from state income taxation, or otherwise prevent the beneficial owners of the Notes from realizing the full current benefit of the tax status of such interest. No assurance can be given that pending or future legislation or amendments to the Code, if enacted into law, or any proposed legislation or amendments to the Code, will not adversely affect the value of the Notes, or the tax status of interest on the Notes. See "TAX MATTERS" herein.

### Cybersecurity

The District, like many other public and private entities, relies on a large and complex technology environment to conduct its operations. As such, it may face multiple cybersecurity threats including, but not limited to, hacking, viruses, malware and other attacks on computer or other sensitive digital systems and networks. There can be no assurances that any security and operational control measures implemented by the District will be completely successful to guard against and prevent cyber threats and attacks. The result of any such attacks could impact business operations and/or digital networks and systems and the costs of remedying any such damage could be significant.

### COVID 19

An outbreak of disease or similar public health threat, such as the COVID-19-outbreak, or fear of such an event, could have an adverse impact on the District's financial condition and operating results by potentially delaying the receipt of real property taxes or resulting in a delay or reduction by the State in the payment of State aid. Currently, the spread of COVID-19, a respiratory disease caused by a new strain of coronavirus, has spread globally, including to the United States, and has been declared a pandemic by the World Health Organization. The outbreak of the disease has affected travel, commerce and financial markets globally and is widely expected to affect economic growth worldwide. The current outbreak has caused the Federal government to declare a national state of emergency. The State has also declared a state of emergency and the Governor has taken steps designed to mitigate the spread and impacts of COVID-19, including closing schools and non-essential businesses. The outbreak of COVID-19 and the dramatic steps taken by the State to address it are expected to negatively impact the State's economy and financial condition. The full impact of COVID-19 upon the State is not expected to be known for some time. Similarly, the degree of the impact to the District's operations and finances is extremely difficult to predict due to the dynamic nature of the COVID-19 outbreak, including uncertainties relating to its (i) duration, and (ii) severity, as well as with regard to what actions may be taken by governmental and other health care authorities, including the State, to contain or mitigate its impact. The continued spread of the outbreak could have a material adverse effect on the State and municipalities and school districts located in the State, including the District. The District is monitoring the situation and will take such proactive measures as may be required to maintain its operations and meet its obligations. (See also "THE SCHOOL DISTRICT - State Aid" and "COVID-19").

### TAX MATTERS

In the opinion of Barclay Damon LLP, Albany, New York, Bond Counsel, under existing law, (1) interest on the Notes is excluded from gross income of the owners thereof for Federal income tax purposes and is not an "item of tax preference" for purposes of the individual alternative minimum tax imposed by the Code, except that (A) the District, by failing to comply with certain restrictions contained in the Code, may cause interest on the Notes to become subject to Federal income taxation from the date of issuance thereof, and (2) interest on the Notes is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York).

In rendering the foregoing opinions, Bond Counsel noted that exclusion of the interest on the Notes from gross income for Federal income tax purposes is dependent, among other things, on compliance with the applicable requirements of the Code that must be met subsequent to the issuance and delivery of the Notes for interest thereon to be and remain excluded from gross income for Federal income tax purposes. Non-compliance with such requirements could cause the interest on the Notes to be included in gross income retroactive to the date of issuance of the Notes. Those requirements include, but are not limited to, provisions that prescribe yield and other limits within which the proceeds of the Notes are to be invested and require, under certain circumstances, that certain investment earnings on the foregoing be rebated on a periodic basis to the Treasury Department of the United States of America. The District will covenant in the Tax Certificates as to Arbitrage and Use of Proceeds and Instructions as to Compliance with Provisions of Section 103(a) of the Code, that, to maintain the exclusion of interest on the Notes from gross income for Federal income tax purposes pursuant to Section 103(a) of the Code, and for no other purpose, the District shall comply with each applicable provision of the Code.

The Tax Increase Prevention and Reconciliation Act of 2005, enacted on May 17, 2006, contains a provision under which interest paid on tax-exempt obligations will be subject to information reporting in a manner similar to interest paid on taxable obligations. Although the new reporting requirement does not, in and of itself, affect the excludability of such interest from gross income for federal income tax purposes, the reporting requirement causes the payment of interest on the Notes to be subject to backup withholding if such interest is paid to registered owners who either (a) fail to provide certain identifying information (such as the registered owner's taxpayer identification number) in the required manner or (b) have been identified by the IRS as having failed to report all interest and dividends required to be shown on their income tax returns. Amounts withheld under the backup withholding rules from a payment to a beneficial owner would be allowed as a refund or a credit against such beneficial owner's federal income tax liability provided the required information is furnished to the IRS.

Bond Counsel also has advised that (1) with respect to insurance companies subject to the tax imposed by Section 831 of the Code, the Code provides that such insurance company's deduction for loss is reduced by 15% of the sum of certain items, including interest on the Notes; (2) interest on the Notes earned by certain foreign corporations doing business in the United States could be subject to a branch profits tax imposed by Section 884 of the Code; (3) passive investment income, including interest on the Notes, may be subject to Federal income taxation under section 1375 of the Code for Subchapter S corporations that have Subchapter C earnings and profits at the close of the year if greater than 25% of the gross receipts of such Subchapter S corporation is passive investment income; (4) Section 86 of the Code requires recipients of certain Social Security and certain Railroad Retirement benefits to take into account, in determining the taxability of such benefits, receipts or accruals of interest on the Notes; and (5) under Section 32 (i) of the Code, receipt of investment income, including interest on the Notes, may disqualify the recipient thereof from obtaining the earned income credit.

A Noteholder's federal, state and local tax liability may otherwise be affected by the ownership or disposition of the Notes. The nature and extent of these other consequences will depend upon the Noteholder's other items of income or deduction. Bond Counsel has expressed no opinion regarding any such other tax consequences. Each purchaser of the Notes should consult its tax advisor regarding the impact of the foregoing and other provisions of the Code on its individual tax position.

The Notes will be designated or deemed designated by the District as "qualified tax-exempt obligations" within the meaning of Section 265(b)(3) of the Code.

The opinion of Bond Counsel set forth above with respect to the Federal income tax treatment of interest paid on the Notes is based upon the current provisions of the Code. Tax legislation, administrative actions taken by tax authorities and court decisions, whether at the federal or state level, may adversely affect the tax-exempt status of interest on the Notes under federal or state law and could affect the market price for, or the marketability of, the Notes. Prospective purchasers of the Notes should consult their own tax advisers regarding the foregoing matters. Bond Counsel has not undertaken to advise in the future whether any events after the date of issuance of the Notes may affect the tax status of interest on the Notes.

#### LEGAL MATTERS

The legality of the authorization and issuance of the Notes will be covered by the unqualified legal opinion of Barclay Damon LLP, Bond Counsel, Albany, New York to the effect that the Notes are valid and legally binding obligations of the District, that all the taxable real property therein will be subject to the levy of ad valorem taxes to pay the Notes and the interest thereon without limitation as to rate or amount, that interest on the Notes is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and that interest on the Notes is exempt from personal income taxes imposed by New York State or any political subdivision thereof, including The City of New York. The opinion set forth in the preceding sentence is subject to the condition that the District comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Notes in order that interest thereon be, or continue to be, excluded from gross income for federal income tax purposes. The District will covenant to comply with all such requirements. Failure to comply with all such requirements may cause interest on the Notes to be included in gross income for federal income tax purposes retroactive to the date of issuance of the Notes. Such opinion also will state that: (a) the rights of the owners of the Notes and the enforceability of the Notes may be limited by bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights generally and by equitable principles, whether considered at law or in equity; (b) Bond Counsel expresses no opinion as to the accuracy, adequacy or completeness of the Official Statement relating to the Notes; and (c) such opinion is given as of its dated date and that Bond Counsel assumes no obligation to update or supplement their opinion to reflect any facts or circumstances that may thereafter come to their attention or any changes in law that may occur thereafter.

### LITIGATION

The District is subject to a number of lawsuits in the ordinary conduct of its affairs. The District does not believe, however, that such suits if decided adversely to the District, individually or in the aggregate, are likely to have a material adverse effect on the financial condition of the District.

There is no action, suit, proceedings or investigation, at law or in equity, before or by any court, public board or body pending or, to the best knowledge of the District, threatened against or affecting the District to restrain or enjoin the issuance, sale or delivery of the Notes or the levy and collection of taxes or assessments to pay same, or in any way contesting or affecting the validity of the Notes or any proceedings or authority of the District taken with respect to the authorization, issuance or sale of the Notes or contesting the corporate existence or boundaries of the District.

### CONTINUING DISCLOSURE

In order to assist the purchasers in complying with Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended ("Rule 15c2-12"), the District will enter into an Undertaking to Provide Notice of Material Events Certificate, a description of which is attached hereto as "APPENDIX – C".

### **Historical Continuing Disclosure Compliance**

The District is in compliance, in all material respects, within the last five years with all previous undertakings made pursuant to Rule 15c2-12.

### MUNICIPAL ADVISOR

Fiscal Advisors & Marketing, Inc. (the "Municipal Advisor"), is a Municipal Advisor, registered with the Securities and Exchange Commission and the Municipal Securities Rulemaking Board. The Municipal Advisor serves as independent municipal advisor to the District on matters relating to debt management. The Municipal Advisor is a municipal advisory and consulting organization and is not engaged in the business of underwriting, marketing, or trading municipal securities or any other negotiated instruments. The Municipal Advisor has provided advice as to the plan of financing and the structuring of the Notes was based on materials provided by the District and other sources of information believed to be reliable. The Municipal Advisor has not audited, authenticated, or otherwise verified the information provided by the District or the information set forth in this Official Statement or any other information available to the District with respect to the appropriateness, accuracy, or completeness of disclosure of such information and no guarantee, warranty, or other representation is made by the Municipal Advisor respecting the accuracy and completeness of or any other matter related to such information and this Official Statement. The fees to be paid by the District to the Municipal Advisor are partially contingent on the successful closing of the Notes.

### **CUSIP IDENTIFICATION NUMBERS**

It is anticipated that CUSIP (an acronym that refers to Committee on Uniform Security Identification Procedures) identification numbers will be printed on the Notes. All expenses in relation to the printing of CUSIP numbers on the Notes will be paid for by the District provided, however; the District assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers.

### RATINGS

The Notes are <u>NOT</u> rated. Subject to the approval of the District, the purchaser(s) of the Notes may have a rating completed after the sale at the expense of the purchaser(s), including any fees to be incurred by the District, such as a rating action that may require the filing of a material event notification to EMMA.

S&P Global Ratings, a business unit of Standard & Poor's Financial Services LLC ("S&P") has assigned its underlying rating of "A+" with a stable outlook to the District's outstanding general obligation bonds. This rating reflects only the view of S&P and any desired explanation of the significance of such rating should be obtained from Standard & Poor's Credit Market Services, Public Finance Ratings, 55 Water Street, 38<sup>th</sup> Floor, New York, New York 10041, Phone: (212) 438-2118.

Generally, rating agencies base their ratings on the information and materials furnished to it and on investigations, studies and assumptions by the respective rating agency. There is no assurance that a particular rating will apply for any given period of time or that it will not be lowered or withdrawn entirely if, in the judgment of the agency originally establishing the rating, circumstances so warrant. Any downward revision or withdrawal of the rating of the outstanding bonds may have an adverse effect on the market price of the outstanding bonds.

#### **MISCELLANEOUS**

So far as any statements made in this Official Statement involve matters of opinion or estimates whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holders of the Notes.

Statements in this official statement, and the documents included by specific reference, that are not historical facts are forwardlooking statements, which are based on the District management's beliefs as well as assumptions made by, and information currently available to, the District's management and staff. Because the statements are based on expectations about future events and economic performance and are not statements of fact, actual results may differ materially from those projected. Important factors that could cause future results to differ include legislative and regulatory changes, changes in the economy, and other factors discussed in this and other documents that the District's files with the repositories. When used in District documents or oral presentation, the words "anticipate", "estimate", "expect", "objective", "projection", "forecast", "goal", or similar words are intended to identify forwardlooking statements.

To the extent any statements made in this Official Statement involve matters of opinion or estimates, whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holder of the Notes.

Barclay Damon LLP, Albany, New York, Bond Counsel to the District, expresses no opinions as to the accuracy or completeness of information in any documents prepared by or on behalf of the District for use in connection with the offer and sale of the Notes, including but not limited to, this Official Statement.

References herein to the Constitution of the State and various State and federal laws are only brief outlines of certain provisions thereof and do not purport to summarize or describe all of such provisions.

Concurrently with the delivery of the Notes, the District will furnish a certificate to the effect that as of the date of the Official Statement, the Official Statement did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements herein, in the light of the circumstances under which they were made, not misleading, subject to a limitation as to information in the Official Statement obtained from sources other than the District.

The Official Statement is submitted only in connection with the sale of the Notes by the District and may not be reproduced or used in whole or in part for any other purpose.

The District hereby disclaims any obligation to update developments of the various risk factors or to announce publicly any revision to any of the forward-looking statements contained herein or to make corrections to reflect future events or developments except to the extent required by Rule 15c2-12 promulgated by the Securities and Exchange Commission.

Fiscal Advisors & Marketing, Inc. may place a copy of this Official Statement on its website at www.fiscaladvisors.com. Unless this Official Statement specifically indicates otherwise, no statement on such website is included by specific reference or constitutes a part of this Official Statement. Fiscal Advisors & Marketing, Inc. has prepared such website information for convenience, but no decisions should be made in reliance upon that information. Typographical or other errors may have occurred in converting original source documents to digital format, and neither the District nor Fiscal Advisors & Marketing, Inc. assumes any liability or responsibility for errors or omissions on such website. Further, Fiscal Advisors & Marketing, Inc. and the District disclaim any duty or obligation either to update or to maintain that information or any responsibility or liability for any damages caused by viruses in the electronic files on the website. Fiscal Advisors & Marketing, Inc. and the District also assume no liability or responsibility for any updates to dated website information.

The District's contact information is as follows: Michelle Taylor, Business Manager, 273 Lake Avenue, P.O. Box 200, Lake Luzerne, New York 12846, Phone: (518) 696-2378 ext. 1138, Fax: (518) 696-5402, email: <u>taylorm@hlcs.org</u>

Additional copies of the Notice of Sale and the Official Statement may be obtained upon request from the offices of Fiscal Advisors & Marketing, Inc., Phone: (315) 752-0051, or at <u>www.fiscaladvisors.com</u>.

### HADLEY-LUZERNE CENTRAL SCHOOL DISTRICT

**Dated:** April 7, 2020

### EDDIE JOE MOULTON PRESIDENT OF THE BOARD OF EDUCATION AND CHIEF FISCAL OFFICER

### GENERAL FUND

### **Balance Sheets**

Fiscal Years Ending June 30:	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
ASSETS					
Unrestricted Cash and Cash Equivalents	\$ 2,336,366	\$ 2,458,232	\$ 2,984,512	\$ 2,606,054	\$ 2,554,088
Restricted Cash and Cash Equivalents	1,931,413	2,724,518	2,783,690	2,817,299	2,877,844
Due from Other Funds	1,050,901	1,059,723	957,228	1,243,248	1,310,363
Due from Fuduciary Funds	-	8,235	9,137	-	52,657
State and Federal Aid Receivable	331,231	284,692	219,605	224,504	234,911
Due from Other Governments	137,471	134,893	173,146	447,449	380,229
Other Receivables	15,853	8,893	4,472	48,674	41,083
Deferred Expenditures					
TOTAL ASSETS	\$ 5,803,235	\$ 6,679,186	\$ 7,131,790	\$ 7,387,228	\$ 7,451,175
LIABILITIES AND FUND EQUITY					
Accounts Payable	\$ 367,584	\$ 301,252	\$ 190,096	\$ 359,322	\$ 189,514
Accrued Liabilities	56,778	49.384	¢ 190,090 5,840	¢ 62,248	55,957
Due to Other Funds	221,806	298,433	291,802		19,774
Due to Fuduciary Funds	16,763	-	-	-	-
Due to Other Governments	161	161	-	-	-
Due to Teachers' Retirement System	1,137,890	869,901	774,121	692,147	780,267
Due to Employees' Retirement System	67,225	54,307	57,094	80,221	67,585
TOTAL LIABILITIES	1,868,207	1,573,438	1,318,953	1,193,938	1,113,097
FUND EQUITY					
Nonspendable	\$ 93,958	\$ 16,693	\$ -	\$ -	\$ -
Restricted	1,921,656	2,712,978	2,764,666	2,764,666	<sup>\$</sup> 3,310,724
Assigned	1,046,360	1,062,789	1,143,328	1,323,712	1,287,014
Unassigned	875,054	1,313,288	1,145,528	2,104,912	1,740,340
onassignou	075,054	1,515,200	1,204,045	2,104,912	1,740,540
TOTAL FUND EQUITY	3,937,028	5,105,748	5,812,837	6,193,290	6,338,078
TOTAL LIABILITIES and FUND EQUITY	\$ 5,805,235	\$ 6,679,186	\$ 7,131,790	\$ 7,387,228	\$ 7,451,175

### GENERAL FUND

### **Revenues, Expenditures and Changes in Fund Balance**

Fiscal Years Ending June 30:	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
<u>REVENUES</u> Real Property Taxes Real Property Tax Items Charges for Services	\$ 10,373,052 23,564 89,048	\$ 10,555,287 23,288 82,216	\$ 10,695,716 23,160 67,135	\$ 10,872,183 23,556 50,382	\$ 10,967,055 23,414 87,944
Use of Money & Property Sale of Property and Compensation for Loss	8,333 21,099	16,124 27,309	33,666 40,698	85,343 19,559	124,561 28,491
Miscellaneous Revenues from State Sources Revenues from Federal Sources	417,765 7,586,440 10,785	492,533 7,904,772 133,275	521,366 8,199,795 123,246	381,951 8,605,647 121,905	495,740 8,652,759 161,680
Total Revenues	\$ 18,530,086	\$ 19,234,804	\$ 19,704,782	\$ 20,160,526	\$ 20,541,644
Other Sources: Interfund Transfers					
Total Revenues and Other Sources	18,530,086	19,234,804	19,704,782	20,160,526	20,541,644
EXPENDITURES General Support Instruction Pupil Transportation Community Services Employee Benefits Debt Service	\$ 1,876,945 8,422,398 861,192 - 5,327,592 1,610,852	\$ 2,010,743 8,608,125 748,749 - 4,908,037 1,674,006	\$ 2,144,390 8,798,757 826,954 - 4,901,362 1,728,797	\$ 2,192,200 9,849,250 951,285 5,028,775 1,719,068	\$ 2,345,177 9,807,988 1,031,029 - 5,168,103 1,753,695
Total Expenditures	\$ 18,098,979	\$ 17,949,660	\$ 18,400,260	\$ 19,740,578	\$ 20,105,992
Other Uses: Interfund Transfers	603,876	116,424	597,433	39,495	290,862
Total Expenditures and Other Uses	18,702,855	18,066,084	18,997,693	19,780,073	20,396,854
Excess (Deficit) Revenues Over Expenditures	(172,769)	1,168,720	707,089	380,453	144,790
FUND BALANCE Fund Balance - Beginning of Year Prior Period Adjustments (net)	4,109,797	3,937,028	5,105,748	5,812,837	6,193,288
Fund Balance - End of Year	\$ 3,937,028	\$ 5,105,748	\$ 5,812,837	\$ 6,193,290	\$ 6,338,078

### GENERAL FUND

### Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

Fiscal Years Ending June 30:	2019				
	Adopted	Modified		Adopted	
	Budget	Budget	Actual	Budget	
<u>REVENUES</u>					
Real Property Taxes	\$ 10,970,032	\$ 10,970,032	\$ 10,967,055	\$ 11,068,762	
Real Property Tax Items	12,000	12,000	23,414	12,000	
Charges for Services	75,000	75,000	87,944	75,000	
Use of Money & Property	23,000	23,000	124,561	60,000	
Sale of Property and					
Compensation for Loss	13,250	21,866	28,491	13,250	
Miscellaneous	290,000	292,000	495,740	440,000	
Revenues from State Sources	8,794,087	8,794,087	8,652,759	8,371,345	
Revenues from Federal Sources	90,000	90,000	161,680	90,000	
Total Revenues	\$ 20,267,369	\$ 20,277,985	\$ 20,541,644	\$ 20,130,357	
Other Sources:					
Interfund Transfers					
Total Revenues and Other Sources	20,267,369	20,277,985	20,541,644	20,130,357	
EXPENDITURES					
General Support	\$ 2,388,877	\$ 2,493,792	\$ 2,345,177	\$ 2,477,450	
Instruction	10,444,368	10,509,030	9,807,988	11,111,815	
Pupil Transportation	1,120,513	1,121,103	1,031,029	1,157,968	
Community Services	-	-	-	-	
Employee Benefits	5,706,958	5,654,787	5,168,103	5,663,733	
Debt Service	1,767,985	1,767,985	1,753,695	895,723	
Total Expenditures	\$ 21,428,701	\$ 21,546,697	\$ 20,105,992	\$ 21,306,689	
Other Uses:					
Interfund Transfers	55,000	305,000	290,862	40,000	
Total Expenditures and Other Uses	21,483,701	21,851,697	20,396,854	21,346,689	
Excess (Deficit) Revenues Over					
Expenditures	(1,216,332)	(1,573,712)	144,790	(1,216,332)	
FUND BALANCE					
Fund Balance - Beginning of Year Prior Period Adjustments (net)	1,216,332	1,573,712	6,193,288	1,216,332	
Fund Balance - End of Year	\$ -	\$-	\$ 6,338,078	\$ -	

## **BONDED DEBT SERVICE**

Fiscal Year Ending June 30th	Principal	Interest	Total
2020	\$ 185,000	\$ 53,144	\$ 238,144
2021	190,000	47,963	237,963
2022	190,000	42,663	232,663
2023	205,000	37,238	242,238
2024	205,000	31,238	236,238
2025	175,000	26,113	201,113
2026	180,000	21,300	201,300
2027	185,000	15,900	200,900
2028	195,000	10,350	205,350
2029	150,000	4,500	154,500
TOTALS	\$ 1,860,000	\$ 290,406	\$ 2,150,406

## **CURRENT BONDS OUTSTANDING**

Fiscal Year Ending			Cap	2009 ital Project				Sei	2014 rial Bonds	
June 30th	Р	rincipal	I	nterest	Total	]	Principal	Iı	nterest	Total
2020	\$	30,000	\$	7,250	\$ 37,250	\$	155,000	\$	45,894	\$ 200,894
2021		30,000		5,750	35,750		160,000		42,213	202,213
2022		30,000		4,250	34,250		160,000		38,413	198,413
2023		35,000		2,625	37,625		170,000		34,613	204,613
2024		35,000		875	35,875		170,000		30,363	200,363
2025		-		-	-		175,000		26,113	201,113
2026		-		-	-		180,000		21,300	201,300
2027		-		-	-		185,000		15,900	200,900
2028		-		-	-		195,000		10,350	205,350
2029		-		-	-		150,000		4,500	154,500
TOTALS	\$	160,000	\$	20,750	\$ 180,750	\$	1,700,000	\$	269,656	\$ 1,969,656

#### MATERIAL EVENT NOTICES

In accordance with the provisions of Rule 15c2-12, as the same may be amended or officially interpreted from time to time (the "Rule"), promulgated by the Securities and Exchange Commission (the "SEC") pursuant to the Securities Exchange Act of 1934, the School District has agreed to provide or cause to be provided, in a timely manner not in excess of ten (10) business days after the occurrence of the event, during the period in which the Notes are outstanding, to the Electronic Municipal Market Access ("EMMA") system of the Municipal Securities Rulemaking Board ("MSRB") or any other entity designated or authorized by the SEC to receive reports pursuant to the Rule, notice of the occurrence of any of the following events with respect to the Notes:

- (a) principal and interest payment delinquencies
- (b) non-payment related defaults, if material
- (c) unscheduled draws on debt service reserves reflecting financial difficulties
- (d) in the case of credit enhancement, if any, provided in connection with the issuance of the securities, unscheduled draws on credit enhancements reflecting financial difficulties
- (e) substitution of credit or liquidity providers, or their failure to perform
- (f) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701 TEB) or other material notices or determinations with respect to the tax status of the securities, or other material events affecting the tax status of the Notes
- (g) modifications to rights of security holders, if material
- (h) note calls, if material and tender offers
- (i) defeasances
- (j) release, substitution, or sale of property securing repayment of the securities
- (k) rating changes
- (l) bankruptcy, insolvency, receivership or similar event of the School District
- (m) the consummation of a merger, consolidation, or acquisition involving the School District or the sale of all or substantially all of the assets of the School District, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material
- (n) appointment of a successor or additional trustee or the change of name of a trustee, if material
- (o) incurrence of a "financial obligation" (as defined by the Rule) of the District, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the District, any of which affect noteholders, if material; and
- (p) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the District, any of which reflect financial difficulties.

Event (c) is included pursuant to a letter from the SEC staff to the National Association of Bond Lawyers dated September 19, 1995. However, event (c) is not applicable, since no "debt service reserves" will be established for the Notes.

With respect to event (d) the School District does not undertake to provide any notice with respect to credit enhancement added after the primary offering of the Notes.

With respect to event (l) above, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the School District in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or government authority has assumed jurisdiction over substantially all of the assets or business of the School District, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the School District.

The School District may from time to time choose to provide notice of the occurrence of certain other events, in addition to those listed above, if the School District determines that any such other event is material with respect to the Notes; but the School District does not undertake to commit to provide any such notice of the occurrence of any material event except those events listed above.

With respect to events (o) and (p), the term "financial obligation" means a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term "financial obligation" shall not include municipal securities as to which a final official statement has been provided to the Municipal Securities Rulemaking Board consistent with the Rule.

The School District reserves the right to terminate its obligation to provide the aforedescribed notices of material events, as set forth above, if and when the School District no longer remains an obligated person with respect to the Notes within the meaning of the Rule. The School District acknowledges that its undertaking pursuant to the Rule described under this heading is intended to be for the benefit of the holders of the Notes (including holders of beneficial interests in the Notes). The right of holders of the Notes to enforce the provisions of the undertaking will be limited to a right to obtain specific enforcement of the School District's obligations under its material event notices undertaking and any failure by the School District to comply with the provisions of the undertaking will neither be a default with respect to the Notes nor entitle any holder of the Notes to recover monetary damages.

The School District reserves the right to modify from time to time the specific types of information provided or the format of the presentation of such information, to the extent necessary or appropriate in the judgment of the School District; provided that the School District agrees that any such modification will be done in a manner consistent with the Rule.

An "Undertaking to Provide Notice of Material Events" to this effect shall be provided to the purchaser(s) at closing.

APPENDIX – D

# HADLEY-LUZERNE CENTRAL SCHOOL DISTRICT SARATOGA AND WARREN COUNTIES, NEW YORK

# AUDITED FINANCIAL STATEMENTS

FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Such Financial Report and opinions were prepared as of date thereof and have not been reviewed and/or updated in connection with the preparation and dissemination of this Official Statement.

Jenkins, Beecher & Bethel, LLP, the District's independent auditor, has not been engaged to perform, and has not performed, since the date of its report included herein, any procedures on the financial statements addressed in that report. Jenkins, Beecher & Bethel, LLP also has not performed any procedures relating to this Official Statement.

# HADLEY LUZERNE CENTRAL SCHOOL

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# June 30, 2019

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## HADLEY LUZERNE CENTRAL SCHOOL

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# June 30, 2019

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## **JENKINS, BEECHER & BETHEL, LLP**

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CERTIFIED PUBLIC ACCOUNTANTS Route 9, P.O. Box 1246 South Glens Falls, New York 12803 (518) 793-5166 Fax (518) 793-5236

Jeffrey J. Beecher, CPA Stephen G. Bethel, CPA Preston L. Jenkins, Jr., CPA, Retired Members New York State Society of Certified Public Accountants American Institute of Certified Public Accountants

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#### **INDEPENDENT AUDITOR'S REPORT**

The Board of Education

Hadley-Luzerne Central School District

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund. And the aggregated remaining fund information of Hadley-Luzerne Central School (the "District") as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, each major fund and the aggregate remaining fund information of Hadley-Luzerne Central School as of June 30, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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#### **Reporting on Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and schedules of funding progress – other post-employment benefits, contributions, schedule of proportionate share of the net pension liability (asset), and schedule of contributions – pension plans to be presented to supplement the basic financial statements. Such information although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquires, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplemental information described in the table of contents as required by New York State Education Department, which is the responsibility of management, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information included has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express any opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In Accordance with Government Auditing Standards, we have also issued our report dated October 10, 2019, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting of on compliance. The report is an integral part of an audit performed in accordance with Government Auditing Standards In considering the District's internal control over financial reporting and compliance.

The Hadley-Luzerne Central School expended \$668,134 in Federal Awards. Therefore, the School District had no major programs subject to OMB audit requirements.

October 10, 2019

Jonkins, Beacher + Bethel UP

#### Hadley-Luzerne Central School District Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019

The following is a discussion and analysis of Hadley-Luzerne Central School District's financial performance for the fiscal year ended June 30, 2019. This section is a summary of the District's financial activities based on currently known facts, decisions, or conditions. It is also based on both the government-wide and fund-based financial statements. The results of the current year are discussed in comparison with the prior year, with an emphasis placed on the current year. This section is only an introduction and should be read in conjunction with the District's financial statements, which immediately follow this section.

## FINANCIAL HIGHLIGHTS

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- The District has continued to offer all programs & services while maintaining the maximum fund balances allowed by state law.
- The District's expenditures increased by 26.65% as a result of an increase in general support, instructional expenses and transportation expenditures.
- The District's revenues increased by 1.97% as a result of increased state aid, property taxes, and miscellaneous revenues.
  - The District's student enrollment for the 2018-2019 school year was 658.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

Hadley-Luzerne Central School District annual financial report consists of three parts: MD&A (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are *District-wide* financial statements that provide both *short-term* and *long-term* information about the District's overall financial status.
- The remaining statements are *fund financial* statements that focus on *individual* parts of the District, reporting the District's operations in *more detail* than the District-wide statements. The fund financial statements concentrate on the District's most significant funds with all other non-major funds listed in total in one column.
- The governmental funds statements tell how basic services such as regular and special education were financed in the short term as well as what remains for future spending.
- Fiduciary funds statements provide information about the financial relationships in which the District acts solely as a *trustee* or *agent* for the benefit of others.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the District's budget for the year.

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Figure A-1 below summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of this overview section of MD&A highlights the structure and contents of each of the statements.

Figure A-1		District-Wide and Fund			
	District-Wide	Fund Financi	Fiduciary Funds		
Scope	Entire District (except fiduciary funds)	Governmental Funds The activities of the School District that are not proprietary or fiduciary, such as special education and building maintenance	Instances in which th School District administers resource on behalf of someone else, such as scholarship programs and student activities monies		
Required financial statements	<ul> <li>Statement of net positions</li> <li>Statement of activities</li> </ul>	<ul> <li>Balance sheet</li> <li>Statement of revenues, expenditures, and changes in fund balances</li> </ul>	<ul> <li>Statement of fiduciary net positions</li> <li>Statement of changes in fiduciary net positions</li> </ul>		
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus		
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long- term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both short- term and long-term; funds do not currently contain capital assets, although they can		
Type of inflow/out flow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable	All additions and deductions during the year, regardless of when cash is received or paid		

#### **District-Wide Statements**

The District-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net positions includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two District-wide statements report the District's *net positions* and how they have changed. Net positions (the difference between the School District's assets and liabilities) are one way to measure the District's financial health or position.

- Over time, increases or decreases in the District's net positions are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the District's overall health, you need to consider additional non-financial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the District-wide financial statements, the District's activities are shown as *Governmental activities*: Most of the District's basic services are included here, such as regular and special education, transportation, and administration. Property taxes and State formula aid finance most of these activities.

#### **Fund Financial Statements**

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The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds – not the School District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by State law and by bond covenants.
- The District establishes other funds to control and to manage money for particular purposes (such as repaying its long-term debts) or to show that it is properly using certain revenues (such as Federal grants).

The District has two kinds of funds:

- Governmental Funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the District-wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or differences) between them.
- Fiduciary Funds: The District is the trustee, or fiduciary, for assets that belong to others, such as the scholarship fund and the student activities funds. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the District-wide financial statements because it cannot use these assets to finance its operations.

# FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE

Figure A-2 shows a two-year analysis of the District's net positions.

#### **Condensed Statement of Net Positions**

	Governmental Activities And Total School District			Percentage Change	
	_	2018		2019	2018-2019
Current and Other Assets Capital Assets Deferred Outflows of Resources Total Assets	\$ 	7,292,074 9,503,467 4,684,730 21,480,271	\$ 	13,432,731 9,265,462 21,409,384 44,107,577	84% -3% 357% 105%
Long-Term Debt Outstanding Other Liabilities Total Liabilities		38,985,412 1,214,625 40,200,037	-	46,805,415 <u>11,287,132</u> 58,092,547	20% 829% 45%
Deferred Inflows of Resources Deferred Revenue		1,392,226 2,967		11,501,435 -	726% -100%
Total Liabilties & Deferred Inflows of Resources	-	41,595,230	-	69,593,982	67%
Net Positions Invested in Capital Assets, Net of Related Debt Restricted Unrestricted		4,814,792 2,872,045 (27,801,796)		(2,285,730) 3,310,724 (26, <u>511,399)</u>	-147% 15% -5%
Total Net Positions	\$_	(20,114,959)	\$ _	(25,486,405)	27%

#### **Changes in Net Positions**

The District's fiscal year 2019 revenues totaled \$21.5 million. Property taxes and state formula aid accounted for most of the District's revenue by contributing 51.11% and 40.24% respectively, of every dollar earned. The remainder came from fees charged for services, operation grants and other miscellaneous sources. These revenues are shown in table 3.

The District's fiscal year 2019 expenditures totaled \$26.87 million. The expense for instructional support and employee benefits accounted for most of the District's expenditures by 52.34% and 30.62% respectively, of every dollar expensed. These expenses are shown in table 3.

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Figure A-3 shows a two-year analysis of the Districts revenues and expenditures for the 2018 and 2019 school years.

#### Changes in Net Positions from Operating Results

	5	Governi Total Sci	Percentage Change		
	_	_2018	£	2019	2018-2019
Revenues Brogram Bayonyo		2			
Program Revenue Charges for Services	\$	161,523	\$	207.868	28.69%
Operating Grants and Contributions	•	813,369	Ť	794.289	-2.35%
Capital Grants Contributions		-			0.00%
General Revenues					
Property Taxes		10,895,739		10,990,469	0.87%
State Formula Aid		8,605,647		8,652,759	0.55%
Federal Aid		121,905		161,680	32,63%
Use of Money and Property		87,389		153,105	75.20%
Miscellaneous	_	401,510	-	541,538	34.88%
Total Revenues	\$_	21,087,082	\$_	21,501,708	1.97%
Expenses					
General Support	\$	2,359,295	\$	2,495,443	5.77%
Instruction		11,182,868	-	14,066,693	25.79%
Transportation		951,285		1,031,029	8.38%
Employee Benefits		5,770,411		8,229,831	42.62%
Debt Service - Interest		148,660		121,601	-18.20%
Depreciation		458,826		535,456	16.70%
School Lunch Program		347,538		393,107	13,11%
Other	_		_	-	0.00%
Total Expenses	_	21,218,883	_	26,873,160	26.65%
Increase in Net Positions	\$_	(131,801)	\$_	(5,371,452)	3975.43%

Note: Totals may not add due to rounding.

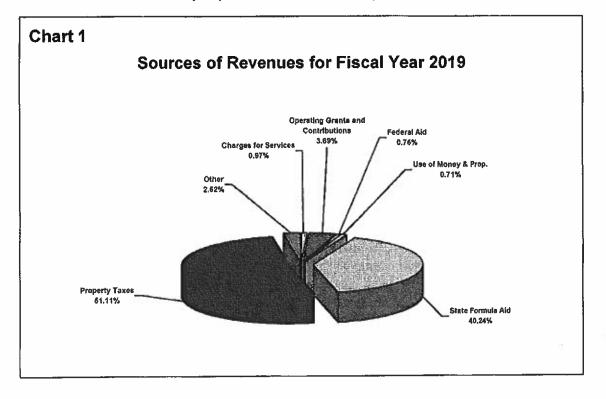
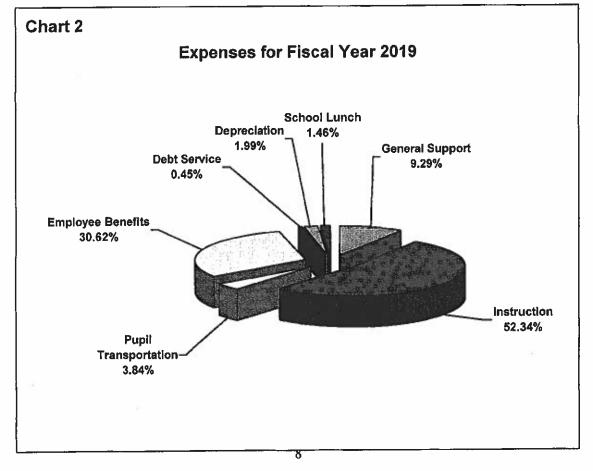


Chart 1 and Chart 2 visually depict the revenues and expenses for the 2018-2019 year.

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# **Governmental Activities**

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#### Figure A-4

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The table below presents the cost of seven major districts areas. The table also shows each activity's net cost, (total cost less fees generated by the activity and grants received for specific programs). The total net cost shows the financial burden placed on the district.

#### Figure A-4

## Net Cost of Governmental Activities

	Total Cost of Services		Percentage Change	Net Cost of	Net Cost of Services		
	2018	2019	2018-2019	2018	2019	2018-2019	
General Support	\$ 2,359,295 \$	2,495,443	5.8% \$	2,359,295 \$	2,495,443	5.8%	
Instruction	11,182,868	14,066,693	25.8%	10,547,588	13,403,937	27.1%	
Pupil Transportation	951,285	1,031,029	8.4%	951,258	1,031,029	8.4%	
Employee Benefits	5,770,411	8,229,831	42.6%	5,770,411	8,229,831	42.6%	
Debt Service -							
Interest	148,660	121,601	-18.2%	148,660	121,601	-18.2%	
Depreciation	458,826	535,456	16.7%	458,826	535,456	16.7%	
School Lunch							
Program	347,538	393,107	13.1%	7,926	53,706	577.6%	
Other	0	0	0.0%	0	0	0.0%	
Total	\$ 21,218,883 \$	26,873,160	26.6% \$	20,243,964 \$	25,871,003	27.8%	

# FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS

Variances between years for the governmental fund financial statements are not the same as variances between years for District-wide financial statements. The District's governmental funds are presented on the current financial resources measurement focus and the modified accrual basis of accounting. Based on this presentation, governmental funds do not include long-term liabilities for the funds' projects and capital assets purchased by the funds. Governmental funds will include the proceeds received from the issuance of debt, the current payments for capital assets, and current payments for debt.

The District currently has \$8,982,411 outstanding in Bond Anticipation Notes (BAN) or Bonds.

No other significant variances are reflected in the governmental fund financial statements for 2019.

<u>General Fund</u> – The general funds, fund balance increased by \$144,790 as shown in statement #5.

<u>School Lunch Funds</u> – The school lunch fund balance decreased by \$32,722 as shown in statement #5.

<u>Capital Projects Fund</u> – The capital projects fund, fund balance decreased by \$1,206,683 as shown in statement #5.

# **General Fund Budgetary Highlights**

Appropriations established by the adoption of the budget constitute a limitation on expenditures (and encumbrances) that may be incurred. Appropriations lapse at the end of the fiscal year unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. Supplemental appropriations may occur subject to legal restrictions, if the board approves them because of a need that exists which was not determined at the time the budget was adopted. The following is a schedule of budget modifications that occurred during the year.

Original adopted budget *Budget revisions June 30, 2018 carryover encumbrances	\$	21,483,701 260,616 107,380
Revised budget	\$	21,851,697
Actual 2019 expenditures (see SS #2)		20,396,853
Total expenditures under budget	\$_	1,454,844

# CAPITAL ASSET AND DEBT ADMINISTRATION

By the end of fiscal year 2019, the District had invested \$9,265,462, net of accumulated depreciation, in a broad range of capital assets.

#### **Capital Assets (Net of Depreciation)**

×.		Governme And Total S	Percentage Change	
	. <u> </u>	2018	 2019	2018-2019
Land	\$	1,352,485	\$ 1,352,486	0.00%
Buildings		6,695,892	6,294,962	-5.99%
Equipment and Furniture		1,455,090	1,618,014	11.20%
Total	\$	9,503,467	\$ 9,265,462	-2.50%

## Long-Term Debt

As of June 30, 2019, the District had outstanding long-term liabilities of \$47,026,637. The various obligations are listed in Table 6.

	And Total S	Change		
	 2018	_	2019	2017-2018
General Obligation Bonds	\$ 3,160,000	\$	1,860,000	-41.14%
Bond Interest Payable	544,153		414,458	-23.83%
Other Long-Term Debt (EPC)	778,675		708,781	-8.98%
Compensated Absences	211,219		377,908	78.92%
Post Employment Benefits	33,922,257		43,665,490	28.72%
Total	\$ 38,616,304	\$	47,026,637	21.78%

# CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the School District's citizens, taxpayers, customers, investors, and creditors with a general overview of the School District's finances and to demonstrate the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact...

Hadley-Luzerne Central School Business Office 27 Hyland Dr. Lake Luzerne, New York 12846-0200 (518) 696-2378, Ext. 1137 Fax #: (518) 696-5402

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## FINANCIAL STATEMENTS

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#### Hadley-Luzeme Central School Statement of Net Positions Governmental Activities

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Statement #1

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June 30, 2019 ASSETS Cash Unrestricted 8,692,618 Restricted 2,877,844 Investments Unrestricted **Restricted** Receivables Taxes State and Federal ald 613,699 Due from other governments 380,229 57,724 43,193 Due from fiduciary funds Other Inventories 9,344 Prepaid expenditures Net Pension Asset, Proportionate Share 758,080 Capital assets, net 9,265,462 **Total Assets** 22,698,193 DEFERRED OUTFLOWS OF RESOURCES Other post employment benefits 17,030,153 Pensions 4,379,231 **Total Deferred Outflows of Resources** 21,409,384 **Total Assets & Deferred Outflows of Resources** 44,107,577 LIABILITIES Payables Accounts payable Accrued liabilities 1,107,180 163,129 Due to other governments 390 Due to fiduciary funds Due to teachers' retirement 780,267 Due to employees' retirement 67,585 Retainage payable Notes payable Tax anticipation **Revenue** anticipation Bond anticipation 8,982,411 Unearned credits Overpayments and collections in advance **Unearned revenues-other** 1,170 Long-term liabilities Due and payable within one year Bonds payable 185,000 BANs refinanced on a long-term basis installment purchase debt payable Due to teachers' retirement **Due to employees' retirement Compensated absences** Other Postemployment benefits payable Bond interest Due and payable after one year Due and payable after one year Bonds payable 1,675,000 Installment purchase debt payable 708,781 Due to teachers' retirement Due to employees' retirement 377,908 **Compensated** absences Other Postemployment benefits payable 43,665,490 Net Pension Liability, Proportionate Share 378,236 **Bond interest Total Liabilities** 58,092,547 **Deferred Inflows of resources** 10,316,688 Other Postemployment benefits Pensions 1,184,747 **Total Deferred Inflows of Resources** 11,501,435 **NET POSITIONS** Investment in capital assets, net of related debt (2,285,730) **Restricted for:** 3,310,724 Reserves (26,611,399) **Unrestricted** (deficit) **Total Net Positions \$** (25,486,405)

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 $\{ i_1, j_2, \dots, j_n \}$  , where  $\{ i_1, \dots, i_n \}$  is the second difference of  $i_1$ 

# Hadley-Luzerne Central School Statement of Activities and

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#### and Changes in Net Positions For the Year Ended June 30, 2019

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	Expenses	Indirect Expenses Allocation	Program R Charges for Services	operating Grants	Net (Expense) Revenue and Changes in Net Positions
FUNCTIONS/PROGRAMS					
General support	\$ 2,495,443 \$	i\$	\$\$	\$	(2,495,443)
Instruction	14,066,693		87,944	574,812	(13,403,937)
Pupil transportation	1,031,029				(1,031,029)
Community service					
Employee benefits	8,229,831				(8,229,831)
Debt service	121,601	·····	<u> </u>		(121,601)
Other expenses					
Depreciation - Unallocated		535,456			(535,456)
School lunch program	393,107	·····	119,924	219,477	(53,706)
Total Functions and Programs	\$\$	535,456	<u> </u>	794,289	(25,871,003)
GENERAL REVENUES					10,967,055
Real property taxes Other tax items					23,414
Nonproperty taxes					
Use of money and property					124,614
Sale of property and compensation f	orloss				28,491
Miscellaneous					541,538
Interfund revenue					
State sources					8,652,759
Federal sources					······································
Medicaid reimbursement					161,680
Total General Revenues					20,499,551
Change in Net Positions					(5,371,453)
Total Net Positions - Beginning	of year as previously	reported			(20,114,952)
Total Net Position - Beginning o	f year as Restated				(20,114,952)
Total Net Positions - End of year				\$	(25,486,405)

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#### Hadley-Luzerne Central School Balance Sheet - Governmental Funds June 30, 2019

	General	Specia) Aid	School Lunch	Debt Capital Service Project	Total Governmental Non-Major Funds
ASSETS Cash Unrestricted Restricted investments Investments	\$2,554,088 \$ 2,877,844	208,757 \$	\$	\$\$	\$ <u>8.692,618</u> 2,877,844
Unrestricted Restricted Receivables Taxes Due from other funds Due from fiduciary funds State and Federal aid Due from other governments Other Inventories	1,310,363 52,657 234,911 380,229 41,083	362,954	19.774 5.067 15.834 2,110 9,344		1,330,137 57,724 613,699 380,229 43,193 9,344
Deferred expenditures Capital assets, net					
Total Assets	\$	571,711 \$	216,625 \$	\$\$	\$ 14,004,788
LIABILITIES Payables Accounts payable Accound liabilities Due to other funds Due to other funds Due to other governments Retainage payable Due to Teachers' Retirement System Due to Employees' Retirement System Judgements & claims payable Bond interest and matured bonds Notes payable Tax anticipation Revenue anticipation Bond anticipation Deferred credits Overpayments and collections in advance Deferred revenues Planned balance Long-term liabilities Due to Teachers' Retirement System Due to Teaphoyees' Retirement System Compensated absences payable Other postemployment benefits payable Judgements & claims payable Other liabilities	\$ <u>189,514</u> \$ <u>55,957</u> <u>19,774</u> <u>780,267</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u> <u>67,585</u>	<u>53</u> \$	<u>3,489</u> \$ <u>6,698</u> <u>206,815</u> <u>390</u> <u>1,170</u> <u>1,170</u>	\$ <u>914,114</u> <u>100,174</u> <u>532,200</u>       8,982,411	\$ <u>1,407,180</u> <u>163,129</u> <u>1,330,137</u> <u>390</u> <u>780,267</u> <u>67,585</u> <u>8,982,411</u> <u>1,170</u> <u>1,170</u>
Total Liabilities	1,113,097	571,711	218,562	10,528,899	12,432,269
FUND BALANCES Non - spendable Restricted Committed Assigned Unassigned	3,310,724 1,287,014 1,740,340		<u>9,344</u> (11,281)	(4.763,622)	9,344 3,310,724 1,287,014 (3,034,563)
Total Fund Balances	6,338,078		(1,937)	(4,763,622)	1,572,519
Total Liabilities and Fund Balances	\$7,451,175 \$	<u> </u>	216,625 \$	\$\$	\$ 14,004,788

See notes to financial statements

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# Hadley-Luzerne Central School Reconcillation of Governmental Funds Balance Sheet to the Statement of Net Positions June 30, 2019

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	G 	Total Sovernmental Funds	Long-term Assets, Liabilities	Reclassifications and Eliminations	Statement of Net Positions Totals
ASSETS					
Cash	\$	11,570,462		\$	
Accounts receivable		43,193			43,193
Due from other funds		1,330,137		(1,330,137)	
Due from fiduciary funds	_	57,724			57,724
Due from other governments	_	380,229			380,229
Taxes receivable (city school districts)	_				
State & federal aid receivable	_	613,699			613,699
Inventories		9,344			9,344
Net Pension Asset, Proportionate Share			758,080	. <u> </u>	758,080
Deferred Expenditures			<u> </u>		
Mortgages receivable	_				
Land, buildings and equipment (net)			9,265,462		9,265,462
Total Assets DEFERRED OUTFLOWS OF RESOURCES	\$	14,004,788 \$	10,023,542	\$ <u>(1,330,137)</u>	22,698,193
Other post employment benefits			17,030,153		17,030,153
Pensions			4,379,231		4,379,231
Total Deferred Outflows of Resources			21,409,384		21.409.384
Total Deletted Onthome of Resources			21,100,001	<u></u>	
Total Assets & Deferred Outflows of Resources	-	14,004,788	31,432,926	(1,330,137)	44,107,577
LIABILITIES					
Accounts payable	\$	1,107,180		\$	1,107,180
Accrued liabilities		163,129			163,129
Bonds payable			1,860,000		1,860,000
Bond anticipation notes payable		8,982,411			8,982,411
Revenue anticipation notes payable					
Bond interest and matured bonds					
Due to other funds		1,330,137		(1,330,137)	
Due to fiduciary funds					
Due to other governments		390			390
Retainage payable					
Due to teachers' retirement system		780,267			780,267
Due to employees' retirement system		67,585			67,585
Installment Purchase Debt Payable			708,781		708,781
Compensated absences	_		377,908		377,908
Postemployment benefits			43,665,490		43,665,490
Net Pension Liability, Proportionate Share	—		378,236		378,236
Deferred revenues	-	1,170	. <u> </u>	<u> </u>	1,170
	\$	12,432,269 \$_	46,990,415	\$ <u>(1,330,137)</u> \$	58,092,547
DEFERRED INFLOWS OF RESOURCES			10,316,688		10,316,688
Other Post employment benefits			1,184,747		1,184,747
Pensions	-		1,104,141		i,i04,i41
Total Deferred inflows of Resources	-		11,501,435		11,501,435
FUND BALANCE\NET ASSETS					
Total Fund Balance/Net Positions	_	1,572,519	(27,058,924)		(25,486,405)
Total Liabilities and Fund Balance/Net Po	osi \$	14,004,788_\$	31,432,926	\$ <u>(1,330,137)</u> \$	44,107,577

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Total

#### Hadley-Luzerne Central School Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Funds For the Year Ended June 30, 2019

						TOTAL
		Special	School	Debt	Capital	Governmental
	General	Aid	Lunch	Service	Projects	Funds
REVENUES						40.000.000
Real property taxes	\$10,967,055					10,967,055
Other tax items	23,414					23,414
Nonproperty taxes						
Charges for services	87,944					87,944
Use of money and property	124,561		53		·	124,614
Sale of property and						
compensation for loss	28,491					28,491
Miscellaneous	495,740		681		45,117	541,538
Interfund revenue						
State sources	8,652,759	119,706	6,449			8,778,914
Medicaid reimbursement	161,680					161,680
Federal sources		455,106	190,586			645,692
Surplus food			22,442			22,442
Sales - school lunch			119,924			119,924
Total Revenues	20,541,644	574,812	340,135		45,117	21,501,708
EXPENDITURES						
General support	2,345,177	150,266	175,750			2,671,193
Instruction	9,807,988	441,900				10,249,868
Pupil transportation	1,031,029					1,031,029
Community service						
Employee benefits	5,168,103	3,258	42,189			5,213,550
Debt service						
Principal	1,632,094					1,632,094
Interest	121,601					121,601
Cost of sales			156,298			156,298
EPC DEBT - Principal				· · · ·		
EPC Interest						
Other expenditures			18,870			18,870
Capital outlay			10,070		4,114,256	4,114,256
Capital Outlay	- <u></u>				4,114,200	4,114,200
Total Expenditures	20,105,992	595,424	393,107		4,114,256	25,208,779
Excess (Deficiency) of Revenues						
Over Expenditures	435,652	(20,612)	(52,972)		(4,069,139)	(3,707,071)
OTHER FINANCING SOURCES AND USES						
Proceeds from debt			Same and the second			
Operating transfers in		20,612	20,250		250,000	290,862
Operating transfers (out)	(290,862)					(290,862)
BAN's Redeemed from Appropriations					262,200	262,200
Reserve Expenditures				12 V. C. W. W. W		
Total Other Sources (Uses)	(290,862)	20,612	20,250		512,200	262,200
Europe (Definition of Personal						
Excess (Deficiency) of Revenues and Other Sources Over						
	141 700		(22 723)		(3,556,939)	(3,444,871)
Expenditures and Other (Uses)	144,790		(32,722)		(3,330,333)	(5,444,07.1)
Fund Balances - Beginning of year	6,193,288 \$	\$	30,785 \$		\$ (1,206,683)	5,017,390
fund Datanana - End of user	\$ 6,338,078 \$	s	(1,937) \$		\$ (4,763,622) \$	1,572,519
Fund Balances - End of year	• 0,000,018 \$	*	(1,001) \$		- (d'instard) >	1,012,013

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#### Hadley-Luzerne Central School Reconciliation of Governmental Funds Revenues, Expenditures, and Changes in Fund Balance to the Statement of Activities For the Year Ended June 30, 2019

8. 10

	Total Governmental Funds	Long-term Revenue, Expenses	Capital Related Items	Long-term Debt Transactions	Statement of Activities Totals
REVENUËS					10 007 077
Real property taxes	\$ 10,967,055	·····		\$	10,967,055
Other tax items	23,414		· ·	· · · · · · · · · · · · · · · · ·	23,414
Charges for services	87,944	··	·	······································	87,944
Use of money and property	124,614		. <u> </u>		124,614
Sale of property and		······			20 404
compensation for loss	28,491				28,491 541,538
Miscellaneous	541,538			,	541,538
Interfund revenue					0 770 044
State sources	8,778,914		·		8,778,914
Medicaid reimbursement	161,680				161,680
Federal sources	645,692	······			645,692
Surplus food	22,442				22,442
Sales - school lunch	119,924				119,924
Total Revenues	\$			\$	21,501,708
EXPENDITURES\EXPENSES					
	\$ 2,671,193			\$	
Instruction	10,249,888		3,816,805		14,066,693
Pupil transportation	1,031,029	,,, _,, _			1,031,029
Community service	······································				
Employee benefits	5,213,550			3,058,470	8,272,020
Debt service	1,753,695			(1,632,094)	121,601
Cost of sales	156,298				156,298
Other expenditures	18,870				18,870
Depreciation expense - Unallocated			535,456		535,456
Capital outlay	4,114,256		(4,114,256)		
Total Expenditures	25,208,779		238,005	1,426,376	26,873,160
Excess (Deficiency)					
of Revenues Over Expenditures	(3,707,071)		(238,005)	(1,426,376)	(5,371,453)
OTHER SOURCES AND USES					
Proceeds from debt				·	
Operating transfers in	290,862			(290,862)	
Operating transfers (out)	(290,862)	6		290,862	
BAN's Redeemed from Appropriations	262,200			(262,200)	
Reserve Expenditures					
Total Other Sources (Uses)	262,200			(262,200)	
Net Change for the Year	\$ <u>(3,444,871)</u>		(238,005)	(1,688,576) \$	(5,371,453)

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## Hadley-Luzerne Central School Statement of Fiduciary Net Positions- Fiduciary Funds June 30, 2019

	Private Purpose Trusts	_	Agency
ASSETS Cash Accounts receivable Due from governmental funds	N/A	\$	173,892 1,134
Total Assets		\$	175,026
LIABILITIES Due to governmental funds Due to other funds Extraclassroom activity balances Other liabilities Total Liabilities		\$ 	57,724 45,888 71,414 175,026
NET POSITIONS Reserved for scholarships	<u>N/A</u>	_	
Statement of Changes in Fiduciary Net For the Year Ended Ju		6	Statement #8
		_	Private Purpos <del>e</del> Trusts
ADDITIONS Gifts and contributions	1		N/A
Investment earnings Total Additions		_	
DEDUCTIONS Scholarships and awards	n. K	_	
Change in Net Positions			
Net Positions - Beginning of year Net Positions - End of Year		_	N/A

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#### HADLEY-LUZERNE CENTRAL SCHOOL Schedule of Funding Progress - Other Post Employment Benefits For the Year Ended June 30, 2019

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	2019
Measurement Date	July, 1 2019
Total OPEB Liability	44,800,063
Service Cost	\$ 972,525
Interest	1,212,815
Changes in benefit terms	(5,349,391)
Difference between expected and actual experience in the measurement of the total OPEB liability	15,548,548
Changes of assymptions or other inputs	(1,202,812)
Benefit payments	(1,438,452)
Net Change in total OPEB liability	9,743,233
Total OPEB liability - beginning	33,922,257
Total OPE8 liability - ending	<u>\$ 43.665.490</u>
Covered payroll	<u>\$ 9.168.547</u>
Total OPEB liability as a percentage of covered payroli	475.22%

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# Hadley-Luzerne Central School

Required Supplementary Information Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual - General Fund For the Year Ended June 30, 2019

REVENUES	Original Budget *	Finaî Budget	Actual (Budgetary Basis)	Final Budget Variance With Budgetary Actual
Local Sources				
Real property taxes \$	10,970,032 \$	10,970,032 \$	10,967,055	\$ (2,977)
Other tax items	12,000	12,000	23,414	11,414
Nonproperty taxes				0
Charges for services	75,000	76,000	B7,944	12,944
Use of money and property	23,000	23,000	124,561	101,561
Sale of property and compensation for loss	13,250	21,866	28,491	6,625
Miscellaneous	290,000	292,000	495,740	203,740
Interfund revenues	0		0	<u> </u>
Total Local Sources	11,383,282	11,393,898	11,727,205	333,307
State Sources	8,794,087	8,794,087	8,652,759	(141,328)
Medicald Reimbursement				0
Federal Sources	90,000	90,000	161,680	71,680
Rotirement System Credits				0
Total Revenues	20,267,369	20,277,985	20,541,644	263,659
OTHER FINANCING SOURCES Designated Fund Balance and Encombrance	28			
Carried Forward From Prior Year	1,216,332	1,323,712		
Appropriated reserves	0	250,000		
Total Reserves and other financing sources	21,483,701 \$	\$	20,541,644	

EXPENDITURËS	Original Budget	Final Budget	Actual (Budgetary Basis)	Year-end Encumbrances	Final Budget Variance With Budgetary Actual And Encumbrances
General Support					
Board of education \$	38,660 \$	39,200 \$	28,072		\$ 11,128
Central administration	179,400	184,781	184,270	0	511
Finance	298,681	309,750	305,991	690	3,069
Staff	55,100	54,122	40,950	0	13,172
Central services	1,677,510	1,772,010	1,654,228	7,789	109,993
Speciai Items	139,526	133,929	131,666	500	1,763
Total General Support	2,388,877	2,493,792	2,345.177	8,979	139,636
Instruction				-	
Instruction, administration and improvement	302,208	308,865	312,789	0	(4,124)
Teaching - regular school	5,506,640	5,323,092	5,037,653	6,903	278,536
Programs for children with handicapping conditions	3,222,799	3,240,289	2,912,306	6,521	321,462 0
Occupational education	0	0	0		0
Teaching - special school Instructional media	661,385	792,295	779.432	0	12,863
Pupil services	761,336	644,689	765,807	2,706	78,176
Total Instructional	10,444,368	10,509,030	9,807,987	16,130	684,913
Pupil Transportation	1,120,513	1,121,103	1,031,029	45,573	44,601
Community Services					0
Employee Benefits	5,706,968	5,854,787	6,168,103	0	486,684
Debt Service	1,767,985	1,767,985	1,753,695		14,290 0
Total Expenditures	21,428,701	21,546,697	20,105,991	70,682	1,370,024
OTHER FINANCING USES					
Transfers to other funds	56,000	305,000	290,862		14,138
Total Expenditures and Other Uses	21,483,701	21,851,697	20,396,853	70,682	1,384,162
Net change in fund balances			144,791		
Fund Balance - beginning			6,193,290		
Rounding			(3)		
Fund Balance - ending		1	6,338,078		

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#### Hadley-Luzerne Central School Schedule of Change from Adopted Budget to Final Budget And The Real Property Tax Limit For the Year Ended June 30, 2019

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## CHANGE FROM ADOPTED BUDGET TO REVISED BUDGET

Adopted Budget	\$	21,483,701
Add: Prior year's encumbrances	_	107,380
Original Budget		21,591,081
Budget Revision Appropriated fund balance and Reserves	_	260,616
Final Budget	\$ _	21.851.697

# SECTION 1318 OF REAL PROPERTY TAX LAW LIMIT CALCULATION

2019-20 Voter approved expenditure budget Maximum allowed(4% of 2019-20 budget)	\$	21,346,689	\$	853,868
General Fund Fund Balance Subject to Section 1318	of Real	Property Tax La	w:	
Unrestricted fund balance: Committed fund balance Assigned fund balance Unassigned fund balance Total unresticted fund balance	\$	1,287,014 1,740,340 3,027,354		
Less: Appropriated fund balance		1,216,332		
Encumbrances included in committed and assign Total adjustments	ned \$	70,682 1,287,014		
General Fund Fund Balance Subject to Section 13	18 of Re	eal Property Ta	(1\$	<u>1.740.340</u>
Actual Percentage				8.1527 %

#### Hadiey-Luzerne Contral School Schedule of Project Expenditures-Capital Projects Fund For the Year Ended June 30, 2019

				Expenditures				Methods o	f Financing		Fund
	Original	Revised	Prior	Current		Unexpended	Proceeds of		Local		Balance
	Appropriation	Appropriation	Year's	Year	Total	Balance	Obligations	State Aid	Sources	Total	June 30, 2019
PROJECT TITLE											
Capital Project 17/18	\$ 8,976,605	\$ 8,976,606 \$	1,246,253 \$	3,722,041 \$	4,968,294	4,008,312	\$ 8,173,406 5	<b>F</b> ::	\$ 803,200 \$	8,976,606 \$	4,008,312
Capital Project 12/13 63080104-0001-018 63080104-0004-010 63080104-5003-007	2,400,000	2,400,000	2,253,377	Û	2,253,377	146,623	2,355,000	43,975		2,398,975	145,698
<b>Reconfiguration Project</b>	720,000	720,000	561,162	0	651,162				720,000	720,000	168,838
SMART SCHOOLS BOND ACT	738,000	738,000	34,734	71,010	105,744			45,117	<u> </u>	45,117	(60,627)
	12,834,606	12,834,506	4,085,526	3,793,061	7,878,577	4,154,935	19,528,406	69,092	1,523,200	12,140,698	4,262,121
Bus Purchases	335,000	335,000	0	321,205	321,205	13,795	321,205	0	0	321,205	0
Premium on Bond											1,899
Closed Projects Bans											{45,231} (8,982,411)
			5.4.2					_			(A 665 3 464
	335,000	335,000	0	321,205	321,205	13,795	321,205	0	0	321,205	(9,025,743)

Totals

\$ 13,169,606 \$ 13,169,606 \$ 4,085,626 \$ 4,114,256 \$ 8,199,782 \$ 4,165,730 \$ 10,849,611 \$ 89,092 \$ 1,523,200 \$ 12,461,903 \$ (4,753,522)

See Paragraph on Supplementary Schedules Included in Auditors' Report

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## Hadley-Luzerne Central School Combined Balance Sheet-Non-Major Governmental Funds June 30, 2019

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<b>1</b> 4 -		Special Aid	_	School Lunch		Total
Assets Unrestricted Cash Restricted Cash Unrestricted Investments	\$	208,757	\$_	164,496	\$	<u> </u>
Restricted Investments State and Federal Aid Receivable	_	362,954	-	<u> </u>		0 378,788 0
Due From Other Governments Other Receivables, Net Due From Other Funds		0	-	<u>2,110</u> 24,841	•	<u> </u>
Inventories Deferred Expenditures			-	9,344		9,344
Total Assets	\$	<u> 571.711</u>	\$	216.625	\$	788.336
Liabilities	•		•	0.400	•	0.550
Accounts Payable Accrued Liabilities	\$	<u>63</u> 300	\$_	<u>3,489</u> 6,698	\$	<u>3,552</u> 6,998
Due to Other Governments	_	0	-	390		390
Due to Other Funds		571,348	-	206,815		<u>778,163</u> 0
Due to Teachers' Retirement System Due to Employees' Retirement System			-			0
Other Liabilities			-	0		0
Deferred Credits:	_		_			
Overpayments & Collections in Advan	ce		-	4.470		4 470
Deferred Revenues Total Liabilities	s <sup>—</sup>	<u> </u>	¢	<u>1,170</u> 218,562	¢	<u>1,170</u> 790,273
i otar Liadhines	≁	571,711	Ψ_	210,302	Ψ.	100,210
Fund Balance	•		•	0.044	•	0.044
Non-Spendable Restricted	\$		\$_	9,344	\$	<u> </u>
Committed			-			0
Assigned			-			0
Unassigned	_		-	(11,281)		<u> </u>
Total Fund Balance	\$	0	\$_	(1,937)	\$	(1,937)
Total Liabilities and Fund Balance	\$_	571.711	\$_	216,625	\$	788.336

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#### Hadley-Luzerne Central School Combined Statement of Revenues, Expenditures and Changes in Fund Balances Non-Major Governmental Funds For the Year Ended June 30, 2019

	-	Special Aid	-	School Lunch		Total
Revenues						
Real Property Taxes	\$_		\$_		\$	·····
Use of Money and Property		······	-	53		53
Sale of Property and						
Compensation for Loss Miscellaneous	-		-	681		681
Interfund Revenues	_		-	001		001
State Sources	_	119,706	~	6,449		126,155
Federal Sources	-	455,106	-	213,028		668,134
Sales (School Lunch)	_		-	119,924		119,924
Total Revenues	\$_	574,812	\$_	340,135		914,947
Free and its ware						
Expenditures General Support	\$_	150,266	\$	175,750		326,016
Instruction	·	441,900			• • • •	441,900
Pupil Transportation	_		_			
Employee Benefits	_	3,258	_	42,189		45,447
Cost of Sales	_			156,298	<u></u>	156,298
Other Expenses	. –		<b>.</b> -	18,870	•	18,870
Total Expenditures	\$_	595,424	\$]	393,107		988,531
Excess (Deficiency) Revenues						
Over Expenditures	\$_	(20,612)	\$_	(52,972)		(73,584)
Other Sources and Uses						
Operating Transfers In		20,612	_	20,250		40,862
<b>Operating Transfers (Out)</b>	_		_			
Reserve Revenues	_	· · · · · · · · · · · · · · · · · · ·	_			
Reserve Expenditures						
Total Other Sources and Uses	\$_	20,612	\$_	20,250		40,862
Excess (Deficiency) Revenues						
and Other Sources Over						
Expenditures and Other Uses	\$_		\$_	(32,722)		(32,722)
Fund Balance, Beginning of Year	\$_	· · · ·	\$_	30,785	<del></del>	30,785
Other Changes in Fund Balance						
Fund Balance, End of Year	\$_		\$_	(1,937)		(1,937)

## Hadley-Luzerne Central School Investments in Capital Assets, Net of Related Debt For the Year Ended June 30, 2019

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Capital Assets, net	\$	9,265,462
Add: Unamortized bond issuance costs \$ Discount on bonds payable Other(list)		0
Deduct: Bond anticipation notes 8,982,411 Energy performance debt 708,781		
Short-term portion of bonds payable185,000Long-term portion of bonds payable1,675,000Less: unspent bond proceeds		
Short-term portion of capital leases Long-term portion of capital leases Other short of long-term debt related to capital assets Other (list)	•	11,551,192

Investment in capital assets, net of related debt

\$ (2,285,730)

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## HADLEY-LUZERNE CENTRAL SCHOOL Schedule of District Contributions For the year ended June 30, 2019

Teachers' Retirement System

	2019
Contractually required contribution	669,222
Contributions in relation to the contractually required contributions	669,222
Contribution deficiency (excess)	-
District's covered payroll	6,926,794
Conributions as a percentage of covered-employee payroli	9.66%

## Employees' Retirement System

		2019
Contractually required contribution		243,412
Contributions in relation to the contractually required contributions		243,412
Contribution deficiency (excess)		
District's covered payroll		2,261,753
Contributions as a percentage of covered payroll	8	10.76%

See Paragraph on Supplementary Schedules Included in Auditor's Report

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## HADLEY-LUZERNE CENTRAL SCHOOL Schedule of District's Proportionate Share of the Net Pension Liability For the year ended June 30, 2019

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	Teachers' Retirement System	
	2019	
District's proportion of the net pension liability	0.0419230%	
District's proportionate share of the net pension asset (liability)	758,080	
District's covered payroll	6,926,794	
District's proportionate share of the net pension liability as a percentage of its covered payroli	10.94%	
Plan fiduciary net position as a percentage of the total pension liability	100.00%	

	Employees' Retirement System
	2019
District's proportion of the net pension liability	0.0050338%
District's proportionate share of the net pension asset (liability)	(378,236)
District's covered payroll	2,261,753
District's proportionate share of the net pension liability as a percentage of its covered payroll	16.72%
Plan fiduciary net position as a percentage of the total pension liability	100.00%

# Hadley-Luzerne Central School District Notes to Financial Statements For the Year Ended June 30, 2019

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## Note 1 – Summary of accounting policies:

The financial statements of the Hadley-Luzerne Central School District (the "District") have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. Those principles are prescribed by the Governmental Accounting Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

Significant accounting principles and policies utilized by the District are described below:

#### A) Reporting entity:

The Hadley-Luzerne District is governed by the laws of New York State. The District is an independent entity governed by an elected Board of Education consisting of 5 members. The President of the Board serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for, and controls all activities related to public school education within the District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The reporting entity of the District is based upon criteria set forth by GASB Statement 14, <u>The Financial Reporting Entity</u>, as amended by GASB Statement 39, <u>Component Units</u>. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The accompanying financial statements present the activities of the District. The District is not a component unit of another reporting entity. The decision to include a potential component unit in the District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is a brief description of certain entities included in the District's reporting entity.

#### i) Extra-classroom Activity Funds

The Extra-classroom Activity Funds of the District represent funds of the students of the District. The Board of Education exercises general oversight of these funds. The Extraclassroom Activity Funds are independent of the District with respect to its financial transactions and the designation of student management. The district accounts for assets held as an agent for various student organizations in an agency fund.

## ii) Public Library

The public Library jointly shares the services of the District treasurer, appoints trustees for library purposes, and has title to real property used by the Library.

### B) Joint venture:

The District is a component district in Washington Saratoga Warren Hamilton Essex Counties Board of Cooperative Educational Services (BOCES). A BOCES is a voluntary, cooperative association of school districts in a geographic area that shares planning, services, and programs that provide educational and support activities. There is no authority or process by which a school district can terminate its status as a BOCES component.

BOCES are organized under §1950 of the New York State Education Law. A BOCES Board is considered a corporate body. Members of a BOCES Board are nominated and elected by their component member boards in accordance with provisions of §1950 of the New York State Education Law. All BOCES property is held by the BOCES Board as a corporation (§1950(6)). In addition, BOCES Boards also are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under §119-n (a) of the New York State General Municipal Law.

A BOCES' budget is comprised of separate budgets for administrative, program and capital costs. Each component district's share of administrative and capital cost is determined by resident public school district enrollment, as defined in the New York State Education Law, §1950(4)(b)(7). In addition, component districts pay tuition or a service fee for programs in which its students participate.

During the year, the District was billed \$2,107,183 for BOCES administrative and program costs.

Participating school districts issue debt on behalf of BOCES. During the year, the District issued \$0 of serial bonds on behalf of BOCES. As of year-end, the District had outstanding BOCES debt of \$0.

The District's share of BOCES aid amounted to \$431,224.

Financial statements for the BOCES are available from the BOCES administrative office.

C) Basis of presentation:

i) District-wide statements:

The Statement of Net Assets and the Statement of Activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, State aid, intergovernmental revenues, and other exchange and non-exchange transactions. Operating

grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants.

The statement of Net Position presents the financial position of the District at fiscal year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Indirect expenses, principally employee benefits, are allocated to functional areas in proportion to payroll expended in those areas. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

ii) Fund financial statements:

The fund statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The District reports the following major governmental funds:

<u>General Fund</u>: This is the District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.

<u>Special Revenue Funds</u>: These funds account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes. Special revenue funds include the following:

- <u>Special Aid Fund</u>: Used to account for proceeds received from the State and Federal grants that are restricted for specific educational programs.
- <u>School Lunch</u>: Used to account for child nutrition activities whose funds are restricted as to use.
- <u>Miscellaneous Special Revenue</u>: Used to account for and report those revenues that are restricted and committed to expenditures for specified purposes.
- <u>Public Library Fund:</u> Used to account for and report transactions of a library established and supported in whole or in part by real property taxes.

<u>Capital Projects Funds</u>: These funds are used to account for the financial resources used for acquisition, construction, or major repair of capital facilities. For these funds, each capital project is assessed to determine whether it is a major or non-major fund. Those capital projects that are determined to be major are reported in separate columns in the financial statements. Those that are determined to be non-major are reported in the supplemental schedules either separately or in the aggregate.

<u>Debt Service Fund</u>: This fund accounts for the accumulation of resources and the payment of principal and interest on long-term general obligation debt of governmental activities. When a capital asset is sold and all or a portion of the bonds used to finance the capital asset are outstanding, this fund must be used to account for the proceeds from the sale of the capital asset up to the balance of related bonds outstanding.

The District reports the following fiduciary funds:

<u>Fiduciary Fund</u>: Fiduciary activities are those in which the District acts as trustee or agent for resources that belong to others. These activities are not included in the District-wide financial statements, because their resources do not belong to the District, and are not available to be used. There are two classes of fiduciary funds:

Private purpose trust funds: These funds are used to account for trust arrangements in which principal and income benefits annual third party awards and scholarships for students. Established criteria govern the use of the funds and members of the District or representatives of the donors may serve on committees to determine who benefits.

Agency funds: These funds are strictly custodial in nature and do not involve the measurement of results of operations. Assets are held by the District as agent for various student groups or extra-classroom activity funds and for payroll or employee withholding.

### D) Measurement focus and basis of accounting:

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of the transactions or events for recognition in the financial statements.

The District-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes

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### Hadley-Luzerne Central School District Notes to Financial Statements For the Year Ended June 30, 2019

place. Non-exchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within 90 days after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

E) Property taxes:

Real property taxes are levied annually by the Board of Education no later than September 1, 2018 and become a lien on September 1, 2018. Taxes are collected during the period September 1, 2018 to November 2, 2018.

Uncollected real property taxes are subsequently enforced by the County in which the District is located. The County pay an amount representing uncollected real property taxes transmitted to the County for enforcement to the District no later than the following April 1.

F) Restricted resources:

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the District's policy concerning which to apply first varies with the intended use, and with associated legal requirements, many of which are described elsewhere in these Notes.

### G) Interfund transactions:

The operations of the District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowings. The District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditures and revenues to provide financing or other services.

In the district-wide statements, the amounts reported on the Statement of Net Assets for interfund receivables and payables represent amounts due between

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different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between the funds, with the exception of those due from or to the fiduciary funds,

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the District's practice to settle these amounts at a net balance based upon the right of legal offset.

Refer to Note 12 for a detailed disclosure by individual fund for interfund receivables, payables, expenditures and revenues activity.

### H) Estimates:

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The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenues and expenses during the reported period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, potential contingent liabilities and useful lives of long-lived assets.

#### I) Cash (and cash equivalents)/Investments:

The District's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

New York State law governs the District's investments policies. Resources must be deposited in FDIC-insured commercial banks or trust companies located within the State. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and Districts.

Investments are stated at fair value.

J) Receivable (or Accounts receivable):

Receivables (accounts receivable) are shown gross, with uncollectible amounts recognized under the direct write-off method. No allowance for

uncollectible accounts has been provided since it is believed that such allowance would not be material.

### K) Inventories and prepaid items:

Inventories of food in the School Lunch Fund are recorded at cost on a firstin, first-out basis, or in the case of surplus food, at stated value that approximates market. Purchases of inventoriable items in other funds are recorded as expenditures at the time of purchase, and are considered immaterial in amount.

Prepaid items represent payments made by the District for which benefits extend beyond year-end. These payments to venders reflect costs applicable to future accounting periods and are recorded as prepaid items in both the districtwide and fund financial statements. These items are recorded as assets on the statement of net assets or balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of purchase and an expense/expenditure is reported in the year the goods or services are consumed.

### L) Other assets/restricted assets:

Certain proceeds from serial bonds and bond anticipation notes as well as resources set aside for their repayment are classified as restricted assets in the district-wide financial statements and their use is limited by applicable bond covenants.

In the district-wide financial statements, bond issuance costs are capitalized and amortized over the life of the debt issue. In the funds statements these same costs are netted against bond proceeds and recognized in the period of issuance.

#### M) Capital assets:

Capital assets are reported at actual cost for acquisitions subsequent to July 1, 2003. For assets acquired prior to July 1, 2003, estimated historical costs, based on appraisals conducted by independent third-party **professionals** were used. Donated assets are reported at estimated fair market value at the time received.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	Capitalization Threshold	Depreciation Method	Estimated Useful Life
Buildings	500	Straight-Line	50 years
Building improvements	500	Straight-Line	50 years
Site improvements	500	Straight-Line	20 years
Furniture and equipment	500	Straight-Line	5-10 years
Infrastructure	500	Straight-Line	20 years

Certain infrastructure capital assets are accounted for using the modified approach permitted for eligible assets under GASB 34. The modified approach requires that an asset management system be established which assures that an expenditure amount sufficient to preserve the assets in good condition for proper and efficient functioning is budgeted each year in lieu of depreciation. Accordingly, all expenditures made for those assets, other than additions and improvements that increase capacity or efficiency, are charged to expense in the period incurred instead of calculating depreciation. The school district is required to conduct a condition assessment of these assets at least once every three years.

### N) Deferred Outflows and Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The government has three items that qualify for reporting in this category. First is the deferred charge on refunding reported in the government-wide Statement of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The second item is related to pensions reported in the district-wide Statement of Net Position. This represents the effect of the net change in the District's proportion of the collective net pension asset or liability and difference during the measurement period between the District's contributions and its proportion share of total contributions to the pension systems not included in pension expense. The third item is the District contributions to the pension systems (TRS and ERS Systems) and OPEB subsequent to the measurement date. The fourth item relates to OPEB reporting in the district wide Statement of Net Position. This represents the effect of the net change in the actual and expected experience.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has three items that qualify for reporting in this category. First arises only under a modified accrual basis of accounting and is reported as unavailable revenue – property taxes. The second item is related to pensions reported in the district-wide Statement of Net Position. This represents the

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effect of the net change in the District's proportion of the collective net pension liability (ERS System) and difference during the measurement periods between the District's contributions and its proportion share of total contributions to the pension systems not included in pension expense.

### O) Unearned Revenue

The district reports unearned revenues on its statement of net position and its balance sheet. On the state of net position, unearned revenue arises when resources are received by the district before it has legal claim to them, as when grant monies are received prior to incurrence of qualifying expenditures. In subsequent periods, when the district has legal claim to resources, the liability for unearned revenues is removed and the revenue is recognized.

### P) Vested employee benefits:

Compensated absences:

Compensated absences consist of unpaid accumulated annual sick leave, vacation, and sabbatical time.

Sick leave eligibility and accumulation is specified in negotiated labor contracts, and in individual employment contracts. Upon retirement, resignation or death, employees may contractually receive a payment based on unused accumulated sick leave.

District employees granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

Consistent with GASB Statement 16, Accounting for compensated Absences, the liability has been calculated using the vesting/termination method and an accrual for that liability is included in the district-wide financial statements. The compensated absences liability is calculated based on the pay rates in effect at year-end.

In the funds statements only the amount matured liabilities is accrued within the General Fund based upon expendable and available financial resources. These amounts are expensed on a pay-as-you go basis.

### Q) Other benefits:

District employees participate in the New York State Employees' Retirement System and the New York State Teachers' Retirement System.

In addition to providing pension benefits, the District provides postemployment health insurance coverage and survivor benefits to retired

employees and their survivors in accordance with the provision of various employment contracts in effect at the time of retirement.

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Substantially all the district's employees may become eligible for these benefits if they reach normal retirement age while working for the district. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The District recognizes the cost of providing health insurance by recording its share of insurance premiums as expenditure.

### R) Short-term debt:

The District may issue Revenue Anticipation Notes (RAN) and Tax Anticipation Notes (TAN), in anticipation of the receipt of revenues. These notes are recorded as a liability of the fund that will actually receive the proceeds from the issuance of the notes. The RANs and TANs represent a liability that will be extinguished by the use of expendable, available resources of the fund.

The District may issue budget notes up to an amount not to exceed 5% of the amount of the annual budget during any fiscal year for expenditures for which an insufficient or no provision is made in the annual budget. The budget note must be repaid no later than the close of the second fiscal year succeeding the year in which the note was issued.

The District may issue Bond Anticipation Notes (BAN), in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of bonds. State law requires that BANs issued for capital purposes be converted to long-term financing within five years after the original issue date.

### S) Accrued liabilities and long-term obligations:

Payables, accrued liabilities, and long-term obligations are reported in the district-wide financial statements. In the governmental funds, payables, and accrued liabilities are paid in a timely manner and in full from current financial resources. Claims and judgments, other post-employment benefits and compensated absences that ill be paid from governmental funds, are reported as a liability in the funds financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

T) Net Position/Fund Balance:

Net Position Flow Assumption:

Sometimes the District will fund outlays for particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the district-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

#### Fund Balance Flow Assumption:

Sometimes the District will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned , and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied.

The Board has adopted a financial policy to maintain a minimum level of unrestricted fund balance (the total of the committed, assigned, and unassigned components of fund balance) in the general fund. The target level is set at the maximum allowed by law. This amount is intended to provide financial stability when economic downturns and other unexpected events occur. If fund balance falls below the minimum target level because it has been used, essentially as a "revenue" source, as dictated by current circumstances, the policy provides for action to replenish the amount to the minimum target level. Generally, replenishment is to occur within a three-year period.

### Order of Use of Fund Balance:

The District's policy is to apply expenditures against non-spendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance at the end of the fiscal year. For all funds, non-spendable fund balances are determined first and then restricted fund balances for specific purposes are determined. Any remaining fund balance amounts for funds other than the General Fund are classified as restricted fund balance. In the general fund, committed fund balance is determine next and then assigned. The remaining amounts are reported as unassigned. Assignments of fund balance cannot cause a negative unassigned fund balance.

District-wide statements: In the district-wide statements there are three classes of net positions:

Net Investment in capital assets, consists of net assets (cost less accumulated depreciation) reduced by outstanding balances of related debt obligations from the acquisition, constructions or improvements of those assets.

Restricted net position – reports net position when constraints placed on the assets are either externally imposed by creditors (such as through debt

covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position – reports all other assets that do not meet the definition of the above two classifications and are deemed to be available for general use by the District.

### Fund Statements:

**Non-spendable fund balance** – Includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Non-spendable fund balance includes the inventory recorded in the School Lunch Fund of \$9,344.

**Restricted** – includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. All encumbrances of funds other than the General fund are classified as restricted fund balance. The School District can established the following restricted fund balances:

#### Capital Reserve

Capital Reserve (Education Law §3651) is used to pay the cost of any object or purpose for which bonds may be issued. The creation of a capital reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve, the ultimate amount, its probable term and the source of the funds. Expenditure may be made from the reserve only for a specific purpose further authorized by the voters. The form for the required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot are set forth in §3651 of the Education Law. This reserve is accounted for in the General Fund.

#### Repair Reserve

Repair Reserve (GML §6-d) is used to pay the cost of repairs to capital improvements or equipment, which repairs are of a type not recurring annually. The Board of Education without voter approval may establish a repair reserve fund by a majority vote of its members. Voter approval is required to fund this reserve (Opinion of the New York State Comptroller 81-401). Expenditures from this reserve may be made only after a public hearing has been held, except in emergency situations. If no hearing is held, the amount expended must be repaid to the reserve fund over the next two subsequent fiscal years. This reserve is accounted for in the General Fund.

### Workers' Compensation Reserve

Workers' Compensation Reserve (GML §6-j) is used to pay for compensation benefits and other expenses authorized by Article 2 of the Workers'

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Compensation Law, and for payment of expenses of administering this selfinsurance program. The reserve may be established by Board action, and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. The reserve is accounted for in the General Fund.

#### Unemployment Insurance Reserve

Unemployment Insurance Reserve (GML §6-m) is used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund. This reserve is accounted for in the General Fund.

### Reserve for Tax Reduction

Reserve for Tax Reduction (Education Law §1604(36) and §1709(37)) is used for the gradual use of the proceeds of the sale of school district real property where such proceeds are not required to be placed in a mandatory reserve for debt service. Specifically, the District is permitted to retain the proceeds of the sale for a period not to exceed ten years, and to use them during that period for tax reduction. The reserve is accounted for in the General Fund.

#### Reserve for Debt Service

Mandatory Reserve for Debt Service (GML §6-I) is used to establish a reserve for the purpose of retiring the outstanding obligations upon the sale of District property or capital improvement that was financed by obligations that remain outstanding at the time of sale. The funding of the reserve is from the proceeds of the sale of District property or capital improvement. The reserve is accounted for in the Debt Service Fund.

#### Insurance Reserve

Insurance Reserve is used to pay liability, casualty and other types of losses, except losses incurred for which the following types of insurance may be purchased: life, accident, health, annuities, fidelity and surety, credit, title residual value and mortgage guarantee. In addition, this reserve may not be used for any purpose for which a special reserve may be established pursuant to law (for example, for unemployment compensation insurance). The reserve may

be established by Board action, and funded by budgetary appropriations, or such other funds as may be legally appropriated. There is no limit on the amount that may be accumulated in the Insurance Reserve; however, the annual contribution to this reserve may not exceed the greater of \$33,000 or 5% of the budget. Settled or compromised claims up to \$25,000 may be paid from the reserve without judicial approval. The reserve is accounted for in the General Fund.

#### Property Loss Reserve and Liability Reserve

Property Loss Reserve and Liability Reserve (Education Law §1709(8) (c)) are used to pay for property loss and liability claims incurred. Separate funds for property loss and liability claims are required, and these reserves may not in total exceed 3% of the annual budget or \$15,000, whichever is greater. This type of reserve fund may be utilized only by school districts, except city school districts with a population greater than 125,000. These reserves are accounted for in the General Fund.

### Tax Certiorari Reserve

Tax Certiorari Reserve (Education Law §3651.1-a) is used to establish a reserve fund for tax certiorari and to expend from the fund without voter approval. The monies held in the reserve shall not exceed the amount that might reasonably be deemed necessary to meet anticipated judgments and claims arising out of tax certiorari proceedings. Any resources deposited to the reserve which are not expended for tax certiorari proceedings in the year such monies are deposited must be returned to the General Fund on or before the first day of the fourth fiscal year after deposit of these monies. The reserve is accounted for in the General fund.

#### Reserve for Insurance Recoveries

Reserve for Insurance Recoveries (Education Law §1718(2)) is used at the end of the fiscal year to account for unexpended proceeds of insurance recoveries. They will be held there pending action by the Board on their disposition. This reserve will not be used if the insurance recovery is expended in the same fiscal year in which it was received. The reserve is accounted for in the General Fund.

#### Employee Benefit Accrued Liability Reserve

Reserve for Employee Benefit Accrued Liability (GML §6-p) is used to reserve funds for the payment of accrued employee benefit due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. The reserve is accounted for in the General Fund.

### **Retirement Contribution Reserve**

Retirement Contribution Reserve (GML §6-r) is used for the purpose of financing retirement contributions. The reserve must be accounted for separate and apart from all other funds and a detailed report of the operation and condition of the fund must be provided by the Board.

### **Restricted Fund Balance includes the following:**

General Fund		
Capital	\$	0
Debt Service		0
Employee Benefit Accrued Liability	520.3	72
Teacher Retirement Reserve	682,8	
Repairs	103,5	81
Retirement Contributions	1,093,0	80
Tax Certiorari	285,9	83
Uncollected Taxes in a City School District		0
Unemployment Insurance	52,2	64
Worker's Compensation	572,6	36
Capital Fund*		
Debt Service Fund*		0
Special Aid Fund*		0
School Lunch Fund*		0
Total restricted funds	\$3,310,7	24_

\*includes remaining fund balance in these funds not otherwise classified as non spendable, committed or assigned.

**Committed** – includes amounts that can only be used for the specific purposes pursuant to constraints imposed by formal action of the school districts highest level of decision making authority, i.e., the Board of Education. The School District has no committed fund balances as of June 30, 2019.

Assigned – Includes amounts that are constrained by the school district's intent to be used for specific purposes, but are neither restricted nor committed. All encumbrances of the General fund are classified as Assigned Fund Balance in the General Fund. Encumbrances reported in the General Fund amounted to \$70,682. The district also designated funds to the subsequent year in the amount of \$1,216,332.

**Unassigned** Includes all other General Fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the District and could report a surplus or deficit. In funds other than the general fund, the unassigned classification is used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted or assigned. In accordance with state guidelines, unassigned fund balance in the general fund includes the following reserve:

### Reserve for Tax Reduction

Reserve for Tax Reduction (Education Law §1604(36) and §1709(37)) is used for the gradual use of the proceeds of the sale of District real property where such proceeds are not required to be placed in a mandatory reserve for debt service. Specifically, the District is permitted to retain the proceeds of the sale for a period not to exceed ten years, and to use them during that period for tax reduction. The reserve is accounted for in the general fund.

### Unassigned Fund Balance:

NYS Real Property Tax Law 1318 limits the amount of unexpended surplus funds a school district can retain to no more than 4% of the school District's budget for the General Fund for the ensuing fiscal year. Non-spendable and restricted fund balance of the General Fund are excluded from the 4% limitation. Amounts appropriated for the subsequent year and encumbrances are also excluded from the 4% limitation.

### U) New Accounting Standards

The District has adopted and implemented the following (all) current Statements of the Governmental Accounting Standards Board (GASB) that are applicable as of June 30, 2019:

GASB has issued statement No. 83, Certain Asset Retirement Obligations	Effective for the year ending June 30, 2019
GASB has issued statement No. 88, Certain Disclosures Related to Debt, Including Direct Borrowing and Direct Placements	

### V) Future Changes in Accounting Standards

GASB has issued statement No. 84, Fiduciary Activities	Effective for the year ending June 30, 2020
GASB has issued statement No. 87, Leases	Effective for the year ending June 30, 2021
GASB has issued statement No. 89, Accounting for Interest Cost Incurred Before the End of a Construction Period	Effective for the year ending June 30, 2021
GASB has issued statement No. 91, Conduct Debt Obligations	Effective for the year ending June 30, 2022

The school district will evaluate the impact each of these pronouncements may have on its financial statements and will implement them as applicable and when material.

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### <u>Note 2 – Explanation of certain differences between governmental fund</u> statements and District-wide statements:

Due to the differences in the measurement focus and basis of accounting used in the governmental fund statements and the District-wide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic focus of the Statement of Activities, compared with the current financial resources focus of the governmental funds.

A) Total fund balances of governmental funds vs. net positions of governmental activities:

Total fund balances of the District's governmental funds differ from "net positions" of governmental activities reported in the Statement of Net Positions. This difference primarily results from the additional long-term economic focus of the Statement of Net Positions versus the solely current financial resources focus of the governmental fund Balance Sheets.

B) Statement of Revenues, Expenditures and Changes in Fund Balance vs. Statement of Activities:

Differences between the governmental funds Statement of Revenues, Expenditures and Changes in Fund Balance and the Statement of Activities fall into one of three broad categories. The amounts shown below represent:

i) Long-term revenue differences:

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Long-term revenue differences arise because governmental funds report revenues only when they are considered "available", whereas the Statement of Activities reports revenues when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis, whereas the accrual basis of accounting is used on the Statement of Activities.

ii) Capital related differences:

Capital related differences include the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the Statement of Activities, and the difference between recording an expenditure for the purchase of capital items in the governmental fund statements and depreciation expense on those items as recorded in the Statement of Activities.

(iii) Long-term debt transaction differences:

Long-term debt transaction differences occur because both interest and principal payments are recorded as expenditures in the governmental

fund statements, whereas interest payments are recorded in the Statement of Activities as incurred, and principal payments are recorded as a reduction of liabilities in the Statement of Net Positions.

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iv) Pension differences:

Pension differences occur as a result of changes in the District's proportion of the collective net pension asset/liability and differences between the District's contributions and its proportionate share of the total contributions to the pension systems

v) OPEB difference:

OPEB differences occur as a result of changes in the District's total OPEB liability and differences between the District's contributions and OPEB expense.

### Note 3 – Changes in accounting principles:

For the fiscal year ended June 30, 2018, the District implemented GASB Statement No. 75, Accounting and Financial Reporting for Postemployment benefits Other Than Pensions. The implementation of the statement requites District's to report Other Post-Employment Benefits (OPEB) liabilities, OPEB expenses, deferred outflow of resources and deferred inflow of resources related to OPEB. See note 27 for the financial statement impact of the implementation of the statement.

### Note 4 - Stewardship, compliance, and accountability:

### **Budgets**

The District administration prepares a proposed budget for approval by the Board of Education for the following governmental funds for which legal (appropriated) budgets are adopted:

The voters of the District approved the proposed appropriation budget for the General Fund.

Appropriations are adopted at the program line item level.

Appropriations established by the adoption of the budget constitute a limitation on expenditures (and encumbrances), which may be incurred. Appropriations lapse at the end of the fiscal year unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved by the as a result of selected new revenue sources not included in the original budget (when permitted by law). These supplemental appropriations may occur subject to legal restrictions, if the Board approves them because of a need that exists which was not

### Hadley-Luzerne Central School District Notes to Financial Statements For the Year Ended June 30, 2019

determined at the time the budget was adopted. No supplemental appropriations occurred during the year.

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year increased by the amount of encumbrances carried forward from the prior year.

Budgets are established and used for individual capital project funds expenditures as approved by a specific referendum of the District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

#### Encumbrances

Encumbrances accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts, and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of year --ends are presented as reservations of fund balance and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time, as the liability is incurred or the commitment is paid.

The District's unreserved undesignated fund balance was in excess of the New York State Real Property Tax Law §1318 limit, which restricts it to an amount not greater than 4% of the District's budget for the upcoming school year. The district plans to address this by continuing to appropriate a responsible amount of fund balance annually to reduce the tax burden on its constituents.

## <u>Note 5 – Cash (and cash equivalents)</u> Custodial credit, concentration of credit, interest rate and foreign currency risks:

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. While the District does not have a specific policy for custodial credit risk, New York State statutes govern the District's investment policies, as discussed previously in these Notes. Governmental Accounting Standards Board Statement #40 directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance, and the deposits are either:

Uncollateralized

\$ 0

Collateralized with securities held by the pledging financial institution, or its trust department or agent.

\$11,744,354

Restricted cash represents cash and cash equivalents where use is limited by legal requirements. These assets represent amounts required by statute to be reserved

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### Hadley-Luzerne Central School District Notes to Financial Statements For the Year Ended June 30, 2019

for various purposes. Restricted cash as of year-end includes \$2,877,844 within the governmental funds and \$173,892 in the fiduciary funds.

### Investment and Deposit Policy

The District follows an investment and deposit policy, the overall objective of which is to adequately safeguard the principal amount of funds invested or deposited; conformance with Federal, state and other legal requirements; and provide sufficient liquidity of invested funds in order to meet obligations as they become due. Oversight of investment activity is the responsibility of the Business Administrator of the District.

### Interest Rate Risk

Interest rate risk is the risk that the fair value of investments will be affected by changing interest rates. The District's investment policy does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

### Credit Risk

The District's policy is to minimize the risk of loss due to failure of an issuer or other counterparty to an investment to fulfill its obligations. The District's investment and deposit policy authorizes the reporting entity to purchase the following types of investments:

- Interest bearing demand accounts
- Certificates of deposit
- Obligations of the United States Treasury and United States agencies.
- Obligations of New York State and it localities

### Custodial Credit Risk

Custodial credit risk is the risk that in the event of a failure of a depository financial institution, the reporting entity may not recover its deposits. In accordance with the District's investment and deposit policy, all deposits of the District including interest bearing demand accounts and certificates of deposit, in excess of the amount insured under the provisions of the Federal Deposit Insurance Act (FDIC) shall be secured by a pledge of securities with an aggregate value equal to 100% of the aggregate amount of deposits. The District restricts the securities to the following eligible items:

- Obligations issued, fully insured or guaranteed as to the payment of principal and interest, by the United States Treasury and United States agencies.
- Obligations issued or fully insured or guaranteed by New York State and its localities.
- Obligations issued by other than New York State rated in one of the three highest rating categories by at least one nationally recognized statistical rating organizations.

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### Note 6 - Investments:

The District did not participate in any multi-municipal cooperative investment pool agreement, pursuant to New York General Municipal Law Article 5-G, § 119-0, as of the year ended June 30, 2019.

### Note 7 - Receivables

Receivables at year-end for individual major funds and nonmajor funds, including the applicable allowances for uncollectible accounts, are as follows:

		Gov				
Description		General	Special Aid	Nonmajor	32 <u> </u>	Total
Accounts Receivable	\$	41,083	0	2,110	\$	43,193
Due from State and Federal		234,911	362,954	15,834		613,699
Due from other governments	-	380,229	0	0	_	380,229
Total	\$_	656,223	362,954	17,944	\$	1,037,121

District management has deemed the amounts to be fully collectible.

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### Note 8 - Capital assets:

Capital asset balances and activity for the year ended June 30, 2019 were as follows:

	Beginning Balance	Additions	Retirements/ Reclassifications	Ending Balance
Governmental activities:		·	· · · · · · · · · · · · · · · · · · ·	
Capital assets that are not depreciated: Land Total nondepreciable historical cost	\$ <u>1,352,485</u> \$ <u>1,352,485</u>	0	\$0	\$ <u>1,352,485</u> <u>1,352,485</u>
Capital assets that are depreciated: Buildings Furniture and equipment Total depreciable historical cost	\$ 14,663,480 \$ 6,538,426 21,201,906	0 297,451 297,451	\$ 0 0 0	\$ 14,663,480 6,835,877 21,499.357
Less accumulated depreciation: Buildings Furniture and equipment Total accumulated depreciation Total depreciable historical cost, net	\$ 7,967,588 \$ 5,083,336 13,050,924 \$ 8,150,982 \$	400,930 134,526 535,456 (238,005)	\$ 0 0 0 \$ 0	<pre>\$ 8,368,518 5,217,862 13,586,380 \$ 7,912,977</pre>
Governmental functions as follows: Depreciation not charged to a specific function	\$ \$	535,456 535,456		
<u>Note 9– Short-term deb</u>				
Interest on short-	term debt for the year	was compose	ed of:	
I	nterest paid	\$ 13,1	101	
I	ess interest accrued in the prior year		0	
	Plus interest accrued in the current year		0	
24	Fotal expense	\$ <u>13,</u>	101	

Transactions in short-term debt for the year are summarized below:

		Interest		Beginning					Ending
	Maturity	Rate		Balance	Issued	_	Redeemed		Balance
BAN	8/3/18	1.7468%	<b>\$</b>	750,000	\$ 0	\$	750,000	\$	0
BAN	7/16/19	3.0%		0	809,005		0		809,005
BAN	5/1/20	3.0%		0	8,173,406		0		8,173,406
		Totals	\$_	750,000	\$ 8,982,411	\$	750,000	\$_	8,982,411

### Note 10- Long-term debt:

In the fund financial statements, governmental funds recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Further, the unmatured principal of general long-term debt does not require current appropriation and expenditure of governmental fund financial resources.

Long-term liability balances and activity for the year are summarized below:

-	Beginning Balance		Issued	Redeemed	 Ending Balance		Amounts Due Within One Year
Government Activities: Bonds and notes payable: General obligation debt: Serial Bonds	\$ 3,160,000	\$	0	\$ 1,300,000	\$ 1,860,000	\$	185,000
Total bonds & notes payable	\$3,160,000	_ \$ _	0	\$ 1,300,000	\$ 1,860,000	\$_	185,000
Other liabilities: Interest payable to maturity Retirees health insurance Compensated absences Other long term debt (EPC)	\$	\$	9,743,233 166,689 0	\$ 129,695 0 0 69,894	\$ 414,458 43,665,490 377,908 708,781	\$	80,261 0 0 0
Total other liabilities	\$	\$_	9,909,922	\$ 199,589	\$ 45,166,637	\$_	80,261
Total long-term liabilities	\$	_ \$_	9,909,922	\$ 1,499,589	\$ 47,026,637	\$_	265,261

### The following is a summary of the maturity of long-term indebtedness:

Description of Issue	Issue Date	Final Maturity	Interest Rate	Outstanding at year end
\$2,355,00 Serial Bond \$359,755 Serial Bond	09/15/14 08/15/10	2029 2029	1.94% 2.48%	\$ 1,700,000 160,000
Total				\$ 1,860,000
Energy Performance Contract	12/12/02	2024	3.92%	\$ 708,781

	Principal Interest		Total		
Fiscal Year Ended June 30,					
2020	\$ 185,000	\$	53,144	\$	238,144
2021	190,000		47,963		237,963
2022	190,000		42,663		232,663
2023	205,000		37,237		242,237
2024	205,000		31,237		236,237
2025-202 <del>9</del>	885,000		78,162		963,162
Total	\$ 1,860,000 \$	1	290,406	\$	2,150,406

Interest on long-term	debt for the	year was	composed of:
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Interest paid	\$	108,501
Less interest accrued in the prior year		0
Plus interest accrued in the current year	-	0
Total expense	\$_	108,501

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### Note 11 – Pension plans:

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General Information:

The District participates in the New York State Employees' Retirement System (NYSERS). These are cost-sharing multiple employer public employee retirement systems. The Systems offer a wide range of plans and benefits, which are related to years of service and final average salary, vesting of retirement benefits, death and disability.

Provisions and administration:

A 10-member Board of Trustees of the New York State Teachers' Retirement Board administers TRS. TRS provides benefits to plan members and beneficiaries as authorized by the Education Law and the New York State Retirement and Social Security Law (NYSRSSL). Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York Public Schools and BOCES who elected to participate in TRS. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. TRS issues a publicly available financial report that contains financial statements and required supplementary information. The report may be obtained by writing to NYSTRS, 10 Corporate Woods Drive, Albany, New York 12211-2395 or by referring to the TRS Comprehensive Annual Financial report, which can be found on the System's website at www.nystrs.org.

ERS provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. NYSRSSL govern obligations of employees and employees to contribute, and benefits to employees. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. ERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to NYSERS, Office of the State Comptroller, 110 State Street, Albany, New York 12244 or by referring to the ERS Comprehensive Annual Report, which can be found at www.osc.state.ny.us/retire/publications/index.php.

### Funding policies:

The Systems are noncontributory except for employees who joined after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3.0% to

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3.5% of their salary for their entire length of service. In addition, employee contribution rates under ERS tier VI vary based on a sliding salary scale. For TRS, contribution rates are established annually by the New York State Teachers' Retirement Board pursuant to Article 11 of the Education Law. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions for the ERS' fiscal year ended March 31. The District paid 100% of the required contributions as billed by the TRS and ERS for the current year and each of the two preceding years.

The District's share of the required contributions for the current year and two preceding years based on covered payroll paid for the District was:

	-	NYSTRS	 NYSERS
2019	\$	728,525	\$ 241,632
2018		699,845	237,482
2017		750,403	220,551

Since 1989, the NYSERS billings have been based on Chapter 62 of the Laws of 1989 of the State of New York. The legislation requires participating employers to make payments on a current basis, while amortizing existing unpaid amounts relating to the System's fiscal years ending March 31, 1988 and 1989 over the 17 year period, with an 8.75% interest factor added. Local governments were given the option to prepay this liability, which the District exercised. As a result, the total unpaid liability at the end of the year was \$0.

The State Legislature authorized local governments to make available retirement incentive programs with estimated total costs of \$0. Of which \$0 was charged to expenditures in the governmental Funds in the current fiscal year.

### PENSION LIABILITIES, PENSION EXPENSE, AND DEFERED OUTFLOWS OF RESOURCES AND DEFERED INFLOWS OF RESOURCES RELATED TO PENSIONS

At June 30, 2018, the District reported the following asset/(liability) for its proportionate share of the net pension asset /(liability) for each of the Systems. The net pension asset/(liability) was measured as of March 31, 2019 for ERS and June 30, 2018 for TRS. The total pension asset/(liability) used to calculate the net pension asset/(liability) was determined by an actuarial valuation. The District's proportion of the net pension asset/(liability) was based on a projection of the District's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the ERS and TRS Systems in reports provided to the District.

	<u>ERS</u>	<u>TRS</u>
Actuarial valuation date	3/31/2019	6/30/2018
Net pension asset/(liability)	\$ (378,237)	\$ 758,080
District's portion of the Plan's total		
net pension asset/(liability)	0.0053383 %	0.041923 %

For the year ended June 30, 2019, the District's recognized pension expense of \$ 263,024 for ERS and the pension expense of \$ 587,454 for TRS. At June 30, 2019 the District's reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources				Def	erred inflow	Resources	
		ERS		TRS		<u>ERS</u>		<u>TRS</u>
Differences between expected and actual experience	\$	74,483	\$	566,507	\$	25,390	\$	102,616
Changes of assumptions	\$	95,073	\$	2,649,986	\$	-	\$	-
Net difference between projected and actual earnings on pension plan investments	5\$	-	\$	-	\$	97,076	\$	841,526
Changes in proportion and differnces between the District's contributions and proportionate share of contributions	\$	57,735	\$	87,595	\$	3,559	\$	114,580
District's contributions subsequent to the measurement date	\$	67,585	\$	780,267	\$	-	\$	<u> </u>
Total	\$	294,876	\$	4,084,355	\$	126,025	\$	1,058,722

District contributions subsequent to the measurement date which will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	<u>ERS</u>	<u>TRS</u>
Year ended:		
2019	\$ -	\$ 758,960
2020	\$ 94,427	\$ 515,004
2021	\$ (59,722)	\$ 53,517
2022	\$ 5,668	\$ 513,218
2023	\$ 60,892	\$ 340,040
Thereafter	\$ -	\$ 64,627

### **ACTUARIAL ASSUMPTIONS**

The total pension liability as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liability to the measurement date. The actuarial valuations used the following actuarial assumptions:

	ERS	TRS
Measurement date	March 31, 2019	June 30, 2018
Actuarial valuation date	April 1, 2019	June 30, 2017
Interest rate	7.0%	7.25%
Salary scale	3.80%	1.90% - 4.72%
Decrement tables	April 1, 2010 -	July 1, 2009 -
	March 31, 2015	June 30, 2014
	System's Experience	System's Experience
Inflation rate	2.50%	2.30%
Projected Cost of Living Adjustments	1.3% annually	1.5% annually

For TRS, annuitant mortality rates are based on July1, 2009 – June 30, 2017 System's experience with adjustments for mortality improvements based on the Society of Actuaries' Scale AA. For ERS, annuitant mortality rates are based on the April 1, 2010 – March 31, 2015 System's experience with adjustments for mortality improvements based on the Society of Actuaries' Scale MP-2014.

For TRS, the actuarial assumptions used in the June 30, 2015 valuation are based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014. For ERS, the actuarial assumptions used in the April 1, 2016 valuation are based on the results of an actuarial experience study for the period April 1, 2010 – March 31, 2015.

The long term rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by each the target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are summarized below:

ERS	Target Allocation	Long-term expected <u>Real rate of return*</u>
	<u>2019</u>	<u>2019</u>
Asset Class:		
Domestic equities	36%	4.55%
International equities	14	6.35
Private Equity	10	7.50
Real estate	10	5,55
Absolute return strategies	2	3.75
Opportunistic portfolio	3	5.68
Real assets	3	5.29
Bonds and mortgages	17	. 1.31
Cash	1	(0.25)
Inflation-Indexed bonds	4	1.25
Total	<u>100%</u>	

\* Real rates of return are net of the long-term inflation assumption of 2.25% for 2019.

		Long-term expected
TRS	Target Allocation	Real rate of return*
	<u>2019</u>	<u>2019</u>
Asset Class:		
Domestic equities	33%	5.8%
International equities	16	7.3
Real estate	11	4.9
Private equities	8	8.9
Total equities	72	
Domestic fixed income securities	16	1.3
Global fixed income securities	2	.09
High-yield fixed income securities	1	3.5
Mortgages	7	2.8
Short-term	1	.3
Private Debt	1	6.8
Total fixed income	28	
Total	<u> 100%  </u>	

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### Hadley-Luzerne Central School District Notes to Financial Statements For the Year Ended June 30, 2019

### DISCOUNT RATE

The discount rate used to calculate the total pension liability was 7.0% for ERS and 7.25% for TRS. The projection of cash flows used to determine the discount rate assumes that contributions form plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### SENISITIVITY OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY TO THE DISCOUNT RATE ASSUMPTION

The following presents the District's proportionate share of the net pension asset(liability) as of June 30,2018 calculated using the discount rate of 7.0% for ERS and 7.25% for TRS, as well as what the District's proportionate share of the net pension asset/(liability) would be if it were calculated using a discount rate that is 1-percentagepoint lower (6.0% for ERS and 6.25% for TRS) or 1-percentagepoint higher (8.0% for ERS and 8.25% for TRS) than the current rate :

ERS

	1%	Current	1%
	Decrease	Assumption	Increase
	(6.0%)	(7,0%)	<u>(8.0%)</u>
Employer's proportionate share Of the net pension asset (liability)	\$(1,853,707)	\$ 378,236	\$ 693,251
TRS	1%	Current	1%
	Decrease	Assumption	Increase
	(6.25%)_	(7.25%)	(8.25%)
Employer's proportionate share Of the net pension asset (liability)	\$ (5,208,132)	\$ 758,080	\$ 5,756,107

### PENSION PLAN FIDUCIARY NET POSITION

The components of the current-year net pension asset/(liability) of the employers as of the respective valuation dates, were as follows:

			(D	ollars in Thousands	)	
		ERS		TRS		Total
Valuation date	Ma	rch 31, 2019		June 30, 2018		
Employers' total pension	\$	(378,236)	\$	758,080	\$	379,844
Plan Net Poltion	\$	-	\$	-	\$	-
Employers' net pension	\$	(378,236)	\$	758,080	\$	379,844

### PAYABLES TO THE PENSION PLAN

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31<sup>st</sup>. Accrued retirement contributions as of June 30, 2019 represent the projected employer contribution for the period of April 1, 2019 through June 30, 2019 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2019 amounted to \$67,585.

For TRS, employer and employee contributions for the fiscal year ended June 30, 2018 are paid to the System in September, October and November 2019 through a state aid intercept. Accrued retirement contributions as of June 30, 2018 represent employee and employer contributions for the fiscal year ended June 30, 2019 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2019 amounted to \$780,267.

### Note 12 – Interfund balances and activity:

		Interfund				It	nter	fund
		Receivable		Payable		Revenue		Expenditure
General Fund Special Aid Funds School Lunch Fund Debt Service Fund Capital Funds	\$	1,363,020 0 24,841 0 0	\$	19,774 571,348 206,815 0 532,200	\$	0 20,612 20,250 0 250,000	\$	290,862 0 0 0 0
Total government activities	,	1,387,861		1,330,137	,	290,862		290,862
Fiduciary Agency Fund	\$	0	\$_	57,724	\$	0	\$	0
Totals	\$	1,387,861	\$_	1,387,861	\$	290,862	\$	290,862

Interfund receivables and payables, other than between governmental activities and fiduciary funds, are eliminated on the Statement of Net Positions.

All interfund payables are expected to be repaid within one year.

### Note 13 - Postemployment (health insurance) Benefits/ Prior period adjustment:

### A. General Information about the OPEB Plan

*Plan Description* – The District's defined benefit OPEB plan, provides OPEB for all permanent full-time general and public safety employees of the District. The plan is a single-employer defined benefit OPEB plan administered by the District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the District Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

*Benefits Provided* – The District provides healthcare and life insurance benefits for retirees and their dependents. The benefit terms are dependent on which contract each employee falls under. The specifics of each contract are on file at the District offices and are available upon request.

*Employees Covered by Benefit Terms* – At June 30, 2019, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	128
Inactive employees entitled to but not yet receiving benefit payments	0
Active employees	180
	308

### B. Total OPEB Liability

The District's total OPEB liability of \$43,665,490 was measured as of June 30, 2019 and was determined by an actuarial valuation as of that date.

Actuarial Assumptions and Other Inputs – The total OPEB liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.20%
Salary Increases	3.00%, average
Discount Rate	3.87%
Healthcare Cost Trend Rates	8.0% for 2019, decreasing 0.5% per year to an ultimate rate of 5.0% for 2025 and later years
Retirees' Share of Benefit-Related Costs	Based on contractual agreement

The discount rate was based on Bond Buyer GO-20 municipal bond index.

Morality rates were based on RP-2014 mortality table, as appropriate, with adjustments for mortality improvements based on Scale MP-2014.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2016 – June 30, 2017.

C. Changes in the Total OPEB Liability

Balance at June 30, 2019	\$33,922,257
Changes for the Year-	
Service Cost	972,525
Interest	1,212,815
Changes of benefit terms	(5,346,391)
Differences between expected and actual experience	15,548,548
Changes in assumptions or other inputs	(1,202,812)
Benefit payments	(1,438,451)
Net Changes	9,943.233
Balance at June 30, 2019	\$ 43,665,490

Changes of benefit terms reflect.

Changes of assumptions and other inputs reflect a change in the discount rate from 3.60% in 2018 to 3.87% in 2019.

Sensitivity of the Total OPEB liability to Changes in the Discount Rate – The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.87%) or 1 percentage point higher (4.87%) than the current discount rate:

	_	1% Decrease	Discount Rate	1% Increase	
Total OPEB Liability	\$_	48,376,993	\$	43,665,490	\$ 38,940,638

Sensitivity of the Total OPEB Liability to Change in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (7%) or 1 percentage point higher (8%) than the current healthcare cost trend rate:

	_	Healthcare						
		1% Decrease (starts at 7%)		Trend Rate (starts at 8%)		1% Increase (starts at 9%)		
Total OPEB Liability	\$_	38,975,080	\$	43,665,490	\$	48,259,975		

D. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2019, the District recognized negative OPEB expense of \$832,446. At June 30, 2019 the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		Deferred Outflows of Resources	Deferred Inflows of Resources		
Difference between expected and actua experience	il \$	15,548,548	\$ 0		
Changes of assumptions or other inputs Changes in Benefit Terms		0	(4,967,297) (5.349.391)		
Contributions subsequent to the measurement period	e	1,481,605	 Ó		
Total	\$	17,030,153	\$ (10,316,688)		

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30, 2019	 Amount
2019 2020	\$ (1,536,180) 2,331,606
2021 2022	2,331,606 3,586,433
2023+	 0
	\$ 6,713,465

### Note 14 – Risk management:

### General

The District is exposed to various risks of loss related to torts, theft, damage, injuries, errors and omissions, natural disasters, and other risks. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past two years.

### **Consortiums and Self Insured Plans**

The District participates in Washington, Saratoga, Warren, Hamilton, and Essex Countles BOCES, a risk-sharing pool, to insure Workers' Compensation claims. This is a public entity risk pool crested under Article 5 of the Workers' Compensation Law, to finance liability and risks related to Workers' Compensation claims. The District share of the liability for unbilled and open claims is \$0.

### Note 15 – Commitments and contingencies:

The District has received grants, which are subject to audit by agencies of the State and federal governments. Such audits may result in disallowances and a request for a return of funds. Based on prior audits, the district's administration believes disallowances, if any, will be immaterial.

### Note 16 – Lease obligations (operating leases):

The District had no lease obligations for the year ended June 30, 2019.

### Note 17 - Donor-restricted endowments:

The District had no donor-restricted endowments for the year ended June 30, 2019.

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### Note 18 - On-behalf-of payments:

During the year, the District made direct payments to a third party (or received payments from another government) for fringe benefits and salaries of another legally separate entity, in the aggregate amount of \$0.

### Note 19 – Tax abatements:

The District had no tax abatements for the year ended June 30, 2019.

### Note 20 - Overpayments:

The District had no overpayments for the year ended June 30, 2019.

### Note 21 - Related party transactions:

The District had no related party transactions for the year ended June 30, 2019.

### Note 22 - Discretely presented component units:

The District has no component units.

### Note 23 - Derivatives not reported at fair value on the Statement of Net Positions:

The Districts had no derivatives not reported at fair value for the year ended June 30, 2019.

### Note 24 - Impairment losses and insurance recoveries:

The District had no impairment losses or insurance recoveries for the year ended June 30, 2019.

### Note 25 - Subsequent events:

The District has no subsequent events to disclose.

### Note 26 - Real Estate held as investments by endowments:

The District has no real estate held as investments by endowments to disclose.

### Note 27 – Prior Period Adjustments:

For the fiscal year ending June 30, 2018, the District implemented GASB Statement No. 75 Accounting and Financial Reporting for Postemployment Benefits other than Pensions. The implementation of Statement No. 75 resulted in a prior period adjustment of \$15,292,954.

JENKINS, BEECHER & BETHEL, LLP CERTIFIED PUBLIC ACCOUNTANTS

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The Board of Education Hadley-Luzerne Central School Lake Luzerne, NY 12846

### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the government activities and each major fund of Hadley-Luzerne Central School District (the "District"), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated October 10, 2019.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a significant deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify ant deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of this Report

This report is intended solely to describe the scope of our testing of internal control and compliance and results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

October 10, 2019

Jenkis, Beerker + Bethel LLP

### JENKINS, BEECHER & BETHEL, LLP

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#### **INDEPENDENT AUDITOR'S REPORT**

The Board of Education Hadley-Luzerne Central School District

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Hadley-Luzerne Central School District Extraclassroom Activity Funds which comprise the cash and fund balances resulting from cash transactions, and the related statement of cash receipts and cash disbursements as of June 30, 2019 of the Hadley-Luzerne Central School District's Extraclassroom Activity Funds for the year ended June 30, 2019, and the related notes to the financial statements.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash receipts and cash disbursements method, an Other Comprehensive Basis of Accounting as described in Note 1; this includes determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to error or fraud.

#### Auditor's Responsibility

Our responsibility is to express an opinion on theses financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

In our opinion, the financial statements referred to above presents fairly, in all material respects, the cash and fund balances resulting from cash transactions of the Extraclassroom Activity Funds, of the Hadley-Luzerne Central School District for the year ended June 30, 2018, and the cash receipts and cash dis-

bursements for the year then ended, on the basis of accounting described in Note 1. October 10, 2019

### Hadley-Luzerne Central School Extraclassroom Activity Funds Cash Receipts and Cash Disbursements June 30, 2019

		Balance					Balance
Activities	J	June 30, 2018		Receipts Disbursen		sbursements	June 30, 2019
					-		 
Class of 2018	\$	1,658.09	\$	0.00	\$	1,658.09	\$ 0.00
Class of 2019		5,344.71		20,840.94		25,539.62	646.03
Class of 2020		6,201.09		4,665.42		5,048.63	5,817.88
Class of 2021		3,073.86		1,616.21		595.40	4,094.67
Class of 2022		0.00		5,426.34		2,810.00	2,616.34
Drama Club		332.18		553.06		188.31	696.93
Encompass		327.00		0.00		0.00	327.00
Sister Cities Club		3,522.52		19,665.53		22,292.16	895.89
Cheerleading		58.49		0.00		0.00	58.49
Music Club		2,198.52		0.00		0.00	2,198.52
Life Skills Club		936.18		306.50		703.23	539.45
Technology Club		3,858.22		194.00		740.22	3,312.00
International Club		121.42		0.00		121.42	0.00
Elem. Student Council		3,266.18		7,229.81		4,684.60	5,811.39
Jr. Student Council		1,471.00		569.57		195.72	1,844.85
Sr. Student Council		1,637.08		1,262.95		1,714.72	1,185.31
Mini Marathon		315.43		19,178.90		19,450.00	44.33
Yearbook Club		2,542.77		10,922.39		11,332.40	2,132.76
S.A.D.D.		882.17		0.00		0.00	882.17
Key Club		881.78		1,815.50		2,274.25	423.03
Baseball Club		0.00		4,738.00		2,138.04	2,599.96
Varsity Basketball		308.05		3,724.16		3,132.00	900.21
National M/S Jr Honor Soc	cic	445.86		1.00		0.00	446.86
School-to-work		2,819.23		879.69		1,744.58	1,954.34
Post-Prom Club		0.00		5,250.00		4,850.00	400.00
Sales Tax		561.71		860.79		538.77	883.73
Trap Shooting Club		0.00		1,506.00		1,228.81	277.19
Volleyball Club		439.55		1,400.00		628.00	1,211.55
Softball		3,438.27		2,372.00		2,713.00	3,097.27
Wrestling		45.90		6,029.00		5,485.01	589.89
Totals	\$	46,687.26	\$	21,007.76	\$_	121,806.98	\$ 45,888.04

#### Hadley-Luzerne Central School District Extra-classroom Activity Funds Note to Financial Statements

June 30, 2019

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Basis of Accounting**

The financial statements of the Extra-classroom Activity Funds of Hadley-Luzerne Central School District (the District) are prepared on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States. The cash basis of accounting, therefore, does not recognize receivables and payables, inventories, long-lived assets, and accrued income and expenses, which would be recognized under accounting principles generally accepted in the United States. The more significant principles and policies used by the District are described below.

### Reporting

#### Entity

The transactions of the Extra-classroom Activity Funds are included in the reporting entity of H a d I e y - L u z e r n e Central School District. Such transactions are included in the basic financial statements of the District and reported in the Trust and Agency Fund as cash and extra-classroom activity fund balances. Exclusion from the District's financial statements, due to their nature and significance of their relationship with the primary government, would cause the reporting entity's financial statements to be misleading or incomplete.

The Extra-classroom Activity Funds represent funds of the students of the District. The Board of Education exercises general oversight of these funds. The Extra-classroom Activity Funds are independent of the District with respect to its financial transactions and the designation of student management. The activities included in this report were formed only for educational and school activity purposes in accordance with District rules and regulations for the conduct, operation, and maintenance of the extra-classroom activities.

#### Cash

The District's cash consist of cash on hand and demand deposits. New York State law governs the District's investment policies. Resources must be deposited in FDIC-insured commercial banks or trust companies located within the State. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements, and obligations of New York State or its localities. Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies, and obligations of New York State or its localities.

Demand deposits at year-end were entirely covered by FDIC. At June 30, 2019, demand deposits are entirely composed of cash on hand and demand deposit accounts. All deposits are carried at cost, which equals market.

#### Equity Classifications-Fund Balance

Unreserved fund balance consists of the portion of fund balance that has not been designated or reserved.

### JENKINS, BEECHER & BETHEL, LLP

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### **REPORT TO THE BOARD**

The Board of Education Hadley-Luzerne Central School District Lake Luzerne, NY 12846

We have audited the financial statements of Hadley-Luzerne Central School District (the "District") for the year ended June 30, 2019, and have issued our report thereon dated October 10, 2019. Professional standards require that we provide you with the following information related to our audit.

# Our Responsibility under Accounting Principles Generally Accepted in the United States of America, Government Auditing Standards, and Uniform Guidance

As stated in our engagement letter, our responsibility, as described by professional standards, is to plan and perform our audit to obtain reasonable, but not absolute, assurance that the financial statements are free of material misstatement and are fairly presented in accordance with accounting principles generally accepted in the United States of America. Because an audit is designed to provide reasonable, but not absolute assurance and because we did not perform a detailed examination of all transactions, there is a risk that material misstatement may exist and not be detected by us.

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. We also considered internal control over compliance with requirements that could have a direct and material effect on major federal programs in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Supplement.

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit. While our audit provides a

reasonable basis for our opinion, it does not provide legal determination on the District's compliance with those requirements.

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### Significant Accounting Policies

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by the District are described in Note 1 to the financial statements. The District adopted GASB 75 during the year ended June 30, 2018. We noted no transactions entered into by the District during the year that were both significant and unusual, and of which, under professional standards, we are required to inform you, or transactions for which there is a lack of authoritative guidance or consensus.

### Accounting Estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the financial statements was Management's estimate of depreciation expense, which is based on the estimated useful lives of the District's capital assets. We evaluated the key factors and assumptions used to develop depreciation expense in determining that it is reasonable in relation to the financial statements taken as a whole.

### Audit Adjustments

For purposes of this letter, professional standards define an audit adjustment as a proposed correction of the financial statements that, in our judgment, may not have been detected except through our auditing procedures. An audit adjustment may or may not indicate matters that could have a significant effect on the District's financial reporting process (that is, cause future financial statements to be materially misstated). All proposed adjustments were recorded by the business office staff prior to completion of the audit. There were no unrecorded proposed adjustments.

### Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

### Consultations with Other Independent Accountants

In some cases management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain

situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those financial statements, our professional standards require the consulting accountant check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

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### Issues Discussed Prior to Retention of Independent Auditor

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We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the District's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

### Difficulties Encountered in Performing the Audit

We encountered no difficulties in dealing with management in performing our audit.

### **Comments and Recommendations**

### Unappropriated Fund Balance

As shown in Supplemental Schedule #3, the fund balance (undesignated) at fiscal year ended June 30, 2019 was \$1,740,340. Section 1318 of the Real Property Tax law allows only a 4% of current year's budget to be retained as undesignated fund balance. For the Hadley-Luzerne Central School, this amount would be \$853,868 (4% of \$21,346,689. The Hadley-Luzerne Central School is in violation of Section 1318 of the Real Property Tax law.

### School Lunch Fund Deficit

We noted during our audit that the School Lunch Fund experienced a loss of \$32,722 for the year ended June 30, 2019. This loss resulted in deficit unreserved fund balance of \$11,281 as of June 30, 2019.

We recommend that the District review the operations of the School Lunch Fund to ensure that it operates with a positive fund balance.

### Extraclassroom Activity Funds Audit

We completed our audit of the Extraclassroom Activity Funds as required under Section 172.3(d) of the Regulations of the Commissioner of Education. We have prepared a separate report on this audit, which is bound with the District's annual report. In testing the records of the Extraclassroom Activity Funds it was noted that four clubs were inactive for the year. If the clubs remains inactive, we recommend that those funds be redistributed to other clubs as directed by the Board of Education.

We appreciate this opportunity to be of service to Hadley-Luzerne Central School District. We would like to thank all of the staff for the cooperation and courtesy extended to us during our audit.

October 10, 2019

Jenkins, Beechn + Bethel LLP

### HADLEY – LUZERNE CENTRAL SCHOOL 27 HYLAND DRIVE PO BOX 200 LAKE LUZERNE, NEW YORK 12846-0200

Michelle DAngelico Taylor School Business Manager

Telephone (518) 696-2378, Ext. 1138 Fax (518) 696-5884 Email taylorm@hlcs.org

November 4, 2019

Mr. Jeffrey J. Beecher, CPA Jenkins, Beecher & Bethel, LLP Route 9, P.O. Box 1246 South Glens Falls, NY 12803

RE: Response to 2018-2019 Hadley-Luzerne CSD External Audit

Dear Mr. Beecher;

We are in receipt of your 2018-2019 External Audit Report. Please find the district's response and corrective actions regarding the 2018-2019 Audit Findings.

- 1. Unappropriated Fund Balance. The district is aware that the fund balance is in excess of the 4%. We will continued to review this issue and the policies pertaining to fund balance and reserves to address the issue during these difficult financial situations.
- 2. School Lunch Fund Deficit. The district went through some small changes in our school lunch program this past year. We will monitor and review the operations of this program to ensure it operates with a positive fund balance.
- 3. Extra Classroom Activity Funds Audit. All of our clubs have generally been active each year and yet of the four clubs that showed no activity there were two of them that had new advisors assigned to them. Encompass and SADD the other two clubs had an off year with no activity. If any of our clubs continue to have no activity, the Board of Education will assist in the distribution of these funds.

Thank you for the work your firm has done in completing our district's audit. If additional information is required, please do not hesitate to contact me.

Respectfully,

Michelle DAngelico Taylor School Business Manager